

### Annual Financial Report

Solid Waste Enterprise Fund





For Fiscal Years Ended September 30, 2014 and 2013

#### HILLSBOROUGH COUNTY, FLORIDA

# PUBLIC UTILITIES DEPARTMENT SOLID WASTE ENTERPRISE FUND ANNUAL FINANCIAL REPORT FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

Prepared by:

FINANCE DEPARTMENT CLERK OF CIRCUIT COURT PAT FRANK, Clerk

#### PUBLIC UTILITIES DEPARTMENT SOLID WASTE ENTERPRISE FUND PRINCIPAL OFFICIALS SEPTEMBER 30, 2014

#### **Board of County Commissioners**

Mark Sharpe, Chair Kevin Beckner Victor D. Crist Ken Hagan Al Higginbotham Les Miller, Jr. Sandra L. Murman

#### **Constitutional Officers**

Pat Frank, Clerk of Circuit Court Doug Belden, Tax Collector David Gee, Sheriff Craig Latimer, Supervisor of Elections Bob Henriquez, Property Appraiser

#### **Appointed Officials**

Mike Merrill, County Administrator John Lyons, Director, Public Works Department, Solid Waste Enterprise

## HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT SOLID WASTE ENTERPRISE FUND ANNUAL FINANCIAL REPORT FOR FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

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#### **Report of Independent Auditor**

To the Board of County Commissioners of Hillsborough County, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Hillsborough County, Florida, Solid Waste Enterprise Fund (the "Fund"), an enterprise fund of Hillsborough County, Florida, as of and for the years ended September 30, 2014 and 2013, and the related notes to the financial statements, which collectively comprise the Fund's basic financial statements as listed the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Fund as of September 30, 2014 and 2013, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

Change in Accounting Principle

As discussed in Note 1F to the basic financial statements, the Fund adopted the provisions of Governmental Accounting Standards Board Statement No. 65, *Items Previously Reported as Assets and Liabilities*, effective October 1, 2012. Our opinion is not modified with respect to this matter.

#### Other Information

As discussed in Note 1 to the financial statements, the financial statements referred to above present only the Fund and do not purport to, and do not, present fairly the financial position of Hillsborough County, Florida as of September 30, 2014 and 2013, and the changes in its financial position, or where applicable, its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 7 – 12 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Fund's basic financial statements. The supplemental information and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The statistical section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on the statistical section.

#### Other Reporting Required by Government Auditing Standards

Cerry Bekant LLP

In accordance with *Government Auditing Standards*, we have also issued our report dated April 9, 2015, on our consideration of the Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Fund's internal control over financial reporting and compliance.

Tampa, Florida April 9, 2015



### Report of Independent Auditor on Bond Compliance

To the Board of County Commissioners of Hillsborough County, Florida:

Kerry Bekant LLP

We have audited, in accordance with auditing standards generally accepted in the United States, the basic financial statements of the Hillsborough County, Florida, Solid Waste Enterprise Fund (the "Fund"), an enterprise fund of Hillsborough County, Florida, as of and for the year ended September 30, 2014, and have issued our report thereon dated April 9, 2015.

In connection with our audit, nothing came to our attention that caused us to believe the Fund failed to comply with the terms, covenants, provisions, or conditions of Article XI of Ordinance No. 06-28, as supplemented by Resolution No. R06-231 and Resolution No. R13-069 of the bond resolution governing the Solid Waste Resource and Recovery Revenue Bonds, Series 2006A, the Solid Waste Resource and Recovery Revenue Bonds, Series 2006B, and the Solid Waste Resource Recovery Revenue Bonds, Series 2013, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of any such noncompliance.

This report is intended solely for the information and use of management and the Board of County Commissioners of Hillsborough County, Florida and is not intended to be and should not be used by anyone other than these specified parties.

Tampa, Florida April 9, 2015 THIS PAGE LEFT BLANK

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FINANCIAL STATEMENTS

The Hillsborough County Public Utilities Department, Solid Waste Enterprise Fund (Fund) presents the following review of its financial activities for the fiscal years ended September 30, 2014 and 2013, with respective financial comparisons to the prior fiscal year. Financial statement readers are encouraged to consider information presented here together with the accompanying financial statement notes to obtain a complete overview of the Fund's financial condition and operating results for the fiscal years ended September 30, 2014 and 2013. All amounts, unless otherwise stated, are presented in thousands of dollars.

#### Fiscal Year 2014 Financial Summary

	Fiscal year 2014 operating revenues were \$103,728. This represented a \$2,984 or 3.0% revenue increase from fiscal year 2013 revenues of \$100,744. There were increases in all revenue sources.
	For fiscal year 2014, the Fund had a \$6,664 positive Change in Net Position. This represented a comparative \$10,479 increase over last year's \$3,815 negative Change in Net Position. The comparative change was primarily due to increases in operating revenues and significant decreases in operating costs, specifically in contractual services as it relates to the "Automated Residential and Recycling Collection Service Program." Total Net Position on September 30, 2014 and 2013 was \$159,710 and \$153,046 respectively.
	The Rate Covenant, Test 1, with the assistance of a \$1.9 million transfer from the Rate Stabilization Account, demonstrated that total gross revenues exceeded the total costs of operations, bond service requirements, and other required bond covenant deposits by \$15,655.
	Fiscal Year 2013 Financial Summary
<b>-</b>	On May 8, 2013, the BOCC issued \$25.2 million in Solid Waste Resource Recovery Revenue Bonds, Series 2013, for the purpose of funding the "Automated Residential and Recycling Collection Service Program." The program commenced on September 30, 2013.
	Fiscal year 2013 operating revenues were \$100,744. This represented a \$771 or 0.8% revenue decline from fiscal year 2012 revenues of \$101,515. The slight fiscal year 2013 revenue decrease was due to a comparative decline in franchise and municipal customer disposal revenues, combined with a decrease in recycling revenues from last year.
	For fiscal year 2013, the Fund incurred a negative \$3,815 Change in Net Position. This represented a comparative \$3,892 negative change over last year's \$77 postive Change in Net Position. The comparative negative change was primarily due to slight decrease in operating revenues together with scheduled increases in operating costs, and to a continuing decline in investment earnings. Total Net Position on September 30, 2013 and 2012 was \$153,046 and \$156,861, respectively.
	The Rate Covenant, Test 1, with the assistance of a \$5.2 million transfer from the Rate Stabilization Account, demonstrated that total gross revenues exceeded the total costs of operations, bond service requirements, and other required bond covenant deposits by \$8.196.

The Fund was compliant with all bond covenant requirements for the fiscal years ended September 30, 2014 and 2013. Please refer to the rate covenant test in the supplemental information section of this financial report.

#### **Overview of the Financial Statements**

This analysis is intended to serve as an introduction to the Fund's financial statements. These statements consist of two-parts, the financial statements and the accompanying financial statement notes. Also, the accompanying report contains supplementary and statistical information, which may provide additional insight to financial statement readers.

#### **Required Financial Statements**

The Fund reports its financial activities by using accounting methods similar to those in the private business sector. The financial statements offer both current and other data about its financial activities. The Statement of Net Position includes assets and liabilities and provides summary information for amounts invested in capital assets and for amounts owed to creditors. The assets and liabilities are presented in a classified format, which lists current and other amounts separately. The Fund's operating results are recorded on the Statement of Activities. This statement displays operating activities over the past two fiscal years, and indicates whether the Fund recovered all its costs through user fees and other revenues. The last required statement is the Statements of Cash Flows. The purpose of this statement is to summarize the Fund's cash activities such as receipts, payments, and other changes in cash balances resulting from operating, capital expansion, borrowing, and investing transactions.

#### Financial Analysis: Fiscal Year 2014 Financial Comparison with Fiscal Year 2013 Condensed Statement of Net Position

A key measure of financial condition is net position. An analysis of 2014 net position compared to 2013 follows:

		As	(\$)	(%)
		Restated		
Assets:	2014	2013	Change	Change
Current, restricted and other assets	\$156,318	\$169,371	(\$13,053)	(7.7%)
Capital assets, net	233,047	229,310	3,737	1.6
Total assets	389,365	398,681	(9,316)	(2.3%)
Liabilities:				
Current liabilities	31,449	42,302	(10,853)	(25.7%)
Other liabilities	198,206	203,333	(5,127)	(2.5)
Total liabilities	229,655	245,635	(15,980)	(6.5%)
<b>Components of Net Position:</b>				_
Net investment in capital assets	71,035	77,672	(6,637)	(8.5)
Restricted net position	11,644	13,869	(2,225)	(16.0)
Unrestricted net position	77,031	61,505	15,526	25.2
Total net position	\$159,710	\$153,046	\$6,664	4.4%

**Total net position** - Fiscal year 2014 total net position increased \$6,664 or 4.4% from fiscal year 2013. This was due to increases in customer service revenues and significant decreases in contracted services after the implementation of the "Automated Residential and Recycling Collection Service Program."

The Fund increased its unrestricted net position by \$15,526 or 25.2%, due to a increases in customer service revenues and the significant decreases in contractual services noted above.

#### **Condensed Statement of Activities**

Comparative revenues, expenses, and change in net position for the fiscal years ended September 30, 2014 and 2013 were as follows:

		As		
		Restated	(\$)	(%)
Revenues:	2014	2013	Change	Percent
Operating revenues	\$103,728	\$100,744	\$2,984	3.0%
Nonoperating revenues	860	1,009	(149)	(14.8)
<b>Total revenues</b>	104,588	101,753	2,835	2.8%
Expenses:				_
Operating expenses before depreciation	76,612	88,318	(\$11,706)	(13.3%)
Depreciation expense	14,346	10,373	3,973	38.3
Nonoperating expenses	6,966	6,877	89	1.3
Total expenses	97,924	105,568	(7,644)	7.2%
Change in net position	6,664	(3,815)	10,479	(274.7%)
Net position, beginning of year	153,046	156,861	(3,815)	(2.4)
Net position, end of year	\$159,710	\$153,046	\$6,664	4.4%

**Operating revenues** - Fiscal year 2014 operating revenues of \$103,728 increased \$2,984 or 3.0% from last year. This was due to an overall growth in all operating revenue service charges, primarily a \$2,646 increase in recycling revenues with the distribution of significantly larger recycling bins as part of the implementation of the "Automated Residential and Recycling Collection Service Program."

**Nonoperating revenues** - Fiscal year 2014 non operating revenues of \$860 decreased \$149 or 14.8% from last year. The decrease was primarily due to decline in investment earnings of \$135 or 20.7%.

**Total expenses** - Fiscal year 2014 total expenses of \$97,924 decreased \$7,644 or 7.2% from last year. The change was primarily related to the following transactions:

**Operating expenses before depreciation**: there was a \$11,706 or 13.3% decrease in fiscal year 2014 operating expenses before depreciation over last year. This was primarily due to **Contractual services**: there was a \$12,514 or 17.2% decrease in contractual services costs related to the new franchise contractor contracts. These contracts result in a cost savings to Hillsborough County citizens.

**Landfill closure and long-term care:** there was a \$299 or 22.1% comparative increase in landfill closure and long-term care costs from last year. This was due to a life to date revision of the estimated landfill capacity

consumed due to normal settlement over time and to an increase in future estimated closing costs. **Fleet services costs:** there was a \$450 or 22.5% decrease in fleet service costs reflecting lower fuel and vehicle maintenance cost over last year.

**Other general operating costs**: there was a \$479 or 25.1% increase in these costs to promote the new trash collection and recycling program and to higher property and casualty insurance over last year. **Other net cost decreases**: there was a \$292 or 15.8% net decrease in communications, repairs and maintenance, utilities, and supply costs compared to last year.

**Depreciation expense:** there was a \$3,973 or 38.3% increase in depreciation costs. This increase can be attributed to the depreciation of the New Garbage Roll Carts purchased by Solid Waste using the 2013 Resource Recovery Bond proceeds in relation to the implementation of the new franchise contracts in order to reduce overall solid waste collection costs throughout Hillsborough County. Further depreciation costs are from the Resource Recovery Facility Expansion and Retrofit.

**Nonoperating expenses**: these expenses increased by \$89 or 1.3% related to bond interest payments.

#### Financial Analysis: Fiscal Year 2013 Financial Comparison with Fiscal Year 2012 Condensed Statement of Net Position

	As	As		
	Restated	Restated	(\$)	(%)
<b>Revenues:</b>	2013	2012	Change	Percent
Operating revenues	\$100,744	\$101,515	(\$771)	(0.8%)
Nonoperating revenues	1,009	2,038	(1,029)	(50.5)
<b>Total revenues</b>	101,753	103,553	(1,800)	(1.7%)
Expenses:				
Operating expenses before depreciation	88,318	82,260	6,058	7.4
Depreciation expense	10,373	14,561	(4,188)	(28.8)
Nonoperating expenses	6,877	6,655	222	3.3
Total expenses	105,568	103,476	2,092	2.0
Change in net position	(3,815)	77	(3,892)	(5054.5)
Net position, beginning of year	156,861	156,784	77	(0.1)
Net position, end of year	\$153,046	\$156,861	(\$3,815)	(2.4%)

**Operating revenues** - Fiscal year 2013 operating revenues of \$100,744 decreased \$771 or 0.8% from last year. This was due to a comparative decline in franchise and municipal customer disposal revenue, a full year of the loss of the City of Tampa's ash disposal, combined with a decrease in recycling revenues from last year. This was due to a comparative decline in franchise and municipal customer disposal revenues, combined with a decrease in recycling revenues from last year.

**Nonoperating revenues** - Fiscal year 2013 nonoperating revenues of \$1,009 decreased \$1,029 or 50.5% from last year. The decrease was primarily due to a \$677 or 50.9% decline in investment earnings, and a \$352 or 47.0% comparative net decrease in asset disposal and other general revenues from last year.

**Total expenses** - Fiscal year 2013 total expenses of \$105,568 increased \$2,092 or 2.0% over last year. The change was primarily related to the following transactions:

**Operating expenses before depreciation**: there was a \$6,058 or 7.4% increase in fiscal year 2013 operating expenses before depreciation over last year. This was primarily due to the following net factors. **Employee services**: there was a \$91 or 1.1% decrease in employee services costs related to a \$575 workers' compensation premium refund received from the BOCC Self-Insurance Internal Service Fund and to a decrease in compensated absences. **Contractual services**: there was a \$2,799 or 4.0% increase in contractual services costs related to the annual RRF operating contract consumer price index increase, and to scheduled increases in trash hauler contractual costs.

Landfill closure and long-term care: there was a \$2,674 comparative increase in landfill closure and long-term care costs from last year. This was due to a life to date revision of the estimated landfill capacity consumed due to normal settlement over time and to an increase in future estimated closing costs. Fleet services costs: there was a \$284 or 16.5% increase in fleet service costs related higher fuel and vehicle maintenance cost over last year. Other general operating costs: there was a \$370 or 24.1% increase in these costs to promote the new trash collection and recycling program and to higher property and casualty insurance over last year. Other net cost increases: there was a \$22 or 1.2% net increase in communications, repairs and maintenance, utilities, and office supply costs compared to last year.

**Depreciation expense:** there was a \$4,188 decrease in depreciation costs related to certain 1984 RRF project assets having become fully depreciated.

**Nonoperating expenses**: these expenses increased \$222 or 3.3% primarily due to an increase in long-term debt interest costs related to the series 2013 bond issuance compared to last year.

#### **Capital Asset Activities**

#### Fiscal Year 2014

On September 30, 2014, capital assets net of accumulated depreciation were \$233,047 compared to \$229,310 last year for a net increase of \$3,737 or 1.6%. The Fund expended an additional \$8,676 on capital additions primarily funded from the 2013 Resource Recovery Bond. Additional capital equipment purchases were a Wheel Loader, Mack Truck C Series, Caterpillar backhoe loader and additional Ford F150 trucks.

#### Fiscal Year 2013

On September 30, 2013, capital assets net of accumulated depreciation, were \$229,310 compared to \$218,416 last year for a net increase of \$10,894 or 5.0%. The change was attributable to the following net factors. First, the Fund expended \$21,077 on capital additions primarily funded from bond proceeds. Second, the Fund recorded additions of \$20 in equipment contributions and \$175 of long-term debt interest expense, net of related investment earnings, capitalized to construction work in progress. Third, those increases were partially offset by the fiscal year 2013 combined charge to accumulated depreciation of \$10,373 and loss on asset disposals of \$5. Please refer to Note 5(A) in the accompanying financial statement notes for additional information on fiscal year 2013 capital asset activities

#### **Debt Administration**

#### Fiscal Year 2014

On September 30, 2014 outstanding bonds payable and other liabilities were \$205,729 compared to \$209,455 for fiscal year 2013. The fiscal year decrease of \$3,726 or 1.8% was primarily due to the following: \$5,345 in outstanding bonds principal and an increase of \$1,651 in landfill closure and post closure care costs. There a small increase of \$144 in compensated absences over fiscal year 2013. There was a smaller reduction of \$12 for the elimination of the Voluntary Separation Incentive Program insurance in 2014. Fiscal Year 2014 was the last of 3 years in carrying the VSIP liability.

#### Fiscal Year 2013

On September 30, 2013, outstanding bonds payable and other liabilities were \$209,455 compared to \$185,453 for fiscal year 2012. The fiscal year 2013 increase of \$24,002 or 12.9% was primarily due to the following: a \$25,160 bond issuance to fund the new trash collection and recycling program, a \$1,134 net increase in landfill closure and long-term care costs and other closed landfill obligations, a \$2,070 scheduled bond maturity payment, a \$14 amortization in the volunteer separation incentive program liability, a \$165 amortization of the deferred bond market issuance premium and to a \$43 decrease in compensated absences. The Fund's outstanding bonds have insured ratings issued by Moody's, Standard and Poor's, and Fitch of "Aaa", "AAA", and "AAA", respectively. Please refer to Note 7(E) in the accompanying financial statement notes for changes and other information regarding fiscal year 2013 total other liabilities.

#### Fiscal Year 2015 Outlook

#### **Economic Factors (amounts are in whole numbers)**

The special assessment residential customer base is expected to remain stable with a small amount of growth forecasted for fiscal year 2015 specifically for increase customer recycling revenues. Due to the new franchise collection contract, cost savings were passed along to residential customers, reducing the fiscal year 2014 annual assessment fee from \$231.17 to \$222.72 per residential unit. It is the Fund's goal to keep user rates stable for the next two years. Currently, the waste system's capacity is adequate to serve the County's current and foreseeable future disposal requirements without any major capital expansion.

#### **Requests for Information**

The purpose of this analysis as well as the financial statements, financial statement notes, and supplemental financial information is to provide a general overview of the financial position and operating results for the fiscal years ended September 30, 2014 and 2013. Additional information concerning the Fund's operations and the services provided to Hillsborough County residents may be obtained from:

Hillsborough County Public Utilities Department Attention: Director P. O. Box 1110 Tampa, FL 33601 THIS PAGE LEFT BLANK

#### HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT SOLID WASTE ENTERPRISE FUND STATEMENT OF NET POSITION SEPTEMBER 30, 2014 AND 2013 (Amounts in Thousands)

ASSETS	September 30,	
	2014	2013, As Restated
Current assets:		
Cash and cash equivalents	\$ 25,356	\$ 22,365
Investments	106,650	95,654
Accounts receivable, net	3,692	3,148
Interest receivable	192	244
Due from other governments	1,097	831
Other current assets	327	230
Current unrestricted assets	137,314	122,472
Restricted current assets:		
Cash and cash equivalents	3,645	8,867
Investments	15,331	37,936
Interest receivable	28	96
Total restricted current assets	19,004	46,899
Total current assets	156,318	169,371
Capital assets, net of accumulated depreciation:		
Land	13,627	13,627
Buildings and utility plant	30,345	32,715
Equipment	23,054	20,575
Building improvements	144,611	150,624
Construction work in progress	21,410	11,769
Total capital assets, net	233,047	229,310
Total assets	\$ 389,365	\$ 398,681

LIABILITIES	Septem	ber 30,
	2014	2013, As Restated
Current liabilities:		
Accounts and contracts payable Accrued liabilities Unearned revenues Due to other governments Compensated absences, current portion	\$ 5,260 201 15,846 560 589	\$ 8,537 175 15,621 - 547
Revenue bonds payable, current maturities	6,716	5,345
General liabilities, current maturities	218	230
Total current liabilities	29,390	30,455
Current liabilities payable from restricted assets:  Accounts and contracts payable  Deposits  Accrued interest on debt	1,079 370 610	10,889 344 614
Total current liabilities payable from restricted assets	2,059	11,847
Total current liabilities	31,449	42,302
Other liabilities:  Compensated absences, less current portion Revenue bonds payable, net, less current maturities General liabilities, less current maturities	144 160,596 37,466	42 167,476 35,815
Total other liabilities	198,206	203,333
Total liabilities	229,655	245,635
NET POSITION:		
Net investment in capital assets Restricted components of net position Bond covenants-renewal and replacement Debt service Unrestricted net position	71,035 10,466 1,178 77,031	77,672 13,054 815 61,505
Total net position	\$ 159,710	\$ 153,046

The accompanying notes are an integral part of this statement.

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### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013 (Amounts in Thousands)

Year ended September 30,

Operating revenues:         2014         As Restated           Charges for services         \$ 103,728         \$ 100,744           Operating expenses:           Employee services         9,102         8,330           Contractual services         60,364         72,878           Communication services         77         187           Fleet services         1,551         2,001           Repairs and maintenance         313         439           Utilities         1,156         1,203           Supplies         12         21           Landfill closure and postclosure care         1,651         1,352           Depreciation and amortization         14,346         10,373           Other         2,386         1,907           Total operating expenses         90,958         98,691           Operating income         12,770         2,053           Nonoperating revenues (expenses):         518         653           Interest expense         (6,966)         (6,825)           Gain on asset disposals         149         143           Other revenues         193         213           Other expenses         -         (52)           Total nonoperating reve		September 30,		
Charges for services         \$ 103,728         \$ 100,744           Operating expenses:         semployee services         9,102         8,330           Contractual services         60,364         72,878           Communication services         77         187           Fleet services         1,551         2,001           Repairs and maintenance         313         439           Utilities         1,156         1,203           Supplies         12         21           Landfill closure and postclosure care         1,651         1,352           Depreciation and amortization         14,346         10,373           Other         2,386         1,907           Total operating expenses         90,958         98,691           Operating income         12,770         2,053           Nonoperating revenues (expenses):         518         653           Investment earnings         518         653           Interest expense         (6,966)         (6,825)           Gain on asset disposals         149         143           Other revenues         193         213           Other expenses         -         (52)           Total nonoperating revenues         (6,106)		2014	,	
Operating expenses:           Employee services         9,102         8,330           Contractual services         60,364         72,878           Communication services         77         187           Fleet services         1,551         2,001           Repairs and maintenance         313         439           Utilities         1,156         1,203           Supplies         12         21           Landfill closure and postclosure care         1,651         1,352           Depreciation and amortization         14,346         10,373           Other         2,386         1,907           Total operating expenses         90,958         98,691           Operating income         12,770         2,053           Nonoperating revenues (expenses):         Investment earnings         518         653           Interest expense         (6,966)         (6,825)           Gain on asset disposals         149         143           Other revenues         193         213           Other expenses         -         (52)           Total nonoperating revenues         (6,106)         (5,868)           Change in net position         6,664         (3,815)	Operating revenues:			
Employee services         9,102         8,330           Contractual services         60,364         72,878           Communication services         77         187           Fleet services         1,551         2,001           Repairs and maintenance         313         439           Utilities         1,156         1,203           Supplies         12         21           Landfill closure and postclosure care         1,651         1,352           Depreciation and amortization         14,346         10,373           Other         2,386         1,907           Total operating expenses         90,958         98,691           Operating income         12,770         2,053           Nonoperating revenues (expenses):         1         143           Investment earnings         518         653           Interest expense         (6,966)         (6,825)           Gain on asset disposals         149         143           Other revenues         193         213           Other expenses         -         (52)           Total nonoperating revenues         (6,106)         (5,868)           Change in net position         6,664         (3,815)	Charges for services	\$ 103,728	\$ 100,744	
Contractual services         60,364         72,878           Communication services         77         187           Fleet services         1,551         2,001           Repairs and maintenance         313         439           Utilities         1,156         1,203           Supplies         12         21           Landfill closure and postclosure care         1,651         1,352           Depreciation and amortization         14,346         10,373           Other         2,386         1,907           Total operating expenses         90,958         98,691           Operating income         12,770         2,053           Nonoperating revenues (expenses):         1         653           Interest expense         (6,966)         (6,825)           Gain on asset disposals         149         143           Other revenues         193         213           Other expenses         -         (52)           Total nonoperating revenues         (6,106)         (5,868)           Change in net position         6,664         (3,815)           Net position, beginning of year as restated         153,046         \$156,861	Operating expenses:			
Communication services         77         187           Fleet services         1,551         2,001           Repairs and maintenance         313         439           Utilities         1,156         1,203           Supplies         12         21           Landfill closure and postclosure care         1,651         1,352           Depreciation and amortization         14,346         10,373           Other         2,386         1,907           Total operating expenses         99,958         98,691           Operating income         12,770         2,053           Nonoperating revenues (expenses):         518         653           Interest expense         (6,966)         (6,825)           Gain on asset disposals         149         143           Other revenues         193         213           Other expenses         -         (52)           Total nonoperating revenues         (6,106)         (5,868)           Change in net position         6,664         (3,815)           Net position, beginning of year as restated         \$153,046         \$156,861	Employee services	9,102	8,330	
Fleet services       1,551       2,001         Repairs and maintenance       313       439         Utilities       1,156       1,203         Supplies       12       21         Landfill closure and postclosure care       1,651       1,352         Depreciation and amortization       14,346       10,373         Other       2,386       1,907         Total operating expenses       90,958       98,691         Operating income       12,770       2,053         Nonoperating revenues (expenses):       1       6,53         Investment earnings       518       653         Interest expense       (6,966)       (6,825)         Gain on asset disposals       149       143         Other revenues       193       213         Other expenses       -       (52)         Total nonoperating revenues       (6,106)       (5,868)         Change in net position       6,664       (3,815)         Net position, beginning of year as restated       \$ 153,046       \$ 156,861	Contractual services	60,364	72,878	
Repairs and maintenance       313       439         Utilities       1,156       1,203         Supplies       12       21         Landfill closure and postclosure care       1,651       1,352         Depreciation and amortization       14,346       10,373         Other       2,386       1,907         Total operating expenses       90,958       98,691         Operating income       12,770       2,053         Nonoperating revenues (expenses):       1       653         Investment earnings       518       653         Interest expense       (6,966)       (6,825)         Gain on asset disposals       149       143         Other revenues       193       213         Other expenses       -       (52)         Total nonoperating revenues       (6,106)       (5,868)         Change in net position       6,664       (3,815)         Net position, beginning of year as restated       \$ 153,046       \$ 156,861	Communication services	77	187	
Utilities       1,156       1,203         Supplies       12       21         Landfill closure and postclosure care       1,651       1,352         Depreciation and amortization       14,346       10,373         Other       2,386       1,907         Total operating expenses       90,958       98,691         Operating income       12,770       2,053         Nonoperating revenues (expenses):       518       653         Interest expense       (6,966)       (6,825)         Gain on asset disposals       149       143         Other revenues       193       213         Other expenses       -       (52)         Total nonoperating revenues       (6,106)       (5,868)         Change in net position       6,664       (3,815)         Net position, beginning of year as restated       \$ 153,046       \$ 156,861	Fleet services	1,551	2,001	
Supplies       12       21         Landfill closure and postclosure care       1,651       1,352         Depreciation and amortization       14,346       10,373         Other       2,386       1,907         Total operating expenses       90,958       98,691         Operating income       12,770       2,053         Nonoperating revenues (expenses):       518       653         Interest expense       (6,966)       (6,825)         Gain on asset disposals       149       143         Other revenues       193       213         Other expenses       -       (52)         Total nonoperating revenues       (6,106)       (5,868)         Change in net position       6,664       (3,815)         Net position, beginning of year as restated       \$ 153,046       \$ 156,861	Repairs and maintenance	313	439	
Landfill closure and postclosure care       1,651       1,352         Depreciation and amortization       14,346       10,373         Other       2,386       1,907         Total operating expenses       90,958       98,691         Operating income       12,770       2,053         Nonoperating revenues (expenses):       518       653         Investment earnings       518       653         Interest expense       (6,966)       (6,825)         Gain on asset disposals       149       143         Other revenues       193       213         Other expenses       -       (52)         Total nonoperating revenues       (6,106)       (5,868)         Change in net position       6,664       (3,815)         Net position, beginning of year as restated       \$ 153,046       \$ 156,861	Utilities	1,156	1,203	
Depreciation and amortization Other         14,346 2,386 1,907           Total operating expenses         90,958 98,691           Operating income         12,770 2,053           Nonoperating revenues (expenses):         518 653           Investment earnings         518 653           Interest expense         (6,966) (6,825)           Gain on asset disposals         149 143           Other revenues         193 213           Other expenses         - (52)           Total nonoperating revenues         (6,106) (5,868)           Change in net position         6,664 (3,815)           Net position, beginning of year as restated         \$ 153,046 \$ 156,861				
Other         2,386         1,907           Total operating expenses         90,958         98,691           Operating income         12,770         2,053           Nonoperating revenues (expenses):         518         653           Investment earnings         518         653           Interest expense         (6,966)         (6,825)           Gain on asset disposals         149         143           Other revenues         193         213           Other expenses         -         (52)           Total nonoperating revenues         (6,106)         (5,868)           Change in net position         6,664         (3,815)           Net position, beginning of year as restated         \$ 153,046         \$ 156,861	<del>_</del>	,	,	
Total operating expenses         90,958         98,691           Operating income         12,770         2,053           Nonoperating revenues (expenses):	*	*		
Operating income         12,770         2,053           Nonoperating revenues (expenses):         518         653           Investment earnings         518         653           Interest expense         (6,966)         (6,825)           Gain on asset disposals         149         143           Other revenues         193         213           Other expenses         -         (52)           Total nonoperating revenues         (6,106)         (5,868)           Change in net position         6,664         (3,815)           Net position, beginning of year as restated         \$ 153,046         \$ 156,861	Other	2,386	1,907	
Nonoperating revenues (expenses):         Investment earnings       518       653         Interest expense       (6,966)       (6,825)         Gain on asset disposals       149       143         Other revenues       193       213         Other expenses       -       (52)         Total nonoperating revenues       (6,106)       (5,868)         Change in net position       6,664       (3,815)         Net position, beginning of year as restated       \$ 153,046       \$ 156,861	Total operating expenses	90,958	98,691	
Investment earnings       518       653         Interest expense       (6,966)       (6,825)         Gain on asset disposals       149       143         Other revenues       193       213         Other expenses       -       (52)         Total nonoperating revenues       (6,106)       (5,868)         Change in net position       6,664       (3,815)         Net position, beginning of year as restated       \$ 153,046       \$ 156,861	Operating income	12,770	2,053	
Interest expense       (6,966)       (6,825)         Gain on asset disposals       149       143         Other revenues       193       213         Other expenses       -       (52)         Total nonoperating revenues       (6,106)       (5,868)         Change in net position       6,664       (3,815)         Net position, beginning of year as restated       \$ 153,046       \$ 156,861	Nonoperating revenues (expenses):			
Gain on asset disposals       149       143         Other revenues       193       213         Other expenses       -       (52)         Total nonoperating revenues       (6,106)       (5,868)         Change in net position       6,664       (3,815)         Net position, beginning of year as restated       \$ 153,046       \$ 156,861	Investment earnings	518	653	
Other revenues       193       213         Other expenses       -       (52)         Total nonoperating revenues       (6,106)       (5,868)         Change in net position       6,664       (3,815)         Net position, beginning of year as restated       \$ 153,046       \$ 156,861	Interest expense	(6,966)	(6,825)	
Other expenses-(52)Total nonoperating revenues(6,106)(5,868)Change in net position6,664(3,815)Net position, beginning of year as restated\$ 153,046\$ 156,861	Gain on asset disposals	149	143	
Total nonoperating revenues(6,106)(5,868)Change in net position6,664(3,815)Net position, beginning of year as restated\$ 153,046\$ 156,861	Other revenues	193	213	
Change in net position6,664(3,815)Net position, beginning of year as restated\$ 153,046\$ 156,861	Other expenses	-	(52)	
Net position, beginning of year as restated \$ 153,046 \$ 156,861	<b>Total nonoperating revenues</b>	(6,106)	(5,868)	
	Change in net position	6,664	(3,815)	
Net position, end of year \$ 159,710 \$ 153,046	Net position, beginning of year as restated	\$ 153,046	\$ 156,861	
	Net position, end of year	\$ 159,710	\$ 153,046	

The accompanying notes are an integral part of this statement.

#### HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT SOLID WASTE ENTERPRISE FUND

#### STATEMENTS OF CASH FLOWS FOR FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

(Amounts in Thousands)

	Year ended September 30,	
	2014	2013
Cash flows from operating activities:		
Cash received from customers	\$ 103,169	\$ 102,485
Cash received from other operating sources	193	194
Cash payments to suppliers for goods and services	(78,483)	(67,335)
Cash payments for employee services	(8,944)	(8,346)
Net cash provided by operating activities	15,935	26,998
Cash flows from capital and related financing activities:		
Surplus capital asset sale proceeds	1,549	148
Capital asset acquisition and construction	(19,249)	(21,077)
Bond proceeds	-	25,160
Revenue bond interest payments	(7,368)	(7,137)
Revenue bond principal maturity payment	(5,345)	(2,070)
Net cash used in capital and related financing activities	(30,413)	(4,976)
Cash flows from investing activities:		
Investment maturities and sale proceeds	133,590	114,638
Investment purchases	(121,981)	(133,590)
Investment earnings	638	673
Net cash provided by (used in) investing activities	12,247	(18,279)
Change in cash and cash equivalents	(2,231)	3,743
Cash and cash equivalents, beginning of year	31,232	27,489
Cash and cash equivalents, end of year	\$ 29,001	\$ 31,232
Cash and cash equivalent components:		
Cash and cash equivalents	\$ 25,356	\$ 22,365
Restricted cash and cash equivalents	3,645	8,867
Total cash and cash equivalents	\$ 29,001	\$ 31,232

	Year ended September 30,	
	2014	2013
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$ 12,770	\$ 2,053
Depreciation and amortization	14,346	10,373
Other nonoperating revenues	193	194
Changes in assets and liabilities:		
Change in accounts receivable	(544)	1,539
Change in due from other governments	(266)	44
Change in due to other governments	560	(3)
Change in other current assets	(97)	20
Change in accounts and contracts payable	(13,087)	11,554
Change in deposits	26	(23)
Change in compensated absences and VSIP liability	144	(58)
Change in accrued and other charges	1,890	1,305
Total adjustments	3,165	24,945
Net cash provided by operating activities	\$ 15,935	\$ 26,998
Noncash investing, capital, and financing activities:		
Interest expense capitalized to construction work in progress	\$ 234	\$ 175
Capital asset contribution	-	20
Gain on disposal of capital assets	149	143
Amortization of bond issue premiums	164	165

The accompanying notes are an integral part of this statement.

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#### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

(Amounts in Thousands)

#### (1) Significant Accounting Policies Summary

The following is a summary of the significant accounting policies applied in the preparation of the accompanying Solid Waste Enterprise Fund (Fund).

#### (A) Reporting Entity

The Fund is an enterprise fund of the Hillsborough County, Florida, Board of County Commissioners (BOCC). The Fund's financial statements are included in the BOCC's basic financial statements and in the Hillsborough County, Florida, Comprehensive Annual Financial Report.

#### (B) Presentation Basis

The accompanying financial statements were prepared in conformity with generally accepted accounting principles (GAAP) in the United States as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

Governmental accounting requires reporting business activities similar to those found in the private business sector in an enterprise fund. An enterprise fund is used to account for an operation that is financed primarily through user charges, or where the governing body has decided that the determination of net income and capital maintenance is appropriate.

#### (C) Accounting Basis

The accrual accounting basis was utilized to report the Fund's operations. Under this accounting basis, revenues are recognized in the period earned and expenses are recognized in the period liabilities are incurred.

#### (D) Cash, Cash Equivalents, and Investments

Cash consists of checking and savings accounts, collectively designated as cash deposits. Cash deposits are carried at cost. For financial statement presentation purposes, cash equivalents are highly liquid investments with maturities of three months or less from the date purchased.

#### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

(Amounts in Thousands)

The Fund deposits cash in qualified public depositories. The deposits are fully insured by the Federal Deposit Insurance Corporation or secured by the multiple financial institution collateral pool established under Chapter 280, Florida Statutes. In accordance with these statutes, qualified public depositories are required to pledge eligible collateral in varying percentages. Any losses to public depositors are covered by applicable deposit insurance, by the sale of pledged securities, and if necessary, by assessments against other qualified public depositories.

County Ordinance 08-6 and Section 218.415, Florida Statutes, authorizes investments in United States Government obligations, its agencies and instrumentalities, and certain other investments. Investments are stated at fair value. See Note 2, for more information.

#### (E) Capital Assets

The Fund records capital equipment additions with an original cost of at least one thousand dollars and an estimated useful life in excess of two years, while intangible assets are capitalized with an original cost of at least five thousand dollars. Donated capital assets are valued at their estimated fair value and are recorded as capital contributions on the Statement of Activities. Maintenance and repair costs are expensed as incurred, while expenses for renewals and betterments are capitalized and depreciated over their estimated useful lives. Depreciation is provided in amounts sufficient to allocate depreciable asset costs to operations over their estimated service lives using the straight-line method.

Fund capital assets have estimated useful lives as follows:

Capital asset categories	Estimated useful life (in years)
Buildings and utility plant	5 – 50
Building improvements	10 - 35
Equipment	2 - 5

#### (F) GASB Statement 65

The Fund implemented GASB Statement 65, "Items Previously Reported as Assets and Liabilities" during fiscal year 2014. Debt issuance costs are no longer amortized but recognized as an expense in the period incurred. The implementation of this Statement reduces all current debt issuance costs to zero. As a result, net position as of October 1, 2012 has been adjusted accordingly.

	FY 2013	FY 2012
Net Position, end of year, as previously reported	\$154,922	\$158,842
Adjustment for GASB 65 implementation, debt issuance costs	(1,876)	(1,981)
Net Position, end of year, as restated	\$153,046	\$156,861

### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013 (Amounts in Thousands)

	FY 2013		FY 2012	
Unamortized bond issuance costs as previously reported	\$	1,876	\$	1,981
Adjustment for GASB 65 implementation, debt issuance costs		(1,876)		(1,981)
Unamortized bond issuance costs, as restated	\$		\$	-
Other expenses, as previously reported	\$	157	\$	149
Adjustment for GASB 65 implementation, debt issuance costs		(105)		(105)
Other expenses, as restated		\$52		\$44

#### (G) Bond Issue Premiums

Unamortized bond issue premiums are recorded as an increase in bonds payable on the Statement of Net Position. These amounts were amortized using the effective interest method over the debt issue's life. For fiscal years 2014 and 2013, bond issuance premiums amortized to and decreasing interest expense were \$164 and \$165 respectively.

#### (H) Capitalized Interest Costs

During fiscal years 2014 and 2013, interest costs of \$234 and \$175, respectively, were capitalized to construction work in progress on the Statement of Net Position and deducted from interest expense on the Statement of Activities. Interest expense is capitalized into the related capital asset to the extent that the interest cost incurred on the tax-exempt borrowing exceeds the investment income earned on the related unspent bond proceeds. Total interest costs incurred during fiscal years 2014 and 2013 were \$7,200 and \$7,000, respectively.

#### (I) Compensated Absences

GAAP requires the Fund to accrue a liability for compensated absences along with other salary related costs associated with the payment of compensated absences. Vacation leave accrues as a liability as the employee earns the benefit. Sick leave accrues as a liability as the employee earns the benefit, but only to the extent that it is probable that the Fund will compensate the employee for this benefit through cash payments at termination or retirement.

The Fund's compensated sick leave liability consists of two-parts. Under Hillsborough County Civil Service Rules, sick leave is paid at termination under two conditions. First, sick leave compensation for employees in "Plan A" includes payment at termination for all hours of sick time accrued up to four

#### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

(Amounts in Thousands)

hundred and eighty hours and half of the sick time accrued over nine hundred and sixty hours. Second, sick leave compensation for employees in "Plan B" includes payment at termination for the employee's unused sick leave hours accrued on February 2, 1997. Payment is made only for each hour of sick time up to four hundred and eighty hours and half of the sick time accrued over nine hundred and sixty hours as of that date. The liability for employees in Plan A and Plan B is calculated using each employee's hourly pay rate. Plan B employees hired after February 2, 1997 will not receive a sick leave payment at termination.

In addition to the preceding benefits, other salary costs associated with compensated absence payments were included. These costs include the Fund's share of social security and medicare taxes as well as the Fund's required Florida Retirement System pension contribution.

#### (J) Landfill Closure and Postclosure Care Costs

GAAP requires the Fund, as a municipal solid waste landfill owner and operator, to record a current operating expense and a related other liability for future landfill closure and postclosure care costs. A portion of these future costs is recognized each year based on the cumulative landfill capacity consumed as of each Statement of Net Position date. Also, the Fund records an estimated liability for remediation and monitoring costs for those landfills that closed prior to October 9, 1991. More information on these expenses and the related other liabilities is disclosed in Note 12.

#### (K) Operating and Nonoperating Revenues and Expenses

The Fund reports its operating revenues and expenses separately from its nonoperating revenues and expenses. Operating revenues are earned from the principal activities of collecting, recycling and disposing solid waste, operating a waste to energy plant, and providing environmentally safe landfill operations. Operating expenses consist of employee salaries and benefits, contractual costs, plant operating and maintenance costs, and capital asset depreciation. Nonoperating revenues and expenses are those transactions unrelated to the Fund's principal activities such as operating grant revenue, investment earnings and long-term debt interest charges.

#### (L) Use of Restricted or Unrestricted Assets

When an expense is incurred for which restricted and unrestricted resources is available, Fund policy is to liquidate the expense with restricted resources first, as appropriate.

#### (M) Self-Insurance

The Fund participates in a self-insurance internal service fund, which is managed by the BOCC. This fund encompasses two-major sections -- risk management and employee group health insurance.

#### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

(Amounts in Thousands)

Risk management includes workers' compensation, automotive, and general liability. The BOCC is self-insured for workers' compensation claims up to a maximum of \$650 per occurrence with unlimited excess coverage above the self-insurance cap. Also, the BOCC is self-insured against general liability and automotive claims with limited liability, per Section 768.28, Florida Statutes, of \$200 per person and \$300 per occurrence. The BOCC has commercial insurance with a limit of \$2 million per occurrence with a general aggregate limit of \$5 million to address automotive and general liability claims above the state of Florida statutory limits. Negligence claims in excess of the statutory limits can only be recovered through a special state of Florida legislative act.

For fiscal years 2014, 2013, and 2012, settled claims did not exceed insurance coverage. During fiscal years 2014 and 2013, the Fund paid premiums of \$1,255 and \$2,057 respectively, to the BOCC Self-Insurance Internal Service Fund for workers' compensation, automotive, general liability, and property insurance coverage.

The Fund, through the BOCC, provides health, life and disability insurance for its employees and eligible dependents on a cost-sharing basis with employees. The BOCC has an employee group health self-insurance plan to account for and to finance its uninsured losses. Under this plan, the BOCC provides coverage of up to \$500 per person annually. Stop-loss insurance was purchased to cover an unlimited amount per person above the \$500 per person deductible. During fiscal years 2014 and 2013, the Fund paid \$1,004 and \$1,121, respectively, to the BOCC Internal Service Fund for group health, life and disability insurance coverage.

Based on actuarial estimates, liabilities have been established in the BOCC self-insurance fund for claims reported but not paid, and incurred but not reported. Insurance coverage costs paid by the Fund are reflected in the financial statements as a current year operating expense.

#### (N) Voluntary Separation Incentive Program for Fund Employees

In May 2011 the BOCC approved the "Voluntary Separation Incentive Program" (VSIP) for BOCC employees who were eligible for normal retirement under the Florida Retirement System (FRS) on June 30, 2011 or current FRS Deferred Retirement Option Plan (DROP) participants who were scheduled to terminate January 1, 2012 or later. A total of 165 employees took this separation incentive from a total of approximately six hundred and sixty eligible employees. The incentive program offered (a) three consecutive years of single employee premium payments for the Coverage First Group Health Plan or a one-time cash payment of \$10 and (b) twelve weeks of salary up to a maximum of \$25. To participate in the VSIP, eligible employees had to terminate no later than June 30, 2011. Ninety-five employees chose to receive three consecutive years of single employee health insurance coverage, two of which were Fund employees. On September 30, 2013, the Fund's VSIP liability was \$12. The VSIP liability was based on a 10% escalation rate for health care costs in fiscal year 2013. FY 2014 was the third year of single employee premium payments. There is no longer a VSIP liability as of September 30, 2014.

#### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

(Amounts in Thousands)

#### (O) Subsequent Events

The Fund has evaluated subsequent events through March \_\_\_, 2015, in connection with the preparation of these financial statements, which is the date the financial statements were available for publication.

#### (2) Deposits and Investments

#### (A) Deposits

On September 30, 2014 and 2013, the Fund's total cash deposits were \$7,361 and \$5,996, respectively, and the total bank balances were \$8,811 and \$7,875, respectively. Bank balances are fully insured by federal depository insurance or through financial institutions participating in the Florida Security for Public Deposits Act pursuant to Chapter 280, Florida Statutes.

#### (B) Investments

In accordance with GAAP, investments are reported at fair value. Fair value is the amount at which an investment could be exchanged in a current transaction between willing parties, other than in a forced liquidation sale. If quoted market prices are available, they are used to determine fair value. For investments in open-end mutual funds, fair value is determined by the fund's current share price.

The Fund's cash, cash equivalents, and investments on September 30, 2014 and 2013 were as follows:

			Fair V	'alue
	Duration (years)	Credit Rating	2014	2013
U. S. Treasury Securities	1.2	AA+/A-1	\$ 65,586	\$ 53,040
Federal Agency Securities	1.6	AA+/A-1	48,660	67,702
Corporate notes	1.9	AAA	5,974	7,950
Municipal bonds	1.4	AA	1,761	4,075
Fund B	4.8	Unrated	-	823
Total investments		-	121,981	133,590
Commercial paper notes	.2	A-1+	7,703	8,252
Open-end mutual funds	.1	AAA	138	4,259
Florida PRIME	.1	AAAm	13,799	12,725
Total cash equivalents and investments		- -	143,621	158,826
Cash deposits			7,361	5,996
Total cash, cash equivalents, and investments		- -	\$ 150,982	\$ 164,822

#### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

(Amounts in Thousands)

Reconciliation of total cash, cash equivalents, and investments to amounts reported on the Statement of Net Position follows:

	2014	2013
Cash and cash equivalents:		_
Current	\$ 25,356	\$ 22,365
Restricted	3,645	8,867
Total cash and cash equivalents	29,001	31,232
Investments:		_
Current	106,650	95,654
Restricted	15,331	37,936
Total investments	121,981	133,590
Total cash, cash equivalents, and investments	\$ 150,982	\$ 164,822

Modified duration is a measure of interest rate risk. It measures the sensitivity of an investment's price to interest rate changes. For example, if an investment security has a modified duration of two years, then a one percentage point increase in the market interest rate will cause the value of the security to decline by two percent. Conversely, a one percentage point decline in the market interest rate will cause the value of the security with a modified duration of two years to increase in value by two percent. The modified duration of the BOCC's investment portfolio was 1.0 for the fiscal year ended September 30, 2014 and was 1.0 years for the fiscal year ended September 30, 2013.

A credit rating is a measure of credit risk, the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Custodial credit risk, a subset of credit risk, is the risk that the counterparty fails to fulfill its obligations. All the Fund's investments are insured or registered, or held by the BOCC or its agent in the BOCC's name, except for overnight repurchase agreements, which are held by the counterparty. On September 30, 2014 and 2013, there were no amounts held by counterparties. Excluding the United States Government, its agencies or instrumentalities, and mutual funds or investment pools that invest in such securities, no one issuer represents five percent or more of the BOCC's total investments.

#### C. SBA's Florida PRIME and Fund B Surplus Funds Trust Fund

The Fund has investments with the Florida Local Government Surplus Funds Trust Fund, managed by the State Board of Administration. The Florida Local Government Surplus Funds Trust Fund is the Florida PRIME and Fund B.

Florida PRIME, which is a 2a-7 like pool, is carried at amortized cost. A 2a-7 like pool is not registered with the Securities and Exchange Commission (SEC) as an investment company, but operates in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940, which regulates money market funds. Therefore, Florida PRIME operates essentially as a money market fund. The fair value of the System's position in the pool is the same as the value of the pool shares. System investments

#### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

(Amounts in Thousands)

are listed by category of investment, fair value, effective duration in years, and credit rating. As United States Treasury Securities, with the explicit backing of the United States Government, are considered not to have credit risk, they are shown with the highest credit rating. All investment income, including investment fair value changes, was reported as a component of investment earnings on the Statement of Activities.

Fund B is an unrated fund and is not evidenced by securities that exist in physical or book entry form. The Fund's investment in Fund B represented moneys invested on November 29, 2007, when the Florida State Board of Administration implemented a freeze on investments held. Participants were prohibited from withdrawing funds from Fund B, and a formal withdrawal policy had not been developed Because Fund B consisted of restructured or defaulted securities, there was considerable uncertainty regarding the weighted average life. On September 30, 2013, the Fund B investment earnings were reported at fair value on the Statement of Activities. At September 30, 2014, the original principal balances were distributed in full.

#### **D.** Investment Policy

Section 218.415, Florida Statutes, authorizes the BOCC to invest surplus moneys in the following:

- a. The State of Florida's Florida PRIME Fund.
- b. Direct obligations of the United States.
- c. Obligations of the United States Government such as Government National Mortgage Association.
- d. Obligations of United States Government sponsored agencies such as the Federal Farm Credit Banks, Freddie Mac and the Federal Home Loan Mortgage Corporation.
- e. Interest bearing time deposits or savings accounts in qualified public depositories as defined in Section 280.02 Florida Statutes.
- f. United States Securities and Exchange Commission money market funds with the highest credit quality ratings from a nationally recognized rating agency.
- g. Securities of, or other interests in, any open-end or closed-end management type investment company or investment trust registered under the Investment Company Act of 1940, as amended, provided the portfolio of such investment company or investment trust is limited to United States Government obligations and to repurchase agreements fully collateralized by United States Government obligations and provided such investment company or investment trust takes delivery of such collateral either directly or through an authorized custodian.
- h. Other investments authorized for the BOCC by law, county ordinance, or resolution.

In addition to the preceding, County Ordinance 08-06 restricts BOCC investments as follows:

#### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

(Amounts in Thousands)

- a. The entire portfolio may be invested in United States Treasury securities with a maximum maturity length of ten years, but investments in Treasury Strips are limited to ten percent of the portfolio.
- b. A maximum of fifty percent of the portfolio may be invested in the State of Florida's Florida PRIME.
- c. A maximum of fifty percent of the portfolio may be invested in United States Government agency securities, with no more than ten percent of the portfolio invested in any individual United States Government agency.
- d. A maximum of sixty percent of the portfolio may be invested in obligations of United States Government instrumentalities, with a maturity length of ten years, provided that no more than thirty percent of the portfolio is invested in any one issuer and no more than twenty five percent of the portfolio is invested in callable securities.
- e. A maximum of twenty percent of the portfolio may be invested in repurchase agreements, excluding one business day agreements and overnight sweep agreements, with no more than ten percent of the portfolio in a single institution repurchase agreements.
- f. A maximum of twenty percent of the portfolio may be invested in non-negotiable interest bearing certificates of deposit with an institution having deposits secured by the Florida Security for Public Deposits Act, provided that the maximum maturity on any certificate of deposit is no greater than one year and no more than ten percent of the portfolio is invested with any one issuer.
- g. A maximum of twenty percent of the portfolio may be invested in prime commercial paper (i.e. rated Prime-1 by Moody's, A-1 by Standard and Poor's, or AA by two nationally recognized rating agencies if backed by a letter of credit), provided no more than five percent of the portfolio is invested in the commercial paper of a single issuer. The maximum length to maturity shall be two hundred seventy days from the purchase date.
- h. A maximum of fifty percent of the portfolio may be invested in money market funds offered by registered investment companies and operated in accordance with 17 CFR 270.2a-7, provided that the money market funds are rated AAAM-G or better by Standard &Poor's or the equivalent by another nationally recognized rating agency. No more than twenty-five percent of the portfolio may be invested in any one money market fund
- i. A maximum of fifteen percent of the portfolio may be invested in high quality corporate notes (rated Aa by Moody's and AA by Standard and Poor's) provided no more than five percent of the portfolio is invested in a single issuer's notes.
- j. A maximum of twenty percent of the portfolio may be invested in intergovernmental investment pools, provided that the total does not exceed twenty five percent of the intergovernmental pool.
- k. A maximum of twenty-five percent of the portfolio may be invested in state or local government taxable or tax exempt general obligation or revenue bonds (rated Aa by Moody's an AA by Standard and Poor's) or short-term debt (rated MIG-2 by Moody's and SP-2 by Standard and Poor's).
- 1. A maximum of twenty percent of the portfolio may be invested in banker's acceptances issued by a domestic bank or federally chartered domestic office of a foreign bank (rated P-1 by Moody's and A-1 by

#### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

(Amounts in Thousands)

Standard and Poor's) with a maximum of five percent of available funds invested with any one issuer. The maximum length to maturity shall be one hundred eighty days from purchase date.

- m. Investment in reverse repurchase agreements is prohibited.
- n. The maximum maturities shown above may be exceeded if investments are acquired to fulfill long- term debt service reserve requirements in which case investments are permitted to have maturities dates throughout the term of the debt service reserve.

Deposits in excess of the Fund's operating requirements are pooled with and invested by the BOCC in various investments, as specified, to attain maximum yield. Investment earnings are distributed based on the average daily balance of each fund's equity in the pool or as prescribed by the investment ordinance. In accordance with bond resolutions or other legal agreements, certain deposits are invested outside the pool to prevent commingling of moneys.

#### (3) Accounts Receivable, net

Accounts receivable represents solid waste disposal fees charged to franchise haulers, delinquent residential special assessment fees, and other charges for services billed but not collected. The September 30, 2014 and 2013 accounts receivable balances of \$3,692 and \$3,148, respectively, were net of an allowance for doubtful accounts of \$112 and \$269, respectively.

#### (4) Due From/To Other Governments

Due from other governments consists of excess collection fees refunded by the Hillsborough County Tax Collector. These fees relate to residential special assessment collections. The amounts due for fiscal years 2014 and 2013 were \$1,097 and \$831, respectively.

Due to other governments consists of amounts due to the Hillsborough County Sheriff's Office for litter enforcement. The amounts due for fiscal years 2014 and 2013 were \$560 and \$0, respectively.

### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013 (Amounts in Thousands)

#### (5) Capital Asset Changes

Capital asset changes for the fiscal years ended September 30, 2014 and 2013 were as follows:

#### (A) Fiscal Year 2014

	Balance	Additions/	Disposals/	Balance
	10/01/13	Transfers-in	Transfers-out	9/30/14
Capital assets, non-depreciable:				
Land	\$13,627	\$ -	\$ -	\$13,627
Construction work in progress	11,769	10,760	(1,119)	21,410
Total non-depreciable capital assets	25,396	10,760	(1,119)	35,037
Capital assets, depreciable:				
Buildings and utility plant	152,282	83	(1,508)	150,857
Building improvements	223,190	1,180	-	224,370
Equipment	30,559	8,579	(809)	38,329
Total depreciable capital assets	406,031	9,842	(2,317)	413,556
Accumulated depreciation:				
Buildings and utility plant	(119,568)	(1,185)	241	(120,512)
Building improvements	(72,565)	(7,194)	-	(79,759)
Equipment	(9,984)	(5,967)	676	(15,275)
Total accumulated depreciation	(202,117)	(14,346)	917	(215,546)
Total depreciated capital assets, net	203,914	(4,504)	(1,400)	198,010
Total capital assets, net	\$229,310	\$6,256	(\$2,519)	\$233,047

During fiscal year 2014, GAAP required capitalizing \$234 in long-term debt interest charges, net of the related investment earnings, to construction work in progress.

On September 30, 2014 and 2013, construction work in progress of \$21,410 and \$11,769 respectively, related to ongoing RRF upgrades, to landfill capacity enhancement, and to regional waste collection and transfer stations expansion and rehabilitation.

### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013 (Amounts in Thousands)

#### (B) Fiscal Year 2013

	Balance			Balance
	10/01/12	Increases	Decreases	9/30/13
Capital assets, non-depreciable:				
Land	\$ 3,627	\$ -	\$ -	\$ 13,627
Construction work in progress	7,989	3,780	-	11,769
Total non-depreciable capital assets	21,616	3,780	-	25,396
Capital assets, depreciable:				
Buildings and utility plant	152,282	-	-	152,282
Building improvements	223,046	144	-	223,190
Equipment	13,294	17,348	83	30,559
Total depreciable capital assets	388,622	17,492	83	406,031
Accumulated depreciation:				
Buildings and utility plant	(118,256)	(1,312)	-	(119,568)
Building improvements	(64,727)	(7,838)	-	(72,565)
Equipment	(8,839)	(1,223)	(78)	(9,984)
Total accumulated depreciation	(191,822)	(10,373)	(78)	(202,117)
Total depreciated capital assets, net	196,800	7,119	5	203,914
Total capital assets, net	\$218,416	\$ 10,899	\$ 5	\$229,310

During fiscal year 2013, GAAP required capitalizing \$175 in long-term debt interest charges, net of the related investment earnings, to construction work in progress.

On September 30, 2013 and 2012, construction work in progress of \$11,769 and \$7,989, respectively, related to ongoing RRF upgrades, to landfill capacity enhancement, and to regional waste collection and transfer stations expansion and rehabilitation.

#### (6) Current Liabilities

#### (A) Accounts and Contracts Payable

Accounts and contracts payable balances on September 30, 2014 and 2013 were as follows:

	2014	2013
Accounts payable	\$ 4,721	\$ 18,318
Contracts payable	1,618	1,108
Total	\$ 6,339	\$ 19,426

### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

(Amounts in Thousands)

### (B) Unearned Revenues

Unearned revenues represent that quarterly portion of the calendar year solid waste residential customer special assessment fees collected for the period October through December but not earned until the ensuing fiscal year. On September 30, 2014 and 2013, unearned special assessment revenues were \$15,846 and \$15,621, respectively.

### (7) Other Liabilities

### (A) Compensated Absences

GAAP requires recording a liability for unpaid compensated absences. On September 30, 2014 and 2013, the combined current and long term accumulated compensated absence liabilities were \$733 and \$589, respectively.

### (B) Revenue Bonds

On November 14, 2006, the BOCC issued \$117 million in Solid Waste Resource Recovery Revenue Bonds, Series 2006A (Alternative Minimum Tax), and \$40.4 million in Solid Waste Resource Recovery Revenue Bonds, Series 2006B, (NON-AMT). Interest rates range from 4% to 5% with interest payable semi-annually on March 1 and September 1, respectively. On September 30, 2014 and 2013, the combined Series 2006 bonds unpaid principal, including current maturities of \$4,355 and \$3,025, respectively, were \$142,585 and \$145,610, respectively. The Series 2006 bonds contain covenants requiring the BOCC to levy user rates to meet operating and maintenance costs, pay scheduled debt service, and to make other required deposits.

On May 8, 2013, the BOCC issued \$25,160 in Solid Waste Resource Recovery Revenue Bonds, Series 2013. The interest rate is 1.791% with interest payable semi-annually on March 1 and September 1, respectively. On September 30, 2014 and 2013, the Series 2013 bonds unpaid principal balance, including the current maturity of \$2,361 and \$2,320, respectively, were \$22,840, was \$25,160, respectively. The bond matures on September 1, 2023.

### (C) Revenues Pledged for Debt Service and Future Debt Service Requirements

Under Bond resolution, R06-231, and BOCC Ordinance R06-28, operating revenues are pledged and distributed as follows: first, to payment of operations and maintenance costs, and second, to annual debt service requirements on the outstanding bonds.

### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013 (Amounts in Thousands)

A combined summary of the Series 2006A, 2006B, and 2013 bonds debt service including \$6,716 in current maturities follows:

Fiscal Year Ending September 30,	Principal	Interest	Total
2015	\$ 6,716	\$ 7,172	\$ 13,888
2016	6,974	6,912	13,886
2017	7,247	6,641	13,888
2018	7,525	6,357	13,882
2019	7,825	6,059	13,884
2020-2024	41,293	25,359	66,652
2025-2029	39,055	16,522	55,577
2030-2034	48,790	6,779	55,569
Total principal and interest	165,425	\$ 81,801	\$ 247,226
Plus unamortized issue premium	1,887		
Revenue bonds payable, net	167,312		
Less current maturities	6,716		
Revenue bonds payable, net	\$ 160,596		

### (D) General Liabilities

**Open Landfill Closure and Postclosure Costs.** On September 30, 2014 and 2013, the liability for landfill closure and postclosure care costs was \$33,445 and \$31,359, respectively. More information on these expenses and the related liabilities is disclosed in Note 12(A).

**Closed Landfill Remediation and Monitoring Costs.** On September 30, 2014 and 2013, there were recorded liabilities of \$4,239 and \$4,674, respectively, related to potential remediation and monitoring costs at landfill sites closed prior to October 9, 1991. More information on these reserves is disclosed in Note 12(C).

A summary of general liabilities on September 30, 2014 and 2013, including current maturities of \$218 and \$230, respectively, follows:

	2014	2013
Landfill closure and postclosure costs	\$ 33,445	\$ 31,359
VSIP	-	12
Closed landfill remediation	4,239	4,674
Total other liabilities	37,684	36,045
Less current maturities	218	230
General liabilities	\$ 37,466	\$ 35,815

## FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013 (Amounts in Thousands)

On September 30, 2014, these amounts were scheduled for payment in fiscal year ending (FYE) as follows:

FYE September 30,	Amount	FYE September 30,	Amount
2015	\$ 218	2050-2054	5,339
2016	223	2055-2059	5,339
2017	229	2060-2064	5,339
2018	235	2065-2069	5,339
2019	241	2070-2074	2,277
2020-2024	1,296	2075-2079	235
2025-2029	1,190	2080-2084	235
2030-2034	406	2085-2089	235
2035-2039	185	2090-2094	235
2040-2044	3,219	2095-2099	235
2045-2049	5,339	2100-2104	95
Total general liabilities		_	\$ 37,684

### (E) Changes in Total Other Liabilities

The change in total other liabilities for the fiscal years ended September 30, 2014 and 2013 was as follows:

### Fiscal Year 2014

	Balance			Balance	Due within
Description	10/1/13	Additions	Reductions	09/30/14	one year
2006A and 2006B bonds	\$ 145,610	\$ -	\$ 3,025	\$ 142,585	\$ 4,355
2013 bond	25,160	-	2,320	22,840	2,361
Bonds unamortized issue premium	2,051	-	164	1,887	-
Compensated absences	589	732	588	733	589
Landfill closure and postclosure care costs	31,359	2,173	87	33,445	-
Closed landfill remediation	4,674	218	653	4,239	218
VSIP insurance	12	-	12	-	-
Total other liabilities	\$ 209,455	\$ 3,123	\$ 6,849	\$ 205,729	\$ 7,523

### Fiscal Year 2013

	Balance			Balance	Due within
Description	10/1/12	Additions	Reductions	09/30/13	one year
2006A and 2006B bonds	\$ 147,680	\$ -	\$ 2,070	\$ 145,610	\$ 3,025
2013 bond	-	25,160	-	25,160	2,320
2006 bonds unamortized issue premium	2,216	-	165	2,051	-
Compensated absences	632	545	588	589	547
Landfill closure and postclosure care costs	30,007	1,352	-	31,359	-
Closed landfill remediation	4,892	-	218	4,674	218
VSIP insurance	26	-	14	12	12
Total other liabilities	\$ 185,453	\$ 27,057	\$ 3,055	\$ 209,455	\$ 6,122

### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

(Amounts in Thousands)

### (8) Components of Restricted Net Position

Under GAAP, restricted net position is either: (a) restricted externally by constraints imposed by creditors through bond covenants, grant agreements and law; or (b) restricted by enabling legislation to the sole purpose specified by that legislation. Net position restricted for bond covenants and future debt service for the fiscal years ended September 30, 2014 and 2013 was \$11,644 and \$13,869, respectively.

### (9) Defined Benefit Pension Plan

**Plan Description**. With a few exceptions, all full and part-time employees working in regularly established positions are members of the Florida Retirement System (FRS). FRS is a cost-sharing, multiple-employer, public retirement system administered by the State of Florida. FRS is a defined benefit pension plan, qualified under section 401(a) of the Internal Revenue Code. As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries as well as a Deferred Retirement Option Program (DROP).

Under DROP an employee may retire and have their retirement benefit accumulate in the FRS Trust Fund, earning interest, while continuing to work for the employer up to a maximum of five years. Upon DROP termination, the employee receives the accumulated DROP benefit, and payment of the monthly retirement benefit to the retiree commences.

Benefits are established by Chapter 121, Florida Statutes, and Chapter 22B, Florida Administrative Code (FAC). Amendments to the law can be made only by an act of the Florida Legislature. Benefits are computed on the basis of age, average final compensation, and service credit. During the 2011 Florida Legislature session, certain changes to this statute addressing average final compensation and vesting were enacted and became law effective July 1, 2011. These changes primarily affect first time employees enrolling in FRS on July 1, 2011 and thereafter. Under the revised law, there is no change to average final compensation (AFC) for employees hired prior to July 1, 2011. That AFC is the five highest fiscal years of salary earned during credited service; for employees hired on or after July 1, 2011, the AFC becomes the eight highest fiscal years of salary earned during credited service. In addition, regular class employees, hired prior to July 1, 2011, who retire on or after age sixty-two with six years of credited service or thirty years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation; for regular class employees hired on or after July 1, 2011, who retire on or after age sixty-five must have eight years of credited service or thirty-three years of credited service regardless of age before they are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation. Vested employees with less than thirty or thirtythree years of service, respective to hire date, may retire before age sixty-two and receive reduced retirement benefits. A post-employment health insurance subsidy is also provided to eligible retired employees through the FRS in accordance with Florida Statutes.

### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

(Amounts in Thousands)

The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report was for the fiscal year ended June 30, 2013. That report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, 2639 North Monroe Street Building C, Tallahassee, Florida 32399-1560.

**Funding Policy**. Effective July 1, 2011, FRS requires all members to contribute three percent of their annual compensation to the plan, while governmental employers are required to contribute the balance to FRS based on established contribution rates. FRS establishes contribution rates by calendar year. For fiscal years 2014 and 2013, the contribution rate for the regular job classification was 6.07% and 6.95%, respectively, of covered payroll. The Fund's FRS contributions for the fiscal years ended September 30, 2012, 2013, and 2014, were \$296, \$361 and \$483, respectively. Actual contributions for each fiscal year equaled the actuarially determined contribution requirement. The Fund's pension expenses and related liabilities, which are included in accrued liabilities at year-end, were reported in conformity with GAAP.

### (10) Other Post-Employment Benefits (OPEB)

GAAP requires public sector employers to record an expense for the future portion of post-employment benefits earned by the employee in the current period rather than recognizing these obligations on a "pay as you go" basis.

The BOCC provides the following OPEB to retirees: (a) retirees are permitted to purchase healthcare coverage at the same "group insurance rates" current employees are charged in accordance with Florida Statute 112.0801. Retirees purchasing health insurance at group rates is a benefit and represents an "implicit subsidy" as they may purchase health insurance at a cost less than the market cost associated with their age category and (b) with some exceptions, retirees between the ages of sixty-two to sixty-five are provided a health insurance stipend to partially offset health insurance costs. This benefit is subject to cancellation by the BOCC at any time.

On September 30, 2014, the County's annual OPEB cost, as calculated by an independent actuary in accordance with GAAP, was \$6.268 million. This annual cost represents a thirty-year annual funding level, that will fund all current and future employee as well as earned retiree OPEB benefits including amortization of prior year unfunded OPEB liabilities, if any. For fiscal years 2014 and 2013, the OPEB liability allocated to and paid by the Fund was \$36 and \$25, respectively.

### (11) Outstanding Purchase Orders and Contracts

On September 30, 2014 and 2013, outstanding purchase orders and contracts were \$9,725 and \$28,195, respectively.

### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

(Amounts in Thousands)

### (12) Accounting for Municipal Solid Waste Landfill Financial Responsibilities

### (A) Open Landfill

GAAP requires municipal solid waste landfill owners to record a current expense and the related long-term liability for certain future landfill closure and postclosure care costs. GASB 18 is based on a United States Environmental Protection Agency rule, *Solid Waste Disposal Facility Criteria*, and has two components. The first component establishes closure requirements for landfills receiving solid waste after October 9, 1991. The second component establishes thirty-year postclosure care requirements for landfills receiving solid waste after October 9, 1993. Additionally, the Florida Department of Environmental Protection, through rule 62-701.630, Florida Administrative Code, established other financial accountability standards for landfill closure and postclosure care. As an owner and operator of an open landfill, the Fund must accumulate financial resources to close the landfill after the landfill stops accepting solid waste and to perform postclosure maintenance and monitoring functions at the closed landfill site for thirty years.

GAAP requires recording a portion of the future closure and postclosure care costs as a current period operating expense and as a other liability based on the cumulative amount of landfill capacity consumed as of each Statement of Net Position date. Fund management estimates, based on an independent engineer's cost projection on September 30, 2014, that total future closure and postclosure care costs will be \$62,477. The actual costs for future landfill closure and postclosure care costs may differ from projections due to inflation, deflation, technology, and environmental law changes. Of the total cost projection of \$62,477, life to date liabilities of \$33,445 and \$31,359 were recorded on September 30, 2014 and 2013, respectively, based on the amount of cubic yards consumed as of those dates. For the fiscal years ended September 30, 2014 and 2013, the Fund recorded future closure and postclosure care cost, net of current expense of \$2,086 and 1,352, respectively.

Of the total cost projection of \$62,477, a life-to-date liability of \$33,445 was recorded at September 30, 2014 as a part of other long-term debt for business-type activities. See Note 7.D. This liability for future landfill closure and postclosure care costs was determined from the consulting engineer's certification, that 34.1% or 15,831 cubic yards of the estimated 46,463 cubic yards landfill capacity had been consumed at September 30, 2014. Although only 34.1% of the overall landfill capacity was consumed, a total of 53.5% of the total closure and postclosure costs were reported as a liability because the landfill consists of two separate sections and the calculations were done separately on each section. Section One has total projected closure and postclosure care costs of \$50,202, of which 63.8% was consumed. Section Two has total projected closure and postclosure care costs of \$12,275, of which only 11.5% was consumed. The County will record the balance of the projected future closure and postclosure care costs of \$33,445, as adjusted by future estimated cost revisions, as the remaining landfill capacity is consumed. The County anticipates closing Section One of the landfill in 35 years (fiscal year 2048) and Section Two of the landfill in 59 years (fiscal year 2072). At September 30, 2014 and 2013, the County had reserved assets of \$32,935 and \$32,839, respectively, to meet future landfill closure and postclosure care obligations.

### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

(Amounts in Thousands)

### (B) Fiscal Responsibility for Future Landfill Closure Costs

Fund management, as required by state law, must certify annually that sufficient financial resources are available to pay future landfill closure and postclosure care costs. Management chose an annual financial test to comply with this requirement. This financial test requires a governmental entity to demonstrate that its tangible net position is at least six times greater than the combined total estimated amount of closure and postclosure care costs as of the Statement of Net Position date. The BOCC's net position was used to meet this test. As of September 30, 2014 and 2013, management believes the Fund was compliant with all financial responsibility requirements.

### (C) Closed Landfills

Fund management annually reviews, and revises when necessary, the estimates for potential remediation and monitoring costs at landfills closed prior to October 9, 1991. On September 30, 2014 and 2013, the estimated liability for future remediation and monitoring costs of these closed landfill sites was \$4,239 and \$4,674, respectively.

### (13) Contingencies

### (A) Litigation

The Fund is involved in certain litigation in the ordinary course of operations. Management believes, after consulting with legal counsel, that any potential losses would not materially affect the Fund's financial condition for the fiscal years ended September 30, 2014 and 2013.

There is a reasonable possibility that future charges may occur in excess of the amount recorded to absorb closed landfill remediation costs. Fund management does not believe that potential liabilities in excess of amounts recorded would materially affect the accompanying financial statements.

### FOR THE FISCAL YEARS ENDED SEPTEMBER 30, 2014 AND 2013

(Amounts in Thousands)

### (B) Landfill Sinkhole:

A sinkhole developed at the Southeast County Landfill on December 14, 2010. Since that date, the Fund has coordinated with engineering consultants and the Florida Department of Environmental Protection (FDEP) to develop and implement a five-stage remediation plan. Stage 1, the initial injection of grout to stabilize the sinkhole area, was completed on April 1, 2011. Stage 2, which was the cut, fill, and relocation of waste from the sinkhole area, was completed on September 19, 2011. This provided a safe working environment for tests to determine if additional grouting is necessary. The Stage 3 geophysical and geotechnical investigation was completed in December 2011, with a report detailing the results forwarded to the FDEP in April 2012. The Sinkhole Stage 4 Remediation Plan was also submitted along with the Stage 3 Report to the FDEP in April 2012. Construction of the Sinkhole Stage 4 Remediation Plan began on February 11, 2013, and construction was completed on May 8, 2013. The Completion Report for Monitoring of the Stage 4 Remediation/Grouting construction was submitted to the FDEP on September 16, 2013. Stage 5, Isolation of the Impacted Clay Liner Plan, was submitted to the FDEP on February 12, 2013. The isolation of the impacted clay liner began construction on December 12, 2013 and was completed on June 18, 2014. On September 3, 2014 the Florida Department of Environmental Protection determined that Stage 5 construction was accomplished in substantial accordance with the approved design and construction requirements specified by the department and approved the construction completion of Stage 5.

### (C) State and Federal Grants

Grants received and disbursed by the Fund are for specific purposes and are subject to review by grantor agencies and their independent auditors. Such audits may result in requests for repayments due to disallowed costs. Management believes that such repayments, if any, would not materially affect the Fund's financial condition on September 30, 2014 and 2013.

### (D) Environmental Protection

Occasionally, the FDEP may cite the Fund for accidental environmental infractions. These infractions and the related remediation activities are considered a routine part of Fund business operations. Management believes that any contingent liabilities arising from an accidental environmental infraction, if any, would be immaterial.

SUPPLEMENTAL INFORMATION

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# HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT SOLID WASTE ENTERPRISE FUND COMPARISON OF ACTUAL REVENUES AND EXPENSES TO BUDGET UNAUDITED

### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2014 (Amounts in Thousands)

	BUDGET		A	CTUAL	PO	HANGE OSITIVE (GATIVE)
Operating revenues:						
Charges for services	\$	99,044	\$	103,728	\$	4,684
Operating expenses:						
Employee services		9,932		9,102		830
Contractual services		65,864		60,364		5,500
Communication services		205		77		128
Fleet services		976		1,551		(575)
Repairs and maintenance		412		313		99
Utilities		1,353		1,156		197
Supplies		36		12		24
Landfill closure and postclosure care		2,803		1,651		-
Other		3,259		2,386		873
<b>Total operating expenses before</b>						
depreciation expense		84,840		76,612		7,076
Operating income before depreciation expense	\$	14,204	\$	27,116	\$	11,760
depreciation enpense	<u> </u>				<u> </u>	
Depreciation expense *				14,346		
Operating income			\$	12,770		

<sup>\*</sup> Depreciation expense is not budgeted.

# EXHIBIT A HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT SOLID WASTE ENTERPRISE FUND SOLID WASTE RECOVERY REVENUE BONDS, SERIES 2006A ISSUED NOVEMBER 14, 2006 DEBT SERVICE SCHEDULE

(amounts of thousands)

Fiscal							
Year	Principal	lr	nterest		Total		
2015	\$ -	\$	5,005	\$	5,005		
2016	1,900		5,005		6,905		
2017	4,800		4,910		9,710		
2018	5,035		4,670		9,705		
2019	5,290		4,417		9,707		
2020	5,555		4,153		9,708		
2021	5,830		3,875		9,705		
2022	6,125		3,584		9,709		
2023	6,430		3,277		9,707		
2024	6,750		2,956		9,706		
2025	7,090		2,618		9,708		
2026	7,445		2,264		9,709		
2027	-		1,892		1,892		
2028	-		1,892		1,892		
2029	-		1,892		1,892		
2030	2,175		1,892		4,067		
2031	9,320		1,794		11,114		
2032	9,740		1,375		11,115		
2033	10,175	936 11,11					
2034	10,635	47911,1					
	\$ 104,295	\$	58,886	\$	163,181		

## SOLID WASTE RESOURCE RECOVERY REVENUE BONDS, SERIES 2006B ISSUED NOVEMBER 14, 2006

### **DEBT SERVICE SCHEDULE**

(Amounts in thousands)

Fiscal					
Year	_Principal_	_Interest	Total		
2015	\$ 4,355	\$ 1,758	\$ 6,113		
2016	2,670	1,540	4,210		
2017	-	1,407	1,407		
2018	-	1,407	1,407		
2019	-	1,407	1,407		
2020	-	1,407	1,407		
2021	-	1,407	1,407		
2022	-	1,407	1,407		
2023	-	- 1,407			
2024	-	1,407	1,407		
2025	-	1,407	1,407		
2026	-	1,407	1,407		
2027	7,815	1,407	9,222		
2028	8,170	1,055	9,225		
2029	8,535	688	9,223		
2030	6,745	303	7,048		
	\$ 38,290	\$ 20,821	\$ 59,111		

# SOLID WASTE RESOURCE RECOVERY REVENUE BONDS, SERIES 2013 ISSUED MAY 8, 2013

### **DEBT SERVICE SCHEDULE**

(Amounts in thousands)

Fiscal					
Year	_Principal_	_Interest	Total		
2015	\$ 2,361	\$ 409	\$ 2,770		
2016	2,404	367	2,771		
2017	2,447	324	2,771		
2018	2,490	280	2,770		
2019	2,535	235	2,770		
2020	2,580	190	2,770		
2021	2,627	144	2,771		
2022	2,674	97	2,771		
2023	2,722	48	2,770		
	\$ 22,840	\$ 2,094	\$ 24,934		

### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2014

(Amounts in Thousands)

		TES	TS	
Gross Revenues:		1		2
Operating revenues	\$ 103,728			
Additions:				
Other covenant receipts	135			
Investment earnings	518			
Transfer from rate stabilization account	1,915			
Deductions:				
Non-covenant investment earnings:				
Debt service account investment earnings	21			
Bond proceed investment earnings	50			
Landfill closure escrow account investment earnings	132			
Total gross revenues		\$ 106,093	\$	106,093
Funds required:				
Total operating expenses	90,958			
Deductions:	, ,,, , ,			
Depreciation expense	14,346			
Landfill closure account investment earnings	132			
Total cost of operation and maintenance		76,480	)	76,480
Net revenues		29,613	_	29,613
Bond service requirements:				
Series 2006 bonds - interest requirement	6,914			
Series 2013 bonds - interest requirement	451			
Series 2006 bonds - principal requirement	3,025			
Series 2013 bonds - principal requirement	2,320			
Total debt service requirement	12,710			
Less debt service sinking fund investment earnings	21			
Total bond service requirements		12,689	)	12,689
10% of bond service requirements		1,269		
Total bond service requirements		13,958	-	12,689
Total funds required		90,438		89,169
Excess funds over funds required September 30, 2014		\$ 15,655	\$	16,924
Coverage: Net revenues/bond service requireme	ents	2.1		2.3

# HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT SOLID WASTE ENTERPRISE FUND RATE COVENANT TEST FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2014

### REQUIREMENTS

For fiscal year ended September 30, 2014, the following requirements as stated in Ordinance Numbers 06-28 and 13-069, and Resolution Number 06-231 (collectively the Bond Ordinance) Article XI, Section 11.04 were met as follows:

- I. Gross revenues surpassed the total of 100% of the Cost of Operation and Maintenance, 110% of Bond Service Requirements, and 100% of Other Required Deposits
- II. Gross revenues surpassed the total of 100% of the Cost of Operation and Maintenance, 100% of Bond Service Requirements, and 100% of Other Required Deposits

### RATE COVENANT TEST EXCESS FUNDS RECONCILED TO CHANGE IN NET POSITION

### **UNAUDITED**

## FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2014 (Amounts in Thousands)

Excess rate covenant test funds - September 30, 2014								
Items considered in determining change in net position, but not considered for rate covenant requirements:								
Transfer from rate stabilization account			(1,915)					
Depreciation expense			(14,346)					
Difference in interest expense:								
Statement of Activities	\$6,966							
Rate Covenant Test	7,365		399					
Bond proceed investment earnings			50					
Asset disposal cost			(37)					
Other nonoperating revenues			193					
Other nonoperating expenses			-					
Items considered for rate covenant requirements, but not considered for determining the change in net position:								
Principal payment			5,345					
Additional 10% of bond service requirement			1,269					
Change in net position, September 30, 2014		\$	6,613					

# SCHEDULE OF RESTRICTED/RESERVED RECEIPTS AND DISBURSEMENTS FOR ACCOUNTS RESTRICTED BY BOND COVENANT OR RESERVED BY BOCC POLICY UNAUDITED

### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2014

(Amounts in Thousands)

	Restricted by Bond Covenant or by Law																		
	2000 Bon Proce	d	2013 Bond Proceeds	Debt Servic Sinkin	e	Renewal and Replacement		tricted otals		eneral urpose	Sta	Rate bilization	Southeast Landfill Closure Cells I-VI	dfill Landfill sure Closure		l Closed In Landfill Ca		Internal Capital Improvement	Total Fund
Balance, October 1, 2013	\$ 12,	974	\$ 8,209	\$ 8	15	\$ 13,054	\$ 3	35,052	\$	5,988	\$	23,910	\$ 30,884	\$	1,955	\$	(31)	\$ 12,430	\$ 110,188
Receipts:													-						
Bond proceeds		-	-		-	-		-		-		-		-	-		-	-	-
Investment earnings from construction accounts		36	14		-	-		50		-		-		-	-		-	-	50
Investment earnings from debt service/reserve accounts		-	-		21	-		21		-		-		-	-		-	-	21
Investment earnings from landfill reserve accounts		-	-		-	-		-		-		-	90		6		-	36	132
Other operating receipts		-	-		-	135		135		-		-		-	-		-	-	135
Transfers-in from non-revenue accounts		-	-		-	-		-		-		-		-	-		1,598	-	1,598
Transfers-in from the revenue account		-	-	13,0	48	-	1	13,048		-		3,463		-	-		-	-	16,511
Total receipts		36	14	13,0	69	135		13,254		-		3,463	90		6		1,598	36	18,447
Disbursements:			,														,		
Expenditures	8,	593	7,342		-	2,723	1	18,658		-		-		-	-		1,274	843	20,775
Interest payments		-	-	7,3	65	_		7,365		-		-		-	-		-	-	7,365
Principal payment		-	-	5,3	45	-		5,345		-		-		-	-		-	-	5,345
Other debt service costs		-	-		(4)	-		(4)		-		-		-	-		-	-	(4)
Transfers-out to the revenue account		-	-		-	-		-		-		1,915		-	-		-	-	1,915
Total disbursements	8,	593	7,342	12,7	06	2,723	3	31,364	\$	-		1,915	\$ -	\$	-		1,274	843	35,396
Balance, September 30, 2014	\$ 4,	417	\$ 881	\$ 1,1	78	\$ 10,466	<b>\$</b>	16,942	\$	5,988	\$	25,458	\$ 30,974	\$	1,961	\$	293	\$ 11,623	\$ 93,239
	(1)		(1)	(1)		(1)				(2)		(2)	(2)		(2)	-	(2)	(2)	

Investment earnings from the Renewal and Replacement, General Purpose, Northwest Landfill long-term maintenance, Closed Landfill Maintenance, Capital Improvement, and the Rate Stabilization accounts were deposited in the General Revenue Account, as required by the bond resolution.

#### Components of restricted net position:

Balance, September 30, 2014	\$ 93,239
(2) Reserved by BOCC policy	 76,297
Total restricted net position	\$ 16,942
Invested in capital assets	 5,298
Debt service	1,178
Bond covenants	\$ 10,466
(1) Restricted net position	

# HILLSBOROUGH COUNTY, FLORIDA PUBLIC UTILITIES DEPARTMENT SOLID WASTE ENTERPRISE FUND STATISTICAL SECTION UNAUDITED SECTION CONTENTS

### **Financial Trends Information:**

These schedules present comparative financial data over ten fiscal years, providing information to financial statement users concerning the Fund's financial management and performance.

### **Schedules:**

Components of Net Position

**Current Ratio** 

Return on Capital Assets

Accounts Receivable Turnover

Statement of Activities

Components of Charges for Services

Other Nonoperating Revenue Components

### **Debt Capacity Information:**

These schedules present the Fund's comparative outstanding debt and debt service requirements to net position, charges for services, and rate covenant test requirements.

#### **Schedules:**

Outstanding Debt Compared to Net Position

Rate Covenant Tests

### **General Operating Statistics:**

Number of Full-time Employees

Tonnage buried in the landfill

Tonnage incinerated

Yard and Wood-Waste tonnage processed

**Financial Trend Schedules:** 

Components of Net Position Fiscal Years - 2005 through 2014 (amounts in thousands)

This schedule shows the Fund's increase in comparative net value (total assets less total liabilities = net position).

		Restated								
	2014	2013	2012	2011	2010*	2009*	2008*	2007*	2006*	2005*
Net investment in capital assets	\$ 71,035	\$ 77,672	\$ 80,355	\$ 88,636	\$ 100,229	\$ 98,510	\$ 94,407	\$ 86,388	\$ 79,715	\$ 69,694
Restricted net position	11,644	13,869	16,176	15,938	24,747	18,155	23,828	19,708	15,484	16,968
Unrestricted net position	77,031	61,505	60,330	54,340	38,092	45,436	37,052	27,958	29,759	29,633
Total net position	\$ 159,710	\$ 153,046	\$ 156,861	\$ 158,914	\$ 163,068	\$ 162,101	\$ 155,287	\$ 134,054	\$ 124,958	\$ 116,295

\*not restated for GASB 65

Current Ratio Fiscal Years - 2005 through 2014 (amounts in thousands)

This schedule shows the Fund's ability to pay its current liabilities such as accounts payable, payroll, and short-term borrowing costs. The generally accepted current ratio standard is 2:1, whereby current assets exceed current liabilities.

			Restated													
	2014	2013	2012		2011	2010	2009	2008	2007	2006		2005				
Current assets	\$ 156,318	\$ 169,371	\$ 148,299	\$	148,284	\$ 145,706	\$ 149,939	\$ 187,428	\$ 235,966	\$ 100,062	\$	97,931				
Current liabilities	\$ 31,449	\$ 42,302	\$ 27,288	\$	29,991	\$ 34,179	\$ 40,565	\$ 43,193	\$ 37,140	\$ 29,973	\$	28,800				
Ratio	4.9:1	4.0:1	5.4:1		4.9:1	4.3:1	3.7:1	4.3:1	6.4:1	3.3:1		3.4:1				

### **Financial Trend Schedules (Continued):**

Return on Capital Assets Fiscal Years - 2005 through 2014 (amounts in thousands)

Return on capital assets provides a means for evaluating management's effectiveness at generating an operating profit from the amounts invested in capital assets.

		Restated	Restated	Restated			Restated			
	2014	2013	2012	2011	2010*	2009*	2008*	2007*	2006*	2005*
Change in net position	\$ 6,664	\$ (3,815)	\$ (72)	\$ (4,154)	\$ 967	\$ 6,814	\$ 21,233	\$ 9,096	\$ 8,663	\$ 6,311
Average total capital assets	\$231,179	\$ 223,863	\$ 221,681	\$ 230,123	\$ 235,187	\$ 214,870	\$162,650	\$112,272	\$ 94,605	\$ 96,684
Return on Capital Assets	2.9%	-1.7%	0.0%	-1.8%	0.4%	3.2%	13.1%	8.1%	9.2%	6.5%

\*not restated for GASB 65

Accounts Receivable Turnover on a 365 collection day basis Fiscal Years - 2005 through 2014 (amounts in thousands)

This schedule shows the average number of days required to collect charges for services billed to customers.

				Restated												
	2014	2013	2012	2011	2010	2009	2008	2007	2006	2005						
Charges for services	\$103,728	\$ 100,7	14 \$ 101,515	\$ 98,613	\$ 97,793	\$ 94,840	\$ 91,966	\$ 84,138	\$ 81,651	\$ 77,562						
Average accounts receivable	\$ 3,420	\$ 3,9	18 \$ 3,890	\$ 3,021	\$ 3,397	\$ 3,715	\$ 3,847	\$ 3,800	\$ 3,364	\$ 3,329						
Accounts Receivable Turnover Days	12.0	14	.2 14.0	11.2	12.7	14.3	15.3	16.5	15.0	15.7						

### **Financial Trend Schedules (Continued):**

Statement of Activities Fiscal Years - 2005 through 2014 (amounts in thousands)

This schedule presents annual operating data to assist the financial statement user evaluate the Fund's annual financial performance

initiation performance	2	2014	estated 2013		estated 2012	R	estated 2011	2010*	2009*	estated 2008*	2007*	2	2006*	2005*
Operating revenues:														
Charges for services	\$ 1	03,728	\$ 100,744	\$ 1	101,515	\$	98,613	\$ 97,793	\$ 94,840	\$ 91,966	\$ 84,138	\$	81,651	\$ 77,562
Operating expenses:														
Employee services		9,102	8,330		8,421		9,134	7,710	9,377	9,173	9,218		8,620	8,159
Contractual services		60,364	72,878		70,079		67,978	64,750	63,487	56,418	53,560		49,944	47,760
Communication services		77	187		165		222	266	278	352	364		272	268
Fleet services		1,551	2,001		1,717		1,917	1,728	1,712	2,379	2,365		2,613	2,628
Repairs and maintenance		313	439		407		393	442	484	607	398		354	370
Utilities		1,156	1,203		1,224		1,214	1,207	1,296	1,121	1,055		1,194	924
Supplies		12	21		32		67	136	158	182	126		134	202
Landfill closure and post closure care		1,651	1,352		(1,322)		2,123	1,862	1,114	(7,278)	2,388		3,008	2,292
Depreciation		14,346	10,373		14,561		14,510	14,251	10,710	10,862	10,321		10,069	9,845
General		2,386	1,907		1,537		1,004	915	814	957	1,028		856	657
Total operating expenses		90,958	98,691		96,821		98,562	93,267	89,430	74,773	80,823		77,064	73,105
Operating income	\$	12,770	\$ 2,053	\$	4,694	\$	51	\$ 4,526	\$ 5,410	\$ 17,193	\$ 3,315	\$	4,587	\$ 4,457
No operating revenues (expenses):														
Investment earnings		518	653		1,330		1,531	2,854	5,633	8,604	11,005		4,863	2,490
Interest expense		(6,966)	(6,825)		(6,655)		(6,726)	(6,434)	(4,603)	(4,833)	(5,557)		(1,118)	(1,603)
Gain on asset disposals		149	143		610		952	22	218	398	181		163	62
Other revenues		193	213		98		187	150	310	27	192		284	286
Other expenses		-	(52)		-		(2,279)	(151)	(154)	(156)	(120)		(116)	(167)
Total nonoperating (expenses) revenues		(6,106)	(5,868)		(4,617)		(6,335)	(3,559)	1,404	4,040	5,701		4,076	1,068
Income before contributions and transfers	\$	6,664	\$ (3,815)	\$	77	\$	(6,284)	\$ 967	\$ 6,814	\$ 21,233	\$ 9,016	\$	8,663	\$ 5,525
Capital contributions		-	-		-		-	-	-	-	80		-	-
Transfers in		-	-		-		-	-	-	-	-		-	786
Change in net position	\$	6,664	\$ (3,815)	\$	77	\$	(6,284)	\$ 967	\$ 6,814	\$ 21,233	\$ 9,096	\$	8,663	\$ 6,311
Net position, beginning of year	1	53,046	156,861	1	156,784		163,068	162,101	155,287	134,054	124,958		116,295	109,984
Net position, end of year	\$ 1	59,710	\$ 153,046	\$ 1	156,861	\$	156,784	\$ 163,068	\$ 162,101	\$ 155,287	\$ 134,054	\$	124,958	\$ 116,295

<sup>\*</sup>not restated for GASB 65

Financial Trend Schedules (Continued):

Charges for Services - Components Fiscal Years - 2005 through 2014 (amounts in thousands)

This schedule identifies the principal components of charges for services.

													Restated							
	2014	PCT	2013	PCT	2012	PCT	2011	PCT	2010	PCT	2009	PCT	2008	PCT	2007	PCT	2006	PCT	2005	PCT
Residential disposal assessments	\$ 24,394	23.5%	26,960	26.0%	\$ 25,271	24.4%	\$ 24,844	25.2%	\$ 23,858	24.4%	\$ 22,665	23.9%	\$ 22,035	24.0%	\$ 20,381	24.2%	\$ 19,458	23.8%	\$ 18,382	23.7%
Residential collection assessments	34,162	32.9%	35,016	34.8%	34,268	33.8%	32,949	33.4%	30,782	31.5%	28,065	29.6%	24,040	26.1%	19,737	23.5%	19,060	23.3%	17,927	23.1%
Franchise haulers	17,702	17.1%	16,239	16.1%	16,876	16.6%	16,351	16.6%	15,566	15.9%	16,905	17.8%	18,373	20.0%	17,678	21.0%	16,817	20.6%	17,082	22.0%
Electricity generation revenues	15,953	15.4%	16,948	16.8%	16,566	16.3%	16,037	16.3%	18,726	19.1%	18,984	20.0%	17,129	18.6%	16,542	19.7%	15,812	19.4%	14,921	19.2%
Municipal disposal fees	1,946	1.9%	1,824	1.8%	2,687	2.6%	4,834	4.9%	4,519	4.6%	4,785	5.0%	5,656	6.2%	5,267	6.3%	6,140	7.5%	5,344	6.9%
Commercial disposal fees	4,255	4.1%	2,665	2.6%	3,432	3.4%	3,017	3.1%	3,251	3.3%	3,026	3.2%	4,056	4.4%	3,935	4.7%	3,579	4.4%	3,524	4.5%
Recycle revenues	3,657	3.5%	991	1.0%	2,325	2.3%	482	0.5%	333	0.4%	321	0.4%	612	0.6%	553	0.5%	714	0.9%	345	0.6%
General operating revenues	1,659	1.6%	101	0.1%	90	0.1%	99	0.1%	758	0.8%	89	0.1%	65	0.1%	45	0.1%	71	0.1%	37	0.0%
Charges for services	\$ 103,728	100.0%	100,744	100.0%	\$ 101,515	100.0%	\$ 98,613	100.0%	\$ 97,793	100.0%	\$ 94,840	100.0%	\$ 91,966	100.0%	\$ 84,138	100.0%	\$ 81,651	100.0%	\$ 77,562	100.0%

Other Non-Operating Revenues Fiscal Years - 2005 through 2014 (amounts in thousands)

This schedule identifies the principal components of other nonoperating revenues.

	Restated																			
	2014	PCT	2013	PCT	2012	PCT	2011	PCT	2010	PCT	2009	PCT 2	2008	PCT	2007	PCT	2006	PCT	2005	PCT
Investment earnings	\$ 5	18 60.2%	\$ 653	64.7%	1,330	65.3%	\$ 1,531	57.3%	\$ 2,854	94.3%	\$ 5,633	91.4% \$	8,604	95.3%	\$ 11,005	96.0%	\$ 4,863	91.6% \$	2,490	68.7%
General revenues	3	42 39.8%	356	35.3%	708	34.7%	1,139	42.7%	172	5.7%	528	8.6%	425	4.7%	373	3.3%	447	8.4%	348	9.6%
Capital contributions			-	-	-	-	-	-	-	-	-	-	-	-	80	0.7%	-	-	-	-
Transfers in			-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	786	21.7%
Total other non-operating revenues	\$ 8	60 100.0%	\$ 1,009	100.0%	2,038	100.0%	\$ 2,670	100.0%	\$ 3,026	100.0%	\$ 6,161	100.0% \$	9,029	100.0%	\$ 11,458	100.0%	\$ 5,310	100.0% \$	3,624	100.0%

Debt Capacity Information Outstanding Debt Compared to Net Position Fiscal Years - 2005 through 2014 (amounts in thousands)

This schedule shows the outstanding debt as a percentage of net position.

		Restated	Restated	Restated			Restated			
	2014	2013	2012	2011	2010*	2009*	2008*	2007*	2006*	2005*
Bonds outstanding	\$ 165,425	\$ 170,770	\$ 147,680	\$ 148,625	\$148,625	\$ 150,540	\$ 155,065	\$ 157,350	\$ 14,365	\$ 26,040
Net position	\$ 159,710	\$ 153,046	\$ 156,861	\$ 158,914	\$163,068	\$ 162,101	\$ 155,287	\$ 134,054	\$ 124,958	\$116,295
Percent	103.6%	111.6%	94.1%	93.5%	91.1%	92.9%	99.9%	117.4%	11.5%	22.4%
	* 4 4 16 0	A CID CE								

\*not restated for GASB 65

Rate Covenant Tests
Fiscal Years - 2005 through 2014
(amounts in thousands)

This schedule shows excess funds available after meeting the bond ordinance rate covenant test.

					Restated											
	2014	ļ	2013	2012		2011	20	10		2009		2008		2007	2006	2005
<b>Gross Covenant Revenues</b>	\$ 106,0	93 9	106,538	\$ 101,976	\$	100,456	\$ 99	,167	\$	97,217	\$	94,817	\$	93,624	\$ 84,716	\$ 80,428
Operating expenses	76,	480	88,196	82,076		83,767	79	9,016		78,720		63,911		70,502	66,995	63,260
Net Debt service	12,	689	9,224	7,961		7,014	8	8,971		11,691		9,560		588	12,053	12,339
10% of net debt service	1,	269	922	796		701		897		1,169		956		59	1,205	1,234
Total debt service	13,	958	10,146	8,757		7,715	Ç	9,868		12,860		10,516		647	13,258	13,573
Other requirements		-	-	-		824	2	2,390		846		1,343		1,684	1,624	1,370
Total requirements	\$ 90,4	138	98,342	\$ 90,833	\$	92,306	\$ 91	,274	\$	92,426	\$	75,770	\$	72,833	\$ 81,877	\$ 78,203
Excess funds available	\$ 15,6	555 5	8,196	\$ 11,143	\$	8,150	\$ 7	,893	\$	4,791	\$	19,047	\$	20,791	\$ 2,839	\$ 2,225
Test 1 (Required ratio = 1.00)	1.1	73	1.083	1.123		1.088	1	.086		1.052		1.251		1.285	1.035	1.028
Test 2 (Required ratio = 1.00)	1.1	90	1.094	1.133		1.107	1	.127		1.075		1.291		1.317	1.072	1.064

**Ratio 1 = Gross revenues divided by total requirements.** 

Ratio 2 = Gross revenues divided by the sum of operating expenses plus net debt service.

Fiscal year 2007 debt service is net of \$5,886 in capitalized interest.

### **General Operating Statistics:** (amounts are actual)

	2014	2013	2012	2011	2010 (b)	2009	2008	2007	2006	2005 (a)
Number of full time employees	109	105	111	99	141	142	140	142	139	142
Solid Waste tonnage buried in the landfill	223,285	213,210	230,263	256,121	258,815	393,653	517,024	573,296	506,269	568,452
Solid Waste tonnage incinerated	594,619	586,393	564,161	538,848	545,389	405,708	347,355	351,665	360,259	350,408
Yard and Wood Waste tonnage processed	116,196	119,522	120,786	129,622	138,083	152,720	172,397	198,867	200,924	212,805

- (a). The large increases in waste tonnage buried in the landfill as well as yard and wood waste processed during fiscal years 2005 and 2004, compared to other years, was due to hurricanes causing a significant amount of damage.
- (b). Increase in incinerated tonnage and decline in buried tonnage relates to the Resource Recovery Facility expansion in September 2009.

#### Sources:

Solid Waste Enterprise Fund Audited Annual Financial Reports for Fiscal Years 2005 through 2014. BOCC financial records

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