

Public Utilities Department

# Annual Financial Report Water Enterprise Fund



The Lake Park Water Treatment Plant continued its award-winning streak in 2011 with recognition by the Florida Section of the American Water Works Association for innovations and improvements, and a Plant Operations Excellence Award from the Florida Department of Environmental Protection. The plant provides 8 million gallons of drinking water a day to 184,000 residents in northwest Hillsborough County. At right are Plant Manager Paul Kavanagh, and Senior Plant Operatior Kevin Kraujalis.





For Fiscal Years Ended September 30, 2011 and 2010

### HILLSBOROUGH COUNTY, FLORIDA

# PUBLIC UTILITIES DEPARTMENT WATER ENTERPRISE FUND ANNUAL FINANCIAL REPORT FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2011 AND 2010

**Prepared by:** 

FINANCE DEPARTMENT CLERK OF CIRCUIT COURT PAT FRANK, Clerk

#### HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT WATER ENTERPRISE FUND PRINCIPAL OFFICIALS SEPTEMBER 30, 2011

#### **Board of County Commissioners**

Al Higginbotham, Chair Kevin Beckner Victor Crist Ken Hagan Les Miller Sandy Murman Mark Sharpe

#### **Constitutional Officers**

Pat Frank, Clerk of Circuit Court Doug Belden, Tax Collector David Gee, Sheriff Earl Lennard, Supervisor of Elections Rob Turner, Property Appraiser

#### **Appointed Officials**

Mike Merrill, County Administrator Paul Vanderploog, Director, Public Utilities Department

#### HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT WATER ENTERPRISE FUND ANNUAL FINANCIAL REPORT FOR FISCAL YEARS ENDED SEPTEMBER 30, 2011 AND 2010

#### **REPORT CONTENTS**

	Page
Report of Independent Certified Public Accountants	1
Financial Statements:	
Management's Discussion and Analysis	7
Balance Sheets	16
Statements of Revenues, Expenses, and Changes in Net Assets	19
Statements of Cash Flows	20
Financial Statement Notes	23
Supplemental Information (Unaudited):	
Comparison of Actual Revenues and Expenses to Budget	47
Debt Service Schedules – Exhibits A, B, C, and D	48
Rate Covenant Tests	53
Excess Rate Covenant Test Funds Reconciled to	55
Change in Net Assets	
Schedule of Receipts and Disbursements for Accounts	
Restricted by Bond Covenant or Reserved by BOCC Policy	56
Statistical Section (Unaudited):	
Financial Trends	58
Debt Schedules	62
General Operating Statistics	64



#### **Report of Independent Certified Public Accountants**

To the Board of County Commissioners of Hillsborough County, Florida:

We have audited the accompanying financial statements of the Hillsborough County, Florida, Water Enterprise Fund (the "System"), formerly Water Resource Division Enterprise Fund, an enterprise fund of Hillsborough County, Florida, as of and for the years ended September 30, 2011 and 2010, as listed in the table of contents. These financial statements are the responsibility of the System's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the System as of September 30, 2011 and 2010, and the results of its operations and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 1 to the financial statements, the financial statements referred to above present only the System and do not purport to, and do not, present fairly the financial position of Hillsborough County, Florida as of September 30, 2011 and 2010, and the changes in its financial position and its cash flows, where applicable, for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 13, 2012 on our consideration of the System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

Our audit was conducted for the purpose of forming an opinion on the System's basic financial statements. The accompanying supplementary information and statistical section listed in the table of contents are presented for the purposes of additional analysis and are not a required part of the basic financial statements. The accompanying supplementary information statements as listed in the table of contents are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The statistical section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Cherry, Behaut & Holland, L.L.P.

Tampa, Florida February 13, 2012



#### Report of Independent Certified Public Accountants on Bond Compliance

To the Board of County Commissioners of Hillsborough County, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States, the basic financial statements of the Hillsborough County, Florida, Water Enterprise Fund (the "System"), formerly Water Resource Division Enterprise Fund, an enterprise fund of Hillsborough County, Florida, as of and for the year ended September 30, 2011, and have issued our report thereon dated February 13, 2012.

In connection with our audit, nothing came to our attention that caused us to believe the System failed to comply with the terms, covenants, provisions, or conditions of Article XI of Hillsborough County Resolution No. R03-112, dated June 4, 2003, governing the Refunding Utility Revenue Bonds, Series 2001, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of any such noncompliance.

This report is intended solely for the information and use of management and the Board of County Commissioners of Hillsborough County, Florida and is not intended to be and should not be used by anyone other than these specified parties.

Kerry, Behaut & Hollord, L.L.P.

Tampa, Florida February 13, 2012

# FINANCIAL STATEMENTS

The Hillsborough County Water Enterprise Fund (System) presents the following review of its financial activities for the fiscal years ended September 30, 2011 and 2010. Readers of these financial statements are encouraged to consider this information together with the accompanying financial statement notes to obtain a comprehensive view of the System's financial condition and operating results for the fiscal years ended September 30, 2011 and 2010. All amounts, unless otherwise stated, are presented in thousands of dollars.

#### **Fiscal Year 2011 Financial Summary**

On November 16, 2010, the BOCC issued \$150 million in Hillsborough County, Florida, Utility Revenue Bonds. The bond issuance has three separate and distinct bond series: \$18,035, Series 2010A (Tax Exempt); \$110,265, Series B (Federally Taxable-Build America Bonds-Direct Payment; 35% subsidy); and, \$21,700, Series 2010C (Federally Taxable-Recovery Zone Economic Development Bonds-Direct Payment; 45% subsidy). Bond proceeds, together with other available unrestricted System moneys, were appropriated to: fund capital expansion, fund the Debt Service Reserve Account requirement, fund capitalized interest through August 1, 2012, and, pay issuance costs. The final bond maturity is August 1, 2040.

Fiscal year 2011 operating revenues of \$196,512 were \$19,197 or 10.8% higher than fiscal year 2010 revenues of \$177,315. The increase was attributed to the following: the Purchase Water Pass Through Consumption Charge increased from two dollars and forty-three cents to two dollars and seventy-seven cents or 14% per thousand gallons effective October 1, 2010; increased water consumption enhanced by a return to twice-weekly lawn irrigation; and, automatic user rate index adjustments based on an index factor published by the Florida Public Service Commission.

The System recognized \$9,770 in capital contributions from impact fees and developer constructed capital improvements.

The System exceeded its rate covenant test requirements by the following amounts:

Test Requirements	Ι	Π	III
Excess Funds over Requirements	\$51,216	\$56,125	\$47,601

The fiscal year 2011 Change in Net Assets was \$21,000. This was an increase of \$13,309 or 163.8% over the \$7,961 fiscal year 2010 Change in Net Assets. This change was primarily due to increases in operating revenues, and capital contributions. Net Assets on September 30, 2011, were \$1,135,041 compared to \$1,114,041 on September 30, 2010.

#### **Fiscal Year 2010 Financial Summary**

Fiscal year 2010 operating revenues of \$177,315 were \$1,623 or 0.9% higher than fiscal year 2009 revenues of \$175,692. The revenue increase was primarily due to implementation of automatic rate adjustments by indexing user charges based on an index factor published by the Florida Public Service Commission. An initial 1.72% index factor was applied to water usage on October 1, 2009, and a subsequent index factor of 0.37% was added to water usage consumption commencing on June 1, 2010. In addition the Purchased Water-Pass -Through Consumption Charge changed from two dollars and twenty-five cents to two dollars and forty-three cents per thousand gallons of water usage on October 1, 2009.

The System recognized \$2,524 from impact fee and reclaimed water improvement unit special assessment contributions and the related accounts receivables during the fiscal year.

The System exceeded its rate covenant test requirements by the following amounts:

Test Requirements	Ι	II	III
Funds in Excess of Requirements	\$34,077	\$39,171	\$31,681

Fiscal year 2010 Change in Net Assets was \$7,961. This was a decrease of \$31,115 or 79.6% from the \$39,076 fiscal year 2009 Change in Net Assets. This was due to: a decrease in developer contributed assets related to the slow economy, a decrease in investment earnings attributed to historic low interest rates earned on invested funds, and an increase in depreciation and amortization costs. Net Assets on September 30, 2010, were \$1,114,041 compared to \$1,106,080 on September 30, 2009.

The System was compliant with all covenant requirements for the fiscal years ended September 30, 2011 and 2010.

#### **Overview of the Financial Statements**

This analysis is intended to serve as an introduction to the financial statements. These statements consist of two parts: the financial statements and the accompanying financial statement notes. Also, the accompanying report contains supplementary and statistical information, which may provide additional insight to financial statement users.

#### **Required Financial Statements**

The System reports its financial activities by using accounting methods similar to those in the private business sector. The financial statements offer both current and noncurrent data about its financial activities. The Balance Sheet includes assets and liabilities and provides summary information about amounts invested in assets and amounts owed to creditors. The assets and liabilities are presented in a classified format, which list current and noncurrent balances. The System's operating results are reported on the Statement of Revenues, Expenses, and Changes in Net Assets. This statement indicates whether the System recovered its operating and nonoperating costs through user fees and other revenues. The last required statement is the Statement of Cash Flows. The purpose of this statement is to provide data about the System's cash activities during the year. The statement presents cash receipt and disbursement activities, as well as changes in cash balances resulting from operating, capital improvement, borrowing, and investing transactions.

#### Financial Analysis Fiscal Year 2011 Financial Comparison with Fiscal Year 2010

#### **Condensed Balance Sheets**

A measure of the System's financial viability is net assets and the amount of unrestricted net assets compared to total net assets. An analysis of the Balance Sheet including net assets on September 30, 2011, compared to September 30, 2010, follows:

Assets:	2011	2010	Change	Percent
Current, restricted and other assets	\$520,884	\$367,077	\$153,807	41.9%
Capital assets, net	847,187	852,118	(4,931)	(0.6)
Total assets	\$1,368,071	\$1,219,195	\$148,876	12.2%
Liabilities:				
Current liabilities	\$53,808	\$58,161	(\$4,353)	(7.5%)
Noncurrent liabilities	179,222	46,993	132,229	281.4
Total liabilities	233,030	105,154	127,876	121.6
Net assets:				
Invested in capital assets, net of related debt	756,401	788,041	(31,640)	(4.0)
Restricted net assets	65,342	45,103	20,239	44.9
Unrestricted net assets	313,298	280,897	32,401	11.5
Total net assets	1,135,041	1,114,041	21,000	1.9
Total liabilities and net assets	\$1,368,071	\$1,219,195	\$148,876	12.2%

**Total net assets** – Total net assets increased \$21,000 or 1.9% for the fiscal year ended September 30, 2011, primarily due to the increase in operating revenues and capital contributions, while unrestricted net assets increased \$32,401 or 11.5% due to the decline in net assets invested in capital assets, net of related debt.

#### **Condensed Statements of Revenues, Expenses, and Changes in Net Assets**

The Statement of Revenues, Expenses, and Changes in Net Assets presents the operating results for fiscal year 2011 compared to fiscal year 2010 as follows:

	2011	2010	Change	Percent
Revenues:				
Operating revenues	\$196,512	\$177,315	\$19,197	10.8%
Nonoperating revenues	12,596	14,056	(1,460)	(10.4)
Total revenues	209,108	191,371	17,737	9.3
Expenses:				
Operating expenses, before depreciation	134,117	130,549	3,568	2.7
Nonoperating expenses	6,560	2,639	3,921	148.6
Depreciation and amortization	57,391	58,536	(1, 145)	(2.0)
Total expenses	198,068	191,724	6,344	3.3
Income (loss) before capital contributions	11,040	(353)	11,393	3,227.5
Capital contributions and transfers in	9,960	8,314	1,646	19.8
Change in net assets	21,000	7,961	13,039	163.8
Net assets, beginning of year	1,114,041	1,106,080	7,961	0.7
Net assets, end of year	\$1,135,041	\$1,114,041	\$21,000	1.9%

**Operating revenues** - Fiscal year 2011 operating revenues of \$196,512 increased \$19,197 or 10.8% compared to fiscal year 2010. This was due to the Purchase Water Pass Through Consumption Charge increase from two dollars and forty-three cents to two dollars and seventy-seven cents or 14% per thousand gallons effective October 1, 2010, increased water consumption enhanced by a return to twice-weekly lawn irrigation; and, automatic user index rate adjustments based on an index factor published by the Florida Public Service Commission.

**Nonoperating revenues** - Fiscal year 2011 nonoperating revenues of \$12,596 decreased \$1,460 or 10.4% compared to fiscal year 2010. This decrease was primarily due to a decline in investment earnings related to the historic low interest rates earned on invested moneys.

**Total expenses** - Fiscal year 2011 total expenses of \$198,068 increased \$6,344 or 3.3% compared to fiscal year 2010. This increase was related to the following net factors. An increase in employee services of \$242 or 0.6% due to higher health insurance premiums. A net increase in contractual service costs of \$846 or 1.2%. This net increase relates to the water suppliers' annual pass-through cost adjustment, offset by decreases in the BOCC administrative charges as well as reductions in professional, and other contractual service costs. An increase in repair and maintenance costs of 2,040 or 34.4% related to ongoing plant modernization upgrades and associated maintenance costs. An increase in fleet costs of \$259 or 14.3% due to higher vehicle fuel and maintenance costs. An increase in utilities costs of \$380 or 4.3% related to operating the System's expanded water and wastewater treatment plants. An increase in long-term debt interest costs of \$3,719 or 159.8% related to the issuance of \$150 million in capital expansion and improvement bonds. An increase in other nonoperating expenses of \$202 or 64.7% related to amortization of deferred 2010 bond issuance costs. These increases were partially offset by total net decreases of \$1,344 or 2.2% in depreciation/amortization, communication, supplies and other general operating costs from last year.

**Capital contributions** - Fiscal year 2011 capital contribution revenues were \$9,770 compared to \$7,847 for fiscal year 2010. The comparative \$1,923 or 24.5% increase was primarily due to higher impact fee collections over last year. Comparative 2011 and 2010 capital contributions were as follows:

	2011	2010
Contributed assets	\$3,788	\$4,689
Impact fees collections	3,679	634
Special assessment contributions	2,303	2,524
Total capital contributions	\$9,770	\$7,847

#### Financial Analysis Fiscal Year 2010 Financial Comparison with Fiscal Year 2009

To provide additional financial data for evaluation and comparison, an analysis of the System's Balance Sheet including net assets on September 30, 2010, compared to September 30, 2009, follows:

#### **Condensed Balance Sheets**

Assets:	2010	2009	Change	Percent
Current, restricted and other assets	\$367,077	\$342,402	\$24,675	7.2%
Capital assets, net	852,118	884,455	(32,337)	(3.7)
Total assets	\$1,219,195	\$1,226,857	(\$7,662)	(0.6%)
Liabilities:				
Current liabilities	\$58,161	\$57,117	\$1,044	1.8%
Noncurrent liabilities	46,993	63,660	(16,667)	(26.2)
Total liabilities	105,154	120,777	(15,623)	(12.9)
Net assets:				
Invested in capital assets, net of related debt	788,041	801,480	(13,439)	(1.7)
Restricted net assets	45,103	31,582	13,521	42.8
Unrestricted net assets	280,897	273,018	7,879	2.9
Total net assets	1,114,041	1,106,080	7,961	0.7
Total liabilities and net assets	\$1,219,195	\$1,226,857	(\$7,662)	(0.6%)

**Total net assets** – Total net assets increased \$7,961 or 0.7% for the fiscal year ended September 30, 2010, primarily due to capital contributions.

#### **Condensed Statements of Revenues, Expenses and Changes in Net Assets**

The System's operating results for fiscal year 2010 compared to fiscal year 2009 follows:

	2010	2009	Change	Percent
Revenues:				
Operating revenues	\$177,315	\$175,692	\$1,623	0.9%
Nonoperating revenues	14,056	15,247	(1,191)	(7.8)
Total revenues	191,371	190,939	432	0.2
Expenses:				
Operating expenses, before depreciation	130,549	140,773	(10,224)	(7.3)
Nonoperating expenses	2,639	14,343	(11,704)	(81.6)
Depreciation and amortization	58,536	52,754	5,782	11.0
Total expenses	191,724	207,870	(16,146)	(7.8)
Loss before capital contributions	(353)	(16,931)	16,578	(97.9)
Capital contributions and transfers in	8,314	56,007	(47,693)	(85.2)
Change in net assets	7,961	39,076	(31,115)	(79.6)
Net assets, beginning of year	1,106,080	1,067,004	39,076	3.7
Net assets, end of year	\$1,114,041	\$1,106,080	\$7,961	0.7%

**Operating revenues** - Fiscal year 2010 operating revenues of \$177,315 increased \$1,623 or 0.9% compared to fiscal year 2009. This was due to implementation of a rate index with a factor of 1.72% applied to water usage on October 1, 2009, and a subsequent index factor of 0.37% added to water usage commencing on June 1, 2010.

**Nonoperating revenues** - Fiscal year 2010 nonoperating revenues of \$14,056 decreased \$1,191 or 7.8% compared to fiscal year 2009. This was primarily due to a reduction in investment earnings related to the historic low interest rates earned on invested moneys.

Total expenses - Fiscal year 2010 total expenses of \$191,724 decreased \$16,146 or 7.8% compared to fiscal year 2009. This decrease was related to the following net factors. First, there was a decrease in employee services of \$6,617 or 13.9%. This decrease was related to a reduction in the System's workforce, no cost of living wage increases, BOCC mandated unpaid furlough days, and to a \$2,822 refund of prior year workers' compensation premiums from the BOCC Internal Service Fund. Second, there was a net increase in contractual service costs of \$1,125 or 1.6%. This net increase relates to the water suppliers' annual passthrough cost adjustment, offset by decreases in the BOCC administrative charge as well as reductions in professional, contractual and other contractual service costs. Third, there was a decrease in communications, fleet, repairs and maintenance, utilities, supplies and other general operating costs of \$5,042 or 21.5% related to BOCC mandated cost reduction directives. Fourth, there was a decrease in other nonoperating expenses of \$11,704 or 81.6%, primarily due to the fiscal year 2009 non-recurring \$6.8 million refunding loss, the related fiscal year 2010 decrease in annual interest costs of \$2 million, and to capitalizing \$2.5 million of interest costs to construction work in progress. These net operating cost decreases were partially offset by an increase in depreciation and amortization costs of \$5,782 or 11%, and an increase in fleet costs of \$310 or 20.6%. These increases were due to the large dollar volume of substantially completed capital projects transferred from construction work in progress to depreciable assets during fiscal years 2010 and 2009, and to higher fuel costs.

**Capital contributions** - Fiscal year 2010 capital contribution revenues were \$7,847 compared to \$56,007 for fiscal year 2009. The comparative \$48,160 or 86.0% decrease was primarily due to a decline in developer contributions related to the continuing economic down-turn in the real estate market. Comparative 2010 and 2009 capital contributions were as follows:

	2010	2009
Contributed assets	\$4,689	\$9,122
Impact fees collections	634	3,152
Special assessment contributions	2,524	43,733
Total capital contributions	\$7,847	\$56,007

#### **Capital Asset Activities**

#### Fiscal Year 2011

On September 30, 2011, capital assets, net of accumulated depreciation, were \$847,187 compared to \$852,118 for fiscal year 2010. The \$4,931 or 0.6% decrease from last year was related to the following net factors. First, \$46,935 was expended on the acquisition and construction of capital and intangible assets. Second, the System received contributed assets of \$3,788 from developers. Third, eligible current period eligible interest costs of \$2,084 were capitalized to construction work in progress. Fourth, these capital asset additions were offset by the combined fiscal year 2011 charge for depreciation and amortization plus net disposals of \$57,738. See Note 5(A) in the accompanying financial statement notes for additional information on fiscal year 2011 capital asset activities.

#### Fiscal Year 2010

On September 30, 2010, capital assets, net of accumulated depreciation, were \$852,118 compared to \$884,455 for fiscal year 2009. The net \$32,337 or 3.7% decrease over from fiscal year 2009 was related to the following net factors. First, \$31,193 was expended on the acquisition and construction of capital and intangible assets. Second, contributed assets of \$4,689 were received from developers. Third, eligible current period interest costs of \$2,461 were capitalized to construction work in progress. Fourth, these capital asset additions were offset by the combined fiscal year 2010 charge for depreciation and amortization plus net disposals of \$70,680. See Note 5(B) in the accompanying financial statement notes for additional information on fiscal year 2010 capital asset activities.

#### **Debt Administration**

#### Fiscal Year 2011

On September 30, 2011, noncurrent liabilities were \$179,222 compared to \$46,993 for fiscal year 2010. This \$132,229 or 281.41% increase over last year was primarily due to the following net transactions: on November 16, 2010, the BOCC issued \$150 million in capital expansion and improvement project revenue bonds; offset by the scheduled fiscal year 2012 principal bond payment of \$18,040 on the outstanding series 2001 bonds, combined with the \$362 current year reduction in compensated absences, the \$566 net increase in combined amortized deferred bond issuance discounts and premiums, and deferred bond refunding loss amortization, and an \$65 increase other noncurrent liabilities related to the Volunteer Separation Incentive Program (VSIP) implemented during fiscal year 2011. See the accompanying financial statement notes for additional information on the VSIP implementation, Note 1(S), and fiscal year 2011 noncurrent liability transactions, Note 7(E).

#### Fiscal Year 2010

On September 30, 2010, noncurrent liabilities were \$46,993 compared to \$63,660 for fiscal year 2009. This decrease of \$16,667 or 26.2% from last year was primarily due to the scheduled fiscal year 2011 principal bond payment of \$17,105 combined with the fiscal year 2010 net \$438 increase in compensated absences and amortized deferred bond issuance premiums and deferred bond refunding losses. See Note 7(E) in the accompanying financial statement notes for additional information on fiscal year 2010 noncurrent liability transactions.

#### **Fiscal Year 2012 Outlook**

#### Economic Factors and Next Year's Budget and Rates (amounts are actual dollars).

Overall revenues are expected to remain stable with no erosion of the customer base although consumption patterns will continue to be influenced by rainfall as well as mandated water restrictions. The index factor to become effective June 1, 2012 is expected to be very slight. The Purchased-Water Pass-Through Consumption Charge was increased from \$2.77 to \$2.93 per thousand gallons for usage beginning October 1, 2011.

#### **Requests for Information**

The purpose of this analysis as well as the financial statements, financial statement notes, and supplemental financial information is to provide a general overview of the System's financial position and operating results for the fiscal years ended September 30, 2011 and 2010. Additional information concerning System operations and the services provided to Hillsborough County residents may be obtained from:

Hillsborough County Public Utilities Department Attention: Director P. O. Box 1110 Tampa, FL 33602

#### HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT WATER ENTERPRISE FUND BALANCE SHEETS SEPTEMBER 30, 2011 AND 2010 (Amounts in Thousands)

	Septembe	er 30,
ASSETS	2011	2010
Current assets:		
Cash and cash equivalents	\$48,748	\$74,302
Investments	149,296	102,960
Accounts receivable, net	17,295	17,721
Accounts receivable, long-term, current portion	4,739	4,398
Interest receivable	473	307
Due from other governments	22	14
Inventories	2,173	1,204
Other current assets	669	524
Total unrestricted current assets	223,415	201,430
Restricted current assets:		
Cash and cash equivalents	46,836	24,942
Investments	143,447	34,557
Accounts receivable	78	219
Interest receivable	566	104
Due from other governments	193	131
Total restricted current assets	191,120	59,953
Total current assets	414,535	261,383
Capital assets, net of accumulated depreciation and amortization	n:	
Buildings and utility plants	179,521	187,607
Building improvements	564,677	568,137
Construction work in progress	61,608	52,854
Equipment	4,504	6,461
Land	28,559	28,558
Intangibles	8,318	8,501
Total capital assets, net	847,187	852,118
Other noncurrent assets:		
Accounts receivable	103,893	105,542
Deferred costs	2,456	152
Total other noncurrent assets	106,349	105,694
Total noncurrent assets	953,536	957,812
Total assets	\$1,368,071	\$1,219,195

	Septemb	oer 30,
LIABILITIES AND NET ASSETS	2011	2010
Current liabilities:		
Accounts and contracts payable	\$6,826	\$14,739
Accrued payroll	637	1,996
Compensated absences, current portion	2,778	2,820
Unearned revenues	5,419	6,651
Revenue bonds payable, current maturities	18,040	17,105
Other liabilities, current maturities	33	-
Current liabilities	33,733	43,311
Current liabilities payable from restricted assets:		
Accounts and contracts payable	5,568	2,014
Accrued interest	3,182	2,094
Deposits	11,187	10,673
Unearned revenues	138	69
Current liabilities payable from restricted assets	20,075	14,850
Total current liabilities	53,808	58,161
Noncurrent liabilities:		
Compensated absences, less current portion	708	1,070
Revenue bonds payable, net, less current maturities	178,449	45,923
Other noncurrent liabilities, less current maturities	65	-
Total noncurrent liabilities	179,222	46,993
Total liabilities	233,030	105,154
Net Assets:		
Invested in capital assets, net of related debt	756,401	788,041
Restricted net assets:		
Bond covenants and debt service	65,342	45,103
Unrestricted net assets	313,298	280,897
Total net assets	1,135,041	1,114,041
Total liabilities and net assets	\$1,368,071	\$1,219,195

The accompanying notes are an integral part of this statement.

#### HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT WATER ENTERPRISE FUND STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2011 AND 2010 (Amounts in Thousands)

	Year ended September 30,		
	2011	2010	
Operating revenues:			
Charges for services	\$196,512	\$177,315	
Operating expenses:			
Employee services	41,111	40,869	
Contractual services	70,291	69,445	
Communication services	1,269	1,319	
Fleet services	2,075	1,816	
Repairs and maintenance	7,964	5,924	
Utilities	9,256	8,876	
Supplies	324	297	
Depreciation and amortization	57,391	58,536	
Other	1,827	2,003	
Total operating expenses	191,508	189,085	
Operating income (loss)	5,004	(11,770)	
Nonoperating revenues (expenses):			
Investment earnings	9,011	9,974	
Interest expense	(6,046)	(2,327)	
Asset disposal gain	61	627	
Other revenues	3,524	3,455	
Other expenses	(514)	(312)	
Total nonoperating revenues	6,036	11,417	
Income (loss) before capital contributions and transfers	11,040	(353)	
Capital contributions	9,770	7,847	
Transfers-in	190	467	
Change in net assets	21,000	7,961	
Net assets, beginning of year	1,114,041	1,106,080	
Net assets, end of year	\$ 1,135,041	\$ 1,114,041	

The accompanying notes are an integral part of this statement.

	Year ended September 30,	
	2011	2010
Cash flows from operating activities:		
Cash received from customers	\$196,361	\$175,062
Cash received from other operating sources	3,717	3,859
Cash payments to suppliers for goods and services	(100,990)	(89,158)
Cash payments for employee services	(42,777)	(41,084)
Net cash provided by operating activities	56,311	48,679
Cash flows from capital and related financing activities:		
Capital contributions	8,160	5,051
Proceeds from surplus capital asset sales	280	12,795
Revenue bonds issued	150,240	-
Capital asset acquisition and construction	(46,847)	(31,193)
Revenue bonds interest payments	(7,139)	(4,474)
Revenue bonds-principal maturity payments	(17,105)	(16,270)
Net cash provided (used) by capital and related financing activities	87,589	(34,091)
Cash flows from investing activities:		
Investment maturity and sale proceeds	338,012	376,634
Investment purchases	(493,223)	(358,694)
Investment earnings	7,651	8,657
Net cash (used) provided by investing activities	(147,560)	26,597
Change in cash and cash equivalents Cash and cash equivalents, beginning of year	(3,660) 99,244	41,185 58,059
Cash and cash equivalents, end of year	\$95,584	\$99,244
Cash and cash equivalent components:		
Cash and cash equivalents	\$48,748	\$74,302
Restricted cash and cash equivalents	46,836	24,942
Total cash and cash equivalents	\$95,584	\$99,244

	Year ended September 30,	
	2011	2010
Reconciliation of operating loss to net cash provided by operating activities:		
Operating income (loss)	\$5,004	(\$11,770)
Depreciation and amortization	57,391	58,536
Other nonoperating revenues	3,716	3,859
Changes in assets and liabilities:		
Change in accounts receivable	501	(2,195)
Change in allowance for doubtful accounts	67	(26)
Change in accrued and other liabilities	(5,033)	(656)
Change in accounts and contracts payable	(4,359)	581
Change in compensated absences	(307)	(296)
Change in deposits	515	700
Change in due from other governments	(70)	5
Change in inventories	(969)	146
Change in other current assets	(145)	(205)
Total adjustments	51,307	60,449
Net cash provided by operating activities	\$56,311	\$48,679
Noncash investing, capital, and financing activities:		
Contributed capital assets	\$3,788	\$4,689
Special assessment impact fee contributions	2,320	2,524
GASB Statement 31- change in investment fair value	15	1,001
Interest expense capitalized to construction work in progress	2,084	2,461

## The accompanying notes are an integral part of this statement.

#### (1) Significant Accounting Policies Summary

The following is a summary of the significant accounting policies applied in the preparation of the accompanying Water Enterprise Fund (System), formerly Water Resource Division Enterprise Fund, financial statements:

#### (A) Financial Reporting Entity

The System is an enterprise fund of the Hillsborough County, Florida, Board of County Commissioners (BOCC). The System's financial statements are included in the BOCC's basic financial statements and in the Hillsborough County, Florida, Comprehensive Annual Financial Report.

#### **(B)** Presentation Basis

The accompanying financial statements were prepared in conformity with accounting principles generally accepted in the United States as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Governmental accounting requires reporting business activities similar to those found in the private business sector in an enterprise fund. An enterprise fund is used to account for an operation that is financed primarily through user charges, or where the governing body has decided that the determination of net income and capital maintenance is appropriate.

#### (C) Accounting Basis

The accrual accounting basis was used to report the System's operations. Under this accounting basis, revenues are recognized in the period earned and expenses are recognized in the period liabilities are incurred.

#### (D) Cash, Cash Equivalents, and Investments

Cash consists of checking and savings accounts, and is collectively designated as demand deposits. Demand deposits are carried at cost, which approximates fair value. For financial statement presentation purposes, cash equivalents are highly liquid investments with an original maturity of three months or less.

Cash is deposited in qualified public depositories. Deposits are fully insured by the Federal Deposit Insurance Corporation and secured by multiple financial institutions collateral pool established under Chapter 280, Florida Statutes. In accordance with these statutes, qualified public depositories must pledge eligible collateral in varying percentages. Public depositor losses are covered by applicable deposit insurance, by sale of pledged securities, and if necessary, by assessments against other qualified public depositories. County Ordinance 08-6 and Section 218.415, Florida Statutes, authorize investments in United States Government obligations or its agencies and certain other investments. Investments are stated at fair value. See Note 2 for more information.

#### (E) Allowance for Doubtful Accounts

The System utilizes the allowance method for recognizing bad debt expense and for recording bad debt recoveries. During fiscal year 2011 and 2010, the System's bad debt expense, recorded as an operating expense, was \$278 and \$253, respectively.

#### (F) Inventories

Inventories, consisting of maintenance materials and supplies, are stated at the lower of cost, based on the average cost method, or market. Materials are charged to operating expense when consumed.

#### (G) Capitalized Interest Costs

The System capitalized fiscal year 2011 and 2010 interest costs of \$2,084 and \$2,461, respectively, to construction work in progress. Total interest costs incurred during fiscal years 2011 and 2010 were \$8,130 and \$4,788, respectively.

#### (H) Capital Assets

The System records capital asset equipment additions with an original cost of at least one thousand dollars and with an estimated useful life in excess of two years. Donated capital assets are valued at their estimated fair value on the date received and are recorded as capital contributions on the Statement of Revenues, Expenses, and Changes in Net Assets. Maintenance and repair costs are expensed as incurred, while renewal and betterment disbursements are capitalized and depreciated over their estimated useful lives. Reimbursable water and sewer line construction costs incurred by the System on behalf of customers, developers, and property owners are capitalized. Subsequent customer reimbursements are recorded as an offset to capital contributions. Depreciation is provided in amounts sufficient to allocate depreciable capital asset costs to operations over their estimated service lives using the straight-line method. Additionally, capital assets include goodwill, software, and easements. Goodwill represents the excess paid to acquire four independent water and wastewater franchise providers over the fair value of the tangible capital assets acquired and is amortized over thirty-years.

The System's capital assets have estimated useful lives as follows:

Capital asset categories	Estimated useful life (in years)
Buildings and utility plants	5 - 50
Building improvements	10 - 35
Equipment	5 - 10
Goodwill	30
Intangible	2 - 5

#### (I) Bond Issuance Costs and Bond Market Issue Premiums

Bond issuance costs are deferred and recorded as deferred bond issuance costs on the Balance Sheet. Bond market issue premiums are deferred and recorded as an increase in bonds payable on the Balance Sheet. These deferrals are amortized using the installment method over the life of the debt issue. Bond issuance costs are amortized to nonoperating expense, while bond market issue premiums are amortized to interest expense. For fiscal years 2011 and 2010, bond issuance costs, amortized to and increasing other nonoperating expenses were \$207 and \$72, respectively. Combined deferred bond market issue premiums and discounts, net, amortized to and decreasing interest expense, were \$392 and \$323, respectively.

#### (J) Compensated Absences Obligation

Governmental accounting standards require accruing a liability for compensated absences, such as vacation and sick leave, as well as other salary-related costs associated with the payment of compensated absences. Vacation leave accrues as a liability as the employee earns the benefit. Sick leave accrues as the employee earns the benefit, but only to the extent that it is probable that employees will be compensated for this benefit through cash payments at termination or retirement.

The System's compensated sick leave liability consists of two parts. Under Hillsborough County Civil Service Rules, sick leave is paid at termination under two conditions. First, sick leave compensation for employees in "Plan A" includes payment at termination for all sick time hours accrued up to four hundred and eighty hours and half of the sick time accrued over nine hundred and sixty hours. Second, sick leave compensation for employees in "Plan B" includes payment at termination for the employee's unused sick leave hours accrued on February 2, 1997. Payment is made only for each sick time hour up to four hundred and eighty hours and half of the sick time accrued over nine hundred and sixty hours as of that date. The liability for employees in Plan A and Plan B is calculated using each employee's hourly pay rate. Plan B employees hired after February 2, 1997, will not receive a sick leave payment at termination.

In addition to the preceding benefits, other salary costs associated with compensated absence payments were included. These costs include the System's share of social security and medicare taxes as well as the System's required Florida Retirement System pension contributions.

#### (K) Deferred Refunding Debt Losses

Governmental accounting standards require the deferral and amortization of losses incurred on refunding debt transactions. The amount deferred is reported as a component of noncurrent bonds payable on the Balance Sheet. The amount amortized, using the effective interest method, is reported as an interest expense component on the Statement of Revenues, Expenses and Changes in Net Assets. The refunding loss amortization period is the shorter of the remaining life of the old debt, or the life of the new debt. For fiscal years 2011 and 2010, the deferred refunding losses, amortized to and increasing interest expense, were \$719 and \$901, respectively.

#### (L) Operating and Nonoperating Revenues and Expenses

The System reports its operating revenues and expenses separately from its nonoperating revenues and expenses. Operating revenues are earned from the principal activities of providing potable water and the treatment and environmentally safe disposal of wastewater. Operating expenses include employee salaries and benefits, contractual costs, plant operating and maintenance costs, and capital asset depreciation. Nonoperating revenues and expenses are those transactions unrelated to the System's principal activities such as investment earnings, long-term debt interest charges and losses incurred on refunded debt transactions.

#### (M) Use of Restricted or Unrestricted Current Assets

When an expense is incurred for which restricted and unrestricted resources are available, System policy is to liquidate the expense with restricted resources first, as appropriate.

#### (N) Proprietary Fund Financial Reporting

Governmental accounting standards provide guidance on business-type accounting and financial reporting to governmental entities that use proprietary fund accounting. This guidance offers governmental entities the option of (a) following all applicable GASB pronouncements and those Financial Accounting Standards Board (FASB) pronouncements issued on or before November 30, 1989 (unless those FASB pronouncements conflict with, or contradict, GASB pronouncements), or (b) following all applicable GASB pronouncements). The System follows all applicable GASB pronouncements and only those applicable FASB pronouncements issued on or before November 30, 1989.

#### (O) Self-Insurance

The System participates in a self-insurance internal service fund maintained by the BOCC. This BOCC Self-Insurance Internal Service Fund encompasses two major sections -- risk management and employee group health insurance.

Risk management includes workers' compensation, automotive, and general liability. The BOCC is self-insured for workers' compensation claims up to a maximum of \$350 per occurrence with unlimited excess coverage above the self-insurance cap. Also, the BOCC is self-insured against general liability and automotive claims with limited liability per Section 768.28, Florida Statutes, of \$200 per person and \$300 per occurrence. The BOCC has commercial insurance with a limit of \$2,000 per occurrence to address automotive and general liability claims above the State statutory limits. Negligence claims in excess of the statutory limits can only be recovered through a special State of Florida legislative act. For fiscal years 2011, 2010, and 2009, settled claims did not exceed insurance coverage. During fiscal years 2011 and 2010, the System paid premiums of \$2,458 and \$2,552, respectively, to the BOCC Internal Service Fund for workers' compensation, automotive, general liability, and property insurance coverage.

The System, through the BOCC, provides health, life and disability insurance for its employees and eligible dependents on a cost-sharing basis with employees. The BOCC has an employee group health self-insurance plan to account for and to finance its uninsured losses. Under this plan, the BOCC provides coverage of up to \$500 per person annually. Stop-loss insurance was purchased to cover an unlimited lifetime amount per person above the \$500 per person deductible. During fiscal years 2011 and 2010, the System paid \$4,896 and \$5,337, respectively, to the BOCC Internal Service Fund for group health, life and disability insurance coverage.

Based on actuarial estimates, liabilities have been established in the BOCC self-insurance fund for claims reported but not paid, and incurred but not reported. GASB 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, establishes accounting and financial reporting standards for the BOCC Self-Insurance Internal Service Fund's transactions. Insurance coverage costs paid by the System are reflected in the financial statements as a current year operating expense.

#### (P) Fair Value Investment Accounting and Financial Reporting

Governmental accounting standards require governmental entities, as of the Balance Sheet date, to calculate investments at fair value and to record the related change as an investment earnings component on the Statement of Revenues, Expenses, and Changes in Net Assets. For the fiscal years ended September 30, 2011 and 2010, the investment earnings components were as follows:

	2011	2010
Interest and dividends	\$8,996	\$8,973
Fair value change	15	1,001
Investment earnings, as reported	\$9,011	\$9,974

#### (Q) GASB Statement Implementations

#### **Fiscal Year 2010 GASB Statement Implementation**

On October 1, 2009, the System prospectively implemented GASB Statement No. 51, Accounting and Financial Reporting for Intangible Assets. Intangible assets lack physical substance, are non-financial in nature, and have initial useful lives exceeding one year. Intangible assets under GASB Statement No. 51 include easements, goodwill, and internally or externally generated software meeting certain criteria. Effective with this GASB Statement implementation date, System intangible assets with a minimum value of five thousand dollars will be capitalized and amortized for accounting and financial statement reporting purposes.

#### (R) Subsequent Events

The System has evaluated subsequent events through February 13, 2012, in connection with the preparation of these financial statements, which is the date the financial statements were available to be issued.

#### (S) Voluntary Separation Incentive Program for System Employees

In May 2011, the BOCC approved a "Voluntary Separation Incentive Program" (VSIP) for BOCC employees who were eligible for normal retirement under the Florida Retirement System (FRS) on June 30, 2011 or current FRS Deferred Retirement Option Plan (DROP) participants who were scheduled to terminate January 1, 2012 or later. A total of 165 employees accepted the separation incentive from a total of approximately 660 eligible employees. The incentive program offered (a) three consecutive years of single employee premium payments for the Coverage First Group Health Plan or a one-time cash payment of \$10 and (b) twelve weeks of salary up to a maximum of \$25. To participate in the VSIP, eligible employees had to terminate no later than June 30, 2011. Ninety-five employees chose to receive three consecutive years of single employee health insurance coverage, five of which were System employees. The System's VSIP liability on September 30, 2011, was \$98, representing thirty-three months single employee coverage for those five employees. The VSIP liability was based on a 10% escalation rate for health care costs in fiscal years 2013 and 2014. Future estimated payments considered in determining the VSIP liability were not discounted as the discounting effect was immaterial.

#### (T) Reclassifications

Certain fiscal year 2010 financial statement amounts were reclassified for consistency with the fiscal year 2011 presentation.

#### (2) Cash Deposits and Investments

#### (A) Deposits

On September 30, 2011 and 2010, total System cash deposits were \$31,034 and \$19,790, respectively, and System total bank balances were \$33,587 and \$27,694, respectively. Bank balances are fully insured by federal depository insurance or through financial institutions participating in the Florida Security for Public Deposits Act pursuant to Chapter 280, Florida Statutes.

#### **(B)** Investments

In accordance with GASB Statement 31, Accounting and Financial Reporting for Certain Investments and External Investment Pools, investments are reported at fair value. Fair value is the amount at which an investment could be exchanged in a current transaction between willing parties, other than in a forced liquidation sale. If quoted market prices are available, they are used to determine fair value. For investments in open-end mutual funds, fair value is determined by the fund's current share price.

System cash, cash equivalents, and investments on September 30, 2011 and 2010, were as follows:

			Fair V	alue
Description	Duration (years)	Credit Rating	2011	2010
U. S. Treasury Securities	1.2	AA+/A-1+	\$95,983	\$24,854
Federal Agency Securities	1.6	AA+/A-1+	166,587	94,884
Corporate Notes-FDIC guaranteed	.5	AAA	5,526	5,141
Corporate Notes	1.9	AAA	18,684	9,845
Municipal bonds	1.4	AA	2,467	-
Fund B	4.8	Unrated	3,496	2,793
Total Investments		_	292,743	137,517
Open-ended mutual funds	.1	AAA	4,137	19,239
Commercial paper notes	.2	A-1,A-1+	13,807	21,253
Florida PRIME	.1	AAAm	46,606	38,962
Total cash equivalents and investments		-	357,293	216,971
Cash deposits			31,034	19,790
Total cash, cash equivalents, and investment	nents	=	\$388,327	\$236,761

Reconciliation of total cash, cash equivalents, and investment components to amounts reported on the Balance Sheet follows:

	2011	2010
Cash and cash equivalents: Current	\$48,748	\$74,302
Restricted	46,836	24,942
Total cash and cash equivalents	95,584	99,244
Investments: Current	149,296	102,960
Restricted	143,447	34,557
Total investments	292,743	137,517
Total cash, cash equivalents, and investments	\$388,327	\$236,761

Effective duration is a measure of interest rate risk. It measures the sensitivity of an investment's price to interest rate changes. To illustrate, if an investment security has an effective duration of two years then a one-percentage point increase in the market interest rate will cause the value of the security to decline by two percent. Conversely, a one percentage point decline in the market interest rate will cause the value of the security with an effective duration of two years to increase in value by two percent. The effective duration of the BOCC investment portfolio at September 30, 2011 and 2010, was approximately 1.2 years for both fiscal years.

The credit rating is a measure of credit risk, the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Custodial credit risk, a subset of credit risk, is the risk that counterparty fails to fulfill its obligations. All the System's investments are insured or registered, or held by the BOCC or its agent in the BOCC's name, except for overnight repurchase agreements, which are held by the counterparty. On September 30, 2011 and 2010, there were no amounts held by counterparties. Excluding the United States Government, its agencies or instrumentalities, and mutual funds or investment pools that invest in such securities, no one issuer represents five percent or more of the BOCC's total investments.

#### C. SBA's Florida PRIME and Fund B Surplus Funds Trust Fund

The System has investments with the Florida Local Government Surplus Funds Trust Fund, managed by the State Board of Administration. The Florida Local Government Surplus Funds Trust Fund consists of two funds, Florida PRIME and Fund B.

Florida PRIME, which is a 2a-7 like pool, is carried at amortized cost. A 2a-7 like pool is not registered with the Securities and Exchange Commission (SEC) as an investment company, but operates in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940, which regulates money market funds. Therefore, Florida PRIME operates essentially as a money market fund. The fair value of the System's position in the pool is the same as the value of the pool shares. System investments are listed by category of investment, fair value, effective duration in years, and credit rating. As United States Treasury Securities, with the explicit backing of the United States Government, are considered not to have credit risk, they are shown with the highest credit rating. All investment income, including investment fair value changes, was reported as a component of investment of Revenues, Expenses, and Changes in Net Assets.

Fund B is an unrated fund and is not evidenced by securities that exist in physical or book entry form. The System's investment in Fund B represents moneys invested on November 29, 2007, when the Florida State Board of Administration implemented a freeze on investments held. Participants are prohibited from withdrawing funds from Fund B, and a formal withdrawal policy has not been developed. On September 30, 2011, the estimated weighted average life of Fund B investments was (4.8 years). However, because Fund B consists of restructured or defaulted securities, there is considerable uncertainty regarding the weighted average life. On September 30, 2011, the Fund B investment earnings were reported at fair value on the Statement of Revenues, Expenses, and Change in Net Assets.

#### **D.** Investment Policy

Section 218.415, Florida Statutes, authorizes the BOCC to invest surplus moneys in the following:

- a. The State of Florida's Florida PRIME Fund.
- b. Direct obligations of the United States.
- c. Obligations of the United States Government such as Government National Mortgage Association.
- d. Obligations of United States Government sponsored agencies such as the Federal Farm Credit Banks, Freddie Mac and the Federal Home Loan Mortgage Corporation.
- e. Interest bearing time deposits or savings accounts in qualified public depositories as defined in Section 280.02 Florida Statutes.
- f. United States Securities and Exchange Commission money market funds with the highest credit quality ratings from a nationally recognized rating agency.
- g. Securities of, or other interests in, any open-end or closed-end management type investment company or investment trust registered under the Investment Company Act of 1940, as amended, provided the portfolio of such investment company or investment trust is limited to United States Government obligations and to repurchase agreements fully collateralized by United States Government obligations and provided such investment company or investment trust takes delivery of such collateral either directly or through an authorized custodian.
- h. Other investments authorized for the BOCC by law, county ordinance, or resolution.

In addition to the preceding, Hillsborough County Ordinance 08-6 restricts BOCC investments as follows:

- a. The entire portfolio may be invested in United States Treasury securities with a maximum maturity length of tenyears, but investments in Treasury Strips are limited to ten percent of the portfolio.
- b. A maximum of fifty percent of the portfolio may be invested in the State of Florida's Florida PRIME fund.

- c. A maximum of fifty percent of the portfolio may be invested in United States Government agency securities, with no more than ten percent of the portfolio invested in any individual United States Government agency.
- d. A maximum of sixty percent of the portfolio may be invested in obligations of United States Government instrumentalities with a maturity length of ten-years, provided that no more than thirty percent of the portfolio is invested in any one issuer and no more than twenty-five percent of the portfolio is invested in callable securities.
- e. A maximum of twenty percent of the portfolio may be invested in repurchase agreements excluding one business day agreements and overnight sweep agreements, with no more than ten percent of the portfolio in the repurchase agreements of a single institution.
- f. A maximum of twenty percent of the portfolio may be invested in non-negotiable interest bearing certificates of deposit with a institution having deposits secured by the Florida Security for Public Deposits Act, provided that the maximum maturity on any certificate of deposit is no greater than one-year and no more than ten percent of the portfolio is invested with any one issuer.
- g. A maximum of twenty percent of the portfolio may be invested in prime commercial paper (i.e. rated Prime-1 by Moody's, A-1 by Standard and Poor's, or AA by two nationally recognized rating agencies if backed by a letter of credit), provided no more than five percent of the portfolio is invested in the commercial paper of a single issuer. The maximum length to maturity shall be two hundred seventy days from the purchase date.
- h. A maximum of fifty percent of the portfolio may be invested in money market funds offered by registered investment companies and operated in accordance with 17 CFR 270.2a-7, provided that the money market funds are rated AAAM-G or better by Standard &Poor's or the equivalent by another nationally recognized rating agency. No more than twenty-five percent of the portfolio may be invested in any one money market fund.
- i. A maximum of fifteen percent of the portfolio may be invested in high quality corporate notes (rated Aa by Moody's and AA by Standard and Poor's) provided no more than five percent of the portfolio is invested in a single issuer's notes.
- j. A maximum of twenty percent of the portfolio may be invested in intergovernmental investment pools, provided that the total does not exceed twenty-five percent of the intergovernmental pool.
- k. A maximum of twenty-five percent of the portfolio may be invested in state or local government taxable or tax exempt general obligation or revenue bonds (rated Aa by Moody's an AA by Standard and Poor's) or short-term debt (rated MIG-2 by Moody's and SP-2 by Standard and Poor's).
- 1. A maximum of twenty percent of the portfolio may be invested in bankers acceptances issued by a domestic bank or federally chartered domestic office of a foreign bank (rated P-1 by Moody's and A-1 by Standard and Poor's) with a maximum of five percent of available funds invested with any one issuer. The maximum length to maturity shall be one hundred eighty days from purchase date.
- m. Investment in reverse repurchase agreements is prohibited.
- n. The maximum maturities shown above may be exceeded if investments are acquired to fulfill long-term debt service reserve requirements in which case investments are permitted to have maturities dates throughout the debt service reserve term.

Deposits in excess of each fund's operating requirements are pooled and invested by the BOCC in various investments, as specified, to attain maximum yield. Investment earnings are distributed based on the average daily balance of each fund's equity in the pool or as prescribed by the investment ordinance. In accordance with bond resolutions or other legal agreements, certain deposits are invested outside the pool to prevent commingling of funds.

#### (3) Accounts Receivable, net

Accounts receivable has three components. The first component consists of customer billings based on metered consumption determined at various dates each month. At fiscal year end, a receivable was recorded and revenue was recognized for the estimated unbilled consumption since the last monthly meter reading. The second component consists of restricted impact fee billings. The third component consists of noncurrent accounts receivable. These noncurrent receivables represent long-term impact fee charges, impact fee special assessments, reclaimed water improvement special assessments for lawn irrigation and water conservation construction projects, and amounts due from Tampa Bay Water (TBW). The twenty-year impact fee and reclaimed water improvement special assessment receivables are fully guaranteed through a lien on real property and through delinquent ad-valorem tax certificate sales.

On September 30, 2011 and 2010, accounts receivable components were as follows:

Customer receivables:	2011	2010
Customer receivables-billed	\$10,586	\$10,960
Customer receivables-unbilled	7,134	7,119
Current-portion non-current receivables	4,739	4,398
Total customer receivables	22,459	22,477
Less allowance for doubtful accounts	425	358
Net customer receivables	22,034	22,119
Restricted receivables:		
Impact assessment fees	78	219
Total restricted receivables	78	219
Non-current accounts receivable, less current portion:		
Impact fees	507	517
Special assessment units	94,344	96,386
Federal bond interest payment subsidies	424	-
Tampa Bay Water	13,412	13,957
TBW deferred asset sale gain	(4,794)	(5,318)
Total non-current receivables	103,893	105,542
Total accounts receivable, net	\$126,005	\$127,880

#### (4) Due from Other Governments

Due from other governments represents unrestricted special assessment revenues and collection fee refunds due from the Hillsborough County Tax Collector, and restricted amounts due for unreimbursed capital and operating grant expenditures. On September 30, 2011 and 2010, current and restricted amounts due from other governments were \$215 and \$145, respectively.

#### (5) Capital Asset Changes

System capital asset changes for the fiscal years ended September 30, 2011 and 2010 were as follows:

#### (A) Fiscal Year 2011

	Balance	Additions/	Deletions/	Balance
	10/01/10	Transfers-in	Transfers-out	9/30/11
Capital assets, non-depreciable:				
Land	\$28,558	\$1	\$ -	\$28,559
Construction work in progress	52,854	42,879	34,125	61,608
Total non-depreciable capital assets	81,412	42,880	34,125	90,167
Capital assets, depreciable:				
Buildings and utility plants	379,899	964	-	380,863
Building improvements	1,042,558	42,366	144	1,084,780
Equipment	21,690	532	2,316	19,906
Intangibles	10,790	190	-	10,980
Total depreciable capital assets	1,454,937	44,052	2,460	1,496,529
Accumulated depreciation:				
Buildings and utility plants	(192,292)	(9,050)	-	(201,342)
Building improvements	(474,421)	(45,694)	(12)	(520,103)
Equipment	(15,229)	(2,273)	(2,100)	(15,402)
Intangibles	(2,289)	(374)	(1)	(2,662)
Total accumulated depreciation	(684,231)	(57,391)	(2,113)	(739,509)
Total depreciated capital assets, net	770,706	(13,339)	347	757,020
Total capital assets, net	\$852,118	\$29,541	\$34,472	\$847,187

During fiscal year 2011, substantially completed construction projects of \$34,125 were transferred from construction work in progress to building improvements. Also, accounting principles required capitalizing long-term debt interest charges of \$2,084 to construction work in progress. On September 30, 2011 and 2010, the System's construction work in progress of \$61,608 and \$52,854 respectively, related to the expansion of the water and wastewater system to accommodate customer growth and to rehabilitate existing facilities. Projects include installation of new water and sewer lines, reclaimed water distribution facilities, and water and wastewater treatment plant construction and modernization.

#### (B) Fiscal Year 2010

	Balance	Additions/	Deletions/	Balance
	10/01/09	Transfers-in	Transfers-out	9/30/10
Capital assets, non-depreciable:				
Land	\$40,490	\$ -	\$11,932	\$28,558
Construction work in progress	86,709	26,810	60,665	52,854
Total non-depreciable capital assets	127,199	26,810	72,597	81,412
Capital assets, depreciable:				
Buildings and utility plants	366,647	13,252	-	379,899
Building improvements	986,172	58,532	2,146	1,042,558
Equipment	23,091	316	1,717	21,690
Intangibles	10,692	98	-	10,790
Total depreciable capital assets	1,386,602	72,198	3,863	1,454,937
Accumulated depreciation:				
Buildings and utility plants	(182,690)	(9,602)	-	(192,292)
Building improvements	(430,598)	(45,899)	(2,076)	(474,421)
Equipment	(14,099)	(2,705)	(1,575)	(15,229)
Intangibles	(1,959)	(330)	-	(2,289)
Total accumulated depreciation	(629,346)	(58,536)	(3,651)	(684,231)
Total depreciated capital assets, net	757,256	13,662	212	770,706
Total capital assets, net	\$884,455	\$40,472	\$ 72,809	\$852,118

During fiscal year 2010, substantially completed construction projects of \$60,665 were transferred from construction work in progress to buildings and building improvements. Also, accounting principles required capitalizing long-term debt interest charges of \$2,461 to construction work in progress. On September 30, 2010 and 2009, the System's construction work in progress of \$52,854 and \$86,709 respectively, related to the expansion of the water and wastewater system to accommodate customer growth and to rehabilitate existing facilities. Projects include installation of new water and sewer lines, reclaimed water distribution facilities, and water and wastewater treatment plant construction and modernization.

#### (6) Current Liabilities

#### (A) Accounts Payable

Accounts and contracts payable balances on September 30, 2011 and 2010 were as follows:

	2011	2010
Vouchers payable	6,826	\$14,739
Contracts payable	5,568	2,014
Total accounts and contracts payable	\$12,394	\$16,753

#### (B) Unearned Revenues

Unearned revenues represent developer advance payments on the accrued guaranteed revenue fee (AGRF). The AGRF reimburses the System for a portion of the capital carrying costs and maintenance expenses incurred and paid by the System to provide the developer access to water and wastewater connections. The deposit is earned when the developer is issued a certificate of occupancy. On September 30, 2011 and 2010, unearned AGRF restricted and unrestricted deposits were \$5,557 and \$6,720, respectively.

#### (7) Noncurrent Liabilities

#### (A) Revenue Bonds

On May 17, 2001, the BOCC issued \$186,105 Junior Lien Refunding Utility Revenue Bonds, Series 2001, to refund outstanding debt obligations as follows:

\$181,145 of outstanding Refunding Utility Revenue Bonds, Series 1991A, issued on September 24, 1991;

\$13,145 of outstanding Refunding Utility Revenue Bonds, Series 1991B, issued on September 24, 1991; and,

\$18,570 of outstanding Refunding Utility Revenue Bonds, Series 1993, issued on August 12, 1993.

The Series 2001 bonds consist of \$186,105 in serial bonds. The interest rate is 5.06% with interest payable semiannually. On September 30, 2011 and 2010, the unpaid principal of the series 2001 bonds, including current maturities of \$18,040 and \$17,105, respectively, was \$47,150 and \$64,255, respectively.

On November 16, 2010, the BOCC issued capital expansion and improvement bonds as follows:

\$18,035 Utility Revenue Bonds, Series 2010A, Tax Exempt serial bonds. The interest rate is 2.05% with interest payable semiannually. The bonds mature on August 1, 2019;

\$110,265 Utility Revenue Bonds, Series 2010B (Federally Taxable-Build America Bonds-Direct Payment-35% interest subsidy) in serial and term bonds. The net interest rate, after deducting the 35% interest subsidy, is 3.43% with interest payable semiannually. The serial bonds mature on August 1, 2030, and the term bonds mature on August 1, 2034 and 2037, respectively; and

\$21,700 Utility Revenue Bond, Series 2010C, (Federally Taxable Recovery Zone Economic Development Bonds-Direct Payment-45% interest subsidy) term bond. The net interest rate, after deducting the 45% interest subsidy, is 3.22% with interest payable semiannually. The term bond matures on August 1, 2040.

#### (C) Revenues Pledged for Debt Service and Future Debt Service Requirements.

Under the System's Bond Resolution, R03-112, as amended by Resolution R10-151, article XI, section 11.02, operating revenues are pledged and distributed as follows: first, to payment of the costs of operations and maintenance; and, second, to annual debt service requirement on the outstanding bonds. More information is provided in the Rate Covenant Test in the Supplemental Information section of this annual financial report.

There are other various requirements relating to the flow and to the amount of money required to be on deposit in bond covenant established accounts. The bonds are collateralized by a pledge of System net revenues and pledged impact fees. The bonds are also collateralized by proceeds from the sale or condemnation of System property and by property and casualty insurance proceeds.

A summary of the outstanding bonds debt service requirements, including current maturities of \$18,040, follows:

			Interest	
Fiscal Year Ending September 30,	Principal	Interest	Subsidy	Total
2012	\$18,040	\$10,023	(\$2,544)	\$25,519
2013	11,390	9,032	(2,544)	17,878
2014	12,000	8,465	(2,544)	17,921
2015	13,000	7,868	(2,544)	18,324
2016	2,575	7,223	(2,544)	7,254
2017-2021	17,645	34,847	(12,658)	39,834
2022-2026	26,030	30,442	(11,289)	45,183
2027-2031	30,475	23,608	(8,897)	45,186
2032-2036	36,245	14,736	(5,793)	45,188
2037-2040	29,750	4,282	(1,883)	32,149
Total principal and interest	197,150	\$150,526	(\$53,240)	\$294,436
Add deferred bond issue premium	1,158			
Deduct: deferred refunding losses	(1,196)			
bond issuance discount	(623)			
Revenue bonds payable, net	196,489			
Deduct current maturities	(18,040)			
Noncurrent revenue bonds payable, net	\$178,449			

Fiscal year 2012 total debt service of \$25,519 is before the capitalized interest deduction of \$4,896. The net debt service after deducting capitalized interest is \$20,623.

#### (D) Compensated Absences Obligation

Governmental accounting rules require recording a liability for unpaid compensated absences. On September 30, 2011 and 2010, the current and noncurrent accumulated compensated absences liabilities were \$3,486 and \$3,890, respectively.

## (E) Total Noncurrent Liability Changes

The System's total noncurrent liability changes for the fiscal years ended September 30, 2011 and 2010 follows:

#### Fiscal Year 2011

	Balance 10/1/10	Additions	Reductions	Balance 9/30/11	Due within One year
		Additions			5
2001 bonds	\$64,255	\$ -	\$17,105	\$47,150	\$18,040
2010 bonds	-	150,000	-	150,000	-
Deferred bond issuance premiums	688	898	428	1,158	-
Deferred bond issuance discounts		(659)	(36)	(623)	-
Deferred bond refunding losses	(1,915)	-	(719)	(1,196)	-
Compensated absences	3,890	2,374	2,778	3,486	2,778
VSIP	-	98	-	98	33
Total noncurrent liabilities	\$66,918	\$152,711	\$19,556	\$200,073	\$20,851

#### Fiscal Year 2010

	Balance			Balance	Due within
	10/1/09	Additions	Reductions	9/30/10	One year
2001 bonds	\$80,525	\$ -	\$16,270	\$64,255	\$17,105
Deferred bond issuance premiums	1,011	-	323	688	-
Deferred bond refunding losses	(2,816)	-	(901)	(1,915)	-
Compensated absences	4,186	2,701	2,997	3,890	2,820
Total noncurrent liabilities	\$82,906	\$2,701	\$18,689	\$66,918	\$19,925

## (8) Defeased Debt Summary

On September 30, 2011 and 2010, outstanding principal balances on defeased debt were as follows:

	2011	2010
1983 Refunding Utility Revenue Bonds	\$3,945	\$7,535
2001 Refunding Utility Revenue Bonds	10,000	10,000
2003 Refunding Utility Revenue Bonds	8,700	13,700
Total Defeased Debt	\$22,645	\$31,235

## (9) Capital Contributions

Capital contributions for fiscal years 2011 and 2010 were as follows:

	2011	2010
Special assessment contributions	\$2,303	\$2,524
Impact fee collections	3,679	634
Contributed facilities	3,788	4,689
Total capital contributions	\$9,770	\$7,847

0011

0010

#### (10) Net Asset Restrictions

Under governmental accounting standards, restricted net assets are either: (a) restricted externally by constraints imposed by creditors through bond covenants, grant agreements and laws; or (b) restricted by enabling legislation to the sole purpose specified by that legislation. Restricted net assets for the fiscal years ended September 30, 2011 and 2010 were \$65,342 and \$45,103, respectively.

#### (11) Defined Benefit Pension Plan

**Plan Description**. With a few exceptions, all full and part-time System employees working in regularly established positions are Florida Retirement System (FRS) members. FRS is a cost sharing, multiple-employer, public retirement system administered by the State of Florida. FRS is a defined benefit pension plan, qualified under Section 401(a) of the Internal Revenue Code. As a general rule, FRS membership is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries as well as a Deferred Retirement Option Program (DROP).

Under DROP an employee may retire and have his retirement benefit accumulate in the FRS Trust Division, earning interest, while continuing to work for the employer up to a maximum of five years. Upon DROP termination, the employee receives the accumulated DROP benefit, and payment of the monthly retirement benefit to the retiree commences.

Benefits are established by Chapter 121, Florida Statutes, and Chapter 22B, Florida Administrative Code (FAC). Amendments to the law can be made only by an act of the Florida Legislature. Benefits are computed on the basis of age, average final compensation, and service credit. During the 2011 Florida Legislature session certain changes to this statute addressing average final compensation and vesting were enacted and became law effective July 1, 2011. These changes primarily affect first time employees enrolling in FRS on July 1, 2011 and thereafter. Under the revised law, there is no change to average final compensation (AFC) for employees hired prior to July 1, 2011. That AFC is the five highest fiscal years of salary earned during credited service; for employees hired on or after July 1, 2011, the AFC becomes the eight highest fiscal years of salary earned during credited service. In addition, regular class employees, hired prior to July 1, 2011, who retire on or after age sixty-two with six years of credited service or thirty years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation; for regular class employees hired on or after July 1, 2011, who retire on or after age sixty-two must have eight years of credited service or thirty-three years of credited service regardless of age before they are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation. Vested employees with less than thirty or thirty-three years of service, respective to hire date, may retire before age sixty-two and receive reduced retirement benefits. A postemployment health insurance subsidy is also provided to eligible retired employees through the FRS in accordance with Florida Statutes.

The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report was for the fiscal year ended June 30, 2011. That report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, 2639 North Monroe Street, Tallahassee, Florida 32399-1560.

**Funding Policy**. Effective July 1, 2011, FRS requires all members to contribute three percent of their annual compensation to the plan, while governmental employers are required to contribute the balance to FRS based on established contribution rates. FRS establishes contribution rates by calendar year. For fiscal years 2011 and 2010, the contribution rate for the regular job classification was 9.85% of covered payroll. The System's FRS contributions for the fiscal years ended September 30, 2009 and 2010, were \$3,216 and 3,055, respectively. The combined System and employee contribution to the FRS for fiscal year 2011 was \$2,620. These annual contributions equaled each fiscal year's actuarially determined contribution. All pension expenses and related liabilities are recorded in the financial statements in accordance with governmental accounting requirements. The System's pension expenses and related liabilities, which are included in accrued liabilities at year-end, were reported in conformity with GASB No. 27, *Accounting for Pensions by State and Local Governmental Employers*.

#### (12) Other Post-Employment Benefits (OPEB)

GASB Statement No. 45, Accounting and Financial Reporting by Employers for Post-employment Benefits Other Than Pensions, requires public sector employers to record an expense for the future portion of post-employment benefits earned by the employee in the current period rather than recognizing these obligations on a "pay as you go" basis.

The BOCC provides the following OPEB to retirees: (a) retirees are permitted to purchase healthcare coverage at the same "group insurance rates" current employees are charged in accordance with Florida Statute 112.0801. Allowing retirees to purchase health insurance at group rates is a benefit and represents an "implicit subsidy" as retirees may purchase health insurance at a cost below the comparable market cost associated with their age category; and, (b) with some exceptions, retirees between the ages of sixty-two and sixty-five are provided a health insurance stipend to partially offset health insurance costs. This benefit is subject to BOCC cancellation at any time.

On September 30, 2011, the BOCC's annual OPEB cost, as calculated by an independent actuary in accordance with GASB 45, was \$6 million. This annual cost represents a thirty-year annual funding level that will subsidize all current and future employee as well as earned retiree OPEB benefits including amortization of prior year unfunded OPEB liabilities, if any. For fiscal years 2011 and 2010, the BOCC OPEB liability allocated to and paid by the System was \$161 and \$174, respectively. The budgeted fiscal year 2012 OPEB expense is \$131.

## (13) Outstanding Purchase Orders and Contracts

On September 30, 2011 and 2010, outstanding purchase orders and contracts were \$34,062 and \$41,689, respectively.

## (14) Regional Water Supply Authority

On May 1, 1998, the West Coast Regional Water Supply Authority (WCRWSA) members reorganized in accordance with Section 30, Chapter 97-160, Laws of Florida, and Chapter 373, Florida Statutes. The purpose of the reorganization was to establish a sole water supplier to meet the region's current and future water supply requirements. The reorganization resulted in a forty-year master regional water supply contract and interlocal governance agreement. The WCRWSA was renamed Tampa Bay Water. The new regional water supply agreement obligates Tampa Bay Water to provide water to the members from existing water supply sources and to develop new water supply sources for the future. This new agreement secures the System's ability to meet its customer's water supply requirements. The new regional water supply agreement commenced on September 29, 1998, to coincide with Tampa Bay Water's issuance of Utility System Revenue Bonds, Series 1998A and 1998B. As a part of the agreement, members agreed to sell certain capital assets to Tampa Bay Water and Tampa Bay Water agreed to assume all outstanding member debt and to contribute certain capital assets to the members. Tampa Bay Water purchased capital assets from, and contributed assets to, the BOCC in the amounts of \$19,326 and \$18,818, respectively. With respect to Tampa Bay Water's \$19,326 capital asset purchase, the BOCC agreed to defer this payment by recording a long-term receivable. Payments will be received as water supply purchase credits plus interest over the thirty-year term of Tampa Bay Water's 1998A and 1998B bond issues. The amount due from Tampa Bay Water on September 30, 2011 and 2010, including current maturities of \$545 and \$522 respectively, was \$13,957 and \$14,479, respectively.

This transaction resulted in a \$12,926 deferred gain. On September 30, 1998, this gain was recorded as a reduction of Tampa Bay Water's long-term receivable. The deferred gain will be amortized on the installment method over the thirty-year term of Tampa Bay Water's 1998A and the 1998B bond issues. The deferred gain on September 30, 2011 and 2010 was \$4,794 and \$5,318, respectively. For fiscal years 2011 and 2010, the deferred gain amortized to other nonoperating revenues was \$524 and \$544, respectively.

The BOCC, as one of six participants governing Tampa Bay Water, has a direct ongoing financial responsibility to contractually purchase water solely from Tampa Bay Water. Tampa Bay Water has set water rates to produce sufficient revenue from its members to meet fiscal year 2012 operating costs and debt service requirements. Tampa Bay Water's audited financial statements for the fiscal year ended September 30, 2011, may be obtained from:

Finance Director Tampa Bay Water 2575 Enterprise Road Clearwater, Florida 33763-1102

## (15) Contingent Liabilities

## (A) Litigation

The System is involved in certain litigation arising in the ordinary course of operations. Management believes, after consulting with legal counsel, that any potential losses would not materially affect the System's financial condition.

## **(B)** State and Federal Grants

Grant funds received and disbursed are for specific purposes and are subject to review by grantor agencies and their independent auditors. Such audits may result in requests for repayments due to disallowed expenditures. Management believes that such repayments, if any, would not materially affect the System's financial condition.

#### (C) Environmental Protection

Occasionally, the Florida Department of Environmental Protection (DEP) may cite the System for accidental environmental infractions. These infractions and the related remediation activities are considered a routine part of System business operations. Management believes that any contingent liabilities arising from an accidental environmental infraction, if any, would be immaterial.

#### (16) No Commitment Special Assessment Debt

#### (A) Fiscal Year 2006

On May 3, 2006, the BOCC issued \$101.1 million in Capacity Assessment Special Assessment Revenue Bonds, Series 2006, with interest rates from 3.55% to 5.00%. Interest is payable semiannually. Bond proceeds were combined with a market issue premium of \$5 million and used to fund a System capital improvement account deposit of \$93.8 million, to fund a debt service reserve of \$9 million, to fund capitalized interest costs of \$3 million, and to pay bond issuance costs of \$.3 million. To secure repayment of the bonds, the System irrevocably pledged ("sold") \$97.8 million in long-term impact fee assessment accounts receivable and the related annual special assessment collections of approximately \$10 million to the bondholders for the \$93.8 million capital improvement account funding. On September 30, 2011 and 2010, the Capacity Assessment Special Assessment Revenue Bonds, Series 2006, outstanding balance was \$79,300 and \$84,110, respectively.

#### (B) Fiscal Year 2001

On December 8, 2000, the BOCC issued \$4.9 million in Reclaimed Water Special Assessment Revenue Bonds, Series 2000 and \$29.6 million in Capacity Assessment Special Assessment Revenue Bonds, Series 2000. These bonds have interest rates that vary from 4.30% to 5.00% with interest payable semiannually. Reclaimed Water Special Assessment net bond proceeds were used to redeem approximately \$4 million in outstanding System notes payable. Impact Fee Assessment bond proceeds were used to expand the System's water and wastewater facilities. Payment of debt service is secured and payable from impact fee assessment unit and reclaimed water improvement unit special assessment revenues. On September 30, 2011 and 2010, the Capacity Assessment Special Assessment Revenue Bonds, Series 2000, outstanding balance was \$15,240 and \$16,820, respectively; and the Reclaimed Water Improvement Special Assessment Revenue Bonds, Series 2000, outstanding balance was \$2,145 and \$2,450, respectively.

These no-commitment special assessment debt obligations are not recorded in the County's financial statements, since neither the BOCC nor the System are legally obligated to repay the bonds.

# SUPPLEMENTAL INFORMATION

## HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT WATER ENTERPRISE FUND COMPARISON OF ACTUAL REVENUES AND EXPENSES TO BUDGET UNAUDITED FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2011 (Amounts in Thousands)

	BUDGET	ACTUAL	CHANGE POSITIVE (NEGATIVE)
Operating revenues:			
Charges for services	\$171,467	\$196,512	\$25,045
Operating expenses:			
Employee services	45,817	41,111	4,706
Contractual services	73,557	70,291	3,266
Communication services	1,567	1,269	298
Fleet services	1,694	2,075	(381)
Utilities	9,826	9,256	570
Repairs and maintenance	7,862	7,964	(102)
Supplies	486	324	162
Other	2,087	1,827	260
Total operating expenses before depreciation and amortization expense	142,896	134,117	8,779
Operating income before depreciation and amortization expense	\$28,571	62,395	\$33,824
Depreciation and amortization expense *		57,391	
Operating income		\$5,004	

\* Depreciation and amortization expenses are not budgeted.

# EXHIBIT A HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT WATER ENTERPRISE FUND REFUNDING UTILITY REVENUE BONDS SERIES, 2001 ISSUED MAY 17, 2001 DEBT SERVICE SCHEDULE UNAUDITED (Amounts in Thousands)

FISCAL			
YEAR	PRINCIPAL	INTEREST	TOTAL
2012	\$18,040	\$2,583	\$20,623
2013	9,035	1,592	10,627
2014	9,575	1,095	10,670
2015	10,500	570	11,070
	\$47,150	\$5,840	\$52,990

# EXHIBIT B HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT WATER ENTERPRISE FUND UTILITY REVENUE BONDS SERIES, 2010A (TAX-EXEMPT) ISSUED NOVEMBER 16, 2010 DEBT SERVICE SCHEDULE UNAUDITED (Amounts in Thousands)

FISCAL			
YEAR	PRINCIPAL	INTEREST	TOTAL
2012	\$0	\$534	\$534
2013	2,355	534	2,889
2014	2,425	464	2,889
2015	2,500	391	2,891
2016	2,575	316	2,891
2017	2,635	258	2,893
2018	2,740	153	2,893
2019	2,805	84	2,889
	\$18,035	\$2,734	\$20,769

## **EXHIBIT C**

# HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT WATER ENTERPRISE FUND UTILITY REVENUE BONDS, SERIES 2010B (FEDERALLY TAXABLE-BUILD AMERICA BONDS-DIRECT PAYMENT) ISSUED NOVEMBER 16, 2010 UNAUDITED

(Amounts in Thousands)

FISCAL			LESS 35%	
FISCAL YEAR	PRINCIPAL	INTEREST	DIRECT PAY SUBSIDY	TOTAL
2012	\$ -	\$5,637	\$1,973	\$3,664
2013	-	5,637	1,973	3,664
2014	-	5,637	1,973	3,664
2015	-	5,637	1,973	3,664
2016	-	5,637	1,973	3,664
2017	-	5,637	1,973	3,664
2018	-	5,637	1,973	3,664
2019	-	5,637	1,973	3,664
2020	4,675	5,637	1,973	8,339
2021	4,790	5,457	1,910	8,337
2022	4,920	5,263	1,842	8,341
2023	5,050	5,056	1,770	8,336
2024	5,195	4,837	1,693	8,339
2025	5,350	4,598	1,609	8,339
2026	5,515	4,341	1,519	8,337
2027	5,695	4,065	1,423	8,337
2028	5,885	3,775	1,321	8,339
2029	6,085	3,469	1,214	8,340
2030	6,295	3,146	1,101	8,340
2031	6,515	2,806	982	8,339
2032	6,750	2,448	857	8,341
2033	6,990	2,077	727	8,340
2034	7,240	1,692	592	8,340
2035	7,495	1,294	453	8,336
2036	7,770	878	307	8,341
2037	8,050	445	156	8,339
	\$110,265	\$106,380	\$37,233	\$179,412

## **EXHIBIT D**

# HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT WATER ENTERPRISE FUND UTILITY REVENUE BONDS, SERIES 2010C (FEDERALLY TAXABLE-RECOVERY ZONE ECONOMIC DEVELOPMENT BONDS-DIRECT PAYMENT) ISSUED NOVEMBER 16, 2010 UNAUDITED (Amounts in Thousands)

#### **LESS 45% FISCAL DIRECT PAY** INTEREST SUBSIDY YEAR PRINCIPAL TOTAL \$ -\$1,269 \$698 2012 \$571 2013 571 698 1,269 \_ 571 698 2014 1,269 2015 1,269 571 698 2016 1,269 571 698 \_ 2017 1,269 571 698 \_ 2018 1,269 571 698 \_ 2019 571 698 1,269 \_ 2020 1,269 571 698 2021 1,269 571 698 2022 1,269 571 698 2023 1,269 571 698 \_ 2024 1,269 571 698 \_ 2025 1,269 571 698 \_ 2026 1,269 571 698 \_ 698 2027 1,269 571 \_ 571 698 2028 1,269 2029 1,269 571 698 \_ 2030 1,269 571 698 2031 1,269 571 698 \_ 2032 1,269 571 698 \_ 2033 1,269 571 698 \_ 2034 1,269 571 698 \_ 2035 571 698 1,269 \_ 571 698 2036 1,269 \_ 2037 1,269 571 698 2038 7,005 1,269 571 7,703 2039 7,230 860 387 7,703 449 2040 7,465 203 7,711 \$21,700 \$35,572 \$16,007 \$41,265

## HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT WATER ENTERPRISE FUND RATE COVENANT TESTS UNAUDITED FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2011 (Amounts in Thousands)

	_	R	<b>TS</b>	
	-	Ι	II	III
Operating revenues	\$196,512			
Add:				
Investment earnings	9,011			
Other operating receipts	398			
Non-impact fee special assessment revenues	820			
Less non-covenant investment earnings and fair value change:				
Bond proceed construction accounts	911			
Debt service sinking fund account	80			
Fair value change	15			
Impact fee assessment unit non-bonded revenues (A)	34			
Impact fee revenue account (B)	20			
Non-impact fee special assessments revenue accounts	20			
Special assessment revenue installment interest charges	5,232			
Gross revenues		\$200,442	\$200,442	\$200,442
Pledged available impact fees:	-	. ,	. ,	. ,
Impact fee revenues	3,679			
Impact fee assessment unit revenues	8,900			
Investment earnings (A+B)	54			
Pledged available impact fees		12,633	12,633	-
Total funds available	-	213,075	213,075	200,442
Funds and deposits required:	-	-		
Total operating expenses	191,508			
Less: Depreciation and amortization	57,391			
Capitalized operating expenses	1,631			
County-wide Water Conservation Trust refund	1,051			
	170	122 206	122 206	122 206
Operation and maintenance costs		132,296	132,296	132,296
Renewal and replacement deposit		9,018	-	-
Bond service requirements:	2 520			
2001 bond interest requirement	3,520			
2001 bond principal requirement	17,105			
2010A/B/C bonds interest requirement	6,511			
Less:				
2010A/B/C bonds capitalized interest	4,285			
2010A/B bonds interest subsidy	2,226			
Total bond service requirement	20,625			
Less debt service sinking fund investment earnings	80			
Total bond service requirement		20,545	20,545	20,545
Requirement II - 20% of total bond service requirements		-	4,109	-
Total funds and deposits required	-	161,859	156,950	152,841
Funds in Excess of requirements - September 30, 2011	-	\$51,216	\$56,125	\$47,601
	=			

## HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT WATER ENTERPRISE FUND RATE COVENANT TESTS UNAUDITED FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2011

## REQUIREMENTS

This report was prepared in accordance with BOCC Resolutions R03-112, the amended and restated BOCC Utility System Bond Resolution, Article XI, Section 11.02. The following requirements were met for the fiscal year ended September 30, 2011.

I. Gross Revenues together with Pledged Impact Fees, exceeded Required Deposits;

II. Net Revenues, together with Pledged Impact Fees, exceeded 120% of Bond Service Requirements; and,

III. Net Revenues exceeded Bond Service Requirements.

(Net Revenues = Gross Revenues less the Cost of Operations and Maintenance)

#### HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT WATER ENTERPRISE FUND EXCESS RATE COVENANT TEST FUNDS RECONCILED TO CHANGE IN NET ASSETS UNAUDITED FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2011 (Amounts in thousands)

	REC	REQUIREMENTS				
	Ι	II	III			
Excess Funds over Covenant Requirements - September 30, 2011	\$51,216	\$56,125	\$47,601			
Items considered in determining the change in net assets,						
but not considered in the rate covenant calculation:						
Investment earnings on restricted accounts:						
Bond proceed construction accounts	911	911	911			
Impact fee revenue account	20	20	20			
Impact assessment unit account	34	34	34			
Non-impact fee special assessment revenue accounts	7	7	7			
Special assessment revenue installment interest charges	5,232	5,232	5,232			
Fair value change	15	15	15			
Non-impact fee special assessment revenues	(820)	(820)	(820)			
Other-operating receipts	(398)	(398)	(398)			
Depreciation and amortization	(57,391)	(57,391)	(57,391)			
Capitalized operating expenses	(1,631)	(1,631)	(1,631)			
Asset disposal gain	61	61	61			
Nonoperating revenues	3,524	3,524	3,524			
Nonoperating expenses	(514)	(514)	(514)			
Difference between interest expense as reported on the						
Statement of Revenues, Expenses and Changes in Net Assets and						
the Rate Covenant Test due to amortization of deferred refunding						
losses, bond issuance premiums, and capitalized interest costs:						
Rate Covenant Test \$3,52	20					
Statement of Revenues, Expenses and Changes in Net Assets 6,04	46					
Difference	(2,526)	(2,526)	(2,526)			
Items considered for rate covenant requirements,						
but not considered in determining the change in net assets:						
Pledged impact fees	(12,633)	(12,633)	-			
2001 bonds principal bond service requirement	17,105	17,105	17,105			
Additional 20% of bond service requirements	-	4,109	-			
Renewal and replacement account deposit	9,018	-	-			
Capital contributions	9,770	9,770	9,770			
Change in net assets - September 30, 2011	\$21,000	\$21,000	\$21,000			

#### HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT WATER ENTERPRISE FUND SCHEDULE OF RECEIPTS AND DISBURSEMENTS FOR ACCOUNTS RESTRICTED BY BOND COVENANT OR RESERVED BY BOCC POLICY UNAUDITED FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2011 (Amounts in Thousands)

	<b>Restricted by Bond Covenant or Other Legislation</b>					Reserv	<b>Reserved by BOCC Policy</b>						
(Amounts in thousands)	Impact Fee Revenues	Impact Fee Construction Accounts	Debt Service Sinking Fund	Fund A Renewal and Replacement	Fund B Renewal and Replacement		2010 Bonds Construction Proceeds		2010 Bonds BAB & RZED Subsidies	Total Restricted		Non- Bonded Infrastructure Assmt Units	Total System
Balance, October 1, 2010	\$218	\$15	\$3,529	\$32,691	\$8,587	\$63	\$0	\$0	\$0	\$45,103	\$210	\$78	\$45,391
Receipts:													
Bond proceeds, Series 2010A/B/C	-	-	-	-	-	-	150,240	-	-	150,240	-	-	150,240
Impact fee revenues	3,679	-	-	-	-	-	-	-	-	3,679	-	-	3,679
Impact fee investment earnings	20	-	-	-	-	34	-	-	-	54	-	-	54
GASB 31 - fair value change	(12)	-	17	-	-	22	71	-	(1)	97	1	-	98
Investment earnings - debt service account	-	-	80	-	-	-	-	-	5	85	-	-	85
Investment earnings - construction accounts	-	-	-	-	-	-	911	-	-	911	6	1	918
2010 bondsBAB & RZED subsidies	-	-	-	-	-	-	-	-	1,803	1,803	-	-	1,803
Proceeds from asset sales	-	-	-	280	-	-	-	-	-	280	-	-	280
Special assessment revenues	-	-	-	-	-	8,900	-	-	-	8,900	814	6	9,720
Transfer from impact fee account	8,827	-	9,396	-	-	-	-	-	-	18,223	-	-	18,223
Transfers from the revenue account	-	-	16,589	12,142	-	-	-	-	-	28,731	-	-	28,731
Transfers from bond proceeds-capitalized interest	-	-	5,241	-	-	-	-	11,581		16,822	-	-	16,822
Tampa Bay Water - water purchase credits	-	-	-	1,238	0	-	-	-	-	1,238	-	-	1,238
Total receipts	12,514	0	31,323	13,660	0	8,956	151,222	11,581	1,807	231,063	821	7	231,891
Disbursements:													
Capital outlay	-	15	-	3,663	7,120	-	28,697	-	-	39,495	-	-	39,495
Operating expenses	-	-	-	-	-	112	-	-	-	112	10	-	122
Interest payments	-	-	10,030	-	-	-	-	-	-	10,030	-	-	10,030
Principal payments	-	-	17,105	-	-	-	-	-	-	17,105	-	-	17,105
Transfers to impact fee account	-	-	-	-	-	8,827	-	-	-	8,827	-	-	8,827
Transfers to RWIU project account	-	-	-	-	-	-	-	-	-	0	469	-	469
Transfers to operating and maintenance account	3,334	-	-	-	-	-	-	-	-	3,334	-	-	3,334
Transfers to debt service sinking account	9,396	-	-	-	-	-	5,241	-	-	14,637	-	-	14,637
Transfers to debt service reserve account	-	-	-	-	-	-	11,581	-	-	11,581	-	-	11,581
Total disbursements	12,730	15	27,135	3,663	7,120	8,939	45,519	0	0	105,121	479	0	105,600
Balance, September 30, 2011	\$2	\$0	\$7,717	\$42,688	\$1,467	\$80	\$105,703	\$11,581	\$1,807	\$171,045	\$552	\$85	\$171,682
Notes:	(A)	(A)	(A)	(A)	(A)	(A)	(C)	(A)	(A)		( <b>B</b> )	(B)	

(1) Investment earnings of \$381 from the renewal and replacement accounts were deposited into the revenue account

(2) The System's fiscal year 2011 fair value change was \$15. Fair value of \$98 was recorded in the above restricted

accounts, while \$(83) was recorded in the System's unrestricted accounts.

(3) Restricted by BOCC Policy includes the following accounts:

Federal and State grants and the System's bond proceed and impact fee funded capital improvement program.

#### Restricted and reserved net assets:

(A) Bond covenants and debt service	\$65,342
(B) Unrestricted	637
(C) Bond proceeds	105,703
Total	\$171,682

## HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT WATER ENTERPRISE FUND STATISTICAL SECTION UNAUDITED

## SECTION CONTENTS

## **Financial Trends Information:**

These schedules present comparative financial data over the last ten fiscal years. This provides information to financial statement user concerning the System's financial management and performance.

#### Schedules:

Net Assets by Category Current Ratio Return on Capital Assets Accounts Receivable Collection Days Revenues, Expenses, and Changes in Net Assets Charges for Services - Components Other Nonoperating Revenue Components

## **Debt Capacity Information:**

These schedules present the System's comparative outstanding debt and debt service requirements to net assets, charges for services and rate covenant requirements.

Schedules: Outstanding Debt Compared to Net Assets Historical Debt Service Coverage

## **General Operating Statistics:**

This schedule presents the System's key operating data and general statistics:

Capital Assets Staffing Average number of Customer Accounts Annual Use/Flow Operating Costs

#### **Financial Trend Schedules:**

#### Net Assets by Category Fiscal Years - 2002 through 2011 (amounts in thousands)

This schedule shows the System's increase in comparative net value (total assets less total liabilities = net assets).

						Restated	Restated	Restated	Restated	
	2011	2010	2009	2008	2007	2006	2005	2004	2003	2002
Invested in capital assets, net of related debt	\$756,401	\$788,041	\$801,480	\$726,046	\$545,229	\$467,644	\$434,986	\$405,444	\$384,945	\$309,172
Restricted net assets	65,342	45,103	31,582	51,073	132,958	157,340	73,570	53,496	64,897	45,678
Unrestricted net assets	313,298	280,897	273,018	289,885	341,544	313,058	337,114	319,423	239,001	280,692
Total net assets	\$1,135,041	\$1,114,041	\$1,106,080	\$1,067,004	\$1,019,731	\$938,042	\$845,670	\$778,363	\$688,843	\$635,542

Current Ratio Fiscal Years - 2002 through 2011 (amounts in thousands)

This schedule shows the System's ability to pay its current liabilities such as accounts payable, payroll, and short-term borrowing costs. The generally accepted current ratio standard is 2:1, whereby current assets exceed current liabilities.

						Restated	Restated	Restated	Restated	
	2011	2010	2009	2008	2007	2006	2005	2004	2003	2002
Total current assets	\$414,535	\$261,383	\$235,122	\$336,776	\$482,379	\$478,811	\$348,522	\$317,486	\$278,383	\$321,383
Total current liabilities	\$53,808	\$58,161	\$57,117	\$81,974	\$70,642	\$54,052	\$54,721	\$44,044	\$40,153	\$45,755
Ratio	7.7:1	4.5:1	4.1:1	4.1:1	6.8:1	8.9:1	6.4:1	7.2:1	6.9:1	7.0:1

**Financial Trend Schedules (continued):** 

#### Return on Capital Assets Fiscal Years - 2002 through 2011 (amounts in thousands)

Return on capital assets provides a means for evaluating management's effectiveness at generating an operating profit from the amounts invested in capital assets.

						Restated	Restated	Restated	Restated	
	2011	2010	2009	2008	2007	2006	2005	2004	2003	2002
Change in net assets	\$21,000	\$7,961	\$39,076	\$47,273	\$81,689	\$92,372	\$67,307	\$89,520	\$53,301	\$88,089
Average total capital assets, net	\$849,652	\$868,287	\$867,157	\$769,037	\$658,314	\$619,669	\$603,338	\$592,019	\$588,440	\$570,168
<b>Return on Capital Assets</b>	2.5%	0.9%	4.5%	6.1%	12.4%	14.9%	11.2%	15.1%	9.1%	15.4%

#### Accounts Receivable Collection Days over 365 Collection Days and Bad Debt Expenses Fiscal Years - 2002 through 2011 (amounts in thousands)

This schedule shows the average number of days required to collect charges for services billed to customers and amounts deemed uncollectible.

						Restated	Restated	Restated	Restated	
	2011	2010	2009	2008	2007	2006	2005	2004	2003	2002
Charges for services	\$196,512	\$177,315	\$175,692	\$180,715	\$188,386	\$188,120	\$173,094	\$163,016	\$149,488	\$141,712
Accounts receivable before allowance	\$17,720	\$18,079	\$16,049	\$17,499	\$17,839	\$15,640	\$15,373	\$14,050	\$13,628	\$12,916
Accounts Receivable Collection days	32.9	37.2	33.3	35.3	34.6	30.3	32.4	31.5	33.3	33.3
Bad debt expense	\$278	\$253	\$453	\$395	\$472	\$463	\$229	\$328	\$221	\$180
Percent of charges for services	0.01%	0.01%	0.03%	0.02%	0.03%	0.03%	0.01%	0.02%	0.01%	0.01%

**Financial Trend Schedules (continued):** 

Revenues, Expenses, and Changes in Net Assets Fiscal Years - 2002 through 2011 (amounts in thousands)

This schedule presents annual operating data to assist the financial statement user with evaluating the System's annual financial performance.

	2011	2010	2009	2008	2007	Restated 2006	Restated 2005	Restated 2004	Restated 2003	2002
Operating revenues:		2010	2009	2000	2007	2000	2000	2001	2000	2002
Charges for services	\$196,512	\$177,315	\$175,692	\$180,715	\$188,386	\$188,120	\$173,094	\$163,016	\$149,488	\$141,712
Operating expenses:										
Employee services	41,111	40,869	47,486	45,618	42,625	39,275	36,058	33,155	29,147	26,890
Contractual services	70,291	69,445	68,320	73,650	68,063	58,437	55,255	48,520	42,553	36,167
Communication services	1,269	1,319	1,350	1,393	1,287	1,178	1,058	941	989	841
Fleet services	2,075	1,816	1,506	2,131	1,701	1,669	1,570	1,426	685	677
Repairs and maintenance	7,964	5,924	7,692	7,903	6,801	6,373	6,640	6,882	8,910	9,352
Utilities	9,256	8,876	10,917	10,411	7,822	7,246	5,825	5,192	4,615	4,458
Supplies	324	297	1,196	3,840	5,012	2,804	3,534	1,792	1,203	1,144
Depreciation and amortization	57,391	58,536	52,754	51,445	49,846	48,144	47,772	41,929	38,227	34,529
Other	1,827	2,003	2,306	2,774	2,429	2,338	3,105	2,255	2,316	1,921
Total operating expenses	191,508	189,085	193,527	199,165	185,586	167,464	160,817	142,092	128,645	115,979
<b>Operating expenses - percentage of revenue</b>	97.45%	106.64%	110.2%	110.2%	98.5%	89.0%	92.9%	87.2%	86.1%	81.8%
Operating (loss) income	5,004	(11,770)	(17,835)	(18,450)	2,800	20,656	12,277	20,924	20,843	25,733
Nonoperating revenues (expenses):										
Investment earnings	9,011	9,974	12,091	17,564	28,297	24,928	13,636	10,605	12,434	21,820
Interest expense	(6,046)	(2,327)	(6,814)	(10,184)	(11,580)	(13,042)	(14,432)	(15,846)	(19,071)	(19,227)
Other revenues	3,585	4,082	3,156	3,822	4,062	4,989	5,016	6,568	8,156	4,215
Loss on debt defeasance	-	-	(6,813)	-	-	-	-	-	-	-
Other expenses	(514)	(312)	(716)	(542)	(523)	(3,350)	(882)	(3,999)	(1,470)	(1,459)
Total nonoperating revenues (expenses)	6,036	11,417	904	10,660	20,256	13,525	3,338	(2,672)	49	5,349
Income (loss) before contributions and transfers	11,040	(353)	(16,931)	(\$7,790)	\$23,056	\$34,181	\$15,615	\$18,252	\$20,892	\$31,082
Capital contributions	9,770	7,847	56,007	55,063	58,633	58,141	49,875	71,163	32,268	56,996
Transfers in	190	467	-	-	-	50	1,817	105	141	11
Change in net assets	21,000	7,961	39,076	\$47,273	\$81,689	\$92,372	\$67,307	\$89,520	\$53,301	\$88,089
Net assets, beginning of year, as restated	1,114,041	1,106,080	1,067,004	1,019,731	938,042	845,670	778,363	688,843	635,542	547,453
Net assets, end of year	\$1,135,041	\$1,114,041	\$1,106,080	\$1,067,004	\$1,019,731	\$938,042	\$845,670	\$778,363	\$688,843	\$635,542

Financial Trend Schedules (Continued):

Charges for Services - Components Fiscal Years - 2002 through 2011 (amounts in thousands)

This schedule identifies the principal components of the System's charges for services.

											Restated		Restated		Restated		Restated			
	2011	PCT	2010	PCT	2009	PCT	2008	PCT	2007	PCT	2006	PCT	2005	PCT	2004	PCT	2003	PCT	2002	PCT
Water charges	92,182	46.9%	\$77,859	43.9%	\$76,203	43.4%	\$79,101	43.8%	\$82,788	43.9%	\$80,008	42.5%	\$67,638	39.1%	\$62,982	38.6%	\$53,793	36.0%	\$52,579	37.1%
Wastewater charges	87,544	44.5%	84,114	47.4%	83,201	47.4%	84,159	46.6%	83,274	44.2%	81,063	43.1%	76,736	44.3%	72,852	44.7%	67,566	45.2%	66,026	46.6%
Reclaimed water charges	2,049	1.0%	1,911	1.1%	1,819	1.0%	1,818	1.0%	1,401	0.7%	1,312	0.7%	1,302	0.8%	1,296	0.8%	1,165	0.8%	1,005	0.7%
Accrued guaranteed revenue fees	6,164	3.1%	5,171	2.9%	5,030	2.9%	5,840	3.2%	11,063	5.9%	16,056	8.5%	17,841	10.3%	17,579	10.8%	19,053	12.7%	15,215	10.7%
Customer billing charges	7,450	3.8%	7,262	4.1%	7,030	4.0%	7,082	3.9%	6,970	3.7%	6,873	3.7%	6,593	3.8%	6,256	3.8%	5,836	3.9%	5,589	3.9%
Other general operating revenues	1,123	0.7%	998	0.6%	2,409	1.4%	2,715	1.5%	2,890	1.5%	2,808	1.5%	2,984	1.7%	2,051	1.3%	2,075	1.4%	1,298	0.9%
Charges for services	\$196,512	100.0%	\$177,315	100.0%	\$175,692	100.0%	\$180,715	100.0%	\$188,386	100.0%	\$188,120	100.0%	\$173,094	100.0%	\$163,016	100.0%	\$149,488	100.0%	\$141,712	100.0%

Other Non-Operating Revenue Components Fiscal Years - 2002 through 2011 (amounts in thousands)

This schedule identifies the principal components of the System's other nonoperating revenues.

											Restated		Restated		Restated		Restated			
	2011	PCT	2010	PCT	2009	PCT	2008	PCT	2007	PCT	2006	PCT	2005	PCT	2004	PCT	2003	PCT	2002	РСТ
Investment earnings	\$9,011	39.9%	\$9,974	44.6%	\$12,091	17.0%	\$17,564	23.0%	\$28,297	31.1%	\$24,928	28.3%	\$13,636	19.4%	\$10,605	12.0%	\$12,434	16.1%	\$21,820	26.3%
Capital contributions	9,770	43.3%	7,847	35.1%	56,007	78.6%	55,063	72.0%	58,633	64.4%	58,141	66.0%	49,875	70.9%	71,163	80.5%	56,721	73.2%	56,996	68.6%
Other general revenues	3,585	15.9%	4,082	18.2%	3,156	4.4%	3,822	5.0%	4,062	4.5%	4,989	5.7%	5,016	7.1%	6,568	7.4%	8,156	10.5%	4,215	5.1%
Transfers in	190	0.0%	467	0.0%	0	0.0%	-	0.0%	-	0.0%	50	0.1%	1,817	2.6%	105	0.1%	141	0.2%	11	0.0%
Total other non-operating revenues	\$22,556	100.0%	\$22,370	100.0%	\$71,254	100.0%	\$76,449	100.0%	\$90,992	100.0%	\$88,108	100.0%	\$70,344	100.0%	\$88,441	100.0%	\$77,452	100.0%	\$83,042	100.0%

**Debt Schedules:** 

#### Outstanding Debt Compared to Net Assets Fiscal Years - 2002 through 2011 (amounts in thousands)

This schedule shows the System's outstanding debt as a percentage of its net assets.

						Restated	Restated	Restated	Restated	
	2011	2010	2009	2008	2007	2006	2005	2004	2003	2002
Revenue bonds and notes outstanding	\$197,150	\$64,255	\$80,525	\$130,470	\$151,628	\$171,980	\$190,015	\$207,555	\$224,152	\$293,883
Net assets	\$1,135,041	\$1,114,041	\$1,106,080	\$1,067,004	\$1,019,731	\$938,042	\$845,670	\$778,363	\$688,843	\$635,542
Percent	17.4%	5.8%	7.3%	12.2%	14.9%	18.3%	22.5%	26.7%	32.5%	46.2%

**Debt Schedules (Continued):** 

Historical Debt Service Coverage Fiscal Years - 2002 through 2011 (amounts in thousands)	2011	2010	2009	2008	2007	Restated 2006	Restated 2005	Restated 2004	Restated 2003	2002
Gross Revenues (1)	\$200,442	\$180,351	\$183,260	\$193,349	\$206,971	\$202,554	\$182,309	\$170,338	\$159,254	\$153,250
Less Cost of Operation & Maintenance (3)	132,296	128,323	139,269	145,429	134,471	118,220	110,271	96,780	87,117	80,956
Total Net Revenues	\$68,146	\$52,028	\$43,991	\$47,920	\$72,500	\$84,334	\$72,038	\$73,558	\$72,137	\$72,294
Pledged Impact Fees (2)	12,663	11,559	10,088	8,211	11,798	20,535	15,184	19,916	13,099	10,773
Total Pledged System Revenues	\$80,809	\$63,587	\$54,079	\$56,131	\$84,298	\$104,869	\$87,222	\$93,474	\$85,236	\$83,067
Required Deposits Cost of Operation and Maintenance (3) Bond Service Requirement Deposit to Renewal and Replacement Account Total Required Deposits	\$132,296 20,545 9,018 <b>\$161,859</b>	\$128,323 20,347 9,163 <b>\$157,833</b>	\$139,269 20,820 9,667 <b>\$169,756</b>	\$145,429 26,912 10,446 <b>\$182,787</b>	\$134,471 26,455 10,161 <b>\$171,087</b>	\$118,220 26,506 9,083 <b>\$153,809</b>	\$110,271 27,556 8,603 <b>\$146,430</b>	\$96,780 27,309 8,083 <b>\$132,172</b>	\$87,117 29,616 7,681 <b>\$124,414</b>	\$80,956 29,113 7,527 <b>\$117,596</b>
20% of Bond Service Requirements	\$4,109	\$4,069	\$4,164	\$5,382	\$5,291	\$5,301	\$5,511	\$5,462	\$5,923	\$5,822
Subordinate Debt Service Requirement Required Coverage:	-	-	-	-	-	\$3,778	-	-	-	-
(A).=>100%	1.32	1.22	1.14	1.10	1.28	1.45	1.35	1.44	1.39	1.39
(B).=>120%	3.93	3.13	2.60	2.09	3.19	3.96	3.17	3.42	2.88	2.85
(C).=>100%	3.32	2.56	2.11	1.78	2.74	3.18	2.61	2.69	2.44	2.48
(D).=>100%	-	-	-	-	-	2.78	-	-	-	-

(A). Gross Revenues, plus Pledged Impact Fees Divided by Required Deposits (Required Coverage = 1.00).

(B). Net Revenues, plus Pledged Impact Fees Divided by Bond Service Requirement (Required Coverage = 1.20).

(C). Net Revenues Divided by the Bond Service Requirement (Required Coverage = 1.00).

(D). Net Revenues Divided by the Sum of the Bond Service Requirement and Subordinate Debt Service requirement (Required Coverage = 1.00).

(1) Includes meter installation fees and interest income on operating reserves.

(2) Impact Fees are pledged to the extent that Water and Wastewater Impact Fees, respectively, do not exceed the respective Expansion Project Percentage.

(3) Includes the Tampa Bay Water contracted water supply cost.

#### **General Operating Statistics:**

#### Fiscal Years - 2002 through 2011

	2011	2010	2009	2008	2007	Restated 2006	Restated 2005	Restated 2004	Restated 2003	2002
Capital Assets (amounts are actual):	2011	2010	2007	2000	2007	2000	2005	2004	2005	2002
Number of Water Plants	4	4	4	3	3	3	3	3	3	3
Number of Wastewater Treatment Plants	7	7	7	7	7	7	7	7	7	7
Water Distribution line miles (estimated)	2,391	2,336	2,255	2,227	2,192	1,994	1,930	1,910	1,890	1,690
Wastewater Transmission line miles (estimated)	2,215	2,105	2,063	2,007	1,864	1,740	1,710	1,680	1,650	1,510
Reclaimed Water Transmissions line miles (estimated)	333	331	328	325	323	310	300	290	280	225
Number of Pump Stations	703	699	690	682	674	640	622	602	573	500
Staffing:										
Number of budgeted positions per 1,000 customers	4.4	4.6	4.6	4.7	4.3	4.4	4.5	4.6	4.6	4.7
Average Number of Customer Accounts Billed Monthly										
Water Customers	144,317	141,988	141,615	141,690	141,355	139,609	135,033	128,080	121,521	111,296
Percent Change	1.6%	0.3%	-0.1%	0.2%	1.3%	3.4%	5.4%	5.4% (2)	9.2% (1)	6.3%
Wastewater Customers	133,979	134,904	131,588	131,890	132,420	130,821	126,308	119,483	113,072	103,711
Percent Change	-0.7%	2.5%	-0.2%	-0.4%	1.2%	3.6%	5.7%	5.7% (2)	9.0% (1)	6.5%
<ul><li>(1) Acquisition of 3,500 connections from a private franchise in September</li><li>(2) Acquisition of 1,200 connections from a private franchise in April 2004</li></ul>										
Annual Use/Flows										
Annual Water Consumption (thousands of gallons)	17,566	16.461	16,379	17.014	18,137	17,971	15,633	15,262	13,159	13,885
Annual Treated Wastewater Flows (thousands of gallons)	13,007	12,508	12,641	12,434	12,303	12,473	11,873	11,277	10,244	10,127
Operating Costs (amounts in thousands):										
Operating Expenses	\$191,508	\$189,085	\$193,527	\$199,165	\$185,586	\$167,464	\$160,817	\$142,092	\$128,645	\$115,979
Less: Depreciation and amortization	57,391	58,536	52,754	51,445	49,846	48,144	47,772	41,929	38,227	34,529
Less: Purchased Water	48,164	46,659	42,733	43,395	41,380	39,326	34,572	31,631	28,022	23,686
Net Operating Cost	\$85,953	\$83,890	\$98,040	\$104,325	\$94,360	\$79,994	\$78,473	\$68,532	\$62,396	\$57,764
Number of Accounts Billed Annually	1,845	1,839	1,844	1,845	1,837	1,805	1,728	1,651	1,529	1,453
Monthly Operating Cost per Statement (amounts are actual)	\$47	\$46	\$53	\$57	\$51	\$44	\$45	\$42	\$41	\$40

#### Sources:

Water Resources Services Annual Audited Financial Reports for Fiscal Years 2002 through 2011

FAMIS Accounting Data

Water Enterprise Fund Operating and Statistical Data