Hillsborough County, Florida

Comprehensive Annual Financial Report

Fiscal Year Ended September 30, 2017

Cover - Hillsborough County Emergency Management

This years` Comprehensive Annual Finance Report showcases Hillsborough County Emergency Management, which is responsible for planning and coordinating actions to prepare, respond, and recover from natural or man.made disasters in Hillsborough County. Emergency Management accomplishments include:

Public Education and Outreach	• Reached over 15,200 individuals through public education and community outreach presentations. • Provided 136,000 Disaster Planning Guides (English and Spanish) to the community.
Plan Reviews	• Reviewed over 180 health care facility plans. • Served as the lead agency for the coordinating the update of County depart mental Continuity of Operations Plans.
Innovation	• Implemented the new WebEOC incident management software to enhance the Countys overall interoperability for internal agencies and departments as well as to communicate and collaborate in real time with surrounding jurisdictions.
Disaster Response and Recovery	• Served as the lead agency for the Countys response to Hurricane Irma. • Over 60 shelters were opened to house over 30,000 general and special needs populations. • The Emergency Operations Center maintained staffing levels to support 24 hour operations for over 4 days. • Four points of distribution were set up to meet community needs for food and water.
Training and Exercises	• Hosted multiple training and exercise events to include the annual Mass Casualty Drill, annual Statewide Hurricane Exercise, All Hazards Incident Management Team training and Public Health Points of Distribution exercise.
Hurricane Maria Assistance	• Served as the coordinator with multiple departments to assist the evacuees from Puerto Rico who were displaced from their homes by Hurricane Maria
Grant Management	• Served as the lead agency for managing over $455,000 in grant allocations used for staffing, hazardous material site surveys, training and public outreach.
Hazardous Material Site Surveys	• Conducted 127 hazardous materials site visits to ensure compliance with the Superfund Amendments and Reauthorization Act (SARA Title III).

To learn more about Emergency Management and its services, visit **www.hcflgov.net**.

Hillsborough County, Florida

Comprehensive Annual Financial Report

Fiscal Year Ended September 30, 2017

Prepared by: County Finance Department
Pat Frank, Clerk of Circuit Court

HILLSBOROUGH COUNTY, FLORIDA
List of Principal Officials
In Office at September 30, 2017

Board of County Commissioners

Stacy White, *Chair*
Sandra Murman, *Vice-Chair*
Lesley "Les" Miller, Jr., *Chaplain*
Victor D. Crist
Ken Hagan
Al Higginbotham
Pat Kemp

Constitutional Officers

Pat Frank, *Clerk of Circuit Court*
Bob Henriquez, *Property Appraiser*
Chad Chronister, *Sheriff*
Craig Latimer, *Supervisor of Elections*
Doug Belden, *Tax Collector*

Appointed Officials

Michael S. Merrill, *County Administrator*
Chip Fletcher, *County Attorney*

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Photographs and descriptions provided by Hillsborough County Emergency Managment.
Graphic design of cover and dividers courtesy of Aditya Gajjar.

INTRODUCTORY SECTION

Disaster Response and Recovery

Hillsborough County Emergency Management is responsible for planning and coordinating actions to prepare, respond, and recover from natural or man-made disasters in Hillsborough County. The Office manages the County Emergency Operations Center, conducts emergency training, and helps coordinate the Citizen Emergency Response Teams and Citizen's Corps.

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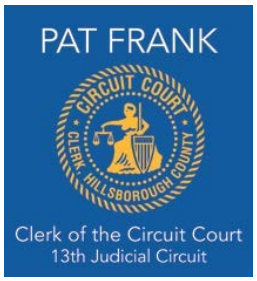
Hillsborough
County Florida



March 26, 2018

To the Residents of Hillsborough County, Florida:

The *Hillsborough County, Florida, Comprehensive Annual Financial Report* (CAFR) *for the fiscal year ended September 30, 2017*, is a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States (GAAP) and audited by independent certified public accountants in accordance with auditing standards generally accepted in the United States.

Legal Requirements The CAFR was prepared by the County Finance Department of the Clerk of Circuit Court in accordance with Sections 218.32 and 218.39, Florida Statutes. The Clerk of Circuit Court, as chief financial officer of Hillsborough County, assumes full responsibility for the completeness and reliability of the information presented in this report. To the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Internal Control Hillsborough County has established a comprehensive internal control framework designed to ensure that the County's assets are protected from loss, theft, or misuse, and that sufficient reliable accounting information is compiled to allow for financial statement preparation in conformity with GAAP. Since the cost of internal controls should not outweigh their benefits, the County's internal controls have been designed to provide reasonable, rather than absolute assurance that the financial statements will be free from material misstatement.

Independent Audits The Hillsborough County financial statements were audited by Cherry Bekaert LLP, an independent certified public accounting firm, in accordance with Sections 11.45 and 125.01, Florida Statutes. The goal of the independent audit was to provide reasonable assurance that the financial statements of Hillsborough County for the fiscal year ended September 30, 2017, were free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. Based on its audit, the independent auditor concluded that there was a reasonable basis for rendering an unmodified opinion that the Hillsborough County financial statements, for the fiscal year ended September 30, 2017, were fairly presented in conformity with GAAP.

As a recipient of federal and state financial assistance, the County is responsible for maintaining an adequate internal control framework to ensure compliance with applicable laws and regulations related to these programs. This internal control framework is reviewed by the

County's independent auditor when it conducts the annual federal and state Single Audits, which cover major federal grant programs and state grant projects, respectively. The federal and state Single Audits were designed to meet the requirements of Title 2 US Code of Federal Regulations Part 200 Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance); as well as Section 215.97, Florida Statutes, and Chapter 10.550, Rules of the Auditor General. The independent auditor's Single Audit reports, including any findings and recommendations, the Schedule of Expenditures of Federal Awards, and the Schedule of Expenditures of State Financial Assistance are available in a separately issued *Single Audit Report*.

Management's Discussion and Analysis (MD&A) The MD&A is a significant part of the CAFR. The MD&A is a narrative introduction, overview, and analysis of the financial statements and should be read in conjunction with this letter of transmittal. The MD&A also provides a brief overview of the CAFR's contents.

County Profile Hillsborough County, created in 1834 as Florida's 19th county, is located along the west coast of Florida. The County covers 1,266 square miles, of which 215 square miles cover water areas. Hillsborough County's 2017 population of 1,379,302 exceeded the population of each of the following states: Alaska, Delaware, Maine, Montana, New Hampshire, North Dakota, Rhode Island, South Dakota, Vermont and Wyoming. Hillsborough County is empowered to levy property taxes on certain real and personal property located in the county as well as to levy certain sales, fuel and communications taxes. The County also receives revenues from other sources such as state and federal grants, state revenue sharing, special assessments, licenses and permits, fines and forfeitures, investment earnings and miscellaneous revenues. During fiscal year 2017, the County's revenues from all sources were approximately $2.0 billion.

Hillsborough County operates under a home-rule charter enacted by the voters on September 20, 1983. Charter powers address self-government and cannot conflict with general law or special law approved by the voters. The established legislative body of the County is the Board of County Commissioners (BOCC), a seven-member body elected by County voters. Specifically designated governmental functions are performed by separately elected constitutional officers who are elected at-large. These separately elected officers are the Clerk of Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections and Tax Collector.

Services Provided The Hillsborough County reporting entity provides a full range of services including law enforcement, construction and maintenance of roads and bridges, animal services, social service programs, children's services, aging services, comprehensive planning and growth management, environmental protection, property assessment and tax collection, official records, a variety of court-related support functions, fire protection and emergency rescue, water, wastewater and solid waste disposal services, stormwater management, indigent health care, parks and recreational facilities, libraries and cultural events, emergency disaster planning and response, economic development and agricultural cooperative extension services.

Financial Reporting Entity The separately elected members of the BOCC and the Constitutional Officers together are the officials who are accountable to the residents of Hillsborough County. The officials holding these offices on September 30, 2017, are identified on the page before the table of contents. The organizations of the BOCC, the Constitutional Officers and the blended component unit together comprise the Hillsborough County primary government.

This report covers the Hillsborough County reporting entity, which includes the primary government as well as the component units. Component units are legally separate entities for which the primary government is financially accountable. Component units are classified as either blended or discretely presented component units depending on the nature of the entity's relationship with the primary government. Even though blended component units are legally separate entities, they are included as a part of the primary government because they are in financial substance a part of the primary government's operations. The Hillsborough County Civil Service Board is the County's only blended component unit. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize their legal separation from the primary government. The Hillsborough County City-County Planning Commission and Housing Finance Authority of Hillsborough County are reported as discretely presented component units.

The Tampa Sports Authority, Hillsborough Transit Authority, Hillsborough County Hospital Authority, Arts Council of Hillsborough County, Hillsborough County Aviation Authority, Tampa Port Authority, Hillsborough County School District, Children's Board of Hillsborough County, Tampa-Hillsborough County Expressway Authority, Hillsborough County Public Transportation Commission (dissolved effective December 31, 2017), other independent special districts and the neighborhood special dependent districts are not a part of the Hillsborough County reporting entity, so they are excluded from this report. More information on the financial reporting entity may be obtained in Note 1.A. of the Notes to the Financial Statements.

Budgetary Controls The County maintains extensive budgetary controls. The objective of these controls is to ensure compliance with the legal, legislative, and contractual provisions affecting the County, which are incorporated into the annually appropriated budget. Budgetary control for the BOCC is maintained at the character level within each department and fund. Characters are broad categories of expenditures: personal services, operating expenditures, capital outlay, debt service, and grants and aids. This level of control is greater than that required by Florida Statutes. Budgetary control includes a comparison of encumbrances, pre-encumbrances, and actual expenditures to appropriations before issuing purchase orders or payments. This control is performed by automated edit checks in the accounting system. Expenditures that exceed appropriations require the BOCC to approve a budget amendment before processing, unless immediate payment is needed for statutory or emergency operational requirements and total expenditures do not exceed the fund's budgetary total. These emergency expenditures are subsequently authorized by a budget amendment. Encumbrances are canceled at year-end and are reestablished in the new fiscal year. Expenditures by the constitutional officers are controlled by appropriations at the fund level in accordance with Florida Statutes.

The BOCC approves an annual budget for annually appropriated governmental and proprietary funds using the modified accrual basis of accounting. The BOCC maintains a five to six-year capital improvement program, which is updated and approved annually.

Cash and Investments At September 30, 2017, the Hillsborough County Primary Government had total cash and investments of $2.19 billion. Most of this amount, $2.00 billion, was in the Hillsborough County Investment Pool (Investment Pool) managed by the Clerk of Circuit Court. The objectives of the Investment Pool are safety of principal, liquidity, and return on investment, in that order. To meet these objectives, the Investment Pool is conservatively invested in high-quality investments such as: treasury securities, 53%; US government sponsored agency securities, 26%; Florida PRIME, the state of Florida's

Local Government Investment Pool, 12%; corporate notes, 4%; commercial paper notes, 3%; municipal bonds, 1%; and cash in demand deposits and money market accounts, 1% in total. At September 30, 2017, the Investment Pool's duration, which is like weighted average maturity, was a low 1.08 years.

In 2008 the Investment Pool was rated for the first time and assigned the highest rating of AAAf by Standard & Poor's Ratings Services (S&P). This rating continued each year until 2011, when it was reduced one level to AA+f due to S&P's downgrade of the United States long-term credit rating from AAA to AA+. However, short-term securities of the US government and government sponsored agency securities still carry the highest rating of A-1+ on the rating scale for short-term securities. In December 2017, S&P again awarded the Investment Pool the highest rating of AAAf. The overall effective rate of return of the Investment Pool for fiscal year 2017 was 0.97% compared to the benchmark rate of 0.59%, (a weighted average of the Merrill Lynch 3-month US Treasury Bill Index and the Merrill Lynch 1-3 Year US Treasury Note Index). The Investment Pool's rate of return for fiscal year 2016 was 0.76%.

Property Tax Amendment to Florida Constitution In January 2008, the voters approved a property tax amendment to the Florida Constitution. Effective October 2008, this amendment increased the homestead exemption other than for school district taxes from $25,000 to $50,000 for most properties, resulting in an annual savings of about $240 per homeowner. This amendment also allowed property owners to transfer, i.e. make portable, up to $500,000 of their homestead benefits when they move. Although an earlier "Save Our Homes" constitutional amendment capped the annual increase in assessed value for homestead property to 3% or the percentage change in the Consumer Price Index, whichever is less, it did not cap increases in non-homestead property. Effective January 2009, the amendment approved in January 2008 capped the annual increase in assessed value for non-homestead property such as businesses, industrial property, rental property, and second homes, to 10%, except for school district taxes. This amendment also provided a $25,000 exemption for tangible personal property. The County's property tax revenues rose $46.0 million or 7.7% due to a 7.7% increase in the taxable assessed value of real property in Hillsborough County. See Statistical section for more information on property taxes, assessed values, and exemptions.

Federal Government's Effect on Hillsborough County Similar to other state and local governments, the US government has a significant impact on Hillsborough County. For fiscal year 2017, the County had $83.1 million in expenditures funded by US government grants--either directly from federal agencies or passed through state and local governmental entities. Federal grant expenditures represent 5% of the County's governmental revenues. The US government also has an indirect effect on other County revenues. For example, 42% of the County's total revenues from governmental activities came from ad valorem property taxes, which are related to the value of real estate in the County. Real estate values tend to be correlated with the availability and affordability of mortgages. The US government has created a variety of programs that assist banks that make mortgage loans, the US government sponsored agencies that buy, securitize and sell mortgage-backed securities, and taxpayers who purchase homes. The success of these programs may affect mortgage lending and real estate values, which in turn affect the ad valorem property tax revenues of Hillsborough County in the future.

At September 30, 2017, the Hillsborough County Primary Government held 79% of its investment portfolio in US government or related investments. A total of $1.572 billion was invested in a combination of US treasury securities, US government sponsored agency securities which are supported by the US government, and government-only mutual funds. At September 30, 2017, the Hillsborough County Primary Government also held $92 million, or 1% of its investment portfolio, in bank deposits, most of which were secured by the FDIC. The rest were secured by the state of Florida's multiple financial institution collateral pool

established under Chapter 280, Florida Statutes. The US government affects the state of Florida's multiple financial institution collateral pool because securities issued by the US treasury and government sponsored agencies are used as collateral by banks participating in the Qualified Public Depository program. See Note 3 of the Notes to the Financial Statements for more details.

The US government also has a significant impact on the local economy. Of the top 19 employers in Hillsborough County, MacDill Air Force Base, the James A Haley Veterans Administration Hospital, and US Postal Service together represent 27,875 employees or 20% of the employees at the top 19 employers. See Principal Employers in the Statistical Section of the CAFR for more details. In addition, the residents of Hillsborough County pay significant amounts of income and excise taxes to the US government and also receive significant benefits from the US government including Social Security, Medicare, and unemployment compensation. The reason for highlighting these interactions with the US government is that changes in the US government's fiscal condition could lead to changes in amounts paid to or received from the US government, which in turn could have a financial impact on Hillsborough County.

Awards The Government Finance Officers Association of the United States and Canada (GFOA) awarded Hillsborough County a *Certificate of Achievement for Excellence in Financial Reporting* for its CAFR for the fiscal year ended September 30, 2016. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR whose contents conform to program standards. The CAFR must satisfy both GAAP and applicable legal requirements. Hillsborough County has received a Certificate of Achievement for the last thirty-five consecutive years.

The County also received the GFOA's *Award for Outstanding Achievement in Popular Annual Financial Reporting* for its separately issued *Financial Summary Report for the Fiscal Year Ended September 30, 2016.* The *Financial Summary Report* is a simplified popular annual financial report specially designed for the general public. The receipt of this national award recognized the County's conformance with the highest standards for preparation of state and local government popular reports. Hillsborough County has received this award for the last seventeen consecutive years.

Both of these awards are valid for a period of one year. We believe that the County's fiscal year 2017 CAFR and Financial Summary Report continue to conform to award program requirements and are submitting both of them to the GFOA for evaluation.

Acknowledgments We would like to express our appreciation for the support provided by the Clerk of Circuit Court, each of the other Constitutional Officers, the County Administrator, the Board of County Commissioners, and their respective staffs, for their contributions to the preparation of this report. We also appreciate their efforts in ensuring the highest standards of professionalism in the financial and operational management of Hillsborough County.

Sincerely,

Timothy Simon, CPA, CFA
Deputy Comptroller

Ajay B. Gajjar, CPA, CMA, CFM, CTP, CIA, CGFO
Finance Director

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Hillsborough
County Florida

Hillsborough County Florida

COUNTY ADMINISTRATOR
Michael S. Merrill

BOARD OF COUNTY COMMISSIONERS
Victor D. Crist
Ken Hagan
Al Higginbotham
Pat Kemp
Lesley "Les" Miller, Jr.
Sandra L. Murman
Stacy R. White
COUNTY ADMINISTRATOR
Michael S. Merrill
COUNTY ATTORNEY
Chip Fletcher
INTERNAL AUDITOR
Peggy Caskey

March 26, 2018

To the Citizens of Hillsborough County:

As County Administrator, it is my privilege to provide you with the Hillsborough County, Florida Comprehensive Annual Financial Report for the fiscal year ending September 30, 2017.

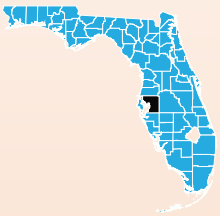
I am pleased to report that Hillsborough County's financial position in Fiscal Year 2017 (FY 17) remained strong at a time when other governments still experience challenging financial positions due to the lingering effects of the nations most recent` economic downturn. During FY 17, ad valorem tax revenues rose, and other major revenues posted improvements, including the half-cent sales tax and tourist development taxes. Strategic management decisions over the past eight years have improved service delivery while reducing the per capita cost of County government by 7.4% compared to FY 10. The Board of County Commissioners (BOCC) adopted a FY 18 budget that is balanced without using reserves, reducing the workforce, or impacting service to customers.

Additionally, Hillsborough County's general obligation credit rating remains "AAA," as determined by the three national credit rating agencies. This credit rating is the highest attainable rating and is reserved for only the best-managed and financially sound governments and corporations. By contrast, the credit ratings of many other governments have declined since the global financial crisis, making Hillsborough Countys rating even` more notable.

County Profile

Hillsborough County has a rich, vibrant history steeped in diverse traditions and cultures. County government fosters community prosperity for all residents by strengthening a broad range of opportunities, including agriculture, manufacturing, arts, health, sciences, technology, innovation start-ups, small businesses, and entrepreneurship. Capitalizing on these cultural and economic development opportunities preserves and enhances community assets.

The BOCCs strategic goals focus on continued job creation and economic` competitiveness, both as a community and as a region. Success toward achieving these goals is evident in an expanding skyline, major tourist destinations, world-class entertainment venues, a nationally recognized airport, one of the largest shipping ports in the country, major educational institutions, a bustling agricultural industry, professional sports teams, and more. Residents can live in high-energy urban environments, suburban planned communities, or rural landscapes. Notable national and international



Hillsborough was established as Floridas` 19th county in 1834. Hillsboroughs` boundaries encompass 1,051 square miles of land, 24 square miles of inland water, and 76 miles of coastline.

events – including four Super Bowls with a fifth scheduled for 2021, NCAA hockey and basketball championships, the Republican National Convention, the 2014 International Indian Film Academy's Awards, the 2017 College Football Playoff National Championship, and the 2018 National Hockey League All-Star Game – have heightened global attention and continue to bring many visitors to our doorstep. People of all ages and diverse backgrounds, and companies representing an array of industries, choose to make Hillsborough County their home.

As County Administrator, I am appointed by the seven-member, elected BOCC to run the day-to-day operations of County government. I remain committed to fostering community prosperity through excellence in meeting the service needs of residents and businesses. In the unincorporated area of the county, those services include construction permitting, water and wastewater service, solid waste collection and disposal, recreational activities, economic development programs, and code enforcement, as well as maintenance of vital infrastructure, such as roads and public buildings. In addition, libraries, pet resources, and social services for children, seniors, and low-income residents are provided to over 1.3 million people countywide.

Economic Conditions

The Tampa Metropolitan Statistical Area had an annual gain of 29,100 jobs in December 2017. Professional and business services, education and health services, finance, and leisure and hospitality led this broad-based job growth. Tourism in the Tampa Bay region has been exceptionally strong in recent years, with tourist development tax collections increasing 5% in FY 17. Nationally, job markets and wage growth showed notable improvement in 2017, and job growth is expected to continue in 2018. This growth will continue to support improved consumer spending and confidence.

The local housing market continues to post gains. Foreclosures fell 25.1%, and home prices rose 7.4% in Hillsborough County during 2017. Existing unsold housing inventory is at its lowest level since 2005. In 2017, home sales were up 7.8% over the previous year. The continued housing recovery supported a fifth consecutive year of property tax revenue growth for FY 18.

Relevant Financial Policies

I am responsible for the financial planning for County government, including operating, capital, and debt service budgets, as well as the allocation of resources to accomplish BOCC goals. I also am responsible for recommending long-range financial planning strategies to the BOCC, including reserve policies and financial forecasting.

To maintain sound financial management, it is important to have policies and procedures that complement the statutory requirements and professional standards of local government. The BOCC has adopted a series of financial policies that suggest and encourage a comprehensive approach to financial management. These policies are available online in the adopted budget document at HCFLGov.net.

The Countys December 2017 unemployment rate of 3.3% was below the national average of 3.9%.

In FY 17, $120 million in new corporate capital investment helped create 3,000 new jobs.

Consumer spending drove a 4.1% increase in taxable sales in FY 17 amid steady economic growth .

Hillsborough tourist development tax collections rose in FY 17 to a record high $31.1 million.

In 2017, home sales increased 7.8%, and the average home price rose 7.4%.

Major Initiatives

The BOCC has consistently stated that the highest priority is economic development (jobs, capital investment, and wealth creation) for all residents of Hillsborough County. Key initiatives in support of this priority include: improving access to qualified workers by local businesses, expanding access to contracting and certification opportunities for disadvantaged businesses, and improving the return-on-investment and metrics associated with the County's support of tourism-related activities.

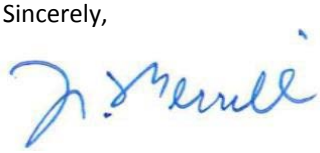
As companies expand, the characteristics that make a community attractive to business investment are shifting from cost concerns to quality concerns. Infrastructure investments made by the County to revitalize areas of the community and position top sites for business growth can have a major impact on private capital investment and rising prosperity. By making strategic investments, Hillsborough County benefits from increased job-generating projects that bring higher-than-average wages and private capital investment to diversify the Countys tax base.`

Hillsborough County is committed to leveraging limited financial resources to solve complex public problems and achieve shared community goals. Through dynamic collaborations, the County continues to seek and foster public-private partnerships that achieve common goals and provide cost-effective solutions to meet growing community service and demand. During FY 16, the BOCC adopted a transportation funding policy that commits $812 million in new transportation expenditures over the next 10 years. In FY 17, transportation received $36.7 million in additional funding over FY 16. Additionally, other economic development initiatives were funded to further enhance job creation.

Long-Term Prospects

County government is committed to remaining financially sound and sustainable by maintaining strong reserves, ensuring sustainable resources and services, investing in key infrastructure and community assets, and retaining and attracting a diverse and skilled workforce. By succeeding in this endeavor, we will continue to create a prosperous community that is a great place to grow a family and a business.

Sincerely,



Michael S. Merrill

County Administrator

Our strategic goals:

A strong and` sustainable local economy

Enhanced public` safety

Life enrichment ` and recreational opportunities

Self-sufficient` individuals and families

High-quality` community assets

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County Florida

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

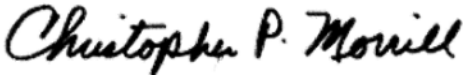
Presented to

Hillsborough County

Florida

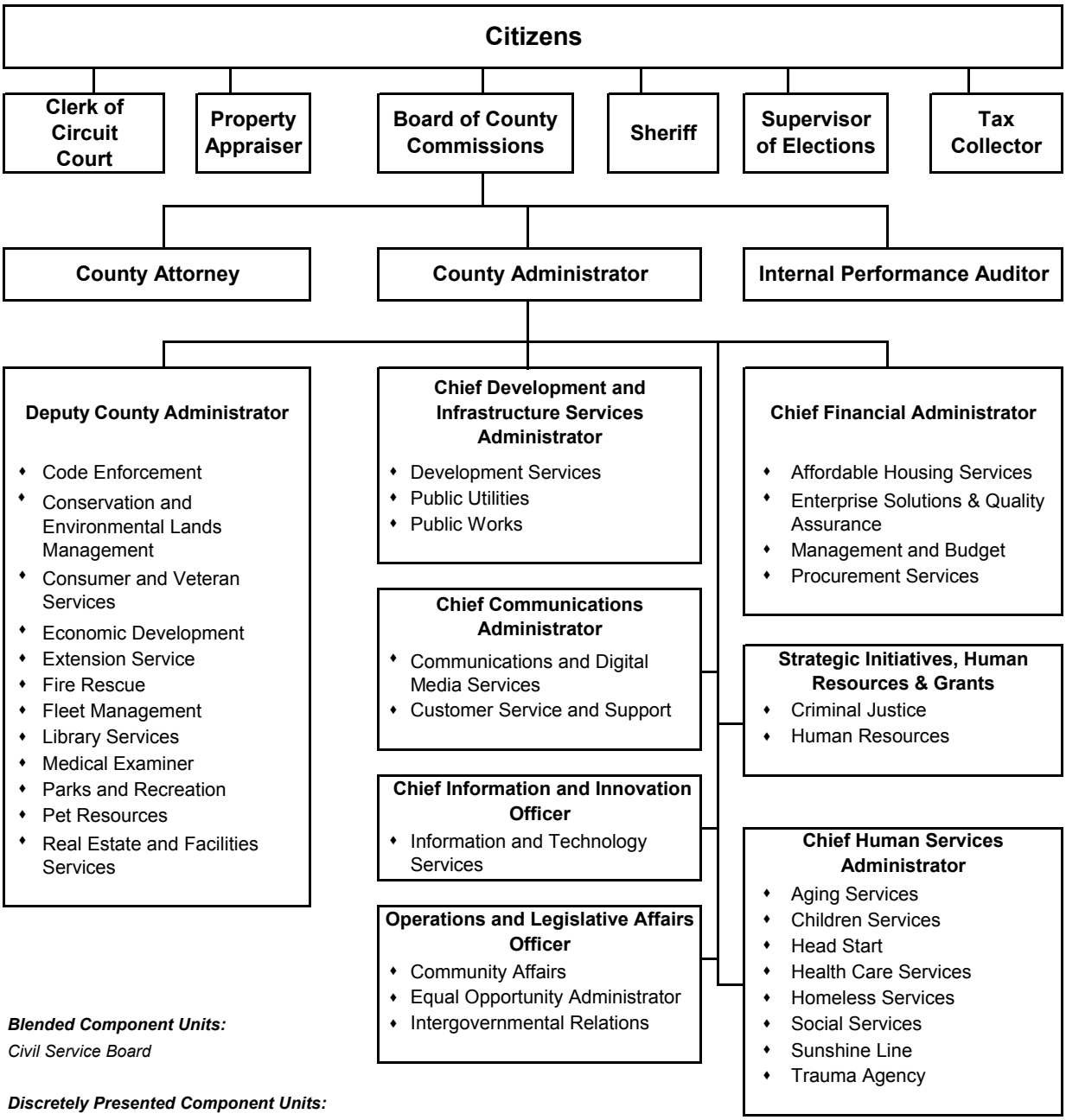
For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

September 30, 2016



Executive Director/CEO

Hillsborough County, Florida
Organization Chart



Blended Component Units:

Civil Service Board

Discretely Presented Component Units:

Housing Finance Authority of Hillsborough County

Hillsborough County City-County Planning Commission

Note: Board of County Commissioners includes the Environmental Protection Commission since the County Commissioners also serve as the members of the Environmental Protection Commission.

FINANCIAL SECTION

New Public Safety Operations Complex

The Public Safety Operations Complex (PSOC) is the new headquarters for Hillsborough County's Emergency Management. Operations at this 52,000 square foot building began in 2017. PSOC is located at 9450 E Columbus Drive, Tampa FL 33619 and also houses the Innovation and Information Office (IIO), Clerk of the Court, 911 Agency, Fire Rescue Administration/Training/Logistics Warehouse, Fire Marshal as well as the Fire/Rescue Emergency Dispatch Center.

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Cherry Bekaert LLP
CPAs & Advisors

Report of Independent Auditor

To the Board of County Commissioners of
Hillsborough County, Florida

Report on Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of Hillsborough County, Florida (the "County"), as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Housing Finance Authority of Hillsborough County, a discretely presented component unit, which represents 95.9% of the assets, 100% of the net position and 45.8 % of the revenues of the discretely presented component units. Those statements were audited by another auditor whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Housing Finance Authority of Hillsborough County, is based solely on the report of the other auditor. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in the *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our report and the report of the other auditor, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County, as of September 30, 2017, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison information for the General, Countywide Special Purpose, Sales Tax Revenue, Intergovernmental Grants, County Transportation, Local Housing Assistance, and Infrastructure Surtax Projects Funds, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matters

Change in Accounting Principle

As discussed in Note 1. I. and 9 to the financial statements, the County adopted the provisions of Governmental Accounting Standards Board ("GASB") Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* during the year ended September 30, 2017. Our opinion is not modified with respect to this matter.

Prior Period Restatement

As discussed in Note 5 to the financial statements, the County had understated its mortgages receivable and related deferred inflows of resources for the year ended September 30, 2016. Accordingly, the County has restated the 2016 ending balances to reflect the correction of this error. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, infrastructure condition and maintenance data, changes in Hillsborough County net postemployment benefits other than pensions ("OPEB") liability and related ratios, schedule of contributions OPEB plan, schedule of Hillsborough County's proportionate share of the Florida Retirement System net pension liabilities for the pension plan and health insurance subsidy program, and the schedule of contributions Florida Retirement System pension plan and health insurance subsidy program, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements as a whole. The introductory section, combining and individual fund statements and schedules, statistical section, and schedule of receipt and expenditures of funds related to the Deepwater Horizon oil spill lawsuit proceeds are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements and schedules and schedule of receipt and expenditures of funds related to the Deepwater Horizon oil spill lawsuit proceeds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules and schedule of receipt and expenditures of funds related to the Deepwater Horizon oil spill lawsuit proceeds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 26, 2018, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Cherry Bekaert LLP

Tampa, Florida
March 26, 2018

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Management's Discussion and Analysis

Our discussion and analysis provides an overview of the financial activities of Hillsborough County, Florida (the County) for the fiscal year ended September 30, 2017 using the reporting model required by Governmental Accounting Standards Board (GASB) Statement No. 34. The reporting model is described in the following narrative as well as in the Notes to the Financial Statements. We encourage reading this narrative with the transmittal letters starting on the first page of this document.

Financial Highlights

- At September 30, 2017, the County's net position was about $8.819 billion. Net position is defined as "assets and deferred outflows of resources" less "liabilities and deferred inflows of resources." Of this amount, $7.709 billion was the net investment in capital assets, and $634 million was restricted by law, grant agreements, debt covenants, or for capital projects. As a result, $476 million of unrestricted net position was available at year-end to meet the County's ongoing obligations to residents, creditors, and enterprise fund customers. This amount represents a $35.8 million increase from the prior year's unrestricted net position of $440 million after restatement. This increase is explained below.

- During the year, the County's net position increased $199.3 million. Of this amount, governmental activities were responsible for the increase in net position of approximately $151.8 million and business-type activities were responsible for an increase in net position of about $47.5 million. The total net investment in capital assets increased $132 million or 1.7% from the prior year.

- At September 30, 2017, the General Fund's fund balance was $339.5 million, representing an increase of $39.8 million or 13.3% from the previous year. The County's governmental funds in total, reported a combined fund balance at year-end of $1.029 billion, an increase of $84.4 million or 8.9% from the previous year.

- The County's Water Enterprise Fund had an increase in net position of $33.9 million over the beginning balance primarily due to: capital contributions from developers of $36.4 million; net interest revenues of $3.3 million; operating income of $3.3 million; partially offset by a combination of nonoperating revenues and loss on disposal of capital assets of $3.1 million; net transfers out of $0.2 million; and a restatement of $5.8 million. The County's Solid Waste Enterprise Fund had a net increase in net position of $8.0 million from the previous year primarily due to: operating income of $8.1 million; a combination of nonoperating revenues and gain on disposal of capital assets of $1.4 million; offset by net interest expense of $0.4 million and a restatement of $1.1 million.

- The County's total liabilities increased by $199.0 million, from the September 30, 2016 balance of approximately $2.446 billion to the September 30, 2017 balance of $2.645 billion. This change was primarily due to the following: The net pension liability rose $99.8 million. Total OPEB liability increased by $69.7 million mainly due to a beginning balance restatement. Accounts and contract payable increased by $45.8 million. These increases were primarily offset by the decrease in bonds payable of $22.2 million.

- Effective October 1, 2016, the County elected to early implement GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. See Note 9, Other Postemployment Benefits (OPEB), for more information. The County also implemented GASB Statement No. 77, Tax Abatement Disclosures, for fiscal year 2017. Under this statement, the County discloses the nature of its tax abatement programs and amounts paid to qualified participants. See Note 18, Tax Abatements, for more information.

More information on these financial highlights is found in the narrative that follows.

Overview of the Financial Statements

This Comprehensive Annual Financial Report consists of the Basic Financial Statements, which are high-level summary statements, as well as other statements and schedules with more detailed information. The tables and narratives that follow below provide an overview of the Basic Financial Statements and how they relate to other parts of this report.

Management's Discussion & Analysis

Basic Financial Statement

a. Government-wide Financial Statements and Fund Financial Statements
b. Notes to the Financial Statements

Required Supplementary Information

a. Infrastructure Condition and Maintenance Data
b. Schedule of Changes in Hillsborough County's Total OPEB Liability and Related Ratios
c. Schedule of Contributions OPEB Plan
d. Schedule of Hillsborough County's Proportionate Share of the Florida Retirement System Net Pension Liabilities for the Pension Plan and Health Insurance Subsidy Program
e. Schedule of Contributions, Florida Retirement System Pension Plan and Health Insurance Subsidy Program

Description of Government-wide and Fund Financial Statements

	Government-wide	Fund Financial Statements		
	Financial Statements	**Governmental Funds**	**Proprietary Funds**	**Fiduciary Funds**
Scope	Entire County except for Fiduciary Funds	Activities that are not Proprietary or Fiduciary	Activities operated similar to private businesses	Assets held on behalf of other entities
Financial Statements	• Statement of Net Position • Statement of Activities	• Balance Sheet • Statement of Revenues, Expenditures, and Changes in Fund Balances • Statement of Revenues, Expenditures, and Changes in Fund Balances -- Budget and Actual	• Balance Sheet • Statement of Net Position • Statement of Revenues, Expenses, and Changes in Net Position • Statement of Cash Flows	• Statement of Fiduciary Assets and Liabilities - Agency Funds
Basis of Accounting Timing of when revenues expenses or expenditures are recognized	Accrual accounting *Revenues are recorded when earned.* *Expenses are recorded when the liabilities are incurred.*	Modified accrual accounting Revenues recorded when measurable and available. *Expenditures recognized when incurred with certain exceptions.*	Accrual accounting Revenues are recorded when earned. Expenses are recorded when the liabilities are incurred.	Accrual accounting Increases or decreases in assets and liabilities are recorded when incurred.
Measurement Focus Types of resources being measured	Economic resources: All assets and deferred outflows of resources less all liabilities and deferred inflows of resources	Financial resources: Current assets and deferred outflows of resources less current liabilities and deferred inflows of resources	Economic resources: All assets and deferred outflows of resources less all liabilities and deferred inflows of resources	*Not applicable*

Government-wide financial statements The government-wide financial statements provide an overview of the County's financial position using the accrual basis of accounting, which is similar to the accounting used by private-sector businesses. The Statement of Net Position presents information on the assets, deferred outflows of resources, liabilities and deferred inflows and the net position of the County as a whole. Assets and deferred outflows of resources less both liabilities and deferred inflows of resources are reported as net position. Changes in net position serves as an indicator of whether the financial position of the County is improving or deteriorating. The Statement of Activities presents information showing how the County's net position changed during the fiscal year. Changes in net position are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the Statement of Activities will have cash flows in future fiscal periods. For example, certain sales taxes are shown as revenues although cash receipts will be received in the following fiscal year. An increase in unused vacation leave is recorded as an expense even though related cash outflows will occur in the future.

The government-wide financial statements show a distinction between *governmental activities*–activities that are supported primarily by taxes and intergovernmental revenues versus *business-type activities*–activities that are supported by the recovery of all or most of their costs through user fees and charges. The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation functions. The business-type activities of the County are the Water Enterprise and Solid Waste Enterprise operations.

The government-wide financial statements include not only the County (known as the *primary government*), but also the legally separate entities for which the County is financially accountable (known as *component units*). The Housing Finance Authority of Hillsborough County and Hillsborough County City-County Planning Commission are the only discretely presented component units of the County. The financial activities of these component units are reported separately from the financial information of the primary government. Separate financial statements are not prepared for the Hillsborough County City-County Planning Commission, but financial and other information including budget and actual comparisons are available. For more information, see Note 1.A. *Financial Reporting Entity*, in the *Notes to the Financial Statements* portion of the *Basic Financial Statements*. The Hillsborough County Civil Service Board, although also legally separate, is included as a part of the primary government because it is fiscally dependent on the County and it provides services almost entirely to the primary government.

Fund financial statements A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to demonstrate and ensure compliance with legal, legislative, contractual, and other finance-related provisions. All of the County's funds may be divided into three categories: governmental, proprietary, and fiduciary funds.

Governmental funds Most of the County's basic services are reported in governmental funds, which focus on how money or other spendable resources flow into and out of those funds and the level of balances remaining at year-end that are available for expenditure. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund financial statements provide a detailed short-term view of the County's general governmental operations. Governmental fund information helps determine the extent to which financial resources are available for expenditure on County programs. Reconciliations of the differences between the government-wide and fund financial statements are provided immediately after the Balance Sheet - Governmental Funds and Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds, respectively, in the Basic Financial Statements.

Funds that are significant in terms of revenues, expenditures, assets or liabilities, or are restricted to be seperately reported are identified as major funds in the Basic Financial Statements. Budget and actual comparison statements are also presented in the Basic Financial Statements for the General Fund and each major special revenue fund with a legally adopted annual budget. The County's nonmajor funds, and budget and actual comparison schedules for any nonmajor governmental funds with annually appropriated budgets, are presented in the Combining and Individual Fund Statements and Schedules section.

Proprietary funds The County uses Enterprise and Internal Service proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its Water Enterprise and Solid Waste Enterprise operations. Both of these operations are considered to be major proprietary funds of the County. Internal service funds are used to accumulate and allocate costs internally among the County's other functions. The County uses internal service funds to account for self-insurance, fleet management, and the Sheriff's risk management programs. These programs are included within governmental activities in the government-wide financial statements because they predominantly benefit governmental rather than business-type functions. The three internal service funds are combined into a single presentation in the proprietary fund financial statements. Information on individual internal service funds is provided in the Combining and Individual Fund Statements and Schedules section of this report. The proprietary fund financial statements are found in the Basic Financial Statements.

Fiduciary funds Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Agency funds are the only type of fiduciary fund used by the County. The amounts in these agency funds are not included in the government-wide financial statements because the resources of these funds are not available to support the County's own programs. However, the Statement of Fiduciary Assets and Liabilities–Agency Funds in the Basic Financial Statements is provided for information on the agency funds. In addition, the individual agency funds are presented in the Combining and Individual Fund Statements and Schedules section.

Notes to the financial statements The notes provide additional information for a more complete understanding of the information in the government-wide and fund financial statements.

Other information In addition to the Basic Financial Statements and accompanying notes, this report also presents *Infrastructure Condition and Maintenance Data, Schedule of Changes in Hillsborough County's Net OPEB Liability and Related Ratios, Schedule of Contributions OPEB Plan, Schedule of Hillsborough County's Proportionate Share of the Florida Retirement System Net Pension Liabilities for the Pension Plan and Health Insurance Subsidy Program, and Schedule of Contributions, Florida Retirement System Pension Plan and Health Insurance Subsidy Program,* located immediately after the *Notes to the Financial Statements.* In addition, the *Statistical Section* is located at the end of this report. The combining statements for the nonmajor funds, internal service funds, and agency funds, as well as individual fund budget and actual comparison schedules are found in the *Combining and Individual Fund Statements and Schedules* section of this report. The Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill is presented in *Other Supplementary Information.*

Government-wide Financial Analysis

Over time, *net position* may serve as the most useful indicator of a government's financial position. At September 30, 2017, the County's total net position, i.e. total assets and deferred outflows of resources less liabilities and deferred inflows of resources, was $8.819 billion. As shown on the chart on the following page, the County reported positive balances at September 30, 2017, in all three categories of net position for governmental activities, business-type activities, and the County as a whole.

A significant portion of the County's net position (87.4%) is identified as net investment in capital assets, which is capital assets such as land, buildings, equipment, and infrastructure, less related debt outstanding that was used to acquire or construct those assets and accumulated depreciation. Since the County uses capital assets to provide services to its residents, the net position identified as "net investment in capital assets" is not available for future spending. In fact the payment of maintenance and debt service costs on those capital assets will themselves require governmental resources. Another portion of the County's net position is restricted net position, which is assets plus deferred outflows of resources less liabilities and less deferred inflows of resources subject to external constraints such as from debt covenants, grantors, laws or regulations, or restrictions through enabling legislation. Unrestricted net position (or total assets plus deferred outflows of resources less total liabilities less deferred inflows of resources less restricted net position) represents net position available to meet the County's ongoing obligations to residents, creditors, and enterprise fund customers. Significant changes between years are described later.

Hillsborough County, Florida
Net Position

in thousands	Governmental Activities 2017	Governmental Activities 2016 (Restated)	Business-Type Activities 2017	Business-Type Activities 2016 (Restated)	Total Primary Government 2017	Total Primary Government 2016 (Restated)
Current and Other Assets	$ 1,595,706	1,446,655	875,591	877,878	2,471,297	2,324,533
Capital Assets	7,335,610	7,240,075	1,321,875	1,276,197	8,657,485	8,516,272
Total assets	8,931,316	8,686,730	2,197,466	2,154,075	11,128,782	10,840,805
Deferred outflows of resources	381,988	438,241	22,721	4,686	404,709	442,927
Current Liabilities	398,262	351,650	86,604	80,447	484,866	432,097
Long-term liabilities	1,576,677	1,493,002	583,670	591,730	2,160,347	2,084,732
Total liabilities	1,974,939	1,844,652	670,274	672,177	2,645,213	2,516,829
Deferred inflows of resources	64,771	158,498	4,083	5,866	68,854	164,364
Net position:						
Net investment in capital assets	6,727,772	6,619,420	981,186	957,661	7,708,958	7,577,081
Restricted	524,210	522,702	109,999	79,968	634,209	602,670
Unrestricted (deficit)	21,612	(20,301)	454,620	460,690	476,232	440,389
Total net position	$ 7,273,594	7,121,821	1,545,805	1,498,319	8,819,399	8,620,140

There was a $151.8 million increase in the County's net position represented by governmental activities. The growth in net position from governmental activities represented 76.2% of the County's total growth in net position of $199.2 million. Governmental revenues rose $124.5 million from the prior year. Expenses rose $40.1 million compared to the prior year. The chart on the following page describes changes in net position between the current and prior fiscal years. Key net position changes during fiscal year 2017 are described below. Expense variance explanations are provided on the next few pages.

Governmental Activities

- **Charges for services** increased $16.2 million or 7.4% primarily due to the following: There was an increase in school impact fee revenues of $4.4 million as well as an increase in building permit fees of $3.4 million partially offset by decreases in other impact fees and special assessments of $0.3 million and $1.2 million respectively. $5.1 million was attributable to an increase of indirect cost revenue in the Countywide General Fund. Fines and forfeitures increased by $3.3 million due to an increase in ordinance violation fees, fines ordered by traffic court and confiscated property.
- **Operating grants and contributions** increased $1.5 million or 1.7%. This increase in operating grants and contributions revenue was primarily concentrated in the following areas: Human Services increased $2.2 million; General government increased $2.2 million; offset by decreases in Physical environment of $1.1 million and Economic environment of $2.2 million.
- **Capital grants and contributions** increased $32.2 million or 68.2%. There was a $24.6 million increase in infrastructure contributions from real estate developers. Total infrastructure contributions for fiscal year 2017 were $50.8 million, representing long-term investments by real estate development companies. This increase was partially offset by a decrease in capital grant revenues, mostly in the general government function.

Hillsborough County, Florida Changes in Net Position

in thousands	Governmental Activities		Business-type Activities		Total Primary Government	
	2017	2016	2017	2016	2017	2016
Revenues:						
Program revenues:						
Charges for service	$ 234,621	218,440	340,805	323,011	575,426	541,451
Operating grants and contributions	88,047	86,549	--	--	88,047	86,549
Capital grants and contributions	79,344	47,174	36,414	34,996	115,758	82,170
Restricted investment earnings	--	--	10,920	9,452	10,920	9,452
General revenues:						
Property taxes	688,704	640,958	--	--	688,704	640,958
Sales taxes, state shared revenue	468,519	447,890	--	--	468,519	447,890
Other Taxes	54,051	53,248	--	--	54,051	53,248
Investment earnings	11,180	10,803	--	--	11,180	10,803
Gain (loss) - sales of capital assets	2,314	--	471	1,069	2,785	1,069
Other revenues	22,390	26,411	4,167	4,020	26,557	30,431
Total revenues	1,649,170	1,531,473	392,777	372,548	2,041,947	1,904,021
Expenses						
General government	333,639	343,719	--	--	333,639	343,719
Public safety	604,110	561,697	--	--	604,110	561,697
Physical environment	46,432	53,491	--	--	46,432	53,491
Transportation	109,741	96,638	--	--	109,741	96,638
Economic environment	72,214	63,704	--	--	72,214	63,704
Human services	235,833	209,926	--	--	235,833	209,926
Culture and recreation	77,876	72,301	--	--	77,876	72,301
Pension expense (benefit)	--	33,641	--	--	--	33,641
Interest on long-term debt	17,763	22,372	--	--	17,763	22,372
Water Resource Services System	--	--	245,433	222,818	245,433	222,818
Solid Waste Resource Recovery	--	--	99,647	104,955	99,647	104,955
Total Expenses	1,497,608	1,457,489	345,080	327,773	1,842,688	1,785,262
Change in net position before special items & transfers	151,562	73,984	47,697	44,775	199,259	118,759
Transfers	211	(5,101)	(211)	5,101	--	--
Special item--loss on defeased debt	--	(1,494)	--	--	--	(1,494)
Change in net position	151,773	67,389	47,486	49,876	199,259	117,265
Net position, beginning of year	7,121,821	7,119,867	1,498,319	1,455,303	8,620,140	8,575,170
Restatement for implementation of GASB Statement No. 75	--	(65,435)	--	(6,860)	--	(72,295)
Net position, beginning of year, as restated	7,121,821	7,054,432	1,498,319	1,448,443	8,620,140	8,502,875
Net position, end of year	$ 7,273,594	7,121,821	1,545,805	1,498,319	8,819,399	8,620,140

- **Property tax revenues** increased $47.7 million or 7.4% due to a $5.56 billion or 8.4% increase in the taxable assessed value of real property in Hillsborough County for 2016. The change in assessed values of real estate in fiscal year 2016 affected property tax revenues in fiscal year 2017 because there is a lag from the time of assessment to the time taxes are due. This increase in assessed values for fiscal year 2016 was the result of real property market values rising $6.5 billion, offset by property tax exemptions rising only $0.94 billion (since market values less exemptions equal assessed values).

- **Sales tax revenues and state shared revenues**, as a combined category, increased $20.6 million or 4.6% from the prior year due to higher retail sales brought about by a stronger economy. The discretionary sales surtax for the healthcare of low-income residents increased $4.2 million. The Community Investment Tax, a discretionary sales surtax for infrastructure capital projects, increased $4.3 million. The local government half-cent sales tax, a state shared revenue, increased $3.0 million. Fuel taxes increased $0.8 million. Other state shared revenues rose $8.3 million.

- **Other taxes** increased $0.8 million or 1.5% primarily due a $1.5 million increase in tourist development taxes from the greater use of hotels during the year as a result of a stronger economy. This gain was partly offset by a $0.4 million decline in Communications Services Tax revenues due to a lower rate set by the state of Florida.

- **Investment earnings**, which is the sum of actual interest and changes in the fair value of the investment portfolio, rose $0.4 million or 3.5% from the previous year. The overall investment portfolio earnings rate rose from 0.76% for fiscal year 2016 to 0.97% for fiscal year 2017. The benchmark interest rate for fiscal year 2017 was 0.42% (a weighted average of the Merrill Lynch 3-month US Treasury Bill Index rate of 0.61% and 1-3 Year US Treasury Note Index rate of 1.14%).

- **Other revenues** declined $4.0 million or 15.2% due to a combination of factors. The County recorded $8.5 million of miscellaneous revenue during fiscal year 2016 when the BOCC approved an agreement between the Tampa Sports Authority and the Tampa Bay Buccaneers, whereby the Buccaneers relinquished any and all legal rights to certain funds in connection with a practice field allowance. As a result this contingent liability was removed. This one-time inflow did not repeat in 2017. This decrease was partially offset by an increase in revenue of $4.6 million due to prior year expenditure refunds and loan repayments.

- **Pension expense** beginning with the fiscal year 2017 pension expenses are allocated to individual government functions rather than shown separately.

- **General government** expenses decreased $10.1 million. There was a total $8.3 million decrease in a variety of areas including payroll costs, health care insurance charges and operating expenses in the General Fund. There was a $28.1 million decrease due to payments to the School Board for new school construction (from impact fees) that took place in fiscal year 2016 in the Countywide Special Purpose Fund. These large payments did not repeat in 2017. These decreases were partially offset by the following: There was a $13.6 million increase due to pension expense that was previously reported separately and a $2.7 million increase due to the change in compensated absences. In addition there was $5.1 million increase in operating costs in the Countywide Special Purpose Fund attributable mainly to maintenance costs and computer/hardware support agreements. There was also a $5.1 million increase caused by the removal of the indirect cost allocation.

- **Public safety** expenses increased $42.4 million or 7.6% primarily due to the following: The Sheriff's General Fund, The Unincorporated Area portion of the General Fund and Unincorporated Area Special Revenue Fund had a combined $15.2 million increase primarily due to personnel costs. $23.9 million of the increase was attributable to pension expense which was previously reported separately. Depreciation expense increased $1.2 million due to higher depreciable assets and a higher proportion of depreciation allocated to public safety expenditures.

- **Physical environment** expenses decreased by $7.1 million or 13.2% primarily due to: There was an $11.4 million loss from disposal of land that was added to expenses in accordance with governmental accounting standards in fiscal year 2016, which did not repeat in 2017. This decrease was primarily offset by increases in the following areas: General Fund expenditures increased by $1.6 million attributable mainly to personnel costs and professional services. Pension expense increased by $1.4 million as it was previously reported separately.

- **Transportation** expenses increased $13.1 million or 13.6% due to items such as the following: There was a $6.7 million increase in infrastructure disposals. Pension expense increased by $3.1 million which was previously reported separately. A $6.3 million increase in the General Fund was associated with an increase in impact fee offsets buy backs. These increases were partially offset by a $4.0 million decrease in non-capitalizable infrastructure preservation expenses.

- **Economic environment** expenses increased $8.5 million or 13.4% primarily due to an $18.0 million Yankee spring training Stadium project as well as an increase in pension expense of $2.7 million which was previously reported separately. This increase was partially offset by a $12.5 million decrease in funding to Tampa Bay Arena, L.P. for improvements to the Amalie Arena using Fifth Cent Tourist Development Tax proceeds.

- **Human services** expenses increased $25.9 million or 12.3% primarily due to the following: There was an $11.4 million increase in Countywide Special Purpose Fund due to an $11.1 million increase in grants and aids and a $0.4 million increase in personnel costs. In addition, there was a $2.5 million increase in intergovernmental grants as well as a $9.4 million increase in pension expense that was previously reported separately.

- **Culture and recreation** expenses increased $5.0 million or 6.9% due to a variety of factors such as the following: There was a $5.5 million increase in the Library Fund associated mainly with an increase of personnel and indirect administrative costs. There was an increase of $3.5 million in pension expense that was previously reported separately. In addition there was an increase in the General Fund of $3.0 million which was mainly caused by increases in personnel costs, indirect administrative costs and maintenance costs, which were partially offset by a decrease in grants and aids. These expense increases were partially offset by a reduction in expense caused by the removal of indirect cost allocations.

- **Interest on long-term debt** decreased $4.6 million or 20.6% primarily due to the following: In 2017, interest expense increased by $4.2 million due to deferred refunding loss amortization. These increases were primarily offset by bond cost amortization which reduced interest expense by $8.3 million.

Business-type activities

The **Water Enterprise** provides potable water as well as the collection, treatment, and environmentally safe disposal of wastewater for the County's unincorporated area residents. The Water Enterprise's principal assets consist of four water and eight wastewater treatment plants. Water program revenues rose $14.4 million or 6.5% from the previous year primarily due to these factors: Water, wastewater and reclaimed water charges increased $14.0 million and customer billing charges increased $0.3 million. Water program expenses increased by $5.6 million primarily due to the following: $7.9 million increase in depreciation expense; $0.9 million increase in pension expenses; and $0.8 million increase in personel services. These increases were offset by a decrease in contractual services of $4.1 million.

The **Solid Waste Enterprise** primarily provides solid waste collection and disposal services to the County's unincorporated area residents and businesses. The Solid Waste System's principal assets include a waste-to-energy plant, a 1,500-acre sanitary landfill, and neighborhood refuse collection sites. The Solid Waste Enterprise's program revenues were up $3.4 million or 3.3% compared to the prior year due to an increase in residential disposal and collection assessments, recycling revenues, commercial and municipal disposal fees. Solid Waste program expenses were down $1.6 million primarily due to a decrease in contractual services partially offset by increases in costs associated with landfill closure and long term care expenses as well as repairs and maintenance and depreciation expenses.

Fund Financial Analysis

The County uses fund accounting to demonstrate and ensure compliance with legal, legislative, contractual, and other finance-related provisions.

Governmental funds The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information is useful in determining the County's financial resources. Unreserved fund balance at year-end is a good measure of a government's net resources available for expenditure.

At September 30, 2017, the County's governmental funds reported combined ending fund balances of $1,030.0 million, an increase of $85.1 million from the previous year. This increase was the result of a combination of changes in fund balances such as the following:

> The fund balance of the Countywide Special Purpose Revenue Fund increased by $52.3 million. This increase was mainly due to a decrease in expenditures related to aids to other governments. The fund balance of the General Fund increased by $39.8 million. This increase was driven by the increase in ad valorem property tax revenue. These increases were offset by the decrease in the fund balance of the Environmentally Sensitive Lands Acquisition Fund. The decrease in this fund was attributable to an increase in capital outlay.

About $337.0 million or 32.7% of ending combined fund balances, consisted of unassigned fund balances, which are available for spending at the government's discretion. The remainder of the funding is categorized as nonspendable, restricted, committed or assigned in accordance with the GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. See Note 13 for more information.

Proprietary funds The proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The Water Enterprise Fund's charges for services revenues were $235.1 million. This was a $14.4 million or 6.5% increase from fiscal year 2016. At September 30, 2017, unrestricted net position of the Water Enterprise Fund was $354.3 million, a decrease of $19.1 million from the prior year.

The Solid Waste Enterprise Fund's charges for services revenues were $105.7 million. This was a $3.4 million or 3.3% increase from fiscal year 2016. The revenue increase was primarily due to increases in residential disposal and collection assessments, recycling revenues, commercial and municipal disposal fees. At September 30, 2017, unrestricted net position of the Solid Waste Enterprise Fund was $98.3 million, an increase of $7.5 million over the prior year. See previous section on business-type activities for more information.

General Fund Budgetary Highlights

Budget and actual comparison statements are provided in the *Basic Financial Statements* for the General Fund and all major special revenue funds with legally adopted annually appropriated budgets. Budget and actual comparison schedules are also provided in the *Combining and Individual Fund Statements and Schedules* section for all nonmajor funds with legally adopted annually appropriated budgets. The budget and actual comparison statements and schedules show the original adopted budget, the final revised budget, and actual results.

Since the constitutional officers are considered a part of the Hillsborough County Primary Government, the General Fund includes the general operating funds of the Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections, and Clerk of Circuit Court. 2017, total General Fund expenditures on the budgetary basis budget and actual statement were $7.0 million lower than the previous year, and $94.6 million lower than the final budget due to a significantly higher level of expenditures budgeted compared to the prior year.

After the original budget is approved, it may be revised for a variety of reasons such as unforeseen circumstances, corrections of errors, new bond or loan proceeds, or new grant awards. During fiscal year 2017, supplemental appropriations to the Board of County Commissioners' budget, excluding component units, were approximately $456.6 million or 9.3% of the original legally adopted budget. Supplemental appropriations to the General Fund budget were approximately $0.7 million on the budgetary basis.

Capital Assets and Debt Administration

Capital assets At the end of fiscal year 2017, the County's governmental activities had $7.336 billion in a broad range of capital assets, including land, equipment, buildings, construction in progress, and infrastructure. Infrastructure consists of roads, streets, bridges, sidewalks, stormwater systems, and related assets. See the following table for more information.

Hillsborough County, Florida
Capital Assets Net of Accumulated Depreciation at Year-End

in thousands	Governmental Activities		Business-type Activities		Total Primary Government	
Primary Government:	**2017**	**2016**	**2017**	**2016**	**2017**	**2016**
Land	$ 562,944	555,290	43,114	43,150	606,058	598,440
Building	433,505	408,482	264,553	286,728	698,058	695,210
Building improvements	124,899	131,345	750,445	751,052	875,344	882,397
Equipment	99,477	92,909	18,521	22,248	117,998	115,157
Intangibles	5,895	6,180	6,588	6,861	12,483	13,041
Infrastructure	5,991,021	5,941,280	--	--	5,991,021	5,941,280
Construction in progress	117,869	104,589	238,654	166,158	356,523	270,747
Totals	$ 7,335,610	7,240,075	1,321,875	1,276,197	8,657,485	8,516,272

Infrastructure is not depreciated since the County has an asset management system in place and has made a commitment to incur the maintenance expenses necessary to preserve (a) infrastructure assets at or above a condition of fair, on a scale from failed, poor, fair and good, to excellent, and (b) to preserve its paved roadway lane miles at or above a condition of 55 or more on the American Society for Testing and Materials (ASTM) pavement condition index from 0 to the highest level of 100. Both of these target condition levels were achieved with actual infrastructure condition at fair or above and paved roadway miles at 60.85. The actual fiscal year 2017 maintenance expenditures for the preservation of infrastructure were $115.8 million versus $149.8 million estimated. Actual fiscal year 2017 maintenance expenditures were 12.1% higher than actual fiscal year 2016 expenditures. The County continued to meet infrastructure preservation goals, including goals for paved roadway lane miles. See the Infrastructure Condition and Maintenance Data section in Required Supplementary Information for more information. The $95.5 million increase in net capital assets of governmental activities during fiscal year 2017 was attributed to the following:

- Land, rights-of-way, and infrastructure asset contributions received from real estate developers and others, as well as equipment donated to the County were responsible for $61.8 million of the increase in capital assets.

- Capital outlay expenditures of $151.6 million accounted for the largest part of the total increase in capital assets during the fiscal year. Although there were total capital outlay expenditures of $151.6 million, only $114.4 million of it resulted in capital asset additions because $37.2 million of capital outlay costs were not capitalized as will be explained later. Total capital outlay expenditures of $151.6 million consisted of: County transportation construction projects, $45.8 million; Community Investment Tax-funded infrastructure capital projects, $19.0 million; unincorporated area capital projects, $19.0 million; Sheriff Law Enforcement capital projects, $13.0 million; intergovernmental grants, $9.2 million; library construction, $7.4 million; Public Safety Operations Center capital project, $6.8 million; Countywide special purpose projects, $4.1 million; countywide capital projects, $3.4 million; Unincorporated Area capital projects, $2.9 million; capital projects funded by the commercial paper program, $4.9 million; Next Generation 911 capital projects, $2.3 million; acquisition of environmentally sensitive lands, $2.3 million; Clerk of Circuit Court public records modernization and other projects, $3.4 million; court facilities not funded by bonds, $2.3 million; Supervisor of Elections projects, $1.9 million; Tax Collector capital projects, $1.4 million; and all other remaining funds, $2.5 million. Capital asset acquisitions of the Internal Service Funds accounted for an additional $18.4 million of the increase in capital assets.

- The $37.2 million capital outlay expenditures that did not lead to capital asset additions were for infrastructure preservation costs and library books. Infrastructure preservation costs, which totaled $34.7 million, were not capitalized under the modified approach for infrastructure asset accounting. Library book purchases that did not meet the $1,000 capitalization threshold, totaling $2.4 million, were not capitalized. Both infrastructure preservation costs and library book purchases were treated as expenses in the Statement of Activities because they did not increase capital assets.

- Depreciation expense accounted for $83.5 million of the reduction in capital assets. Infrastructure disposals accounted for $17.3 million of the reduction. Non-infrastructure disposals and other write offs of capital assets including Internal Service Fund disposals during the year accounted for an additional $1.1 million of reduction.

- The internal service funds accounted for a total increase of capital assets of $5.9 billion, due to purchases of equipment.

The $45.7 million increase in net capital assets of business-type activities during fiscal year 2017 was primarily attributed to additions of $120.4 million and contributions from developer and others of $17.6 million, offset by depreciation/amortization expense of $85.2 million. See Note 6, Capital Assets, in the Notes to the Financial Statements for more information.

Long-term liabilities At September 30, 2017, the County had 20 bonded debt issues outstanding. These issues included $59.0 million in general obligation bonds, $463.7 million in revenue bonds, and $500.8 million in Enterprise Fund revenue bonds. At September 30, 2017, all $123.0 million of notes payable were classified as general government notes payable. There were no notes payable in the Enterprise Funds. The County's short-term commercial paper note program is supported by a third-party letter of credit. See the chart of long-term liabilities outstanding at year-end below.

The County follows GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. This statement requires public sector employers to expense the cost of other (i.e. non-pension) postemployment benefits (OPEB) over the active service lives of their employees rather than using a "pay-as-you-go" basis. The County's total OPEB liability at September 30, 2017, was $76.6 million.

Hillsborough County, Florida
Outstanding Long-Term Liabilities, at Year-End

in thousands	Governmental Activities		Business-type Activities		Total Primary Government	
	2017	2016	2017	2016	2017	2016
General obligation bonds, net *	$ 59,020	61,476	--	--	59,020	61,476
Revenue bonds *	463,747	471,105	500,843	513,192	964,590	984,297
Notes payable	122,980	120,346	--	--	122,980	120,346
Compensated absences payable	50,741	51,121	3,789	3,832	54,530	54,953
Insurance claims payable **	34,118	33,561	--	--	34,118	33,561
Net pension liability	870,959	775,286	49,120	44,980	920,079	820,266
Total OPEB liability***	76,562	77,417	6,650	6,724	83,212	84,141
Other long-term debt	--	--	37,304	36,940	37,304	36,940
Totals	$ 1,678,127	1,590,312	597,706	605,668	2,275,833	2,195,980

* Bonds are presented net of deferred losses on bond refundings, and unamortized bond discounts and premiums.

** The Hillsborough County Health Care Program for low-income residents had an "insurance claims payable, current" liability reported for claims incurred but not reported and reported but not paid, which is shown in the Statement of Net Position and Balance Sheet -- Governmental Funds. The liability of $4,468,000 is not included in the chart above because it is not a long-term liability.

***The beginning balance shown for total OPEB liability is different than the ending balance reported in prior year due to the implementation of GASB Statement No. 75 regarding OPEB.

The County has been assigned the highest possible credit ratings on its general creditworthiness by all three credit rating agencies. The County's high credit ratings are a notable achievement since they generally lead to lower interest costs on debt issuances. The County's debt obligations are issued and administered in a manner that helps achieve the highest possible credit rating while sustaining the long-term financial integrity of the County.

Credit ratings assigned to the County's debt at September 30, 2017 by Moody's Investors Service (Moody's), Standard and Poor's Ratings Services (S&P), and Fitch Ratings are shown below:

Hillsborough County, Florida, Credit Ratings at September 30, 2017

Type of Debt Issue	Moody's	S&P	Fitch Ratings
General obligation bonds (i.e. general credit ratings)	Aaa	AAA	AAA
Revenue bonds supported by the County's share of the Community Investment Tax (CIT)	A1	AA	AA
Revenue bonds supported by a covenant to budget and appropriate legally available non-ad valorem revenue	Aa1	AA+	AA+
Revenue bonds supported by the County's share of the Half-Cent Sales Tax from state of Florida	Aa2	AA+	AA+
Revenue bonds supported by Water and Wastewater System Enterprise System revenue	Aaa	AA+	AAA
Revenue bonds supported by Solid Waste Resource System Enterprise Fund	A1	AA+	A+
Revenue bonds supported by the County's Fourth Cent Tourist Development Tax	A1	A+	AA-
Revenue bonds supported by the County's Fifth Cent Tourist Development Tax	A2	A+	AA-
Revenue bonds supported by the County's Communications Services Tax	Aa1	AA	AA+
Commercial paper notes (rating includes letter of credit enhancement)	P-1	A-1	F1

Long-term credit ratings from highest to lowest investment grade:
Aaa, Aa1, Aa2, Aa3, A1, A2, A3, Baa1, Baa2, Baa3 (Moody's).
AAA, AA+, AA, AA-, A+, A, A-, BBB+, BBB, BBB- (S&P and Fitch)
Short-term credit ratings from highest to lowest investment grade:
P-1, P-2, P-3 (Moody's); A-1+, A-1, A-2, A-3 (S&P); F1+, F1, F2, F3 (Fitch)

For more information on long-term liabilities see Note 7, *Long-Term Liabilities*, in the *Notes to the Financial Statements*.

Economic Factors

Local, national, and international economic factors influence the County's revenues in a variety of ways. Positive economic growth is correlated with increased revenues from property taxes, sales taxes, fuel taxes, charges for services, and state revenue sharing, as well as state and federal grants. Economic growth may be measured by a variety of indicators such as employment growth, employment diversity, unemployment rate, new construction and assessed values, diversity of the property tax base, and Enterprise Fund revenue and net position growth.

- Ad valorem property taxes represented 42% of total revenues from governmental activities for fiscal year 2017. These revenues are based on assessed values (market value less exemptions). After reaching an all-time high of $80.05 billion in fiscal year 2007, the assessed value of real estate in the County fell over several years to reach a low of $53.57 billion in 2012, a decline of 33% from its peak. These declines in assessed values were due to a combination of lower market values and higher exemptions set by state law. Assessed values then rose to $77.93 billion in 2017, a rise of 45.5% from its low, due to a strong real estate market.

- The fact that the ten largest property taxpayers in the County represent only 5.89% of the total ad valorem property tax levy indicates that the County has a diversified tax base. Hillsborough County's diversified property tax base should continue to provide a stabilizing effect on property tax revenues in the future.

- Sales-related taxes such as fuel taxes, discretionary sales surtaxes, communications services taxes, and state shared revenues represented 32% of total revenues from governmental activities for fiscal year 2017. Sales-related taxes and state shared revenues are linked to employment within the County. Hillsborough County's annual average unemployment rate in 2016 was 4.7% compared to 4.8%, in the prior year. The County's 2016 unemployment rate was 0.4 percentage points lower than the Florida rate of 5.1% and 0.1 percentage points lower than the national rate of 4.8%.

- Hillsborough County also has a diversified employment base. The top 19 employers in the County employ only 20.7% of the total employees within the County. In addition, employment within the County is spread among a wide variety of categories including education, health, restaurants and entertainment, professional and business services, government, finance/insurance/real estate, construction, transportation, communications, wholesale/retail trade, and manufacturing. The County's diversified employment base provides a stabilizing effect on the County's sales-related revenues.

The economic factors described above show that the County's general, i.e. non-program, revenue of $1.247 billion is well proportioned between property tax revenues of $688 million and sales-related revenues of $523 million. In addition, there is wide variety in the principal property tax taxpayers and employers in Hillsborough County both of which tend to stabilize County's revenues. More information on economic factors is provided in the Statistical Section.

To Obtain Further Information

This financial report was designed to provide an overview of the County's finances. If you have any questions concerning the Basic Financial Statements or other accounting information in this report, please contact the finance director or assistant finance director. If you have any questions concerning budgets, long-term financial planning, future debt issuances, or the management of County operations, please contact the county administrator. Contact information is shown below:

County Finance Department
County Center, 12th Floor
PO Box 1110
Tampa, Florida 33601-1110

Office of the County Administrator
County Center, 26th Floor
PO Box 1110
Tampa, Florida 33601-1110

HILLSBOROUGH COUNTY, FLORIDA
Statement of Net Position
September 30, 2017
(amounts in thousands)

	Primary Government			
	Governmental Activities	Business-Type Activities	Total	Component Units
ASSETS				
Current assets:				
Cash and cash equivalents	$ 195,981	54,168	250,149	8,735
Investments	577,167	350,252	927,419	702
Accounts receivable, net	9,363	26,931	36,294	124
Accounts receivable, long-term, current portion	--	1,239	1,239	--
Interest receivable	2,101	1,275	3,376	--
Delinquent ad valorem taxes receivable	2,884	81	2,965	--
Due from other governmental units	21,904	--	21,904	689
Internal balances - due from (to)	(7,710)	1,107	(6,603)	--
Inventories	2,496	3,042	5,538	--
Prepaid items	2,997	930	3,927	31
Total unrestricted current assets	807,183	439,025	1,246,208	10,281
Restricted current assets:				
Cash and cash equivalents	105,912	38,996	144,908	4
Investments	535,779	252,149	787,928	--
Accounts receivable, net	846	30	876	--
Accounts receivable, long-term, current portion	--	5,857	5,857	--
Interest receivable	1,948	918	2,866	--
Delinquent ad valorem taxes receivable	281	--	281	--
Due from other governmental units	77,374	78	77,452	--
Internal balances - due from (to)	6,477	125	6,602	--
Inventories	3,375	--	3,375	--
Prepaid items	169	--	169	--
Notes and loans receivable	54,915	--	54,915	--
Total restricted current assets	787,076	298,153	1,085,229	4
Total current assets	1,594,259	737,178	2,331,437	10,285
Noncurrent assets:				
Restricted noncurrent assets:				
Notes and loans receivable	--	--	--	6,519
Other assets	1,447	--	1,447	--
Total restricted noncurrent assets	1,447	--	1,447	6,519
Capital assets (net of accumulated depreciation)				
Land	562,944	43,114	606,058	--
Buildings	433,505	264,553	698,058	--
Building improvements	124,899	750,445	875,344	--
Equipment	99,477	18,521	117,998	--
Intangibles	5,895	6,588	12,483	--
Infrastructure	5,991,021	--	5,991,021	--
Construction in progress	117,869	238,654	356,523	--
Total capital assets, net	7,335,610	1,321,875	8,657,485	--
Accounts receivable, long-term	--	138,413	138,413	--
Total noncurrent assets	7,337,057	1,460,288	8,797,345	6,519
Total assets	8,931,316	2,197,466	11,128,782	16,804
DEFERRED OUTFLOWS OF RESOURCES				
Bond refunding losses	8,322	1,146	9,468	--
Hedging derivatives	--	--	--	35
Pensions	373,666	19,420	393,086	--
Purchase price in excess of book value	--	2,155	2,155	--
Total deferred outflows of resources	$ 381,988	22,721	404,709	35

The accompanying notes are an integral part of these financial statements.

	Primary Government			
	Governmental Activities	Business-Type Activities	Total	Component Units
LIABILITIES				
Current liabilities:				
Accounts and contracts payable	$ 25,353	19,926	45,279	157
Accrued liabilities	24,739	2,452	27,191	160
Due to other governmental units	3,568	--	3,568	--
Unearned revenues	8,050	18,879	26,929	--
Deposits held	376	--	376	--
Insurance claims payable, current	12,875	--	12,875	--
Notes payable, current	5,371	--	5,371	--
Compensated absences, current	50,479	3,764	54,243	525
Other long-term debt, current	--	217	217	--
Total unrestricted current liabilities	130,811	45,238	176,049	842
Current liabilities payable from restricted assets:				
Accounts and contracts payable	139,698	12,903	152,601	--
Accrued Liabilities	4,288	--	4,288	--
Accrued interest payable	8,923	3,137	12,060	--
Due to other governmental units	14,935	--	14,935	--
Unearned revenues	62,486	50	62,536	--
Deposits held	--	15,246	15,246	--
Insurance claims payable, current	4,396	--	4,396	--
Bonds payable, current	32,725	10,030	42,755	--
Total current liabilities payable from restricted assets	267,451	41,366	308,817	--
Total current liabilities	398,262	86,604	484,866	842
Noncurrent liabilities:				
Insurance claims payable	21,243	--	21,243	--
Notes payable, net	117,609	--	117,609	--
Compensated absences	262	25	287	--
Bonds payable, net	490,042	490,813	980,855	--
Net pension liability	870,959	49,120	920,079	--
Total OPEB liability	76,562	6,650	83,212	--
Derivative instrument - hedging	--	--	--	35
Other long-term liabilities	--	37,087	37,087	--
Total noncurrent liabilities	1,576,677	583,695	2,160,372	35
Total liabilities	1,974,939	670,299	2,645,238	877
DEFERRED INFLOWS OF RESOURCES				
Pensions	63,335	3,958	67,293	--
OPEB	1,436	125	1,561	--
Total deferred inflows of resources	64,771	4,083	68,854	--
NET POSITION				
Net investment in capital assets	6,727,772	981,186	7,708,958	--
Restricted for:				
Bond covenants, renewal and replacement	31,598	42,633	74,231	3,106
Debt service	57,107	66,257	123,364	--
Grants and similar projects	28,827	1,109	29,936	--
Statute/ordinance enabled projects	359,439	--	359,439	--
Capital projects	32,839	--	32,839	--
Other purposes	14,400	--	14,400	--
Unrestricted	21,612	454,620	476,232	12,856
Total net position	$ 7,273,594	1,545,805	8,819,399	15,962

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Activities
For the fiscal year ended September 30, 2017
(amounts in thousands)

Function/Programs	Expenses	Program Revenues: Charges for Services	Program Revenues: Operating Grants and Contributions	Program Revenues: Capital Grants, Contributions, and Restricted Interest: Grants / Contributions	Program Revenues: Capital Grants, Contributions, and Restricted Interest: Interest	Net (Expenses) Revenues and Changes in Net Position: Primary Government: Governmental Activities	Primary Government: Business-type Activities	Primary Government: Total	Component Units
Primary Government:									
Governmental Activities:									
General government	$ 333,639	93,867	4,938	45	--	(234,789)	--	(234,789)	--
Public safety	604,110	54,749	10,514	1,364	--	(537,483)	--	(537,483)	--
Physical environment	46,432	35,648	2,903	1,408	--	(6,473)	--	(6,473)	--
Transportation	109,741	8,979	1,638	75,016	--	(24,108)	--	(24,108)	--
Economic environment	72,214	733	6,789	--	--	(64,692)	--	(64,692)	--
Human services	235,833	31,385	60,727	--	--	(143,721)	--	(143,721)	--
Culture and recreation	77,876	9,260	538	1,511	--	(66,567)	--	(66,567)	--
Interest on long-term debt	17,763	--	--	--	--	(17,763)	--	(17,763)	--
Total governmental activities	1,497,608	234,621	88,047	79,344	--	(1,095,596)	--	(1,095,596)	--
Business-type Activities:									
Water Resource Services System	245,433	235,116	--	36,414	9,614	--	35,711	35,711	--
Solid Waste Resource Recovery	99,647	105,689	--	--	1,306	--	7,348	7,348	--
Total business-type activities	345,080	340,805	--	36,414	10,920	--	43,059	43,059	--
Total primary government	$ 1,842,688	575,426	88,047	115,758	10,920	(1,095,596)	43,059	(1,052,537)	--
Component Units:									
Housing Finance Authority	1,130	901	1,662	--	68	--	--	--	1,501
Planning Commission	4,640	866	2,904	--	--	--	--	--	(870)
Total component units	$ 5,770	1,767	4,566	--	68	--	--	--	631
General Revenues:									
Ad valorem property taxes						688,704	--	688,704	--
Fuel taxes						35,056	--	35,056	--
Discretionary sales taxes						248,755	--	248,755	--
Other taxes						54,051	--	54,051	--
Intergovernmental state shared revenues, unrestricted						184,708	--	184,708	--
Investment earnings						11,180	--	11,180	54
Gain (loss) on sales of capital assets						2,314	471	2,785	--
Miscellaneous						22,390	4,167	26,557	500
Transfers						211	(211)	--	--
Total general revenues						1,247,369	4,427	1,251,796	554
Change in net position						151,773	47,486	199,259	1,185
Net position - beginning of year, as previously reported						7,187,256	1,505,179	8,692,435	14,777
Restatement for implementation of GASB Statement No. 75						(65,435)	(6,860)	(72,295)	--
Net position - beginning of year, as restated						7,121,821	1,498,319	8,620,140	14,777
Net position - end of year						$ 7,273,594	1,545,805	8,819,399	15,962

The accompanying notes are an integral part of these financial statements.

DESCRIPTIONS OF MAJOR FUNDS - GOVERNMENTAL ACTIVITIES

BOARD OF COUNTY COMMISSIONERS:

General Fund – To account for all financial resources of the general government except those required to be accounted for in other funds. The General Fund is subdivided into the following categories: Countywide, Unincorporated Area, Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections, and Clerk of Circuit Court.

Countywide Special Purpose Revenue Fund – To account for special purpose revenues used to provide services for residents throughout the County. Examples include state revenue sharing, the discretionary sales surtax for indigent health care, the 911 emergency telephone system, pollution settlement and recovery, and state contraband forfeitures.

Sales Tax Revenue Fund – To account for the local government infrastructure discretionary sales surtax known as the Community Investment Tax, the local government half-cent sales tax distributed by the state of Florida which is transferred to other funds for various program expenditures; the 5% tourist development tax designated to promote tourism in the County; and the professional sports franchise sales tax revenues.

Intergovernmental Grants Fund – To account for federal, state, local government, or other grants for programs including aging services, children's services, social services, transportation, public assistance, housing, public safety, physical environment, and capital projects.

County Transportation Fund – To account for motor fuel taxes, state revenue sharing, and various grant funds designated to finance road and street construction, maintenance, and other transportation projects.

Local Housing Assistance Program Fund – To account for State Housing Initiatives Partnership (SHIP) program moneys received from the state of Florida. This program makes loans to low and moderate income persons, first time home buyers, builders and others for funding home purchases, new home construction, existing home renovation, and for the payment of matching funds needed to obtain grants.

Infrastructure Surtax Projects Fund – To account for capital projects associated with use of the County's share of the voter-approved local government infrastructure discretionary sales surtax levied per Section 212.055, Florida Statutes. This sales tax, commonly known as the Community Investment Tax, may be used to purchase or construct equipment or infrastructure related to jails, criminal justice computer systems, fire stations, streets and traffic intersections, stormwater systems, parks, and libraries. This tax is shared with the Hillsborough County School Board, the Tampa Sports Authority, and the three municipalities located in the County.

DESCRIPTIONS OF MAJOR FUNDS - BUSINESS-TYPE ACTIVITIES

BOARD OF COUNTY COMMISSIONERS:

Water Enterprise Fund – To account for the operations of the Water Enterprise Fund, a division of the Public Utilities Department, which provides water and wastewater-related services in the unincorporated areas of the County. Water and wastewater fees are determined annually by rate studies and are set at levels to recover operating expenses, including debt service, in a manner similar to private business enterprises. Activities necessary to provide water and wastewater service are accounted for in this fund, including customer service, engineering, operations, and maintenance.

Solid Waste Enterprise Fund – To account for the operations of the Solid Waste Enterprise Fund, a division of the Public Works Department, which provides solid waste disposal services on a countywide basis. Refuse generated in the unincorporated areas of the County is collected by franchised and non-franchised collectors serving residential and commercial customers and by private companies serving their own customers. Refuse dumping fees are reviewed annually and are set at levels sufficient to recover operating and debt service expenses, and to also account for landfills owned and operated by the Solid Waste Fund as well as monitoring closed landfills.

HILLSBOROUGH COUNTY, FLORIDA
Balance Sheet
Governmental Funds
September 30, 2017
(amounts in thousands)

	MAJOR FUNDS			
	General	Countywide Special Purpose	Sales Tax Revenue	Intergovernmental Grants
ASSETS				
Current assets:				
Cash and cash equivalents	$ 126,846	45,902	5,551	689
Investments	254,583	296,803	35,895	4,452
Accounts receivable, net	9,092	154	--	67
Interest receivable	927	1,080	131	17
Delinquent ad valorem taxes receivable	2,885	--	--	--
Due from other funds	60,856	1,023	4,521	--
Due from other governmental units	2,053	21,352	37,025	18,428
Inventories	2,271	--	--	--
Prepaid items	171	169	--	--
Notes and loans receivable	--	--	--	35,195
Other assets	--	--	--	1,447
Total assets	459,684	366,483	83,123	60,295
LIABILITIES				
Current liabilities:				
Accounts and contracts payable	12,504	115,732	5,321	5,404
Accrued liabilities	24,524	362	3	1,043
Due to other funds	68,567	170	4,334	12
Due to other governmental units	3,006	--	9,965	--
Unearned revenues	426	--	--	4,356
Deposits held	376	--	--	--
Insurance claims payable, current	--	4,396	--	--
Total liabilities	109,403	120,660	19,623	10,815
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues	10,791	--	--	36,642
Total deferred inflows of resources	10,791	--	--	36,642
FUND BALANCES				
Nonspendable				
Inventories and prepaid items	2,442	169	--	--
Restricted for:				
Bond covenants	--	--	--	--
Debt service	--	--	--	--
Grant programs and projects	--	--	--	12,838
Federal and state law	--	37,520	49,432	--
Impact fees	--	59,624	--	--
Hillsborough Health Care	--	137,626	--	--
Other purposes	--	194	--	--
Committed to:				
BOCC ordinance /other purposes	--	--	14,068	--
Assigned to:				
Capital projects	--	--	--	--
Major maintenance and repair projects	--	5,755	--	--
BOCC resolutions /other purposes	--	4,935	--	--
Unassigned	337,048	--	--	--
Total fund balances	339,490	245,823	63,500	12,838
Total liabilities, deferred inflows of resources and fund balances	$ 459,684	366,483	83,123	60,295

Residential properties/land to be redeveloped and sold using funding from the federal Neighborhood Stabilization Program grant are reported as other assets in the Intergovernmental Grants Fund.

The accompanying notes are an integral part of these financial statements.

MAJOR FUNDS				
County Transportation	Local Housing Assistance	Infrastructure Surtax Projects	Other Governmental Funds	Total Governmental Funds
15,181	988	1,234	52,552	248,943
98,159	6,392	7,978	190,747	895,009
--	--	--	391	9,704
357	23	29	691	3,255
49	--	--	232	3,166
157	--	4,300	1,388	72,245
10,917	4,211	--	5,292	99,278
3,320	--	--	55	5,646
--	--	--	--	340
--	19,720	--	--	54,915
--	--	--	--	1,447
128,140	31,334	13,541	251,348	1,393,948
11,736	182	2,499	8,221	161,599
1,049	19	--	1,813	28,813
--	--	--	396	73,479
365	--	--	4,605	17,941
770	--	--	5	5,557
--	--	--	--	376
--	--	--	--	4,396
13,920	201	2,499	15,040	292,161
154	23,930	--	840	72,357
154	23,930	--	840	72,357
3,320	--	--	55	5,986
--	--	--	31,597	31,597
--	--	--	57,108	57,108
2,732	7,203	--	1,844	24,617
32,203	--	11,042	56,778	186,975
36,539	--	--	10,591	106,754
--	--	--	--	137,626
385	--	--	8,268	8,847
611	--	--	23,513	38,192
38,276	--	--	41,302	79,578
--	--	--	3,018	8,773
--	--	--	1,394	6,329
--	--	--	--	337,048
114,066	7,203	11,042	235,468	1,029,430
128,140	31,334	13,541	251,348	1,393,948

The accompanying notes are an integral part of these financial statements.

EST. 1834
SM
Hillsborough
County Florida

HILLSBOROUGH COUNTY, FLORIDA
Reconciliation of the Balance Sheet -- Governmental Funds to the Statement of Net Position -- Governmental Activities
September 30, 2017
(amounts in thousands)

Fund balances reported on the Balance Sheet - Governmental Funds		$ 1,029,430
Differences between the amounts reported on the Balance Sheet - Governmental Funds and the governmental activities reported on the Statement of Net Position were as follows:		
Capital assets used in governmental activities were not financial resources and, therefore, were not reported in the governmental funds:		
Total capital assets, see Note 6	7,335,610	
Less: Internal Service Fund capital assets	(39,883)	7,295,727
Other assets or liabilities shown in governmental activities were not financial resources and, therefore, were not reported in the governmental funds:		
Accounts receivable for Build America Bonds interest subsidy from the US Treasury.		234
Elimination of the operating income (loss) earned by the internal service funds through transactions with business-type activities.		(1,965)
Deferred outflows of resources from bond refunding losses are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds.		8,322
Deferred outflows of resources from pensions are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds.		373,666
Internal service funds were used to charge self-insurance and fleet management costs to individual funds. The assets and liabilities of the internal service funds were included in the governmental activities portion of the Statement of Net Position.	275,233	
Less: Internal Service Fund deferred outflows of resources	(1,759)	
Add: Internal Service Fund deferred inflows of resources	340	273,814
Compensated absences of the Planning Commission component unit was offset by amount "due from other governmental units," which corresponded to amount "due to other governmental units" on the governmental activities portion of the Statement of Net Position.		(525)
Long-term liabilities, including bonds payable were not due and payable in the current period and therefore were not reported in the governmental funds.		
Total long-term liabilities, see Note 7	(1,678,127)	
Add: interest payable due to interest accruals	(8,923)	
Less: Internal Service Fund insurance claims payable	34,118	
Less: Internal Service Fund compensated absences	229	
Less: Internal Service Fund net pension liability	4,401	
Less: Internal Service Fund OPEB liability, see Note 9	588	(1,647,714)
Deferred inflows of resources from pensions and OPEB are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds.		(64,771)
There was a deferred inflow of resources for unavailable revenues, offset by an asset for delinquent ad valorem taxes receivable, in the fund financial statements. However, this deferred inflow was not included in the Statement of Net Position because the revenue was recognized in the Statement of Activities.		3,165
SHIP related revenue was a deferred inflow in the fund financial statements, but increased net position on the Statement of Net Position.		4,211
Net position reported for governmental activities on the Statement of Net Position		$ 7,273,594

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the fiscal year ended September 30, 2017
(amounts in thousands)

	MAJOR FUNDS			
	General	Countywide Special Purpose	Sales Tax Revenue	Intergovernmental Grants
Revenues:				
Taxes - ad valorem property taxes	$ 641,381	--	--	--
Taxes - fuel taxes	--	--	--	--
Taxes - discretionary sales surtaxes	--	124,377	124,378	--
Taxes - other	1,424	33	31,088	--
Licenses, permits, special assessments	548	31,555	--	--
Intergovernmental - state shared revenues	34,155	14,634	106,073	141
Intergovernmental - grants	2,599	--	--	79,726
Charges for services	118,747	9,229	--	58
Fines and forfeitures	9,499	795	--	--
Interest	4,945	1,920	237	25
Miscellaneous	6,806	11,179	--	542
Total revenues	820,104	193,722	261,776	80,492
Expenditures:				
Current:				
General government	199,924	18,882	62,307	3,809
Public safety	506,733	13,122	--	4,103
Physical environment	23,417	1,277	--	4,106
Transportation	8,933	--	--	--
Economic environment	14,784	--	20,417	5,586
Human services	41,285	114,736	--	64,172
Culture and recreation	38,553	738	--	--
Capital outlay	19,647	4,091	--	9,165
Debt service:				
Principal	--	--	--	--
Interest and fiscal charges	--	--	--	--
Total expenditures	853,276	152,846	82,724	90,941
Excess (deficiency) of revenues over (under) expenditures	(33,172)	40,876	179,052	(10,449)
Other financing sources (uses):				
Transfers in	669,565	23,731	--	8,071
Transfers out	(599,449)	(12,312)	(177,736)	(88)
Face amount of long-term debt issued	--	--	--	--
Face amount of refunding bonds issued	--	--	--	--
Premium on refunding bonds issued	--	--	--	--
Payment to refunded bond escrow agent	--	--	--	--
Sales of capital assets	1,811	--	--	--
Total other financing sources (uses)	71,927	11,419	(177,736)	7,983
Net change in fund balances	38,755	52,295	1,316	(2,466)
Fund balances, beginning of year	299,694	193,528	62,184	15,304
Increase (decrease) in nonspendable fund balances	1,041	--	--	--
Fund balances, end of year	$ 339,490	245,823	63,500	12,838

The accompanying notes are an integral part of these financial statements.

MAJOR FUNDS				
County Transportation	Local Housing Assistance	Infrastructure Surtax Projects	Other Governmental Funds	Total Governmental Funds
--	--	--	47,016	688,397
35,056	--	--	--	35,056
--	--	--	--	248,755
--	--	--	21,506	54,051
12,556	--	--	31,844	76,503
18,300	6,307	--	706	180,316
11,477	--	--	9,130	102,932
3,321	--	175	42,491	174,021
--	--	--	9,464	19,758
643	40	70	1,575	9,455
2,958	819	--	1,769	24,073
84,311	7,166	245	165,501	1,613,317
5,873	--	30	34,992	325,817
7	--	--	34,156	558,121
275	--	--	3,004	32,079
63,931	--	--	150	73,014
--	3,618	--	19,994	64,399
38	--	--	--	220,231
--	--	--	42,612	81,903
45,826	--	19,012	53,814	151,555
--	--	--	53,101	53,101
--	--	623	24,305	24,928
115,950	3,618	19,665	266,128	1,585,148
(31,639)	3,548	(19,420)	(100,627)	28,169
38,058	--	23,855	87,368	850,648
(2,792)	--	(5,850)	(51,251)	(849,478)
--	--	--	46,774	46,774
--	--	--	51,971	51,971
--	--	--	2,376	2,376
--	--	--	(48,443)	(48,443)
--	--	--	29	1,840
35,266	--	18,005	88,824	55,688
3,627	3,548	(1,415)	(11,803)	83,857
110,931	3,655	12,457	247,235	944,988
(492)	--	--	36	585
114,066	7,203	11,042	235,468	1,029,430

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities
For the fiscal year ended September 30, 2017
(amounts in thousands)

Net change in fund balances reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	83,857
Differences between amounts reported on Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds and governmental activities reported on the Statement of Activities were as follows:	
Capital assets - related items	
Capital outlay expenditures represented an increase to capital assets on the Statement of Net Position.	151,555
Depreciation expense was a reduction of net position on the Statement of Activities.	(70,722)
Infrastructure preservation costs, which were included in capital outlay expenditures shown above, were not capitalized, so they decreased net position under the modified approach.	(34,722)
Library books under the capitalization threshold were included in capital outlay expenditures shown above, but were not capitalized. As a result it decreased net position on the Statement of Activities.	(2,440)
Contributions of infrastructure assets received from developers increased net position on the Statement of Activities.	63,206
Contributions of capital assets received from the Constitutional Officers, Planning Commission and others increased net position.	1,072
Loss on sale of capital assets was not reported in the fund financial statements, but was reported in the Statement of Activities. Therefore, the book value of assets disposed was a reduction of net position.	(751)
Loss on disposal of infrastructure, which was reported as an expense, represented a reduction of net position.	(17,277)
Long-term liability-related items	
Proceeds from the issuance of new long-term debt were in "other financing sources" on the fund financial statements but did not increase net position on the Statement of Activities.	(101,121)
Repayments of long-term liabilities represented expenditures on the fund financial statements, but did not decrease net position on the Statement of Activities.	101,544
The decrease in net long-term debt due to amortization of premiums and discounts increased net position on the Statement of Activities.	7,449
The increase in net pension liability decreased net position on the Statement of Activities.	(95,672)
Less: increase in internal service fund net pension liability included in figure above.	402
The net reduction in interest accruals and other interest related entries increased net position on the Statement of Activities.	1,396
The decrease in compensated absences liabilities increased net position on the Statement of Activities.	380
Less: decrease in internal service fund compensated absences included in the figure above	(43)
The decrease in total OPEB liability increased net position on the Statement of Activities.	855
Less: decrease in internal service fund total OPEB liability	(6)
The decrease in compensated absences liabilities of the Planning Commission corresponded to a decrease in the "due to other governmental units" on the Statement of Net Position.	77
Eliminations of inter-organizational items	
The operating gain incurred on transactions with business-type activities was eliminated for the Statement of Activities.	1,292
Revenues and receivables-related items	
Net increase in net position of the Self-Insurance and Fleet Internal Service Funds increased net position since it was reported in the governmental activities section of the Statement of Activities.	20,536
The increase in delinquent taxes receivable had no effect on fund balance in the fund financial statements, but it increased net position in the Statement of Activities.	306
SHIP related revenue is unavailable revenue in fund financial statements, but is recognized as revenue in the Statement of Activities.	4,211
Other reconciling items	
The increase in inventory and prepaid items on the fund financial statements increased net position on the Statement of Activities.	585
The decrease in deferred outflows decreased net position on the Statement of Activities.	(56,253)
Add: decrease in internal service fund deferred outflows included in figure above.	264
The decrease in deferred inflows increased net position on the Statement of Activities.	92,165
Less: decrease in internal service fund deferred inflows included in the figure above.	(372)
Change in net position reported on the governmental portion of the Statement of Activities.	$ 151,773

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual General Fund (Budgetary Basis)
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - ad valorem property taxes	$ 668,199	668,199	641,381	(26,818)
Taxes - other	1,500	1,500	1,424	(76)
Licenses, permits, special assessments	634	634	548	(86)
Intergovernmental - state shared revenues	34,667	34,667	34,155	(512)
Intergovernmental - grants	1,113	1,113	1,201	88
Charges for services	110,421	110,422	116,546	6,124
Fines and forfeitures	7,271	7,931	9,499	1,568
Interest	2,658	2,658	4,945	2,287
Miscellaneous	4,478	4,688	6,806	2,118
Total revenues	830,941	831,812	816,505	(15,307)
Expenditures:				
Current:				
General government	208,206	207,236	198,491	8,745
Public safety	541,758	541,418	501,491	39,927
Physical environment	26,303	26,763	23,417	3,346
Transportation	28,218	28,218	8,933	19,285
Economic environment	26,898	28,984	14,784	14,200
Human services	45,148	46,044	41,285	4,759
Culture and recreation	41,632	41,632	38,553	3,079
Capital outlay	23,051	20,397	19,096	1,301
Total expenditures	941,214	940,692	846,050	94,642
Excess (deficiency) of revenues over (under) expenditures	(110,273)	(108,880)	(29,545)	79,335
Other financing sources (uses)				
Transfers in	645,578	645,578	669,565	23,987
Transfers out	(558,340)	(563,555)	(599,449)	(35,894)
Sales of capital assets	310	310	1,805	1,495
Budgetary reserves	(223,055)	(219,192)	--	219,192
Budget allowance	(41,685)	(41,685)	--	41,685
Distribution of excess fees	(1,193)	(1,234)	(1,433)	(199)
Total other financing sources (uses)	(178,385)	(179,778)	70,488	250,266
Net change in fund balances	(288,658)	(288,658)	40,943	329,601
Fund balances, beginning of year	288,658	288,658	299,694	11,036
Increase (decrease) in nonspendable fund balances	--	--	1,041	1,041
Fund balances, end of year--budgetary basis	$ --	--	341,678	341,678
To convert to GAAP basis:				
Add intergovernmental grant revenue			1,398	
Add contract related charges for services			2,201	
Increase general government expenditures			(1,433)	
Increase public safety expenditures			(5,242)	
Increase (decrease) capital outlay			(551)	
Add proceeds from the sale of capital assets			6	
Reduce distribution of excess fees			1,433	
Fund balances, end of year--GAAP basis			339,490	

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Countywide Special Purpose
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - discretionary sales surtaxes	$ 126,101	126,101	124,377	(1,724)
Taxes - other	41	41	33	(8)
Licenses, permits, special assessments	15,415	15,415	31,555	16,140
Intergovernmental - state shared revenues	14,455	14,455	14,634	179
Intergovernmental - grants	135	135	--	(135)
Charges for services	8,981	9,080	9,229	149
Fines and forfeitures	745	745	795	50
Interest	703	701	1,920	1,219
Miscellaneous	3,546	3,562	11,179	7,617
Total revenues	170,122	170,235	193,722	23,487
Expenditures:				
Current:				
General government	26,353	27,615	18,882	8,733
Public safety	14,577	14,700	13,122	1,578
Physical environment	1,407	1,610	1,277	333
Human services	142,990	143,090	114,736	28,354
Culture and recreation	100	139	738	(599)
Capital outlay	7,667	8,244	4,091	4,153
Total expenditures	193,094	195,398	152,846	42,552
Excess (deficiency) of revenues over (under) expenses	(22,972)	(25,163)	40,876	66,039
Other financing sources (uses)				
Transfers in	21,095	21,370	23,731	2,361
Transfers out	(12,083)	(12,113)	(12,312)	(199)
Budgetary reserves	(135,887)	(135,267)	--	135,267
Budget allowance	(7,787)	(7,787)	--	7,787
Total other financing sources (uses)	(134,662)	(133,797)	11,419	145,216
Net change in fund balances	(157,634)	(158,960)	52,295	211,255
Fund balances, beginning of year	157,634	158,960	193,528	34,568
Fund balances, end of year	$ --	--	245,823	245,823

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Sales Tax Revenue
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - discretionary sales surtaxes	$ 126,101	126,701	124,378	(2,323)
Taxes - other	29,711	30,392	31,088	696
Intergovernmental - state shared revenues	108,552	108,552	106,073	(2,479)
Interest	161	161	237	76
Miscellaneous	(9,955)	(9,955)	--	9,955
Total revenues	254,570	255,851	261,776	5,925
Expenditures:				
Current:				
General government	63,425	63,732	62,307	1,425
Economic environment	19,199	21,674	20,417	1,257
Total expenditures	82,624	85,406	82,724	2,682
Excess (deficiency) of revenues over (under) expenses	171,946	170,445	179,052	8,607
Other financing sources (uses)				
Transfers out	(182,659)	(179,849)	(177,736)	2,113
Budgetary reserves	(54,968)	(56,277)	--	56,277
Total other financing sources (uses)	(237,627)	(236,126)	(177,736)	58,390
Net change in fund balances	(65,681)	(65,681)	1,316	66,997
Fund balances, beginning of year	65,681	65,681	62,184	(3,497)
Fund balances, end of year	$ --	--	63,500	63,500

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Intergovernmental Grants
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts			Variance With Final Budget Positive (Negative)
	Original	Final	Actual Amounts	
Revenues:				
Intergovernmental - state shared revenues	$ 186	195	141	(54)
Intergovernmental - grants	130,976	138,962	79,726	(59,236)
Charges for services	99	147	58	(89)
Interest	18	26	25	(1)
Miscellaneous	440	1,759	542	(1,217)
Total revenues	131,719	141,089	80,492	(60,597)
Expenditures:				
Current:				
General government	7,001	8,010	3,809	4,201
Public safety	8,395	10,291	4,103	6,188
Physical environment	7,255	8,007	4,106	3,901
Economic environment	16,756	17,272	5,586	11,686
Human services	88,740	89,944	64,172	25,772
Culture and recreation	57	57	--	57
Capital outlay	15,566	24,177	9,165	15,012
Total expenditures	143,770	157,758	90,941	66,817
Excess (deficiency) of revenues over (under) expenses	(12,051)	(16,669)	(10,449)	6,220
Other financing sources (uses)				
Transfers in	4,097	8,238	8,071	(167)
Transfers out	(88)	(88)	(88)	--
Budgetary reserves	(632)	(610)	--	610
Total other financing sources (uses)	3,377	7,540	7,983	443
Net change in fund balances	(8,674)	(9,129)	(2,466)	6,663
Fund balances, beginning of year	8,674	9,129	15,304	6,175
Fund balances, end of year	$ --	--	12,838	12,838

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
County Transportation
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - fuel taxes	$ 34,761	35,061	35,056	(5)
Licenses, permits, special assessments	9,832	9,832	12,556	2,724
Intergovernmental - state shared revenues	17,805	17,805	18,300	495
Intergovernmental - grants	10,122	19,611	11,477	(8,134)
Charges for services	--	--	3,321	3,321
Interest	725	725	643	(82)
Miscellaneous	2,228	2,922	2,958	36
Total revenues	75,473	85,956	84,311	(1,645)
Expenditures:				
Current:				
General government	3,170	3,611	5,873	(2,262)
Public safety	1	1	7	(6)
Physical environment	53	53	275	(222)
Transportation	69,911	71,796	63,931	7,865
Human services	--	--	38	(38)
Capital outlay	125,266	127,555	45,826	81,729
Total expenditures	198,401	203,016	115,950	87,066
Excess (deficiency) of revenues over (under) expenses	(122,928)	(117,060)	(31,639)	85,421
Other financing sources (uses)				
Transfers in	45,277	39,777	38,058	(1,719)
Transfers out	(4,569)	(4,569)	(2,792)	1,777
Face amount of long-term debt issued	--	4,300	--	(4,300)
Budgetary reserves	(20,959)	(34,161)	--	34,161
Budget allowance	(3,208)	(3,208)	--	3,208
Total other financing sources (uses)	16,541	2,139	35,266	33,127
Net change in fund balances	(106,387)	(114,921)	3,627	118,548
Fund balances, beginning of year	106,387	114,921	110,931	(3,990)
Increase (decrease) in nonspendable fund balances	--	--	(492)	(492)
Fund balances, end of year--budgetary basis	$ --	--	114,066	114,066

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Local Housing Assistance
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental - state shared revenues	$ 10,253	14,601	6,307	(8,294)
Intergovernmental - grants	161	161	--	(161)
Interest	--	--	40	40
Miscellaneous	200	1,205	819	(386)
Total revenues	10,614	15,967	7,166	(8,801)
Expenditures:				
Current:				
Economic environment	10,614	15,967	3,618	12,349
Total expenditures	10,614	15,967	3,618	12,349
Excess (deficiency) of revenues over (under) expenses	--	--	3,548	3,548
Net change in fund balances	--	--	3,548	3,548
Fund balances, beginning of year	--	--	3,655	3,655
Fund balances, end of year	$ --	--	7,203	7,203

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Infrastructure Surtax Projects
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	$ -	-	175	175
Interest	161	161	70	(91)
Total revenues	161	161	245	84
Expenditures:				
Current:				
General government	30	30	30	--
Physical environment	4	4	--	4
Transportation	3,816	3,676	--	3,676
Culture and recreation	261	261	--	261
Capital outlay	122,466	119,693	19,012	100,681
Debt service:				
Interest and fiscal charges	1,017	1,017	623	394
Total expenditures	127,594	124,681	19,665	105,016
Excess (deficiency) of revenues over (under) expenses	(127,433)	(124,520)	(19,420)	105,100
Other financing sources (uses)				
Transfers in	25,641	25,934	23,855	(2,079)
Transfers out	(10,599)	(5,849)	(5,850)	(1)
Face amount of long-term debt issued	114,393	107,239	--	(107,239)
Budgetary reserves	(2,617)	(3,076)	--	3,076
Total other financing sources (uses)	126,818	124,248	18,005	(106,243)
Net change in fund balances	(615)	(272)	(1,415)	(1,143)
Fund balances, beginning of year	615	272	12,457	12,185
Fund balances, end of year	$ --	--	11,042	11,042

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Net Position
Proprietary Funds
September 30, 2017
(amounts in thousands)

	Business-Type Activities -- Enterprise Funds			Governmental Activities-- Internal Service Funds
	Water	Solid Waste	Totals	
ASSETS				
Current assets:				
Cash and cash equivalents	$ 33,330	20,576	53,906	53,214
Investments	215,511	133,045	348,556	219,637
Accounts receivable, net	21,081	5,850	26,931	271
Accounts receivable, long-term, current portion	1,239	--	1,239	--
Interest receivable	785	484	1,269	799
Delinquent ad valorem taxes receivable	--	81	81	--
Due from other funds	17	1,250	1,267	6,270
Inventories	3,042	--	3,042	225
Prepaid items	517	412	929	2,826
Total unrestricted current assets	275,522	161,698	437,220	283,242
Restricted current assets:				
Cash and cash equivalents	36,278	2,718	38,996	--
Investments	234,575	17,573	252,148	--
Accounts receivable, net	30	--	30	--
Accounts receivable, long-term, current portion	5,857	--	5,857	--
Interest receivable	854	64	918	--
Due from other funds	125	--	125	--
Due from other governmental units	78	--	78	--
Total restricted current assets	277,797	20,355	298,152	--
Total current assets	553,319	182,053	735,372	283,242
Noncurrent assets:				
Capital assets (net of accumulated depreciation):				
Land	29,237	13,877	43,114	--
Buildings	234,732	29,821	264,553	157
Building improvements	609,169	141,276	750,445	704
Equipment	10,554	7,968	18,522	39,022
Intangibles	6,524	64	6,588	--
Construction in progress	237,121	1,533	238,654	--
Accounts receivable, long-term	138,413	--	138,413	--
Total noncurrent assets	1,265,750	194,539	1,460,289	39,883
Total assets	1,819,069	376,592	2,195,661	323,125
DEFERRED OUTFLOWS OF RESOURCES				
Refunding losses	--	1,146	1,146	--
Pensions	16,341	3,079	19,420	1,759
Purchase price in excess of book value	2,155	--	2,155	--
Total deferred outflows of resources	$ 18,496	4,225	22,721	1,759

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Net Position
Proprietary Funds
September 30, 2017
(amounts in thousands)

	Business-Type Activities -- Enterprise Funds			Governmental Activities-- Internal Service Funds
	Water	Solid Waste	Totals	
LIABILITIES				
Current liabilities:				
Accounts and contracts payable	$ 15,454	4,472	19,926	3,455
Accrued liabilities	2,056	396	2,452	215
Due to other funds	2	158	160	6,270
Due to other governmental units	--	--	--	35
Unearned revenues	2,233	16,646	18,879	--
Insurance claims payable, current	--	--	--	20,944
Compensated absences, current	3,219	545	3,764	229
Bonds payable, current	2,740	7,290	10,030	--
Other long-term debt, current	--	217	217	--
Total unrestricted current liabilities	25,704	29,724	55,428	31,148
Current liabilities payable from restricted assets:				
Accounts and contracts payable	12,821	82	12,903	--
Accrued interest payable	2,669	468	3,137	--
Deposits held	14,890	356	15,246	--
Unearned revenues	50	--	50	--
Total current liabilities payable from restricted assets	30,430	906	31,336	--
Total current liabilities	56,134	30,630	86,764	31,148
Noncurrent liabilities:				
Insurance claims payable	--	--	--	13,174
Compensated absences payable	25	--	25	--
Bonds payable, net	353,898	136,915	490,813	--
Net pension liability	41,408	7,712	49,120	4,401
Total OPEB liability	5,630	1,020	6,650	588
Other long-term liabilities	--	37,087	37,087	--
Total noncurrent liabilities	400,961	182,734	583,695	18,163
Total Liabilities	457,095	213,364	670,459	49,311
DEFERRED INFLOWS OF RESOURCES				
Pensions	3,381	577	3,958	329
OPEB	106	19	125	11
Total deferred inflows of resources	3,487	596	4,083	340
NET POSITION				
Net investment in capital assets	931,704	49,482	981,186	39,883
Restricted for:				
Bond covenants, renewal and replacement	31,546	11,087	42,633	--
Debt service	58,261	7,996	66,257	--
Grants and similar projects	1,109	--	1,109	--
Unrestricted	354,363	98,292	452,655	235,350
Total net position	$ 1,376,983	166,857		275,233
Adjustment to reflect the cumulative effect of the elimination of Internal Service Fund transactions related to Enterprise Funds			1,965	
Net position of business-type activities on the Statement on Net Position			$ 1,545,805	

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Revenues, Expenses, and Changes in Net Position
Proprietary Funds
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Business-type Activities -- Enterprise Funds			Governmental Activities -- Internal Service Funds
	Water	Solid Waste	Totals	
Operating revenues:				
Charges for services	$ 235,116	105,689	340,805	193,973
Total operating revenues	235,116	105,689	340,805	193,973
Operating expenses:				
Personnel services	55,103	10,274	65,377	6,646
Contractual services	77,369	63,035	140,404	4,700
Fleet services	2,315	1,419	3,734	--
Repairs and maintenance	10,506	1,190	11,696	266
Utilities	12,161	1,700	13,861	108
Rentals and leases	--	--	--	17
Supplies	986	39	1,025	7
Landfill closure and post closure care	--	364	364	--
Depreciation and amortization	67,805	17,411	85,216	12,461
Costs of services provided	--	--	--	143,148
Other operating expenses	3,158	1,721	4,879	7,960
Pension expense	2,522	480	3,002	283
OPEB expense (benefit)	(72)	(13)	(85)	(7)
Total operating expenses	231,853	97,620	329,473	175,589
Operating income	3,263	8,069	11,332	18,384
Nonoperating revenues (expenses):				
State shared revenues	--	--	--	183
Interest revenue	9,228	1,306	10,534	1,725
Interest expense	(5,911)	(1,713)	(7,624)	--
Gain (loss) on disposal of capital assets	(6,690)	471	(6,219)	1,162
Other revenues	3,617	935	4,552	41
Total nonoperating revenues (expenses)	244	999	1,243	3,111
Income before contributions & transfers	3,507	9,068	12,575	21,495
Capital contributions	36,414	--	36,414	--
Transfers in	--	--	--	6,270
Transfers out	(211)	--	(211)	(7,229)
Change in net position	39,710	9,068	48,778	20,536
Net position, beginning of year	1,343,081	158,841		241,759
Restatement for implementation of GASB Statement No. 75	(5,808)	(1,052)		12,938
Net position, beginning of year, as restated	1,337,273	157,789		254,697
Net position, end of year	$ 1,376,983	166,857		275,233
Adjustments to eliminate Internal Service Fund transaction related to Enterprise Funds:				
Reversal of prior year adjustment			(3,257)	
Current year adjustment			1,965	
Change in net position of business-type activities			$ 47,486	

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Cash Flows
Proprietary Funds
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Business-type Activities--Enterprise Funds			Governmental Activities--Internal Service Funds
	Water	Solid Waste	Totals	
Cash flows from operating activities:				
Receipts from customers*	$ 234,577	104,142	338,719	195,831
Payment to suppliers	(112,611)	(70,858)	(183,469)	(21,047)
Payments to employees	(55,013)	(10,324)	(65,337)	(6,677)
Cash paid for claims	--	--	--	(133,646)
Cash from other sources	3,617	935	4,552	41
Net cash provided by operating activities	70,570	23,895	94,465	34,502
Cash flows from noncapital financing activities:				
State shared revenues	--	--	--	183
Transfers in from other funds	--	--	--	2,766
Transfers out to other funds	(211)	--	(211)	(3,725)
Net cash provided by (used for) capital and related financing activities	(211)	--	(211)	(776)
Cash flows from capital and related financing activities:				
Proceeds from bonds and short-term notes	--	133,511	133,511	--
Contributed capital	5,335	--	5,335	--
Acquisition and construction of capital assets	(92,882)	(2,066)	(94,948)	(18,440)
Principal paid on capital debt	(2,635)	(139,232)	(141,867)	--
Interest paid on capital debt	(11,870)	(6,356)	(18,226)	--
Proceeds from sale of capital assets	347	635	982	1,259
Net cash provided by (used for) capital and related financing activities	(101,705)	(13,508)	(115,213)	(17,181)
Cash flows from investing activities:				
Proceeds from sales and maturities of investments	313,434	104,889	418,323	152,952
Purchase of investment securities	(326,884)	(124,733)	(451,617)	(179,887)
Interest and dividends received	8,616	1,066	9,682	1,380
Net cash provided by (used for) investing activities	(4,834)	(18,778)	(23,612)	(25,555)
Net change in cash and cash equivalents	(36,180)	(8,391)	(44,571)	(9,010)
Cash and cash equivalents, beginning of year	105,788	31,685	137,473	62,224
Cash and cash equivalents, end of year	69,608	23,294	92,902	53,214
Classified as:				
Current assets	33,330	20,576	53,906	53,214
Restricted assets	36,278	2,718	38,996	--
Total cash and cash equivalents, end of year	$ 69,608	23,294	92,902	53,214

*The Internal Service Funds column includes receipts from interfund assessments for worker's compensation, risk management, fleet management, and employee healthcare activities

The accompanying notes are an integral part of these financial statements.

(continued)

HILLSBOROUGH COUNTY, FLORIDA
Statement of Cash Flows
Proprietary Funds
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Business-type Activities--Enterprise Funds			Governmental Activities--Internal Service Funds
	Water	Solid Waste	Totals	
Reconciliation of operating income to net cash provided by operating activities:				
Operating income	$ 3,263	8,069	11,332	18,384
Adjustments to reconcile operating income to net cash provided by operating activities:				
Depreciation and amortization expense	67,805	17,411	85,216	12,461
Miscellaneous non-operating revenues	3,617	935	4,552	41
Changes in assets, liabilities, deferred outflows and deferred inflows:				
(Increase) decrease in accounts receivables	(514)	(1,885)	(2,399)	2,218
(Increase) decrease in due from other funds/governments	(8)	(34)	(42)	--
(Increase) decrease in inventories and prepaids	(495)	(76)	(571)	286
(Increase) decrease in deferred outflows	2,341	448	2,789	265
Increase (decrease) in accounts and contracts payable	(5,621)	(1,718)	(7,339)	633
Increase (decrease) in accrued and other liabilities	72	375	447	13
Increase (decrease) in due to other funds/governments	--	39	39	35
Increase (decrease) in unearned revenues	(693)	388	(305)	(360)
Increase (decrease) in compensated absences payable	18	(61)	(43)	(43)
Increase (decrease) in insurance claims payable	--	--	--	557
Increase (decrease) in pension liability	3,465	675	4,140	401
Increase (decrease) in total OPEB liability	(63)	(11)	(74)	(6)
Increase (decrease) in deposits	675	(15)	660	--
Increase (decrease) in deferred inflows	(3,292)	(645)	(3,937)	(383)
Total adjustments	67,307	15,826	83,133	16,118
Net cash provided by operating activities	$ 70,570	23,895	94,465	34,502
Noncash investing, capital, and financing activities:				
Contributed capital assets	$ 31,079	--	31,079	--
Interest expense capitalized to construction work-in-progress	5,519	34	5,553	--
Disposal of capital assets at book value	(7,036)	(165)	(7,201)	(97)

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Fiduciary Assets and Liabilities--Agency Funds
September 30, 2017
(amounts in thousands)

	Total Agency Funds
ASSETS	
Current assets:	
Cash and cash equivalents	$ 54,661
Investments	13,202
Accounts receivable, net	1,973
Interest receivable	48
Due from other governmental units	18
Total assets	69,902
LIABILITIES	
Current liabilities:	
Accounts and contracts payable	2,833
Accrued liabilities	3,556
Due to other governmental units	26,430
Deposits held	37,083
Total liabilities	$ 69,902

The accompanying notes are an integral part of these financial statements.

COMPONENT UNITS

Housing Finance Authority of Hillsborough County – To account for the general fund of the Housing Finance Authority of Hillsborough County (Authority). The purpose of this Authority is to encourage the investment of private capital in, and the construction of, residential housing for low and moderate income families through public financing. Bonds issued by the Authority are special obligations of the Authority payable solely from revenues, receipts and resources of the Authority pledged under a related trust indenture. These bonds do not constitute a debt, liability, general or moral obligation or pledge of the faith or credit of the Authority, Hillsborough County, the state of Florida or any of its political subdivisions. Accordingly, the Authority has determined that the obligations of its bond programs should not be presented in the Authority's financial statements. To also account for the Single Family Bond Program of the Housing Finance Authority of Hillsborough County.

Hillsborough County City-County Planning Commission – To account for the revenues and expenditures of the Hillsborough County City-County Planning Commission. The Planning Commission performs long-range comprehensive planning and makes recommendations to the County and city governments concerning the orderly growth and development of Hillsborough County.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Net Position
Component units
September 30, 2017
(amounts in thousands)

	Housing Finance Authority	Planning Commission	Total
ASSETS			
Current assets:			
Cash and cash equivalents	$ 8,735	--	8,735
Investments	702	--	702
Accounts receivable, net	124	--	124
Due from other governmental units	--	689	689
Prepaid items	31	--	31
Total unrestricted current assets	9,592	689	10,281
Restricted current assets:			
Cash and cash equivalents	4	--	4
Total restricted current assets	4	--	4
Total current assets	9,596	689	10,285
Noncurrent assets:			
Restricted noncurrent assets:			
Notes and loans receivable	6,519	--	6,519
Total restricted noncurrent assets	6,519	--	6,519
Total assets	16,115	689	16,804
DEFERRED OUTFLOWS OF RESOURCES			
Hedging derivatives	35	--	35
Total deferred outflows of resources	35	--	35
LIABILITIES			
Current liabilities:			
Accounts and contracts payable	153	4	157
Accrued liabilities	--	160	160
Compensated absences, current	--	525	525
Total unrestricted current liabilities	153	689	842
Noncurrent liabilities:			
Derivative instrument - hedging	35	--	35
Total noncurrent liabilities	35	--	35
Total liabilities	188	689	877
NET POSITION			
Restricted for:			
Renewal and replacement	3,106	--	3,106
Unrestricted	12,856	--	12,856
Total net position	$ 15,962	--	15,962

The accompanying notes are an integral part of these financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Statement of Activities
Component Units
For the fiscal year ended September 30, 2017
(amounts in thousands)

		Program Revenues			Net (Expense) Revenue, and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Restricted Interest	Housing Finance Authority	Planning Commission	Totals
Housing Finance Authority							
General government	$ 15	--	--	--	(15)	--	(15)
Economic environment	1,115	901	1,662	68	1,516	--	1,516
Total Housing Finance Authority	1,130	901	1,662	68	1,501	--	1,501
Planning Commission							
General government	4,640	866	2,904	--	--	(870)	(870)
Total Planning Commission	4,640	866	2,904	--	--	(870)	(870)
Total component units	$ 5,770	1,767	4,566	68	1,501	(870)	631
General revenues:							
Investment earnings					54	--	54
Miscellaneous					500	--	500
Total general revenues					554	--	554
Change in net position					2,055	(870)	1,185
Net position, beginning of year					13,907	870	14,777
Net position, end of year					$ 15,962	--	15,962

The accompanying notes are an integral part of these financial statements.

Note 1 Summary of Significant Accounting Policies

The financial statements of the Hillsborough County, Florida reporting entity (County) have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The County's more significant accounting policies are described below.

A. Financial Reporting Entity

Hillsborough County is a political subdivision of the state of Florida. It is guided by an elected Board of County Commissioners (BOCC), which is governed by Florida Statutes and a home-rule charter enacted by the voters. In addition, there are five elected Constitutional Officers: the Clerk of Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector. The BOCC and the Constitutional Officers together comprise the *Hillsborough County primary government*.

As required by GAAP, these financial statements cover the *Hillsborough County reporting entity*, which includes the Hillsborough County primary government as well as its component units. Component units are legally separate entities for which the primary government is financially accountable. The following criteria determines whether an entity is a component unit of the reporting entity:

> The definition of the reporting entity is based primarily on the concept of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of the separate organization's governing body and either is able to impose its will on that organization or there is the potential for the organization to provide specific financial benefits to, or specific financial burdens on, the primary government. A primary government is financially accountable for governmental organizations that are fiscally dependent on it and also meet a financial benefit or a burden relationship criterion.
>
> A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects, activities of, or the level of services performed or provided by the organization. A financial benefit or burden relationship exists if the primary government is entitled to the organization's resources; is legally obligated or has otherwise assumed the obligations to finance the deficits of, or provide financial support to, the organization; or is obligated in some manner for the debt of the organization.
>
> Some organizations are included as component units because of their fiscal dependency on the primary government. An organization is fiscally dependent on the primary government if it is unable to adopt its own budget, levy taxes, set rates or charges, or issue bonded debt without approval by the primary government. In addition, any entity for which the primary government is not financially accountable, but for which exclusion would cause the primary government's financial statements to be misleading, should be included as a component unit.

Based on the criteria specified above, the Hillsborough County reporting entity includes both blended and discretely presented component units.

Blended Component Unit

Component units that meet the criteria for blended presentation are reported in a manner similar to that of the primary government itself. Accordingly, the data of blended component units is presented as a part of the primary government throughout this report.

The financial statements of the entity discussed below are included in the financial reporting entity as a blended component unit because, despite being legally separate from the primary government, it is so intertwined with the primary government that it is in substance, the same as the primary government. This entity, and the nature of its relationship with the County, is described in the following paragraph.

The Hillsborough County Civil Service Board (CSB), a blended component unit, is housed in the County's administrative offices and is accounted for as a nonmajor Special Revenue Fund of the Hillsborough County primary government. Separate financial statements are not required for it. The CSB administers a uniform classified merit employment system. CSB responsibilities include developing personnel rules, records, and reports related to employees and positions; handling recruitment functions; coordinating an employee performance management system; and conducting other programs to ensure compliance with the Civil Service Act and other statutory requirements. Although the CSB is legally separate, it is fiscally dependent on the primary government and provides services almost entirely to the primary government.

Discretely Presented Component Units

Component units that meet the criteria for discrete presentation in accordance with GASB Statement Number 61 are presented in a separate component units column in the government-wide financial statements in order to clearly distinguish the balances and transactions of these component units from those of the primary government. The component units listed below are discretely presented and are identified as *component units* throughout this report. The Component Units are presented as governmental fund types.

Housing Finance Authority of Hillsborough County

The purpose of the Housing Finance Authority of Hillsborough County (HFA) is to use public financing to encourage private investment in, and construction of, residential housing for low and moderate income families. The HFA is a discretely presented component unit because the BOCC appoints the members of the HFA governing body and because the BOCC is able to impose its will on the HFA. The County Ordinance which created the HFA provides that the BOCC may remove members of the HFA's governing body without cause, and may change the structure, organization, or activities of the HFA, including terminating the HFA. The HFA does not have a financial benefit/ burden relationship with the BOCC. Bonds issued by the HFA are special obligations of the HFA payable solely from revenues, receipts and resources of the HFA pledged under related trust indentures. These bonds do not constitute a debt, liability, general or moral obligation or pledge of the faith or credit of the HFA, Hillsborough County, the state of Florida or any of its political subdivisions. Accordingly, the HFA has determined that the obligations of its bond programs should not be presented in the HFA's basic financial statements.

Hillsborough County City-County Planning Commission

The Hillsborough County City-County Planning Commission (PC) performs long-range comprehensive planning and makes recommendations to the County and city governments concerning the orderly growth and development of Hillsborough County. The PC is legally separate. The BOCC appoints only four of the ten members of the PC’s governing body, which does not represent a voting majority. However, the PC is a component unit of the BOCC because the PC is fiscally dependent on the primary government for its funding and there is a financial benefit/burden relationship with the BOCC. The BOCC provides the budget for PC operations and owns the assets purchased using BOCC funding. In addition, the PC cannot have a deficit because it is not possible for expenditures to exceed the budget unless additional budget is authorized by the BOCC. As a result, the PC is a component unit of the Hillsborough County primary government. The PC is reported as a discretely presented component unit because it provides services to the cities of Tampa, Temple Terrace, and Plant City, in addition to the primary government.

Additional Information on Discretely Presented Component Units

Separate financial statements are not prepared for the PC, but financial data including budget and actual comparisons may be obtained from:

County Finance Department, County Center, 12th Floor,
P.O. Box 1110, Tampa, Florida 33601-1110

Financial statements of the discretely presented HFA, including budget and actual comparisons, may be obtained directly from that entity. For a nominal photocopying charge, the HFA financial statements may also be obtained from:

Board of County Commissioner Records, County Center, 12th Floor
601 East Kennedy Boulevard, Tampa, Florida 33602

Related Organizations

The BOCC appoints a voting majority of the governing bodies of certain entities for which the County is not financially accountable. These entities are classified as related organizations. In accordance with governmental accounting standards, related organizations are excluded from the financial reporting entity, but their relationships with the County are disclosed.

Hillsborough County Hospital Authority (HCHA) was created to operate a hospital. Although the BOCC appoints a voting majority of the HCHA's governing body, the BOCC does not have the ability to impose its will on the HCHA, nor does it have a financial/benefit burden relationship with the HCHA. The HCHA has the autonomous authority to establish its own budget, set rates for medical services, and issue its own revenue bonds. The outstanding debt of the HCHA is not an obligation of the County.

Arts Council of Hillsborough County (AC) was created for developing and promoting the performing and visual arts in Hillsborough County. The BOCC appoints a voting majority of the AC's governing body, but each appointment may be made only from a list of candidates nominated by the existing governing body of the AC. The BOCC does not have the ability to impose its will on the AC, nor does it have a financial benefit/burden relationship with the AC. The AC has the autonomous authority to set fees and issue its own debt. The outstanding debt of the AC is not an obligation of the County.

The Hillsborough County Industrial Development Authority (IDA) was created to finance or refinance industrial capital projects. The BOCC appoints the board members of the IDA. The BOCC does not have the ability to impose its will on the IDA, nor does it have a financial/benefit burden relationship with the IDA. The IDA is neither financially accountable to, nor fiscally dependent on, the BOCC.

Tampa Bay Water Joint Venture

On May 1, 1998, the member governments of the West Coast Regional Water Supply Authority (WCRWSA) reorganized the WCRWSA in accordance with Section 30, Chapter 97-160, Laws of Florida, and Chapter 373, Florida Statutes. The purpose of the reorganization was to meet the region's current and future water supply requirements. The reorganization also resulted in a new forty-year master regional water supply contract and interlocal governance agreement. The WCRWSA was dissolved and a new organization named Tampa Bay Water (TBW) was created. The new regional water supply agreement became effective on September 29, 1998 to coincide with TBW's issuance of Series 1998A and 1998B Utility System Revenue Bonds.

A joint venture is a legal entity resulting from a contractual arrangement that is governed by two or more participants in which the participants retain either an ongoing financial interest or an ongoing financial responsibility. The County is one of six participants governing Tampa Bay Water and has an ongoing contractual responsibility to purchase water solely from TBW.

TBW sets water rates to produce sufficient revenue from the participants to meet its operating costs and debt service requirements. TBW's audited financial statements for the fiscal year ended September 30, 2017 may be obtained from:

Director of Finance and Administration
Tampa Bay Water
2575 Enterprise Road
Clearwater, Florida 33763-1102

B. Basic Financial Statements

The County's Basic Financial Statements contain three components: government-wide financial statements, fund financial statements, and notes to the financial statements.

Government-wide financial statements The government-wide financial statements provide an overview of the County's financial position using the accrual basis of accounting, which is similar to the accounting used by private-sector businesses. The government-wide financial statements include not only the County itself (the primary government), but also its component units, the legally separate entities for which the County is financially accountable. The Statement of Net Position presents information on all of the assets, deferred outflows of financial resources, liabilities and deferred inflows of financial

resources of the County as a whole. The difference between "assets and deferred outflows of resources" and "liabilities and deferred inflows of resources" is reported as net position. Changes in net position may serve as an indicator of whether the financial position of the County is improving or deteriorating. The Statement of Activities presents information showing how the County's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the statement of activities will have cash flows in future fiscal periods. For example, uncollected taxes are shown as revenues although cash receipts will occur in the future. Unused vacation leave is recorded as an expense even though related cash outflows will occur in the future. See Note 1.H., *Deferred Outflows of Resources and Deferred Inflows of Resources*, for more information.

The government-wide financial statements show a distinction between activities that are supported primarily by taxes and intergovernmental revenues (governmental activities) and activities that are intended to recover all or most of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation functions. The business-type activities of the County include the Water Enterprise and Solid Waste Enterprise operations.

Program revenues include charges for services, operating grants and contributions, capital grants and contributions, and restricted interest earnings. The charges for services category encompasses revenues from licenses and permits, fines and forfeitures, and special assessments, as well as charges for service transactions. Restricted interest is interest related to specific programs within business-type activities.

Revenue and expense transactions respectively, for services provided by the internal service funds to other funds, were not eliminated in the government-wide statement of activities so that amounts in the applicable functions would not be distorted. The government-wide financial statements are presented as if the internal service activities took place in governmental activities rather than in the internal service funds. As a result internal service fund assets, liabilities, revenues, and expenses were added to the applicable governmental activities. Internal service fund transactions between the governmental activities and business-type activities were eliminated. Any revenues and expenditures remaining after eliminations, are presented in the governmental activities columns of the government-wide financial statements.

Administrative overhead charges are allocated in BOCC accounting records using a "cost allocation plan." For example, the costs of Business and Support Services (procurement and budget), Facilities Management, Human Resources, Administrative Services, County Attorney, and other "indirect" activities are allocated to benefiting functions. Such administrative overhead charges are included with other direct expenses categorized by function on the Statement of Activities.

Fund financial statements A *fund* is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, and other finance-related provisions. All of the County's funds may be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds Most of the County's basic services are reported in governmental funds, which focus on how money or other spendable financial resources flow into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County's general governmental operations and the basic services it provides. The measurement focus is based upon determination of changes in financial position. Governmental fund information helps determine whether financial resources that can be spent in the near future to finance the County's programs have increased or decreased. The Balance Sheet – Governmental Funds is followed by a reconciliation to the Statement of Net Position and the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds is followed by a reconciliation to the Statement of Activities. The following is a description of the County's major governmental funds:

The **General Fund** is the County's primary operating fund. It is used to account for all financial resources of the general government except those required to be accounted for in other funds. The General Fund is subdivided into the following categories: Countywide, Unincorporated Area, Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections, and Clerk of Circuit Court.

The **Countywide Special Purpose Revenue Fund** is used to account for special purpose revenues used to provide services for residents throughout the County, including expenditures of a discretionary sales surtax for a healthcare program for low-income residents.

The **Sales Tax Revenue Fund** is used to account for the 5% tourist development tax designated for the promotion of tourism in the County, the local government half-cent sales tax, the discretionary sales surtax for infrastructure (Community Investment Tax), and state shared revenues, which are transferred to other funds for various program expenditures.

The **Intergovernmental Grants Fund** is used to account for federal, state, local governmental or non-governmental grants and state shared revenues for programs including aging services, children's services, social services, public assistance, housing, and capital projects.

The **County Transportation Fund** is used to account for motor fuel taxes, state revenue sharing, and various grant funds designated to finance road and street construction, maintenance, and other transportation projects.

The **Local Housing Assistance Program Fund** is used to account for State Housing Initiatives Partnership (SHIP) program moneys received from the state of Florida. This program makes loans to low and moderate income persons, first time home buyers, builders and others for funding home purchases, new home construction, existing home renovation, and for the payment of matching funds needed to obtain grants.

The **Infrastructure Surtax Projects Fund** is used to account for capital projects associated with the County's share of the voter-approved local government infrastructure discretionary sales surtax levied per Section 212.055, Florida Statutes. This sales tax, which is commonly known as the Community Investment Tax, is authorized to purchase equipment, or purchase or construct infrastructure related to jails, criminal justice computer systems, fire stations, streets and traffic intersections, stormwater systems, parks, and libraries. This tax is shared with the Hillsborough County School Board, the Tampa Sports Authority, and the three municipalities located in the County.

“Other Governmental Funds” is a summarization of all nonmajor governmental funds, which are shown separately in the “Combining and Individual Fund Statements and Schedules” Section.

The County maintains two different types of **Proprietary Funds**. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its Water Enterprise Fund and Solid Waste Enterprise Fund operations. Both of these operations are considered to be major proprietary funds of the County. Internal service funds are used to accumulate and allocate costs internally among the County’s other functions. The County uses internal service funds to account for Self-Insurance, Fleet Management, and Risk Management programs. These programs are included within governmental activities in the government-wide financial statements because they predominantly benefit governmental rather than business-type functions. The three internal service funds are combined into a single column on the proprietary fund financial statements. In proprietary funds, operating revenues and expenses are distinguished from nonoperating revenues and expenses. Operating revenues and expenses are those transactions related to a proprietary fund’s principal ongoing operations. Operating revenues consist of charges for services. Operating expenses include such items as personnel and contractual services, costs of services provided, and depreciation on capital assets. Nonoperating revenues and expenses are those transactions that are not directly related to a proprietary fund’s principal activities. Nonoperating revenues and expenses include operating grants, investment earnings, and interest expense. The County’s two major proprietary funds are described below:

The **Water Enterprise Fund** is used to account for the operations of the water and wastewater system in the unincorporated areas of the County. Water and wastewater fees are determined annually by rate studies and are set at levels to recover the expenses of operations, including debt service, in a manner similar to private business enterprises. Activities necessary to provide water and wastewater service are accounted for in this fund, including customer service, engineering, operations, and maintenance.

The **Solid Waste Enterprise Fund** is used to account for countywide solid waste management operations. Refuse generated in the unincorporated areas of the County is collected by franchised and non-franchised collectors serving residential and commercial customers and by private companies serving their own customers. Refuse tipping fees are reviewed annually and are set at levels sufficient to recover operating and debt service expenses. The Solid Waste Fund also owns and operates landfills and monitors closed landfills.

Fiduciary funds are used to account for resources held for the benefit of parties outside the primary government. Fiduciary funds are specifically used for purposes such as: holding bond proceeds and related bonds payable liabilities of the reclaimed water improvement units and capacity assessment units which are not obligations of Hillsborough County; payroll deductions payable, performance bonds, the Clerk of Circuit Court's tax accounts; forfeited bond accounts, fines and forfeiture accounts; and various other agency accounts. Agency funds are fiduciary funds used to account for assets that the County holds on behalf of others as their agent. Fiduciary funds are not included in the government-wide financial statements because the resources of these funds are not available to support County programs.

Reconciling Government-wide Financial Statements to Fund Financial Statements

The differences between the government-wide financial statements and the fund financial statements are identified in the following sections of the Basic Financial Statements: Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position – Governmental Activities; Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities; the reconciliation at the bottom of the Balance Sheet, Proprietary Funds; and the reconciliation at the bottom of the Statement of Revenues, Expenses, and Changes in Fund Net Position, Proprietary Funds.

C. Measurement Focus and Basis of Accounting

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the types of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets less all liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial statements. For example, under the accrual basis of accounting, transactions are recognized when the transactions take place, whereas on the cash basis of accounting, transactions are recognized when cash is received or paid.

The proprietary fund financial statements and the government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. The governmental fund financial statements are presented using the current financial resources measurement focus and modified accrual basis of accounting. The agency fund financial statements are presented using the accrual basis of accounting. Since agency funds do not show revenues or expenditures, a measurement focus is not applicable for agency funds.

With the economic resources measurement focus, all assets and liabilities associated with the operation of these funds are included on the balance sheet. With the accrual method of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. Government-wide financial statements and proprietary fund financial statements show increases (revenues) and decreases (expenses) in net position.

Governmental fund financial statements are presented using the current financial resources and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds show increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, that is, when they become both measurable and available to pay liabilities of the current period. Revenues not considered available are recorded as *unavailable revenue*, a deferred inflow of resources. See Note 1.H., *Deferred Outflows of Resources and Deferred Inflows of Resources*, for more information. Expenditures are recorded when a liability is incurred except for (a) unmatured interest on general long-term debt, which is recorded when due, and (b) the noncurrent portion of accrued compensated absences, which is recorded in long-term debt on the government-wide financial statements.

In applying the susceptible to accrual concept to intergovernmental revenues, there are essentially two types of revenues. In one, money must be expended for specific purposes or projects before any intergovernmental revenues will be received by the County; therefore, revenues are recognized based on the timing of expenditures incurred. In the other, intergovernmental revenues are virtually unrestricted and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met.

The availability period used for revenue recognition under the modified accrual basis of accounting is as follows: Property taxes are recognized as revenue in the fiscal year for which taxes are levied, provided they are collected within thirty days after fiscal year-end. Special assessments are recorded as revenue in the year the payments are due. Investment earnings such as interest revenues are recorded as earned. Fire Rescue billings are recognized as revenue if expected to be collected within 90 days. Intergovernmental grant revenues are recognized when eligibility requirements are met and related amounts are available from grantors. Certain other revenues such as sales taxes and state shared revenues are recognized as revenues if expected to be received within 60 days. Certain other miscellaneous revenues are recorded as revenues when received because they are generally not measurable until actually received.

D. Cash, Cash Equivalents and Investments

Cash consists of checking and savings accounts, collectively designated as cash deposits. Cash deposits are carried at cost. For purposes of financial statement presentation, cash equivalents are highly liquid investments with maturities of three months or less from date of purchase.

The County deposits cash in qualified public depositories. The deposits are insured by the Federal Deposit Insurance Corporation and/or secured by the multiple financial institution collateral pool established under Chapter 280, Florida Statutes. In accordance with these statutes, qualified public depositories are required to pledge eligible collateral in varying percentages. Any losses to public depositors are covered by applicable deposit insurance, by the sale of pledged securities, and if necessary, by assessments against other qualified public depositories.

County Ordinance 08-6 and Section 218.415, Florida Statutes, authorize the County to invest in obligations of the US government, its agencies and instrumentalities, and certain other investments. Investments are stated at fair value. More information is provided in Note 3, Deposits and Investments.

The County follows GASB Statement No. 72, Fair Value Measurement and Application. GASB Statement No. 72 covers determining fair value measurement for certain investments and disclosures related to all fair value measurements. See Note 3, Deposits and Investments, for more information on GASB Statement No. 72 as well as GASB Statement No. 79, Certain External Investment Pools and Pool Participants.

E. Unbilled Utility Service Receivables

Billings to water and wastewater customers are generally based on metered consumption, which is determined at various dates each month. At fiscal year-end, unbilled receivables are recorded and revenue is recognized in the Water Enterprise Fund based on estimated water consumption since the last billing cycle.

F. Inventories and Prepaid Items

Inventories are valued at the lower of cost (using the first-in, first-out or average cost methods), or net realizable value. The cost of inventories or prepaid items in all funds are recorded as an expense at the time individual inventories or prepaid items are consumed (consumption method). Inventories on hand in governmental funds at fiscal year-end are reported as assets on the balance sheet. The amount held in inventories and prepaid items when applicable, is shown as nonspendable fund balance in the fund financial statements because the amount held in inventories may not be spendable during the current period.

G. Capital Assets

Property, plant, and equipment, and infrastructure assets (such as roads, sidewalks, bridges, and drainage systems), are reported in the applicable governmental or business-type activities columns of the government-wide Statement of Net Position. Except for intangible assets described later in this note, capital assets are defined as those assets with an initial, individual cost of over $1,000. Capital contributions are recorded at their acquisition value after the receipt of the asset and formal acceptance by the BOCC. Depreciation is calculated using the straight-line method over estimated useful lives ranging from 5 to 50 years for buildings, 10 to 35 years for building improvements, and greater than 1 year up to 10 years for equipment. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset

lives are not capitalized. Infrastructure assets are not depreciated since the County has an asset management system in place and has made a commitment to preserve infrastructure assets at or above the condition levels set by the BOCC. See Infrastructure Condition and Maintenance Data section (required supplementary information after the Notes to the Financial Statements) for more information.

All capital assets, including buildings and building improvements, associated with Solid Waste and Water Funds are recorded and depreciated within these two enterprise funds. However, only equipment is recorded and depreciated within the Self-Insurance and Fleet Internal Service Funds. Therefore, the internal service funds are set up to recover the costs of operations, except for costs associated with the depreciation of buildings and building improvements.

The County follows GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets.* Intangible assets are assets that lack physical substance, are non-financial in nature, and have initial useful lives of over one year. Intangible assets under GASB Statement No. 51 include easements and internally or externally generated software, but exclude investments, capital leases, or goodwill. Intangible assets are capitalized and treated like capital assets for accounting purposes, but are amortized rather than depreciated. The County uses a capitalization threshold of $5,000 for intangible assets.

There are three stages involved in internally generated software. The *preliminary project* stage includes conceptual formulation, surveying the existence of needed technology, evaluation of alternatives, and final selection of alternatives for the development of the software. The *application development* stage includes designing the software, including configuration and interfaces, coding, installation to hardware, and testing, including the parallel processing phase. The *post-implementation/operation* stage includes training and software maintenance. Only application development stage costs are capitalized as intangible assets. Preliminary project stage costs and post-implementation stage costs are expensed. Data conversion is considered a part of the application development stage only to the extent it is necessary to make the software operational, that is, in condition for use. Otherwise, data conversion is considered a post-implementation/operation stage activity. Purchased software is handled like internally generated software.

GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets,* was implemented prospectively, so only intangible assets acquired or generated on or after October 1, 2009 are capitalized. During fiscal year 2017, the County capitalized $4,607,000 of software but did not capitalize any easements.

In the governmental fund financial statements, the costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures. Capital assets are not shown on the governmental fund balance sheets. In the proprietary fund financial statements, the costs associated with the acquisition or construction of capital assets are recorded as increases in capital assets. See Note 6, Capital Assets, for more information.

H. Deferred Outflows of Resources and Deferred Inflows of Resources

The County follows GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, GASB Statement No. 68, *Accounting and Financial Reporting for Pensions, an amendment of GASB Statement No. 27*, GASB Statement No. 69, *Government Combinations and Disposals of Government Operations* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date, an amendment of GASB Statement No. 68.*

Deferred outflows of resources represent a consumption of net position that applies to future period(s) and so will not be recognized as an outflow of resources (expense or expenditure) until then. The Hillsborough County primary government has several items that qualifies for reporting in this category. One item is the loss on refunding resulting from the difference in the carrying value of refunded debt and its reacquisition price. This amount is amortized using the effective-interest method in the government-wide and proprietary fund financial statements over the shorter of the life of the old bonds or the life of the new bonds. At September 30, 2017, the Hillsborough County Primary Government had $9,468,000 of unamortized bond refunding losses that were reported as deferred outflows of resources. The County had five pension-related items that qualified as deferred outflows of resources. These items total to $373,666,000 for Governmental Activities and $19,420,000 for Business-Type Activities at September 30, 2017. See Note 8, *Employee Retirement Plans*, for more information. The County also had deferred outflow of resources for purchase price of utility systems in excess of book value in the Water Enterprise Fund. These items had a balance of $2,155,000 at September 30, 2017 reported in Business-Type Activities. For fiscal year 2017, purchase price in excess of book value of $78,000 was amortized to operating expense and included in “depreciation and amortization” in the proprietary fund financial statements.

The Housing Finance Authority Component Unit had "hedging derivatives" of $35,000 reported as deferred outflow of resources. See Note 1.U., *Derivative Instruments,* for more information.

Deferred inflows of resources represent acquisition of resources that apply to future reporting period(s) and will not be recognized as an inflow of resource (revenue) until then. In governmental funds, revenues that do not meet the revenue recognition criteria described in Note 1.C., *Measurement Focus and Basis of Accounting*, are deferred until collected as they do not meet the availability criteria. The County has several items that fall in this category. The fund financial statements had a total of $72,357,000 of unavailable revenues that are measurable, and eventually expected to be collected through taxpayer payments, liens or foreclosures, but are not currently available. Such amounts are reported as deferred inflows until the amounts become available. The County had pension and OPEB-related items that qualify as deferred inflows of resources. These items total to $64,771,000 for Governmental Activities and $4,083,000 for Business-Type activities at September 30, 2017. See Note 8, *Employee Retirement Plans*, for more information.

I. Restatement of Net Position, Beginning of Year

Net position, beginning of year, as reported in the Statement of Activities, was restated for the effect of implementing GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.* GASB Statement No. 75 specifies that governments must recognize their total OPEB liability and related deferred outflows of resources, deferred inflows of resources, and OPEB expense in the financial statements based on the actuarial present value of projeted benefit payments, rather than the smaller net OPEB obligation based on contribution requirements under GASB Statement No. 45. See Note 9 Other Postemployment Benefits (OPEB).

(Amounts in Thousands)	Governmental Activities	Business-Type Activities
Total OPEB liability, beginning of year, as previously reported	$ 13,544	--
Restatement for implementation of GASB Statement No. 75	63,018	6,650
Total OPEB liability, beginning of year, as restated	76,562	6,650
Deferred inflows, beginning of year, as previously reported	--	--
Restatement for implementation of GASB Statement No. 75	1,436	125
Deferred inflows, beginning of year, as restated	1,436	125
Net position, beginning of year, as previously reported	7,187,256	1,505,179
Restatement for implementation of GASB Statement No. 75	(65,435)	(6,860)
Net position, beginning of year, as restated	$ 7,121,821	1,498,319

J. Compensated Absences

In accordance with GASB Statement No. 16, *Accounting for Compensated Absences*, the County accrues a liability for compensated absences, as well as certain other salary-related costs associated with the payment of compensated absences. The County's compensated absences liability at September 30, 2017 consisted of accruals for vacation, sick leave and personal time off (PTO). Vacation leave is accrued as a liability as the benefits are earned by employees. Sick leave is also accrued as a liability as the benefits are earned by employees, but only to the extent that it is probable that the County will compensate employees for the benefits through cash payments at termination, such as retirements. Vacation and sick leave apply to all employees at the County other than the Clerk. PTO is a combined leave benefit that Clerk employees can use for either sick and/or vacation time. PTO is accrued as a liability as benefits are earned, similar to vacation time.

Hillsborough County Civil Service Rules state that sick leave termination payments are to be made under two conditions. Compensation for employees in "Plan A" includes a sick leave payment at termination for all hours of sick time accrued up to 480 hours and half of the sick time accrued over 960 hours. Compensation for employees in "Plan B" includes a sick leave payment at termination if any of the employee's sick leave hours accrued at February 2, 1997 remain unused, with payment only for sick time hours accrued up to 480 hours and half of the sick time hours accrued over 960 hours. A liability is recorded for each employee who has a termination payment under Plan A or Plan B. Employees in Plan B hired after February 2, 1997, will not receive a sick leave payment at termination, so no liability is recorded for these employees.

The Clerk started a PTO program during fiscal year 2017. To reduce compensated absences liabilities prior to implementation, the Clerk offered an optional sick leave buy out of amounts that would be payable at termination to employees in Plan A and employees in Plan B hired before February 2, 1997. Remaining sick hours were converted partly to PTO and partly to a "catastrophic leave account" based on the formulas set for employees in Plan A, Plan B (hired by February 2, 1997) and Plan B (hired after February 2, 1997). Hours placed in the catastrophic leave account cannot be used by employees except in the event of catastrophic health problems where all PTO balances have been exhausted and use is approved by the Clerk. There is no payout at termination for any catastrophic leave account balance. Because the conditions under which "catastrophic leave account" balances may be used are so restrictive, these balances are not included in the compensated absences liability calculation.

The compensated absences liability also includes other salary-related costs incrementally associated with the payment of compensated absences such as the County's share of Social Security and Medicare taxes. The entire compensated absences liability, both short-term and long-term portions, is recorded in the government-wide financial statements and the separate proprietary fund financial statements.

K. Conduit Debt Obligations

The County's conduit debt obligations are certain limited-obligation revenue bonds or similar debt instruments issued for the specific purpose of providing capital financing for a specific third party that is not a part of the County's financial reporting entity. Although conduit debt obligations bear the name of a non-County related organization, neither the County nor the related organization has an obligation for such debt. See Note 7.J., *Non-Commitment Conduit Debt Obligations*, for more information.

L. Landfill Closure and Postclosure Care Costs

In accordance with governmental accounting standards, the County, as a municipal solid waste landfill owner, records a current expense and the related long-term liability for certain future landfill closure and postclosure care costs for landfills accepting solid waste. The portion of these future costs currently recognized is based on the amount of landfill capacity consumed as of each balance sheet date. The County also records the current estimated liability for remediation and monitoring costs for landfills that closed on or before October 9, 1991. More information on these expenses and related long-term liabilities is shown in Note 15, *Accounting for Municipal Solid Waste Landfill Costs*.

M. Deferred Losses on Debt Refundings, and Original Issue Discounts and Premiums

In the government-wide financial statements and proprietary fund financial statements, there are several situations where amounts are amortized to interest expense. When losses are incurred from issuing new debt to refund outstanding debt, they are presented as deferred outflows of resources. Original issue discounts are reported as deductions from the principal balance of long-term bonds. Conversely, original issue premiums are reported as additions to the principal balance of long-term bonds.

Deferred refunding losses, original issue premiums and discounts are amortized using the effective interest method and reported as a component of interest expense on the governmentwide and proprietary fund Statements of Activities. The amortization period is the remaining life of either the old debt or the new debt, whichever is shorter. In addition during fiscal year 2017, deferred refunding losses, and original issue discounts and premiums amortized were, in total, a reduction of $2,138,000 for governmental activities and a reduction of $3,868,000 for business-type activities as shown in the following chart.

(Amounts in Thousands)	Deferred Refunding Loss	Original Issue Discount	Original Issue Premium	Total Amortized to Interest
Governmental activities	$ 5,649	7	(7,450)	(1,794)
Business-type activities	124	36	(4,028)	(3,868)
Totals	$ 5,773	43	(11,478)	(5,662)

N. Self-Insurance

The County has self-insurance internal service funds maintained by the BOCC and Sheriff. These self-insurance funds include both *risk management* and *employee group health insurance* activities.

Risk management deals with risks related to workers' compensation, and general and automotive liability. The County is substantially self-insured for workers' compensation claims as permitted by Florida law. The BOCC is self-insured for workers' compensation claims up to a maximum of $650,000 per occurrence for regular employees and $1,000,000 for firefighters, with unlimited excess coverage above the self-insurance cap. The Sheriff is self-insured for workers' compensation claims up to a maximum of $500,000 per occurrence with unlimited excess coverage above the self-insurance cap. The County is also self-insured against general liability and automotive claims with limited liability per Section 768.28, Florida Statutes, of $200,000 per person and $300,000 per occurrence. Negligence claims in excess of the statutory limits can only be recovered through federal lawsuits or acts of the Florida Legislature.

The County also provides a group health insurance plan for its employees and their eligible dependents. The County has an employee group health self-insurance plan in order to account for and finance its uninsured risks of loss. Under this plan, the County is self-insured for up to $550,000 per person annually. Stop-loss insurance was purchased to cover an unlimited lifetime amount per person above the $550,000 per person deductible.

Based on actuarial estimates, liabilities have been established in the self-insurance fund for claims reported but not paid, and incurred but not reported. In addition, premiums charged to customer departments are recorded as revenues in the self-insurance fund and as insurance assessment expenditures in the customer departments. See Note 14 for more information on the Self-Insurance Fund and the actuarially determined claims liabilities.

O. Other Postemployment Benefits (OPEB)

The County provides health-related benefits to retirees and certain former employees through a limited stipend to offset the cost of health insurance for regular retirees from ages 62 to 65 and to special risk retired employees from ages 55 to 65. This monthly stipend is $6 for each year of service up to a maximum benefit of $240 per month for Sheriff's employee or $5 for each year of service up to a maximum benefit of $150 per month for all other County employees. In addition the County is deemed to provide an "implicit subsidy" because Florida Statute 112.0801 requires governments to allow retirees and certain former employees to obtain healthcare at the same "group rates" that current employees are charged.

Effective October 1, 2016, the County elected to early implement GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. See Note 9, Other Postemployment Benefits (OPEB), for more information.

P. Employee Retirement Plans

With a few exceptions, all full-time and part-time employees working for the County in regularly established positions are members of the Florida Retirement System (FRS), a multiple-employer cost-sharing public retirement system administered by the state of Florida. The governmentwide Statement of Net Position and Proprietary Fund Financial Statements present the County's proportionate shares of the net pension liabilities associated with the retirement plans offered by the Florida Retirements System. The County follows GASB Statement No. 68, *Accounting and Financial Reporting for Pensions, an amendment of GASB Statement No. 27 and* GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date; an amendment of GASB Statement No. 68*. See Note 8, Employee Retirement Plans, for more information. GASB Statements 68 and 71 cover the measurement of the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense for the retirement plans offered. GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68*, and Amendments to Certain Provisions of GASB Statements 67 and 68 and GASB Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans* does not apply to Hillsborough County.

Q. Use of Restricted Versus Unrestricted Net Position

When both restricted and unrestricted net position are available, it is the County's policy that restricted resources are used first if appropriate.

R. Interfund Transfers In and Out

In the Statement of Activities, interfund activity, such as transfers in and out as well as transfers within the Internal Service Funds and within the Governmental Activities category, is eliminated. Interfund activity between Governmental and Business-type activities is not eliminated. Interfund services provided and used between functions are not eliminated because removing interfund services used would distort the functional expenses presented in the Statement of Activities. Except for intrafund activity between the BOCC and Constitutional Officers within the General Fund, intrafund activity in the fund financial statements was eliminated. Intrafund activity between the Constitutional Officers and the BOCC was significant and necessary for effective presentation. See Note 11, *Interfund Transfers In and Out*, for details.

S. Goodwill

During fiscal year 2004, the County's Water Enterprise Fund recorded goodwill of $10,155,000 related to the purchase of four independent water and wastewater franchise providers. Goodwill represents the excess of the total price paid compared to the fair value of the tangible capital assets acquired. Through these transactions, the Water Enterprise Fund added over 4,700 customers. The goodwill was scheduled for straight-line amortization over thirty years. For fiscal year 2017, goodwill of $417,000 was amortized to operating expense and included in "depreciation and amortization" in the proprietary fund financial statements. The County follows GASB Statement No. 69, *Government Combinations and Disposals of Government Operations*. As a result of this statement, purchase price in excess of book value on or after October 1, 2014 was reported as a deferred outflow of resources rather than as an intangible capital asset. See Note 1H., *Deferred Outflows of Resources and Deferred Inflows of Resources,* for more information.

T. Sales and Pledges of Receivables

The County follows GASB Statement No. 48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues*. Governments sometimes exchange an interest in their expected cash flows from collecting specific receivables or specific future revenues for immediate cash payments—generally in a lump sum. This Statement sets criteria to determine whether the proceeds received should be reported as revenue or as a collateralized borrowing resulting in a liability. If a government retains control or continues to be involved with the receivables or future revenues, then the transaction is more likely to be considered a collateralized borrowing. If transactions involving receivables are to be recognized as a sale, a gain or loss is reported in the period of the sale. If transactions involving future revenues are to be recognized as a sale, the revenue should be deferred and amortized in most cases. The County has certain revenues pledged for debt service. See Note 7, *Long-Term Liabilities*, for more information.

U. Pollution Remediation Obligations

The County follows GASB Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*. This GASB standard requires the recognition of a liability when any of the following events occur: (a) The government is compelled to take remediation action because of imminent danger to public health, welfare, or the environment. (b) The government is in violation of a pollution-prevention-related permit or license under state or federal law. (c) The government is named, or evidence indicates that it will be named, by a regulator as a responsible party or potentially responsible party for remediation. (d) The government is named, or evidence indicates that it will be named, in a lawsuit to compel the government to participate in remediation. (e) The government commences, or legally obligates itself to commence, cleanup activities or monitoring or operation and maintenance of the remediation effort. During fiscal year 2017, the County had no pollution remediation obligations.

V. Fund Balance Reporting and Governmental Fund-Type Definitions

The County follows GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions,* which clarifies governmental fund balance classifications and fund-type definitions. Fund balances are reported in classifications based on whether the amounts are nonspendable or spendable. Spendable amounts are further classified based on the extent to which there are external and/or internal constraints in how fund balance amounts may be spent. See Note 13, *Governmental Fund Balances,* for more information.

W. Tax Abatements

The County implemented GASB Statement No. 77, *Tax Abatement Disclosures,* for fiscal year 2017. Under this statement, the County discloses the nature of its tax abatement programs and amounts paid to qualified participants. See Note 18, Tax Abatements, for more information.

X. Subsequent Events

In accordance with GASB Statement No. 56, *Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards,* the County has, while preparing this annual financial report, evaluated events occurring after the balance sheet date through March 26, 2018, which is the date this report was available to be issued. See Note 19, *Subsequent Events: Debt Issuances*, for more information.

Note 2 Budgetary Accounting

Chapter 129, Florida Statutes, requires each county to prepare, approve, adopt, and execute an annual budget, for such funds as required by law, sound financial practice, or GAAP. The budget controls the levy of taxes and the expenditures of money for County purposes. County funds have annually appropriated budgets, meaning that their budgets are established annually.

Chapter 129, Florida Statutes, requires that budgetary controls be established at the fund level, and provides that it is unlawful to expend more than is budgeted in a fund, and in no instance may expenditures exceed total appropriations. The Constitutional Officers and component units exercise budgetary control at a legal level of control, which is at the fund level. The legal level of control is that level of detail at which the governing body must approve expenditures or transfers which exceed appropriated amounts. The BOCC exercises budgetary control at a legal level of control, which is at the fund, department, and character level. A character is a category such as personnel services, operating expenditures, capital outlay, debt service, or grants and aids. A separate *Supplemental Budget Versus Actual Expenditures Report for the Fiscal Year Ended September 30, 2017* has been prepared to present the data of the BOCC at its legal level of control for funds with annually appropriated budgets.

During a fiscal year the BOCC may amend its adopted budget. These amendments provide supplemental appropriations in a fund and department to meet operational requirements resulting from: unanticipated circumstances; error corrections; or the need to expend new funds received from grant awards, contributions, insurance recoveries or bond/loan proceeds. During fiscal year 2017, supplemental appropriations to the BOCC budget, excluding Component Units, were approximately $456,641,000 or 9.3% of the originally adopted budget, compared to supplemental appropriations of 4.7% during the prior year. Some of these supplemental appropriations were due to a variety of reasons including the adjustment of estimated fund balances to actual fund balances where advisable and grant awards received after October 1, 2016.

At the end of the fiscal year, the appropriations of annually adopted budgets lapse. Budget amendments may be used to reduce appropriations in cases where actual revenues are anticipated to fall short of original estimates. The intent of the County is to establish a revised budget that provides for the use of available funds where permitted by law.

The County uses encumbrance accounting in governmental funds. Encumbrances represent commitments for future expenditures, based on purchase orders or contracts issued, where the goods or services have been ordered but have not been received. Encumbrances are used to help ensure that the sum of actual expenditures and commitments for future expenditures do not exceed the total level of appropriations authorized. Encumbrances do not constitute expenditures or liabilities because no resources are expended until the goods or services are received.

County budgets are prepared on a basis of accounting consistent with GAAP except for the budgets of the General Fund, Countywide Special Purpose Fund, and County Transportation Fund, which are prepared on a basis of accounting that differs from GAAP. With the Sheriff portion of the General Fund, there are differences between the budgetary basis of accounting and GAAP in the treatment of grants and contract revenues and related expenditures. On a budgetary basis, cost-reimbursement type grant revenues, contract-related charges for services, and associated expenditures are netted. On a GAAP basis, revenues and expenditures from these grants and contracts are presented at gross amounts in the financial statements.

Florida Statutes require entities that receive property appraisal and tax collection services to pay commissions to the Property Appraiser and Tax Collector, respectively. In addition, Florida Statutes require any unused money to be returned at year-end to the entities that paid these commissions. On the budgetary basis, distributions of excess fees paid to governmental entities outside of the County's reporting entity are shown as other financing uses and caused a negative variance on the budgetary basis in the General Fund for fiscal year 2017 because distributions exceeded appropriations. The negative variance was not unfavorable because it represented the return of savings from the Clerk, Property Appraiser and Tax Collector operations.

With the Property Appraiser and Tax Collector portions of the General Fund, there are differences between the budgetary basis of accounting and GAAP in the treatment of excess fee distributions to governmental entities outside of the County's reporting entity. On a budgetary basis, distributions of excess fees through these two funds are reported as other financing uses. On a GAAP basis, these distributions are reported as expenditures because there is a reduction in the net financial resources of the County.

The actual results of operations of the Sheriff, Property Appraiser, and Tax Collector portions of the General Fund are presented on a GAAP basis in the Statement or Schedules of Revenues, Expenditures and Changes in Fund Balances. These funds, however, are presented on a budgetary basis on the Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual.

The Sheriff's Child Protective Investigations Fund, Inmate Welfare Fund, Misdemeanor Probation Services Fund, Communication 911 Fund, BOCC Special Projects Fund, and Supervisor's Grant Fund did not have legally adopted budgets. Therefore, these funds are not included in the Nonmajor Special Revenue Funds or Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual. Reconciliations of the fund balance as reported on the budgetary basis to the fund balance reported on the GAAP basis are presented on the face of the applicable statements or schedules on the budgetary basis.

The General Fund was $35,895,000 over budget in transfers out primarily because residual funds sent back to the BOCC at year-end are not budgeted. The Sheriff, Tax Collector and Clerk returned $38,516,000, $1,615,000 and $2,030,000, in residual funds respectively. In addition, the Countywide Special Revenue Fund was $199,000 over budget in transfers out due to greater than expected transfers out of Sheriff revenues to the Sheriff during the year.

The County's legal level of control is at the fund, department and character level. The budget and actual statements and schedules are presented at a function level. There were apparent over budget conditions at the function level in the following funds: The Countywide Special Purpose Fund was $599,000 over budget in culture and recreation expenditures. The County Transportation Fund was $2,264,000 over budget in general government, $6,000 over budget in public safety expenditures, $225,000 over in physical environment, and $38,000 over budget in human services expenditures. The Infrastructure Surtax Projects Fund was $1,000 over budget in transfers out due to rounding to the nearest thousand dollars. These over budget conditions did not violate the legal level of control, but resulted from a mismatch in either budgeting or charging at the function level.

There were similar over budget conditions in the following nonmajor funds: Unincorporated Area Special Purpose Special Revenue Fund was $583,000 over budget in public safety because additional salary costs for building inspections which were not budgeted in that function; $150,000 over budget in transportation expenditures because these costs were budgeted in the general government function, but charged to the transportation function; and $2,030,000 over budget in culture and recreation

expenditures because maintenance costs were budgeted in the general government function, but charged to the culture and recreation function. The Library Special Revenue Fund was $24,000 over budget in general government expenditures due to Law Library salaries (in a court system related general government function) being charged to the Library Special Revenue Fund, which is budgeted in the culture and recreation function. The Sheriff Special Use Special Revenue Fund was $2,869,000 over budget in transfers out because residual funds returned to the BOCC were not known when the budget was adopted. The 5th Cent Tourist Development Tax Debt Service Fund was $20,000 over budget in the general government expenditures due to unbudgeted bond refunding costs. Bond refundings were not anticipated because the refundings were done on an accelerated basis during fiscal year 2017 to take advantage of favorable federal tax law before it changed.

Note 3 Deposits and Investments

A. Deposits

At September 30, 2017, the total of the carrying amounts of the County's deposits (unrestricted and restricted) was $93,681,000 and the total of the bank balances was $110,495,000. The County's deposits consisted of demand deposits, and money market accounts. The bank balances are fully insured by federal deposit insurance and/or secured by the multiple financial institution collateral pool established under the "Florida Security for Public Deposits Act," Chapter 280, Florida Statutes. Cash in excess of the operating requirements of each fund are pooled and invested by the County in a variety of deposits and investments with the objectives of optimizing safety, liquidity, and yield, in that order. Earnings from pooled investments are allocated to each of the funds based on the average daily cash equity balance of each fund or as prescribed by BOCC resolution. Amounts that may not be commingled in accordance with certain bond resolutions or other agreements are invested outside the investment pool. For the component units which are in the County reporting entity figures shown above, the carrying amounts and bank balances were both $1,696,000.

B. Investments

In accordance with GASB Statement 31, *Accounting and Financial Reporting for Certain Investments and External Investment Pools*, investments are carried and reported at fair value, except for investments in qualifying pools, certificates of deposits and money market funds, which are reported at amortized cost as described later in this note. Fair value is the amount at which an investment could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale. If quoted market prices are available, they are used to determine fair value. For investments in open-end mutual funds, amortized cost is determined by the fund's current share price. Investments made by the County (unrestricted and restricted) are summarized in the following table. The investments are classified by investment category and show fair value, modified duration in years, and credit rating. All investment income, including changes in the fair value of investments, is reported as a part of interest revenue in the financial statements.

Investments *(Amounts in Thousands)*

Fair Value	Primary Government	Component Units	Fair Value Level	Modified Duration In Years		Credit Ratings	
U.S. treasury securities	$ 1,060,820	--	2	1.3		AA+/A-1+	(b)
U.S. government sponsored agency securities	510,545	--	2	1.3		AA+/A-1+	(b)
Commercial paper notes	53,573	--	2	0.3		A-1	
Corporate notes	82,314	--	2	1.4		AA+ & AA	
Municipal bonds	21,318	--	2	0.6		AA	
Subtotal	1,728,570	--					
Amortized Cost							
State Board of Administration (SBA):							
Florida PRIME	356,647	--	--	0.2	(c)	AAAm	
Certificates of deposit	--	702	--	--, 0.5	(a)	unrated	
Open-end money market mutual funds,	1,065	7,043	--	0.1, 0.5	(a)	AAA, unrated	(a)
Total investments	$ 2,086,282	7,745					

(a) First figure is for the primary government; second figure is for the Housing Finance Authority component unit.

(b) Standard & Poor's long-term credit rating of AA+ if security's maturity exceeds a year or short-term rating of A-1+ if security's maturity is a year or less.

(c) Weighted average life (WAL) of (80 days)/(365 days) = 0.2 was used to approximate modified duration.

Modified duration is a measure of interest rate risk. It measures the sensitivity of an investment's price to interest rate changes. For example, if an investment security has a modified duration of two years, then a one-percentage point increase in the market interest rate will cause the value of the security to decline by two percent. Conversely, a one-percentage point decline in the market interest rate will cause the value of the security with a modified duration of two years to increase in value by two percent. The modified duration of the investment portfolio of the primary government, as a whole at year-end, was approximately 1.08 years. The duration of callable securities was calculated using the call date as the maturity date.

In accordance with GASB Statement No. 72, *Fair Value Measurement and Application*, the fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels. Level 1 inputs are unadjusted quoted prices in active markets for identical assets. Level 2 inputs are significant observable inputs other than quoted prices included in Level 1. Level 3 inputs are significant unobservable inputs. If the fair value of an asset or liability is measured using inputs from more than one level of the hierarchy, then the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

Bond investments are shown in Level 2 because the price of similar bonds would be a Level 2 input. Bond investments are valued monthly with a pricing service that uses matrix pricing. Investments in Florida Prime, certificates of deposit and open-end money market mutual funds are not placed in a category because their values are measured at amortized costs.

A credit rating is a measure of credit risk, the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Custodial credit risk, a subset of credit risk, is the risk that counterparties fail to fulfill their obligations. All of the investments of the County are insured or registered, or held by the County or its agent in the County's name. Excluding the investment pools managed by the State Board of Administration (SBA), securities issued by the US government, its agencies or instrumentalities, and mutual funds investing in such securities, no one issuer represents 5% or more of the total investments of the County.

C. SBA's Florida PRIME

The SBA manages Florida PRIME, an external investment pool that essentially operates as a money market fund for Florida governmental entities. Regulatory oversight of the SBA is provided by three state of elected officials designated as trustees: the Governor serves as Chairman of the SBA; the Chief Financial Officer serves as Treasurer of the SBA; and the Attorney General serves as Secretary of the SBA. External oversight of the State Board of Administration is provided by the Investment Advisory Council, which reviews investment performance, strategy and decision-making, and provides insight, advice and counsel on these and other matters when appropriate. A six-member participant Local Government Advisory Council was created to review the administration of the fund and make recommendations to the trustees. Audit oversight is also provided by the state of Florida Auditor General. Since 2007, Florida PRIME has received Standard & Poor's AAAm

In accordance with GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, Florida PRIME measures its investments at amortized cost, but the County's position in Florida PRIME is considered to be equivalent to fair value. Florida PRIME has a constant net asset value of one dollar and penny rounding.

Florida PRIME currently does not have withdrawal limits or redemption notice periods. With regard to redemption gates, Chapter 218.409(8)(a), Florida Statutes has several provisions. The principal of each account in Florida PRIME is subject to payment at any time from money in Florida PRIME. However, the Executive Director of the SBA may in good faith limit contributions to or withdrawals from Florida PRIME for 48 hours due to the occurrence of an event that has material impact on liquidity or operations. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review of the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the Executive Director until the Trustees are able to meet to review the necessity of the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time test, but in no case may the time set by the Trustees exceed 15 days.

Although Florida Statute 218.409(4) gives the SBA authority to impose early withdrawal penalties if the amount and purpose of such fees are disclosed in the enrollment materials, the SBA has not made any of these disclosures. As of September 30, 2017, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to full account values.

D. Investment Policy

The County's investment policy manages interest rate risk, credit risk, and concentration of credit risk by following Section 218.415, Florida Statutes, and County Ordinance No. 08-6. Section 218.415, Florida Statutes, authorizes the County to invest surplus funds in the following:

a. The state of Florida's Local Government Investment Pool, known as Florida PRIME.

b. Direct obligations of the US government.

c. Obligations of US government agencies such as the Government National Mortgage Association.

d. Obligations of US government sponsored agencies (instrumentalities) such as the Federal Farm Credit System Banks, Freddie Mac (Federal Home Loan Mortgage Corporation), the Federal Home Loan Banks, or Fannie Mae (Federal National Mortgage Association).

e. Interest-bearing time deposits or savings accounts in qualified public depositories as defined in Section 280.02, Florida Statutes.

f. US Securities and Exchange Commission registered money market funds with the highest credit quality ratings from a nationally recognized rating agency.

g. Securities of, or other interests in, any open-end or closed-end management type investment companies or investment trusts registered under the Investment Company Act of 1940 as amended, provided the portfolio is limited to obligations of the US government or its agencies and instrumentalities, and to repurchase agreements fully collateralized by such investments, provided the investment company or investment trust takes delivery of the collateral either directly or through an authorized custodian.

h. Other investments authorized for the County by law, county ordinance, or resolution.

In addition to the above, County Ordinance 08-6 restricts the County's investments as follows:

a. The entire portfolio may be invested in US Treasury securities with a maximum maturity length of 10 years, but investments in Treasury strips are limited to 10% of the portfolio.

b. A maximum of 50% of the portfolio may be invested in the state of Florida's Local Government Investment Pool, known as Florida PRIME.

c. A maximum of 50% of the portfolio may be invested in US government agency securities, with no more than 10% of the portfolio in any individual US government agency.

d. A maximum of 60% of the portfolio may be invested in obligations of US government instrumentalities with a maturity length of 10 years, provided that no more than 30% of the portfolio is invested in any one issuer and no more than 25% of the portfolio is invested in callable securities.

e. A maximum of 20% of the portfolio may be invested in repurchase agreements excluding one-business day agreements and overnight sweep agreements, with no more than 10% of the portfolio in the repurchase agreements of a single institution.

f. A maximum of 20% of the portfolio may be invested in nonnegotiable interest-bearing time certificates of deposit of an institution with deposits secured by the Florida Security for Public Deposits Act, provided that the maximum maturity on any certificate is no greater than one year and no more than 10% of the portfolio is deposited with any one issuer.

g. A maximum of 20% of the portfolio may be invested in prime commercial paper (i.e. rated Prime-1 by Moody's, A-1 by Standard & Poor's, or AA by two nationally recognized rating agencies if backed by a letter of credit), with no more than 5% of the portfolio in the commercial paper of a single issuer. The maximum length to maturity shall be 270 days from the date of purchase.

h. A maximum of 50% of the portfolio may be invested in money market funds offered by registered investment companies and operated in accordance with 17 CFR 270.2a-7, provided that the money market funds are rated AAAm or AAAm-G or better by Standard & Poor's or the equivalent by another nationally recognized rating agency. No more than 25% of the portfolio may be invested in any one money market fund.

i. A maximum of 15% of the portfolio may be invested in high quality corporate notes (rated Aa by Moody's and AA by Standard & Poor's), with no more than 5% of the portfolio in the notes of a single issuer.

j. A maximum of 20% of the portfolio may be invested in intergovernmental investment pools, provided that the total investment does not exceed 25% of the intergovernmental pool.

k. A maximum of 25% of the total portfolio may be invested in state or local government taxable and/or tax exempt general obligation and/or revenue bonds (rated at least Aa by Moody's and AA by Standard and Poor's) or short-term debt (rated at least MIG-2 by Moody's and SP-2 by Standard & Poor's).

l. A maximum of 20% of the total portfolio may be invested in bankers' acceptances issued by a domestic bank or federally chartered domestic office of a foreign bank (rated at least P-1 by Moody's Investors Service and A-1 by Standard & Poor's), with a maximum of 5% of available funds with any one issuer. The maximum length to maturity shall be 180 days from purchase.

m. Reverse repurchase agreements and securities lending transactions are not permitted.

n. The maximum maturities shown above may be exceeded if investments are purchased to fulfill long-term debt service reserve requirements, in which case investments are permitted to have maturity dates up through the life of the debt service reserves.

E. Other

At year-end, the County had $93,751,000, in callable securities of US government sponsored agencies. These securities were purchased because the advantage gained from their higher interest rates more than offset the reinvestment risk–the risk that securities could be called and the proceeds reinvested at lower interest rates.

For the Hillsborough County reporting entity, deposits of $93,681,000 plus investments of $2,094,027,000 shown in the notes to the financial statements equal: the total of restricted and unrestricted cash and cash equivalents and investments of

$2,119,845,000 presented on the Statement of Net Position; plus the cash and cash equivalents and investments of $67,863,000 shown on the Statement of Fiduciary Assets and Liabilities - Agency Funds; since the cash and cash equivalents and investments of Fiduciary Funds are included in the notes to the financial statements, but not in the Statement of Net Position.

Note 4 Property Taxes

Property taxes based on assessed values at January 1 are payable on November 1 of each year. A four percent discount is allowed if the taxes are paid in November, with the discount declining by one percentage point each month thereafter. Taxes become delinquent on April 1 of the following year and tax certificates for the full amount of any unpaid taxes and assessments are auctioned beginning June 1 of that year. Property tax revenue is recorded when it becomes available. Available means when due and collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. No accrual for the property tax levy becoming due in November of 2017 is included in the accompanying financial statements since such taxes are collected to finance expenditures of the subsequent period. Section 200.071, Florida Statutes, limits aggregate ad valorem tax millage against property of the County to 10 mills each for countywide and unincorporated area services unless increased by voter referendum.

Note 5 Accounts Receivable, Amounts Due From Other Governments, and Mortgages Receivable

Accounts receivable at September 30, 2017, for the County's individual major funds and nonmajor funds in total, including applicable allowances for doubtful accounts, were as follows:

(Amounts in Thousands)	Accounts Receivable, Gross	Allowance for Doubtful Accounts	Accounts Receivable, Net
General Fund	$ 40,122	(31,030)	9,092
Countrywide Special Purpose Fund	154	--	154
Intergovernmental Grants Fund	67	--	67
Nonmajor governmental funds	1,890	(1,499)	391
Internal service funds	271	--	271
Water Resource Services Enterprise Fund	166,671	(51)	166,620
Solid Waste Resource Recovery Enterprise Fund	5,891	(41)	5,850
Amounts reported only under accrual basis of accounting (i.e. not reported in funds)	234	--	234
Total for primary government	215,300	(32,621)	182,679
Component units	124	--	124
Total for Hillsborough County reporting entity	$ 215,424	(32,621)	182,803

On the following chart of amounts due from other governments at September 30, 2017, "due from grantors" refers to amounts receivable from federal, state, or other grantors. "Due from state of Florida" refers to amounts receivable such as sales taxes, state shared revenues or other non-grant receivables from the state of Florida. Most accounts receivable and amounts due from other governments are expected to be collected within one year.

(Amounts in Thousands)	Due From Other Governments: State/Federal Grants	State of Florida	Other	Totals
General Fund	$ 238	1,815	--	2,053
Countrywide Special Purpose Fund	--	21,352	--	21,352
Sales Tax Revenue Fund	--	37,025	--	37,025
Intergovernmental Grants Fund	18,428	--	--	18,428
County Transportation Fund	1,912	9,005	--	10,917
Local Housing Fund	--	4,211	--	4,211
Nonmajor governmental funds	500	4,690	102	5,292
Water Enterprise Fund	--	--	78	78
Total for primary government	21,078	78,098	180	99,356
Component units	--	--	689	689
Total for Hillsborough County reporting entity	$ 21,078	78,098	869	100,045

The Agency funds have a due from other governments balance of $18,000, which is considered to be in the "other" category.

The County has a multi-family, single-family, construction and rehabilitation loan program to allow real estate developers with approved construction or rehabilitation projects to receive low interest mortgage loans where interest may be deferred until the end of the loan period under certain conditions. Most of the funding for this affordable housing program comes from the state of Florida's State Housing Initiative Partnership (SHIP) program and the federal government's HOME Investment Partnerships and Community Development Block Grant (CDBG) programs.

The County has two other programs to help provide affordable housing to County residents: (a) The First Time Home Buyers Down Payment Assistance program provides qualified first-time home buyers with a mortgage loan for down payment assistance which is payable upon sale of the house, but will be forgiven if the borrower remains in the house for an agreed upon period of up to 30 years. (b) The owner-occupied rehabilitation loan program allows qualified residents to apply for a mortgage loan for rehabilitation purposes. In certain cases a third-party administrator manages loan repayments. Both of these programs are funded by SHIP, CDBG, and HOME Investment Partnership grant programs.

The County also receives grant funding from the federal government's Neighborhood Stabilization Program (NSP). Under this program, the County uses NSP funding primarily to provide mortgages to nonprofit organizations to buy foreclosed and abandoned residential properties, renovate them, and sell them to members of the public to repeat the process.

Liens have been recorded in official records for the properties acquired for each of the loan programs described above. Mortgages receivable, net of applicable allowances for doubtful accounts, for these programs at September 30, 2017, which are reported in "notes and loans receivable," were as follows:

(Amounts in Thousands)	Mortgages Receivable, Gross	Allowance for Doubtful Accounts	Mortgages Receivable, Net
Intergovernmental Grants Fund	$ 58,498	(23,303)	35,195
Local Housing Assistance Fund	45,195	(25,475)	19,720
Total for primary government	103,693	(48,778)	54,915
Component units	7,061	(542)	6,519
Hillsborough County reporting entity	$ 110,754	(49,320)	61,434

During the current year, it was noted that County staff had not included mortgage receivables managed by the Florida Home Partnership in the "loans and notes receivables" balances reported in the September 30, 2016 financial statements. Although liens for these mortgages had been properly recorded in the official records of the Clerk of Circuit Court and mortgages issuances and repayments had been properly recorded in the County's financial records, certain balance sheet amounts had not been reported correctly. As a result, the September 30, 2016 financial statement amounts were restated as follows:

(Amounts in Thousands)	Amount Reported at Sept. 30, 2016	Restatement	Amount as Restated Sept. 30, 2016
Intergovernmental Grants Fund			
Mortgages receivable, net	$ 35,161	869	36,030
Deferred inflows of resources - unavailable revenues	(35,161)	(869)	(36,030)
Local Housing Assistance Fund			
Mortgages receivable, net	19,720	(262)	19,458
Deferred inflows of resources - unavailable revenues	(19,720)	262	(19,458)
Total for primary government			
Mortgages receivable, net	54,881	607	55,488
Unearned revenues	$ (54,881)	(607)	(55,488)

There was no impact on fund balance as a result of this restatement

Note 6 Capital Assets

Changes in capital assets of governmental and business-type activities for the year ended September 30, 2017 were as follows:

Governmental Activities: *(Amounts in Thousands)*	Beginning Balance	Increases	Decreases	Ending Balance
Land, including rights-of-way	$ 555,290	7,654	--	562,944
Infrastructure	5,941,280	49,741	--	5,991,021
Construction work in progress	104,589	78,630	65,350	117,869
Total non-depreciable assets	6,601,159	136,025	65,350	6,671,834
Buildings	832,856	47,381	2,115	878,122
Building improvements	295,542	12,353	--	307,895
Equipment	389,633	44,073	33,250	400,456
Intangibles*	35,223	5,351	--	40,574
Total depreciable assets	1,553,254	109,158	35,365	1,627,047
Less accumulated depreciation for:				
Buildings	(424,374)	(21,868)	(1,625)	(444,617)
Building improvements	(164,197)	(18,798)	1	(182,996)
Equipment	(296,724)	(36,881)	(32,626)	(300,979)
Intangibles	(29,043)	(5,636)	--	(34,679)
Total accumulated depreciation	(914,338)	(83,183)	(34,250)	(963,271)
Total capital assets, being depreciated, net	638,916	25,975	1,115	663,776
Total governmental capital assets, net	$ 7,240,075	162,000	66,465	7,335,610

*Intangible assets include easements and software.

Business-type Activities *(Amounts in Thousands)*	Beginning Balance	Increases	Decreases	Ending Balance
Land, including rights-of-way	$ 43,150	2	38	43,114
Construction work in progress	166,158	114,594	42,098	238,654
Total non-depreciable assets	209,308	114,596	42,136	281,768
Buildings	668,475	9,811	7,504	670,782
Building improvements	1,559,543	52,491	2,944	1,609,090
Equipment	65,263	5,530	6,278	64,515
Intangibles *	11,601	302	--	11,903
Total depreciable assets	2,304,882	68,134	16,726	2,356,290
Less accumulated depreciation for:				
Buildings	(381,747)	(25,108)	(626)	(406,229)
Building improvements	(808,491)	(50,154)	--	(858,645)
Equipment	(43,015)	(9,123)	(6,144)	(45,994)
Intangibles	(4,740)	(831)	(256)	(5,315)
Total accumulated depreciation and amortization	(1,237,993)	(85,216)	(7,026)	(1,316,183)
Total capital assets, being depreciated, net	1,066,889	(17,082)	9,700	1,040,107
Total business-type capital assets, net	$ 1,276,197	97,514	51,836	1,321,875

*Intangible assets include easements and software.

During fiscal year 2017, interest costs of $5,553,000 were capitalized to a combination of construction work-in-progress and completed capital assets on the Statement of Net Position - Proprietary Funds and deducted from interest expense on the Statement of Activities – Proprietary Funds. The interest expense capitalized represents the net amount after deducting the bond proceeds' investment income from the related tax-exempt debt interest cost. Total business-type interest costs incurred during fiscal year 2017 were $13,177,000.

Depreciation and/or amortization expense was charged for fiscal year 2017 to functions of the primary government as shown below:

(Amounts in Thousands)	Depreciation and Amortization
Governmental activities:	
General government	$ 14,672
Public safety	37,750
Physical environment	1,257
Transportation	2,850
Economic environment	2,479
Human services	8,541
Culture and recreation	3,173
Internal service funds	12,461
Total depreciation expense - governmental activities	$ 83,183
Business-type activities:	
Water Resource Services	$ 67,805
Solid Waste Resource Recovery	17,411
Total depreciation/amortization expense-business-type activities	$ 85,216

Construction or capital improvement commitments outstanding as measured by purchase orders and contracts outstanding of the primary government at September 30, 2017 were as follows:

(Amounts in Thousands)	Construction Commitments Outstanding
Intergovernmental Grants	$ 9
County Transportation Fund	34,638
Infrastructure Surtax Projects Fund	13,724
Nonmajor special revenue funds	7,844
Nonmajor capital projects funds	17,751
Water Enterprise Fund	206,115
Solid Waste Enterprise Fund	450
Total construction commitments outstanding	$ 280,531

The Capital Improvement Program is a financial plan of proposed capital projects covering a five or six-year period. Project costs can include project development, site acquisition, design, construction, renovation, initial fixtures and equipment, and administration. Major categories of projects include fire services, government facilities, libraries, parks programs, solid waste, stormwater, transportation, and water and wastewater. The Capital Improvement Program does not identify all project costs. It only identifies what will probably be appropriated during the period. Total capital costs will be greater. The Capital Improvement Program for fiscal years 2018 through 2023 incorporates projects with a total cost of $1,588,068,000.

Note 7 Long-Term Liabilities

A. Changes in Long-Term Liabilities

The following is a summary of changes in non-current liabilities for the year ended September 30, 2017, for both governmental activities and business-type activities:

Governmental Activities: *(Amounts in Thousands)*	**Beginning Balance (Restated)**	**Additions**	**Reductions**	**Ending Balance**
General obligation bonds	$ 61,345	--	2,405	58,940
Unamortized bond issue premiums	131	--	51	80
Revenue bonds	428,345	73,970	76,320	425,995
Unamortized bond issue premiums	42,760	2,397	7,405	37,752
Notes payable	120,387	24,753	22,126	123,014
Unamortized note issue discount	(41)	--	(7)	(34)
Compensated absences payable*	51,121	64,469	64,849	50,741
Net pension liability	775,286	107,835	12,162	870,959
Total OPEB liability** (restated)	77,417	--	855	76,562
Insurance claims payable***	33,561	135,122	134,565	34,118
Governmental activity long-term liabilities-primary government	1,590,312	408,546	320,731	1,678,127
Component units	3,087	6	3,058	35
Governmental activities long-term liabilities-reporting entity	$ 1,593,399	408,552	323,789	1,678,162

*Compensated absences payable are liquidated as sick and vacation leave expenditures are recorded for employees in the General Fund, Countywide Special Purpose Fund, Sales Tax Revenue Fund, Intergovernmental Grants Fund, County Transportation Fund, Infrastructure Surtax Fund, Water Enterprise Fund, Solid Waste Enterprise Fund, and various nonmajor funds with personnel expenditures.

**Total OPEB liability is liquidated as the medical claims of retirees covered by Hillsborough County are paid through the Self-Insurance Internal Service Fund.

***September 30, 2017, the Hillsborough County health care program for low-income residents had an "insurance claims payable, current" liability of $4,396,000 reported for claims incurred but not reported and reported but not paid, which was shown in the Statement of Net Position and the Balance Sheet – Governmental Funds. That liability was not included in the chart above because it was a current liability.

Business-type Activities *(Amounts in Thousands)*	**Beginning Balance (Restated)**	**Additions**	**Reductions**	**Ending Balance**
Revenue bonds	$ 499,675	114,230	141,867	472,038
Unamortized bond issue premiums	13,961	19,281	4,028	29,214
Unamortized bond issue discounts	(444)	--	(35)	(409)
Compensated absences payable	3,832	3,794	3,837	3,789
Net pension liability	44,980	5,200	1,060	49,120
Total OPEB liability (restated)	6,724	--	74	6,650
Other long-term liabilities (see Note 7.D.)	36,940	749	385	37,304
Business-type activity, long-term liabilities	$ 605,668	143,254	151,216	597,706

See Note 20 Exhibit A "Schedule of Changes in Long-Term Debt" at the end of the Notes to the Financial Statements for more information on the long-term debt of governmental and business-type activities, including the current portion of long-term debt. Deferred refunding losses and unamortized bond issuance discounts are recorded as reductions of bonds payable on the Statement of Net Position. Unamortized bond issuance premiums are recorded as additions to bonds payable on the Statement of Net Position.

B. Bonds Payable

Bonds payable, including current maturities, at September 30, 2017 were as follows:

(Amounts in Thousands)	Long-term Debt, Governmental
General Obligation Bonds:	
$18,540 August 28, 2002, General Obligation Refunding Bonds (Unincorporated Area Parks and Recreation Program), Series 2002, due in annual installments through 2025; interest cost at 4.20%. (Note 20 - Exhibit B)	$ 7,660
Unamortized bond issue premium	41
$11,305 December 29, 2009, General Obligation Bonds (Environmental Land Acquisition and Protection Program), Series 2009A, due in annual installments through 2019; interest cost at 3.87%. (Note 20 - Exhibit C)	3,155
Unamortized bond issue premium	39
$48,125 December 29, 2009, General Obligation Bonds (Environmental Land Acquisition and Protection Program), Series 2009B (Federally Taxable Build America Bonds Direct Subsidy), due in annual installments through 2039; interest cost at 4.00%. (Note 20 - Exhibit D)	48,125
Net general obligation bonds, governmental activities	$ 59,020

Revenue Bonds	Long-term Debt, Governmental
$191,800 October 31, 2007, Community Investment Tax Revenue Bonds, Series 2007, due in annual installments through 2026; interest cost at 4.5%. (Note 20 - Exhibit E)	$ 10,690
$19,195 May 7, 2008, Capital Improvement Non-Ad Valorem Refunding Revenue Bonds (Warehouse and Sheriff's Facilities Projects), Series 2008, due in annual installments through 2028; interest cost at 4.2%. (Note 20 - Exhibit F)	905
$38,130 May 23, 2012, Community Investment Tax Refunding Revenue Bonds, Series 2012A, due in annual installments through 2025; interest cost at 2.42%. (Note 20 - Exhibit G)	28,360
Unamortized bond issue premium	2,382
$51,625 May 23, 2012, Community Investment Tax Refunding Revenue Bonds, Series 2012B, due in annual installments through 2025; interest cost at 2.42%. (Note 20 - Exhibit H)	44,195
Unamortized bond issue premium	3,577
$67,445 June 21, 2012, Capital Improvement Program Revenue Bonds, Series 2012, due in annual installments through 2026; interest cost at 2.16%. (Note 20 - Exhibit I)	48,185
Unamortized bond issue premium	$ 5,615

Revenue Bonds	Long-term Debt, Governmental
$67,800 April 10, 2015, Communications Services Tax Revenue Bonds, Series 2 2015, due in annual installments through 2045; interest cost at 2.16%. (Note 20 - Exhibit J)	$ 66,675
Unamortized bond issuance premium	5,009
$139,500 July 29, 2015, Community Investment Tax Refunding Revenue Bonds, Series 2015, due in annual installments through 2025; interest cost at 2.18%. (Note 20 – Exhibit K)	136,735
Unamortized bond issuance premium	17,323
$18,185 July 14, 2016, Capital Improvement Program Refunding Revenue Bonds, Series 2016, due in annual installments through 2024; interest cost at 1.56%. (Note 20 - Exhibit L)	16,280
Unamortized bond issuance premium	1,638
$39,075 October 27, 2016, Fifth Cent Tourist Development Tax Refunding Revenue Bonds Series 2016, due in annual installments through 2047; interest cost at 2.64%. (Note 20 - Exhibit M)	39,075
Unamortized bond issuance premium	1,507
$12,875 February 16, 2017, Fourth Cent Tourist Development Tax Refunding Revenue Bonds Series 2017A, due in annual installments through 2035; interest cost at 3.91%. (Note 20 - Exhibit N)	12,875
Unamortized bond issuance premium	701
$22,020 February 16, 2017, Fourth Cent Tourist Development Tax Refunding Revenue Bonds Series 2017B, due in annual installments through 2035; interest cost at 3.91%. (Note 20 - Exhibit O)	22,020
Net revenue bonds, governmental activities	$ 463,747
Total of net general obligation bonds, and net revenue bonds, for governmental activities	$ 522,767

Revenue Bonds	Long-term Debt, Business-type
$18,035 November 16, 2010, Utility Revenue Bonds, Series 2010A (tax exempt), due in annual installments through 2019; interest cost at 2.05%. (Note 20 - Exhibit P)	$ 5,545
Unamortized bond issuance premium	53
$110,265 November 16, 2010, Utility Revenue Bonds, Series 2010B (Build America Bonds, which are taxable, but provide a direct 35% interest subsidy to the local government), final maturity in 2037; interest cost at 3.43%. (Note 20 - Exhibit Q)	110,265
Unamortized bond issue discount	(409)
$21,700 November 16, 2010, Utility Revenue Bonds, Series 2010C (Recovery Zone Economic Development Bonds, which are taxable, but provide a direct 45% interest subsidy to the local government), final maturity in 2040; interest cost at 3.22%. (Note 20 - Exhibit R)	21,700
$25,160 May 8, 2013, Solid Waste and Resource Recovery Bonds, Series 2013 (Alternative Minimum Tax), final maturity in 2023; interest cost at 1.79%. (Note 20 - Exhibit S)	15,628
$207,795 July 26, 2016, Utility System Revenue Bonds, Series 2016B, final maturity in 2046; interest cost at 2.83%. (Note 20 - Exhibit T)	207,795
Unamortized bond issue discount	$ 11,689

Revenue Bonds	Long-term Debt, Business-type
$89,010 November 21, 2016, Solid Waste and Resource Recovery Revenue Bonds, Series 2016A, due in annual installments through 2034; interest cost at 3.0%. (Note 20 - Exhibit U)	$ 85,885
Unamortized bond issue discount	11,791
$25,220 November 21, 2016, Solid Waste and Resource Recovery Revenue Bonds, Series 2016B, due in annual installments through 2030; interest cost at 3.0%. (Note 20 - Exhibit V)	25,220
Unamortized bond issue discount	5,681
Net revenue bonds, business-type activities	$ 500,843

Note 20, Exhibits B through V, show future debt service requirements, including sinking fund purchases for each issue.

Annual debt service requirements to maturity for long-term governmental bonded debt are as follows:

Long-Term Bonded Debt, Governmental Activities
(Amounts in Thousands)

Year Ending September 30	General Obligation Bonds			Revenue Bonds		
	Principal	Interest	Less Subsidy	Principal	Interest	Total
2018	$ 2,505	3,377	(938)*	30,220	19,402	54,566
2019	2,600	3,281	(1,004)	30,750	17,422	53,049
2020	2,725	3,159	(1,004)	32,290	15,871	53,041
2021	2,825	3,025	(975)	33,855	14,295	53,025
2022	2,945	2,883	(945)	35,480	12,626	52,989
2023-2027	12,290	12,280	(4,221)	157,250	36,799	214,398
2028-2032	11,885	8,963	(3,138)	23,775	18,745	60,230
2033-2037	14,500	4,945	(1,731)	27,280	13,776	58,770
2038-2042	6,665	640	(224)	26,880	8,426	42,387
2043-2047	--	--	--	28,215	2,915	31,130
Total	$ 58,940	42,553	(14,180)	425,995	160,277	673,585

*The Build America Bonds federal subsidy for fiscal year 2018 will be reduced 6.6% due to sequestration mandated by the American Taxpayer Relief Act of 2012.

Annual debt service requirements to maturity for business-type bonded debt are as follows:

Long-term Debt, Business-type Activities
(Amounts in Thousands)

Year Ending September 30	Revenue Bonds Principal	Interest	Less Subsidy	Total
2018	$ 10,030	19,572	(2,376)*	27,226
2019	10,420	19,482	(2,544)	27,358
2020	15,635	18,730	(2,544)	31,821
2021	16,102	18,197	(2,481)	31,818
2022	16,714	17,522	(2,413)	31,823
2023-2027	81,207	76,489	(10,869)	146,827
2028-2032	91,165	57,296	(8,330)	140,131
2033-2037	82,790	35,543	(5,090)	113,243
2038-2042	77,285	18,962	(1,161)	95,086
2043-2047	70,690	5,381	-	76,071
Total	$ 472,038	287,174	(37,808)	721,404

*The Build America Bonds federal subsidy for fiscal year 2018 will be reduced 6.6% due to sequestration mandated by the American Taxpayer Relief Act of 2012.

C. Notes Payable

On April 5, 2000, the BOCC adopted a resolution for the issuance of Capital Improvement Program Commercial Paper Notes, Series A (Non Alternative Minimum Tax), Series B (Alternative Minimum Tax), and Series C (Taxable) not to exceed $200,000,000. Commercial paper notes were issued as part of a long-term financing program where notes are issued, rolled over as needed, and ultimately refinanced with long-term debt as favorable longer-term rates become available in the financial markets. The BOCC has currently authorized notes payable issuances of up to $300,000,000. The commercial paper notes are issued at face values of $100,000 or more. The notes are payable in full plus accrued interest on maturity which is not greater than 270 days from the issue date. To facilitate an efficient and effective use of available cash, the County will periodically issue new money notes and reissue maturing notes at current market interest rates to fund its cash needs. During fiscal year 2017, market interest rates ranged from 0.56% to 1.49%. The County intends to redeem a portion of outstanding notes with program revenues and to refinance the remaining notes with future long-term financing. Payment of the maturing commercial paper notes payable is secured by an irrevocable direct pay letter of credit in the amount of $300,000,000. Interest on the notes is payable at the time each note matures.

At September 30, 2017, total notes payable outstanding were $123,014,000 as shown below.

Governmental activities:

(Amounts in Thousands)	Issue Date	Maturity Date	Interest Rate	Face Amount
Commercial paper notes:	9-7-17	11-16-17	0.86%	$ 2,400
	9-7-17	11-16-17	0.86	33,000
	9-14-17	11-30-17	0.90	5,610
	9-14-17	11-30-17	0.90	13,000
	9-14-17	11-30-17	0.90	5,500
	9-21-17	10-26-17	0.90	13,405
	9-21-17	10-26-17	0.90	4,348
JPMorgan Tampa Bay Arena note	11-5-15	10-1-26	2.16	10,330
Raymond James Court Facilities note	11-5-15	11-29-29	2.28	18,168
Hancock Bank Non-Ad valorem Warehouse & Sheriff's Facilities Note	8-21-17	7-1-28	variable	11,749
Taxable Commercial paper Note Series 2017 C	9-14-17	11-30-17	1.31	5,504
Total notes payable				$ 123,014

Notes payable are presented on the Statement of Net Position.

D. Other Long-Term Liabilities

The County had no other long-term liabilities reported in the Governmental Activities column of the Statement of Net Position at September 30, 2017. The County had no arbitrage rebate liabilities at September 30, 2017. See Note 7.F., Arbitrage Rebate Liability, for more information. Note 11, *Transfers In and Out*, provides information on the funds that provided financial resources to individual debt service funds during fiscal year 2017.

Other long-term liabilities, including current maturities, for the Enterprise Funds at September 30, 2017, were as follows:

(Amounts in Thousands)	Other Long-Term Liabilities Business-Type
Open landfill closure and postclosure costs	$ 33,985
Closed landfill remediation/monitoring	3,319
Total other long term liabilities, business-type activities	$ 37,304

The other long-term liabilities for governmental and business-type activities shown above will be liquidated as presented on the following chart:

(Amounts in Thousands) Year Ending Sept. 30	Other Long-Term Liabilities Business-Type Amount
2018	$ 217
2019	224
2020	229
2021	235
2022	241
2023-2027	1,192
2028-2032	653
2033-2037	299
2038-2042	28
2043-2047	--
2048-2052	4,358
2053-2057	5,447
2058-2062	5,447
2063-2067	5,447
2068-2072	5,447
2073-2077	5,664
2078-2082	1,307
2083-2087	217
2088-2092	217
2093-2097	217
2098-2102	218
Total principal	$ 37,304

There is no interest on the other long-term liabilities in the governmental and business-type activities.

E. Defeasance of Debt Obligations

On October 27, 2016, the County legally defeased $22,900,000 of outstanding 2006 Fifth Cent Tourist Development Refunding Bonds using proceeds from the issuance of 2016 Fifth Cent Tourist Development Refunding Revenue Bonds and cash available for accrued interest. Proceeds and available cash of $22,984,000 were deposited in an irrevocable trust fund to pay future debt service on the refunded bonds.

The debt defeasance of the 2006 Fifth Cent Tourist Development Refunding Bonds resulted in accounting gain of $92,000, which was reported as a part of general government expenses in the government wide Statement of Activities and as a "deferred outflow of resources" in the government wide Statement of Net Position in accordance with GASB Statement No. 65, *Items Previously Recorded as Assets and Liabilities*. Even though there was an accounting loss, there was an overall

economic gain of $744,000 from this transaction because the present value of the principal and interest payments avoided exceeded the amount placed in escrow for these bonds. On November 1, 2016 the escrow agent Zions Bank redeemed all outstanding principal for these bonds. At September 30, 2017 these bonds were legally defeased and related liabilities were removed from the Statement of Net Position.

On February 16, 2017, the County legally defeased $14,025,000 of outstanding 2006 Fourth Cent Tourist Development Tax Revenue Bonds using proceeds from the issuance of 2017A Fourth Cent Tourist Development Refunding Revenue Bonds and available cash. Proceeds and cash available for accrued interest of $13,664,000 were deposited in an irrevocable trust fund to pay future debt service on the refunded bonds.

The debt defeasance of the 2006 Fourth Cent Tourist Development Tax Revenue Bonds resulted in an accounting loss of $3,000 which was reported as a part of general government expenses in the government wide Statement of Activities and as a "deferred outflow of resources" in the government wide Statement of Net Position in accordance with GASB Statement No. 65, *Items Previously Recorded as Assets and Liabilities*. There was an also an overall economic gain of $197,000 from this transaction because the present value of the principal and interest payments was less than the amount placed in escrow for these bonds. On April 1, 2017 the escrow agent Zions Bank redeemed all outstanding principal for these bonds. At September 30, 2017 these bonds were legally defeased and related liabilities were removed from the Statement of Net Position.

On September 26, 2017, the County legally defeased $11,420,000 of outstanding 2008 Non Ad Valorem Refunding Bonds using proceeds from the issuance of 2017 Non Ad Valorem Refunding Note. Proceeds and accrued interest of $117,194 were deposited in an irrevocable trust fund to pay future debt service on the refunded bonds.

The debt defeasance of the 2008 Non Ad valorem Refunding Revenue Bonds resulted in an accounting loss of $642,000 which was reported as a part of general government expenses in the governmentwide Statement of Activities and as a "deferred outflow of resources" in the governmentwide Statement of Net Position in accordance with GASB Statement No. 65, Items Previously Recorded as Assets and Liabilities. Even though there was an accounting loss, there was an overall economic gain of $47,000 from this transaction because the present value of the principal and interest payments avoided exceeded the amount placed in escrow for these bonds. At September 30, 2017 these bonds were legally defeased and related liabilities were removed from the Statement of Net Position.

The purpose of these cash defeasances was to obtain several benefits. The first benefit was that a higher rate of return was obtained when cash and investments earning a composite yield of approximately 0.97% during fiscal year 2017 were irrevocably deposited with an escrow agent and invested in higher yielding longer-term securities, i.e. through the refunded bonds' call date in fiscal year 2017. The second benefit was that by extinguishing these liabilities using cash available in debt service reserves, the County's overall debt service requirements were reduced, which freed up a total of approximately $585,000 annually for operational purposes. The third benefit was that the County reduced its liabilities and improved its credit worthiness.

On November 21, 2016, the County legally defeased $133,660,000 of outstanding 2006 Solid Waste and Resource Recovery Revenue Bonds using proceeds from the issuance of 2016A and 2016B Solid Waste and Resource Recovery Revenue Bonds and available cash. Proceeds and cash associated with accrued interest and principal due through the refunding date of $135,580,000 in total were deposited in an irrevocable trust to pay future debt service on the refunded bonds.

The debt defeasance of the 2006 Solid Waste and Resource Recovery Revenue Bonds resulted in an overall economic gain of $1,718,000 from this transaction because the present value of the principal and interest payments avoided exceeded the amount placed in escrow for these bonds. At September 30, 2017 these bonds were legally defeased and related liabilities were removed from the Statement of Net Position. See Note 20 Exhibit A "Schedule of Changes in Long-Term Debt" for information on the affected bond issues.

F. Arbitrage Rebate Liability

Certain long-term debt obligations of the County are subject to Section 148 of the Internal Revenue Code which requires that interest earned on proceeds from tax-exempt debt be rebated to the federal government to the extent that those earnings exceed the interest cost on the related tax-exempt debt. The County had no arbitrage rebate liability at September 30, 2017.

G. Debt Compliance

Various bond indentures or resolutions contain covenants which specify certain limitations and restrictions for the County regarding annual debt service requirements, the use of certain restricted accounts, minimum sinking fund balances, and minimum revenue bond coverage. Management believes that the County has complied with these covenants.

H. Defeased Debt

Defeased debt is unredeemed debt that is not reported on the financial statements because the cash and investments necessary for repayment have been irrevocably placed with an independent escrow agent, who will make debt service payments until the call date. Once defeased debt is called, it is no longer considered defeased because the liability for the bonds has been totally extinguished. The principal balances on bond issues defeased at September 30, 2017, are listed below:

(Amounts in Thousands)	Governmental Activities
2007 Community Investment Tax Revenue Bonds	$ 103,745
2008 CIP Non-Ad Valorem Refunding Bonds	11,420

(Amounts in Thousands)	Business-Type Activities
2006 Solid Waste and Resource Recovery Revenue Bonds	$ 128,860

I. Non-Commitment Special Assessment Debt

On May 3, 2006, the County issued $101.1 million in Capacity Assessment Special Assessment Revenue Bonds, Series 2006. These bonds had interest rates from 3.55% to 5.00% with interest payable semiannually and principal payable annually. The County irrevocably pledged its long-term capacity assessment accounts receivable and related annual special assessment collections of approximately $10 million to secure repayment of the bonds. In exchange, the Water Enterprise Fund received net proceeds of $93.8 million for capital expansion. On September 4, 2015 these Series 2006 bonds were refinanced using available equity of $7,219,000, debt service reserves of 8,895,000, and a $42,835,000 Capacity Special Assessment Refunding Revenue Note, Series 2015, with a fixed interest rate of 1.67%. Interest is payable semiannually to Wells Fargo Municipal Capital Strategies, LLC. To secure repayment of this note, the County irrevocably pledged its annual special assessment collections of approximately $10 million. This refinance resulted in a savings of $25,308,000 in debt service costs over the ten years that would have remained on the Series 2006 bonds. At September 30, 2017, Capacity Special Assessment Refunding Revenue Note, Series 2015 had $26,495,000 outstanding. These obligations are not recorded by the County since the County is not obligated in any manner for the repayment of these debt obligations.

J. Non-Commitment Conduit Debt Obligations

The County follows GASB Interpretation No. 2, *Disclosure of Conduit Debt Obligations, an Interpretation of NCGA Statement 1*. Conduit debt obligations are certain limited-obligation revenue bonds or similar debt instruments issued for the purpose of providing capital financing for a specific third party that is not a part of the County's financial reporting entity. Although conduit debt obligations bear the name of a "related organization" of the County, neither the County nor the Housing Finance Authority has an obligation for such debt.

The BOCC created the Housing Finance Authority of Hillsborough County (HFA) in fiscal year 1986 for the purpose of alleviating a shortage of affordable residential housing facilities for persons and families of low and moderate income within Hillsborough County. At September 30, 2017, the HFA had $146,661,000 of Multi-Family Housing Revenue and Refunding Bonds outstanding consisting of 18 separate bond issues. Both of these types of bonds are payable solely from revenues, receipts, and resources of the HFA pledged under related trust indentures. The HFA, the County, the State, or any political subdivisions of the State, are not obligated in any manner for the repayment of these notes or bonds. However, the HFA routinely makes financial contributions to the Single Family Bond Programs and receives fees and other income from the Single Family Bond Programs. In addition any residual funds remaining in any Single Family Bond Program after the bonds are retired are released to the HFA. As a result of the HFA's financial relationship to the Single Family bond issues, all

transactions related to the Single Family Bond Programs are included in the financial statements of the HFA, which is disclosed as a related organization of the County. The HFA's Multi-Family Housing Revenue and Refunding Bonds are not considered obligations of the County, so they are not reported as liabilities in the accompanying financial statements.

K. Pledged Revenues for Debt Service

The following chart shows information on revenues pledged or used for debt service.

Percentage of Pledged Revenues Used for Debt Service -- Governmental Revenue Bonds

Revenue Bonds for Governmental Activities (a)	Revenues Pledged Used for Fiscal Year 2017 Debt Service Payments						Debt Service Payments
(Amounts in Thousands)	CIT (b)	Fourth Cent TDT (c)	Fifth Cent TDT (c)	Court Revenues (d)	Commun-ications Services Tax	Non-Ad Valorem (e)	Until Final Bond Maturity
2007 Community Investment Tax Revenue Bonds, for facilities	$ 12,440	--	--	--	--	--	$ 10,957
2008 Capital Improvement Non-Ad Valorem Refunding Revenue Bonds, for warehouse and Sheriff facilities	--	--	--	--	--	1,391	941
2012A Community Investment Tax Refunding Revenue Bonds for jail and stormwater	4,110	--	--	--	--	--	33,908
2012B Community Investment Tax Refunding Revenue Bonds for infrastructure	6,726	--	--	--	--	--	52,999
2012 Capital Improvement Program Revenue Bonds for facilities	--	--	--	--	--	--	61,011
2015 Communications Services Tax Revenue Bonds for facilities	--	--	--	--	2,580	1,537	119,251
2015 CIT Refunding Revenue Bonds for Infrastructure	9,367	--	--	--	--	--	172,120
2016 CIP Refunding Revenue Bonds	--	--	--	270	--	192	19,225
2016 Fifth Cent Tourist Development Tax Bonds	--	--	1,941	--	--	--	59,929
2017 Fourth Cent Tourist Development Tax Bonds	--	1,637	--	--	--	--	17,500
2017 Fourth Cent Tourist Development Tax Bonds	--	1,358	--	--	--	--	37,932
Total debt service on bonds.....							$ 585,773
Total pledged revenues for fiscal year 2017 debt service	$ 32,643	2,995	1,941	270	2,580	3,120	$ 43,549
Total pledged revenues available for fiscal year 2017 debt service (f)	$ 62,360	6,218	6,218	2,231	14,722	70,739	$ 162,488
FY 2017 pledged revenues used as a percentage of revenues available	52.3 %	48.2 %	31.2 %	12.1 %	17.5 %	4.4 %	26.8 %

(a) See Notes 7 B. for maturity dates and other information on these revenue bonds.

(b) A discretionary sales surtax known as the Community Investment Tax (CIT).

(c) A local option tourist development tax (TDT).

(d) Court revenues consist of noncriminal traffic infraction revenues.

(e) Non-Ad Valorem revenues consist primarily of $104,072,000 from the Half Cent Sales Tax, $1,836,000 from Guaranteed Entitlement Revenues, $1,555,000 from Local Business Taxes, $403,000 from mobile home license fees, $436,000 from alcoholic beverage licenses, $595,000 from the annual license payment for George M. Steinbrenner Field baseball stadium by the New York Yankees, and $436,000 from arena special events fees from the Tampa Bay Lightning.

(f) Although specific revenues are pledged for specific revenue bonds for governmental activities shown on the chart above, non-ad valorem revenues are also available for debt service on these revenue bonds if specific revenues are insufficient.

Note 8 Employee Retirement Plans

Florida Retirement System – General Information

Substantially all County employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two multiple-employer cost-sharing defined benefit plans administered by the Florida Department of Management Services, Division of Retirement: the FRS Pension Plan and the Retiree Health Insurance Subsidy (HIS Program). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan (Investment Plan) administered by the State Board of Administration. Employees may choose the Investment Plan as an alternative to the FRS Pension Plan. As a general rule, membership in the FRS is compulsory for employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the state of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

The state of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. This report includes an "emphasis of matters" paragraph in the auditor report in which the Florida Retirement System's consulting actuary noted that the reduced investment return assumption adopted by the Florida Retirement System Actuarial Assumption Conference conflicted with the actuary's judgment of a reasonable assumption as defined by Actuarial Standard of Practice No. 27. The auditor's opinion, however was not modified with respect to that matter. For additional details, see: www.dms.myflorida.com/workforce_operations/retirement/publications/annual_reports. The report may also be obtained by writing to the state of Florida Division of Retirement, PO Box 9000, Tallahassee, Florida 32315-9000.

Plan Descriptions for Cost-Sharing Defined Benefit Plans

- The FRS Pension Plan is a multiple-employer cost-sharing qualified defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees.
- The Retiree Health Insurance Subsidy (HIS) Program is a multiple-employer cost-sharing, defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The Florida Legislature sets and amends the contribution requirements and benefit terms of the HIS Program.

Benefits Provided

FRS Pension Plan

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. Regular Class, Senior Management Service Class and Elected Officers Class plan members hired prior to July 1, 2011 at age 62 with 6 years of credited service or 30 years of service regardless of age are entitled to an annual retirement benefit payable monthly for life, equal to 1.6% of their final average compensation for each year of credited service. Average final compensation is the average of the employee's five highest fiscal years of salary earned during credited service. Vested employees with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Class and Special Risk Administrative Support Class members employees such as sworn law enforcement officers, firefighters, and correctional officers who retire at or after age 55 with 6 years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life equal to 3.0% of their final average compensation for each year of credited service.

Regular Class, Senior Management Service Class and Elected Officers Class plan members hired after June 30, 2011 at age 65 with 8 years of credited service or 33 years of service regardless of age are entitled to annual retirement benefits payable monthly for life, equal to 1.6% of their final average compensation for each year of credited service. Average final compensation will be the average of the employee's eight highest fiscal years earned during credited service. Vested employees with less than 33 years of service may retire before age 65 and receive reduced retirement benefits. Special risk class employees such as sworn law enforcement officers, firefighters, and correctional officers who retire at or after age 60 with 8 years of credited service, or with 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

HIS Program

The benefit under the HIS Program is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended June 30, 2017, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by $5. The minimum payment is $30 and the maximum payment is $150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive an HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which may include Medicare.

Contributions

FRS Pension Plan

Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute 3% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2016 through June 30, 2017 and from July 1, 2017 through September 30, 2017, respectively, were as follows: Regular—7.52% and 7.92%; Special Risk Administrative Support—28.06% and 34.63%; Special Risk—22.57% and 23.27%; Senior Management Service—21.77% and 22.71%; Elected Officers—42.47% and 45.50%; and DROP participants—12.99% and 13.26%. These employer contribution rates include 1.66% and 1.66% HIS Program subsidies.

HIS Program

The HIS Program is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. The HIS contribution for the period October 1, 2016 through September 30, 2017 was 1.66%. The employer contribution rates shown in the FRS Pension Plan section above include the HIS Program contribution rate of 1.66%, for the periods of October 1, 2016 through September 30, 2017. HIS Program contributions are deposited in a separate trust fund from which payments are authorized. HIS Program benefits are not guaranteed and are subject to annual legislative appropriation. In the event that legislative appropriations and/or available funds are not sufficient, HIS benefits may be reduced or canceled.

Total County contributions, including employee contributions, to the FRS Pension Plan were $61,141,000 for the fiscal year ended September 30, 2017. Total County contributions to the HIS Program were $9,300,000 for the fiscal year ended September 30, 2017.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Pension Liabilities - At September 30, 2017, the County reported net pension liabilities of $730,553,000 and $189,526,000, respectively, for its proportionate shares of the FRS Pension Plan and HIS Program net pension liabilities. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2017. The County's proportionate share of the net pension liability was based on the County's contributions as a percentage of all contributions from participating members for the state of Florida fiscal year ended June 30, 2017. At June 30, 2017, the County's proportionate shares for the FRS Pension Plan and HIS Program were 2.47% and 1.77%, respectively, which were 0.02 and 0.03 percentage points higher than the respective proportionate shares measured as of June 30, 2016. The components of the County's net pension liabilities at September 30, 2017 were as follows:

	FRS Pension Plan	HIS Program	Total
Total pension liability	$ 4,535,372,000	192,687,000	4,728,059,000
Plan fiduciary net position	(3,804,819,000)	(3,161,000)	(3,807,980,000)
Net pension liability	$ 730,553,000	189,526,000	920,079,000
Plan fiduciary net position as a percentage of the total pension liability	83.89 %	1.64 %	80.54 %

"Plan fiduciary net position" represents cash and investment assets held to pay pension liabilities as they mature. "Net pension liability" represents the equity in the applicable pension plan. "Plan fiduciary net position" represents the portion of the total pension liability that is funded by cash and investments. Detailed information regarding the FRS Pension Plan and HIS Program fiduciary net position is available in the separately issued FRS *Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report*. To obtain this report, see the second paragraph of Note 8.

Pension (Benefit) Expense - For the fiscal year ended September 30, 2017, the County recognized pension expense of $60,809,000, which consisted of $54,813,000 associated with the Pension Plan and $5,996,000 associated with the HIS Program. Changes in net pension liability are recognized in pension expense during the fiscal year except for as indicated in the section on Deferred Outflows and Inflows of Resources

Deferred Outflows/Inflows of Resources – For the fiscal year ended September 30, 2017, the County reported pension-related deferred outflows of resources and deferred inflows of resources from the following sources:

	FRS Pension Plan		HIS Program	
Description	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	$ 67,047,000	(4,047,000)	--	(395,000)
Changes in assumptions	245,517,000	--	26,641,000	(16,389,000)
Net difference between projected and actual earnings on plan investments	--	(18,105,000)	105,000	--
Changes in proportion and differences between County contributions and proportionate share of contributions	26,379,000	(25,319,000)	8,168,000	(3,038,000)
County contributions subsequent to the measurement date	16,903,000	--	2,326,000	--
Total	$ 355,846,000	(47,471,000)	37,240,000	(19,822,000)

The deferred outflows of resources totaling $16,903,000 and $2,326,000 resulting from County contributions to the Pension Plan and HIS Program, respectively, which were subsequent to the June 30, 2017 measurement date, will be recognized as a pension expense in the fiscal year ending September 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the FRS Pension Plan and HIS Program will be recognized in pension expense as follows:

Fiscal Year Ending September 30	FRS Pension Plan	HIS Program
2018	$ 38,045,000	4,705,000
2019	101,119,000	4,675,000
2020	70,703,000	4,660,000
2021	14,446,000	3,494,000
2022	48,860,000	1,378,000
Thereafter	$ 18,298,000	(3,820,000)

Actuarial Assumptions – The total pension liabilities for the FRS Pension Plan and HIS Program in the June 30, 2017 actuarial valuation were determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation rate of 2.60%

Average rate of salary increases of 3.25%, including inflation

Investment rate of return, net of pension plan investment expense of 7.10%, including inflation for FRS Pension Plan; this was a decrease from 7.65% in the prior year

Investment rate of return, net of pension plan investment expense of 3.58%, including inflation for HIS Plan; this was a decrease from 3.80% in the prior year

Average expected remaining service life of employees provided with FRS Pension Plan at June 30, 2016 was 6.4 years

Average expected remaining service life of employees provided with HIS Program at June 30, 2016 was 7.2 years

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables

The actuarial assumptions used in the July 1, 2017, FRS Pension Plan valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The long-term expected rates of return on FRS Pension Plan and HIS Program investments were not based on historical returns, but instead were based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions. A mean inflation rate of 2.6% was assumed along with a standard deviation of 1.9%. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1 %	3.0 %	3.0 %	1.8 %
Fixed income	18 %	4.5 %	4.4 %	4.2 %
Global equity	53 %	7.8 %	6.6 %	17.0 %
Real estate (property)	10 %	6.6 %	5.9 %	12.8 %
Private equity	6 %	11.5 %	7.8 %	30.0 %
Strategic investments	12 %	6.1 %	5.6 %	9.7 %
	100.0 %			

Discount Rates – The FRS Pension Plan discount rate used to measure the total pension liability was 7.10%. The FRS Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

The HIS Program discount rate used to measure the total pension liability was 3.58%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Program sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of Net Pension Liability to Changes in the Discount Rate – The County's proportionate share of the FRS Pension Plan and HIS Program will change under varying discount rate assumptions. For example, a higher discount rate would lead to a lower net pension liability. Conversely a lower discount rate would lead to a higher net pension liability. The following chart show the effects on the FRS Pension Plan and HIS Program net pension liabilities under discount rates that are one percentage point higher or lower than the discount rate actually used. The chart specifically shows the net pension liability of the FRS Pension Plan if its discount rates were 6.10%, 7.10%, or 8.10% as well as the net pension liability of the HIS Program if its discount rates were 2.58%, 3.58%, or 4.58%.

(Amounts in thousands)

Proportionate Share of FRS Net Pension Plan Net Pension Liability		
1% Decrease	Current Discount Rate	1% Increase
6.10%	7.10%	8.10%
$1,322,256	730,553	239,303

Proportionate Share of HIS Program Net Pension Liability		
1% Decrease	Current Discount Rate	1% Increase
2.58%	3.58%	4.58%
216,275	189,526	167,247

The County remits contractually required FRS Pension Plan and HIS Program contributions as established by the Florida Legislature. The County did not have a payable for outstanding contributions to the FRS Pension Plan, HIS Program or Investment Plan at September 30, 2017.

Investment Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The Investment Plan is reported in the SBA's annual financial statements and in the state of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS Pension Plan. County employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.) as the FRS Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members. See FRS Pension Plan contribution rates in the Contributions section of this note for more information.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the

employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2017, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the County.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump- sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The County remits contractually required FRS Investment Plan contributions as established by the Florida Legislature. The County's total employer contributions to the Investment Plan were approximately $6,246,000 for fiscal year 2017.

Note 9 Other Postemployment Benefits (OPEB)

The County has a single-employer defined benefit OPEB plan. Some non-County employers participate in the County OPEB plan, but their participation is immaterial individually and in total. These non-County employers are the Arts Council, Port Authority, Tampa Sports Authority, Children's Board and Expressway Authority and they represent less than 5% of total assessments for the County's OPEB plan. The County expenses the cost of OPEB over the active service lives of its employees rather than using a "pay-as-you-go" basis. Expensing the cost of a future benefit over the active work-lives of employees is a fiscally sound approach because employees earn the future benefits over their working careers.

OPEB Plan Description and Benefits Provided

County OPEB Plan Description. The County provides the following health-related benefits to retirees and certain former employees, which together represent the County OPEB Plan: (a) The County is required by Florida Statute 112.0801 to allow retirees and certain former employees to buy healthcare coverage at the same "group rates" that current employees are charged. Although retirees pay for healthcare at group rates, they receive a valuable benefit because they can buy insurance at costs that are lower than the costs associated with the experience rating for their age bracket. The availability of this lower cost health insurance represents an *implicit subsidy* for retirees. (b) The County offers a monthly stipend of $5 for each year of service up to a maximum benefit of $150 per month (or $6 for each year of service up to a maximum benefit of $240 per month). The stipend is payable to regular retired employees from ages 62 to 65 and to special risk retired employees from ages 55 to 65. The stipend is to be used to offset the cost of health insurance. Although the implicit subsidy is required by state law when healthcare is offered as an employee benefit, the stipend may be cancelled at any time. The County does not issue separate OPEB Plan financial statements. As a result all required disclosures are included in this report.

Substantially all full-time employees may qualify for these OPEB benefits. At September 30, 2017, the OPEB Plan covered approximately 9,011 active employees, consisting of those currently eligible and those not yet fully eligible, as well as 1,404 retirees or other inactive employees.

Total OPEB Liability

Actuarial Method and Assumptions - The total OPEB Liability was actuarially determined based on several actuarial assumptions. September 30, 2017 was the actuarial measurement date. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. The actuarial assumptions used in the September 30, 2017 OPEB Plan valuation were based on the results of an actuarial experience study for the period from October 1, 2016 through September 30, 2017.

The entry age normal actuarial cost method was used in the September 30, 2017 actuarial valuation. Other actuarial assumptions included a composite inflation rate of 2.8% and a composite discount rate of 3.6%. In addition, the initial annual healthcare cost trend rate assumptions were 6.0% (5.5% post-Medicare) grading down to ultimate rates of 5.0% for the Sheriff,

7.0% (7.0% post-Medicare) grading down to ultimate rates of 4.5% for the BOCC, and 7.31% (8.51% post-Medicare) generally grading down to 5.18% (5.15% post-Medicare) for the Tax Collector. In addition, the average age of active participants was 44.5 years and the average age of inactive participants was 61.2 years. Mortality rates were based on the RP-2014 generation table scaled using MP-2017 and applied on a gender-specific basis (except for the Sheriff's portion, which was based on RP-2014 mortality fully generational using scale MP-2016).

Sensitivity of Total OPEB Liability to Changes in Either the Discount Rate or Changes in the Healthcare Trend Rate – The first chart below presents the County's total OPEB liability, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.6%) or 1 percentage-point higher (4.6%) than the current discount rate. The second chart below presents the County's total OPEB liability, as well as what the County's total OPEB liability would be if it were calculated using a healthcare trend rate that is 1 percentage point lower (5.4%) or 1 percentage-point higher (7.4%) than the current healthcare trend rate.

Sensitivity of Total OPEB Liability to Changes in Discount Rate			Sensitivity of Total OPEB Liability to Changes in Healthcare Trend Rate		
1% Decrease (2.6%)	Discount Rate (3.6%)	1% Increase (4.6%)	1% Decrease (5.4%)	Healthcare Trend Rate (6.4%)	1% Increase (7.4%)
$ 93,689,000	83,212,000	73,916,000	74,002,000	83,212,000	97,342,000

The Healthcare trend rate of 6.4% is a composite initial rate. The total OPEB liability shown on the preceding chart, however, is based on the following healthcare trend rates. Approximately 6.0% (5.5% post-Medicare) grading down 1% each year to ultimate rates of 5.0% for the Sheriff. Approximately 7.0% (7.0% post-Medicare) grading down 1% per year to ultimate rates of 4.5% for the BOCC. Approximately 7.31% (8.51% post-Medicare) generally grading down to 5.18% (5.15% post- Medicare) for the Tax Collector.

Implementation of New GASB Statement – During fiscal year 2017, the County elected to early implement GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.* GASB Statement No. 75 specifies that governments must recognize their total OPEB liability and related deferred outflows of resources, deferred inflows of resources, and OPEB expense in the financial statements based on the actuarial present value of projected benefit payments, rather than the smaller net OPEB obligation based on contribution requirements, under GASB Statement No. 45. See the last section of this note for information on the effect of implementation on beginning net position in the government wide and proprietary fund financial statements.

OPEB Liabilities, Expense, Deferred Outflows of Resources and Deferred Inflows of Resources

OPEB Liabilities - At September 30, 2017, the County reported total OPEB liabilities of $83,212,000. The total OPEB liability was measured as of September 30, 2017. The components of the County's net OPEB liability at September 30, 2017 were as follows:

	OPEB Plan
Total OPEB Liability	$ 83,212,000
Plan fiduciary net position	--
Net OPEB Liability	83,212,000
Plan fiduciary net position as a percentage of the total OPEB liability	0 %
Covered payroll (active plan members)	563,864,000
Total OPEB liability as a percentage of covered payroll	14.8 %

If cash and investments were placed in an irrevocable trust for OPEB, then the cash and investments would be subtracted from "total OPEB liability" to determine the "net OPEB liability." The County has set aside $27.791 million in the Self-

Insurance Internal Service Fund for OPEB. Fair value was used to value the cash and investments set aside. This $27.791 million represents 33.4% of the total OPEB liability at September 30, 2017. However, since an irrevocable trust was not established, none of this $27.791 million in cash and investment is considered to be "plan fiduciary net position." Therefore "total OPEB liability" equals "net OPEB liability." Total OPEB liability is reported in the accompanying financial statements of net position because an irrevocable trust was not established.

The change in the total OPEB liability during fiscal year 2017 as well as the beginning and ending total OPEB liability is shown below:

	Total OPEB Liability
Balance at October 1, 2016	$ 84,141,000
Changes for the fiscal year:	
Service cost	2,716,000
Interest	3,060,000
Changes in benefit terms	--
Differences between expected and actual experience	(490,000)
Changes in assumptions and other inputs	(1,171,000)
Contributions-employer	--
Benefit payments	(5,044,000)
Administrative expense	--
Net changes	(929,000)
Balance at September 30, 2017	$ 83,212,000

Funding Policy, Status and Progress. In order for OPEB obligations to be considered funded, an irrevocable trust fund must be used. Since that would be considered very restrictive, the County did not "fund" the total OPEB obligation, but instead chose to appropriate and set aside amounts annually in the Self-Insurance Internal Service Fund so the total OPEB liability is completely offset by cash and investments over time.

Since the OPEB Plan was not considered funded, GASB Statement 75 requires that the plan's discount rate be obtained using the index rate for 20-year, tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. As a result of implementation, the discount rate was reduced from 4.0% to 3.6%.

Contributions. Assessments were made to participating funds with the goal of accumulating the cash and investments in the Self-Insurance Internal Service Fund to offset the total OPEB liability. The level of assessments are set annually by County management. There are no statutory or other legally required contribution levels. It is the County's intent to continue setting aside additional money each year for OPEB. Total assessments were $3,331,000 for fiscal year 2017.

OPEB Expense - For the fiscal year ended September 30, 2017, the County recognized OPEB expense (benefit) of ($929,000). Changes in net OPEB liability are recognized in OPEB expense during the fiscal year except for as indicated in the section on Deferred Outflows/Inflows of Resources.

Deferred Outflows/Inflows of Resources – "deferred outflows of resources" are a consumption of net position by the County that is applicable to a future reporting period. "Deferred inflows of resources" are an acquisition of net position by the County that is applicable to a future reporting period. For each of the following, a portion was recognized in OPEB expense during fiscal year 2017, and the balance was amortized as deferred outflows or deferred inflows of resources using a systematic and rational method over a closed period, as defined below:

- Differences between expected and actual experience regarding economic and demographic factors are amortized over the average expected remaining service life of all employees that are provided with OPEB through the OPEB plan, including both active and inactive employees.
- Changes in assumptions or other inputs are amortized over the average expected remaining service life of all employees covered by the OPEB plan, including both active and inactive employees.
- Differences between expected and actual earnings on OPEB plan investments are amortized over five years.

Deferred outflows of resources and deferred inflows of resources related to the County's OPEB Plan were as follows:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	$ --	(483,000)
Changes in assumptions	--	(1,079,000)
Total	$ --	(1,562,000)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the OPEB Plan will be recognized in OPEB expense as follows:

Fiscal Year Ending September 30	OPEB Expense (Benefit)
2018	$ (137,000)
2019	(137,000)
2020	(137,000)
2021	(137,000)
2022	(137,000)
Thereafter	$ (877,000)

The County funds did not have any interfund payables to the Self-Insurance Fund's OPEB Plan at September 30, 2017.

The effect on beginning net position of implementing GASB Statement No. 75 is presented in Note 1.I., Restatement of Net Position, Beginning of Year.

Note 10 Interfund Receivable and Payable Balances

Interfund receivable and payable balances at September 30, 2017 are shown on the following pages.

Interfund Receivable Fund	Interfund Payable Fund	Amounts in Thousands
Major Governmental Funds:		
General (BOCC)	General (Sheriff)*	$ 38,672
	General (Tax Collector)*	18,361
	General (Property Appraiser)*	259
	General (Clerk of Circuit Court)*	2,789
		60,081
General (Sheriff)	General (BOCC)	307
	Intergovernmental Grants	12
	Unincorporated Area Special Purpose	58
	Solid Waste Enterprise	33
		410
General (Supervisor of Elections)	General (BOCC)+	178
General (Tax Collector)	General (BOCC)	2
	Sales Tax Revenue	34
		$ 36

Interfund Receivable Fund	Interfund Payable Fund	Amounts in Thousands
General (Clerk of Circuit Court)	General (BOCC)	$ 18
	Countywide Special Purpose	5
	Solid Waste Enterprise	125
	Unincorporated Area Special Purpose	1
	Water Enterprise	2
		151
	Total General Fund	60,856
Countywide Special Purpose	General (Clerk of Circuit Court)*	647
	Sheriff Special Use*	351
	General (Tax Collector)*	25
		1,023
Sales Tax Revenue	General (Tax Collector)*	4,521
County Transportation	General (Tax Collector)*	157
Infrastructure Surtax Projects	Sales Tax Revenue**	4,300
Nonmajor Special Revenue Funds:		
Unincorporated Area Special Purpose	General (Tax Collector)*	300
Library	General (Tax Collector)*	625
	General (Property Appraiser)*	8
		633
Supervisor of Elections Grants	General (BOCC)	197
Sheriff Misdemeanor Probation	Countywide Special Purpose	165
Nonmajor Debt Service Funds:		
ELAPP Bonds	General (Tax Collector)*	71
	General (Property Appraiser)*	1
		72
Parks and Recreation Bonds	General (Tax Collector)*	22
Total Nonmajor Funds		1,389
Internal Service Funds:		
Self-Insurance internal Service	Sheriff Risk Management*	6,270
Major Enterprise Funds:		
Water Enterprise	General (Tax Collector)*	143
Solid Waste Enterprise	General (Tax Collector)*	1,250
Total interfund payable and receivable balances		$ 79,909

* These balances represent residual and/or excess fees payable by Constitutional Officers to the Board of County Commissioners at year-end in accordance with Florida Statutes.

** This balance represents the Community Investment Tax receipts payable by the Sales Tax Revenue Fund (where funds are received) to the Infrastructure Surtax Projects Fund (where such funds are spent).

+ This interfund receivable and payable was recorded in exchange for the BOCC holding the Supervisor of Elections cash, cash equivalents, and investments balances.

Note 11 Transfers In and Out

Interfund transfers in and out during fiscal year 2017 were as follows:

Transfers In	Transfers Out	Amounts in Thousands
Major Governmental Funds:		
General (BOCC)	General (Sheriff)*	$ 38,516
	General (Tax Collector)*	12,258
	General (Property Appraiser)*	259
	General (Supervisor of Elections)*	3,915
	General (Clerk of Circuit Court)*	2,253
	Countywide Special Purpose	5,523
	Sales Tax Revenue**	104,531
	Unincorporated Area Special Purpose	12,254
	Unincorporated Area Capital Projects	5,723
	Countywide Capital Projects	6,246
	County Transportation	2,595
		194,073
General (Sheriff)	General (BOCC)	402,259
	Countywide Special Purpose	200
		402,459
General (Tax Collector)	General (BOCC)++	24,422
	Unincorporated Area Special Purpose++	317
	Sales Tax Revenue++	233
	County Transportation++	164
	Library++	834
	Parks and Recreation Debt Service++	35
	Environmentally Sensitive Lands Acquisition Debt Service++	104
		26,109
General (Property Appraiser)	General (BOCC)++	11,131
	Library++	323
	Environmentally Sensitive Lands Acquisition Debt Service++	36
	Parks and Recreation Debt Service++	9
		11,499
General (Supervisor of Elections)	General (BOCC)	15,203
General (Clerk of Circuit Court)	General (BOCC)	20,222
	Total General Fund	669,565
Countywide Special Purpose	General (BOCC)	20,862
	Sheriff Special Use*	2,869
		23,731
Intergovernmental Grants	General (BOCC)	4,588
	Countywide Special Purpose	29
	Infrastructure Surtax	750
	Unincorporated Area Special Purpose	2,525
	Unincorporated Area Capital Projects	179
		$ 8,071

Transfers In	Transfers Out	Amounts in Thousands
County Transportation	General (BOCC)	$ 32,907
	General (Tax Collector)*	52
	Infrastructure Surtax	5,099
		38,058
Infrastructure Surtax Projects	Sales Tax Revenue++	23,820
	Intergovernmental Grants	35
		23,855
Nonmajor Special Revenue Funds:		
Unincorporated Special Purpose	General (BOCC)	2,949
	General (Tax Collector)*	100
	Countywide Special Purpose	120
	Intergovernmental Grants	54
	County Transportation	33
	Water Enterprise	211
		3,467
Library	General (Tax Collector)*	264
	General (Property Appraiser)	7
		271
Civil Service Board	General (BOCC)	1,043
Sheriff Special Use	Countywide Special Purpose	2,861
Sheriff BOCC Special Projects	Commercial Paper CPF	1,621
	Self-Insurance ISF	959
		2,580
Nonmajor Debt Service Funds:		
2002 Parks and Recreation Debt Service	General (BOCC)	276
	General (Tax Collector)*	11
		287
2005 Court Facilities Improvement	Countywide Special Purpose	2,116
2005 TSA Revenue Bonds	Sales Tax Revenue	1,130
2006/2016 Capital Improvement Program Refunding Revenue	Countywide Special Purpose	165
	Sales Tax Revenue	297
		462
4th Cent Tourist Development Tax	Sales Tax Revenue	2,995
5th Cent Tourist Development Tax	Sales Tax Revenue	1,941
2007 Community Investment Tax	Infrastructure Surtax	12,440
		12,440
2008 Capital Improvement Non-Ad Valorem Revenue	Sales Tax Revenue	$ 1,391

Transfers In	Transfers Out	Amounts in Thousands
Commercial Paper Program	Sales Tax Revenue	$ 2,858
	2015 Communications Services Tax	1,297
		4,155
Environmentally Sensitive Lands Acquisition	General (Tax Collector)*	33
	General (Property Appraiser)*	1
	Environmentally Sensitive Lands Acquisition Capital Projects	935
		969
2012 Community Investment Tax Refunding Bonds	Sales Tax Revenue	10,007
2012 Capital Improvement Program Revenue Bonds	Sales Tax Revenue	6,726
2015 Communication Services Tax	Unincorporated Area Special Purpose	1,537
	Unincorporated Area Capital Projects	2,580
		4,117
2015 Community Investment Tax	Sales Tax Revenue	9,367
Nonmajor Capital Project Funds:		
Countrywide Capital Projects	General Fund (BOCC)	3,728
Unincorporated Capital Projects	Unincorporated Area Special Purpose	2,192
	General Fund (BOCC)	7,623
		9,815
Commercial Paper Program	2008 CIP Rev Bonds/2017 CIP Note	5,500
	Total Nonmajor Funds	87,368
Internal Service Funds:		
Self-Insurance Internal Service	Sheriff ISF*	6,270
Total interfund transfers in and out		$ 856,918

* These amounts represent residual and/or excess fees paid by Constitutional Officers to the Board of County Commissioners during fiscal year 2017 in accordance with Florida Statutes.

** These amounts represent transfers of Local Government Half-Cent Sales Tax revenues or other revenues from the Sales Tax Revenue Fund to the General Fund for general governmental purposes.

+ This amount represents transfers of Community Investment Tax revenues from the Sales Tax Revenue Fund (where they are collected) to the Infrastructure Surtax Projects Fund (where such proceeds are spent).

+ + These amounts represent statutory commissions paid to the Tax Collector and Property Appraiser for collecting taxes and valuing taxable property, respectively.

<> Proceeds from the 2015 Community Investment Tax Bonds were used to liquidate certain commercial paper notes as well as reduce principal on the 2007 Community Investment Tax Bonds.

During the fiscal year ended September 30, 2017, significant transactions between the Hillsborough County, Florida primary government and the discretely presented component units were as follows: the Hillsborough County City-County Planning Commission discretely presented component unit received $2,904,000 from the General Fund. These amounts are classified as Operating Grants and Contributions in the discretely presented component units and as general government expenditures in the primary government's Statement of Activities.

Note 12 Restricted Net Position

The County follows GASB Statement No. 46, *Net Assets Restricted by Enabling Legislation, an amendment of GASB Statement No. 34*. This Statement clarified the meaning of restricted net assets (now using the term "net position") and expanded the presentation of net position in the Statement of Net Position. Under this Statement, restricted net position is either: (a) restricted externally, having constraints imposed externally by creditors, such as for debt service or through debt covenant, by grantors, or by law; or (b) restricted by enabling legislation, such as legislation authorizing capital projects, grants and other restricted purposes. The restricted net position shown on the government-wide Statement of Net Position is categorized on the following page:

Restricted Net Position
September 30, 2017

(Amounts in Thousands)	Governmental Activities	Business-Type Activities	Total Primary Government
Restricted for:			
Bond covenants, renewal and replacement	$ 31,598	42,633	74,231
Debt Service	57,107	66,257	123,364
Grants and similar projects	28,827	1,109	29,936
Statute/ordinance enabled projects	359,439	--	359,439
Capital projects	32,839	--	32,839
Other purposes	14,400	--	14,400
Total restricted net position	$ 524,210	109,999	634,209

The County uses restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents/contracts prohibiting this, such as grant agreements requiring dollar for dollar spending of restricted and unrestricted amounts.

Note 13 Governmental Fund Balances

The County follows GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions.* This GASB Statement clarifies governmental fund balance classifications and fund-type definitions. Fund balances are classified either as non-spendable or as spendable. Spendable fund balances are further classified in a hierarchy based on the extent to which there are external and internal constraints on the spending of these fund balances. These classifications are described as follows:

Non-spendable fund balances include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. At the County, inventories and prepaid items fall in this category.

Spendable fund balances are classified based on a hierarchy of the County's ability to control the spending of these fund balances.

Restricted fund balances are fund balances constrained for specific purposes which are externally imposed by either creditors, grantors, contributors, or laws or regulations, or imposed by law through constitutional provisions or enabling legislation. Examples include debt service, grant programs and projects, federal and state law, impact fees, Hillsborough Healthcare, and other purposes.

Committed fund balances are fund balances constrained for specific purposes imposed by the government's own governing bodies, which consist of the Board of County Commissioners and the five Constitutional Officers. Committed fund balances are formally established, modified, or rescinded by County ordinances enacted by the Board of County Commissioners.

Assigned fund balances are fund balances intended to be used for specific purposes, but are neither restricted nor committed. The BOCC has not delegated its authority to other parties. However, when the BOCC adopts resolutions,

associated fund balances are shown as assigned because resolutions are at a level of authority lower than County Ordinances. The County had assigned fund balances because the BOCC adopted resolutions for capital project budgets, major maintenance or repair project budgets, and other purposes.

Unassigned fund balance is the residual positive fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed, or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances.

The fund balance categories of the governmental funds are shown on the face of the Balance Sheet - Governmental Funds in the Fund Financial Statements and are summarized as follows:

Governmental Fund Balances by Category
September 30, 2017

(Amounts in Thousands)	Total Governmental Funds
Nonspendable	$ 5,986
Spendable:	
Restricted	553,524
Committed	38,192
Assigned	94,680
Unassigned	337,048
Total fund balances	$ 1,029,430

The County uses restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents/contracts prohibiting this, such as grant agreements requiring dollar for dollar spending. In addition, the County uses committed prior to assigned fund balances and assigned fund balances prior to unassigned fund balances.

Note 14 Accounting and Financial Reporting for Risk Financing and Related Insurance Issues

The County engages in self-insurance in the form of internal service funds maintained by both the BOCC and Sheriff. The self-insurance funds of both the BOCC and Sheriff encompass two major sections--risk management and employee group health insurance. This note provides the disclosures required by GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*.

Risk Management

The County is exposed to various risks of loss related to injuries to employees; torts; thefts of, damage to, and destruction of assets; errors and omissions; and natural disasters. As permitted by Florida law, the County is substantially self-insured for workers' compensation claims. The BOCC is self-insured for workers' compensation claims up to a maximum of $650,000 per occurrence for regular employees and $1,000,000 for firefighters, with unlimited excess coverage above the self-insurance cap. The BOCC has authorized a commercial third-party administrator to administer the County's automobile, general liability, and workers' compensation claims payments. The Sheriff is self-insured for workers' compensation claims up to a maximum of $500,000 per occurrence with unlimited excess coverage above the self-insurance cap.

The County is also self-insured against automotive and general liability claims with limited liability per Section 768.28, Florida Statutes, of $200,000 per person and $300,000 per occurrence. Negligence claims in excess of the statutory limits can only be recovered through federal lawsuits or acts of the Florida Legislature. While a majority of the County's automotive and general liability exposures are self-insured, the County has commercial insurance contracts to cover the risk of claims determined by the Florida Legislature or federal courts. Commercial insurance for excess automotive and general liability claims above the limits set by Section 768.28, Florida Statutes, has a limit of $2,000,000 per occurrence with a general aggregate limit of $5,000,000. Settled claims have not exceeded commercial coverage in any of the past three fiscal years.

With the exception of the Sheriff, all County funds including the BOCC and Constitutional Officers participate in the risk management portion of the Self-Insurance Fund. The Sheriff has a separate self-insurance fund for risk management and is not

a participant in the BOCC workers' compensation and automotive and general liability programs. The Arts Council of Hillsborough County also participates in the BOCC workers' compensation program. The County, however, is the predominant participant in the Self-Insurance Fund.

Payments to the risk management portion of the self-insurance fund are assessed based on actuarial estimates of the amounts needed to pay prior and current year claims and to establish a "reserve" (i.e. net position or equity) for catastrophic losses. That reserve was $94,275,000 at September 30, 2017. If reserves for workers' compensation and automotive and general liability are included, the total reserve for risk management was $120,395,000 at September 30, 2017. See the chart of net position at the end of this note for a description of the unrestricted net position of the Self-Insurance Fund by category.

The claims liability reported in the BOCC self-insurance fund at September 30, 2017, for risk management was $15,470,000. The BOCC claims liability was presented undiscounted. These amounts are actuarially determined based on the requirements of GASB Statement No. 10, which specifies that a liability for claims should be reported if it is probable that a liability has been incurred and the amount of the loss can be reasonably estimated. Claims are reevaluated periodically to consider effects of inflation, recent settlement trends, incremental and other claim adjustment expenses regardless of whether allocated to specific claims. The liability is shown net of estimated salvage and subrogation recoveries on unsettled claims. During fiscal years 2016 and 2017, changes recorded to the claims liability for BOCC risk management were as follows:

Fiscal Year	Claims Liability, Beginning of Fiscal Year	Current Year Claims and Changes in Estimates	Claim Payments	Claims Liability, End of Fiscal Year
2016	$ 14,303,000	7,312,000	(6,536,000)	15,079,000
2017	15,079,000	7,633,000	(7,242,000)	15,470,000

During fiscal years 2016 and 2017, changes recorded to the claims liability for Sheriff risk management were as follows:

Fiscal Year	Claims Liability, Beginning of Fiscal Year	Current Year Claims and Changes in Estimates	Claim Payments	Claims Liability, End of Fiscal Year
2016	$ 10,149,000	3,181,000	(4,687,000)	8,643,000
2017	8,643,000	2,549,000	(3,123,000)	8,069,000

Employee Group Health Insurance

The County provides group health insurance for its employees and their eligible dependents. The County purchased insurance for this risk through September 30, 1993. On October 1, 1993, the County established an employee group health self-insurance plan to account for and finance its uninsured risks of loss. The County entered into an administrative services agreement with a commercial insurance carrier to provide administrative support for this self-insurance plan. The County is self-insured for up to $550,000 per person annually. Stop-loss insurance was purchased to cover an unlimited lifetime amount per person above the $550,000 per person deductible.

All County employees may participate in the County's employee group health insurance program except for those of the Tax Collector and Sheriff. Employees of the Children's Board, Tampa Port Authority, Tampa Sports Authority, Tampa-Hillsborough County Expressway Authority, and Arts Council may also participate in the County's employee group health insurance program. The County, however, is the predominant participant in the plan. Payments to the employee group health insurance plan are assessed based on actuarial estimates of the amounts needed to pay current year claims and to establish a "reserve" (i.e. net position or equity) for catastrophic losses. The employee group health insurance plan equity was $30,426,000 at September 30, 2017. The County's plan also holds $29,889,000 of equity from the Sheriff's employee group health insurance plan. At September 30, 2017, the claims liability reported for the BOCC employee group health insurance plan was $5,678,000 and the claims liability reported for the Sheriff employee group health insurance plan was $4,901,000. The Sheriff's employee group health claims liability was actuarially determined based on the requirements of GASB Statement No. 10, which specifies that a liability for claims should be reported if it is probable that a liability has been incurred and the amount of the loss can be reasonably estimated. Claims are reevaluated periodically to consider effects of inflation, recent settlement trends, incremental and other claim adjustment expenses regardless of whether allocated to specific claims. During fiscal years 2016 and 2017, changes recorded to the claims liability for the BOCC employee group health insurance plan were as follows:

Fiscal Year	Claims Liability, Beginning of Fiscal Year	Current Year Claims and Changes in Estimates	Claim Payments	Claims Liability, End of Fiscal Year
2016	$ 5,939,000	80,176,000	(81,041,000)	5,074,000
2017	5,074,000	85,278,000	(84,674,000)	5,678,000

During fiscal years 2016 and 2017, changes recorded to the claims liability for the Sheriff's employee group health insurance plan were as follows:

Fiscal Year	Claims Liability, Beginning of Fiscal Year	Current Year Claims and Changes in Estimates	Claim Payments	Claims Liability, End of Fiscal Year
2016	$ 4,724,000	37,893,000	(37,852,000)	4,765,000
2017	4,765,000	39,662,000	(39,526,000)	4,901,000

Net Position of the Self-Insurance Fund

The BOCC Self-Insurance Fund had reserves of $208,502,000, which was reported as unrestricted, in net position at September 30, 2017 as follows:

BOCC Self-Insurance Fund Net Position	
Unrestricted, designated for risk management (catastrophic losses)	$ 94,275,000
Unrestricted, designated for risk management (workers' compensation and auto/general liabilities)	26,120,000
Unrestricted, designated for employee group health insurance (BOCC)	30,373,000
Unrestricted, designated for employee group health insurance (Sheriff)	29,889,000
Unrestricted, designated for other postemployment benefits (OPEB)	27,791,000
Total net position	$ 208,448,000

Net position of $29,889,000 is being held by the BOCC for the Sheriff's employee group health insurance plan to meet two distinct requirements of Florida Statutes. By holding Sheriff employee health plan dollars in the BOCC Self-Insurance Fund, the Sheriff meets the state of Florida's reserve requirements and also follows state law requiring the return of Sheriff residual funds to the BOCC at the end of each fiscal year. Net position designated for OPEB represents the net position for the entire Hillsborough County primary government including employees participating in the BOCC, Tax Collector and Sheriff plans.

Note 15 Accounting for Municipal Solid Waste Landfill Costs

A. Open Landfill

GASB Statement No. 18, *Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs,* requires municipal solid waste landfill owners to record a current expense and the related long-term liability for certain future landfill closure and postclosure care costs. GASB Statement No. 18 is based on a US Environmental Protection Agency rule, *Solid Waste Disposal Facility Criteria,* and has two components. The first component establishes closure requirements for landfills receiving solid waste after October 9, 1991. The second component establishes thirty-year postclosure care requirements for landfills receiving solid waste after October 9, 1993. In addition, the Florida Department of Environmental Protection, through rule 62-701.630, Florida Administrative Code (FAC), establishes certain financial accountability standards related to landfill closure and postclosure care. The County, as an owner and operator of one open landfill, must accumulate financial resources to close the landfill after it stops accepting solid waste and to perform certain postclosure maintenance and monitoring functions at the landfill site for thirty years.

GASB Statement No. 18 requires the County to record a portion of these future closure and postclosure care costs as a current period operating expense and as a long-term liability based on the cumulative amount of landfill capacity consumed as of each balance sheet date. Based on an independent engineer's cost projection at September 30, 2017, County management estimated that the total future closure and postclosure care costs will be $59,888,000. The County decreased its GASB Statement No. 18 liability from the prior year by $750,000 or 2%. The actual costs for future landfill closure and postclosure care costs may differ from projections due to changes in price levels, technology, and environmental law.

Of the total cost projection of $59,888,000, a life-to-date liability of $33,985,000 was recorded at September 30, 2017 as a part of other long-term debt for business-type activities. See Note 7.D. This liability for future landfill closure and postclosure care costs was determined from the consulting engineer's certification, that 35.6% or 16,540,000 cubic yards of the estimated 46,463,000 cubic yards landfill capacity had been consumed at September 30, 2017. Although only 35.6% of the overall landfill capacity was consumed, a total of 56.7% of the total closure and postclosure costs were reported as a liability because the landfill consists of two separate sections and the calculations were done separately on each section. Section One has total projected closure and postclosure care costs of $48,867,000 of which 66.9% was consumed. Section Two has total projected closure and postclosure care costs of $11,021,000 of which only 11.8% was consumed. The County will record the balance of the projected future closure and postclosure care costs of $33,985,000, as adjusted by future estimated cost revisions, as the remaining landfill capacity is consumed. The County anticipates closing Section One of the landfill in 31 years (fiscal year 2048) and Section Two of the landfill in 55 years (fiscal year 2072). At September 30, 2017, the County had reserved assets of $33,985,000 to meet future landfill closure and postclosure care obligations.

B. Closed Landfills

The County conducts monitoring and maintenance programs at a number of closed solid waste disposal sites to detect any potential incidents of environmental contamination. If any contamination is detected, the County will submit a plan to the Florida Department of Environmental Protection to remedy the problems discovered. In addition, the County annually reviews the estimates for future remediation and monitoring costs of landfills closed prior to October 9, 1991. At September 30, 2017, the liability for future remediation and monitoring costs of these closed landfill sites was $3,319,000. The County does not believe that any additional liabilities arising from closed landfill remedial actions would materially affect the County's financial condition.

C. Fiscal Responsibility for Future Landfill Closure Costs

As required by Subpart H of 40 Code of Federal Regulations, Part 264, as adopted by reference in Rule 62-701.630 of the Florida Administrative Code (FAC), the County must annually certify that sufficient financial resources are available to pay future landfill closure and postclosure care costs. The County chose an annual financial test to comply with this requirement. This financial test requires a government to demonstrate that its tangible net worth is at least six times greater than the combined total estimated amount of closure and postclosure care costs as of the balance sheet date. At September 30, 2017, the Hillsborough County BOCC's tangible net worth met the requirements of the annual responsibility test and management believes the County complied with all rule requirements.

Note 16 Commitments

A. Operating Leases

The County has entered into numerous operating leases. The Hillsborough County Primary Government's operating lease and rent expenditures as a lessee totaled $3,261,000 for leased facilities and equipment for the fiscal year ended September 30, 2017. The component units had operating lease and rent expenditures of $1,000 for the fiscal year. A majority of these operating leases were for a one-year period. To present the commitment associated with the County's largest operating leases, lease commitments on all operating leases with annual payments during fiscal year 2017 in excess of $150,000 per year are summarized below.

Year Ending September 30	Governmental Activities
2018	$ 2,660,000
2019	2,329,000
2020	1,684,000
2021	1,717,000
2022	1,614,000
2023-2027	8,071,000
2028-2032	7,772,000
2033-2037	7,726,000
Total payments	$ 33,573,000

Commitments for future non-cancelable minimum operating lease receipts were insignificant.

B. Debt-Related Guarantees and Interlocal Agreements

Tampa Sports Authority (TSA). The County and the TSA have entered into a number of interlocal agreements over a period of many years. The city of Tampa and the County have agreed to pay one-third and two-thirds, respectively, of any operation and maintenance cash shortfall as reflected in the TSA's current annual budget, for as long as any TSA project bonds are outstanding. At September 30, 2017, the County is not obligated on the project bonds issued by the TSA, but makes non-commitment debt service contributions as described in Note 7.K., "Non-Commitment Debt Service Contributions." See Note 7.K. for more information including project bonds issued by the TSA.

Note 17 Contingent Liabilities

Impact fees were established by the BOCC to fund infrastructure for transportation, rights-of-way, parks, schools, and fire/rescue. These fees are intended to compensate governments such as the County for a portion of the additional costs of providing infrastructure for new real estate developments in the County, rather than assessing existing taxpayers. Florida's concurrency laws in effect through June 2009 required that developers have infrastructure in place before developing their parcels. Sometimes developers agree to donate additional infrastructure needed by the County in exchange for a credit against impact fees that may be imposed on future development. There is no guarantee that the developer will incur impact fees in the future and benefit from an impact fee offset at that time. When the County accepts a donation of infrastructure from a developer, County maintenance of the assets relieves the developer of that responsibility. The County does not report the impact fee offsets as liabilities because impact fees are *fees* rather than taxes and impact fee offsets are viewed as reductions of future revenues, which are not yet due to or earned by the County. Impact fees are not due until a certificate of occupancy is issued. Infrastructure contributions are recorded by the County when received.

Contingent liabilities may arise from any of the following conditions. From the normal course of operations, the County is a defendant or plaintiff in various lawsuits. In the opinion of legal counsel, the resolution of these lawsuits is not likely to have a materially adverse affect on the County's financial condition. Grant funds received or receivable by the County are subject to audit by federal and state grantor agencies and independent auditors. Such audits may result in requests for repayments due to disallowed expenditures. The liability for the remediation and monitoring of closed landfills may increase. See Note 15.B. The County believes that contingent liabilities arising from lawsuits, disallowed costs on grants, and landfill remediation/monitoring costs, if any, would be immaterial.

Note 18 Tax Abatements

The County provides tax abatements through two programs—the Ad Valorem Property Tax Exemption Program and the Qualified Target Industry (QTI) Program. A tax abatement is defined as a reduction in tax revenues resulting from an agreement where the government forgoes tax revenues and the qualified program participant promises to take a specific action after the agreement is executed that contributes to economic development or otherwise benefits the County or its residents.

Ad Valorem Property Tax Exemption Program. In accordance with County Ordinance 11-1, the Ad Valorem Property Tax Exemption Program exempts 50% of certain new ad valorem property taxes of qualified businesses that make capital investments in improvements and tangible personal property as well as bring new higher-paying jobs to the County. Each tax exemption agreement must be approved by the BOCC for it to take effect. The County makes tax abatement payments after determining that program requirements are met. If a participant does not comply with all requirements, partial benefits are not permitted. Because property taxes are abated after compliance requirements have been met, there is no provision for recovering previously abated real property taxes. However, abated tangible personal property taxes may be recovered after the fact. The following chart shows all property tax abatements that took place during fiscal year 2017.

Program Participant	Total Property Tax Exemptions Expected	Fiscal Years Affected	Capital Investment Expected	New Jobs Promised	Taxes Abated During Fiscal Year 2017
Amazon.com.dedc, LLC	$ 6,395,760	2016 - 2022	$200 million	75 jobs at over $47,581/year	$ 881,717

There are other similar ad valorem tax exemption agreements in place with other program participants. These tax abatements are expected to take effect in fiscal year 2018 and later after verification that program requirements were met.

Qualified Target Industry Program. The state of Florida's QTI Program is authorized by Section 288.106, Florida Statutes. Under the QTI Program, an applicant must create a certain number of jobs and have average wages of at least 115% of the County's (or State's) average wage rates during the years covered by its commitment. The County, and other local government such as the city of Tampa, if applicable, provide a total local government match of 20% of the total tax refunds organized by the Florida Department of Economic Opportunity in exchange for the program participant relocating to or expanding headquarters operations within Hillsborough County. There is an application process under which the County must approve the applicant prior to agreeing to make the match payment to the state of Florida. If approved, the County issues a Resolution documenting its approval. The County sends the match payment to the state of Florida only if the state of Florida determines that the participant met program requirements. If approved, the amount is given to the participant, but only up to the amount of state and/or local government taxes actually paid by the participant. Because QTI payments are paid after compliance requirements have been met, there is no provision for recovering previously made payments. If the participant complied with program requirements only partially, prorated benefits are permitted under certain conditions. The following chart shows each of the County's QTI match payments for 2017 that were over $30,000 during fiscal year 2017. Smaller payments were aggregated.

QTI Program Participant in Hillsborough County	Job Creation Requirement	Actual Jobs Created	Average Wage Exceeded Required Level?	County's QTI Payments During Fiscal Year 2017
Bristol-Myers Squibb Company	410	412	Yes	$ 123,000
WellCare Health Plans, Inc.	700	2,313	Yes	105,000
Amazon.com.dedc, LLC	375	381	Yes	56,250
Depository Trust & Clearing Corporation*	255	210	Yes	34,968
All others (14 entities)	1,000	2,058	Yes	82,633
	2,740	5,374		$ 401,851

*Received a reduced amount

Similar types of match payments are expected to be made to these and/or different QTI Program participants in future years.

Note 19 Subsequent Events - Debt Issuances

In fiscal year 2018, the System plans to dispose of the Delwood/Carrollwood water treatment plant, Sheldon Road water treatment plant as part of the northwest water and wastewater facility improvement funded by the Utility Revenue Bonds, Series 2016.

On December 21, 2017 the County legally partially defeased $24,035,000 of outstanding 2012 CIP Non Ad Valorem Capital Improvement Bonds using proceeds from the issuance of 2017 CIP Non Ad Valorem Refunding Revenue Note (Wells Fargo Bank) and accrued interest. Proceeds and accrued interest of $27,593,000 were deposited in an irrevocable trust fund to pay future debt service on the refunded bonds.

The debt defeasance of the 2012 Non Ad Valorem Capital Improvement Bonds resulted in an overall economic gain of $905,000 from this transaction because the present value of the principal and interest payments avoided exceeded the amount placed in escrow for these bonds. On December 21, 2017 these bonds were legally defeased and related liabilities were removed from the Statement of Net Position.

At September 30, 2017, the County's governmental activities had short-term commercial paper notes and loans outstanding with a face amount of $122,980,000. Including the new 2017 CIP Non-Ad Valorem Refunding Revenue Bonds mentioned in this Subsequent Events Note, the total commercial paper notes and loans outstanding at February 19, 2018 were $144,831,000.

Note 20 Changes in Long-Term Debt and Future Debt Service Requirements

Exhibit A is a schedule of changes in long-term debt. Exhibits B through V show future debt service requirements, including sinking fund purchases, for each debt issue described in Note 7, *Long-Term Liabilities*.

EXHIBIT A

HILLSBOROUGH COUNTY, FLORIDA

Schedule of Changes in Long-Term Debt

For the fiscal year ended September 30, 2017

(amounts in thousands)

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
GOVERNMENTAL ACTIVITIES					
Board of County Commissioners					
Bonds payable:					
2002 Parks and Recreation Refunding Bonds	$ 8,575	--	915	7,660	955
Unamortized bond issue premium	54	--	13	41	*
2006 Fourth Cent Tourist Dev. Tax Bonds	14,025	--	14,025	--	--
Unamortized bond issue premium	29	--	29	--	*
2006A Fifth Cent Tourist Dev. Tax Bonds	23,685	--	23,685	--	--
Unamortized bond issue premium	73	--	73	--	*
2007 CIT Revenue Bonds	20,890	--	10,200	10,690	10,690
Unamortized bond issue premium	84	--	84	--	*
2008 CIP Non Ad-Valorem Refunding Revenue	13,200	--	12,295	905	905
Unamortized bond issue premium	14	--	14	--	*
2009A ELAPP Bonds	4,645	--	1,490	3,155	1,550
Unamortized bond issue premium	77	--	38	39	*
2009B ELAPP Bonds	48,125	--	--	48,125	--
2012A Community Investment Tax (CIT) Refunding Revenue Bonds	30,985	--	2,625	28,360	2,740
Unamortized bond issue premium	2,894	--	512	2,382	*
2012B Community Investment Tax (CIT) Refunding Revenue Bonds	48,015	--	3,820	44,195	4,025
Unamortized bond issue premium	4,308	--	731	3,577	*
2012B Capital Improvement Program Revenue Bonds	52,345	--	4,160	48,185	4,370
Unamortized bond issue premium	6,761	--	1,146	5,615	*
2015 Communications Services Tax	67,800	--	1,125	66,675	1,150
Unamortized bond issue premium	5,315	--	306	5,009	*
2015 CIT Refunding Revenue Bonds	139,215	--	2,480	136,735	2,605
Unamortized bond issue premium	21,026	--	3,703	17,323	*
2016 CIP Refunding Revenue Bonds	18,185	--	1,905	16,280	2,040
Unamortized bond issue premium	2,256	--	618	1,638	*
2016 Fifth Cent Tourist Dev. Tax Bonds	--	39,075	--	39,075	695
Unamortized bond issue premium	--	1,619	112	1,507	*
2017A Fourth Cent Tourist Dev. Tax Bonds	--	12,875	--	12,875	575
Unamortized bond issue premium	--	778	77	701	*
2017B Fourth Cent Tourist Dev. Tax Bonds	--	22,020	--	22,020	425
Total bonds payable	532,581	76,367	86,181	522,767	32,725
Notes Payable	120,387	24,753	22,126	123,014	5,371
Discount on notes payable	(41)	--	(7)	(34)	*
Compensated absences payable	22,274	21,537	22,123	21,688	21,688
Net pension liability	775,286	107,835	12,162	870,959	--
Net OPEB obligation (as restated**)	77,417	--	855	76,562	--
Insurance claims payable	20,152	92,912	91,916	21,148	12,920
Total Board of County Commissioners	$ 1,548,056	323,404	235,356	1,636,104	72,704

* Not apllicable

**The beginning balance shown resulted from the implementation of GASB Statement No. 75 regarding OPEB.

EXHIBIT A

HILLSBOROUGH COUNTY, FLORIDA

Schedule of Changes in Long-Term Debt

For the fiscal year ended September 30, 2017

(amounts in thousands)

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental Activities, Continued					
Clerk of Circuit Court					
Compensated absences payable	$ 2,584	4,088	3,757	2,915	2,915
Total Clerk of Circuit Court	2,584	4,088	3,757	2,915	2,915
Property Appraiser					
Compensated absences payable	1,024	445	537	932	537
Total Property Appraiser	1,024	445	537	932	537
Sheriff					
Compensated absences payable	23,377	36,722	36,734	23,365	23,365
Insurance claims payable	13,409	42,210	42,649	12,970	8,024
Total Sheriff	36,786	78,932	79,383	36,335	31,389
Supervisor of Elections					
Compensated absences payable	182	126	113	195	113
Total Supervisor of Elections	182	126	113	195	113
Tax Collector					
Compensated absences payable	1,680	1,551	1,585	1,646	1,585
Total Tax Collector	1,680	1,551	1,585	1,646	1,585
Total long-term liabilities, governmental	$ 1,590,312	408,546	320,731	1,678,127	109,243

BUSINESS-TYPE ACTIVITIES **Board of County Commissioners**	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds payable:					
2006 A & B Solid Waste Revenue Bonds	$ 133,660	--	133,660	--	--
Unamortized bond issue premiums	1,569	--	1,569	--	*
2010 A, B, & C Utility Revenue Bonds	140,145	--	2,635	137,510	2,740
Unamortized bond issue premiums	(493)	--	(546)	53	*
Unamortized bond issue discount	(444)	--	(35)	(409)	*
2013 Solid Waste Revenue Bonds	18,075	--	2,447	15,628	2,490
2016 Utility Revenue Bonds	207,795	--	--	207,795	--
Unamortized bond issue premiums	12,885	--	1,196	11,689	*
2016 A & B Solid Waste Refunding	--	--	--	--	--
Revenue Bonds	--	114,230	3,125	111,105	4,800
Unamortized bond issue premium	--	19,281	1,809	17,472	*
Total bonds payable	513,192	133,511	145,860	500,843	10,030
Compensated absences payable	3,832	3,794	3,837	3,789	3,764
Net pension liability	44,980	5,200	1,060	49,120	--
Total OPEB liability (restated beginning balance**)	6,724	--	74	6,650	--
Other long-term liabilities	36,940	749	385	37,304	217
Total long-term liabilities, business-type	$ 605,668	143,254	151,216	597,706	14,011

* Not apllicable

**The beginning balance shown resulted from the implementation of GASB Statement No. 75 regarding OPEB.

Note: This schedule presents the long-term liabilities of the Hillsborough County primary government. Business-type activities represent activities reported in the Enterprise Funds adjusted for the elimination of certain Internal Service Fund transactions. Governmental activities represent all other activity, i.e. all funds other than Enterprise Funds as adjusted to convert the activity from the modified accrual basis of accounting and financial resources measurement focus to the accrual basis of accounting and economic resources measurement focus.

EXHIBIT B

HILLSBOROUGH COUNTY, FLORIDA

General Obligation Refunding Bonds
(Unincorporated Area Parks and Recreation Program)
Series 2002
Issued August 28, 2002
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ 955	382	1,337
2019	995	341	1,336
2020	1,045	293	1,338
2021	1,095	239	1,334
2022	1,155	185	1,340
2023	1,215	127	1,342
2024	585	63	648
2025	615	32	647
	$ 7,660	1,662	9,322

EXHIBIT C

HILLSBOROUGH COUNTY, FLORIDA

General Obligation Bonds
(Environmentally Sensitive Lands Acquisition and Protection Program)
Series 2009A
Issued December 29, 2009
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ 1,550	126	1,676
2019	1,605	72	1,677
	$ 3,155	198	3,353

EXHIBIT D

HILLSBOROUGH COUNTY, FLORIDA

Taxable General Obligation/Build America Bonds
(Environmentally Sensitive Lands Acquisition and Protection Program)
Series 2009B
Issued December 29, 2009
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Less 35% Subsidy *	Total Requirement
2018	$ --	2,868	1,004	1,864
2019	--	2,868	1,004	1,864
2020	1,680	2,868	1,004	3,544
2021	1,730	2,786	975	3,541
2022	1,790	2,699	945	3,544
2023	1,845	2,608	913	3,540
2024	1,910	2,515	880	3,545
2025	1,970	2,419	847	3,542
2026	2,035	2,319	812	3,542
2027	2,115	2,197	769	3,543
2028	2,195	2,070	725	3,540
2029	2,280	1,938	678	3,540
2030	2,370	1,802	631	3,541
2031	2,470	1,654	579	3,545
2032	2,570	1,499	525	3,544
2033	2,670	1,339	469	3,540
2034	2,780	1,172	410	3,542
2035	2,895	998	349	3,544
2036	3,015	814	285	3,544
2037	3,140	623	218	3,545
2038	3,265	423	148	3,540
2039	3,400	216	76	3,540
	$ 48,125	40,695	14,246	74,574

*The entire Build America Bonds federal subsidy is shown; however, the subsidy for fiscal year 2018 will be reduced 6.6% due to sequestration mandated by the American Taxpayer Relief Act of 2012.

EXHIBIT E

HILLSBOROUGH COUNTY, FLORIDA

Community Investment Tax Revenue Bonds
Series 2007
Issued October 31, 2007
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ 10,690	267	10,957
	$ 10,690	267	10,957

EXHIBIT F

HILLSBOROUGH COUNTY, FLORIDA

Capital Improvement Non-Ad Valorem Refunding Revenue Bonds
(Warehouse and Sheriff's Facilities Project)
Series 2008
Issued May 7, 2008
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ 905	36	941
	$ 905	36	941

EXHIBIT G

HILLSBOROUGH COUNTY, FLORIDA

Community Investment Tax Refunding Revenue Bonds
Series 2012A
Issued May 23, 2012
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ 2,740	1,230	3,970
2019	2,875	1,089	3,964
2020	3,030	942	3,972
2021	3,180	786	3,966
2022	3,345	623	3,968
2023	3,505	452	3,957
2024	3,695	272	3,967
2025	3,840	122	3,962
2026	2,150	32	2,182
	$ 28,360	5,548	33,908

EXHIBIT H

HILLSBOROUGH COUNTY, FLORIDA

Community Investment Tax Refunding Revenue Bonds
Series 2012B
Issued May 23, 2012
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ 4,025	1,878	5,903
2019	4,210	1,674	5,884
2020	4,420	1,458	5,878
2021	4,645	1,231	5,876
2022	4,880	993	5,873
2023	5,130	743	5,873
2024	5,410	480	5,890
2025	5,640	260	5,900
2026	5,835	87	5,922
	$ 44,195	8,804	52,999

EXHIBIT I

HILLSBOROUGH COUNTY, FLORIDA

Capital Improvement Program Revenue Bonds
Series 2012
Issued May 23, 2012
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ 4,370	2,409	6,779
2019	4,590	2,191	6,781
2020	4,820	1,961	6,781
2021	5,060	1,720	6,780
2022	5,310	1,467	6,777
2023	5,575	1,202	6,777
2024	5,855	923	6,778
2025	6,150	630	6,780
2026	6,455	323	6,778
	$ 48,185	12,826	61,011

EXHIBIT J

HILLSBOROUGH COUNTY, FLORIDA

Communications Services Tax Revenue Bonds
Series 2015
Issued April 9, 2015
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ 1,150	2,926	4,076
2019	1,210	2,884	4,094
2020	1,270	2,825	4,095
2021	1,335	2,763	4,098
2022	1,360	2,717	4,077
2023	1,430	2,670	4,100
2024	1,455	2,622	4,077
2025	1,530	2,571	4,101
2026	1,605	2,497	4,102
2027	1,685	2,418	4,103
2028	1,770	2,336	4,106
2029	1,860	2,250	4,110
2030	1,955	2,157	4,112
2031	2,060	2,056	4,116
2032	2,165	1,951	4,116
2033	2,255	1,854	4,109
2034	2,365	1,754	4,119
2035	2,460	1,650	4,110
2036	2,585	1,542	4,127
2037	2,715	1,415	4,130
2038	2,850	1,283	4,133
2039	2,990	1,144	4,134
2040	3,140	998	4,138
2041	3,260	864	4,124
2042	3,380	744	4,124
2043	3,505	620	4,125
2044	3,640	491	4,131
2045	3,775	356	4,131
2046	3,915	218	4,133
	$ 66,675	52,576	119,251

EXHIBIT K

HILLSBOROUGH COUNTY, FLORIDA

Community Investment Tax Revenue Bonds
Series 2015
Issued July 29, 2015
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ 2,605	6,759	9,364
2019	13,970	6,357	20,327
2020	14,680	5,641	20,321
2021	15,420	4,889	20,309
2022	16,205	4,098	20,303
2023	17,085	3,265	20,350
2024	17,845	2,392	20,237
2025	18,705	1,479	20,184
2026	20,220	505	20,725
	$ 136,735	35,385	172,120

EXHIBIT L

HILLSBOROUGH COUNTY, FLORIDA

Capital Improvement Program Refunding Revenue Bonds
Series 2016
Issued July 14, 2016
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ 2,040	708	2,748
2019	2,140	606	2,746
2020	2,245	499	2,744
2021	2,305	443	2,748
2022	2,395	351	2,746
2023	2,515	231	2,746
2024	2,640	107	2,747
	$ 16,280	2,945	19,225

HILLSBOROUGH COUNTY, FLORIDA
EXHIBIT M
Fifth Cent Tourist Development Tax
Refunding and Improvement Revenues Bonds
Series 2016
Issued October 27, 2016
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ 695	1,332	2,027
2019	785	1,295	2,080
2020	825	1,255	2,080
2021	865	1,212	2,077
2022	910	1,168	2,078
2023	955	1,121	2,076
2024	1,000	1,073	2,073
2025	1,050	1,021	2,071
2026	1,105	967	2,072
2027	1,160	911	2,071
2028	1,215	851	2,066
2029	1,280	807	2,087
2030	1,305	779	2,084
2031	1,335	749	2,084
2032	1,365	716	2,081
2033	1,400	680	2,080
2034	1,440	642	2,082
2035	1,475	600	2,075
2036	1,520	555	2,075
2037	1,355	512	1,867
2038	1,395	471	1,866
2039	1,440	428	1,868
2040	1,480	385	1,865
2041	1,525	340	1,865
2042	1,575	293	1,868
2043	1,620	244	1,864
2044	1,670	193	1,863
2045	1,725	140	1,865
2046	1,775	85	1,860
2047	1,830	29	1,859
	$ 39,075	20,854	59,929

HILLSBOROUGH COUNTY, FLORIDA
EXHIBIT N
Fourth Cent Tourist Development Tax
Series 2017A
Issued Febraury 16, 2017
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total
2018	$ 575	505	1,080
2019	595	476	1,071
2020	620	445	1,065
2021	650	414	1,064
2022	685	381	1,066
2023	720	353	1,073
2024	740	331	1,071
2025	765	301	1,066
2026	800	261	1,061
2027	825	221	1,046
2028	570	192	762
2029	585	168	753
2030	615	145	760
2031	635	126	761
2032	655	106	761
2033	675	85	760
2034	700	63	763
2035	720	39	759
2036	745	13	758
	$ 12,875	4,625	17,500

HILLSBOROUGH COUNTY, FLORIDA
EXHIBIT O
Fourth Cent Tourist Development Tax
Series 2017B
Issued February 16, 2017
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ 425	855	1,280
2019	375	850	1,225
2020	380	845	1,225
2021	395	837	1,232
2022	390	828	1,218
2023	405	818	1,223
2024	415	806	1,221
2025	435	792	1,227
2026	445	778	1,223
2027	475	761	1,236
2028	815	738	1,553
2029	845	707	1,552
2030	880	673	1,553
2031	915	638	1,553
2032	950	600	1,550
2033	985	561	1,546
2034	1,025	519	1,544
2035	1,070	474	1,544
2036	1,115	428	1,543
2037	675	390	1,065
2038	705	361	1,066
2039	735	330	1,065
2040	770	297	1,067
2041	800	262	1,062
2042	835	227	1,062
2043	870	189	1,059
2044	910	150	1,060
2045	950	110	1,060
2046	995	67	1,062
2047	1,035	21	1,056
	$ 22,020	15,912	37,932

EXHIBIT P

HILLSBOROUGH COUNTY, FLORIDA

Utility Revenue Bonds
Series 2010A
(Tax Exempt)
Issued November 16, 2010
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ 2,740	258	2,998
2019	2,805	153	2,958
	$ 5,545	411	5,956

EXHIBIT Q

HILLSBOROUGH COUNTY, FLORIDA

Utility Revenue Bonds
Series 2010B
(Federally Taxable-Build America Bonds Direct Payment)
Issued November 16, 2010
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Less 35% Subsidy	Total Requirement
2018	$ --	5,637	1,973	3,664
2019	--	5,637	1,973	3,664
2020	4,675	5,637	1,973	8,339
2021	4,790	5,457	1,910	8,337
2022	4,920	5,263	1,842	8,341
2023	5,050	5,056	1,770	8,336
2024	5,195	4,837	1,693	8,339
2025	5,350	4,598	1,609	8,339
2026	5,515	4,341	1,519	8,337
2027	5,695	4,065	1,423	8,337
2028	5,885	3,775	1,321	8,339
2029	6,085	3,469	1,214	8,340
2030	6,295	3,146	1,101	8,340
2031	6,515	2,806	982	8,339
2032	6,750	2,448	857	8,341
2033	6,990	2,077	727	8,340
2034	7,240	1,692	592	8,340
2035	7,495	1,294	453	8,336
2036	7,770	878	307	8,341
2037	8,050	445	156	8,339
	$ 110,265	72,558	25,395	157,428

*The entire Build America Bonds federal subsidy is shown; however, the subsidy for fiscal year 2018 will be reduced 6.6% due to sequestration mandated by the American Taxpayer Relief Act of 2012.

EXHIBIT R

HILLSBOROUGH COUNTY, FLORIDA

Utility Revenue Bonds
Series 2010C
(Federally Taxable-Recovery Zone Economic-Development Bonds Direct Payment)
Issued November 16, 2010
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Less 45% Subsidy	Total Requirement
2018	$ --	1,269	571	698
2019	--	1,269	571	698
2020	--	1,269	571	698
2021	--	1,269	571	698
2022	--	1,269	571	698
2023	--	1,269	571	698
2024	--	1,269	571	698
2025	--	1,269	571	698
2026	--	1,269	571	698
2027	--	1,269	571	698
2028	--	1,269	571	698
2029	--	1,269	571	698
2030	--	1,269	571	698
2031	--	1,269	571	698
2032	--	1,269	571	698
2033	--	1,269	571	698
2034	--	1,269	571	698
2035	--	1,269	571	698
2036	--	1,269	571	698
2037	--	1,269	571	698
2038	7,005	1,269	571	7,703
2039	7,230	860	387	7,703
2040	7,465	449	203	7,711
	$ 21,700	27,958	12,581	37,077

*The entire Build America Bonds federal subsidy is shown; however, the subsidy for fiscal year 2018 will be reduced 6.6% due to sequestration mandated by the American Taxpayer Relief Act of 2012.

EXHIBIT S

HILLSBOROUGH COUNTY, FLORIDA

Solid Waste Resource Recovery Enterprise Fund
Series 2013
Issued May 8 2013
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ 2,490	280	2,770
2019	2,535	535	3,070
2020	2,580	190	2,770
2021	2,627	144	2,771
2022	2,674	97	2,771
2023	2,722	48	2,770
	$ 15,628	1,294	16,922

EXHIBIT T

HILLSBOROUGH COUNTY, FLORIDA

Utility System Revenue Bonds Series
Series 2016B
Issued July 26, 2016
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ --	6,786	6,786
2019	--	6,786	6,786
2020	3,195	6,786	9,981
2021	3,245	6,738	9,983
2022	3,405	6,576	9,981
2023	3,575	6,406	9,981
2024	3,755	6,227	9,982
2025	3,940	6,039	9,979
2026	4,140	5,842	9,982
2027	4,305	5,676	9,981
2028	4,475	5,504	9,979
2029	4,610	5,370	9,980
2030	4,745	5,232	9,977
2031	4,890	5,089	9,979
2032	5,035	4,943	9,978
2033	5,240	4,741	9,981
2034	5,450	4,532	9,982
2035	5,670	4,314	9,984
2036	5,835	4,143	9,978
2037	6,010	3,968	9,978
2038	7,525	3,788	11,313
2039	7,750	3,562	11,312
2040	7,980	3,330	11,310
2041	15,925	3,091	19,016
2042	16,405	2,613	19,018
2043	16,895	2,121	19,016
2044	17,405	1,614	19,019
2045	17,925	1,091	19,016
2046	18,465	555	19,020
	$ 207,795	133,463	341,258

HILLSBOROUGH COUNTY, FLORIDA
EXHIBIT U
Solid Waste Resource Recovery Enterprise Fund
Series 2016A
Issued November 21, 2016
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ 4,800	4,207	9,007
2019	5,080	3,967	9,047
2020	5,185	3,713	8,898
2021	5,440	3,454	8,894
2022	5,715	3,182	8,897
2023	6,000	2,896	8,896
2024	6,300	2,596	8,896
2025	6,620	2,281	8,901
2026	6,785	1,950	8,735
2027	--	1,611	1,611
2028	--	1,611	1,611
2029	--	1,611	1,611
2030	1,725	1,611	3,336
2031	7,395	1,525	8,920
2032	7,800	1,155	8,955
2033	8,340	765	9,105
2034	8,700	349	9,049
	$ 85,885	38,484	124,369

HILLSBOROUGH COUNTY, FLORIDA
EXHIBIT V
Solid Waste Resource Recovery Enterprise Fund
Series 2016B
Issued November 21, 2016
Debt Service Schedule
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Requirement
2018	$ --	1,135	1,135
2019	--	1,135	1,135
2020	--	1,135	1,135
2021	--	1,135	1,135
2022	--	1,135	1,135
2023	--	1,135	1,135
2024	--	1,135	1,135
2025	--	1,135	1,135
2026	--	1,135	1,135
2027	6,260	1,135	7,395
2028	6,580	853	7,433
2029	6,905	557	7,462
2030	5,475	246	5,721
	$ 25,220	13,006	38,226

HILLSBOROUGH COUNTY, FLORIDA
Infrastructure Condition and Maintenance Data
For the fiscal year ended September 30, 2017
(Required Supplementary Information)

Hillsborough County maintains a comprehensive network of transportation-related infrastructure assets. At September 30, 2017 these infrastructure assets included:

- 7,142 traffic lane-miles
- 2,920 miles of curbs
- 3,096 miles of road shoulders
- 4,073 miles of markings
- 14,256 pavement legends
- 215 miles of dividers
- 30 miles of guard railing
- 170 railroad crossings
- 2,148 pedestrian crossings
- 87,223 end treatments with head wall
- 16,578 intersections
- 3,059 miles of sidewalks
- 15 miles of sidewalk handrails
- 29,434 sidewalk ramps for the disabled
- 145,131 signs
- 517 pedestrian poles
- 253 bridges
- 509 box culverts
- 6.70 million linear feet of culverts
- 27,951 curb inlets
- 7,650 ditch bottom inlets
- 1,659 grate top inlets
- 2,752 speed humps
- 2,720 control structures
- 359 junction boxes
- 144 sea walls
- 39 stormwater lift stations
- 7,565 stormwater manholes

To maximize the life of its infrastructure assets with the least overall cost, the County developed the Hillsborough County Asset Management System to record the quantity, location, and condition of each infrastructure asset managed by the Public Works Department using a highly accurate Geographic Information System map of the County. The County developed comprehensive asset condition data and entered the data into a centralized database system housed on a countywide computer system. With its various software modules, the system is used to plan multi-decade preventive maintenance and to prioritize replacement schedules based on customized asset deterioration models, which enable the County to cost-effectively extend the useful lives of infrastructure assets.

During fiscal year 2001, the County implemented Governmental Accounting Standards Board Statement No. 34 *Basic Financial Statements–and Management's Discussion and Analysis–for State and Local Governments*, with retroactive reporting of all major general government infrastructure assets. To reflect the County's commitment to preserve and maintain infrastructure assets, the County selected the *modified approach* for the accounting of those assets. Under the modified approach, the County recorded infrastructure assets at estimated original cost, but did not record accumulated depreciation against these assets. Instead of recording depreciation, the County is committed to incur the maintenance expenses necessary to (a) preserve infrastructure at a condition of fair or higher on a scale from failed, poor, fair, and good to excellent and (b) preserve its paved roadway lane miles at an overall average of 55 or more on the American Society for Testing and Materials (ASTM) pavement condition index. This index has a scale of 0 to 100, with 100 as the highest level. A failed infrastructure asset is one whose condition is deemed unsafe and should be repaired or replaced immediately. An excellent infrastructure asset is one that is newly constructed and functioning as intended. Improvements that lengthen the lives of infrastructure assets are not recorded unless they increase capacity or service potential, in which case they are recorded as additions to infrastructure at original cost. Therefore, resurfacing done to existing streets is not capitalized, but is treated as a maintenance expenditure under the modified approach.

The County conducts periodic physical condition assessments and theoretical deterioration modeling covering all assets once every three years to determine whether infrastructure assets are being maintained at the levels required. The condition of the County's infrastructure including its paved roadway subset is provided in the chart below.

Hillsborough County, Florida
Infrastructure Condition Assessment Results

	September 30, 2017	September 30, 2016	September 30, 2015
Infrastructure	at or above fair	at or above fair	at or above fair
Paved roadway subset	60.85	60.20	62.80

Prior to 2008, the County established a commitment to maintain and preserve its paved roadway lane miles at an overall average of 6 to 7 based on an Overall Condition Index of 0 to 10. On September 17, 2008, the Hillsborough County BOCC adopted the standard to preserve its paved roadway lane miles at an overall average ASTM International Standard Practice for Pavement Condition Index Surveys, D-6433-03 condition index of 55 or more. The condition index of 55 on the new 100-point

scale is considered to be equivalent to 6 to 7 on the previous scale, so the change in condition index is not expected to change estimated maintenance/preservation costs. The County spends the amount necessary to maintain its infrastructure assets at or above its condition levels of fair and 55. As a measure of County's maintenance efforts, the following chart shows estimated and actual infrastructure maintenance expenditures. These infrastructure maintenance costs consist of: all personnel and operating costs within the physical environment function used for flood control by the Public Works Department; all personnel and operating costs within the transportation function used for road and street facilities by the Public Works Department; as well as road resurfacing and roadway landscaping costs.

Hillsborough County, Florida
Estimated Versus Actual Infrastructure Maintenance and Preservation Costs
(amounts in millions)

	Fiscal Year 2017	Fiscal Year 2016	Fiscal Year 2015	Fiscal Year 2014	Fiscal Year 2013
Estimate	$149.8	114.6	171.8	106.2	87.9
Actual	$115.8	103.3	85.8	75.1	68.3

By using the modified approach, the County's accounting practices for infrastructure assets are in harmony with the County's plans for maintaining its infrastructure at the least overall cost over individual asset life cycles.

HILLSBOROUGH COUNTY, FLORIDA

Schedule of Changes in Hillsborough County's Total OPEB Liability and Related Ratios

Last Two Fiscal Years

(Required Supplementary Information)

Amounts in thousands

	2017	2016
County's total OPEB liability	$ 83,212	84,141
County's covered payroll	563,864	553,735
County's total OPEB liability as a percentage of its covered payroll	14.8 %	15.2 %
Plan fiduciary net position as a percentage of the total OPEB liability	0 %	0 %

Since GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions,* was implemented for fiscal year 2017, the total OPEB liability was not available prior to fiscal year 2017.

The County had $27.791 million set aside in the Self-Insurance Internal Service Fund for OPEB at September 30, 2017. This amount represented 33.4% of the total OPEB liability at September 30, 2017. However, since an irrevocable trust was not established, none of this $27.791 million in cash and investment was considered to be "plan fiduciary net position."

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Contributions
OPEB Plan
Last Two Fiscal Years
(Required Supplementary Information)
Amounts in thousands

	2017	2016
Actuarially determined contribution*	$ 5,676	Not available
County contributions in relation to the actuarially determined contribution**	3,331	3,329
Contribution deficiency (excess)	(2,345)	Not available
County's covered payroll	$ 563,864	553,735
County's contributions as a percentage of covered payroll	0.59 %	0.60 %

*Since GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions,* was implemented for fiscal year 2017, the actuarially determined contribution was not available prior to fiscal year 2017. The actuarial determined contribution was not specifically obtained for fiscal year 2017, however, the actuarially determined OPEB expense (without deductions for claim payments or contributions) was used instead because it indicated the annual change in the County's total OPEB liability with deferred recognition provided for certain items.

**These contributions represented amounts "set aside" for OPEB during fiscal year 2017 and 2016. The County had a total of $27.791 million accumulated in the Self-Insurance Internal Service Fund for OPEB at September 30, 2017. This amount represented 33.4% of the total OPEB liability at September 30, 2017. However, since an irrevocable trust was not established, none of this $27.791 million in cash and investment was considered to be "plan fiduciary net position."

Notes to Schedule

Actuarially determined contribution rates were calculated as of September 30, 2017. Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal
Inflation	2.8 %
Discount rate	3.6 %
Initial healthcare cost trend rate	6.4 %

HILLSBOROUGH COUNTY, FLORIDA

Schedule of Hillsborough County's Proportionate Share of the Florida Retirement System Net Pension Liabilities for the Pension Plan and Health Insurance Subsidy Program

Last Four Fiscal Years

(Required Supplementary Information)

Amounts in Thousands

FRS Pension Plan

	9/30/17	9/30/16	9/30/15	9/30/14
County's proportion of the FRS net pension liability	2.47 %	2.45 %	2.26 %	2.00 %
County's proportionate share of the FRS net pension liability	$ 730,553	617,518	292,275	141,632
County's covered payroll	561,973	553,735	528,266	520,793
County's proportionate share of the FRS net pension liability as a percentage of its covered payroll	130.00 %	111.52 %	55.33 %	27.20 %
FRS fiduciary net position as a percentage of the total pension liability	83.89 %	84.88 %	92.00 %	96.00 %

Health Insurance Subsidy Program

	9/30/17	9/30/16	9/30/15	9/30/14
County's proportion of the HIS net pension liability	1.77 %	1.74 %	1.70 %	1.00 %
County's proportionate share of the HIS net pension liability	$ 189,526	202,748	173,414	159,084
County's covered payroll	561,973	553,735	528,266	520,793
County's proportionate share of the HIS net pension liability as a percentage of its covered payroll	33.73 %	36.61 %	32.83 %	30.55 %
HIS fiduciary net position as a percentage of the total pension liability	1.64 %	0.97 %	0.50 %	0.99 %

* The amounts presented represent the figures for the Hillsborough County Reporting Entity because the Hillsborough County City-County Planning Commission is funded primarily by the Hillsborough County BOCC. The data was unavailable prior to FY 2014.

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Contributions
Florida Retirement System Pension Plan and Health Insurance Subsidy Program
Last Four Fiscal Years
(Required Supplementary Information)
Amounts in Thousands

FRS Pension Plan

	9/30/17	9/30/16	9/30/15	9/30/14
Contractually required contributions	$ 61,141	58,559	55,170	50,846
County contributions in relation to the contractually required contribution	61,141	58,559	55,170	50,846
Contribution deficiency (excess)	--	--	--	--
County's covered payroll	$ 561,973	553,735	528,266	520,793
County's contributions as a percentage of covered payroll	10.88 %	10.58 %	10.44 %	9.76 %

Health Insurance Subsidy Program

	9/30/17	9/30/16	9/30/15	9/30/14
Contractually required contributions	$ 9,300	7,657	6,500	5,828
County contributions in relation to the contractually required contribution	9,300	7,657	6,500	5,828
Contribution deficiency (excess)	--	--	--	--
County's covered payroll	$ 561,973	553,735	528,266	520,793
County's contributions as a percentage of covered payroll	1.65 %	1.38 %	1.23 %	1.12 %

*The amounts presented represent the figures for the Hillsborough County Reporting Entity because the Hillsborough County City-County Planning Commission, a discretely presented component unit, is funded primarily by the Hillsborough County BOCC. As a result the FRS Pension and HIS contributions are in substance the responsibility of the BOCC. The Planning Commission's contributions that are included above were as follows (in thousands): $254, $242, $295 and $281 for the FRS Pension for fiscal years 2017, 2016, 2015 and 2014, respectively. The Planning Commission's contributions were as follows (in thousands): $50, $36, $41 and $38 for the HIS Program for fiscal years 2017, 2016, 2015 and 2014, respectively. Data prior to FY 2014 was unavailable for this schedule.

Combining and Individual Fund Statements and Schedules

EST. 1834
SM
Hillsborough
County Florida

GENERAL FUNDS BY CATEGORY

The seven categories shown below together represent the General Fund, the primary operating fund of the County.

General Fund–Countywide – To account for the revenues and expenditures of the Countywide portion of the General Fund–which are activities that benefit all County residents. Countywide activities include Administration, Management and Budget, Animal Services, Consumer Protection, County Attorney, Economic Development, Emergency Management, Family and Aging Services, Parks, Recreation and Conservation, Public Works, the Environmental Protection Commission, and certain payments to the court system, Constitutional Officers, and nonprofit agencies.

General Fund–Unincorporated Area – To account for the revenues and expenditures of the Unincorporated Area portion of the General Fund–which are activities that benefit County residents who do not live in the three municipalities (Tampa, Plant City or Temple Terrace). Unincorporated Area activities include Affordable Housing, Code Enforcement, Fire Rescue, Planning and Growth Management, Parks and Recreation, Public Works, and certain payments to Constitutional Officers.

General Fund–Sheriff – To account for the revenues and expenditures necessary to carry out the duties and obligations of the Sheriff as specified in Section 30.15, Florida Statutes. The funds for the Sheriff's operation are received from the BOCC pursuant to Section 30.49, Florida Statutes.

General Fund–Tax Collector – To account for revenues and expenditures of the Tax Collector pursuant to Section 197, Florida Statutes.

General Fund–Property Appraiser – To account for revenues and expenditures of the Property Appraiser in the performance of Constitutional responsibilities. These responsibilities include determining the taxable value of all real and tangible property within the County, maintaining associated financial and property records, and providing the Tax Collector with the certified value of real and tangible property and tax millages levied by the respective taxing authorities.

General Fund–Supervisor of Elections – To account for revenues and expenditures of the Supervisor of Elections in the performance of Constitutional responsibilities pursuant to Chapters 100, 101, and 102, Florida Statutes. The funds for the Supervisor of Elections' operation are received from the BOCC pursuant to Section 129.202, Florida Statutes.

General Fund–Clerk of Circuit Court – To account for revenues and expenditures of the Clerk of Circuit Court whose responsibilities include: County recorder for official records of Hillsborough County; accountant for the BOCC, custodian of all County funds, County auditor, and keeping BOCC records and meeting minutes as ex-officio Clerk to the Board of County Commissioners; as well as court-related activities that are not accounted for in the "Clerk of Circuit Court - Court Operations and Public Records Fund."

HILLSBOROUGH COUNTY, FLORIDA
General Fund by Category
Combining Balance Sheet
September 30, 2017
(amounts in thousands)

	Countywide	Unincorporated Area	Sheriff	Tax Collector
ASSETS				
Current assets:				
Cash and cash equivalents	$ 26,321	13,073	55,697	25,613
Investments	170,056	84,527	--	--
Accounts receivable, net	47	6,302	63	2,373
Interest receivable	619	308	--	--
Delinquent ad valorem taxes receivable	1,872	1,013	--	--
Due from other funds	41,427	18,654	410	36
Due from other governmental units	1,273	--	458	31
Inventories	1,405	866	--	--
Prepaid items	1	--	163	7
Total assets	243,021	124,743	56,791	28,060
LIABILITIES				
Current liabilities:				
Accounts and contracts payable	4,685	1,708	4,975	385
Accrued liabilities	4,222	5,107	12,491	361
Due to other funds	587	116	38,685	25,475
Due to other governmental units	1,318	--	4	1,413
Unearned revenues	--	--	--	426
Deposits held	29	--	347	--
Total liabilities	10,841	6,931	56,502	28,060
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues	7,846	2,945	--	--
Total deferred inflows of resources	7,846	2,945	--	--
FUND BALANCES				
Nonspendable:				
Inventories and prepaid items	1,406	866	163	7
Assigned to:				
Unassigned	222,928	114,001	126	(7)
Total fund balances	224,334	114,867	289	--
Total liabilities, deferred inflows of resources and fund balances	$ 243,021	124,743	56,791	28,060

Property Appraiser	Supervisor of Elections	Clerk of Circuit Court	Total
447	--	5,695	126,846
--	--	--	254,583
--	--	307	9,092
--	--	--	927
--	--	--	2,885
--	178	151	60,856
--	--	291	2,053
--	--	--	2,271
--	--	--	171
447	178	6,444	459,684
--	61	690	12,504
160	117	2,066	24,524
267	--	3,437	68,567
20	--	251	3,006
--	--	--	426
--	--	--	376
447	178	6,444	109,403
--	--	--	10,791
--	--	--	10,791
--	--	--	2,442
--	--	--	337,048
--	--	--	339,490
447	178	6,444	459,684

HILLSBOROUGH COUNTY, FLORIDA
General Fund by Category
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Countywide	Unincorporated Area	Sheriff	Tax Collector
Revenues:				
Taxes - ad valorem property taxes	$ 438,336	203,045	--	--
Taxes - other	1,424	--	--	--
Licenses, permits, special assessments	534	14	--	--
Intergovernmental - state shared revenues	7,995	26,160	--	--
Intergovernmental - grants	--	--	1,398	--
Charges for services	60,085	26,370	5,106	19,084
Fines and forfeitures	94	9,405	--	--
Interest	2,722	1,261	736	171
Miscellaneous	4,294	1,308	634	351
Total revenues	515,484	267,563	7,874	19,606
Expenditures:				
Current:				
General government	93,782	12,644	16,075	31,626
Public safety	10,093	150,962	345,678	--
Physical environment	13,305	10,112	--	--
Transportation	254	8,679	--	--
Economic environment	13,788	996	--	--
Human services	41,215	70	--	--
Culture and recreation	12,033	26,520	--	--
Capital outlay	2,204	186	11,616	1,372
Total expenditures	186,674	210,169	373,369	32,998
Excess (deficiency) of revenues over (under) expenditures	328,810	57,394	(365,495)	(13,392)
Other financing sources (uses)				
Transfers in	73,369	120,704	402,459	26,109
Transfers out	(384,395)	(157,386)	(38,516)	(12,717)
Sales of capital assets	216	6	1,589	--
Total other financing sources (uses)	(310,810)	(36,676)	365,532	13,392
Net change in fund balances	18,000	20,718	37	--
Fund balances, beginning of year	205,524	93,918	252	--
Increase (decrease) in nonspendable fund balances	810	231	--	--
Fund balances, end of year	$ 224,334	114,867	289	--

Property Appraiser	Supervisor of Elections	Clerk of Circuit Court	Total
--	--	--	641,381
--	--	--	1,424
--	--	--	548
--	--	--	34,155
--	--	1,201	2,599
873	--	7,229	118,747
--	--	--	9,499
--	--	55	4,945
19	200	--	6,806
892	200	8,485	820,104
12,069	9,607	24,121	199,924
--	--	--	506,733
--	--	--	23,417
--	--	--	8,933
--	--	--	14,784
--	--	--	41,285
--	--	--	38,553
55	1,881	2,333	19,647
12,124	11,488	26,454	853,276
(11,232)	(11,288)	(17,969)	(33,172)
11,499	15,203	20,222	669,565
(267)	(3,915)	(2,253)	(599,449)
--	--	--	1,811
11,232	11,288	17,969	71,927
--	--	--	38,755
--	--	--	299,694
--	--	--	1,041
--	--	--	339,490

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
General Fund - Countywide
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - ad valorem property taxes	$ 456,290	456,290	438,336	(17,954)
Taxes - other	1,500	1,500	1,424	(76)
Licenses, permits, special assessments	583	583	534	(49)
Intergovernmental - state shared revenues	7,423	7,423	7,995	572
Intergovernmental - grants	13	13	--	(13)
Charges for services	60,898	60,898	60,085	(813)
Fines and forfeitures	127	127	94	(33)
Interest	1,660	1,660	2,722	1,062
Miscellaneous	3,348	3,358	4,294	936
Total revenues	531,842	531,852	515,484	(16,368)
Expenditures:				
Current:				
General government	99,173	99,168	93,782	5,386
Public safety	10,334	10,334	10,093	241
Physical environment	13,938	13,948	13,305	643
Transportation	536	536	254	282
Economic environment	24,387	26,473	13,788	12,685
Human services	45,148	46,044	41,215	4,829
Culture and recreation	13,843	13,843	12,033	1,810
Capital outlay	2,402	2,540	2,204	336
Total expenditures	209,761	212,886	186,674	26,212
Excess (deficiency) of revenues over (under) expenditures	322,081	318,966	328,810	9,844
Other financing sources (uses)				
Transfers in	56,367	56,367	73,369	17,002
Transfers out	(390,083)	(390,830)	(384,395)	6,435
Sales of capital assets	300	300	216	(84)
Budgetary reserves	(151,995)	(148,132)	--	148,132
Budget allowance	(27,621)	(27,622)	--	27,622
Total other financing sources (uses)	(513,032)	(509,917)	(310,810)	199,107
Net change in fund balances	(190,951)	(190,951)	18,000	208,951
Fund balances, beginning of year	190,951	190,951	205,524	14,573
Increase (decrease) in nonspendable fund balances	--	--	810	810
Fund balances, end of year	$ --	--	224,334	224,334

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
General Fund - Unincorporated Area
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - ad valorem property taxes	$ 211,910	211,910	203,045	(8,865)
Licenses, permits, special assessments	50	50	14	(36)
Intergovernmental - state shared revenues	27,243	27,243	26,160	(1,083)
Charges for services	24,743	24,743	26,370	1,627
Fines and forfeitures	7,145	7,805	9,405	1,600
Interest	932	932	1,261	329
Miscellaneous	901	901	1,308	407
Total revenues	272,924	273,584	267,563	(6,021)
Expenditures:				
Current:				
General government	14,265	13,780	12,644	1,136
Public safety	156,400	156,660	150,962	5,698
Physical environment	12,365	12,815	10,112	2,703
Transportation	27,682	27,682	8,679	19,003
Economic environment	2,510	2,510	996	1,514
Human services	--	--	70	(70)
Culture and recreation	27,789	27,789	26,520	1,269
Capital outlay	270	520	186	334
Total expenditures	241,281	241,756	210,169	31,587
Excess (deficiency) of revenues over (under) expenditures	31,643	31,828	57,394	25,566
Other financing sources (uses)				
Transfers in	113,066	113,066	120,704	7,638
Transfers out	(157,300)	(157,485)	(157,386)	99
Sales of capital assets	10	10	6	(4)
Budgetary reserves	(71,061)	(71,061)	--	71,061
Budget allowance	(14,065)	(14,065)	--	14,065
Total other financing sources (uses)	(129,350)	(129,535)	(36,676)	92,859
Net change in fund balances	(97,707)	(97,707)	20,718	118,425
Fund balances, beginning of year	97,707	97,707	93,918	(3,789)
Increase (decrease) in nonspendable fund balances	--	--	231	231
Fund balances, end of year	$ --	--	114,867	114,867

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
General Fund - Sheriff (Budgetary Basis)
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	$ --	--	2,905	2,905
Interest	--	--	736	736
Miscellaneous	--	--	634	634
Total revenues	--	--	4,275	4,275
Expenditures:				
Current:				
General government	16,189	16,189	16,075	114
Public safety	375,025	374,425	340,437	33,988
Capital outlay	11,045	11,645	11,065	580
Total expenditures	402,259	402,259	367,577	34,682
Excess (deficiency) of revenues over (under) expenses	(402,259)	(402,259)	(363,302)	38,957
Other financing sources (uses)				
Transfers in	402,259	402,259	402,459	200
Transfers out	--	--	(38,516)	(38,516)
Sales of capital assets	--	--	1,584	1,584
Total other financing sources (uses)	402,259	402,259	365,527	(36,732)
Net change in fund balances	--	--	2,225	2,225
Fund balances, beginning of year	--	--	252	252
Fund balances, end of year--budgetary basis	$ --	--	2,477	2,477
Add intergovernmental grant revenue			1,398	
Add contract-related charges for services			2,201	
Add proceeds from the sale of capital assets			6	
Increase public safety and general government expenditures			(5,242)	
Increase capital outlay			(551)	
Fund balances, end of year--GAAP basis			$ 289	

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual General Fund - Tax Collector (Budgetary Basis) For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	$ 17,395	17,395	19,084	1,689
Interest	50	50	171	121
Miscellaneous	230	230	351	121
Total revenues	17,675	17,675	19,606	1,931
Expenditures:				
Current:				
General government	30,527	31,009	30,213	796
Capital outlay	2,300	1,411	1,372	39
Total expenditures	32,827	32,420	31,585	835
Excess (deficiency) of revenues over (under) expenses	(15,152)	(14,745)	(11,979)	2,766
Other financing sources (uses)				
Transfers in	27,080	27,080	26,109	(971)
Transfers out	(10,735)	(11,102)	(12,717)	(1,615)
Distribution of excess fees	(1,193)	(1,233)	(1,413)	(180)
Total other financing sources (uses)	15,152	14,745	11,979	(2,766)
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year--budgetary basis	$ --	--	--	--
Fund balances, end of year				
Reduce distribution of excess fees			1,413	
Increase general government expenditures			(1,413)	
Fund balances, end of year--GAAP basis			$ --	

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
General Fund - Property Appraiser (Budgetary Basis)
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	$ 990	991	873	(118)
Miscellaneous	--	--	19	19
Total revenues	990	991	892	(99)
Expenditures:				
Current:				
General government	12,371	12,317	12,049	268
Capital outlay	--	55	55	--
Total expenditures	12,371	12,372	12,104	268
Excess (deficiency) of revenues over (under) expenses	(11,381)	(11,381)	(11,212)	169
Other financing sources (uses)				
Transfers in	11,381	11,381	11,499	118
Transfers out	--	--	(267)	(267)
Distribution of excess fees	--	--	(20)	(20)
Total other financing sources (uses)	11,381	11,381	11,212	(169)
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year--budgetary basis	$ --	--	--	--
To convert of GAAP basis:				
Reduce distribution of excess fees			20	
Increase general government expenditures			(20)	
Fund balances, end of year--GAAP basis			$ --	

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
General Fund - Supervisor of Elections
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Miscellaneous	$ --	200	200	--
Total revenues	--	200	200	--
Expenditures:				
Current:				
General government	9,203	9,607	9,607	--
Capital outlay	6,000	1,881	1,881	--
Total expenditures	15,203	11,488	11,488	--
Excess (deficiency) of revenues over (under) expenses	(15,203)	(11,288)	(11,288)	--
Other financing sources (uses)				
Transfers in	15,203	15,203	15,203	--
Transfers out	--	(3,915)	(3,915)	--
Total other financing sources (uses)	15,203	11,288	11,288	--
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	$ --	--	--	--

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
General Fund - Clerk of Circuit Court
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental - grants	$ 1,100	1,100	1,201	101
Charges for services	6,395	6,395	7,229	834
Interest	16	16	55	39
Total revenues	7,511	7,511	8,485	974
Expenditures:				
Current:				
General government	26,476	25,165	24,121	1,044
Capital outlay	1,034	2,345	2,333	12
Total expenditures	27,510	27,510	26,454	1,056
Excess (deficiency) of revenues over (under) expenses	(19,999)	(19,999)	(17,969)	2,030
Other financing sources (uses)				
Transfers in	20,222	20,222	20,222	--
Transfers out	(223)	(223)	(2,253)	(2,030)
Total other financing sources (uses)	19,999	19,999	17,969	(2,030)
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	$ --	--	--	--

HILLSBOROUGH COUNTY, FLORIDA
Combining Balance Sheet
Nonmajor Governmental Funds
September 30, 2017
(amounts in thousands)

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
ASSETS				
Current assets:				
Cash and cash equivalents	$ 34,901	7,630	10,021	52,552
Investments	76,619	49,333	64,795	190,747
Accounts receivable, net	391	--	--	391
Interest receivable	279	177	235	691
Delinquent ad valorem taxes receivable	206	26	--	232
Due from other funds	1,294	94	--	1,388
Due from other governmental units	5,292	--	--	5,292
Inventories	55	--	--	55
Total assets	119,037	57,260	75,051	251,348
LIABILITIES				
Current liabilities:				
Accounts and contracts payable	4,055	77	4,089	8,221
Accrued liabilities	1,813	--	--	1,813
Due to other funds	396	--	--	396
Due to other governmental units	4,605	--	--	4,605
Unearned revenues	5	--	--	5
Total liabilities	10,874	77	4,089	15,040
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues	765	75	--	840
Total deferred inflows of resources	765	75	--	840
FUND BALANCES				
Nonspendable:				
Inventories and prepaid items	55	--	--	55
Restricted for:				
Bond covenants	2,894	--	28,703	31,597
Debt service	--	57,108	--	57,108
Grant programs and projects	1,844	--	--	1,844
Federal and state law	55,821	--	957	56,778
Impact fees	10,591	--	--	10,591
Other purposes	8,268	--	--	8,268
Committed to:				
BOCC ordinance /other purposes	23,513	--	--	23,513
Assigned to:				
Capital projects	--	--	41,302	41,302
Major maintenance and repair projects	3,018	--	--	3,018
BOCC resolutions /other purposes	1,394	--	--	1,394
Total fund balances	107,398	57,108	70,962	235,468
Total liabilities, deferred inflows of resources and fund balances	$ 119,037	57,260	75,051	251,348

HILLSBOROUGH COUNTY, FLORIDA
Nonmajor Governmental Funds
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues:				
Taxes - ad valorem property taxes	$ 41,168	5,848	--	47,016
Taxes - other	21,506	--	--	21,506
Licenses, permits, special assessments	31,844	--	--	31,844
Intergovernmental - state shared revenues	706	--	--	706
Intergovernmental - grants	8,201	--	929	9,130
Charges for services	42,062	429	--	42,491
Fines and forfeitures	9,464	--	--	9,464
Interest	869	398	308	1,575
Miscellaneous	498	664	607	1,769
Total revenues	156,318	7,339	1,844	165,501
Expenditures:				
Current:				
General government	33,146	1,442	404	34,992
Public safety	34,152	--	4	34,156
Physical environment	2,476	--	528	3,004
Transportation	150	--	--	150
Economic environment	--	--	19,994	19,994
Culture and recreation	38,424	--	4,188	42,612
Capital outlay	28,915	--	24,899	53,814
Debt service:				
Principal	--	53,101	--	53,101
Interest and fiscal charges	--	24,182	123	24,305
Total expenditures	137,263	78,725	50,140	266,128
Excess (deficiency) of revenues over (under) expenditures	19,055	(71,386)	(48,296)	(100,627)
Other financing sources (uses)				
Transfers in	10,222	58,103	19,043	87,368
Transfers out	(28,282)	(5,685)	(17,284)	(51,251)
Face amount of long-term debt issued	--	17,249	29,525	46,774
Face amount of refunding bonds issued	--	51,971	--	51,971
Premium on refunding bonds issued	--	2,376	--	2,376
Payment to refunded bond escrow agent	--	(48,443)	--	(48,443)
Sales of capital assets	29	--	--	29
Total other financing sources (uses)	(18,031)	75,571	31,284	88,824
Net change in fund balances	1,024	4,185	(17,012)	(11,803)
Fund balances, beginning of year	106,338	52,923	87,974	247,235
Increase (decrease) in nonspendable fund balances	36	--	--	36
Fund balances, end of year	$ 107,398	57,108	70,962	235,468

BOARD OF COUNTY COMMISSIONERS:

Unincorporated Area Special Purpose Revenue Fund – To account for special purpose revenues used to provide services for residents of the unincorporated areas of the County.

Library Fund – To account for ad valorem taxes and state grant funds designated to operate and maintain the countywide Tampa-Hillsborough County Public Library System.

Hillsborough County Civil Service Board Fund – To account for the revenues and expenditures of the Hillsborough County Civil Service Board, which administers a uniform classified merit employment system. The Civil Service Board's responsibilities include: developing personnel rules, records, and reports related to employees and positions; handling recruitment functions; coordinating an employee performance management system; and conducting other programs to ensure compliance with the Civil Service Act and other statutory requirements.

SHERIFF:

Child Protective Investigations Fund – To account for revenues and expenditures for child protection investigations.

Special Use Fund – To account for specific revenue sources designated for law enforcement within the unincorporated areas of the County.

Inmate Welfare Fund (formerly Jail Inmate Canteen Fund) – To account for the revenues and expenditures related to sales to inmates of merchandise such as toiletries, cigarettes, and snacks, as well as inmate phone calls, and to fund inmate programs.

Misdemeanor Probation Services Fund – To account for the revenues and expenditures related to the Sheriff's provision of misdemeanor probation services.

Communications 911 Fund – To account for the revenues and expenditures related to the Sheriff's 911 operations.

BOCC Special Projects Fund – To account for the revenues and expenditures related to funds that may be only be expended for certain major maintenance and renovation projects.

SUPERVISOR OF ELECTIONS:

Grants Fund – To account for federal, state, or other grants received by the Supervisor of Elections for programs including voter education and equipment as well as the recruiting and training of poll workers.

CLERK OF CIRCUIT COURT:

Court Operations and Public Records Fund – To account for the Clerk of Circuit Court's court operations as an officer of the court including clerical and administrative functions of the courts, keeping records, maintaining dockets, providing courtroom clerks for the judiciary, and collecting and disbursing fines, forfeitures and other court costs, and keeping custody of court funds. The Clerk of Circuit Court also conducts court-ordered sales of property, as well as runs the depository for collecting and disbursing court-ordered child support and alimony payments.

To account for the following: Public Records Modernization Trust Fund for equipment, maintenance, personnel training, and technical assistance for modernizing public records per Florida Statute 28.24(12)(d). Public Records Court Technology Trust Fund to operate/support an integrated computer system for judicial agencies and support state court system operations per Florida Statute 28.24(12)(e)(1). Foreclosure Public Education Fund to educate the public of their rights in foreclosure proceedings per Florida Statute 45.035(2)(a), and Public Records Court Operations Trust Fund for Clerk court-related operational needs and program enhancements per Florida Statute 28.37(2).

HILLSBOROUGH COUNTY, FLORIDA
Nonmajor Special Revenue Funds
Combining Balance Sheet
September 30, 2017
(amounts in thousands)

	BOARD OF COUNTY COMMISSIONERS		
	Unincorporated Area Special Purpose	Library	Civil Service Board
ASSETS			
Current assets:			
Cash and cash equivalents	$ 6,197	5,648	5
Investments	40,067	36,521	31
Accounts receivable, net	2	125	--
Interest receivable	146	133	--
Delinquent ad valorem taxes receivable	27	179	--
Due from other funds	300	633	--
Due from other governmental units	3,495	500	--
Inventories	--	55	--
Total assets	50,234	43,794	36
LIABILITIES			
Current liabilities:			
Accounts and contracts payable	1,956	1,572	6
Accrued liabilities	443	713	30
Due to other funds	58	--	--
Due to other governmental units	--	--	--
Unearned revenues	--	5	--
Total liabilities	2,457	2,290	36
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenues	227	538	--
Total deferred inflows of resources	227	538	--
FUND BALANCES			
Nonspendable:			
Inventories and prepaid items	--	55	--
Restricted for:			
Bond covenants	--	--	--
Grant programs and projects	--	--	--
Federal and state law	9,034	40,911	--
Impact fees	10,591	--	--
Other purposes	--	--	--
Committed to:			
BOCC ordinance /other purposes	23,513	--	--
Assigned to:			
Major maintenance and repair projects	3,018	--	--
BOCC resolutions /other purposes	1,394	--	--
Total fund balances	47,550	40,966	--
Total liabilities, deferred inflows of resources and fund balances	$ 50,234	43,794	36

SHERIFF					
Child Protective Investigations	Special Use	Inmate Welfare	Misdemeanor Probation Services	Communications 911	BOCC Special Projects
1,056	438	8,313	431	38	2,896
--	--	--	--	--	--
--	5	227	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	164	--	--
1,195	12	--	--	--	--
--	--	--	--	--	--
2,251	455	8,540	595	38	2,896
7	115	272	1	--	1
--	--	--	--	--	--
--	338	--	--	--	--
597	2	--	--	--	1
--	--	--	--	--	--
604	455	272	1	--	2
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	2,894
1,647	--	--	--	--	--
--	--	--	594	38	--
--	--	--	--	--	--
--	--	8,268	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
1,647	--	8,268	594	38	2,894
2,251	455	8,540	595	38	2,896

(continued)

HILLSBOROUGH COUNTY, FLORIDA
Nonmajor Special Revenue Funds
Combining Balance Sheet (Continued)
September 30, 2017
(amounts in thousands)

	SUPERVISOR	CLERK	
	Supervisor of Elections Grants	Court Operations & Public Records	Total
ASSETS			
Current assets:			
Cash and cash equivalents	$ --	9,879	34,901
Investments	--	--	76,619
Accounts receivable, net	--	32	391
Interest receivable	--	--	279
Delinquent ad valorem taxes receivable	--	--	206
Due from other funds	197	--	1,294
Due from other governmental units	--	90	5,292
Inventories	--	--	55
Total assets	197	10,001	119,037
LIABILITIES			
Current liabilities:			
Accounts and contracts payable	--	125	4,055
Accrued liabilities	--	627	1,813
Due to other funds	--	--	396
Due to other governmental units	--	4,005	4,605
Unearned revenues	--	--	5
Total liabilities	--	4,757	10,874
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenues	--	--	765
Total deferred inflows of resources	--	--	765
FUND BALANCES			
Nonspendable:			
Inventories and prepaid items	--	--	55
Restricted for:			
Bond covenants	--	--	2,894
Grant programs and projects	197	--	1,844
Federal and state law	--	5,244	55,821
Impact fees	--	--	10,591
Other purposes	--	--	8,268
Committed to:			
BOCC ordinance /other purposes	--	--	23,513
Assigned to:			
Major maintenance and repair projects	--	--	3,018
BOCC resolutions /other purposes	--	--	1,394
Total fund balances	197	5,244	107,398
Total liabilities, deferred inflows of resources and fund balances	$ 197	10,001	119,037

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HILLSBOROUGH COUNTY, FLORIDA
Nonmajor Special Revenue Funds
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
For the fiscal year ended September 30, 2017
(amounts in thousands)

	BOARD OF COUNTY COMMISSIONERS		
	Unincorporated Area Special Purpose	Library	Civil Service Board
Revenues:			
Taxes - ad valorem property taxes	$ --	41,168	--
Taxes - other	21,506	--	--
Licenses, permits, special assessments	31,844	--	--
Intergovernmental - state shared revenues	706	--	--
Intergovernmental - grants	--	1,579	--
Charges for services	3,153	299	40
Fines and forfeitures	222	350	--
Interest	332	384	--
Miscellaneous	212	19	--
Total revenues	57,975	43,799	40
Expenditures:			
Current:			
General government	475	24	1,078
Public safety	14,195	--	--
Physical environment	2,476	--	--
Transportation	150	--	--
Culture and recreation	2,148	36,276	--
Capital outlay	19,045	7,385	5
Total expenditures	38,489	43,685	1,083
Excess (deficiency) of revenues over (under) expenditures	19,486	114	(1,043)
Other financing sources (uses)			
Transfers in	3,467	271	1,043
Transfers out	(24,256)	(1,157)	--
Sales of capital assets	--	--	--
Total other financing sources (uses)	(20,789)	(886)	1,043
Net change in fund balances	(1,303)	(772)	--
Fund balances, beginning of year	48,853	41,702	--
Increase (decrease) in nonspendable fund balances	--	36	--
Fund balances, end of year	$ 47,550	40,966	--

SHERIFF					
Child Protective Investigations	Special Use	Inmate Welfare	Misdemeanor Probation Services	Communications 911	BOCC Special Projects
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
4,739	--	--	--	--	--
9,104	47	2,780	2,089	767	--
--	2,386	--	--	--	--
--	--	79	--	--	--
7	71	6	--	--	183
13,850	2,504	2,865	2,089	767	183
--	--	--	--	--	--
12,853	2,223	1,627	1,699	737	818
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
1,034	300	26	--	--	66
13,887	2,523	1,653	1,699	737	884
(37)	(19)	1,212	390	30	(701)
--	2,861	--	--	--	2,580
--	(2,869)	--	--	--	--
2	27	--	--	--	--
2	19	--	--	--	2,580
(35)	--	1,212	390	30	1,879
1,682	--	7,056	204	8	1,015
--	--	--	--	--	--
1,647	--	8,268	594	38	2,894

(continued)

HILLSBOROUGH COUNTY, FLORIDA
Nonmajor Special Revenue Funds
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
For the fiscal year ended September 30, 2017
(amounts in thousands)

	SUPERVISOR	CLERK	
	Supervisor of Elections Grants	Court Operations & Public Records	Total
Revenues:			
Taxes - ad valorem property taxes	$ --	--	41,168
Taxes - other	--	--	21,506
Licenses, permits, special assessments	--	--	31,844
Intergovernmental - state shared revenues	--	--	706
Intergovernmental - grants	196	1,687	8,201
Charges for services	--	23,783	42,062
Fines and forfeitures	--	6,506	9,464
Interest	1	73	869
Miscellaneous	--	--	498
Total revenues	197	32,049	156,318
Expenditures:			
Current:			
General government	50	31,519	33,146
Public safety	--	--	34,152
Physical environment	--	--	2,476
Transportation	--	--	150
Culture and recreation	--	--	38,424
Capital outlay	--	1,054	28,915
Total expenditures	50	32,573	137,263
Excess (deficiency) of revenues over (under) expenditures	147	(524)	19,055
Other financing sources (uses)			
Transfers in	--	--	10,222
Transfers out	--	--	(28,282)
Sales of capital assets	--	--	29
Total other financing sources (uses)	--	--	(18,031)
Net change in fund balances	147	(524)	1,024
Fund balances, beginning of year	50	5,768	106,338
Increase (decrease) in nonspendable fund balances	--	--	36
Fund balances, end of year	$ 197	5,244	107,398

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Unincorporated Area Special Purpose Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - other	$ 22,014	22,014	21,506	(508)
Licenses, permits, special assessments	31,835	31,835	31,844	9
Intergovernmental - state shared revenues	1,000	1,000	706	(294)
Charges for services	1,899	1,899	3,153	1,254
Fines and forfeitures	193	193	222	29
Interest	164	164	332	168
Miscellaneous	215	215	212	(3)
Total revenues	57,320	57,320	57,975	655
Expenditures:				
Current:				
General government	7,803	7,195	475	6,720
Public safety	11,889	13,612	14,195	(583)
Physical environment	2,980	3,249	2,476	773
Transportation	--	--	150	(150)
Culture and recreation	118	118	2,148	(2,030)
Capital outlay	42,091	39,675	19,045	20,630
Total expenditures	64,881	63,849	38,489	25,360
Excess (deficiency) of revenues over (under) expenditures	(7,561)	(6,529)	19,486	26,015
Other financing sources (uses)				
Transfers in	3,367	3,367	3,467	100
Transfers out	(21,804)	(24,329)	(24,256)	73
Budgetary reserves	(16,345)	(16,525)	--	16,525
Budget allowance	(2,859)	(2,859)	--	2,859
Total other financing sources (uses)	(37,641)	(40,346)	(20,789)	19,557
Net change in fund balances	(45,202)	(46,875)	(1,303)	45,572
Fund balances, beginning of year	45,202	46,875	48,853	1,978
Fund balances, end of year	$ --	--	47,550	47,550

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Library Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - ad valorem property taxes	$ 42,857	42,857	41,168	(1,689)
Intergovernmental - grants	2,145	2,060	1,579	(481)
Charges for services	287	287	299	12
Fines and forfeitures	360	360	350	(10)
Interest	402	402	384	(18)
Miscellaneous	54	54	19	(35)
Total revenues	46,105	46,020	43,799	(2,221)
Expenditures:				
Current:				
General government	--	--	24	(24)
Culture and recreation	39,345	39,667	36,276	3,391
Capital outlay	25,526	25,012	7,385	17,627
Total expenditures	64,871	64,679	43,685	20,994
Excess (deficiency) of revenues over (under) expenditures	(18,766)	(18,659)	114	18,773
Other financing sources (uses)				
Transfers in	5,791	5,791	271	(5,520)
Transfers out	(6,981)	(6,981)	(1,157)	5,824
Budgetary reserves	(16,794)	(16,889)	--	16,889
Budget allowance	(2,183)	(2,183)	--	2,183
Total other financing sources (uses)	(20,167)	(20,262)	(886)	19,376
Net change in fund balances	(38,933)	(38,921)	(772)	38,149
Fund balances, beginning of year	38,933	38,921	41,702	2,781
Increase (decrease) in nonspendable fund balances	--	--	36	36
Fund balances, end of year	$ --	--	40,966	40,966

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Hillsborough County Civil Service Board Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	$ --	--	40	40
Total revenues	--	--	40	40
Expenditures:				
Current:				
General government	1,234	1,234	1,078	156
Capital outlay	10	10	5	5
Total expenditures	1,244	1,244	1,083	161
Excess (deficiency) of revenues over (under) expenditures	(1,244)	(1,244)	(1,043)	201
Other financing sources (uses)				
Transfers in	1,798	1,798	1,043	(755)
Budgetary reserves	(554)	(554)	--	554
Total other financing sources (uses)	1,244	1,244	1,043	(201)
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	$ --	--	--	--

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Sheriff Special Use Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	$ --	--	47	47
Fines and forfeitures	--	--	2,386	2,386
Miscellaneous	--	--	71	71
Total revenues	--	--	2,504	2,504
Expenditures:				
Current:				
Public safety	2,561	2,561	2,223	338
Capital outlay	300	300	300	--
Total expenditures	2,861	2,861	2,523	338
Excess (deficiency) of revenues over (under) expenses	(2,861)	(2,861)	(19)	2,842
Other financing sources (uses)				
Transfers in	2,861	2,861	2,861	--
Transfers out	--	--	(2,869)	(2,869)
Sales of capital assets	--	--	27	27
Total other financing sources (uses)	2,861	2,861	19	(2,842)
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	$ --	--	--	--

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Clerk Court Operations and Public Records Fund (Budgetary Basis)
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental - grants	$ 1,593	1,682	1,687	5
Charges for services	22,819	22,819	23,783	964
Fines and forfeitures	6,184	6,184	6,506	322
Interest	35	35	73	38
Total revenues	30,631	30,720	32,049	1,329
Expenditures:				
Current:				
General government	30,556	30,795	28,543	2,252
Capital outlay	765	1,116	1,054	62
Total expenditures	31,321	31,911	29,597	2,314
Excess (deficiency) of revenues over (under) expenses	(690)	(1,191)	2,452	3,643
Other financing sources (uses)				
Budgetary reserves	690	1,191	--	(1,191)
Distribution of excess fees	--	--	(2,976)	(2,976)
Total other financing sources (uses)	690	1,191	(2,976)	(4,167)
Net change in fund balances	--	--	(524)	(524)
Fund balances, beginning of year	--	--	5,768	5,768
Fund balances, end of year --budgetary basis	$ --	--	5,244	5,244
Fund balances, end of year				
Reduce distribution of excess fees			2,976	
Increase general government expenditures			(2,976)	
Fund balances, end of year--GAAP basis			$ 5,244	

BOARD OF COUNTY COMMISSIONERS:

2002 Parks and Recreation Fund – To account for the annual debt service requirements of the Unincorporated Area Parks and Recreation Program General Obligation Refunding Bonds, Series 2002. Interest and principal payments are due through final maturity in July 2025. Payment of debt service is secured by ad valorem taxes levied on the assessed value of taxable real property in the County's unincorporated area.

2005 Court Facilities Improvement Fund – To account for the annual debt service requirements of the Court Facilities Revenue Bonds, Series 2005. Interest and principal payments are due through final maturity in November 2029. Payment of debt service is secured by a pledge of court surcharge and Community Investment Tax revenues (until the earlier of December 1, 2026 or the date such tax is released pursuant to Section 33 of the Bond Resolution).

2005 Tampa Bay Arena Refunding Revenue Bonds Fund – To account for the annual debt service requirements on the Tampa Bay Arena Refunding Revenue Bonds, Series 2005. Interest and principal payments are due through final maturity in October 2026. Payment of debt service is secured by a pledge on legally available non-ad valorem revenues. Non-ad valorem revenues include Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Local Business Taxes, and Local Government Half-Cent Sales Tax revenues.

2016 Capital Improvement Program Refunding Revenue Bond Fund – To account for the annual debt service requirements on the Capital Improvement Program Refunding Revenue Bonds, Series 2006 and Series 2016.

2017 Fourth Cent Tourist Development Tax Refunding and Improvement Revenue Bonds Fund – To account for the annual debt service requirements on the Fourth Cent Tourist Development Tax Refunding Revenue Bonds, Series 2006 and Fourth Cent Tourist Development Tax Refunding Revenue Bonds Series 2017A and B. Interest and principal payments on the 2006 Series were paid through the defeasance date of February 16, 2017. Interest and principal payments on the 2017 Series are due through final maturity in 2035. Payment of debt service is secured by a pledge limited to Fourth Cent Tourist Development Tax revenues.

2017 Fifth Cent Tourist Development Tax Refunding Revenue Bonds Fund – To account for the annual debt service requirements on the Fifth Cent Tourist Development Tax Refunding Revenue Bonds, Series 2006A and Fifth Cent Tourist Development Tax Refunding Revenue Bonds Series 2017. Interest and principal payments on the 2006 Series were paid through the defeasance date of October 27, 2016. Interest and principal payments on the 2017 Series are due through final maturity in October 2046. Payment of debt service is secured by a pledge limited to Fifth Cent Tourist Development Tax revenues.

2007 Community Investment Tax Revenue Bonds Fund – To account for the annual debt service requirements on the Community Investment Tax Revenue Bonds, Series 2007. Interest and principal payments are due through final maturity in November 2025. Payment of debt is secured by the County’s Community Investment Tax revenues and all related investment earnings.

2008 Capital Improvement Non-Ad Valorem Refunding Revenue Bonds and 2017 Note Fund – To account for the sinking fund requirements of the Capital Improvement Non-Ad Valorem Refunding Revenue Bonds, Series 2008. These bonds were partially refunded on September 26, 2017. Interest and principal payments on the 2008 Series are due through final maturity in July 2028. Principal and interest payments on the 2017 Series are due through final maturity in July 2028. Payment of this debt is secured by a pledge on legally available non-ad valorem revenues, which include Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Local Business Taxes, and Local Government Half-Cent Sales Tax revenues.

2009 Environmentally Sensitive Lands Acquisition and Protection Program (ELAPP) Fund – To account for the annual debt service requirements of the General Obligation Bonds, Series 2009A and 2009B. Interest and principal payments are due through final maturities in 2019 and 2039, respectively. Payment of debt service is secured by a pledge on all taxable property in the County's unincorporated area. The Series 1998 and 2003 Bonds were also accounted for in this fund in prior years. This fund was also used to account for money set aside for a new ELAPP bond issue that was planned but not issued during fiscal year 2016.

2012 Community Investment Tax Refunding Revenue Bonds Fund – To account for the annual debt service requirements on the Community Investment Tax Refunding Revenue Bonds, Series 2012A and 2012B. Interest and principal payments are due through final maturity in November 2025. Debt service is secured by a pledge of the Community Investment Tax revenues and related investment earnings.

2012 Capital Improvement Program Revenue Bonds Fund – To account for the annual debt service requirements on the Capital Improvement Program Revenue Bonds, Series 2012. Interest and principal payments are due through final maturity in November 2025. Debt service is payable solely from a pledge of the local government half-cent sales tax revenues.

2015 Community Investment Tax Refunding Revenue Bonds – To account for the annual debt service requirements of the Community Investment Tax Refunding Revenue Bonds, Series 2015. Interest and principal payments are due through final maturity in November 2025. Debt service is secured by a pledge of the Community Investment Tax revenues and related earnings.

Redevelopment Seed Money Program Fund – To account for debt service on a capital project to address uneven growth patterns in the following underserved areas of the County: University Community Area, Orient Road/Fairgrounds, Palm River and Westshore.

Commercial Paper Program (M2Gen, Arena, etc.) – To account for commercial paper notes for the Community Investment Tax (CIT) Program, Amalie Arena as well as the sinking fund requirements of commercial paper issued for the H. Lee Moffitt Cancer Center & Research Institute / Merck (M2Gen) project. Although the commercial paper notes are expected to be rolled over as needed, there is also a plan to "amortize" this liability over the 30-year life of the project.

2015 Communications Services Tax Revenue Bonds – To account for the annual debt service requirements of the Communication Services Tax Revenue Bonds, Series 2015. Interest and principal payments are due through final maturity in October 2045. Debt service is secured by a pledge of the Communications Services Tax revenues and related earnings.

HILLSBOROUGH COUNTY, FLORIDA
Nonmajor Debt Service Funds
Combining Balance Sheet
September 30, 2017
(amounts in thousands)

	2002 Parks and Recreation	2005 Court Facilities	2005 Arena Refunding	2016 Capital Improvement Program
ASSETS				
Current assets:				
Cash and cash equivalents	$ 51	357	266	187
Investments	330	2,306	1,718	1,209
Interest receivable	1	8	6	4
Delinquent ad valorem taxes receivable	6	--	--	--
Due from other funds	22	--	--	--
Total assets	410	2,671	1,990	1,400
LIABILITIES				
Current liabilities:				
Accounts and contracts payable	--	--	--	--
Total liabilities	--	--	--	--
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues	17	--	--	--
Total deferred inflows of resources	17	--	--	--
FUND BALANCES				
Restricted for:				
Debt service	393	2,671	1,990	1,400
Total fund balances	393	2,671	1,990	1,400
Total liabilities, deferred inflows of resources and fund balances	$ 410	2,671	1,990	1,400

2017 4th Cent Tourist Development Tax	2017 5th Cent Tourist Development Tax	2007 CIT	2008 Capital Improvement Program	2009 ELAPP	2012 CIT
320	137	1,345	43	736	1,019
2,066	882	8,694	276	4,758	6,592
7	3	31	1	17	24
--	--	--	--	20	--
--	--	--	--	72	--
2,393	1,022	10,070	320	5,603	7,635
--	--	--	29	--	--
--	--	--	29	--	--
--	--	--	--	58	--
--	--	--	--	58	--
2,393	1,022	10,070	291	5,545	7,635
2,393	1,022	10,070	291	5,545	7,635
2,393	1,022	10,070	320	5,603	7,635

(continued)

HILLSBOROUGH COUNTY, FLORIDA
Nonmajor Debt Service Funds
Combining Balance Sheet (Continued)
September 30, 2017
(amounts in thousands)

	2012 Capital Improvement Program	2015 CIT	Redevelopment Seed Money	Commercial Paper
ASSETS				
Current assets:				
Cash and cash equivalents	$ 156	703	50	1,879
Investments	1,010	4,547	326	12,153
Interest receivable	4	17	1	44
Delinquent ad valorem taxes receivable	--	--	--	--
Due from other funds	--	--	--	--
Total assets	1,170	5,267	377	14,076
LIABILITIES				
Current liabilities:				
Accounts and contracts payable	--	--	--	48
Total liabilities	--	--	--	48
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues	--	--	--	--
Total deferred inflows of resources	--	--	--	--
FUND BALANCES				
Restricted for:				
Debt service	1,170	5,267	377	14,028
Total fund balances	1,170	5,267	377	14,028
Total liabilities, deferred inflows of resources and fund balances	$ 1,170	5,267	377	14,076

Communications Services Tax	Total
381	7,630
2,466	49,333
9	177
--	26
--	94
2,856	57,260
--	77
--	77
--	75
--	75
2,856	57,108
2,856	57,108
2,856	57,260

HILLSBOROUGH COUNTY, FLORIDA
Nonmajor Debt Service Funds
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
For the fiscal year ended September 30, 2017
(amounts in thousands)

	2002 Parks and Recreation	2005 Court Facilities	2005 Arena Refunding	2016 Capital Improvement Program
Revenues:				
Taxes - ad valorem property taxes	$ 1,204	--	--	--
Charges for services	--	--	429	--
Interest	7	14	10	17
Miscellaneous	--	--	--	595
Total revenues	1,211	14	439	612
Expenditures:				
Current:				
General government	--	1	--	1
Debt service:				
Principal	915	1,588	846	1,905
Interest and fiscal charges	420	424	232	841
Total expenditures	1,335	2,013	1,078	2,747
Excess (deficiency) of revenues over (under) expenditures	(124)	(1,999)	(639)	(2,135)
Other financing sources (uses)				
Transfers in	287	2,116	1,130	462
Transfers out	(45)	--	--	--
Face amount of long-term debt issued	--	--	--	--
Face amount of refunding bonds issued	--	--	--	--
Premium on refunding bonds issued	--	--	--	--
Payment to refunded bond escrow agent	--	--	--	--
Total other financing sources (uses)	242	2,116	1,130	462
Net change in fund balances	118	117	491	(1,673)
Fund balances, beginning of year	275	2,554	1,499	3,073
Fund balances, end of year	$ 393	2,671	1,990	1,400

2017 4th Cent Tourist Development Tax	2017 5th Cent Tourist Development Tax	2007 CIT	2008 Capital Improvement Program	2009 ELAPP
--	--	--	--	4,644
--	--	--	--	--
9	7	44	4	34
--	--	--	69	--
9	7	44	73	4,678
171	681	1	54	1
595	785	10,200	875	1,490
604	871	789	683	3,054
1,370	2,337	10,990	1,612	4,545
(1,361)	(2,330)	(10,946)	(1,539)	133
2,995	1,941	12,440	1,391	969
--	--	--	--	(140)
--	--	--	11,749	--
12,875	21,706	--	--	--
778	1,598	--	--	--
(13,556)	(23,195)	--	(11,692)	--
3,092	2,050	12,440	1,448	829
1,731	(280)	1,494	(91)	962
662	1,302	8,576	382	4,583
2,393	1,022	10,070	291	5,545

(continued)

HILLSBOROUGH COUNTY, FLORIDA
Nonmajor Debt Service Funds
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Continued)
For the fiscal year ended September 30, 2017
(amounts in thousands)

	2012 CIT	2012 Capital Improvement Program	2015 CIT
Revenues:			
Taxes - ad valorem property taxes	--	--	--
Charges for services	--	--	--
Interest	36	23	25
Miscellaneous	--	--	--
Total revenues	36	23	25
Expenditures:			
Current:			
General government	--	--	--
Debt service:			
Principal	6,445	4,160	2,480
Interest and fiscal charges	3,427	2,617	6,848
Total expenditures	9,872	6,777	9,328
Excess (deficiency) of revenues over (under) expenditures	(9,836)	(6,754)	(9,303)
Other financing sources (uses)			
Transfers in	10,007	6,726	9,367
Transfers out	--	--	--
Face amount of long-term debt issued	--	--	--
Face amount of refunding bonds issued	--	--	--
Premium on refunding bonds issued	--	--	--
Payment to refunded bond escrow agent	--	--	--
Total other financing sources (uses)	10,007	6,726	9,367
Net change in fund balances	171	(28)	64
Fund balances, beginning of year	7,464	1,198	5,203
Fund balances, end of year	7,635	1,170	5,267

Redevelopment Seed Money	Commercial Paper	Communications Services Tax	Total
--	--	--	5,848
--	--	--	429
3	153	12	398
--	--	--	664
3	153	12	7,339
--	531	1	1,442
--	19,692	1,125	53,101
--	446	2,926	24,182
--	20,669	4,052	78,725
3	(20,516)	(4,040)	(71,386)
--	4,155	4,117	58,103
--	(5,500)	--	(5,685)
--	5,500	--	17,249
--	17,390	--	51,971
--	--	--	2,376
--	--	--	(48,443)
--	21,545	4,117	75,571
3	1,029	77	4,185
374	12,999	2,779	52,923
377	14,028	2,856	57,108

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
2002 Parks and Recreation Debt Service Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - ad valorem property taxes	$ 1,254	1,254	1,204	(50)
Interest	3	3	7	4
Total revenues	1,257	1,257	1,211	(46)
Expenditures:				
Current:				
Debt service:				
Principal	915	915	915	--
Interest and fiscal charges	421	421	420	1
Total expenditures	1,336	1,336	1,335	1
Excess (deficiency) of revenues over (under) expenses	(79)	(79)	(124)	(45)
Other financing sources (uses)				
Transfers in	276	276	287	11
Transfers out	(51)	(51)	(45)	6
Budgetary reserves	(307)	(307)	--	307
Budget allowance	(63)	(63)	--	63
Total other financing sources (uses)	(145)	(145)	242	387
Net change in fund balances	(224)	(224)	118	342
Fund balances, beginning of year	224	224	275	51
Fund balances, end of year	$ --	--	393	393

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
2005 Court Facilities Revenue Bonds Debt Service Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	$ 4	4	14	10
Total revenues	4	4	14	10
Expenditures:				
Current:				
General government	81	81	1	80
Debt service:				
Principal	1,588	1,588	1,588	--
Interest and fiscal charges	425	425	424	1
Total expenditures	2,094	2,094	2,013	81
Excess (deficiency) of revenues over (under) expenses	(2,090)	(2,090)	(1,999)	91
Other financing sources (uses)				
Transfers in	2,116	2,116	2,116	--
Budgetary reserves	(2,541)	(2,541)	--	2,541
Total other financing sources (uses)	(425)	(425)	2,116	2,541
Net change in fund balances	(2,515)	(2,515)	117	2,632
Fund balances, beginning of year	2,515	2,515	2,554	39
Fund balances, end of year	$ --	--	2,671	2,671

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
2005 Tampa Bay Arena Refunding Non-Ad Valorem Revenue Debt Service Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	$ 330	330	429	99
Interest	2	2	10	8
Total revenues	332	332	439	107
Expenditures:				
Current:				
General government	8	8	--	8
Debt service:				
Principal	846	846	846	--
Interest and fiscal charges	232	232	232	--
Total expenditures	1,086	1,086	1,078	8
Excess (deficiency) of revenues over (under) expenses	(754)	(754)	(639)	115
Other financing sources (uses)				
Transfers in	1,130	1,130	1,130	--
Budgetary reserves	(1,698)	(1,698)	--	1,698
Budget allowance	(17)	(17)	--	17
Total other financing sources (uses)	(585)	(585)	1,130	1,715
Net change in fund balances	(1,339)	(1,339)	491	1,830
Fund balances, beginning of year	1,339	1,339	1,499	160
Fund balances, end of year	$ --	--	1,990	1,990

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
2006/2016 Capital Improvement Program (CIP) Refunding Revenue Debt Service Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	$ 115	115	--	(115)
Interest	21	21	17	(4)
Miscellaneous	100	100	595	495
Total revenues	236	236	612	376
Expenditures:				
Current:				
General government	4	4	1	3
Debt service:				
Principal	1,905	1,905	1,905	--
Interest and fiscal charges	842	842	841	1
Total expenditures	2,751	2,751	2,747	4
Excess (deficiency) of revenues over (under) expenses	(2,515)	(2,515)	(2,135)	380
Other financing sources (uses)				
Transfers in	462	462	462	--
Budgetary reserves	(458)	(458)	--	458
Budget allowance	(11)	(11)	--	11
Total other financing sources (uses)	(7)	(7)	462	469
Net change in fund balances	(2,522)	(2,522)	(1,673)	849
Fund balances, beginning of year	2,522	2,522	3,073	551
Fund balances, end of year	$ --	--	1,400	1,400

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
4th Cent Tourist Development Tax Debt Service Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	$ 1	1	9	8
Total revenues	1	1	9	8
Expenditures:				
Current:				
General government	5	205	171	34
Debt service:				
Principal	595	14,025	595	13,430
Interest and fiscal charges	575	1,389	604	785
Total expenditures	1,175	15,619	1,370	14,249
Excess (deficiency) of revenues over (under) expenses	(1,174)	(15,618)	(1,361)	14,257
Other financing sources (uses)				
Transfers in	1,416	2,995	2,995	--
Face amount of long-term debt issued	--	344	--	(344)
Payment to refunded bond escrow agent	--	--	(13,556)	(13,556)
Face amount of refunding bonds issued	--	13,308	12,875	(433)
Premium on refunding bonds issued	--	--	778	778
Budgetary reserves	(900)	(1,687)	--	1,687
Total other financing sources (uses)	516	14,960	3,092	(11,868)
Net change in fund balances	(658)	(658)	1,731	2,389
Fund balances, beginning of year	658	658	662	4
Fund balances, end of year	$ --	--	2,393	2,393

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
5th Cent Tourist Development Tax Debt Service Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	$ 2	2	7	5
Total revenues	2	2	7	5
Expenditures:				
Current:				
General government	3	661	681	(20)
Debt service:				
Principal	785	23,685	785	22,900
Interest and fiscal charges	992	1,303	871	432
Total expenditures	1,780	25,649	2,337	23,312
Excess (deficiency) of revenues over (under) expenses	(1,778)	(25,647)	(2,330)	23,317
Other financing sources (uses)				
Transfers in	1,816	1,941	1,941	--
Payment to refunded bond escrow agent	--	--	(23,195)	(23,195)
Face amount of refunding bonds issued	--	23,642	21,706	(1,936)
Premium on refunding bonds issued	--	--	1,598	1,598
Budgetary reserves	(1,335)	(1,233)	--	1,233
Total other financing sources (uses)	481	24,350	2,050	(22,300)
Net change in fund balances	(1,297)	(1,297)	(280)	1,017
Fund balances, beginning of year	1,297	1,297	1,302	5
Fund balances, end of year	$ --	--	1,022	1,022

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
2007 Community Investment Tax Revenue Bonds Debt Service Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	$ 27	27	44	17
Total revenues	27	27	44	17
Expenditures:				
Current:				
General government	5	5	1	4
Debt service:				
Principal	10,200	10,200	10,200	--
Interest and fiscal charges	790	790	789	1
Total expenditures	10,995	10,995	10,990	5
Excess (deficiency) of revenues over (under) expenses	(10,968)	(10,968)	(10,946)	22
Other financing sources (uses)				
Transfers in	12,440	12,440	12,440	--
Budgetary reserves	(10,022)	(10,022)	--	10,022
Budget allowance	(1)	(1)	--	1
Total other financing sources (uses)	2,417	2,417	12,440	10,023
Net change in fund balances	(8,551)	(8,551)	1,494	10,045
Fund balances, beginning of year	8,551	8,551	8,576	25
Fund balances, end of year	$ --	--	10,070	10,070

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
2008 Capital Improvement Non-Ad Valorem Revenue Debt Service Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	$ 2	2	4	2
Miscellaneous	69	69	69	--
Total revenues	71	71	73	2
Expenditures:				
Current:				
General government	3	59	54	5
Debt service:				
Principal	875	12,295	875	11,420
Interest and fiscal charges	565	844	683	161
Total expenditures	1,443	13,198	1,612	11,586
Excess (deficiency) of revenues over (under) expenses	(1,372)	(13,127)	(1,539)	11,588
Other financing sources (uses)				
Transfers in	1,391	1,391	1,391	--
Face amount of long-term debt issued	--	11,755	11,749	(6)
Payment to refunded bond escrow agent	--	--	(11,692)	(11,692)
Budgetary reserves	(392)	(392)	--	392
Budget allowance	(4)	(4)	--	4
Total other financing sources (uses)	995	12,750	1,448	(11,302)
Net change in fund balances	(377)	(377)	(91)	286
Fund balances, beginning of year	377	377	382	5
Fund balances, end of year	$ --	--	291	291

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
2009 Environmentally Sensitive Lands Acquisition and Protection Program Debt Service Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - ad valorem property taxes	$ 4,822	4,822	4,644	(178)
Interest	10	10	34	24
Total revenues	4,832	4,832	4,678	(154)
Expenditures:				
Current:				
General government	7	7	1	6
Debt service:				
Principal	1,490	1,490	1,490	--
Interest and fiscal charges	3,054	3,054	3,054	--
Total expenditures	4,551	4,551	4,545	6
Excess (deficiency) of revenues over (under) expenses	281	281	133	(148)
Other financing sources (uses)				
Transfers in	936	936	969	33
Transfers out	(154)	(154)	(140)	14
Budgetary reserves	(5,187)	(5,187)	--	5,187
Budget allowance	(242)	(242)	--	242
Total other financing sources (uses)	(4,647)	(4,647)	829	5,476
Net change in fund balances	(4,366)	(4,366)	962	5,328
Fund balances, beginning of year	4,366	4,366	4,583	217
Fund balances, end of year	$ --	--	5,545	5,545

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
2012 Community Investment Tax Revenue Bonds Debt Service Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	$ 1	1	36	35
Total revenues	1	1	36	35
Expenditures:				
Current:				
General government	10	10	--	10
Debt service:				
Principal	6,445	6,445	6,445	--
Interest and fiscal charges	3,426	3,426	3,427	(1)
Total expenditures	9,881	9,881	9,872	9
Excess (deficiency) of revenues over (under) expenses	(9,880)	(9,880)	(9,836)	44
Other financing sources (uses)				
Transfers in	10,007	10,007	10,007	--
Budgetary reserves	(7,568)	(7,568)	--	7,568
Total other financing sources (uses)	2,439	2,439	10,007	7,568
Net change in fund balances	(7,441)	(7,441)	171	7,612
Fund balances, beginning of year	7,441	7,441	7,464	23
Fund balances, end of year	$ --	--	7,635	7,635

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
2012 Capital Improvement Non-Ad Valorem Revenue Debt Service Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	$ 6	6	23	17
Total revenues	6	6	23	17
Expenditures:				
Current:				
General government	3	3	--	3
Debt service:				
Principal	4,160	4,160	4,160	--
Interest and fiscal charges	2,617	2,617	2,617	--
Total expenditures	6,780	6,780	6,777	3
Excess (deficiency) of revenues over (under) expenses	(6,774)	(6,774)	(6,754)	20
Other financing sources (uses)				
Transfers in	6,726	6,726	6,726	--
Budgetary reserves	(1,131)	(1,131)	--	1,131
Total other financing sources (uses)	5,595	5,595	6,726	1,131
Net change in fund balances	(1,179)	(1,179)	(28)	1,151
Fund balances, beginning of year	1,179	1,179	1,198	19
Fund balances, end of year	$ --	--	1,170	1,170

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
2015 Community Investment Tax Revenue Bonds Debt Service Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	$ --	--	25	25
Total revenues	--	--	25	25
Expenditures:				
Current:				
Debt service:				
Principal	2,480	2,480	2,480	--
Interest and fiscal charges	6,848	6,848	6,848	--
Total expenditures	9,328	9,328	9,328	--
Excess (deficiency) of revenues over (under) expenses	(9,328)	(9,328)	(9,303)	25
Other financing sources (uses)				
Transfers in	9,367	9,367	9,367	--
Budgetary reserves	(5,226)	(5,226)	--	5,226
Total other financing sources (uses)	4,141	4,141	9,367	5,226
Net change in fund balances	(5,187)	(5,187)	64	5,251
Fund balances, beginning of year	5,187	5,187	5,203	16
Fund balances, end of year	$ --	--	5,267	5,267

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Redevelopment Seed Money Debt Service Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	$ --	--	3	3
Total revenues	--	--	3	3
Excess (deficiency) of revenues over (under) expenses	--	--	3	3
Other financing sources (uses)				
Budgetary reserves	(373)	(373)	--	373
Total other financing sources (uses)	(373)	(373)	--	373
Net change in fund balances	(373)	(373)	3	376
Fund balances, beginning of year	373	373	374	1
Fund balances, end of year	$ --	--	377	377

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Capital Improvement Commercial Paper Program (M2Gen) Debt Service Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	$ 17	17	153	136
Total revenues	17	17	153	136
Expenditures:				
Current:				
General government	665	1,197	531	666
Debt service:				
Principal	5,201	19,501	19,692	(191)
Interest and fiscal charges	3,257	725	446	279
Total expenditures	9,123	21,423	20,669	754
Excess (deficiency) of revenues over (under) expenses	(9,106)	(21,406)	(20,516)	890
Other financing sources (uses)				
Transfers in	8,997	4,182	4,155	(27)
Transfers out	(57,300)	(57,317)	(5,500)	51,817
Face amount of long-term debt issued	57,958	57,958	5,500	(52,458)
Face amount of refunding bonds issued	--	17,032	17,390	358
Budgetary reserves	(13,662)	(13,411)	--	13,411
Budget allowance	(1)	(1)	--	1
Total other financing sources (uses)	(4,008)	8,443	21,545	13,102
Net change in fund balances	(13,114)	(12,963)	1,029	13,992
Fund balances, beginning of year	13,114	12,963	12,999	36
Fund balances, end of year	$ --	--	14,028	14,028

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Communications Services Tax Debt Service Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	$ 5	5	12	7
Total revenues	5	5	12	7
Expenditures:				
Current:				
General government	50	50	1	49
Debt service:				
Principal	1,125	1,125	1,125	--
Interest and fiscal charges	2,937	2,937	2,926	11
Total expenditures	4,112	4,112	4,052	60
Excess (deficiency) of revenues over (under) expenses	(4,107)	(4,107)	(4,040)	67
Other financing sources (uses)				
Transfers in	4,118	4,118	4,117	(1)
Budgetary reserves	(2,757)	(2,757)	--	2,757
Total other financing sources (uses)	1,361	1,361	4,117	2,756
Net change in fund balances	(2,746)	(2,746)	77	2,823
Fund balances, beginning of year	2,746	2,746	2,779	33
Fund balances, end of year	$ --	--	2,856	2,856

BOARD OF COUNTY COMMISSIONERS:

Environmentally Sensitive Lands Acquisition Fund – To account for capital projects for the acquisition and restoration of environmentally sensitive land.

Court Facilities Improvement (Non–Bond) Fund – To account for court system contributions to acquire, construct, equip, and renovate the County's court system facilities.

Commercial Paper Non-CIT - Capital Improvement Program Fund – To account for the proceeds and debt service of the 2000 Capital Improvement Program Commercial Paper Notes, Series A, Series B (Alternative Minimum Tax), and Series C (Taxable) that are related to non-CIT backed general governmental purposes. These proceeds are used for purposes such as Moffitt/Merck's M2Gen project, and arena improvements. Interest and principal payments are due at the time each note matures.

Public Safety Operations Complex (PSOC) Project Fund (formerly Emergency Operations Center Project Fund) – To account for a capital project to construct a new emergency operations center.

Countywide Capital Projects Fund – To account for capital projects, that are not included in any other capital project fund, that benefit residents throughout the County.

Unincorporated Area Capital Projects Fund – To account for capital projects, that are not included in any other capital project fund, that benefit residents of the unincorporated area of the County.

Next Generation 911 Projects Fund – To account for a capital project for acquisition of next generation equipment for handling 911 emergencies.

Yankee Stadium Project Fund – To account for a capital project for a contribution to the George M. Steinbrenner Field Renovation.

HILLSBOROUGH COUNTY, FLORIDA
Nonmajor Capital Projects Fund
Combining Balance Sheet
September 30, 2017
(amounts in thousands)

	Environmentally Sensitive Lands Acquisition	Court Facilities Non-Bond	Commercial Paper Non-CIT	PSOC Project
ASSETS				
Current assets:				
Cash and cash equivalents	$ 1,866	128	637	1,889
Investments	12,062	830	4,116	12,217
Interest receivable	44	3	15	44
Total assets	13,972	961	4,768	14,150
LIABILITIES				
Current liabilities:				
Accounts and contracts payable	33	4	294	723
Total liabilities	33	4	294	723
FUND BALANCES				
Restricted for:				
Federal and state law	--	957	--	--
Bond covenants	2,987	--	4,474	13,427
Assigned to:				
Capital projects	10,952	--	--	--
Total fund balances	13,939	957	4,474	13,427
Total liabilities and fund balances	$ 13,972	961	4,768	14,150

Countywide	Unincorporated Area	Next Generation 911	Yankee Stadium Project	Total
3,176	1,272	481	572	10,021
20,539	8,224	3,112	3,695	64,795
75	30	11	13	235
23,790	9,526	3,604	4,280	75,051
1,833	1,133	69	--	4,089
1,833	1,133	69	--	4,089
--	--	--	--	957
--	--	3,535	4,280	28,703
21,957	8,393	--	--	41,302
21,957	8,393	3,535	4,280	70,962
23,790	9,526	3,604	4,280	75,051

HILLSBOROUGH COUNTY, FLORIDA
Nonmajor Capital Projects Fund
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Environmentally Sensitive Lands Acquisition	Court Facilities Non-Bond	Commercial Paper Non-CIT
Revenues:			
Intergovernmental - grants	$ 929	--	--
Interest	89	6	(17)
Miscellaneous	218	--	--
Total revenues	1,236	6	(17)
Expenditures:			
Current:			
General government	--	--	--
Public safety	--	--	--
Physical environment	528	--	--
Economic environment	--	--	2,000
Culture and recreation	--	--	--
Capital outlay	2,300	2,309	4,862
Debt service:			
Interest and fiscal charges	--	--	123
Total expenditures	2,828	2,309	6,985
Excess (deficiency) of revenues over (under) expenditures	(1,592)	(2,303)	(7,002)
Other financing sources (uses)			
Transfers in	--	--	5,500
Transfers out	(936)	--	(1,621)
Face amount of long-term debt issued	--	--	7,505
Total other financing sources (uses)	(936)	--	11,384
Net change in fund balances	(2,528)	(2,303)	4,382
Fund balances, beginning of year	16,467	3,260	92
Fund balances, end of year	$ 13,939	957	4,474

PSOC Project	Countywide	Unincorporated Area	Next Generation 911	Yankee Stadium Project	Total
--	--	--	--	--	929
100	--	--	--	130	308
--	--	--	--	389	607
100	--	--	--	519	1,844
--	139	--	--	265	404
--	--	3	1	--	4
--	--	--	--	--	528
--	--	--	--	17,994	19,994
--	3,495	693	--	--	4,188
6,841	3,377	2,946	2,264	--	24,899
--	--	--	--	--	123
6,841	7,011	3,642	2,265	18,259	50,140
(6,741)	(7,011)	(3,642)	(2,265)	(17,740)	(48,296)
--	3,728	9,815	--	--	19,043
--	(6,246)	(8,481)	--	--	(17,284)
--	--	--	--	22,020	29,525
--	(2,518)	1,334	--	22,020	31,284
(6,741)	(9,529)	(2,308)	(2,265)	4,280	(17,012)
20,168	31,486	10,701	5,800	--	87,974
13,427	21,957	8,393	3,535	4,280	70,962

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Environmentally Sensitive Lands Acquisition Capital Projects Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental - grants	$ 936	936	929	(7)
Interest	89	89	89	--
Miscellaneous	195	215	218	3
Total revenues	1,220	1,240	1,236	(4)
Expenditures:				
Current:				
General government	300	300	--	300
Physical environment	6,481	6,501	528	5,973
Capital outlay	21,882	21,962	2,300	19,662
Total expenditures	28,663	28,763	2,828	25,935
Excess (deficiency) of revenues over (under) expenses	(27,443)	(27,523)	(1,592)	25,931
Other financing sources (uses)				
Transfers in	15,300	15,300	--	(15,300)
Transfers out	(936)	(936)	(936)	--
Budgetary reserves	(3,120)	(2,943)	--	2,943
Total other financing sources (uses)	11,244	11,421	(936)	(12,357)
Net change in fund balances	(16,199)	(16,102)	(2,528)	13,574
Fund balances, beginning of year	16,199	16,102	16,467	365
Fund balances, end of year	$ --	--	13,939	13,939

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Court Facilities Non-Bond Capital Projects Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	$ 15	15	6	(9)
Total revenues	15	15	6	(9)
Expenditures:				
Current:				
Capital outlay	2,679	2,705	2,309	396
Total expenditures	2,679	2,705	2,309	396
Excess (deficiency) of revenues over (under) expenses	(2,664)	(2,690)	(2,303)	387
Other financing sources (uses)				
Budgetary reserves	(562)	(570)	--	570
Total other financing sources (uses)	(562)	(570)	--	570
Net change in fund balances	(3,226)	(3,260)	(2,303)	957
Fund balances, beginning of year	3,226	3,260	3,260	--
Fund balances, end of year	$ --	--	957	957

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Commercial Paper Non-CIT Capital Projects Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	$ 2	2	(17)	(19)
Total revenues	2	2	(17)	(19)
Expenditures:				
Current:				
Economic environment	3,845	3,845	2,000	1,845
Capital outlay	40,155	40,155	4,862	35,293
Debt service:				
Principal	26,000	25,950	--	25,950
Interest and fiscal charges	230	280	123	157
Total expenditures	70,230	70,230	6,985	63,245
Excess (deficiency) of revenues over (under) expenses	(70,228)	(70,228)	(7,002)	63,226
Other financing sources (uses)				
Transfers in	42,000	42,000	5,500	(36,500)
Transfers out	--	--	(1,621)	(1,621)
Face amount of long-term debt issued	28,000	28,000	7,505	(20,495)
Budgetary reserves	(26)	(26)	--	26
Total other financing sources (uses)	69,974	69,974	11,384	(58,590)
Net change in fund balances	(254)	(254)	4,382	4,636
Fund balances, beginning of year	254	254	92	(162)
Fund balances, end of year	$ --	--	4,474	4,474

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
PSOC Project Capital Projects Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	$ --	--	100	100
Total revenues	--	--	100	100
Expenditures:				
Current:				
Capital outlay	23,931	19,996	6,841	13,155
Total expenditures	23,931	19,996	6,841	13,155
Excess (deficiency) of revenues over (under) expenses	(23,931)	(19,996)	(6,741)	13,255
Other financing sources (uses)				
Budgetary reserves	--	(592)	--	592
Total other financing sources (uses)	--	(592)	--	592
Net change in fund balances	(23,931)	(20,588)	(6,741)	13,847
Fund balances, beginning of year	23,931	20,588	20,168	(420)
Fund balances, end of year	$ --	--	13,427	13,427

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Countywide Capital Projects Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Expenditures:				
Current:				
General government	$ 1,437	1,426	139	1,287
Public safety	10	10	--	10
Physical environment	242	242	--	242
Economic environment	3,967	3,372	--	3,372
Culture and recreation	8,218	7,109	3,495	3,614
Capital outlay	17,017	15,910	3,377	12,533
Total expenditures	30,891	28,069	7,011	21,058
Excess (deficiency) of revenues over (under) expenses	(30,891)	(28,069)	(7,011)	21,058
Other financing sources (uses)				
Transfers in	3,728	3,728	3,728	--
Transfers out	(6,246)	(6,246)	(6,246)	--
Budgetary reserves	(249)	(1,182)	--	1,182
Total other financing sources (uses)	(2,767)	(3,700)	(2,518)	1,182
Net change in fund balances	(33,658)	(31,769)	(9,529)	22,240
Fund balances, beginning of year	33,658	31,769	31,486	(283)
Fund balances, end of year	$ --	--	21,957	21,957

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Unincorporated Area Capital Projects Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Expenditures:				
Current:				
Public safety	$ 125	125	3	122
Economic environment	710	710	--	710
Culture and recreation	1,268	984	693	291
Capital outlay	11,059	9,927	2,946	6,981
Total expenditures	13,162	11,746	3,642	8,104
Excess (deficiency) of revenues over (under) expenses	(13,162)	(11,746)	(3,642)	8,104
Other financing sources (uses)				
Transfers in	9,815	9,815	9,815	--
Transfers out	(8,303)	(8,481)	(8,481)	--
Budgetary reserves	(131)	(401)	--	401
Total other financing sources (uses)	1,381	933	1,334	401
Net change in fund balances	(11,781)	(10,813)	(2,308)	8,505
Fund balances, beginning of year	11,781	10,813	10,701	(112)
Fund balances, end of year	$ --	--	8,393	8,393

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Next Generation 911 Capital Projects Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Expenditures:				
Current:				
Public safety	$ 2,100	1,850	1	1,849
Capital outlay	3,700	3,950	2,264	1,686
Total expenditures	5,800	5,800	2,265	3,535
Excess (deficiency) of revenues over (under) expenses	(5,800)	(5,800)	(2,265)	3,535
Net change in fund balances	(5,800)	(5,800)	(2,265)	3,535
Fund balances, beginning of year	5,800	5,800	5,800	--
Fund balances, end of year	$ --	--	3,535	3,535

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
Yankee Stadium Project Fund
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	$ --	--	130	130
Miscellaneous	--	389	389	--
Total revenues	--	389	519	130
Expenditures:				
Current:				
General government	--	279	265	14
Economic environment	--	22,130	17,994	4,136
Total expenditures	--	22,409	18,259	4,150
Excess (deficiency) of revenues over (under) expenses	--	(22,020)	(17,740)	4,280
Other financing sources (uses)				
Face amount of long-term debt issued	--	22,020	22,020	--
Total other financing sources (uses)	--	22,020	22,020	--
Net change in fund balance	--	--	4,280	4,280
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	$ --	--	4,280	4,280

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INTERNAL SERVICE FUNDS

BOARD OF COUNTY COMMISSIONERS:

Self-Insurance Fund – To account for the revenues and expenses of the County's risk management, employee group health insurance, and Other Postemployment Benefits (OPEB) programs. Risk management includes workers' compensation, automotive and general liability, and catastrophic disaster recovery programs. Employee group health insurance is a self-insurance program funded by employer contributions and employee payroll deductions. The OPEB program consists of collecting assessments from County departments to set aside funds for the actuarial liability associated with the implicit subsidy resulting from providing insurance to retirees and certain other former employees, as well as a limited stipend program for regular retired employees from ages 62 to 65 and special risk retired employees from ages 55 to 65.

Fleet Management Fund – To account for the revenues and expenses of handling vehicle and equipment repairs and maintenance, short-term vehicle rentals and fuel sales to departments, and other fleet management services.

SHERIFF:

Risk Management Self-Insurance Fund – To account for the revenues and expenses of the Sheriff's workers' compensation and general liability self-insured risk management programs as well as the medical plan for Sheriff's employees. This fund is also used to account for the Sheriff's flexible spending program for participating employees.

HILLSBOROUGH COUNTY, FLORIDA
Internal Service Funds
Combining Statement of Net Position
September 30, 2017
(amounts in thousands)

	BOCC		SHERIFF	
	Self-Insurance	Fleet Management	Risk Management	Total
ASSETS				
Current assets:				
Cash and cash equivalents	$ 29,785	4,183	19,246	53,214
Investments	192,589	27,048	--	219,637
Accounts receivable, net	182	10	79	271
Interest receivable	701	98	--	799
Due from other funds	6,270	--	--	6,270
Inventories	--	225	--	225
Prepaid items	2,826	--	--	2,826
Total unrestricted current assets	232,353	31,564	19,325	283,242
Noncurrent assets:				
Capital assets (net of accumulated depreciation):				
Buildings	--	157	--	157
Building improvements	--	704	--	704
Equipment	54	38,968	--	39,022
Total capital assets, net	54	39,829	--	39,883
Total noncurrent assets	54	39,829	--	39,883
Total assets	232,407	71,393	19,325	323,125
DEFERRED OUTFLOWS OF RESOURCES				
Pensions	462	1,297	--	1,759
Total deferred outflows of resources	462	1,297	--	1,759
LIABILITIES				
Current liabilities:				
Accounts and contracts payable	1,784	1,621	50	3,455
Accrued liabilities	46	169	--	215
Due to other funds	--	--	6,270	6,270
Due to other governmental units	--	--	35	35
Insurance claims payable, current	12,920	--	8,024	20,944
Compensated absences, current	49	180	--	229
Total unrestricted current liabilities	14,799	1,970	14,379	31,148
Noncurrent liabilities:				
Insurance claims payable	8,228	--	4,946	13,174
Net pension liability	1,113	3,288	--	4,401
Total OPEB liability	129	459	--	588
Total noncurrent liabilities	9,470	3,747	4,946	18,163
Total liabilities	24,269	5,717	19,325	49,311
DEFERRED INFLOWS OF RESOURCES				
Pensions	95	234	--	329
OPEB	3	8	--	11
Total deferred inflows of resources	98	242	--	340
NET POSITION				
Net investment in capital assets	54	39,829	--	39,883
Unrestricted	208,448	26,902	--	235,350
Total net position	$ 208,502	66,731	--	275,233

HILLSBOROUGH COUNTY, FLORIDA
Internal Service Funds
Combining Statement of Revenues, Expenses, and Changes in Fund Net Position
For the fiscal year ended September 30, 2017
(amounts in thousands)

	BOCC		SHERIFF	
	Self-Insurance	Fleet Management	Risk Management	Total
Operating revenues:				
Charges for services	$ 110,649	32,394	50,930	193,973
Total operating revenues	110,649	32,394	50,930	193,973
Operating expenses:				
Personnel services	2,103	4,497	46	6,646
Contractual services	2,130	2,570	--	4,700
Repairs and maintenance	5	261	--	266
Utilities	3	105	--	108
Rentals and leases	--	17	--	17
Supplies	7	--	--	7
Depreciation and amortization	11	12,450	--	12,461
Costs of services provided	88,797	9,560	44,791	143,148
Other operating expenses	7,841	119	--	7,960
Pension expense	65	218	--	283
OPEB expense (benefit)	(1)	(6)	--	(7)
Total operating expenses	100,961	29,791	44,837	175,589
Operating income	9,688	2,603	6,093	18,384
Nonoperating revenues (expenses):				
State shared revenues	183	--	--	183
Interest revenue	1,369	205	151	1,725
Gain (loss) on disposal of capital assets	26	1,136	--	1,162
Other revenues	--	15	26	41
Total nonoperating revenues (expenses)	1,578	1,356	177	3,111
Income before contributions and transfers	11,266	3,959	6,270	21,495
Transfers in	6,270	--	--	6,270
Transfers out	(959)	--	(6,270)	(7,229)
Change in net position	16,577	3,959	--	20,536
Net position, beginning of year, as previously reported	178,514	63,245	--	241,759
Restatement for implementation of GASB Statement No. 75	13,411	(473)	--	12,938
Net position, beginning of year, as restated	191,925	62,772	--	254,697
Net position, end of year	$ 208,502	66,731	--	275,233

HILLSBOROUGH COUNTY, FLORIDA
Internal Service Funds
Combining Statement of Cash Flows
For the fiscal year ended September 30, 2017
(amounts in thousands)

	BOCC		SHERIFF	
	Self-Insurance	Fleet Management	Risk Management	Totals
Cash flows from operating activities:				
Receipts from customers*	$ 111,894	32,397	51,540	195,831
Payment to suppliers	(5,633)	(12,892)	(2,522)	(21,047)
Payments to employees	(2,126)	(4,505)	(46)	(6,677)
Cash paid for claims	(90,973)	--	(42,673)	(133,646)
Cash from (to) other sources	--	15	26	41
Net cash provided by operating activities	13,162	15,015	6,325	34,502
Cash flows from noncapital financing activities:				
State shared revenues	183	--	--	183
Transfers in from other funds	2,766	--	--	2,766
Transfers out to other funds	(959)	--	(2,766)	(3,725)
Net cash provided by (used for) capital and related financing activities	1,990	--	(2,766)	(776)
Cash flows from capital and related financing activities:				
Acquisition and construction of capital assets	(26)	(18,414)	--	(18,440)
Proceeds from sale of capital assets	26	1,233	--	1,259
Net cash used by capital and related financing activities	--	(17,181)	--	(17,181)
Cash flows from investing activities:				
Proceeds from sales and maturities of investments	134,116	18,836	--	152,952
Purchase of investment securities	(160,750)	(19,137)	--	(179,887)
Interest and dividends received	1,059	170	151	1,380
Net cash provided by (used for) investing activities	(25,575)	(131)	151	(25,555)
Net change in cash and cash equivalents	(10,423)	(2,297)	3,710	(9,010)
Cash and cash equivalents, beginning of year	40,208	6,480	15,536	62,224
Cash and cash equivalents, end of year	$ 29,785	4,183	19,246	53,214

*Includes receipts from interfund assessments for worker's compensation, risk management, fleet management, and employee healthcare activities.

Internal Service Funds
Combining Statement of Cash Flows
For the fiscal year ended September 30, 2017
(amounts in thousands)

	BOCC		SHERIFF	
	Self-Insurance	Fleet Management	Risk Management	Totals
Reconciliation of operating income to net cash provided by operating activities:				
Operating income	$ 9,688	2,603	6,093	18,384
Adjustments to reconcile operating income to net cash provided by (used in) operating activities:				
Depreciation and amortization expense	11	12,450	--	12,461
Miscellaneous revenues	--	15	26	41
Changes in assets and liabilities:				
(Increase) decrease in accounts receivables	1,605	3	610	2,218
(Increase) decrease in inventories and prepaids	301	(15)	--	286
(Increase) decrease in deferred outflows	61	204	--	265
Increase (decrease) in accounts and contracts payable	881	(247)	(1)	633
Increase (decrease) in accrued and other liabilities	4	9	--	13
Increase (decrease) in due to other funds/governments	--	--	35	35
Increase (decrease) in unearned revenue	(360)	--	--	(360)
Increase (decrease) in compensated absences payable	(27)	(16)	--	(43)
Increase (decrease) in insurance claims payable	995	--	(438)	557
Increase (decrease) in pension liability	93	308	--	401
Increase (decrease) in total OPEB liability	(1)	(5)	--	(6)
Increase (decrease) in deferred inflows	(89)	(294)	--	(383)
Total adjustments	3,474	12,412	232	16,118
Net cash provided by operating activities	$ 13,162	15,015	6,325	34,502
Noncash investing, capital, and financing activities:				
Disposal of capital assets at book value	$ --	(97)	--	(97)

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AGENCY FUNDS

BOARD OF COUNTY COMMISSIONERS:

General Agency Fund – To account for various funds placed in escrow. These amounts are being held by the County as agent for various individuals and entities. Items recorded in this fund include employee payroll deductions, the employer's payroll deduction match, and stale-dated checks.

SHERIFF:

General Agency Fund – To account for cash bonds and other funds held by the Sheriff as a trustee and for such non-budgeted receipts as civil process fees, held by the Sheriff until remitted to the BOCC.

TAX COLLECTOR:

Motor Vehicle Fund – To account for the collection of motor vehicle registration receipts, and the subsequent remittance of those receipts to the state of Florida.

Tax and License Fund – To account for the collection and distribution of local property taxes and funds generated from the sale of miscellaneous licenses for the state of Florida.

CLERK OF CIRCUIT COURT:

General Agency Fund – To account for the collection and disbursement of trust accounts including tax accounts, escheated bond accounts, fines and forfeitures accounts, and other trust accounts.

Registry of the Court Fund – To account for the collection and disbursement of funds required to be deposited into and disbursed from the Registry Account by court orders.

Support Collections Fund – To account for the collection and disbursement of court-ordered child support and/or alimony.

Jury and Witness Fund – To account for the collection and disbursement of funds advanced to the Clerk of Circuit Court by the state of Florida for the purpose of compensating jurors and certain witnesses. In addition, it is used to account for the collection and disbursement of County funds for the payment of witnesses summoned on behalf of the state of Florida in circuit and county courts.

HILLSBOROUGH COUNTY, FLORIDA
Combining Statement of Fiduciary Assets and Liabilities -- Agency Funds
September 30, 2017
(amounts in thousands)

	BOCC	SHERIFF	TAX COLLECTOR	
	General Agency	General Agency	Motor Vehicle	Tax and License
ASSETS				
Current assets:				
Cash and cash equivalents	$ 2,042	1,122	2,738	9,775
Investments	13,202	--	--	--
Accounts receivable, net	--	23	85	1,733
Interest receivable	48	--	--	--
Due from other governmental units	--	18	--	--
Total assets	15,292	1,163	2,823	11,508
LIABILITIES				
Current liabilities:				
Accounts and contracts payable	195	--	16	2,622
Accrued liabilities	3,556	--	--	--
Due to other governmental units	7,374	--	2,807	8,691
Deposits held	4,167	1,163	--	195
Total liabilities	$ 15,292	1,163	2,823	11,508

CLERK OF CIRCUIT COURT				
General Agency	Registry of the Court	Support Collections	Jury and Witness	Totals
22,475	16,317	124	68	54,661
--	--	--	--	13,202
128	--	4	--	1,973
--	--	--	--	48
--	--	--	--	18
22,603	16,317	128	68	69,902
--	--	--	--	2,833
--	--	--	--	3,556
7,510	--	--	48	26,430
15,093	16,317	128	20	37,083
22,603	16,317	128	68	69,902

HILLSBOROUGH COUNTY, FLORIDA
Combining Statement of Changes in Assets and Liabilities
All Agency Funds
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Balance October 1, 2016	Increases	Decreases	Balance September 30, 2017
BOCC General Agency Fund:				
ASSETS:				
Cash and cash equivalents	$ 3,390	31,346	32,694	2,042
Investments	13,991	202,686	203,475	13,202
Interest receivable	33	738	723	48
Total assets	17,414	234,770	236,892	15,292
LIABILITIES:				
Accounts and contracts payable	--	160,117	159,922	195
Accrued liabilities	9,229	218,442	224,115	3,556
Due to other governmental units	3,378	12,789	8,793	7,374
Deposits held	4,807	20,770	21,410	4,167
Total liabilities	17,414	412,118	414,240	15,292
Sheriff General Agency:				
ASSETS:				
Cash and cash equivalents	3,414	15,553	17,845	1,122
Accounts receivable, net	8	4,767	4,752	23
Due from other governmental units	--	37	19	18
Total assets	3,422	20,357	22,616	1,163
LIABILITIES:				
Accounts and contracts payable	--	2,448	2,448	--
Due to other governmental units	--	2,312	2,312	--
Due to other funds	--	4,657	4,657	--
Deposits held	3,422	10,236	12,495	1,163
Total liabilities	$ 3,422	19,653	21,912	1,163

	Balance October 1, 2016	Increases	Decreases	Balance September 30, 2017
Tax Collector Motor Vehicle:				
ASSETS:				
Cash and cash equivalents	$ 2,507	313,161	312,930	2,738
Accounts receivable, net	44	195	154	85
Total assets:	2,551	313,356	313,084	2,823
LIABILITIES:				
Accounts and contracts payable	9	8,170	8,163	16
Due to other governmental units	2,542	192,446	192,181	2,807
Total liabilities	2,551	200,616	200,344	2,823
Tax Collector Tax and License:				
ASSETS:				
Cash and cash equivalents	9,242	2,943,498	2,942,965	9,775
Accounts receivable, net	1,435	368,255	367,957	1,733
Total assets	10,677	3,311,753	3,310,922	11,508
LIABILITIES:				
Accounts and contracts payable	1,842	1,092,690	1,091,909	2,623
Due to other governmental units	8,642	2,476,239	2,476,190	8,691
Deposits held	193	2,805	2,804	194
Total liabilities	$ 10,677	3,571,734	3,570,903	11,508

(continued)

HILLSBOROUGH COUNTY, FLORIDA
Combining Statement of Changes in Assets and Liabilities
All Agency Funds (Continued)
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Balance October 1, 2016	Increases	Decreases	Balance September 30, 2017
Clerk General Agency:				
ASSETS:				
Cash and cash equivalents	$ 19,008	347,236	343,769	22,475
Accounts receivable, net	143	17,139	17,154	128
Total assets	19,151	364,375	360,923	22,603
LIABILITIES:				
Accounts and contracts payable	--	17,459	17,459	--
Due to other governmental units	6,501	201,024	200,015	7,510
Deposits held	12,650	151,350	148,907	15,093
Total liabilities	19,151	369,833	366,381	22,603
Clerk Registry of the Court:				
ASSETS:				
Cash and cash equivalents	26,915	129,742	140,340	16,317
Total assets	26,915	129,742	140,340	16,317
LIABILITIES:				
Accounts and contracts payable	2	153,018	153,020	--
Deposits held	26,913	142,055	152,651	16,317
Total liabilities	$ 26,915	295,073	305,671	16,317

	Balance October 1, 2016	Increases	Decreases	Balance September 30, 2017
Clerk Support Collections:				
ASSETS:				
Cash and cash equivalents	$ 80	4,077	4,033	124
Accounts receivable, net	3	312	311	4
Total assets:	83	4,389	4,344	128
LIABILITIES:				
Accounts and contracts payable	--	179	179	--
Deposits held	83	8,494	8,449	128
Total liabilities	83	8,673	8,628	128
Clerk Jury and Witness:				
ASSETS:				
Cash and cash equivalents	95	348	375	68
Total assets	95	348	375	68
LIABILITIES:				
Accounts and contracts payable	--	319	319	--
Due to other governmental units	73	348	373	48
Deposits held	22	17	19	20
Total liabilities	$ 95	684	711	68

(continued)

HILLSBOROUGH COUNTY, FLORIDA
Combining Statement of Changes in Assets and Liabilities
All Agency Funds (Continued)
For the fiscal year ended September 30, 2017
(amounts in thousands)

	Balance October 1, 2016	Increases	Decreases	Balance September 30, 2017
Total All Agency Funds:				
ASSETS:				
Cash and cash equivalents	$ 64,651	3,784,961	3,794,951	54,661
Investments	13,991	202,686	203,475	13,202
Accounts receivable, net	1,633	390,668	390,328	1,973
Interest receivable	33	738	723	48
Due from other governmental units	--	37	19	18
Total assets	80,308	4,379,090	4,389,496	69,902
LIABILITIES:				
Accounts and contracts payable	1,853	1,434,400	1,433,420	2,833
Accrued liabilities	9,229	220,754	226,427	3,556
Due to other funds	--	4,657	4,657	--
Due to other governmental units	21,136	2,882,846	2,877,552	26,430
Deposits held	48,090	335,727	346,734	37,083
Total liabilities	$ 80,308	4,878,384	4,888,790	69,902

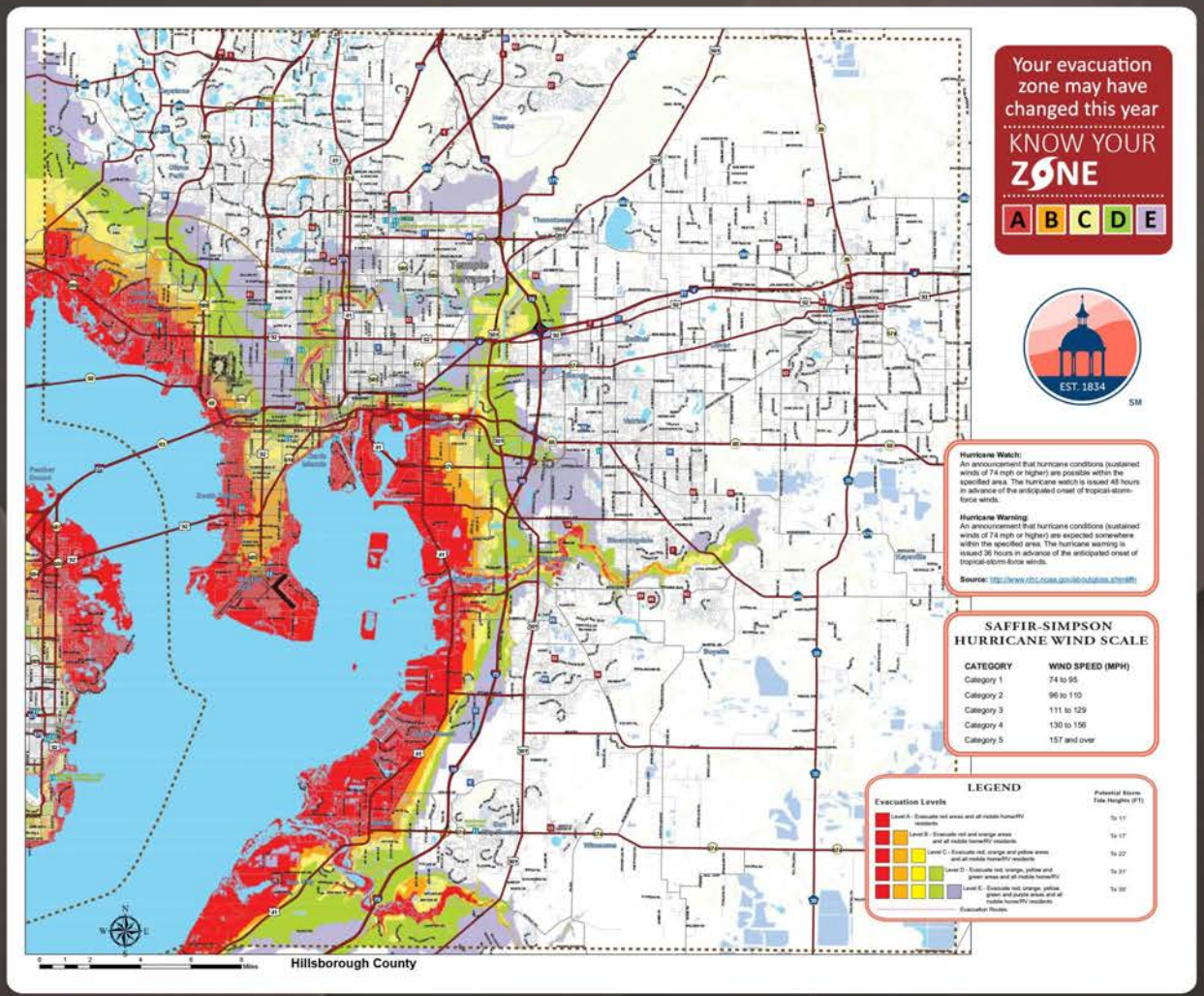
STATISTICAL SECTION

Public Education and Outreach

The Emergency Management Department provides a variety of educational resources to help residents prepare for emergencies or disasters. For more information, visit:

www.hillsboroughcounty.org/en/residents/public-safety/emergency-management

EVACUATION ZONES & SHELTERS



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Hillsborough
County Florida

HILLSBOROUGH COUNTY, FLORIDA
Overview of Statistical Section Contents

Financial Trends Information

These schedules show trend information to help the reader understand how the County's financial condition and performance changed over time.

Revenue Capacity Information

These schedules provide information to help the reader assess the County's most significant local revenue source, property taxes.

Debt Capacity Information

These schedules present information to help the reader assess the County's current debt load and its ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County operates.

Operating Information

These schedules provide service and infrastructure data related to County services and activities in order to help the reader better understand the information presented in the financial statements.

Miscellaneous Information

These items provide supplemental data and statistics of interest to readers of the financial statements.

HILLSBOROUGH COUNTY, FLORIDA
Net Position by Category
Last Ten Fiscal Years
(accrual basis of accounting, amounts in thousands)

	2017	2016** (Restated)	2015	2014*	2013*	2012*	2011*	2010*	2009*	2008*
Governmental activities:										
Net investment in capital assets	$ 6,727,772	6,619,420	6,589,877	6,413,436	6,314,284	6,287,766	6,260,660	6,156,071	5,998,004	5,980,845
Restricted	524,210	522,702	429,696	399,668	427,578	381,756	346,463	391,546	602,376	693,380
Unrestricted	21,612	(20,301)	100,294	640,909	670,208	696,598	709,332	689,055	561,108	424,029
Total governmental activities net position	7,273,594	7,121,821	7,119,867	7,454,013	7,412,070	7,366,120	7,316,455	7,236,672	7,161,488	7,098,254
Business-Type Activities:										
Net investment in capital assets	981,186	957,661	889,356	856,586	805,361	818,656	845,037	886,677	917,333	820,188
Restricted	109,999	79,968	84,498	89,624	89,984	86,487	94,647	69,850	50,841	72,064
Unrestricted	454,620	460,690	481,449	467,637	468,680	425,135	356,075	322,976	302,044	331,199
Total business-type activities net position	1,545,805	1,498,319	1,455,303	1,413,847	1,364,025	1,330,278	1,295,759	1,279,503	1,270,218	1,223,451
Primary Government										
Net investment in capital assets	7,708,958	7,577,081	7,479,233	7,270,022	7,119,645	7,106,422	7,105,697	7,042,748	6,915,337	6,801,033
Restricted	634,209	602,670	514,194	489,292	517,562	468,243	441,110	461,396	653,217	765,444
Unrestricted	476,232	440,389	581,743	1,108,546	1,138,888	1,121,733	1,065,407	1,012,031	863,152	755,228
Total primary government net position	$ 8,819,399	8,620,140	8,575,170	8,867,860	8,776,095	8,696,398	8,612,214	8,516,175	8,431,706	8,321,705

*Fiscal year 2014 and prior were not restated for implementation of GASB No. 68 and GASB No. 71
** Restated for implementation of GASB Statement No. 75

HILLSBOROUGH COUNTY, FLORIDA
Changes in Net Position
Last Ten Fiscal Years
(accrual basis of accounting, amounts in thousands)

	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Expenses										
Governmental activities:										
General government	$ 333,639	343,719	343,625	352,645	290,531	294,159	274,082	287,687	339,355	346,789
Public safety	604,110	561,697	546,182	520,563	517,923	522,532	510,743	518,781	508,057	507,077
Physical environment	46,432	53,491	29,627	29,923	27,134	26,221	29,862	35,814	35,513	37,198
Transportation	109,741	96,638	84,476	90,240	95,115	100,029	73,344	74,223	106,577	146,348
Economic environment	72,214	63,704	52,508	52,949	55,706	52,580	71,282	79,857	84,919	78,566
Human services	235,833	209,926	214,842	202,978	201,603	211,136	226,941	244,703	252,993	240,989
Culture and recreation	77,876	72,301	79,726	80,080	70,113	71,169	80,580	90,026	110,591	115,802
Pension expense*	--	33,641	(35,943)	--	--	--	--	--	--	--
Interest on long-term debt	17,763	22,372	12,066	22,394	23,668	25,495	25,638	25,899	29,898	25,394
Total governmental activities expenses	1,497,608	1,457,489	1,327,109	1,351,772	1,281,793	1,303,321	1,292,472	1,356,990	1,467,903	1,498,163
Business-type activities:										
Water enterprise	245,433	222,818	210,861	203,155	192,998	192,311	196,836	190,042	206,430	209,244
Solid waste enterprise	99,647	104,955	99,673	98,197	104,574	103,234	104,865	99,140	93,590	79,455
Total business-type activities expenses	345,080	327,773	310,534	301,352	297,572	295,545	301,701	289,182	300,020	288,699
Total primary government expenses	1,842,688	1,785,262	1,637,643	1,653,124	1,579,365	1,598,866	1,594,173	1,646,172	1,767,923	1,786,862
Program Revenues										
Governmental activities:										
Charges for services:										
General government	93,867	93,099	116,622	71,611	43,054	35,198	30,763	50,504	79,840	90,857
Public safety	54,749	50,513	39,555	90,034	90,568	90,251	90,249	58,057	59,148	57,280
Physical environment	35,648	30,821	29,675	5,987	3,923	4,558	4,511	7,693	5,522	5,687
Transportation	8,979	8,387	6,259	10,648	13,434	12,329	11,264	11,899	13,168	12,555
Economic environment	733	708	657	2,536	2,675	2,840	2,470	5,032	4,872	4,876
Human services	31,385	27,286	21,004	21,102	28,712	21,990	21,216	25,486	24,594	21,196
Culture and recreation	9,260	7,626	7,364	7,444	7,555	7,026	8,534	14,164	11,905	11,258
Operating grants and contributions	88,047	86,549	79,853	94,436	96,652	89,908	110,996	111,736	98,644	90,045
Capital grants and contributions	79,344	47,174	83,774	70,056	41,086	47,924	44,705	32,445	31,976	72,083
Total governmental activities program revenues	$ 402,012	352,163	384,763	373,854	327,659	312,024	324,708	317,016	329,669	365,837

*Effective with fiscal year 2017, pension expense was included in the applicable function for governmental activities.

(continued)

	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Business-type activities:										
Charges for services:										
Water Resource Services System	$ 235,116	220,724	209,549	205,716	205,197	202,198	196,512	177,315	175,692	180,715
Solid Waste Resource Recovery	105,689	102,287	100,948	103,728	100,744	101,515	98,613	97,793	94,840	91,966
Capital grants and contributions	36,414	34,996	57,663	32,019	19,925	15,330	9,770	7,847	56,007	55,063
Restricted interest	10,920	9,452	9,165	6,325	7,885	10,401	10,542	12,828	17,724	26,168
Total business-type activities program revenues	388,139	367,459	377,325	347,788	333,751	329,444	315,437	295,783	344,263	353,912
Total primary government program revenues	790,151	719,622	762,088	721,642	661,410	641,468	640,145	612,799	673,932	719,749
Net (expense) revenues										
Governmental activities	(1,095,596)	(1,105,326)	(942,346)	(977,918)	(954,134)	(991,297)	(967,764)	(1,039,974)	(1,138,234)	(1,132,326)
Business-type activities	43,059	39,686	66,791	46,436	36,179	33,899	13,736	6,601	44,243	65,213
Total primary government net expense	$ (1,052,537)	(1,065,640)	(875,555)	(931,482)	(917,955)	(957,398)	(954,028)	(1,033,373)	(1,093,991)	(1,067,113)
General revenues and other changes in net position										
Governmental activities:										
Taxes:										
Ad valorem property taxes	$ 688,704	640,958	594,937	556,249	530,615	546,263	561,081	631,103	724,210	771,688
Fuel taxes	35,056	34,267	32,962	31,413	30,605	30,710	31,081	31,566	31,395	31,546
Discretionary sales surtaxes	248,755	240,235	226,410	211,762	200,035	191,926	183,326	176,232	177,663	195,484
Other taxes	54,051	53,248	52,496	49,810	47,245	48,662	47,159	44,558	47,089	51,044
Intergovernmental -- state shared revenues	184,708	173,388	167,724	152,267	166,335	165,797	161,095	156,514	143,207	146,748
Investment earnings	11,180	10,803	9,218	3,708	5,073	11,045	11,317	24,796	31,622	49,596
Gain (loss) on disposal of capital assets	2,314	--	1,044	1,929	2,777	2,208	3,029	3,141	1,222	--
Miscellaneous	22,390	26,411	37,538	16,138	21,891	44,476	49,649	55,778	45,373	87,827
Transfers	211	(5,101)	--	--	406	(125)	(190)	(467)	--	--
Special item - loss from defeased debt	--	(1,494)	(9,005)	--	--	--	--	(8,063)	--	--
Total governmental activities	1,247,369	1,172,715	1,113,324	1,023,276	1,004,982	1,040,962	1,047,547	1,115,158	1,201,781	1,333,933
Business-type activities:										
Gain (loss) on disposal of capital assets	471	1,069	234	149	143	(1,759)	1,013	649	218	551
Miscellaneous	4,167	4,020	4,793	3,237	2,077	2,254	1,317	1,568	2,512	2,385
Transfers	(211)	5,101	--	--	(406)	125	190	467	--	--
Total business-type activities	4,427	10,190	5,027	3,386	1,814	620	2,520	2,684	2,730	2,936
Total primary government	1,251,796	1,182,905	1,118,351	1,026,662	1,006,796	1,041,582	1,050,067	1,117,842	1,204,511	1,336,869
Change in net position										
Governmental activities	151,773	67,389	170,978	45,358	50,848	49,665	79,783	75,184	63,547	201,607
Business-type activities	47,486	49,876	71,818	49,822	37,993	34,519	16,256	9,285	46,973	68,149
Total primary government	$ 199,259	117,265	242,796	95,180	88,841	84,184	96,039	84,469	110,520	269,756

(continued)

HILLSBOROUGH COUNTY, FLORIDA
Changes in Net Position (Continued)
Last Ten Fiscal Years
(accrual basis of accounting, amounts in thousands)

	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Reconciliation of change in net position of total primary government										
Net position, beginning of year, as previously reported	$ 8,692,435	8,575,170	8,867,860	8,772,680	8,696,398	8,612,214	8,516,175	8,431,706	8,321,705	8,051,949
Adjustments to net position, beginning of year:										
Restatement for implementation of GASB Statements 68 and 71*	--	--	(535,486)	--	--	--	--	--	--	--
Restatement for error correction	--	--	--	--	(3,415)	--	--	--	--	--
Restatement for Law Library moving to primary government per county ordinance	--	--	--	--	143	--	--	--	--	--
Restatement for implementation of GASB Statement 65	--	--	--	--	(9,287)	--	--	--	--	--
Restatement for implementation of GASB Statement 49	--	--	--	--	--	--	--	--	(519)	--
Restatement for implementation of GASB Statement 75**	(72,295)	--	--	--	--	--	--	--	--	--
Net position, beginning of year, as restated	8,620,140	8,575,170	8,332,374	8,772,680	8,683,839	8,612,214	8,516,175	8,431,706	8,321,186	8,051,949
Change in net position during the fiscal year	199,259	117,265	242,796	95,180	88,841	84,184	96,039	84,469	110,520	269,756
Net position, end of year	$ 8,819,399	8,692,435	8,575,170	8,867,860	8,772,680	8,696,398	8,612,214	8,516,175	8,431,706	8,321,705

*Fiscal year 2014 and prior were not restated for implementation of GASB Statements No. 68 and No. 71.

**Fiscal year 2016 and prior were not restated for the implementation of GASB Staement No. 75.

HILLSBOROUGH COUNTY, FLORIDA
Fund Balances, Governmental Funds
Last Ten Fiscal Years
(accrual basis of accounting, amounts in thousands)

Pre-GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions"

	2009	2008
General fund		
Reserved	$ 3,763	4,175
Unreserved	203,713	225,446
Total general fund	207,476	229,621
Other governmental funds		
Reserved	154,312	159,274
Unreserved, reported in:		
Special revenue funds	279,178	542,192
Capital projects funds	342,846	142,788
Total other governmental funds	$ 776,336	844,254

Post-GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions"

	2017	2016	2015	2014	2013	2012	2011	2010
General fund								
Nonspendable	$ 2,442	1,324	1,275	1,924	2,068	1,373	1,645	1,316
Assigned	--	71	48	94	--	--	--	--
Unassigned	337,048	298,299	277,763	248,191	265,683	247,227	248,293	217,061
Total general fund	339,490	299,694	279,086	250,209	267,751	248,600	249,938	218,377
Other governmental funds								
Nonspendable	3,544	4,000	4,466	4,228	4,917	5,778	5,018	5,808
Restricted	553,524	497,271	484,266	466,767	405,158	392,874	381,752	392,420
Committed	38,192	40,338	38,526	29,163	45,276	51,539	255,755	308,417
Assigned	94,680	103,685	148,591	140,906	205,360	228,418	--	--
Unassigned	--	--	--	(30)	(34)	--	--	--
Total other governmental funds	$ 689,940	645,294	675,849	641,034	660,677	678,609	642,525	706,645

HILLSBOROUGH COUNTY, FLORIDA
General Government State Shared Revenues by Source
Last Ten Fiscal Years
(modified accrual basis of accounting, amounts in thousands)

Fiscal Year	Local Government Half-Cent Sales Tax	State Revenue Sharing Proceeds	Constitutional Fuel Tax	County Fuel Tax	Other State Shared Revenues	Total
2008	$ 83,997	26,581	10,992	4,794	21,098	147,462
2009	75,275	23,818	10,863	4,705	28,411	143,072
2010	73,553	23,678	10,752	4,693	43,130	155,806
2011	76,523	24,461	10,772	4,703	44,098	160,557
2012	80,163	25,964	10,899	4,718	43,886	165,630
2013	84,497	27,614	10,724	4,733	38,811	166,379
2014	96,394	29,573	11,010	4,749	17,994	159,720
2015	95,716	32,308	12,201	4,221	23,115	167,561
2016	101,203	33,490	11,911	5,225	21,384	173,213
2017	104,073	35,309	12,275	5,354	23,304	180,315

This chart shows state shared revenue by source as presented in the fund financial statements. State Shared revenues are a part of intergovernmental revenues. Other components of intergovernmental revenues are federal, state, and local government grants. "Other state shared revenues" are revenues collected by the state and shared with the County such as those associated parimutuel distributions replacement, alcoholic beverages licenses, mobile home licenses, and insurance agent County licenses.

HILLSBOROUGH COUNTY, FLORIDA

Changes in Fund Balances, Governmental Funds

Last Ten Fiscal Years

(modified accrual basis of accounting, amounts in thousands)

	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Revenues										
Taxes--ad valorem	$ 688,397	639,147	595,131	555,007	530,615	546,263	561,081	631,103	724,210	771,688
Taxes--fuel	35,056	34,267	32,962	33,956	30,454	31,104	30,933	31,511	31,384	31,535
Taxes--discretionary sales surtax	248,755	240,236	226,410	226,472	199,521	191,549	183,060	176,148	178,057	196,732
Taxes--other	54,051	53,248	52,496	53,255	47,752	47,987	47,187	44,338	47,405	49,043
Licenses and permits	76,503	70,060	48,372	42,891	48,144	39,425	35,537	34,515	27,203	15,925
Intergovernmental--state shared revenues	180,316	173,213	167,561	159,720	166,379	165,630	160,557	155,806	143,072	147,462
Intergovernmental--grants	102,932	100,999	93,614	110,366	107,312	121,738	135,252	139,281	108,750	104,469
Charges for services	174,021	162,832	155,597	153,177	133,153	128,016	128,095	132,100	150,295	159,700
Fines and forfeitures	19,758	16,480	16,078	12,587	9,912	7,933	7,179	8,614	15,873	15,747
Special assessments	--	--	--	--	--	--	--	--	7,715	13,291
Interest	9,455	8,966	7,392	2,966	4,065	8,427	8,576	20,045	25,891	43,427
Miscellaneous	24,073	21,778	39,333	19,878	22,369	22,056	23,986	31,273	31,530	63,878
Total revenues	1,613,317	1,521,226	1,434,946	1,370,275	1,299,676	1,310,128	1,321,443	1,404,734	1,491,385	1,612,897
Expenditures										
Current:										
General government	325,817	360,153	316,127	337,184	272,405	282,329	258,817	268,637	323,251	334,184
Public safety	558,121	541,576	512,632	499,626	496,191	479,898	484,637	488,070	479,636	476,544
Physical environment	32,079	30,577	30,137	28,974	27,153	26,357	28,208	34,057	33,486	34,873
Transportation	73,014	60,518	58,832	56,392	69,338	57,045	58,908	42,406	67,570	122,266
Economic environment	64,399	60,382	48,541	50,295	53,219	50,149	67,335	75,261	80,624	74,068
Human services	220,231	205,073	206,239	192,806	192,604	201,363	214,373	230,600	240,201	227,237
Culture and recreation	81,903	72,337	74,421	73,679	64,143	64,683	72,387	80,823	98,931	105,260
Capital outlay	151,555	184,455	144,590	120,162	110,953	109,359	150,462	173,325	176,878	240,092
Debt Service:										
Principal	53,101	29,511	88,523	35,566	37,066	74,789	259,788	228,001	212,223	113,720
Interest / fiscal charges	24,928	24,665	25,880	25,645	26,897	26,253	26,529	30,255	31,191	27,093
Total expenditures	1,585,148	1,569,247	1,505,922	1,420,329	1,349,969	1,372,225	1,621,444	1,651,435	1,743,991	1,755,337
Other financing sources (uses)										
Transfers in	850,648	814,844	787,175	727,734	743,812	813,419	1,004,568	1,086,476	968,021	925,927
Transfers out	(849,478)	(794,564)	(767,990)	(727,587)	(739,121)	(778,585)	(1,004,568)	(1,116,705)	(981,093)	(932,514)
Face amount of long-term debt issued	46,774	58,432	30,464	172,200	261,330	253,760	162,679	329,005	133,170	131,730
Payment to refunded bond escrow agent	(48,443)	(62,452)	--	(102,450)	--	(103,106)	--	--	--	(105,325)
Premiums on long-term debt issued	--	--	--	25,775	--	772	--	9,776	248	2,203
Discounts on long-term debt issued	--	(49)	--	--	--	(3)	--	--	--	--
Face amount of refunding bonds issued	51,971	18,185	--	--	--	--	--	19,195	--	--
Premium on refunding bond issued	2,376	2,733	--	--	--	--	--	--	--	--
Sales of capital assets	1,840	1,433	1,257	1,372	1,809	904	--	--	--	--
Total other financing sources (uses)	55,688	38,562	50,906	97,044	267,830	187,161	162,679	327,747	120,346	22,021
Net changes in fund balances	$ 83,857	(9,459)	(20,070)	46,990	217,537	125,064	(137,322)	81,046	(132,260)	(120,419)
Debt services as a percentage of non-capital expenditures*	5.44 %	3.91 %	8.40 %	4.70 %	5.20 %	8.00 %	19.50 %	17.50 %	15.50 %	9.30 %

* This ratio tends to be higher in years with higher principal payments.

HILLSBOROUGH COUNTY, FLORIDA
Taxable Assessed Value and Actual Value of Property
Last Ten Fiscal Years
(dollar amounts in millions)

Fiscal Year	Estimated Actual Value (b)			Exemptions (c)			Assessed Value (d)			Total Taxable Assessed Value	Total Direct Tax Rate (g)
	Real Property	Tangible Personal Property (e)	Centrally Assessed Property (f)	Real Property	Tangible Personal Property (e)	Centrally Assessed Property (f)	Real Property	Tangible Personal Property (e)	Centrally Assessed Property (f)		
2008	$ 100,896	9,120	75	24,489	1,905	2	76,407	7,215	73	83,695	10.763
2009	88,961	9,195	75	23,168	1,899	2	65,793	7,296	73	73,162	10.761
2010	79,075	9,227	70	21,393	2,106	2	57,682	7,121	68	64,871	10.760
2011	75,837	8,925	93	20,676	2,077	2	55,161	6,848	91	62,100	10.758
2012	74,037	9,073	94	20,466	2,153	2	53,571	6,920	92	60,583	10.756
2013	77,492	9,048	99	20,700	2,093	2	56,792	6,955	97	63,844	10.755
2014	81,578	9,839	102	20,939	2,213	2	60,639	7,626	100	68,365	10.753
2015	87,419	9,926	102	21,613	2,223	2	65,806	7,703	100	73,609	10.751
2016	93,915	9,943	106	22,550	2,221	2	71,365	7,722	104	79,191	10.751
2017	101,712	10,376	116	23,773	2,221	2	77,939	8,155	114	86,208	10.750

(a) Assessed values shown for fiscal year 2017 on the chart above will be the basis of property taxes collected during fiscal year 2018, starting in November 2017.

(b) Section 192.001, Florida Statutes, defines assessed value of property as "an annual determination of the just or fair market value of an item or property." Therefore, gross assessed value is defined as Estimated Actual Value.

(c) Exemptions allowed include those for governmental as well as qualified, religious, or other non-profit properties. In addition, there are also additional exemptions if a property owner is a widow, widower, disabled, or 65 or older. A new expanded homestead exemption and the existing 3% and new 10% homestead cap differentials are not included in this chart. The new homestead exemption does not apply to property taxes for the School Board.

(d) Assessed value is the estimated actual value less exemptions.

(e) Tangible personal property represents business property such as furniture, computers, machinery and equipment, as well as mobile homes that are not permanently affixed to land. With the passing of Amendment 1 on January 29, 2008 an exemption of $25,000 for tangible property is included in the chart above.

(f) Centrally assessed property is primarily railroad that is assessed by the state of Florida rather than by the Property Appraiser since the property is located in more than one county.

(g) Total Direct Tax Rate shows Hillsborough County tax rates applicable to residents of the unincorporated areas of the County. This amount is the sum of Countywide (BOCC) and Unincorporated Area (BOCC) total millage shown on "Property Tax Millage Rates for Direct and Overlapping Governmental Entities." See following page.

Source: Hillsborough County Property Appraiser

HILLSBOROUGH COUNTY, FLORIDA
Property Tax Millage Rates for Direct and Overlapping Governments
Last Ten Fiscal Years
(millage rates rounded to nearest thousandth)

	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Direct rates										
Countywide (BOCC):										
BOCC General Revenue	5.731	5.732	5.732	5.734	5.736	5.737	5.739	5.741	5.742	5.744
BOCC Library Service	0.558	0.558	0.558	0.558	0.558	0.558	0.558	0.558	0.558	0.558
Environmentally sensitive lands (voted)	0.060	0.060	0.060	0.060	0.060	0.060	0.060	0.060	0.060	0.060
Total millage	6.349	6.350	6.350	6.352	6.354	6.355	6.357	6.359	6.360	6.362
Maximum millage per statute (a)	10.060	10.060	10.060	10.060	10.060	10.060	10.060	10.060	10.060	10.060
Unincorporated Area (BOCC):										
BOCC Municipal Service Taxing Unit	4.375	4.375	4.375	4.375	4.375	4.375	4.375	4.375	4.375	4.375
Parks and Recreation (voted)	0.026	0.026	0.026	0.026	0.026	0.026	0.026	0.026	0.026	0.026
Total millage	4.401	4.401	4.401	4.401	4.401	4.401	4.401	4.401	4.401	4.401
Maximum millage per statute (a)	10.026	10.026	10.026	10.026	10.026	10.026	10.026	10.026	10.026	10.026
Total direct rates (Countywide and Unincorporated Area)	10.750	10.751	10.751	10.753	10.755	10.756	10.758	10.760	10.761	10.763
Overlapping rates (b)										
Countywide (Other):										
Tampa Port Authority	0.130	0.145	0.155	0.165	0.175	0.185	0.190	0.190	0.193	0.195
Southwest Florida Water Management District	0.313	0.332	0.349	0.366	0.382	0.393	0.393	0.377	0.387	0.387
School Board	6.596	6.906	7.247	7.353	7.690	7.877	7.913	7.592	7.692	7.777
Children's Board	0.459	0.459	0.459	0.459	0.483	0.500	0.500	0.500	0.500	0.500
Unincorporated Area (Other)										
Southwest Florida Water Management District (c):										
Alafia River Basin	--	--	--	--	--	--	0.216	0.216	0.216	0.216
Hillsborough River Basin	--	--	--	--	--	--	0.230	0.230	0.242	0.255
NW Hillsborough Basin	--	--	--	--	--	--	--	--	--	0.242
Transit Authority	0.500	0.500	0.500	0.500	0.500	0.500	0.500	0.468	0.468	0.468
Municipalities:										
Tampa	6.208	5.733	5.733	5.733	5.733	5.733	5.733	5.733	5.733	5.733
Temple Terrace	6.955	7.205	6.955	6.305	6.430	6.430	6.150	5.950	5.283	4.569
Plant City	5.716	4.716	4.716	4.716	4.716	4.716	4.716	4.716	4.716	4.165
Total millage for unincorporated area within the Alafia River Basin excluding any special district assessments (for analysis only)	18.748	19.093	19.596	19.596	19.985	20.211	20.470	20.103	20.217	20.306

(a) Section 200.071, Florida Statutes, states that the maximum ad valorem tax millage for either the countywide or unincorporated area (municipal services taxing unit) of the BOCC is set at 10 mills plus any voted levies.

(b) Overlapping rates depend on whether the taxpayer resides in the Unincorporated Area or one of the three municipalities. In addition, Countywide overlapping rates apply to all taxpayers. As a result, overlapping rates are not totaled, but total millage figures are shown at the bottom of this chart for comparisons over time or other analysis purposes.

(c) Dependent on its location, property within Tampa may either be in the Alafia, the Hillsborough River, or the NW Hillsborough Watershed Basin. Plant City property may be in either the Alafia or the Hillsborough River Basin.

Source: Hillsborough County Property Appraiser, www.hcpafl.org

HILLSBOROUGH COUNTY, FLORIDA
Principal Taxpayers
Latest Fiscal Year Compared to the Fiscal Year Nine Years Earlier

		2016			2007		
Taxpayer	**Type of Business**	**Taxes Levied** *in thousands*	**Rank**	**Percentage of Total Taxes Levied**	**Taxes Levied** *in thousands*	**Rank**	**Percentage of Total Taxes Levied**
Tampa Electric Company	Electric utility	$ 42,735	1	2.3	36,664	1	1.9
Hillsborough County Aviation Authority	Airport	12,664	2	0.7	11,286	3	0.6
Verizon Communications Inc.	Telecommunications	12,480	3	0.7	19,477	2	1.0
Mosaic Company	Mining, fertilizer minerals	8,071	4	0.4	7,955	4	0.4
Highwoods / Florida Holding LP	Real estate management	7,258	5	0.4	--		--
Post Apartment Homes LP	Real estate	5,948	6	0.3	4,585	8	0.2
Westfield	Shopping malls	5,828	7	0.3	--		--
Wal-Mart	Retail stores	4,705	8	0.3	4,865	6	0.2
Metropolitan Life	Insurance	4,056	9	0.2	--		--
Liberty Property	Property management	4,015	10	0.2	4,777	7	0.2
Camden Operating LP	Real estate	--		--	5,834	5	0.3
Tampa Port Authority	Cargo/cruise/real estate	--		--	3,763	9	0.2
Teachers Insurance and Annuity Assoc.	Insurance, finance	--		--	3,189	10	0.2
		$ 107,760		5.8 %	102,395		5.2 %

This chart shows the total taxes levied against the ten largest ad valorem property taxpayers in the most recent year as well as nine years earlier. Property located within the geographic boundaries of Hillsborough County is subject to tax levies by Hillsborough County as well as several other taxing authorities. The Hillsborough County Tax Collector collects taxes for all of these taxing authorities. Taxing authorities such as the city of Tampa and the School Board are not a part of the Hillsborough County financial reporting entity. Their tax levies, however, are included in the chart above in order to show the total taxes due from each of the ten largest taxpayers. The total taxes levied by all of these taxing authorities against property located within the geographic boundaries of Hillsborough County was $1,828,563,000 for 2016 and $1,949,200,000 for 2007.

Since 2017 property tax rolls were not opened for collections until November 1, 2017, final data for the 2017 property tax levy is not available. Taxes levied during a fiscal year are collected in the following fiscal year. Therefore, the amounts shown as levied in fiscal year 2016 were actually received in fiscal year 2017.

Source: Hillsborough County Tax Collector

HILLSBOROUGH COUNTY, FLORIDA
Property Tax Levied and Collected
Last Ten Fiscal Years (a)
(in thousands of dollars)

Fiscal Year	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collected in Subsequent Years	Total Taxes Collected	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2008	$ 801,724	795,084	99.2	1,321	796,405	99.3
2009	757,541	745,239	98.4	1,483	746,722	98.6
2010	660,228	648,894	98.3	1,529	650,423	98.5
2011	588,376	576,072	97.9	3,048	579,120	98.4
2012	562,933	557,341	99.0	1,306	558,647	99.2
2013	550,006	544,073	98.9	1,983	546,056	99.3
2014	577,539	573,890	99.4	3,196	577,086	99.9
2015	618,412	615,353	99.5	647	616,000	99.6
2016	664,593	661,251	99.5	723	661,974	99.6
2017	715,683	712,837	99.6	540	713,377	99.7
	(b)	(c)		(d)		

(a) Since 2017 property tax rolls were not opened for collections until November 1, 2017, final data for the 2017 property tax levy is not available. Taxes levied during a fiscal year are collected in the following fiscal year. Therefore, the amounts shown as levied in fiscal year 2016 were actually received in fiscal year 2017.

(b) The tax levy is the entire property tax due to Hillsborough County before any tax reductions are determined by the Value Adjustment Board and before any tax amounts are determined to be uncollectible due to insolvencies. The tax levy represents only the taxes due to the Hillsborough County financial reporting entity and therefore, excludes taxes due to the School Board, the city of Tampa, and certain other governmental entities.

(c) There is a four percent early payment discount available to taxpayers who pay their property taxes in November, with the discount declining one percentage point each month thereafter. To accurately compare taxes collected to the taxes levied, discounts taken were added into the amounts collected, making them directly comparable.

(d) Includes all delinquent tax collections received during the year regardless of the year in which the taxes were originally levied.

Source: Hillsborough County Tax Collector

HILLSBOROUGH COUNTY, FLORIDA
Ratios of Outstanding Debt by Type
Last Ten Fiscal Years
(amounts in thousands, except per capita)

	Governmental Activities				Business-Type Activities				
Fiscal Year	General Obligation Bonds	Limited Ad Valorem Bonds	Revenue Bonds	Notes Payable	Revenue Bonds	Notes Payable	Total Primary Government	Personal Income to Debt	Debt per Capita
2008	$ 14,356	14,314	611,795	122,537	282,035	--	1,045,037	42.5	876
2009	13,728	9,714	581,479	107,473	231,978	--	944,372	48.1	787
2010	73,166	4,952	451,032	109,802	214,202	--	853,154	51.1	713
2011	72,346	--	431,028	136,379	347,497	--	987,250	49.5	803
2012	70,323	--	489,904	98,380	328,548	--	987,155	55.0	776
2013	68,163	--	463,198	109,249	340,180	--	980,790	53.8	765
2014	66,192	--	441,875	116,248	317,262	--	941,577	55.4	728
2015	63,862	--	543,490	65,110	302,858	--	975,320	56.3	741
2016	61,476	--	471,105	120,387	513,192	--	1,166,160	50.2	880
2017	59,020	--	463,747	122,980	500,843	--	1,146,590	54.6	848
	(a)				(a) (b)			(c)	

(a) Bonds are shown net unamortized bond issue premiums or discounts (as well as related deferred losses on bond refundings for fiscal year 2013 and prior).

(b) During fiscal year 2017, the County issued $114,2300,000 in Solid Waste Resource Recovery Revenue Bonds, Series 2016A&B, which were used to refund the 2006 Solid Waste Refunding Revenue Bonds and to pay for construction. As a result there was an increase in revenue bonds in business-type activities.

(c) "Personal income" is earned income, dividends, interest, and rent, as well as transfer receipts received such as Social Security payments. Due to a time lag in receiving personal income figures, ratios were calculated using personal income figures for the prior fiscal year. See "Demographic and Economic Statistics" for actual personal income figures used above.

Source: U.S. Department of Commerce Bureau of Economic Analysis.

HILLSBOROUGH COUNTY, FLORIDA
Ratios of Net General Bonded Debt Outstanding
Last Ten Fiscal Years
(amounts in thousands, except per capita)

Fiscal Year	General Obligation Bonds	Limited Ad Valorem Bonds	Less: Amount Available in Debt Service Funds	Total Net General Bonded Debt	Ratio of Debt to Assessed Property Values	General Bonded Debt per Capita
2008	$ 14,356	14,314	(1,425)	27,245	0.03	23
2009	13,728	9,714	(1,025)	22,417	0.03	19
2010	73,166	4,952	(967)	77,151	0.12	63
2011	72,346	--	(262)	72,084	0.12	57
2012	70,323	--	(574)	69,749	0.12	54
2013	68,163	--	(502)	67,661	0.11	52
2014	66,192	--	(833)	65,359	0.10	50
2015	63,862	--	(497)	63,365	0.09	48
2016	61,476	--	(3,622)	57,854	0.07	43
2017	59,020	--	(4,250)	54,770	0.06	40
	(a)		(c)			(b)

(a) Bonds are shown net of related unamortized losses on bond refundings and bond issues premiums and discounts.

(b) Current year calculation utilizes estimated population since actual population is not available.

(c) In fiscal year 2016, $2,462,361 was placed in the ELAPP Debt Service fund for bonds planned to be issued. When the bonds were not issued, the money was not removed from the debt service fund. The excess cash may be removed in a future year.

HILLSBOROUGH COUNTY, FLORIDA
Direct and Overlapping Governmental Activities Debt
September 30, 2017
(amounts in thousands)

Governmental Unit	Outstanding Debt	Percentage Applicable	Direct and Overlapping Debt
Direct debt of Hillsborough County:			
General obligation bonds	$ 59,020	100.0 %	59,020
Total direct and overlapping debt			59,020

The Hillsborough County School Board, Tampa Port Authority, Children's Board, and Southwest Florida Water Management District do not have any general obligation bonds, therefore their bonds are not presented in this chart.

Sources: Hillsborough County School Board, Tampa Port Authority, and Southwest Florida Water Management District

HILLSBOROUGH COUNTY, FLORIDA
Debt Service Coverage of Governmental Revenue Bonds
Last Ten Fiscal Years
(amounts in thousands)

Fiscal Year	Principal	Interest	Total Debt Service	Available Pledged Revenue	Debt Service Coverage
2008	$ 22,095	24,392	46,487	282,504	6.08
2009	29,230	28,070	57,300	268,480	4.69
2010	20,560	20,879	41,439	252,294	6.09
2011	19,295	20,102	39,397	254,360	6.46
2012	19,855	19,547	39,402	238,257	6.05
2013	23,850	20,808	44,658	261,520	5.86
2014	26,795	22,264	49,059	291,302	5.94
2015	25,495	21,018	46,513	324,428	6.97
2016	36,573	24,754	61,327	329,453	5.37
2017	53,101	24,305	77,406	408,492	5.28
			(a)	(b)	

(a) Total debt service represents debt service on all governmental revenue bonds outstanding at the end of the fiscal year. See Note 7 for more information on governmental revenue bonds.

(b) Available pledged revenues are not limited to those revenues specifically pledged for governmental revenue bonds, but represent all pledged revenues that may support these governmental revenue bonds. Available pledged revenues include the Local Government Half-Cent Sales Tax, Community Investment Tax (a discretionary sales surtax), Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Local Business Taxes, Fuel Tax, Local Option Fuel Tax, and certain court surcharge revenues. It excludes ad valorem and other taxes and intergovernmental revenues.

HILLSBOROUGH COUNTY, FLORIDA
Debt Service Coverage of Business-type Revenue Bonds
Last Ten Fiscal Years
(amounts in thousands)

Fiscal Year	Gross Revenue	Operating Expenses	Net Revenue Available for Debt Service	Debt Service Requirements			Debt Service Coverage
				Principal	Interest	Total	
2008	$ 303,096	211,631	91,465	22,100	15,004	37,104	2.47
2009	291,940	219,493	72,447	20,085	12,844	32,929	2.20
2010	292,657	210,027	82,630	18,185	11,316	29,501	2.80
2011	310,581	218,832	91,749	17,105	17,066	34,171	2.68
2012	318,907	218,466	100,441	18,985	14,937	33,922	2.96
2013	317,228	222,844	94,384	13,460	13,485	26,945	3.50
2014	319,155	224,529	94,626	17,345	15,830	33,175	2.85
2015	324,381	224,474	99,907	19,716	15,036	34,752	2.87
2016	337,645	242,941	94,704	9,549	14,134	23,683	4.00
2017	338,719	244,254	94,465	8,356	18,226	26,582	3.55
	(a)	(b)			(c)		(d)

(a) Operating revenues plus other income excluding any extraordinary gains.

(b) Total expenses excluding depreciation, bond interest, amortization, and extraordinary losses.

(c) Bond interest requirements before capitalization of interest expense to construction-in-progress, interest paid to defease serial bonds, amortization of deferred refunding losses, amortization of bond market issue premiums or discounts, and capitalized interest deduction.

(d) Net revenue available for debt service divided by total debt service requirements. Since capacity fees and meter installation fees are recorded as capital contributions, these amounts are excluded from the figure presented above for net revenue available for debt service. For rate covenant test purposes, capacity fees and meter installation fees are eligible to be treated as net revenue available for debt service.

HILLSBOROUGH COUNTY, FLORIDA
Demographic and Economic Statistics
Last Ten Years

Calendar Year	Population	Personal Income *(in thousands)*	Personal Income Per Capita	Median Age	Public High School Graduation Rates (%)	Total Public School Enrollment	Unemployment Rate (%)
2007	1,192,861	$ 44,394,128	37,217	36	79.1	193,180	4.6
2008	1,200,541	45,385,156	37,804	36	80.0	191,965	7.3
2009	1,196,892	43,600,982	36,429	36	84.6	192,260	11.2
2010	1,229,226	48,852,046	39,742	36	86.0	193,244	10.8
2011	1,271,710	54,278,341	39,594	36	86.4	200,074	9.4
2012	1,282,040	52,741,892	41,139	36	72.6	202,000	7.7
2013	1,294,140	52,137,332	40,287	36	74.1	203,431	6.4
2014	1,316,310	54,893,552	41,703	36	73.5	206,474	5.7
2015	1,325,563	58,596,262	44,205	36	76.0	209,840	4.9
2016	1,352,797	62,630,443	46,297	36	79.1	211,031	4.7
	(a)	(a)		(b)	(c)	(c)	(d)

Source:
(a) Hillsborough County City-County Planning Commission for years 2006 thru 2009. Florida Office of Economic and Demographic Research for years 2010 forward
(b) US Department of Commerce, US Census Bureau (American Community Survey, for population 25 years old and over)
(c) Hillsborough County School District 2007 thru 2011. Florida Department of Education for years 2012 forward
(d) Bureau of Labor Market Statistics, LAUS Program

HILLSBOROUGH COUNTY, FLORIDA
Principal Employers
Latest Fiscal Year Compared to the Fiscal Year Nine Years Earlier

		2017			2008			
Employer	**Type of Operation**	**Employees**	**%**	**Rank (a)**	**Employees**	**%**	**Rank (a)**	
Hillsborough County School Board	Public education	26,195	3.9	1	24,692	4.7	1	
MacDill Air Force Base	Military base	19,978	3.0	2	6,656	1.1	5	
University of South Florida	Education services	14,013	2.1	3	6,000	1.0	6	(b)
Hillsborough County Government	Government	9,336	1.4	4	10,442	1.8	2	
Publix Supermarkets	Supermarket	7,732	1.2	5	4,984	0.8	8	
Tampa International Airport	International airport	7,200	1.1	6	7,500	1.3	3	(c)
Baycare Health System	Medical facilities	6,243	0.9	7	4,273	0.7	11	(d)
Florida Hospital	Medical facilities	6,000	0.9	8	2,929	0.5	17	(e)
Tampa General Hospital	Medical facilities	5,378	0.8	9	5,842	1.0	7	
H. Lee Moffitt Cancer Center	Medical facilities	5,200	0.8	10	3,725	0.6	12	
James A. Haley VA Hospital	Veterans hospital	4,700	0.7	11	4,529	0.8	9	
City of Tampa	Government	4,151	0.6	12	4,502	0.8	10	
HCA West Florida Division	Medical facilities	3,886	0.6	13	1,585	0.3	20	(f)
US Automobile Assoc. (USAA)	Insurance	3,400	0.5	14	--	--		
US Postal Service	Postal services	3,197	0.5	15	3,456	0.6	14	
Busch Entertainment Corp.	Tourist attraction	3,000	0.5	16	3,367	0.6	16	
Tampa Electric Company	Electric utility	2,457	0.4	17	3,370	0.6	15	
Progressive Insurance	Insurance	2,400	0.4	18	--	--		
Hillsborough Community College	Education services	2,332	0.4	19	2,182	0.4	18	
Verizon Communications Inc.	Telecommunications	--	--		7,000	1.2	4	
Bank of America	Banks	--	--		3,679	0.6	13	
SweetBay Supermarkets	Supermarket	--	--		2,010	0.3	19	
Total		136,798	20.7		112,723	19.7		

(a) Percentages shown represent the number of employees as a percent of total Hillsborough County employment. Total Hillsborough County employment for 2017 was 664,483. Total Hillsborough County employment for 2008 was 586,639.
(b) Includes USF Health Science Center.
(c) Tampa International Airport includes employees of Hillsborough County Aviation Authority, Transportation Security Administration and other federal agencies, as well as airline and subcontractors.
(d) Includes St. Joseph's Hospital.
(e) Formerly known as University Community Hospital.
(f) Comprised of Brandon Regional Hospital, South Bay Hospital, Memorial Hospital an Tampa Community Hospital.

Sources: Hillsborough County City-County Planning Commission (Book of Lists)
Florida Agency for Workforce Innovation, Labor Statistics
City of Tampa
Tampa Bay Partnership

HILLSBOROUGH COUNTY, FLORIDA
Full-Time Equivalent Government Employees by Function
Last Ten Fiscal Years

Function	Full-time Equivalent Employees at Fiscal Year-End									
	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
General government	2,033	2,062	2,039	2,079	2,019	1,990	1,973	2,079	2,265	2,544
Public safety	4,452	4,463	4,411	4,394	4,315	4,015	4,316	4,458	4,449	4,504
Physical environment	267	255	291	146	269	250	270	267	312	346
Transportation	330	328	300	310	323	348	331	355	392	410
Economic environment	57	60	100	59	55	60	58	73	66	79
Human services	739	753	745	747	770	783	854	989	1,030	1,010
Culture and recreation	664	616	681	661	781	714	749	901	893	746
Water Resource Services	659	661	609	680	660	682	678	667	645	663
Solid Waste	135	133	137	128	114	111	99	141	142	140
Total	9,336	9,331	9,313	9,204	9,306	8,953	9,328	9,930	10,194	10,442

Sources: Hillsborough County Clerk of Circuit Court Enterprise Solutions and Support Department, Hillsborough County Sheriff's Office, Hillsborough County Tax Collector and Hillsborough County Property Appraiser

HILLSBOROUGH COUNTY, FLORIDA
Operating Indicators by Function
Last Ten Fiscal Years

Function	Fiscal Year: 2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
Public safety										
Calls to Fire Rescue Department	103,433	99,715	90,459	85,571	80,958	80,100	80,076	80,573	81,704	80,100
Number of 9-1-1 Calls	1,199,232	984,698	820,154	749,959	863,211	831,565	838,054	864,880	888,613	933,056
Physical environment										
Compliance inspections conducted per year, air management	1,581	1,662	1,662	1,769	1,488	1,614	1,475	1,820	1,805	1,703
Water stations monitored by month	259	260	260	263	213	213	213	144	139	142
Transportation										
Infrastructure condition (a)	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >
Paved roadway condition (a)	60	63	71	74	75	75	79	78	63	6
Total traffic lane-miles	7,142	7,110	7,028	7,016	6,999	7,006	14,566	11,000	12,477	13,976
Economic environment										
Corporate business development incentivized jobs	1,502	3,276	1,525	5,406	679	1,726	1,204	1,486	554	1,906
Number of corporate projects/contracts	18	19	13	28	25	40	39	43	39	54
Human services										
Elderly clients served - in home care	2,271	3,276	1,525	1,857	1,213	1,429	1,638	1,615	2,398	2,073
Head Start-funded enrollment*	3,474	3,474	3,474	3,474	3,474	3,474	3,474	3,071	3,071	3,071
Culture and recreation										
Registered library borrowers	679,670	677,120	637,690	595,048	554,912	570,382	575,651	552,646	864,935	834,417
Number of regional park visits	2,832,824	2,883,903	2,213,489	2,263,590	2,259,911	2,313,675	2,581,822	4,794,323	4,932,389	5,569,857
Water Enterprise										
Annual water consumption (thousands of gallons)	19,062	17,587	17,613	16,970	17,099	17,099	16,461	16,379	17,014	18,137
Water accounts at year-end	155,384	166,824	153,812	1,483,740	147,379	147,379	141,988	141,615	141,690	141,355
Annual wastewater flow (thousands of gallons)	19,062	13,841	13,573	13,131	13,145	13,007	12,508	12,641	12,434	12,303
Wastewater accounts at year-end	144,339	142,416	140,040	136,375	135,240	133,979	134,904	131,588	131,890	132,420
Reclaimed water accounts at year-end	14,044	14,005	14,014	15,262	15,593	15,376	15,302	15,115	14,774	14,804
Solid Waste Enterprise										
Total tons collected (residential)	497,403	454,354	424,986	420,986	409,158	296,033	326,015	325,426	365,686	357,885
Number of residents receiving collection service	275,370	266,478	270,794	267,187	256,637	254,891	252,068	255,826	251,298	233,563
Revenue from Resource Recovery plant's electric production	17,302,164	17,445,021	17,445,245	17,538,707	16,948,432	16,566,286	15,965,489	18,726,396	1,882,720	17,129,464

* Estimated

(a) Minimum conditions required are "at or above fair" on a range from failed, poor, fair and good to excellent on a 100-point scale (formerly 6 to 7 on a 10-point scale)

Sources: Hillsborough County Business Support Services Department - Adopted Budget

Hillsborough County Annual Financial Report Water Enterprise Fund

Fiscal year 2017 statistics were not available.

HILLSBOROUGH COUNTY, FLORIDA
Capital Asset Statistics by Function
Last Ten Fiscal Years

Function	Fiscal Year: 2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Public safety										
Number of fire and rescue stations (a)	43	43	43	43	43	42	43	43	43	43
Sheriff's marked and unmarked patrol vehicles (b)*	1,425	1,407	1,441	1,441	1,477	1,406	1,256	766	771	827
Transportation										
Traffic lane-miles (c)	7,142	7,110	7,093	7,028	7,016	6,999	7,006	6,994	6,993	6,920
Traffic signs (c)	145,131	142,810	140,546	124,945	124,334	113,000	113,000	101,323	101,281	119,247
Human services										
Number of Sunshine Line buses (d)	60	60	60	60	60	60	68	67	68	70
Culture and recreation										
Number of libraries (e)	29	27	27	27	27	27	25	25	25	25
Number of building square feet maintained, excluding picnic shelters, estimated (f)	1,165,993	1,143,713	976,702	976,702	976,702	976,702	744,201	740,723	745,000	738,500
Water Enterprise										
Transmission lines (estimated miles) (g)	2,414	2,365	2,326	2,253	2,214	2,399	2,391	2,336	2,255	2,227
Number of pumping or lift stations (g)	796	787	775	744	721	709	703	699	690	682
Number of major water treatment plants (g)	4	4	4	4	4	4	4	4	4	3
Number of major wastewater treatment plants (g)	7	7	7	7	7	7	7	7	7	7
Solid Waste Enterprise										
Solid Waste tonnage buried in the landfill (h)	306,774	237,363	214,710	223,617	213,210	230,263	256,122	258,815	393,653	517,024
Yard and wood waste tonnage processed (h)	118,385	115,615	118,401	116,335	119,522	120,786	129,622	138,083	152,720	172,397

Source:
(a) Hillsborough County Fire Rescue Department
(b) Hillsborough County Sheriff's Office
(c) Hillsborough County Public Works Department
(d) Hillsborough County Clerk of Circuit Court - County Finance Department
(e) Hillsborough County Library Services Department - www.hcplc.org/hcplc/locations
(f) Hillsborough CountyOffice of Management and Budget - Adopted Biennial Budget
(g) Hillsborough County Water Enterprise Fund Annual Financial Reports
(h) Hillsborough County Solid Waste Enterprise Fund Annual Financial Reports

HILLSBOROUGH COUNTY, FLORIDA
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GENERAL INFORMATION

Hillsborough County was established on January 25, 1834. The County takes its name from Will Hills (1718-1793), a viscount of Hillsborough, who became secretary of state for the colonies in 1768. Hillsborough County's boundaries of 1834 included the present-day counties of Pasco, Charlotte, Desoto, Hardee, Pinellas, Sarasota, Manatee and Polk. The County is located on central Florida's western coast, nestled between Tampa Bay on the West and Polk County on the East. The County is bounded to the north by Pasco County and to the south by Manatee County. In area, it is the seventh largest county in the state of Florida. Hillsborough County covers a total area of 1,266 square miles, of which 215 square miles is water area. The County is part of a four-county Metropolitan Statistical Area (MSA) referred to as Tampa, St. Petersburg-Clearwater MSA. Tampa, Plant City and Temple Terrace are the three incorporated cities in the County. Tampa, the largest of the three incorporated cities in the County is the county seat and also a center of international, national, and intrastate commerce. The Tampa International Airport and the Port of Tampa connect Hillsborough County to other major cities in the nation and major markets throughout the world.

Sources: The Hillsborough County City-County Planning Commission, US Census Bureau

GOVERNMENT

Hillsborough County operates under a home-rule charter enacted by the voters on September 20, 1983. Under the charter, the Board of County Commissioners (BOCC) consists of seven Commissioners; three elected county-wide and four elected from single member districts. As a result of this charter, each voter has a chance to influence the election of a majority of board members. The BOCC is restricted to performing the legislative functions of government and developing policy for the management of Hillsborough County. The County Administrator, appointed by the BOCC, together with his staff is responsible for implementing these policies throughout the County.

In addition to the members of the BOCC, there are five elected Constitutional Officers: the Clerk of Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector.

The County provides a variety of services characteristic of multi-purpose local governments including law enforcement, maintenance of roads and bridges, animal services, social services programs, planning and growth management, environmental protection, fire protection and emergency rescue, consumer protection, parks and recreation programs, mosquito control, employment services, emergency disaster preparedness, traffic control, water/wastewater utilities, solid waste disposal, medical examiner services, agricultural cooperative extension services, children's services, indigent health care, public assistance programs, aging services programs, emergency medical services, and library services.

In addition to their legislative duties, members of the BOCC serve as the County's Environmental Protection Commission. Individual members of the BOCC also take turns serving on various boards, authorities, commissions, and private non-profits such as the Children's Board, Tampa Bay Regional Planning Council, Metropolitan Planning Organization, Hillsborough County Tourist Development Council, Tampa Bay Water, Tampa Port Authority, Hillsborough County Aviation Authority, Hillsborough Transit Authority, Hillsborough County Public Transportation Commission, Tampa-Hillsborough County Expressway Authority, Tampa Sports Authority, Arts Council of Hillsborough County, Value Adjustment Board, Hillsborough County Hospital Authority, Council of Governments, and the Tampa Hillsborough Economic Development Corporation.

POPULATION

Hillsborough County is the fourth most populous county in the state of Florida. The County's population in 2017 was estimated to be 1,379,302, an increase of 12.2% from 2010. Hillsborough County's population exceeds the population of 10 states (Alaska, Delaware, Maine, Montana, New Hampshire, North Dakota, Rhode Island, South Dakota, Vermont and Wyoming) and the District of Columbia. A majority of the County's 2017 population (941,536) resides in the unincorporated part of the county. Population in unincorporated Hillsborough County grew 13.1 percent from 2010. Communities in southern unincorporated Hillsborough County saw the biggest increases in population growth. The median age for Hillsborough County in 2017 was 36 years.

	Population	Increase (Decrease)
1950 (a)	249,894	--
1960 (a)	397,788	59.2%
1970 (a)	490,265	23.2%
1980 (a)	646,960	32.0%
1990 (a)	834,054	28.9%
2000 (a)	998,948	19.8%
2010 (a)	1,229,226	23.1%
2011 (b)	1,238,951	0.8%
2012 (b)	1,256,118	1.4%
2013 (b)	1,276,410	1.6%
2014 (b)	1,301,887	2.0%
2015 (b)	1,325,563	1.8%
2016 (b)	1,352,797	2.1%
2017 (b)	1,379,302	2.0%

Sources: (a) US Census Bureau and (b) Florida Office of Economic Demographics & Research database

EMPLOYEES

Hillsborough County employees provide a variety of services to a population of over 1.3 million residents. As of September 2017, there were approximately 9,336 employees of Hillsborough County, Florida. County organizations and their employees were as follows: Sheriff – 3,181, Tax Collector - 384, Property Appraiser - 121, Clerk of Circuit Court - 640, Supervisor of Elections - 37, Board of County Commissioners - 4,923 and discretely presented component units - 50. Several categories of employees are represented by labor unions.

Source: Hillsborough County Civil Service Board
Hillsborough County Clerk of Circuit Court ERP Support Department

EMPLOYMENT INDICATORS

Hillsborough County has a diversified economic base, including large services, manufacturing and retail trade sectors. Hillsborough County's largest industrial sectors include: education and health services; trade, transportation and utilities; professional and business services; leisure and hospitality; and wholesale and retail trade. The principal employers serving the county are the Hillsborough County School Board and Hillsborough County Government. The employment by industry for Hillsborough County as of September 2017 is as follows:

Employment by Industry	Employees
Natural resources and mining	8,648
Construction	35,924
Manufacturing	25,945
Trade, transportation and utilities	129,724
Information	15,966
Financial activities	65,860
Professional and business services	124,402
Educational and health services	89,809
Leisure and hospitality	72,512
Other services	18,627
Government	77,834
Total	665,251

Source: Florida Department of Economic Opportunity

The following table shows the average civilian (non-military) labor force, the average number of individuals employed and related unemployment statistics for the County:

HILLSBOROUGH COUNTY, FLORIDA
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Calendar Year	Hillsborough County Labor Force	Number Employed	Number Unemployed	Unemployment Rate	Florida Unemployment Rate	National Unemployment Rate
2007	599,384	571,864	27,520	4.6%	4.5%	4.5%
2008	604,798	560,833	43,965	7.3%	7.1%	6.0%
2009	599,493	532,478	67,015	11.2%	11.1%	9.5%
2010	655,217	584,692	70,525	10.8%	11.1%	9.2%
2011	670,127	606,938	63,189	9.4%	9.9%	8.8%
2012	676,678	624,778	51,900	7.7%	8.3%	7.6%
2013	680,446	636,568	43,878	6.4%	7.2%	7.0%
2014	690,458	650,445	40,013	5.8%	6.3%	5.7%
2015	691,104	657,897	33,207	4.8%	5.3%	4.9%
2016	713,562	680,117	33,445	4.7%	5.1%	4.8%

Source: U.S. Bureau of Labor Market Statistics, data tools - Unadjusted Unemployment Rate

http://www.floridajobs.org/labor-market-information/data-center/statistical-programs/local-area-unemployment-statistics

BANKING AND FINANCE

A total of 306 commercial and savings bank offices were located in Hillsborough County as of June 30, 2017. The following table presents commercial bank and savings institutions deposits each year since 2008:

Calendar Year	Commercial Bank Deposits	Savings Bank Deposits	Total Deposits
2008	$ 19,319,000,000	885,000,000	20,204,000,000
2009	20,319,000,000	884,000,000	21,203,000,000
2010	20,346,000,000	1,093,000,000	21,439,000,000
2011	22,524,000,000	556,000,000	23,080,000,000
2012	23,079,000,000	433,000,000	23,512,000,000
2013	25,193,000,000	474,000,000	25,667,000,000
2014	25,149,000,000	451,000,000	25,600,000,000
2015	27,107,465,000	365,138,000	27,472,603,000
2016	29,837,696,000	407,057,000	30,244,753,000
2017	31,131,689,000	519,059,000	31,650,748,000

Source: Federal Deposit Insurance Corporation

EDUCATION

Hillsborough County Public Schools is the eighth largest district in the nation and third largest in Florida. The district operates with more than 213,500 students, 26,000 employees, and a $2.83 billion budget. Educational opportunities include: Head Start and adult education programs, pre-k through 12th grade traditional schools, magnet schools, career centers, technical education, exceptional student education, single gender middle schools, International Baccalaureate schools, and charter schools. The district is fully accredited.

Hillsborough County also has several universities and colleges. The University of South Florida serves more than 49,000 students (including campuses outside of Hillsborough County) representing over 130 different countries. The University of Tampa is a private university located on approximately 100 acres of prime riverfront land in the heart of downtown Tampa. Hillsborough Community College has five primary campus locations, three satellite locations, a very active distant learning program (eCampus), and a comprehensive corporate training center. Some other colleges in the area include Florida College, Stetson University College of Law, and Keller Graduate School of Management.

Source: Tampa Bay Partnership www.tampabay.org
Hillsborough County School Board www.sdhc.k12.fl.us
Hillsborough Community College www.hccfl.edu
University of Tampa www.ut.edu
University of South Florida www.usf.edu

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MEDICAL FACILITIES

There are thirteen general, specialty, and military hospitals in Hillsborough County with approximately 4,198 hospital beds, and 3,944 nursing home beds. The County's medical resources include more than 5,549 licensed physicians, with specialists in all types of medicine and surgery, and 856 licensed dentists.

Source: Florida Department of Health
Florida Agency for Health Care Administration

COMMUNICATION

Thirteen television stations serve the County. Daily newspapers include La Gaceta, Tampa Bay Times (acquired The Tampa Tribune), and tbt*. There are also three other weekly newspapers. There are 27 radio stations based in the County. Frontier and Spectrum are the primary providers for internet, telecommunications and/or cable services. There are 40 Post Offices in Hillsborough County and 20 internet providers.

Source: https://en.wikipedia.org/wiki/Media_in_the_Tampa_Bay_Area
PostOfficeFinder.org/fl/hillsborough/
www.broadbandnow.com/Florida/Tampa

TRANSPORTATION

Tampa International Airport (TIA) is a major airport for the west central region of Florida serving primarily Hillsborough, Pinellas (which includes the cities of St. Petersburg and Clearwater), Pasco, and Hernando Counties.

TIA, is one of four FAA-coded large hub airports in the state of Florida, TIA occupies approximately 3,400 acres and is primarily an origination-destination airport with a total of 59 gates. It is located five miles from downtown Tampa, and is served by most major airlines which provide non-stop daily service to more than 56 national and international destinations, including London, Toronto, Halifax, Ottawa, San Juan, and Grand Cayman. Inbound and Outbound passengers at TIA for the fiscal year ended September 30, 2017, totaled 19,234,632, an increase of 1.62% from the prior fiscal year. For fiscal year 2017, the top four airlines, in terms of market share were: Southwest with 35.44%, Delta with 17.36%, American Airlines with 16.39% and United Airlines with 10.21%.

Three general aviation airports serve as reliever airports, primarily to accommodate light and medium weight aircraft in the general aviation category. These include Peter O. Knight Airport, a 139-acre facility located six miles southeast of TIA; Plant City Airport, a 199-acre facility located 22 miles east of TIA; and Tampa Executive Airport (formerly Vandenberg Airport), a 407-acre facility located 12 miles east of TIA. In addition, there are two full service general aviation executive terminals located at this airport.

AMTRAK provides passenger rail service to major cities throughout the United States. This rail service is provided by the Palmetto and Silver Service Trains (the Silver Meteor and the Silver Star) which offer service between Florida, Georgia, and New York City. The restored Tampa Union Station has seven northbound and seven southbound departures on AMTRAK weekly. Freight rail service is provided to the County by CSX Transportation Systems. CSX rail units possess some of the world's most technologically advanced terminal equipment and operate on regular schedules throughout the network. Major transports include coal, wood products, phosphate, chemicals, construction materials, semi-tractor trailers, automobiles, and automobile products.

The Hillsborough Transit Authority (HART) is Hillsborough County's public transportation system. HART offers local and express routes for residents and visitors alike. Local service seven days a week provides access to area shopping malls, businesses, government buildings, attractions and recreational facilities. An estimated eleven million riders use the system annually.

The County is also served by numerous intrastate and interstate motor common carriers, moving goods between Tampa, other points in Florida, and markets throughout the United States. Tampa is the transportation hub of the west coast of Florida with major trucking firms maintaining terminals serving Florida and major southern cities.

Three interstates and seven other major highways serve the County. All parts of Florida and bordering states to the north and west can be reached within one day of travel by truck or automobile.

Source: Hillsborough County Aviation Authority
Amtrak, www.amtrak.com
Tampa Bay Partnership

LOCAL INDUSTRIES

Service, retail, finance, insurance, and real estate sectors lead regional and county industry. Bioscience and other high-tech industries are expanding, thanks in part to research at university and college campuses throughout the area. Manufacturing in Hillsborough County is also participating in the high-tech trend as the county is home to companies in the microelectronics, medical devices, software, and defense systems industries.

Business and Information Services

Tampa Bay has been called "Wall Street South" for the size and scope of its financial services industry. Worldwide organizations which have a major presence in Hillsborough County include JPMorgan Chase, Citigroup, Depository Trust and Clearing Corp, MetLife, Progressive Insurance and USAA Insurance. Hillsborough County is also a major player in a new industry segment called the Shared Accounting Services industry where national and international companies such as Coca-Cola Enterprises create additional value by co-locating their accounting and financial services for multiple businesses in one location.

Biomedical / Life Sciences Technologies/Health Care

Tampa Bay is a center of excellence for hospital, research and medical-related firms – and the gateway to the Florida High Tech Corridor, a 23-county area that is home to more than 3,000 high-tech companies. Biomedical and life science centers of excellence in Hillsborough County include University of South Florida, H. Lee Moffitt Cancer Center and Research Institute, and USF Health Byrd Alzheimer's Institute. In March 2012, USF Health opened its $38 million Center for Advanced Medical Learning and Simulation (CAMLS) in downtown Tampa. CAMLS combines cutting-edge simulation with research and innovation to move the latest advances in healthcare into practice. Hillsborough County is also home to major health care plan developers and providers such as Wellcare.

Port / Maritime

With three seaports, Tampa Bay is a major entry point for domestic and international shipping. The Port of Tampa comprises nearly half of all sea borne commerce in the state, is the state's largest seaport, and is a major cruise port.

Manufacturing (Microelectronics, Medical Devices, Software, and Defense Systems)

High tech manufacturing companies in Hillsborough County include CAE (flight and military simulation systems), B&M Precision (implants and components for brain probes and liposuction), and systems software development companies CIBERsites (application development), Computer Associates (internet security) and Quadrant Software (electronic document distribution).

Source: Hillsborough County Economic Development Department
Tampa Bay Partnership

AGRICULTURE

Hillsborough County has 2,800 farms, the 2nd largest number of farms of any county in the state of Florida and 28th highest in the country. Diversity is one of the keys to the success of Hillsborough County agriculture. Due to the increased production of high-value-per-acre commodities in the County such as ornamental plants, strawberries, aquaculture, sod, blueberries and vegetables the amount of farmland in production as decreased 1% since 1997, but the value of production has increased 42%. Hillsborough County ranks as the 4th largest producer of agricultural products in the state (out of 67 counties) and 59th in the United States (out of 3,076 counties). is in the top 2% of agricultural counties in the country. In 2012, an estimated 263,664 acres were utilized for agriculture production; this represents approximately 40% of the county's land area.

Annual commodity sales and acreage for 2012 are estimated as follows:

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Commodity	Acreage	Annual Sales
Aquaculture	836	$ 22,385,000
Beef cattle/pasture	92,415	25,797,660
Bees/honey production	39	689,132
Blueberries	591	10,700,000
Citrus	9,934	20,142,505
Dairy	1,500	5,934,300
Forestry	117,841	2,200,000
Goats	517	153,836
Hay	6,133	2,458,280
Ornamental plants	3,605	136,970,613
Poultry	37	915,300
Sod	1,531	8,280,083
Strawberries	12,114	265,819,785
Vegetables	12,994	150,000,000
Miscellaneous	3,577	50,078,000
Total	263,664	$ 702,524,494

Local agriculture generates additional local economic impact by supporting related businesses such as banking, real estate, legal services, transportation, packaging, equipment, seed, agricultural suppliers and services, and marketing firms. Most agriculture goods produced in Hillsborough County are sold outside of the county. According to a study completed in 2005, for every dollar of agriculture goods sold outside of the county, an estimated $1.86 billion is added to the local economy as a result of indirect and induced benefits. This study also calculated that agriculturalists contribute four times more in revenue (taxes, fees, transfer payments, etc.) to local government than they require in government services, effectively subsidizing government services for the urban residential population. These estimates show that agriculture remains an important part of the local economy.

Source: Hillsborough County Cooperative Extension Service
Hillsborough County Economic Development Department

PORT FACILITIES

Port Tampa Bay is Florida's largest port both in terms of cargo tonnage and geographic acreage and handled over 36 million tons of cargo and 900,000 cruise passengers during fiscal year 2015. It is also one of the most diverse seaports in the country with multiple lines of business providing a solid financial footing and supporting an aggressive capital investment program for new development. Port Tampa Bay has an economic impact of over $15 billion and supports over 80,000 jobs in the regional economy. One of the world's premier fertilizer export ports, it is also the gateway for Central Florida's energy products, construction/building materials and consumer goods. CSX provides on-dock rail service and the Port has nearly 500,000 square feet of warehouse space. The Port is also home to one of the largest shipbuilding and repair centers in the Southeast U.S. Port Tampa Bay is the closest port to the huge and expanding I-4 corridor market, which is Florida's fastest growing region and home to the largest concentration of distribution centers in the state. To serve this market, the Port expanded its container terminal facilities by including two new post-Panamax cranes to complement its three existing container gantry cranes and heavy-lift mobile harbor crane. Port Tampa Bay has plans to quadruple its container terminal capacity.

Source: Tampa Port Authority, www.tampaport.com
Tampa Bay Partnership, www.tampabay.org

MILITARY FACILITIES

MacDill Air Force Base is located eight miles south of downtown Tampa on the Southwestern tip of the Interbay Peninsula on the west coast of Florida. The impact of its operations in fiscal year 2014 was $2.945 billion. The 6th Air Mobility Wing hosts 28 tenant units including the 927th Air Refueling Wing which uses KC-135R Stratotankers and a C-37A Gulfstream aircraft to conduct its air mobility mission, two non-aviation units: the United States Central Command and the United States Special Operations Command and 23 other units.

Source: MacDill Air Force Base

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HILLSBOROUGH COUNTY WEB SITE

The Hillsborough County internet web site is located at **www.hcflgov.net**. This site provides a convenient directory of government services and other useful information.

RECREATIONAL FACILITIES

A variety of entertainment activities may be found in Hillsborough County including numerous parks, beaches, restaurants with international flair, excellent golf courses, racquetball courts, saltwater fishing, tennis and shopping. Recreational facilities that appeal to both County residents and visitors are either located within the County or are only a short drive away. Walt Disney World including Hollywood Studios Theme Park, Universal Studios, and Sea World are all just over an hour's drive to the east. Two thirds of the state's major attractions lie within a 100-mile radius of Tampa. Busch Gardens, located in Tampa, is a family adventure park offering an array of fascinating attractions based on exotic encounters with the African continent. It offers an appealing blend of thrilling rides, one of the country's premier zoos featuring more than 3,000 animals, live shows, restaurants, shops and games. Adventure Island, which is located next to Busch Gardens, features a beach volleyball complex and 15 water play areas situated on 30 acres.

Hillsborough County is home to the Tampa Bay Buccaneers of the National Football League (NFL), who were the Superbowl XXXVII Champions in 2003. The Tampa Bay Buccaneers and University of South Florida Bulls football teams play their home games at Raymond James Stadium in Tampa. Raymond James Stadium is a combination of modern stadium design and its own innovations. Raymond James Stadium has a seating capacity of 65,890, expandable to 75,000, 12,000 club seats, 195 luxury suites, and 600 points of sale for food, beverages and merchandise. Raymond James Stadium has hosted special events such as Super Bowl XXXV in January 2001, and Super Bowl XLIII in February 2009.

In the heart of downtown Tampa's Channelside District, located between the Tampa Convention Center and the Florida Aquarium, lies the Amalie Arena one of the premier entertainment venues in the Southeast and home of the National Hockey League's Tampa Bay Lightning, who were the 2004 Stanley Cup Champions. The Amalie Arena also hosts many concerts, family shows and sporting events each year. In addition, the New York Yankees Major League Baseball franchise has spring training at the County's George M. Steinbrenner Field baseball stadium. The newly renovated University of South Florida Sun Dome is a multipurpose 10,411-seat arena located on the campus of the University of South Florida (USF) and is home to the National Collegiate Athletic Association's USF Men's and Women's basketball teams as well as other University events. Thoroughbred horse racing is also seasonally available in the County.

Source:	Busch Gardens, Tampa	www.buschgardens.com
	Adventure Island	www.adventureisland.com
	City of Tampa	www.tampagov.net
	Raymond James Stadium	www.raymondjames.com/stadium/
	Tampa Bay Buccaneers	www.buccaneers.com
	Tampa Sports Authority	www.tampasportsauthority.com
	USF Sun Dome	http://usfweb2.usf.edu/Sundome/

CULTURAL FACILITIES

Hillsborough County offers a variety of cultural facilities to residents and visitors. Lowry Park Zoo was ranked the number-one family-friendly zoo in the United States in 2009 by *Parents* magazine and in 2004 by *Child* magazine and recognized by the state of Florida as a center for Florida wildlife conservation and biodiversity. In 2014 the Lowry Park Zoo won a Travelers' Choice award from Tripadvisor.com and came in at #14 in the top 25 list of zoos in the United States according to Tripadvisor.com. Natural outdoor exhibits covering 60 acres for more than 1,700 animals from Florida and similar habitats include a Florida Manatee and Aquatic Center, Asian Gardens, Primate World, Free-Flight Aviaries, Wallaroo Station, and Safari Africa. The Zoo also features rides, shows and hands-on interactive exhibits. The Florida Environmental Education Center (Zoo School) serves more than 203,000 children annually. Programs offered are summer and holiday camps, daycare, preschool, and kindergarten. The 205,000 sq-ft Florida Aquarium is among the top aquariums in the world and has more than 20,000 aquatic plants and animals from Florida and around the world. The Florida Aquarium's Center for Conservation combines research and rehabilitation programs to give much needed support to animals in distress or imminent danger and ecosystems faced with both natural and man-made threats. This includes, but is not limited to propagating corals in Florida's Keys, rescuing endangered sea turtles and threatened river otters, assisting with dolphin and manatee rescues, assessing stress levels in sharks, documenting underwater cultural assets (a.k.a. shipwrecks) and raising awareness of sustainable seafood issues

The Straz Center for the Performing Arts is located on a nine-acre site along the east bank of the Hillsborough River. As the second largest performing arts complex in the southeast after the Arsht Center in Miami, the 335,000 square-foot Straz Center

provides an environment for a wide variety of world-class events. It boasts one of the nation's leading Broadway series and is nationally respected for producing grand opera, as well as presenting a wide variety of concerts, performances and events. The Tampa Convention Center, located directly on the waterfront in the heart of downtown Tampa, hosts a variety of conventions, tradeshows, and other special events year-round. In August 2012, the Amalie Arena hosted the Republican National Convention. The 600,000 square foot building offers 200,000 square feet of exhibit space, a 36,000 square foot ballroom, and 36 breakout rooms which total over 42,000 square feet of additional meeting space. Add to that, over 84,000 square feet of flexible space and you have the best venue for any meeting, convention or special event. After a busy day of lectures, seminars or classes, attendees are welcome to visit Ybor City or Channelside (movie theaters, restaurants, shops and nightclubs) located just a few steps away.

Museums in the area include the Museum of Science and Industry (MOSI), a science and technology center encompassing over 400,000 square-feet on a 74-acre campus of exhibits and hands-on displays. MOSI is now the largest science center in the southeast and 5th largest in the United States. Features include a hurricane simulator, a planetarium, and an IMAX Dome theater. The new 60,000 square-foot Tampa Bay History Center Museum located in the Channelside district had its grand opening celebration in January 2009. Other museums in the area are the Tampa Museum of Art, the historic H. B. Plant Museum at the University of Tampa, the Contemporary Art Museum at the University of South Florida, the Scarfone/Hartley Gallery at the University of Tampa, the Veteran's Memorial Museum and Park, the Ybor City State Museum, Glazer Children's Museum, and the Florida Museum of Photographic Arts.

Graphicstudio at the University of South Florida is one of the world's premier experimental printmaking facilities, hosting renowned artists on a regular basis to test new theories and methods of producing art. In addition, over 20 other visual art galleries showcase work from local, regional, and national artists. Graphicstudio's editions continue to be acquired by leading museums and collectors including the Museum of Modern Art, the Whitney Museum of American Art, the New York Public Library and the Centre Pompidou in Paris.

Source:	Straz Center for the Performing Arts	www.strazcenter.org
	City of Tampa	www.tampagov.net
	Museum of Science and Industry	www.MOSI.org
	Arts Council of Hillsborough County	www.tampaarts.com
	Lowry Park Zoo	www.lowryparkzoo.com
	Florida Aquarium	www.flaquarium.org
	Tampa Bay History Center	www.tampabayhistorycenter.org

Other Supplemental Information

Section

HILLSBOROUGH COUNTY, FLORIDA
Other Supplemental Information
Schedule of Receipt and Expenditures of
Funds Related to Deepwater Horizon Oil Spill Lawsuit Proceeds
For the fiscal year ended September 30, 2017

	Amount Received	Amount Expended
US Department of Treasury, Restore Act	$ --	--
Environmental Clean Up Consortium	--	--
British Petroleum (agreement not applicable)	$ -- *	--

This Schedule is required by Rules of the Auditor General Rule Section 10.557(3)(n).

This schedule does not include funds related to the Deepwater Horizon Oil Spill that are considered Federal awards or State financial assistance. In addition, the Schedules of Expenditures of Federal Awards and State Financial Assistance do not include any expenditures of Federal awards or expenditures of State financial assistance, respectively, that are related to the Deepwater Horizon Oil Spill.

*The County received $22,780,940 as lawsuit proceeds related to the Deepwater Horizon oil spill. This amount was reported as miscellaneous revenues in the General Fund and as other revenues in the Statement of Activities (Governmental Activities) in FY 2015. The BOCC agreed not to spend these funds in FY 2015, FY 2016 nor FY 2017. This amount is not restricted and was not placed in a separate fund. As a result, no interest was allocated to this amount. If interest had been allocated, the cumulative balance would have been $23,167,529 at September 30, 2017.

Hillsborough County, Florida

Schedules and Audit Reports as Required by the Uniform Guidance; Chapter 10.550, Rules of the Auditor General; and Florida Statutes

Fiscal Year Ended September 30, 2017

Prepared by: County Finance Department
Pat Frank, Clerk of Circuit Court

Hillsborough County
Florida

HILLSBOROUGH COUNTY, FLORIDA
Schedules and Audit Reports as Required by the Uniform Guidance; and Chapter 10.550, Rules of the Auditor General; and Florida Statutes
Fiscal Year Ended September 30, 2017

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Section II

Hillsborough County, Florida, Comprehensive Annual Financial Report for the Fiscal Year Ended September 30, 2017

Hillsborough County
Florida

PAT FRANK

Clerk of the Circuit Court
13th Judicial Circuit

March 28, 2018

To recipients of the Single Audit document:

The Hillsborough County, Florida, Single Audit document was prepared by the County Finance Department of the Hillsborough County, Florida, Clerk of Circuit Court and audited by Cherry Bekaert LLP. The Clerk of Circuit Court is the Chief Financial Officer of Hillsborough County. This document is organized as follows:

> **Section I** consists of the Single Audit reports of the independent auditor, schedules of expenditures of federal awards and state financial assistance, notes to the schedules, the schedules of findings and questioned costs, the summary schedule of prior audit findings and corrective action plan, the report of independent auditor on internal control over financial reporting and on compliance and other matters, the independent auditor's management letter, and report of independent accountant on certain compliance matters. See Table of Contents for more information.
>
> **Section II** consists of the *Hillsborough County, Florida Comprehensive Annual Financial Report for the Fiscal Year Ended September 30, 2017* (CAFR). See page 15 for the report of independent auditor. The CAFR is also posted on the Clerk of Circuit Court's web site at: www.hillsclerk.com/en/Records-and-Reports/Financial-Reports-County.

Single Audit documents are being forwarded to the Federal Audit Clearinghouse (see EIN number **596000661),** the cognizant agency (US Department of Health and Social Services), and the state of Florida Auditor General (as a part of the *All Inclusive Annual Financial Report).* If you have any questions about this document, please contact Ajay Gajjar at telephone number (813) 307-7026.

Sincerely,

Timothy Simon, CPA, CFA
Finance Director

Ajay B. Gajjar, CPA, CMA, CFM, CTP, CIA, CGFO
Assistant Finance Director

Hillsborough County
Florida

Cherry Bekaert LLP
CPAs & Advisors

Report of Independent Auditor on Compliance for Each Major Federal Program and State Financial Assistance Project, and on Internal Control over Compliance Required by the Uniform Guidance and Chapter 10.550, Rules of the Auditor General

Board of County Commissioners of
Hillsborough County, Florida

Report on Compliance for Each Major Federal Program and State Financial Assistance Project

We have audited Hillsborough County, Florida's (the "County") compliance with the types of compliance requirements described in the U.S. Office of Management and Budget ("OMB") *Compliance Supplement* and the requirements described in the State of Florida Department of Financial Services' *State Projects Compliance Supplement,* that could have a direct and material effect on each of the County's major federal programs and state financial assistance projects for the year ended September 30, 2017. The County's major federal programs and state financial assistance projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal awards and state financial assistance projects applicable to its federal programs and state financial assistance projects.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs and state financial assistance projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements* for Federal Awards ("Uniform Guidance") and Chapter 10.550, Rules of the Auditor General. Those standards, the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program and state financial assistance project occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state financial assistance project. However, our audit does not provide a legal determination of the County's compliance.

Opinion on Each Major Federal Program and State Financial Assistance Project

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state financial assistance projects for the year ended September 30, 2017.

Report on Internal Control Over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program and state financial assistance project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state financial assistance project and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state financial assistance project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Schedule of Expenditures of Federal Awards Required by Uniform Guidance and Schedule of Expenditures of State Financial Assistance Required by Chapter 10.550, Rules of the Auditor General

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of Hillsborough County, Florida (the "County"), as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated March 26, 2018, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. We did not audit the financial statements of the Housing Finance Authority of Hillsborough County, a discretely presented component unit, which represents 95.9% of the assets, 100% of the net position and 45.8% of the revenues of the aggregate discretely presented component units. Those financial statements were audited by another auditor whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Housing Finance Authority of Hillsborough County, is based solely upon the report of the other auditor. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported separately by that auditor.

The accompanying schedule of expenditures of federal awards and schedule of expenditures of state financial assistance are presented for purpose of additional analysis as required by the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards and schedule of expenditures of state financial assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance and Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

Tampa, Florida
March 26, 2018

Hillsborough County
Florida

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Expenditures of Federal Awards
Fiscal Year Ended September 30, 2017

Program Title or Cluster Title	CFDA	Grantor or Contract Number	Program Expenditures	Amount to Subrecipient
DEPARTMENT OF AGRICULTURE				
School Breakfast Program				
Passed through Florida Department of Education:				
School Breakfast Program	10.553	02-2598	$ 2,171	
Total School Breakfast Program			2,171	
National School Lunch Program				
Passed through Florida Department of Education:				
School Lunch Program	10.555	022598	3,750	
School Lunch Program	10.555	18305	62,460	
Total National School Lunch Program			66,210	
Summer Food Service Program for Children				
Passed through Florida Department of Education:				
Summer Food Program	10.559	00030-16	1,177	
Summer Food Program	10.559	1160	845,076	
Total Summer Food Service Program for Children			846,253	
Total Child Nutrition Cluster			914,634	
Child and Adult Care Food Program				
Passed through Florida Department of Health:				
Child Care Food Program Head Start FY 16	10.558	S-812	110,993	
Child Care Food Program Head Start FY 17	10.558	S-812	1,421,828	
Total Child and Adult Care Food Program			1,532,821	
Total Department of Agriculture			2,447,455	
DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT				
CDBG Entitlement Grants Cluster				
Community Development Block Grant	14.218	B 11 UC 12-0002	(18,200)	(18,200)
Community Development Block Grant	14.218	B 12 UC 12-0002	(24,960)	(24,960)
Community Development Block Grant	14.218	B-13-UC-12-0002	183,030	40,646
Community Development Block Grant	14.218	B 14 UC 12-0002	1,175,086	458,770
Community Development Block Grant	14.218	B 15 UC 12-0002	1,994,146	617,513
Community Development Block Grant	14.218	M 16 UC 12-0208	3,879,740	1,438,408
Total CDBG Entitlement Grants Cluster			7,188,842	2,512,177
Emergency Solutions Grant Program				
Emergency Solutions Program	14.231	E-15-UC-12-0002	1,961	719
Emergency Solutions Program	14.231	E-15-UC-12-0002	405,067	315,086
Emergency Solutions Program	14.231	E-16-UC-12-0014	146,465	133,444
Total Emergency Solutions Grant Program			553,493	449,249
Home Investment Partnerships Program				
Home Investment Partnerships Program	14.239	N4-14-UC-12-0208	638,962	640,884
Home Investment Partnerships Program	14.239	M13-UC-120208	(2)	(2)
Home Investment Partnerships Program	14.239	M15-UC-120208	454,225	392,955
Home Investment Partnerships Program	14.239	M16-UC-120208	388,837	101,278
Total Home Investment Partnerships Program			1,482,022	1,135,115
Total Department of Housing and Urban Development			$ 9,224,357	4,096,541

See accompanying notes to schedule

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Expenditures of Federal Awards
Fiscal Year Ended September 30, 2017

Program Title or Cluster Title	CFDA	Grantor or Contract Number	Program Expenditures	Amount to Subrecipient
DEPARTMENT OF JUSTICE				
Missing Children's Assistance				
Passed through National Children's Alliance:				
Eckerd Supervised Visitation	16.543	ECA-C13-SVP-AOC-FY17	$ 35,620	
Children's Justice Center Support -NCA	16.543	18-TAMP-FL-SA16	9,000	
Total Missing Children's Assistance			44,620	
National Criminal History Improvement Program				
Passed through Florida Department of Law Enforcement				
Florida Criminal History Improvement Program CCIS 3.0	16.554	2014RUBXK029	88,433	
Crime Victim Assistance				
Passed through Office of Attorney General:				
VOCA Crime Victim Assistance	16.575	ECA-C13-SVP-AOC-FY16	2,873	
VOCA Crime Victim Assistance	16.575	VOCA-2016-13th Jud. Cir-00288	63,822	
Total Crime Victims of Assistance			66,695	
Public Safety Partnership and Community Policing Grants				
COPS Hiring Program	16.710	2013ULWX0012	106,901	
COPS Hiring Program	16.710	2014ULWX0007	177,004	
COPS Hiring Program	16.710	2015ULWX0012	182,039	
Total Public Safety Partnership and Community Policing Grants			465,944	
Edward Byrne Memorial Justice Assistance Grant Program				
Federal Justice Assistance Grant (JAG)	16.738	2014-DJ-BX-0385	9,477	9,477
Federal Justice Assistance Grant (JAG)	16.738	2015-DJ-BX-0786	7,000	7,000
Federal Justice Assistance Grant (JAG)	16.738	2016-DJ-BX-0539	134,715	119,046
Passed through Florida Department of Law Enforcement, Office of Criminal Justice Grants:				
State Justice Assistance Grant (JAG)	16.738	ECA-C13-SVP-AOC-FY17	35,082	
State Justice Assistance Grant (JAG)	16.738	2017-JAGC-HILL-4-F9-122	154,404	
State Justice Assistance Grant (JAG)	16.738	2017-JAGC-HILL-1-F9-122	165,819	165,819
Total Edward Byrne Memorial Justice Assistance Grant Program			506,497	301,342
Equitable Sharing Program				
Federal USMS/Justice Asset Forfeiture - HCSO	16.922	NONE	247,656	
Total Department of Justice			1,419,845	301,342
DEPARTMENT OF LABOR				
Homeless Veterans Reintegration Project				
Homeless Veterans Reintegration Program	17.805	HV 23281-12-60-5-12	275	
Total Department of Labor			$ 275	

See accompanying notes to schedule

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Expenditures of Federal Awards
Fiscal Year Ended September 30, 2017

Program Title or Cluster Title	CFDA	Grantor or Contract Number	Program Expenditures	Amount to Subrecipient
DEPARTMENT OF TRANSPORTATION				
Highway Planning and Construction Cluster				
Passed through Florida Department of Transportation:				
Long Range Transportation Update Data Collection	20.205	G0D06	$ 633,400	
Federal Highway Administration Section 112	20.205	E0D06	956,805	
Federal Highway Administration PL-112	20.205	G0D06	182,199	
Long Range Transportation Update & Data Collection	20.205	G0D06	19,015	
Bruce B Downs Widening -Bearss Avenue to Palm Springs Blvd.	20.205	ARD64	4,915,478	
Harney Road	20.205	ARF64	6,915	
Gunn Highway/Linebaugh Avenue Intersection LAP	20.205	G0A57	37,463	
Van Dyke Safety Project C61035	20.205	G0A55	152	
Gunn Highway Safety Project C61035	20.205	G0A57	152	
Total Highway Planning and Construction Cluster			6,751,579	
Metropolitan Transportation Planning and State and Non-Metropolitan Planning and Research				
Passed through Florida Department of Transportation:				
Federal Transit Admin Sec 5303	20.505	GO714	161,271	
Federal Transit Admin Sec 5303	20.505	G0E89	588,019	
Total Metropolitan Transportation Planning and State Non-Metropolitan Planning and Research			749,290	
State and Community Highway Safety Cluster				
Triple L - Motorcycle Safety	20.600	G0F58	80,000	
Speed - Know Your Limits	20.600	G0F90	75,000	
National Priority Safety Programs				
Operation Trident - Outreach and Education	20.616	G0F26	124,981	
Total State and Community Highway Safety Cluster			279,981	
Total National Highway Safety Administration			1,029,271	
Total Department of Transportation			7,780,850	
SMALL BUSINESS ADMINISTRATION				
Passed through the University of South Florida				
Florida SBDC at USF Small Business Development Center	59.037	1424-1094-02-B	53,865	
Total Small Business Administration			53,865	
ENVIRONMENTAL PROTECTION AGENCY				
Air Pollution Control Program Support				
County Clean Air Program	66.001	00402315	555,727	
Total Air Pollution Control Program Support			$ 555,727	

See accompanying notes to schedule

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Expenditures of Federal Awards
Fiscal Year Ended September 30, 2017

Program Title or Cluster Title	CFDA	Grantor or Contract Number	Program Expenditures	Amount to Subrecipient
Surveys, Studies, Research, Investigations, Demonstrations, and Special Purpose Activities Relating to the Clean Air Act				
Air Monitoring Sec 103, PM 2.5 EPA Grant	66.034	PM96496015	$ 45,704	
Air Monitoring Sec 103, PM 2.5 EPA Grant	66.034	96496015	47,967	
National Air Toxics Trend Station (NATTS)	66.034	XA-00D30815-1	101,501	
National Air Toxics Trend Station (NATTS)	66.034	00D30815	36,675	
Total Surveys, Studies, Research, Investigations, Demonstrations, and Special Purpose Activities Relating to Clean Air Act			231,847	
Total Environmental Protection Agency			787,574	
U.S. ELECTION ASSISTANCE COMMISSION				
Help America Vote Act Requirements Payments				
Federal Election Activities	90.401	2015-2016-0001-HIL	50,280	
Total U.S. Election Assistance Commission			50,280	
DEPARTMENT OF HEALTH AND HUMAN SERVICES				
Special Programs for the Aging Title III, Part B, Grants for Supportive Services and Senior Centers				
Passed through Florida Department of Elder Affairs, then through West Central Florida Agency on Aging:				
Senior Adult Day Care Center Program	93.044	OAA 2016-HILL	164,830	
Senior Adult Day Care Center Program	93.044	OAA 2017-HILL	597,181	
Total Special Programs for the Aging_Title III, Part B_Grants for Supportive Services and Senior Centers			762,011	
Special Programs for the Aging Title III, Part C, Nutrition Services				
Passed through Florida Department of Elder Affairs, then through West Central Florida Agency on Aging:				
OAC-1 SCNAP Congregate Meals	93.045	OAA 2016-HILL	222,329	
OAC-1 SCNAP Congregate Meals	93.045	OAA 2017-HILL	846,624	
OAC-2 SCNAP Home Delivered Meals	93.045	OAA 2016-HILL	301,497	
OAC-2 SCNAP Home Delivered Meals	93.045	OAA 2017-HILL	859,057	
NSIP Congregate Meals	93.045	NSIP 16	87,808	
NSIP Congregate Meals	93.045	NSIP 17	250,430	
Total Special Programs for the Aging_Title III, Part C_Nutrition Services			2,567,745	
Total Aging Cluster			3,329,756	
National Family Caregiver Support, Title III, Part E				
Passed through Florida Department of Elder Affairs, then through West Central Florida Agency on Aging:				
OA3 Respite Services	93.052	OAA 2016-HILL	39,096	
OA3E Respite Services	93.052	OAA 2017-HILL	75,189	
Total National Family Caregiver Support, Title III, Part E			$ 114,285	

See accompanying notes to schedule

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Expenditures of Federal Awards
Fiscal Year Ended September 30, 2017

Program Title or Cluster Title	CFDA	Grantor or Contract Number	Program Expenditures	Amount to Subrecipient
Substance Abuse and Mental Health Services Projects of Regional and National Significance				
Passed through Hillsborough County Anti Drug Alliance:				
SAMHSA Grant - FY 16 YEAR 1	93.243	15T126094A	$ 16,833	
SAMHSA Grant - FY 17 YEAR 2	93.243	15T126094A	287,302	
SAMHSA Grant Veterans Treatment Court Enhance	93.243	1H79TI026679-01	166,696	
Total Substance Abuse and Mental Health Services Projects of Regional and National Significance			470,831	
Temporary Assistance for Needy Families				
Passed through Florida Department of Children and Families				
Child Protection Investigation FY 16-17	93.558	QJZ75	1,803,680	
Child Protection Investigation FY 17-18	93.558	QJZ75	561,140	
Total TANF Cluster			2,364,820	
Child Support Enforcement				
Passed through Florida Department of Revenue				
Title IV - D	93.563	CD329	1,201,639	
Total Child Support Enforcement			1,201,639	
Low-Income Home Energy Assistance				
Passed through Florida Department of Elder Affairs, then through West Central Florida Agency on Aging:				
Emergency Home Energy Assistance for Elderly	93.568	EH 16-17-HILL	82,063	67,167
Emergency Home Energy Assistance for Elderly	93.568	EH-17/18-HILL	122,490	111,201
Passed through Florida Department of Economic Opportunity:				
Low-Income Home Energy Assistance Program	93.568	16-EA-OF-08-39-01-012	1,492,698	1,091,746
Low-Income Home Energy Assistance Program	93.568	17-EA-OF-08-39-01-012	2,395,651	2,049,861
Total Low-Income Home Energy Assistance			4,092,902	3,319,975
Community Services Block Grant				
Passed through Florida Department of Community Affairs:				
Community Services Block Grant	93.569	14SB-0D-083901-010	(5,325)	(5,325)
Community Services Block Grant	93.569	16SB-0D-083901-010	80,949	33,060
Community Services Block Grant	93.569	G16B2FLCOSR	1,805,447	990,239
Total CSBG			1,881,071	1,017,974
Child Care and Development Block Grant				
Passed through Florida Department of Children and Families:				
Child Day Care Licensing	93.575	QC6B1	252,848	
Passed through Early Childhood Coalition of Hillsborough County:				
Child Care Licensing	93.575	CCL-SR16/17	747,303	
Child Care Licensing	93.575	CCL-SR17/18	247,135	
Total CCDF Cluster			1,247,286	
Head Start				
Head Start Program Operations	93.600	04CH3035	(48)	
Early Head Start Program Operations	93.600	04CH3035	(316,620)	
Head Start Program Operations	93.600	04CH4768	25,079,327	
Early Head Start Program Operations	93.600	04CH4768	4,953,050	
Total Head Start			$ 29,715,709	

See accompanying notes to schedule

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Expenditures of Federal Awards
Fiscal Year Ended September 30, 2017

Program Title or Cluster Title	CFDA	Grantor or Contract Number	Program Expenditures	Amount to Subrecipient
Foster Care_Title IV-E				
Passed through Eckerd Youth Alternatives:				
Emergency Shelter Care Residential FA3530	93.658	ECA-C13-RGC-HCO-FY15	$ (19)	
Emergency Shelter Care Residential FA3530	93.658	ECA-C13-RGC-HCO-FY17	1,314,481	
HCSO Child Protection Investigation FY16 - 17	93.658	ECA-C13-RGC-HCO-FY17	115,731	
Total Foster Care_Title IV-E			1,430,193	
Social Services Block Grant				
Passed through Florida Department of Children and Families:				
Child Protection Investigation FY16 - 17	93.667	QJZ75	1,763,771	
Child Protection Investigation FY 17 - 18	93.667	QJZ75	516,968	
Total Social Services Block Grant			2,280,739	
HIV Emergency Relief Project Grant				
Ryan White Emergency Relief Project Part A FY17	93.914	H89HA00024-25-02	5,086,238	438,763
Ryan White Emergency Relief Project Part A FY15	93.914	H89HA00024-23-03	(392)	
Ryan White Emergency Relief Project Part A FY16	93.914	H89HA00024-24-02	5,628,807	560,209
Total HIV Emergency Relief Project Grant			10,714,653	998,972
Total Department of Health and Human Services			58,843,884	5,336,921
EXECUTIVE OFFICE OF THE PRESIDENT				
High Intensity Drug Trafficking Areas Program (HIDTA)				
HIDTA - Central Florida	95.001	G15CF00009A	36,889	
HIDTA - Central Florida	95.001	G16CF00009A	15,599	
Total Executive Office of the President			52,488	
DEPARTMENT OF HOMELAND SECURITY				
Flood Mitigation Assistance				
Passed through Florida Department of Emergency Management:				
FEMA Flood Mitigation at 111 18th Street	97.029	15FM-J2-08-39-01-168	2,688	
FEMA Flood Mitigation at 8614 Parkway Circle	97.029	15FM-J2-08-39-01-342	23,573	
Total Flood Mitigation Assistance			26,261	
Emergency Management Performance Grants				
Passed through Florida Division of Emergency Management:				
Emergency Management Performance Grant	97.042	17-FG-P9-08-39-01-102	198,606	
Emergency Management Performance Grant	97.042	18-FG-7A-08-39-01-158	62,616	
Total Emergency Management Performance Grants			261,222	
Port Security Grant Program				
Passed through Manatee Port Authority:				
Port Security Grant Program FEMA Grant - 478	97.056	EMW-2016-PU-00296	7,097	
Port Security Grant Program FEMA Grant - 478 HCSO	97.056	EMW-2015-PU-00478	3,702	
Port Security Grant Program FEMA Grant - 2016 HCSO	97.056	EMW-2016-PU-00490-S01	180,532	
Total Port Security Grant Program			$ 191,331	

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Expenditures of Federal Awards
Fiscal Year Ended September 30, 2017

Program Title or Cluster Title	CFDA	Grantor or Contract Number	Program Expenditures	Amount to Subrecipient
Homeland Security Grant Program				
Passed through Florida Department of Emergency Management:				
Emergency Responder Training	97.067	16-DS-T9-08-39-01-415	$ 104,962	16,328
Emergency Responder Training	97.067	17-DS-V4-08-39-01-318	53,495	
Emergency Responder Training	97.067	17-DS-V4-08-39-01-317	5,500	
HCSO SHSG Program FDEM 325 2016	97.067	17-DS-W1-08-39-23-325	229,650	
Total Homeland Security Grant Program			393,607	16,328
Homeland Security Grant Program				
Federal Biowatch Program	97.091	2006-ST-091-000008-11	293,919	
Federal Biowatch Program	97.091	DHS-16-OHA-091-CONT	103,894	
Total Homeland Security Biowatch Program			397,813	
Total Department of Homeland Security			1,270,234	16,328
TOTAL EXPENDITURES OF FEDERAL AWARDS			$ 81,931,107	9,751,132

See accompanying notes to schedule

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Expenditures of State Financial Assistance
Fiscal Year Ended September 30, 2017

Grantor Agency and Project Title	CSFA Number	Grantor or Contract Number	Expenditures	Amount to Subrecipient
STATE COURTS SYSTEM				
Small County Courthouse Facilities				
Courthouse Facility Improvement Project	22.004	Grant In Aid Letter	$ 84,244	
Florida Network of Children's Advocacy Centers				
Passed through Office of State Court Administration:				
Florida Network for Children's Advocacy Center	22.016	Agreement Only	45,759	
Total State Courts System			130,003	
EXECUTIVE OFFICE OF THE GOVERNOR				
Emergency Management Projects				
Emergency Management Preparation and Assistance	31.063	17-BG-83-08-39-01-035	91,910	
Emergency Management Preparation and Assistance	31.063	18-BG-W9-08-39-01-212	25,095	
Total Emergency Management Projects Program			117,005	
Emergency Management Projects				
Hazardous Materials Planning and Data Update	31.067	17-CP-11-08-39-01-176	27,585	
Total Executive Office of the Governor			144,590	
DEPARTMENT OF ENVIRONMENTAL PROTECTION				
Local Government Cleanup Contracting				
Petro Site Cleanup	37.024	S 0483	880,386	
Petro Site Cleanup	37.024	GC894	446,448	
Total Local Government Cleanup Contracting			1,326,834	
Delegated Title V Air Pollution Control Activities				
Air Pollution Control Title V FY 16	37.043	S0945	221,384	
Air Pollution Control Title V FY 17	37.043	TV002	65,205	
Total Delegated Title V Air Pollution Control Activities			286,589	
Total Department of Environmental Protection			1,613,423	
DEPARTMENT OF ECONOMIC OPPORTUNITY				
Growth Management Implementation				
Technical Assistance for Growth Mgmt Planning Efforts	40.024	P0227	24,850	
Total Department of Economic Opportunity			24,850	
FLORIDA HOUSING FINANCE CORPORATION				
State Housing Initiatives Partnership (SHIP) Program				
State Housing Initiative Partnership Program FY 2012	40.901	FY2012/2013	32,046	(19,497)
State Housing Initiative Partnership Program FY 2013	40.901	FY2013/2014	29,212	53,246
State Housing Initiative Partnership Program FY 2014	40.901	FY2014/2015	632,505	617,847
State Housing Initiative Partnership Program FY 2015	40.901	FY2015/2016	2,332,749	2,075,764
State Housing Initiative Partnership Program FY 2016	40.901	FY2016/2017	(4,745)	
State Housing Initiative Partnership Program FY 2017	40.901	FY2017/2018	666,601	662,500
Total Florida Housing Finance Corporation			$ 3,688,368	$ 3,389,860

See accompanying notes to schedule

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Expenditures of State Financial Assistance
Fiscal Year Ended September 30, 2017

Grantor Agency and Project Title	CSFA Number	Grantor or Contract Number	Expenditures	Amount to Subrecipient
DEPARTMENT OF AGRICULTURE AND CONSUMER SERVICES				
Mosquito Control				
Mosquito Control	42.003	FDACS-02016	$ 43,008	
Total Department of Agriculture and Consumer Services			43,008	
DEPARTMENT OF STATE AND SECRETARY OF STATE				
Public Library Construction Program	45.020	16-PLC-02	500,000	
State Aid to Libraries				
State Aid to Libraries	45.030	15-ST-20	389	
State Aid to Libraries	45.030	16-ST-20	27,743	
State Aid to Libraries	45.030	17-ST-20	1,050,850	393,328
Total State Aid to Libraries			1,078,982	393,328
Total Department of State and Secretary of State			1,578,982	393,328
DEPARTMENT OF EDUCATION AND COMMISSIONER OF EDUCATION				
Voluntary Pre-Kindergarten Education Program				
Voluntary Pre-Kindergarten	48.108	NONE	44,952	
Voluntary Pre-Kindergarten	48.108	NONE	1,151,112	
Total Department of Education and Commissioner of Education			1,196,064	
DEPARTMENT OF TRANSPORTATION				
Commission for Transportation Disadvantaged (CTD) Trip and Equipment Grant Program				
Transportation Disadvantaged (Sunshine Line)	55.001	GOB46	1,803,997	
Transportation Disadvantaged (Sunshine Line)	55.001	GOM48	515,900	
Total Program			2,319,897	
Commission for the Transportation Disadvantaged (CTD) Planning Grant Program				
Commission for the Transportation Disadvantaged	55.002	G0C51	46,431	
Commission for the Transportation Disadvantaged	55.002	G0N42	799	
Total Program			47,230	
Transportation Regional Incentive Program				
Bruce B Downs (Pebble Creek to County Line Road)	55.026	G0116	2,792,287	
Total Department of Transportation			5,159,414	
DEPARTMENT OF CHILDREN AND FAMILIES				
Public Safety, Mental Health, and Substance Abuse Reinvestment Grant Program				
CJMHSA Reinvestment Grant Program	60.115	LHZ40	635,000	229,404
CJSAMHRG Grant Program	60.115	LHX49	133,911	113,842
Criminal Justice Jail Diversion	60.115	LHX40	19,818	
Total Department of Children and Families			$ 788,729	343,246

See accompanying notes to schedule

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Expenditures of State Financial Assistance
Fiscal Year Ended September 30, 2017

Grantor Agency and Project Title	CSFA Number	Grantor or Contract Number	Expenditures	Amount to Subrecipient
DEPARTMENT OF HEALTH				
County Grant Awards				
County Grant Awards	64.005	C5029	$ 140,335	77,646
Total Department of Health			140,335	77,646
DEPARTMENT OF ELDER AFFAIRS				
Home Care for the Elderly				
Passed through West Central Florida Area Agency on Aging:				
Home Care for the Elderly Case Mgmt	65.001	HCE 16/17-HILL	19,390	
Home Care for the Elderly	65.001	HCE 17/18-HILL	8,263	
Total Home Care for the Elderly			27,653	
Alzheimer Model Day Care, Memory Disorder Clinics, and Alzheimer Special Projects				
Passed through West Central Florida Area Agency on Aging:				
Alzheimer's Disease Initiative Daycare Program FY16	65.002	ADI-15/16-HILL	88,564	
Total Program			88,564	
Alzheimer's Respite Services				
Passed through West Central Florida Area Agency on Aging:				
ADI Respite Care	65.004	ADI 16/17-HILL	480,477	
ADI Respite Care	65.004	ADI 17/18-HILL	100,563	
Total Alzheimer's Respite Services			581,040	
Local Services Programs				
Passed through West Central Florida Area Agency on Aging:				
Local Services Program Homemakers	65.009	LSP-16/17-HILL	88,250	
Local Services Program Homemakers	65.009	LSP-17/18-HILL	17,484	
Total Local Services Programs			105,734	
Community Care for the Elderly				
Passed through West Central Florida Area Agency on Aging:				
Community Care for the Elderly	65.010	M-15/17-HILL	1,791,512	
Community Care for the Elderly	65.010	CCE-17/18-HILL	266,722	
Total Community Care for the Elderly			2,058,234	
Total Department of Elder Affairs			2,861,225	
DEPARTMENT OF REVENUE				
Direct Program:	73.016	See Note 7	2,000,004	2,000,004
Facilities for New Professional Sports, Retained Professional Sports, or Retained Spring Training Franchise				
Total Department of Revenue			$ 2,000,004	2,000,004

See accompanying notes to schedule

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Expenditures of State Financial Assistance
Fiscal Year Ended September 30, 2017

Grantor Agency and Project Title	CSFA Number	Grantor or Contract Number	Expenditures	Amount to Subrecipient
FISH AND WILDLIFE CONSERVATION COMMISSION				
Artificial Reef Grants Program				
Artificial Reef Monitor	77.007	FWC-14018	$ 27,327	
Total Fish and Wildlife Conservation Commission			27,327	
DEPARTMENT OF JUVENILE JUSTICE				
Children and Families in Need of Services (CINS/FINS)				
Passed through Florida Network of Youth and Family Services				
Division of Children's Services, Domestic Violence Respite Services Program	80.005	NONE	44,640	
Florida Network Program	80.005	14-0581	3,538	
Florida Network Program	80.005	ECA-C13-RGC-HCO-FY17	965,430	
Florida Network Program	80.005	Subcontract Amendment #4	258,769	
Total Department of Juvenile Justice			1,272,377	
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE			$ 20,668,699	6,204,084

See accompanying notes to schedule

Hillsborough County
Florida

HILLSBOROUGH COUNTY, FLORIDA
Notes to the Schedules of Expenditures of
Federal Awards and State Financial Assistance
For the fiscal year ended September 30, 2017

Note 1 - Financial Reporting Entity

The Hillsborough County ("County") reporting entity is defined in Note 1 of the County's Basic Financial Statements. For purposes of the Schedules of Expenditures of Federal Awards and State Financial Assistance, only the primary government is included in the reporting entity; discretely presented component units are not included.

These notes provide additional information on the accompanying Schedule of Expenditures of Federal Awards and Schedule of Expenditures of State Financial Assistance. The first schedule presents expenditures related to federal awards that were provided directly by federal agencies as well as federal awards that were passed through other government agencies. The second schedule presents expenditures related to state awards that were provided directly by state agencies as well as state awards that were passed through other governmental agencies.

Note 2 - Basis of Accounting

The accompanying Schedules of Expenditures of Federal Awards and State Financial Assistance are presented in accordance with accounting principles generally accepted in the United States, as described in Note 1.C. of the County's Basic Financial Statements.

Note 3 - Major Federal Programs

Major programs as defined by Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), are federal grant programs audited by the County's independent auditor. Major programs for the year ended September 30, 2017 are listed by Catalog of Federal Domestic Assistance (CFDA) Number in the Summary of Auditor Results section of the Schedule of Findings and Questioned Costs, which is prepared by the County's independent auditor.

Note 4 - Major State of Florida Projects

Major projects as defined by Section 215.97, Florida Statutes, are state of Florida grant projects audited by Hillsborough County's independent auditor. Major projects for the year ended September 30, 2017 are listed by Catalog of State Financial Assistance (CSFA) number in the Summary of Auditor Results section of the Schedule of Findings and Questioned Costs, which is prepared by the County's independent auditor.

HILLSBOROUGH COUNTY, FLORIDA
Notes to the Schedules of Expenditures of
Federal Awards and State Financial Assistance
For the fiscal year ended September 30, 2017

Note 5 - Negative Figures on the Schedules of Expenditures and Assistance

Negative expenditures reported in the Schedules of Expenditures of Federal Awards and State Financial Assistance may be the result of a correction of an expenditure which was originally posted in a prior fiscal year, such as the recording of a refund for goods or services not received. Although the current expenditures on a grant may be negative, the total of all expenditures on the grant is expected to be positive over its entire period of performance**.**

Note 6 - Equipment Purchased with Grant Funds

Equipment in the amount of $1,107,401 was provided by various grants as noted below:

CFDA	CFSA	Grantor Agency	FY 2017
16.738		US Department of Justice	$ 347,317
20.205		US Department of Transportation	13,249
66.001		US Environmental Protection Agency	72,308
93.600		US Department of Health and Human Services	158,441
93.658		US Department of Health and Human Services	40,487
97.056		US Deparment of Homeland Security	188,887
97.067		US Deparment of Homeland Security	222,008
	64.005	Florida Department of Health	64,704
			$ 1,107,401

Note 7 - Sales Tax Rebate for Professional Sports Franchise Facilities

The County receives a sales tax rebate from the state of Florida under Sections 212.20 and 288.1162, Florida Statutes, for a professional sports franchise facility. The County serves as a conduit passing the entire amount on through to the Tampa Sports Authority for debt service on its stadium bonds. Starting with fiscal year 2002, these rebates were designated by the state of Florida to be financial assistance subject to the state Single Audit (CSFA Number 73.016).

Note 8 - Relationship to Grant Reports

Amounts reported in the accompanying schedules are consistent with the amounts reported in separately issued final grant reports to federal, federal pass-through, state, and state pass-through grantors as of September 30, 2017.

Note 9 – Indirect Costs

Grant agreements that do not prohibit the inclusion of indirect (facilities and administrative) costs may include such costs. The approval of indirect cost rates are usually formalized by a rate agreement signed by the federal awarding agency and the county administrator, who is the authorized organizational representative for the County. However, the County's cognizant agency (US Department of Health and Human Services) does not provide a "negotiated indirect cost rate agreement," but simply requires the County to have an annual Cost Allocation Plan prepared which describes how the County derives its indirect cost rates. See the Indirect Cost Allocation Plan at: http://www.hillsboroughcounty.org/library/hillsborough/media-center/documents/budget/fy-2017-omb-cost-allocation-plan.pdf. The County does not utilize a 10% de minimus indirect cost rate, as permitted.

Hillsborough County
Florida

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Findings and Questioned Costs –
Federal Awards Programs and State Financial Assistance Projects
For the Year Ended September 30, 2017

Part I—Summary of Auditor's Results

Financial Statement Section

Type of auditor's report issued:	Unmodified			
Internal control over financial reporting:				
Material weakness(es) identified?	x	yes		no
Significant deficiency(ies) identified not considered to be material weakness(es)?	x	yes		none reported
Noncompliance material to financial statements noted		yes	x	no

Federal Awards and State Financial Assistance Section

Internal control over major programs/projects:				
Material weakness(es) identified?		yes	x	no
Significant deficiency(ies) identified not considered to be material weakness(es)?		yes	x	none reported
Type of auditor's report on compliance for major programs/projects:	Unmodified			
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a) or Chapter 10.550?		yes	x	no

HILLSBOROUGH COUNTY, FLORIDA
Schedule of Findings and Questioned Costs –
Federal Awards Programs and State Financial Assistance Projects
For the Year Ended September 30, 2017

Part I—Summary of Auditor's Results (continued)

Identification of the Major Federal Programs:

CFDA Number(s)	Name of Federal Program or Cluster
14.218	U.S. Department of Housing and Urban Development – CDBG – Entitlement Grants Cluster
93.044 / 93.045	U.S. Department of Health and Human Services – Aging Cluster
93.568	U.S. Department of Health and Human Services – Low-Income Home Energy Assistance
93.600	U.S. Department of Health and Human Services – Head Start

Identification of the Major State Projects:

CSFA Number(s)	Name of State Project
37.024	Florida Department of Environmental Protection – Local Government Cleanup Contracting
40.901	Florida Housing Finance Corporation – State Housing Initiatives Partnership (SHIP) Program
73.016	Florida Department of Revenue – Facilities for New Professional Sports, Retained Professional Sports, or Retained Spring Training Franchise
55.026	Florida Department of Transportation – Transportation Regional Incentive Program (TRIP)
65.010	Florida Department of Elder Affairs – Community Care For the Elderly

Dollar threshold used to distinguish type A and type B programs

Federal	$ 2,457,933
State	$ 620,060

Auditee qualified as low-risk auditee _____ yes ___x___ no

Part II—Schedule of Financial Statement Findings

This section identifies the significant deficiencies, material weaknesses, fraud, illegal acts, violations of provisions of contracts and agreements, and abuse related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

Finding 2017-001 Material Weakness in Internal Controls over the Local Housing Assistance Program Fund Financial Reporting and Close

Criteria: The Hillsborough County Board of County Commissioners (BOCC) is responsible for establishing and maintaining internal controls over its financial close and reporting process that allows management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis.

Condition: During the year ending September 30, 2017, there were significant adjustments needed to correct the beginning balances of Notes and Loans Receivable and Deferred Inflows – Unavailable Revenues within the Local Housing Assistance Program Fund and Intergovernmental Grants Fund. In addition, a formula error located in the spreadsheet used to calculate the year-end adjustments was not identified on a timely basis, causing an understatement of Notes and Loans Receivable and Deferred Inflows – Unavailable Revenues.

Cause: The manual spreadsheet that was maintained by the Affordable Housing Department was not properly prepared or reviewed.

Effect: The Local Housing Assistance Program Fund's beginning balance was overstated by approximately $262,000, the Intergovernmental Grant Fund's beginning balance was understated by approximately $869,000, and the formula error caused the Local Housing Assistance Program Fund's ending balance for Allowance for Doubtful Accounts for Notes and Loans Receivable to be understated by approximately $229,000 for the year ending September 30, 2017.

Recommendation: The BOCC would benefit from improving the review process for manually maintained spreadsheets by performing a detailed review and incorporating new procedures to ensure that all new loans and loan payments are included in the spreadsheet. Including the use of appropriate check figures as well as an embedded checklist of review procedures to identify common errors would also be beneficial.

Management's Response: Management concurs with the recommendation.

Finding 2017-002 Material Weakness in Internal Controls over Revenue Recognition – Local Housing Assistance Program Fund

Criteria: The Hillsborough County Board of County Commissioners (BOCC) is responsible for establishing and maintaining internal controls over revenue recognition. The availability period used for revenue recognition under the modified accrual basis of accounting for state shared revenue is 60 days.

Condition: During the year ending September 30, 2017, the BOCC recognized revenue that was not yet available with the Local Housing Assistance Fund. When the County was notified of its share of SHIP-related state shared revenues, the Affordable Housing Department recorded the revenues of $4,211,000. When the amounts were not received in 60 days, the revenue should have been reversed and a corresponding "deferred inflows – unavailable revenues" should have been recorded in the fund.

Cause: The revenue should have been recorded as deferred inflows – unavailable revenues, since the cash receipt was not received within 60 days.

Effect: State shared revenue was overstated and deferred inflows was understated by $4,211,000 in the Local Housing Assistance Fund prior to the audit adjustment.

Recommendation: The Affordable Housing Department would benefit from creating revenue and deferred inflow recording procedures.

Management's Response: Management concurs with the recommendation.

Finding 2017-003 Material Weakness in Internal Control over Preparation of the Schedule of Expenditures of Federal Awards (SEFA) and the Schedule of Expenditures of State Financial Assistance (SESFA)

Criteria: The Hillsborough County Board of County Commissioners (BOCC) is responsible for preparing appropriate financial statements, including the SEFA, for the period covered by the BOCC's financial statements, providing the total Federal awards expended for each individual Federal program in accordance with Section 200.508(b) and 200.510 of Uniform Grant Guidance. The BOCC is also responsible for appropriate financial statements, including the SESFA, for the period covered by the BOCC's financial statements, providing the total State awards expended for each individual State project in accordance with Chapter 10.550, Rules of the Auditor General – Local Governmental Entity Audits.

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES
Head Start Cluster – CFDA 93.600
Head Start Program Operations

FLORIDA DEPARTMENT OF EDUCATION AND COMMISSION OF EDUCATION
Voluntary Pre-Kindergarten – CSFA 48.108
Voluntary Pre-Kindergarten Program

Condition: An error was made in identifying the correct code for these expenditures. CFDA 93.600 was used rather than CSFA 48.108.

Cause: Grant personnel did not notice the incorrect CFDA/CSFA number in Oracle and did not catch the error when the draft SEFA and SESFA were provided for review.

Effect: SEFA expenditures were overstated by approximately $1,200,000 and SESFA expenditures were understated by approximately $1,200,000 because CFDA 93.600 was used rather than CSFA 48.108.

Recommendation: A more detailed review of the draft SEFA/SESFA by personnel should help ensure that correct CFDA and CSFA numbers are used.

Management's Response: Management concurs with the recommendation. The amount overstated in the SEFA and the amount understated in the SESFA net to zero.

Finding 2017-004 Material Weakness in Oracle System Monitoring - Water and Solid Waste Enterprise Funds

Criteria: The Hillsborough County Board of County Commissioners (BOCC) is responsible for establishing and maintaining internal controls to allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and corrected material financial reporting misstatements.

Condition: There was an Oracle ERP system error where detail transactions from two journal entries appeared correctly at the detail level in the General Ledger, but General Ledger balances at the summary level were updated by the system twice.

Cause: The cause is not known, but it may have been the result of an interruption in Oracle ERP system processing, where the summary level of the General Ledger was updated before the interruption and then re-updated after processing resumed after the interruption, which caused the summary level of the General Ledger to be updated twice.

Effect: The Water Enterprise Fund and Solid Waste Fund beginning net position balances for fiscal year 2017 were understated by $1,621,383 and $2,248,789, respectively.

Recommendation: The County Finance Department should continue its newly implemented monthly monitoring of the general ledger exception reports to detect if this type of ERP system error reoccurs. Therefore, immediate action may be taken if necessary.

Management's Response: Management concurs with the recommendation.

Finding 2017-005 Material Weakness in Internal Controls over Recording Capital Assets Losses – Water Enterprise Fund

Criteria: The Hillsborough County Board of County Commissioners (BOCC) is responsible for establishing and maintaining internal controls to ensure that capital assets are properly recorded for the period end.

Condition: The Water Enterprise Fund overstated the loss on the disposal of an asset and the net investment in capital assets.

Cause: To correct the asset category of a capital asset item in the Fixed Assets Subledger, the asset had to be retired and reinstated with the correct category. The asset retirement caused a loss on disposal of approximately $2.4 million. A correcting journal entry to undo the loss was not prepared. An additional adjustment of approximately $775,000 was needed to correct net investment in capital assets.

Effect: The Water Enterprise Fund overstated the loss on disposal of an asset for the year ending September 30, 2017 by approximately $2.4 million, and needed an adjustment of approximately $775,000 to correct net investment in capital assets.

Recommendation: The County Finance Department should have a procedure to identify how to handle known deficiencies in the Oracle ERP system such as loss on disposal of assets. The County Finance Department should analyze the causes of the capital assets problem and work with County staff to find a solution.

Management's Response: Management concurs with the recommendation.

Finding 2017-006 Significant Deficiency in Internal Controls over Revenue Recognition with the Solid Waste Enterprise Fund

Criteria: The Hillsborough County Board of County Commissioners (BOCC) is responsible for establishing and maintaining internal controls to ensure that revenue is properly recorded in the correct period.

Condition: As an Enterprise Fund, the Solid Waste Enterprise Fund is required to use the accrual basis of accounting for recording revenues to the correct period.

Cause: The Solid Waste department did not properly accrue the revenue at year end.

Effect: The Solid Waste Enterprise Fund understated Charges for Services Revenue for the year ending September 30, 2017 by $100,000 as a result of recording the revenue in the prior year. Additionally, $50,000 was recorded as revenue that needed to be reclassified to unearned revenue as it related to the subsequent year.

Recommendation: Solid Waste management should review revenues to ensure that they are properly recording on the accrual basis of accounting, especially at year-end.

Management's Response: Management concurs with the recommendation. The year-end closing deadline for submission of journal entries will be extended to seven business days after September 30 to give departments more time to prepare accrual and deferral journal entries.

Finding 2017-007 Significant Deficiency in Internal Controls over Firefighter Timekeeping – General Fund

Criteria: Hillsborough County should maintain effective policies and controls over timekeeping procedures to ensure that time recorded accurately reflects the actual time worked by the employee.

Condition: During the current fiscal year, management found that three Shift Commanders of the Hillsborough County Fire Department were improperly coding timecards. As a result, the Shift Commanders' timecards reflected time in excess of when these employees were actually working.

Cause: There was insufficient supervision and review of the Shift Commanders' timecards.

Effect: The Shift Commanders were paid for time that was not worked. This resulted in the retirement of these Shift Commanders. In addition, these Shift Commanders were required to make payments to the County out of compensated absences time previously earned to repay for all ill earned pay.

Recommendation: Management should implement controls to ensure proper and accurate timekeeping, including detailed review of timecards.

Management's Response: Adequate supervision and review of timecards is now occurring. The Operations Chief and / or Shift Commander verify all single unit resources where additional personnel assigned are present and have justifiable reason to be assigned on the roster. We are currently working on exception reports in Telestaff that will identify and double occupied single unit resource. The report should be completed by the end of April 2018. We are also researching the possibility of creating an alert warning within Telestaff that will require a Senior Staff override for all double occupied single unit resources.

Part III—Federal Award Findings and Questioned Costs

This section identifies the significant deficiencies, material weaknesses, and material instances of noncompliance, including questioned costs, as well as any material abuse findings, related to the audit of major federal programs, as required to be reported by 2 CFR 200.516(a).

There were no findings required to be reported in accordance with 2 CFR 200.516(a).

Part IV—State Project Findings and Questioned Costs

This section identifies the significant deficiencies, material weaknesses, and material instances of noncompliance, including questioned costs, as well as any material abuse findings, related to the audit of major state projects, as required to be reported by Chapter 10.550, Rules of the Auditor General.

There were no findings required to be reported in accordance with Chapter 10.550, Rules of the Auditor General.

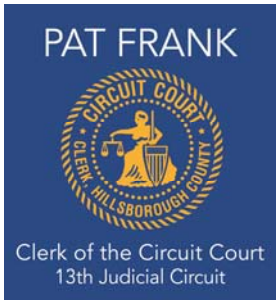
HILLSBOROUGH COUNTY, FLORIDA
Summary Schedule of Prior Year Audit Findings
Federal Awards Programs and State Financial Assistance Projects
For the Fiscal Year Ended September 30, 2017

Prior Year Audit Findings

Finding 2016-001 **Material Weakness in Internal Controls over Manual Journal Entries**

Finding: The multi-government Oracle Enterprise Resource Planning ("ERP") system allows certain employees to create, approve, and post non-routine manual journal entries when such approvals are delegated to a group within the ERP. During the fiscal year ended September 30, 2016, we noted 191 journal entries posted to the financial records that did not have any evidence of review or approval by a person other than the preparer. These entries impacted 16 funds and had total debits and credits of approximately $1.2 billion. In addition, we noted two budgetary entries that were posted to the financial records that did not have any evidence of review or approval by a person other than the preparer. These entries impacted one fund and had a budgetary impact of approximately $2.5 million.

Status: This finding was corrected in the 2017 fiscal year.



Corrective Action Plan for Hillsborough County, Florida
Board of County Commissioners Findings for Fiscal Year 2017

The Corrective Action Plans, indicating the parties responsible for implementation, are presented as follows:

Finding 2017-001 Material Weakness in Internal Controls over the Local Housing Assistance Program Fund Financial Reporting and Close
Corrective Action Plan: Cheryl Howell, Director, Affordable Housing Department or designee, will develop a review process for manually maintained spreadsheets during fiscal year 2018, to ensure that all new loans and loan payments are included in the spreadsheet.

Finding 2017-002 Material Weakness in Internal Control over Revenue Recognition – Local Housing Assistance Program Fund
Corrective Action Plan: Cheryl Howell, Director, Affordable Housing Department or designee, will develop a revenue and deferred inflow recording procedure during fiscal year 2018.

Finding 2017-003 Material Weakness in Internal Control over Preparation of the Schedule of Expenditures of Federal Awards (SEFA) and the Schedule of Expenditures of State Financial Assistance (SESFA)
Corrective Action Plan: Dr. Jacquelyn Jenkins, Director, Head Start Department, or designee will work with County Finance to ensure correct information and documentation are prepared throughout the fiscal year to ensure accuracy of SEFA and SESFA reports.

Finding 2017-004 Material Weakness in Oracle System Monitoring (Water and Solid Waste Enterprise Funds)
Corrective Action Plan: Ajay Gajjar, Director, County Finance Department, will ensure that monthly monitoring of general ledger exception reports are being done so that any differences between the summary and detail balances are detected and immediate action may be taken if necessary.

Finding 2017-005 Material Weakness in Internal Controls over Recording Capital Assets Losses – Water Enterprise Fund

Corrective Action Plan: Ajay Gajjar, Director, County Finance, will ensure that a procedure is developed during fiscal year 2018 to identify and properly record the disposal of assets. He will also analyze the causes of the capital assets problem during fiscal year 2018 and work with County staff to find a solution.

Finding 2017-006 Significant Deficiency in Internal Controls over Revenue Recognition with the Solid Waste Enterprise Fund

Corrective Action Plan: Koni Cassini, Division Director, Enterprise Solutions or designee, will ensure that revenues are reviewed for accrual during fiscal year 2018 at year end.

Finding 2017-007 Significant Deficiency in Internal Controls over Firefighter Time-keeping - General Fund

Corrective Action Plan: Fire Chief Dennis Jones or his designee will continue to ensure newly implemented procedures provide adequate supervision and review of timecards is occurring, that the Operations Chief and/or Shift Commander verify all single unit resources where additional personnel assigned are present and have justifiable reason to be assigned on the roster, and is also currently working on an exception report in Telestaff that will identify any double occupied single unit resource. The report should be completed by the end of April 2018. The possibility of creating an alert warning within Telestaff that will require Senior Staff override for all double occupied single unit resources will also be researched.

Cherry Bekaert LLP
CPAs & Advisors

Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Board of County Commissioners of
Hillsborough County, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of Hillsborough County, Florida (the "County") as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated March 26, 2018. We did not audit the financial statements of the Housing Finance Authority of Hillsborough County, whose statements reflect 95.9% of the assets, 100% of the net position and 45.8% of the revenues of the aggregate discretely presented component units. Those financial statements were audited by another auditor whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Housing Finance Authority of Hillsborough County, is based solely upon the report of the other auditor. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported separately by that auditor.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described as Findings 2017-001 through 2017-05 in the accompanying schedule of findings and questioned costs to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described as Findings 2017-06 and 2017-07 in the accompany schedule of findings and questioned costs to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of the financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The County's Responses to Findings

The County's responses to the findings identified in our audit are described in the accompanying Summary Schedule of Prior Year Findings and Corrective Action Plan. The County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

This report is intended solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Governmental Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cherry Bekaert LLP

Tampa, Florida
March 26, 2018

Cherry Bekaert LLP
CPAs & Advisors

Independent Auditor's Management Letter

Board of County Commissioners of
Hillsborough County, Florida

Report on the Financial Statements

We have audited the financial statements of Hillsborough County, Florida (the "County"), as of and for the fiscal year ended September 30, 2017, and have issued our report thereon dated March 26, 2018. Our report includes a reference to another auditor who audited the financial statements of the Housing Finance Authority of Hillsborough County, whose statements reflect 95.9 % of the assets, 100% of the net position and 45.8% of the revenues of the aggregate discretely presented component units, as described in our report on the County's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirement of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* ("Uniform Guidance")*;* and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Report of Independent Auditor on Compliance for Each Major Federal Program and State Finance Assistance Project and on Internal Control Over Compliance required by the Uniform Guidance and Chapter 10.550, Rules of the Auditor General; Schedule of Findings and Questioned Costs; and Report of Independent Accountant on Compliance with Local Government Investment Policies and E911 Requirements of Sections 365.172 and 365.173, Florida Statutes. Disclosures in those reports and schedule, which are dated March 26, 2018, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective action has been taken to address the findings and recommendations made in the preceding annual financial report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Hillsborough County, Florida was established by the Constitution of the State of Florida, Article VIII, Sections 1 and 6. Additional legal authority was provided by Chapter 125, Florida Statutes, and County Ordinance 83-09, a home rule charter. The legal authority for each of the component units of Hillsborough County, Florida is listed below:

Entity	**Legal Authority**
Blended Component Units	
Hillsborough County Civil Service Board	Section 125.88, *Florida Statutes*, and Chapter 85-424 and 2000-445, Laws of Florida
Discretely Presented Component Units	
Hillsborough County City-County Planning Commission	Chapter 75-390, Laws of Florida
Housing Finance Authority of Hillsborough County	Section 159.604, *Florida Statutes*, and County Ordinance 85-33

Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the County did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the County. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we noted two recommendations, Findings 2017-a and 2017-b. These matters are more fully described in Attachment A to this management letter.

Deepwater Oil Spill

Section 10.556(10)(e), Rules of the Auditor General, requires a determination of the County's compliance with federal and state laws, rules, regulations, contracts or grant agreements related to the receipt and expenditure of funds related to the Deepwater Horizon Oil Spill. The County's Deepwater Horizon Oil Spill funds received are unrestricted and, therefore, do not have related compliance requirements.

Annual Financial Report

Section 10.554(1)(i)5.b. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether the annual financial report for the County for the fiscal year ended September 30, 2017, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2017. In connection with our audit, we determined that these two reports were in agreement.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we noted one instance of nonmaterial noncompliance related to timely reporting to granting agencies (2017-d), and we noted a nonmaterial matter of noncompliance with the County's investment policy (2017-c). These matters are more fully described in Attachment B to this management letter.

Purpose of this Letter

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Cherry Bekaert LLP

Tampa, Florida
March 26, 2018

Attachment A

Finding 2017-a Internal Controls over Goodwill Valuation – Water Enterprise Fund

Criteria: The Hillsborough County Board of County Commissioners ("BOCC") is responsible for establishing and maintaining internal controls to allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and corrected material financial reporting misstatements.

Condition: The BOCC had goodwill recorded that related to an asset that was disposed. As a result, the Water Enterprise Fund overstated the deferred outflows of resources and understated the loss on disposed assets for the year ended September 30, 2017 by approximately $665,000.

Cause: There was not proper review over the recording of capital asset disposals to ensure all associated assets were properly disposed.

Effect: The Water Enterprise Fund overstated the deferred outflows of resources and understated the loss on disposed assets for the year ended September 30, 2017 by approximately $665,000.

Recommendation: Management should implement controls to review that all associated accounts to a disposal are proper and complete.

Finding 2017-b Internal Controls over Manual Revenue Accruals – Solid Waste Enterprise Fund

Criteria: The Hillsborough County Board of County Commissioners ("BOCC") is responsible for establishing and maintaining internal controls to allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and corrected material financial reporting misstatements.

Condition: The Solid Waste Enterprise Fund understated Charges for Services Revenue and Accounts Receivable for the year ending September 30, 2017.

Cause: There was not proper review over the manual entry to record Charges for Services Revenue and Account Receivable for the year ending September 30, 2017.

Effect: The Solid Waste Enterprise Fund understated Charges for Services Revenue and Accounts Receivable for the year ending September 30, 2017 by approximately $152,000.

Recommendation: Management should implement controls to ensure proper review of manual year-end accruals.

Attachment B

Finding 2017-c Noncompliance with Investment Policy

Criteria: Hillsborough County Ordinance No. 08-6, Section 16 states “An Investment Advisory Committee comprised of representatives of the Clerk's office and two designees of the County Administrator will meet no less than quarterly, where draft reports will be distributed and reviewed.”

Condition: During the audit of the fiscal year, there was no meeting that occurred for the quarter ended March 30, 2017.

Cause: There were no controls in place to ensure that quarterly meeting of the Investment Advisory Committee were occurring.

Effect: Hillsborough County was not in compliance with Ordinance No. 08-6.

Recommendation: Management should implement controls to ensure compliance with the Ordinance.

Finding 2017-d Nonmaterial, non-compliance within the Transportation Regional Incentive Program (TRIP) CSFA 55.026

Criteria: The Hillsborough County Board of County Commissioners (“BOCC”) is responsible for establishing and maintaining internal controls to ensure compliance with State grants.

Condition: The Transportation Regional Incentive Program (“TRIP”), CSFA 55.026, requires quarterly progress reporting.

Cause: During the year ending September 30, 2017, quarterly progress reports were not submitted to the State as a result of controls not being in place to ensure compliance.

Effect: The BOCC was in nonmaterial, non-compliance with the TRIP grant for the year ending September 30, 2017.

Recommendation: Management should implement controls, such as a quarterly checklist, to ensure progress reports for the TRIP grant are submitted to the State.

Cherry Bekaert LLP
CPAs & Advisors

Report of Independent Accountant on Compliance With Local Government Investment Policies and E911 Requirements of Sections 365.172 and 365.173, Florida Statutes

To the Honorable Board of County
Commissioners of Hillsborough County, Florida

We have examined Hillsborough County, Florida's (the "County") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, and the E911 requirements of Sections 365.172 and 365.173, Florida Statutes, during the year ended September 30, 2017. Management of the County is responsible for the County's compliance with the specific requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County's complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the County complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material misstatement, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the County's compliance with the specified requirements.

In our opinion, the County complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, and E911 requirements of Section 365.172 and 365.173, Florida Statutes, during the year ended September 30, 2017.

The purpose of this report is to comply with the audit requirements of Section 218.415, 365.172, and 365.173, Florida Statutes, and Rules of the Auditor General.

Cherry Bekaert LLP

Tampa, Florida
March 26, 2018

Hillsborough County
Florida