

# Hillsborough County, Florida



**Annual Comprehensive Financial Report  
Fiscal Year Ended September 30, 2021**

## **Cover – Hillsborough County Health Care Services Department**

This year's Comprehensive Annual Finance Report showcases the Hillsborough County Health Care Services Department. The department manages the Hillsborough County Health Care Plan (HCHCP) in addition to the Ryan White Program (RWP), a Healthy Living Program, the Health Care Responsibility Act, the Trauma Agency, and the Medicaid Match for Hillsborough County.

The HCHCP was created by the Hillsborough County Board of County Commissioners in 1991 to establish a reliable source of funding for delivery of health care to low-income, uninsured residents of the county. It serves qualified individuals at or below 175% of the Federal Poverty Level (FPL). Expenditures from the Indigent Healthcare Fund for fiscal year 2021 were approximately \$122M.

The Ryan White Program has been in place since 1992 to address the need for HIV/AIDS-related services among the economically disadvantaged and underserved residents in our community. This Program serves HIV positive residents who are at or below 400% of the FPL. The RWP expended almost \$11M during fiscal year 2021.

Responsible functions for the department include a Member Services and Provider Relations Team that assists HCHCP members and all medical, behavioral health, and other entities that provide services to members of the Hillsborough County Health Care Plan and Ryan White programs. The Department's Records and Recovery Team is the initial intake unit receiving documentation from applicants for enrollment on the HCHCP. They also work with attorneys to recover funds owed to the County for services paid by other programs or through the recovery of lawsuit settlements. The Certification Unit ensures eligibility for the Hillsborough County Health Care Plan and provides for enrollment and reenrollment for the Health Care Plan.

The Business Team, is responsible for the department's \$223M budget as well as researching, collecting data, and producing reports which assists the decision making for various entities. The Fiscal Unit oversees the budget and works closely with service providers, the Clerk of the Circuit Court, third party administrators, other contracted entities, as well as various County entities. The Contracting Unit provides all Department contracting services for 131 procured and non-procured contracts, including 55 not-for-profits.

To learn more about the Hillsborough County Healthcare Services Department and its services, visit: <https://www.hillsboroughcounty.org/en/government/departments/health>.

**Hillsborough County, Florida**  
**Annual Comprehensive**  
**Financial Report**

**Fiscal Year Ended September 30, 2021**

Prepared by: County Finance Department  
Cindy Stuart, Clerk of Court and Comptroller

**HILLSBOROUGH COUNTY, FLORIDA**  
**List of Principal Officials**  
**In Office at September 30, 2021**

**Board of County Commissioners**

Pat Kemp, *Chair*  
Kimberly Overman, *Vice-Chair*  
Stacy White, *Chaplain*  
Harry Cohen  
Ken Hagan  
Gwen Myers  
Mariella Smith

**Constitutional Officers**

Cindy Stuart, *Clerk of Circuit Court*  
Bob Henriquez, *Property Appraiser*  
Chad Chronister, *Sheriff*  
Craig Latimer, *Supervisor of Elections*  
Nancy C. Millan, *Tax Collector*

**Appointed Officials**

Bonnie Wise, *County Administrator*  
Christine Beck, *County Attorney*



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# INTRODUCTORY SECTION



## Hillsborough County Health Care Plan

- The Hillsborough County Health Care Plan (HCHCP) is an important component of the Hillsborough County economy; in fiscal year 2021, HCHCP directly provided approximately \$114.5 million dollars to the community and its health care providers.
- HCHCP fills critical deficits in the economy, helping to support hospitals and providers who would otherwise not be paid for services.
- HCHCP works with 13 local hospitals, at least 31 primary care clinics, over 3,000 participating medical specialists, and a host of ancillary services.
- HCHCP provides \$3.5M to the Trauma Center at Tampa General Hospital, which helps support the County's only Level I Trauma Center.
- The HCHCP and the Indigent Health Care Trust Fund also support other unfunded mandates, such as Baker/Marchman Act services and transports, the Health Care Responsibility Act, and Medicaid.
- By providing health care to the poorest and most vulnerable population in Hillsborough County (at or below 175% of the Federal Poverty Level), the HCHCP:
  1. Provides a safety net for workers experiencing economic difficulties or who are temporarily unable to work.
  2. Ensures patients have access to a medical home and primary care physician.
  3. Reduces costly emergency room visits, hospital stays and other expenses that would be incurred without HCHCP funding.
  4. Contributes to the support of higher salaried health care jobs for residents of Hillsborough County.
  5. Serves as the "Payor of Last Resort" by funding care that would not otherwise be reimbursed.



SM

**Hillsborough**  
**County** Florida





# Cindy Stuart

CLERK OF COURT & COMPTROLLER  
HILLSBOROUGH COUNTY

April 29, 2022

To the Residents of Hillsborough County, Florida:

The *Hillsborough County, Florida, Annual Comprehensive Financial Report (ACFR) for the fiscal year ended September 30, 2021*, is a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States (GAAP) and audited by independent certified public accountants in accordance with auditing standards generally accepted in the United States.

**Legal Requirements** The ACFR was prepared by the County Finance Department of the Clerk of Circuit Court in accordance with Sections 218.32 and 218.39, Florida Statutes. The Clerk of Circuit Court, as chief financial officer of Hillsborough County, assumes full responsibility for the completeness and reliability of the information presented in this report. To the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

**Internal Control** Hillsborough County has established a comprehensive internal control framework designed to ensure that the County's assets are protected from loss, theft, or misuse, and that sufficient reliable accounting information is compiled to allow for financial statement preparation in conformity with GAAP. Since the cost of internal controls should not outweigh their benefits, the County's internal controls have been designed to provide reasonable, rather than absolute assurance that the financial statements will be free from material misstatement.

**Independent Audit** The Hillsborough County financial statements were audited by RSM US LLP, an independent certified public accounting firm, in accordance with Sections 11.45 and 125.01, Florida Statutes. The goal of the independent audit was to provide reasonable assurance that the financial statements of Hillsborough County for the fiscal year ended September 30, 2021, were free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. Based on its audit, the independent auditor concluded that there was a reasonable basis for rendering unmodified opinions that the Hillsborough County financial statements, for the fiscal year ended September 30, 2021, were fairly presented in conformity with GAAP.

**Equity. Transparency. Independence.**

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800 E TWIGGS ST, TAMPA, FL 33602

As a recipient of federal and state financial assistance, the County is responsible for maintaining an adequate internal control framework to ensure compliance with applicable laws and regulations related to these programs. This internal control framework is reviewed by the County's independent auditor when it conducts the annual federal and state Single Audits, which cover major federal grant programs and state grant projects, respectively. The federal and state Single Audits were designed to meet the requirements of Title 2 US Code of Federal Regulations Part 200 *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*; as well as Section 215.97, Florida Statutes, and Chapter 10.550, Rules of the Auditor General. The independent auditor's Single Audit reports, including any findings and recommendations, the Schedule of Expenditures of Federal Awards, and the Schedule of Expenditures of State Financial Assistance are available in a separately issued *Single Audit Report*.

**Management's Discussion and Analysis (MD&A)** The MD&A is a significant part of the ACFR. The MD&A is a narrative introduction, overview, and analysis of the financial statements and should be read in conjunction with this letter of transmittal. The MD&A also provides a brief overview of the ACFR's contents.

**County Profile** Hillsborough County, created in 1834 as Florida's 19<sup>th</sup> county, is located along the west coast of Florida. The County covers 1,266 square miles, of which 215 square miles cover water areas. Hillsborough County's 2021 population of 1,490,374 exceeded the population of each of the following states: Alaska, Delaware, Maine, Montana, New Hampshire, North Dakota, Rhode Island, South Dakota, Vermont and Wyoming. Hillsborough County is empowered to levy property taxes on certain real and personal property located in the county as well as to levy certain sales, fuel and communications taxes. The County also receives revenues from other sources such as state and federal grants, state revenue sharing, special assessments, licenses and permits, fines and forfeitures, investment earnings and miscellaneous revenues. During fiscal year 2021, the County's revenues from all sources were approximately \$2.9 billion.

Hillsborough County operates under a home-rule charter enacted by the voters on September 20, 1983. Charter powers address self-government and cannot conflict with general law or special law approved by the voters. The established legislative body of the County is the Board of County Commissioners (BOCC), a seven-member body elected by County voters. Specifically designated governmental functions are performed by separately elected constitutional officers who are elected at-large. These separately elected officers are the Clerk of Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections and Tax Collector.

**Services Provided** The Hillsborough County reporting entity provides a full range of services including law enforcement, construction and maintenance of roads and bridges, animal services, social service programs, children's services, aging services, comprehensive planning and growth management, environmental protection, property assessment and tax collection, official records, a variety of court-related support functions, fire protection and emergency rescue, water, wastewater and solid waste disposal services, stormwater management, indigent health care, parks and recreational facilities, libraries and cultural events, emergency disaster planning and response, economic development and agricultural cooperative extension services.

**Financial Reporting Entity** The separately elected members of the BOCC and the Constitutional Officers together are the officials who are accountable to the residents of Hillsborough County. The officials holding these offices on September 30, 2021, are identified on the page before the table of contents. The organizations of the BOCC and the Constitutional Officers together comprise the Hillsborough County primary government.

This report covers the Hillsborough County reporting entity, which includes the primary government as well as the component units. Component units are legally separate entities for which the primary government is financially accountable. The County's component units are classified as discretely presented component units due to the nature of the entity's relationship with the primary government. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize their legal separation from the primary government. The Hillsborough County City-County Planning Commission, Hillsborough Metropolitan Planning Organization and Housing Finance Authority of Hillsborough County are reported as discretely presented component units.

The Tampa Sports Authority, Hillsborough Area Regional Transit Authority, Hillsborough County Hospital Authority, Hillsborough County Aviation Authority, Tampa Port Authority, Hillsborough County School District, Children's Board of Hillsborough County, Tampa-Hillsborough County Expressway Authority, other independent special districts and the neighborhood special dependent districts are not a part of the Hillsborough County reporting entity, so they are excluded from this report. More information on the financial reporting entity may be obtained in Note 1.A. of the Notes to the Financial Statements.

**Budgetary Controls** The County maintains extensive budgetary controls. The objective of these controls is to ensure compliance with the legal, legislative, and contractual provisions affecting the County, which are incorporated into the annually appropriated budget. Budgetary control for the BOCC is maintained at the character level within each department and fund. Characters are broad categories of expenditures: personnel services, operating expenditures, capital outlay, debt service, and grants and aids. This level of control is greater than that required by Florida Statutes. Budgetary control includes a comparison of encumbrances, pre-encumbrances, and actual expenditures to appropriations before issuing purchase orders or payments. This control is performed by automated edit checks in the accounting system. Expenditures that exceed appropriations require the BOCC to approve a budget amendment before processing, unless immediate payment is needed for statutory or emergency operational requirements and total expenditures do not exceed the fund's budgetary total. These emergency expenditures are subsequently authorized by a budget amendment. Expenditures by the constitutional officers are controlled by appropriations at the fund level in accordance with Florida Statutes.

The BOCC approves an annual budget for annually appropriated governmental and proprietary funds using the modified accrual basis of accounting. The BOCC maintains a five to six-year capital improvement program, which is updated and approved annually.

**Cash and Investments** At September 30, 2021, the Hillsborough County Primary Government had total cash and investments of \$3.46 billion. Most of this amount, \$3.23 billion, was in the Hillsborough County Investment Pool (Investment Pool) managed by the Clerk of Circuit Court. The objectives of the Investment Pool are safety of principal, liquidity, and return on investment, in that order. To meet these objectives, the Investment Pool is conservatively invested in high-quality investments such as: treasury securities, 61%; US government sponsored agency securities, 14%; Florida PRIME, the state of Florida's Local Government Investment Pool, 18%; corporate notes, 1%; and cash in demand deposits and money market accounts, 8% in total. At September 30, 2021, the Investment Pool's duration, which is like weighted average maturity, was a low 1.1 years. Standard & Poor's Ratings Services (S&P) has assigned the Investment Pool its highest rating of AA+af. The overall effective rate of return of the Investment Pool for fiscal year 2021 was 1.08% compared to the benchmark rate of 0.04%, (a weighted average of the ICE Bank of America Merrill Lynch 3-month US Treasury Bill and the 1-3 Year US Treasury Note Indexes). The Investment Pool's rate of return for fiscal year 2020 was 1.90%.

**Property Tax** The County’s property tax revenues rose \$78.3 million or 9.0% due to a 8.2% increase in the taxable assessed value of real property in Hillsborough County in the prior year. See Statistical section for more information on property taxes, assessed values, and exemptions.

**New Transportation Improvement Surtax Amendment to County Charter** In November 2018, the voters initiated and approved a ballot measure to amend the Hillsborough County Charter which levies a one percent sales surtax for transportation improvements as authorized by Sections 212.054 and 212.055, Florida Statutes. This surtax was intended for uses including maintenance and vulnerability reduction, traffic congestion reduction, transportation safety and network improvements, and enhancing bus service and public transit options. Since then a lawsuit was filed challenging the constitutionality of the new sales surtax. Later, the Circuit Court of the 13th Judicial Circuit, upon the complaint for bond validation, ruled that the transportation surtax was lawful and valid, but also held that certain provisions in the charter amendment providing for the use, allocation and distribution of the Transportation Surtax were unconstitutional and, therefore, severed and struck such provisions from the charter amendment. The Circuit Court determined that the state surtax law provides that the Hillsborough County BOCC is responsible for determining which uses the Transportation Surtax proceeds should be allocated to as well as the amount to be distributed to each use. This Circuit Court ruling was appealed. Pursuant to the Circuit Court’s ruling, the Hillsborough County BOCC enacted County Ordinance 19-20 in September, 2019 providing for the use, allocation and distribution of the proceeds of the Transportation Surtax in the manner consistent with the will of the voters as expressed by their approval of the charter amendment. During fiscal year 2021, the Florida Supreme Court determined that the Transportation Improvement Surtax was unconstitutional. The affected governments in Hillsborough County are awaiting a court ruling determining how the transportation surtax proceeds are to be legally distributed.

**Federal Government’s Effect on Hillsborough County** Similar to other state and local governments, the US government has a significant impact on Hillsborough County. For fiscal year 2021, the County had \$366.8 million in expenditures funded by US government grants--either directly from federal agencies or passed through state and local governmental entities. Federal grant expenditures represent 19% of the County’s governmental revenues. The US government also has an indirect effect on other County revenues. For example, 33% of the County’s total revenues from governmental activities came from ad valorem property taxes, which are related to the value of real estate in the County. Real estate values tend to be correlated with the availability and affordability of mortgages. The US government has created: a variety of programs that assist banks that make mortgage loans; US government sponsored agencies that buy, securitize and sell mortgage-backed securities; as well as programs that assist residents seeking to purchase homes. The success of these programs may affect mortgage lending and real estate values, which in turn affect the ad valorem property tax revenues of Hillsborough County in the future.

At September 30, 2021, the Hillsborough County Primary Government held 77% of its investment portfolio in US government or related investments. A total of \$2.38 billion was invested in a combination of US treasury securities, US government sponsored agency securities which are supported by the US government, and government-only mutual funds. At September 30, 2021, the Hillsborough County Primary Government also held \$72 million, or 2% of its investment portfolio, in bank deposits, most of which were secured by the FDIC. The rest were secured by the state of Florida’s multiple financial institution collateral pool established under Chapter 280, Florida Statutes. The US government affects the state of Florida’s multiple financial institution collateral pool because securities issued by the US treasury and government sponsored agencies are used as collateral by banks participating in the Qualified Public Depository program. See Note 3 of the Notes to the Financial Statements for more details.

The US government also has a significant impact on the local economy. Of the top 19 employers in Hillsborough County, MacDill Air Force Base, the University of South Florida, and the Tampa International Airport together represent 51,572 employees or 35% of the employees at the top 19 employers. See Principal Employers in the Statistical Section of the ACFR for more details. In addition, the residents of Hillsborough County pay significant amounts of income and excise taxes to the US government and also receive significant benefits from the US government including Social Security, Medicare, and unemployment compensation. The reason for highlighting these interactions with the US government is that changes in the US government's fiscal activities could lead to changes in amounts paid to or received from the US government, which in turn could have a financial impact on Hillsborough County.

**Awards** The Government Finance Officers Association of the United States and Canada (GFOA) awarded Hillsborough County a *Certificate of Achievement for Excellence in Financial Reporting* for its ACFR for the fiscal year ended September 30, 2020. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized ACFR whose contents conform to program standards. The ACFR must satisfy both GAAP and applicable legal requirements. Hillsborough County has received a Certificate of Achievement for the last thirty-nine consecutive years.

The County also received the GFOA's *Award for Outstanding Achievement in Popular Annual Financial Reporting* for its separately issued *Financial Summary Report for the Fiscal Year Ended September 30, 2020*. The *Financial Summary Report* is a simplified popular annual financial report specially designed for the general public. The receipt of this national award recognized the County's conformance with the highest standards for preparation of state and local government popular reports. Hillsborough County has received this award for the last twenty-one consecutive years.

Both of these awards are valid for a period of one year. We believe that the County's fiscal year 2021 ACFR and Financial Summary Report continue to conform to award program requirements and are submitting both of them to the GFOA for evaluation.

**Acknowledgments** We would like to express our appreciation for the support provided by the Clerk of Circuit Court, each of the other Constitutional Officers, the County Administrator, the Board of County Commissioners, and their respective staffs, for their contributions to the preparation of this report. We also appreciate their efforts in ensuring the highest standards of professionalism in the financial and operational management of Hillsborough County.

Sincerely,



**Together, we will get to YES!**

Timothy Simon, CPA, CFA  
Chief Financial Officer



**Together, we will get to YES!**

Ajay B. Gajjar, CPA, CMA, CFM, CTP, CIA, CGFO  
Finance Director



**Hillsborough**  
**County** Florida





**Hillsborough  
County Florida**

**COUNTY ADMINISTRATOR**

**Bonnie M. Wise**

PO Box 1110, Tampa, FL 33601-1110  
(813) 276-2843 | Fax: (813) 272-5248

April 29, 2022

To the Residents of Hillsborough County:

As County Administrator, I am pleased to provide you with the Hillsborough County, Florida, Annual Comprehensive Financial Report for the fiscal year ending September 30, 2021.

Hillsborough County has maintained a strong financial position despite the COVID-19 pandemic as evidenced by our “AAA” credit rating and reserve balances. This strong position has enabled the County to aggressively respond to the challenges of the pandemic. We have been able to access our disaster reserves and federal dollars to fund COVID-19 testing and vaccination costs, protective measures to mitigate transmission, emergency rental assistance, food assistance, and other aid to people and businesses impacted negatively by the pandemic. Much of the direct-response expenditures will be reimbursable by the Federal Emergency Management Agency (FEMA) and the State of Florida. The County also received \$256.8 million from the federal government through the Coronavirus Aid, Relief, and Economic Security Act (CARES Act), which were available to be used to cover not-previously-budgeted and necessary COVID-19 expenditures through Dec. 31, 2021 but could not be used to cover lost revenue. The ongoing Emergency Rental Assistance Program, funded by a separate federal program, pays landlords past-due and prospective rent for qualified tenants. The County also received \$285.9 million from the American Rescue Plan (ARP). On Sept. 1, 2021, the Board of County Commissioners adopted a high-level plan for these dollars. The plan follows federal requirements to expend these funds on public health response, negative economic impacts, essential worker and public health and safety employee compensation, water, sewer, and broadband infrastructure, and — unlike CARES — revenue replacement. ARP funds must be spent by Dec. 31, 2024.

County employees have been working hard and smart to meet challenges, including implementing programs and projects funded by federal COVID-19 relief dollars. The workforce has shown remarkable agility while continuing to provide quality services for our residents. Some employees have worked remotely, while others continued their important on-site duties or have undertaken varying assignments essential to the community. Whether teleworking or learning new assignments, all employees have adjusted to delivering services in modified ways while continuing to deliver quality service. Together, we are meeting the challenges of COVID-19.

[HCSGOV.NET](http://HCSGOV.NET)

**BOARD OF COUNTY  
COMMISSIONERS**

Harry Cohen  
Ken Hagan  
Pat Kemp

Gwendolyn "Gwen" Myers  
Kimberly Overman  
Mariella Smith  
Stacy R. White

**COUNTY ADMINISTRATOR**

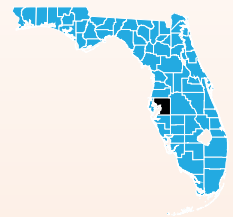
Bonnie M. Wise

**COUNTY ATTORNEY**

Christine M. Beck

**COUNTY INTERNAL AUDITOR**

Peggy Caskey



**Hillsborough was  
established as Florida’s  
19<sup>th</sup> county in 1834.**

**Hillsborough’s  
boundaries encompass  
1,051 square miles of  
land, 24 square miles of  
inland water, and 76  
miles of coastline.**

## County Profile

Our community has a rich, vibrant history steeped in diverse traditions and cultures. County government fosters community prosperity for all residents by supporting a broad range of opportunities, including agriculture, manufacturing, arts, health, sciences, technology, innovation start-ups, small businesses, and entrepreneurship. By capitalizing on these cultural and economic development opportunities, we preserve and enhance community assets.

The Board of County Commissioners continues its strategic focus on affordable housing, land use policy, transportation, sustainability, and fiscal responsibility in the community and across the region. Our success in achieving these goals is evident in an expanding corporate presence, major tourist destinations, world-class entertainment venues, a nationally recognized airport, one of the largest shipping ports in the country, highly-regarded educational institutions, a bustling agricultural industry, professional sports teams, and more. People of all ages and diverse backgrounds, and companies representing an array of industries, choose to make Hillsborough County their home.

## Economic Conditions

The pandemic and related shutdowns and needed protective measures had a significant negative impact on economic conditions in 2020, followed by strong gains in mid-2021. At the height of the shutdown in April 2020, the Tampa Metropolitan Statistical Area had a 12-month loss of 142,600 jobs, a 10.3% decline. Jobs returned to pre-pandemic levels in June 2021 and finished 2021 with a 5.4% gain. Hillsborough's taxable sales followed similar patterns. Taxable sales fell 26.6% on a year-ago basis in May 2020 and began to recover in late 2020 and early 2021. Taxable sales rose 17.7% in FY 21 following FY 20's loss of 3.1%.

The local housing market posted strong growth in 2021, also reflecting economic recovery. In 2021, home sales were up 5.9% over the previous year. Home prices rose 18.9% in Hillsborough County during 2021. Strong growth in home sales and prices will, in turn, support strong growth in taxable property values, more than offsetting the pandemic's negative impact on commercial property values through business closures and reduced real estate income. Fiscal Year 2023 property tax revenue, set by 2022 property values, should grow strongly. While strong housing markets result in strong revenue growth, they also negatively impact housing affordability. This decline in affordability highlights the continued importance and high priority of the County's Affordable Housing programs.

## Relevant Financial Policies

The County Administrator is responsible for the County government's financial planning, including operating, capital, and debt service budgets, and the allocation of resources to accomplish the county commission's goals. The County Administrator is also responsible for recommending long-range financial planning strategies to the Board of County Commissioners, including reserve policies and financial forecasting.



**Tampa Bay jobs rose 5.4%, 74,100 jobs, from December 2020 to December 2021, compared to the national job gain of 4.7%.**



**Taxable sales rose 17.7% in FY 21.**



**In 2021, home sales increased 5.9%, and the average home price rose 18.9%.**

To maintain sound financial management, it is important to have policies and procedures that complement the statutory requirements and professional standards of local government. The BOCC has adopted a series of financial policies that direct and encourage a comprehensive approach to financial management. These policies are available online in the adopted budget document at HCFLGov.net.

### Major Initiatives

Hillsborough County is committed to leveraging limited financial resources to solve complex public problems and achieve shared community goals. Through dynamic collaborations, the County continues to foster public-private partnerships that achieve common goals and provide cost-effective solutions to meet growing community service demands.

Finishing the battle against COVID-19 remains our urgent top priority. We will continue to work with our community, business, and government partners to meet this challenge. In 2021, Hillsborough County received additional Federal COVID-19 relief funds for the Emergency Rental Assistance Program to assist households unable to pay rent and utilities due to COVID-19. Hillsborough County also received an allocation of \$285.9 million from the ARP, and the Board has approved several programs and projects to use those funds throughout the community according to federal requirements.

More broadly, the Board held a series of workshops during 2021 regarding transportation needs. These discussions will continue in 2022.

### Long-Term Prospects

We are committed to remaining financially sound by strategically managing growth in a way that balances quality of life and the value of our precious environmental assets with sustainable economic growth and capital investment. We do so by maintaining strong reserves, ensuring sustainable resources and services, investing in key infrastructure and community assets, and retaining and attracting a diverse and skilled workforce. By succeeding in this endeavor, we will continue to enhance the quality of life in Hillsborough County.

Sincerely,



Bonnie M. Wise  
County Administrator

### Our desired community outcomes:

- Safe, clean, attractive communities residents are proud to call home
- Safe and effective transportation operation that keeps pace with demand
- Strong and sustainable local economy
- Healthy and enjoyable place to live, work, and play
- Self-sufficiency and quality of life for those who need help
- Reliable, cost-effective, secure and sustainable infrastructure
- Residents who trust County Government and are satisfied with its services
- Responsible and sound financial management practices



**Hillsborough**  
**County** Florida



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Florida**

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For the Fiscal Year Ended

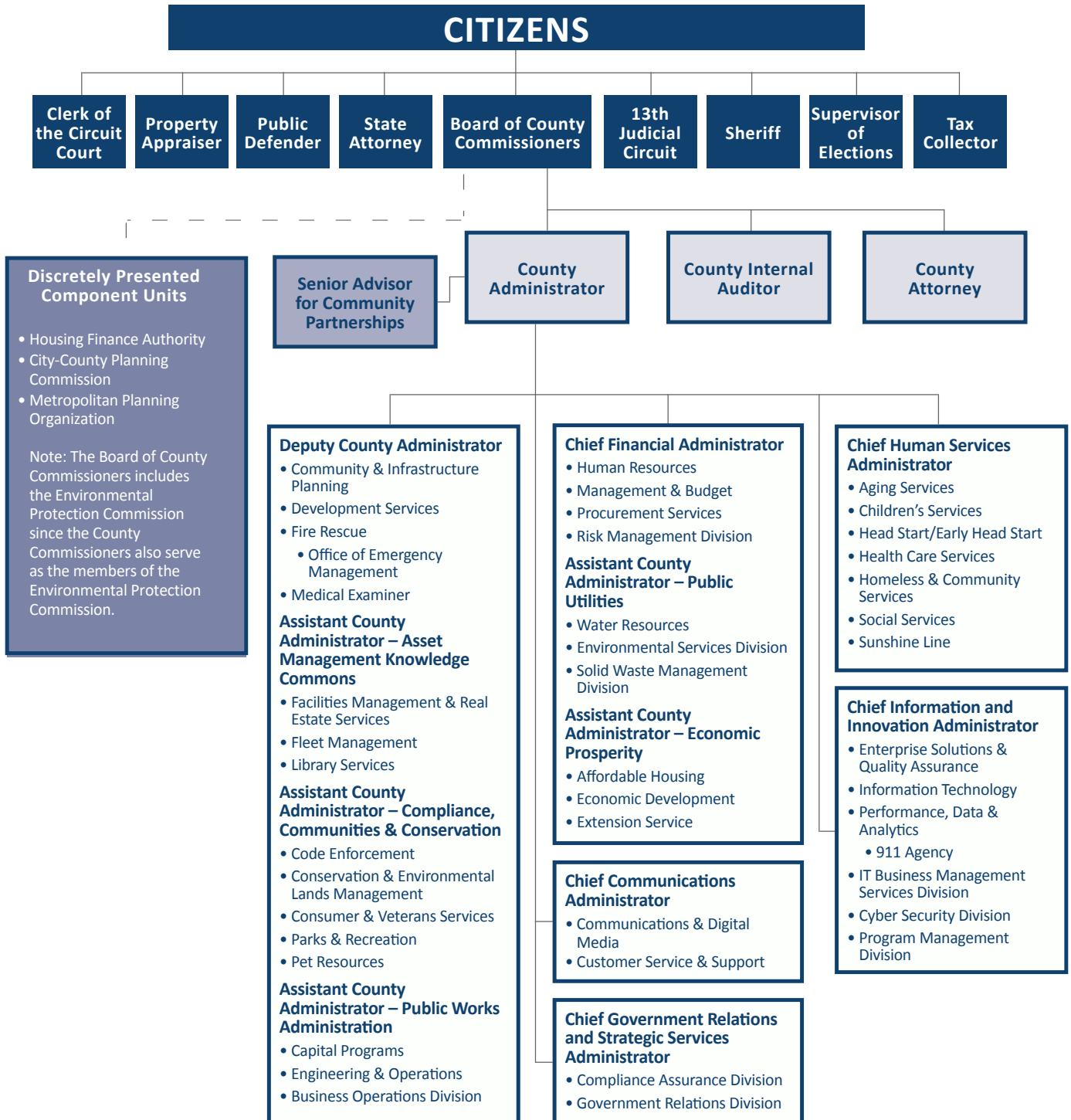
September 30, 2020

*Christopher P. Morill*

Executive Director/CEO

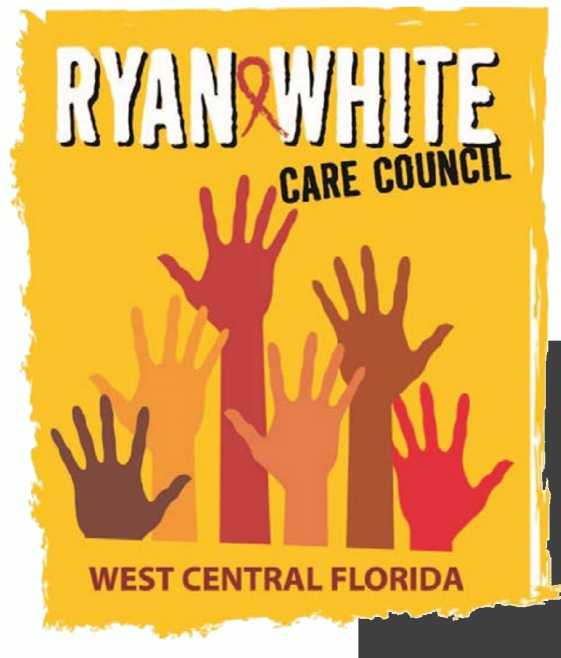
# Hillsborough County Organization Chart

This chart shows the organization of County government entities and their accountability to the electorate. Those directly elected to office by voters are shown directly below the citizens' box. Boards and commissions funded through the Board of County Commissioners, but not otherwise accountable to the Board, are connected by the dotted line.





# FINANCIAL SECTION



## Ryan White Program

The Ryan White Grant funds essential health care for individuals living with HIV/AIDS in a four-county area, Hillsborough, Pinellas, Pasco, and Hernando, with Hillsborough County receiving the majority of the funding. The program funds a continuum of quality, community-based care for low-income individuals and families with HIV, which focuses on core medical and support services. In FY 21, the total grant funds of \$10.5 million provided these vital services to 6,500 HIV clients monthly on average.

The Ryan White grant provides a critical safety net for HIV clients who may otherwise go without medical care, improving access and linkage to services while eliminating disparity. The grant supports a diverse HIV population, including pediatrics and adolescent clients, and has specific services which focus on disproportionately impacted minority populations.

The services and assistance provided through the grant funding promotes and contributes to an overall healthier population and from a public health perspective helps contain and decrease the impact of a chronic communicable disease.



**Hillsborough**  
**County** Florida

## Independent Auditor's Report

The Board of County Commissioners  
Hillsborough County, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Hillsborough County, Florida (the County), as of and for the year ended September 30, 2021 and the related notes to the financial statements and the respective budgetary comparison information for the General Fund, Countywide Special Purpose Fund, Sales Tax Revenue Fund, Intergovernmental Grants Fund, County Transportation Fund, Transportation Surtax Fund, Local Housing Assistance Fund and COVID Relief Fund for the year then ended, which collectively comprise the County's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Housing Finance Authority of Hillsborough County, a discretely presented component unit, which represents 80% of the assets, 82% of the net position and 30% of the revenues of the aggregate discretely presented component units. Those financial statements were audited by an other auditor whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Housing Finance Authority of Hillsborough County, is based solely on the report of the other auditor. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, based on our audit and the report of the other auditor, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County as of September 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison information for the General Fund, Countywide Special Purpose Fund, Sales Tax Revenue Fund, Intergovernmental Grants Fund, County Transportation Fund, Transportation Surtax Fund, Local Housing Assistance Fund and COVID Relief Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

#### *Adoption of Accounting Standard*

As discussed in Note 18 to the accompanying fund financial statements, the County adopted the recognition and disclosure requirements of Governmental Accounting Standards Board No. 84, Fiduciary Activities. The beginning net position of the aggregate remaining fund information as of October 1, 2020 has been restated. Our opinion is not modified with respect to this matter.

### **Other Matters**

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the infrastructure condition and maintenance data, and the pension and other post employment benefit plan schedules as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory and statistical sections, Exhibit A, other information (Exhibits B through Y), the combining and individual fund financial statements and schedules, and the Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill Lawsuit Proceeds are presented for the purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules and the Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill Lawsuit Proceeds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and the Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill Lawsuit Proceeds are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The introductory and statistical sections, Exhibit A and the other information section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued, under a separate cover, our report dated April 30, 2022, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

*RSM US LLP*

Tampa, Florida  
April 30, 2022



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**Hillsborough**  
**County** Florida



## Management's Discussion and Analysis

Our discussion and analysis provides an overview of the financial activities of Hillsborough County, Florida (the County) for the fiscal year ended September 30, 2021 using the reporting model required by Governmental Accounting Standards Board (GASB) Statement No. 34. The reporting model is described in the following narrative as well as in the Notes to the Financial Statements. We encourage reading this narrative with the transmittal letters starting on the first page of this document.

### Financial Highlights

At September 30, 2021, the County's net position was about \$10.268 billion. Net position is defined as "assets and deferred outflows of resources" less "liabilities and deferred inflows of resources." Of this amount, \$8.4 billion was the net investment in capital assets, and \$1.904 billion was restricted by law, grant agreements, debt covenants, or for capital projects. As a result, there was a \$(744.4) million deficit in unrestricted net position available at year-end to meet the County's ongoing obligations to residents, creditors, and enterprise fund customers. This amount represents a \$439.0 million increase from the prior year's unrestricted net position of \$361.4 million. This increase is explained below.

During the year, the County's net position increased \$551.0 million. Of this amount, governmental activities were responsible for the increase in net position of approximately \$471.2 million and business-type activities were responsible for an increase in net position of about \$79.8 million. The total net investment in capital assets increased \$187.8 million or 2.3% from the prior year.

At September 30, 2021, the General Fund's fund balance was \$518.9 million, representing an increase of \$62.9 million or 13.8% from the previous year. The County's governmental funds in total, reported a combined fund balance at year-end of \$1.898 billion, an increase of \$241.1 million or 14.6% from the previous year.

The County's Water Enterprise Fund had an increase in net position of \$79.8 million over the beginning balance primarily due to: capital contributions from developers of \$80.9 million; nonoperating revenues of \$3.5 million; net interest expense of \$0.8 million; operating loss of \$5.0 million; a gain on disposal of capital assets of \$0.6 million and a transfer in from the primary government of \$0.4 million to fund a project. The County's Solid Waste Enterprise Fund had a net increase in net position of \$0.9 million from the previous year primarily due to: operating income of \$3.3 million; a combination of nonoperating revenues and gain on disposal of capital assets of \$583 thousand; and net interest expense of \$2.9 million.

The County's total liabilities decreased \$578.4 million, from the September 30, 2020 balance of approximately \$3.230 billion to the September 30, 2021 balance of \$2.652 billion. This change was primarily due to the following: The net pension liability decreased \$868.4 million; notes payable decreased \$9.4 million; bonds payable increased \$311.2 million, unearned revenues decreased \$36.6 million and OPEB liability increased \$23.5 million.

More information on these financial highlights is found in the narrative that follows.

## Overview of the Financial Statements

This Annual Comprehensive Financial Report consists of the Basic Financial Statements, which are high-level summary statements, as well as other statements and schedules with more detailed information. The tables and narratives that follow below provide an overview of the Basic Financial Statements and how they relate to other parts of this report.

<p><b>Management's Discussion &amp; Analysis</b></p> <p><b>Basic Financial Statement</b></p> <p>a. Government-wide Financial Statements and Fund Financial Statements</p> <p>b. Notes to the Financial Statements</p> <p><b>Required Supplementary Information</b></p> <p>c. Infrastructure Condition and Maintenance Data</p> <p>d. Schedule of Changes in Hillsborough County's Total OPEB Liability and Related Ratios</p> <p>e. Schedule of Hillsborough County's Proportionate Share of the Florida Retirement System Net Pension Liabilities for the Pension Plan and Total Health Insurance Subsidy Program</p> <p>f. Schedule of Contributions, Florida Retirement System Pension Plan and Health Insurance Subsidy Program</p>
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<b>Description of Government-wide and Fund Financial Statements</b>				
	<b>Government-wide</b>	<b>Fund Financial Statements</b>		
	<b>Financial Statements</b>	<b>Governmental Funds</b>	<b>Proprietary Funds</b>	<b>Fiduciary Funds</b>
<b>Scope</b>	Entire County except for Fiduciary Funds	Activities that are not Proprietary or Fiduciary	Activities operated similar to private businesses	Assets held on behalf of other entities
<b>Financial Statements</b>	Statement of Net Position Statement of Activities	Balance Sheet Statement of Revenues, Expenditures, and Changes in Fund Balances Statement of Revenues, Expenditures, and Changes in Fund Balances -- Budget and Actual	Statement of Net Position Statement of Revenues, Expenses, and Changes in Net Position Statement of Cash Flows	Statement of Fiduciary Net Position -- Custodial Funds Statement of changes in Fiduciary Net Position
<b>Basis of Accounting</b>  Timing of when revenues expenses or expenditures are recognized	Accrual accounting  Revenues are recorded when earned. Expenses are recorded when the liabilities are incurred.	Modified accrual accounting Revenues recorded when measurable and available. Expenditures recognized when incurred with certain exceptions.	Accrual accounting  Revenues are recorded when earned. Expenses are recorded when the liabilities are incurred.	Accrual accounting  Revenues are recorded when earned (additions) Expenses are recorded when the liabilities are incurred (deductions).
<b>Measurement Focus</b>  Types of resources being measured	Economic resources:  All assets and deferred outflows of resources less all liabilities and deferred inflows of resources	Financial resources:  Current assets and deferred outflows of resources less current liabilities and deferred inflows of resources	Economic resources:  All assets and deferred outflows of resources less all liabilities and deferred inflows of resources	Economic resources:  All assets and deferred outflows of resources less all liabilities and deferred inflows of resources

**Government-wide financial statements** The government-wide financial statements provide an overview of the County's financial position using the accrual basis of accounting, which is similar to the accounting used by private-sector businesses. The Statement of Net Position presents information on the assets, deferred outflows of resources, liabilities and deferred inflows and the net position of the County as a whole. Assets and deferred outflows of resources less both liabilities and deferred inflows of resources are reported as net position. Changes in net position serves as an indicator of whether the financial position of the County is improving or deteriorating. The Statement of Activities presents information showing how the County's net position changed during the fiscal year. Changes in net position are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the Statement of Activities will have cash flows in future fiscal periods. For example, certain sales taxes are shown as revenues although cash receipts will be received in the following fiscal year. An increase in unused vacation leave is recorded as an expense even though related cash outflows will occur in the future.

The government-wide financial statements show a distinction between *governmental activities*—activities that are supported primarily by taxes and intergovernmental revenues versus *business-type activities*—activities that are supported by the recovery of all or most of their costs through user fees and charges. The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation functions. The business-type activities of the County are the Water Enterprise and Solid Waste Enterprise operations.

The government-wide financial statements include not only the County (known as the *primary government*), but also the legally separate entities for which the County is financially accountable (known as *component units*). The Housing Finance Authority of Hillsborough County, Metropolitan Planning Organization and Hillsborough County City-County Planning Commission are the only discretely presented component units of the County. The financial activities of these component units are reported separately from the financial information of the primary government. Separate financial statements are not prepared for the Hillsborough County City-County Planning Commission, but financial and other information including budget and actual comparisons are available. For more information, see Note 1.A., *Financial Reporting Entity*, in the *Notes to the Financial Statements* portion of the *Basic Financial Statements*.

**Fund financial statements** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to demonstrate and ensure compliance with legal, legislative, contractual, and other finance-related provisions. All of the County's funds may be divided into three categories: governmental, proprietary, and fiduciary funds.

**Governmental funds** Most of the County's basic services are reported in governmental funds, which focus on how money or other spendable resources flow into and out of those funds and the level of balances remaining at year-end that are available for expenditure. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund financial statements provide a detailed short-term view of the County's general governmental operations. Governmental fund information helps determine the extent to which financial resources are available for expenditure on County programs. Reconciliations of the differences between the government-wide and fund financial statements are provided immediately after the Balance Sheet - Governmental Funds and Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds, respectively, in the *Basic Financial Statements*.

Funds that are significant in terms of revenues, expenditures, assets or liabilities, or are required to be separately reported are identified as major funds in the *Basic Financial Statements*. Budget and actual comparison statements are also presented in the *Basic Financial Statements* for the General Fund and each major special revenue fund with a legally adopted annual budget. The County's nonmajor funds, and budget and actual comparison schedules for any nonmajor governmental funds with annually appropriated budgets, are presented in the *Combining and Individual Fund Statements and Schedules* section.

**Proprietary funds** The County uses Enterprise and Internal Service proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses

enterprise funds to account for its Water Enterprise and Solid Waste Enterprise operations. Both of these operations are considered to be major proprietary funds of the County. Internal service funds are used to accumulate and allocate costs internally among the County's other functions. The County uses internal service funds to account for self-insurance, fleet management, and the Sheriff's risk management programs. These programs are included within governmental activities in the government-wide financial statements because they predominantly benefit governmental rather than business-type functions. The three internal service funds are combined into a single presentation in the proprietary fund financial statements. Information on individual internal service funds is provided in the Combining and Individual Fund Statements and Schedules section of this report. The proprietary fund financial statements are found in the Basic Financial Statements.

**Fiduciary funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Custodial funds are the only type of fiduciary fund used by the County. The amounts in these custodial funds are not included in the government-wide financial statements because the resources of these funds are not available to support the County's own programs. However, the Combining Statement of Fiduciary Net Position – Custodial Funds and the Combining Statement of Changes in Fiduciary Net Position in the Basic Financial Statements are provided for information on the custodial funds. In addition, the individual custodial funds are presented in the Combining and Individual Fund Statements and Schedules section.

**Notes to the financial statements** The notes provide additional information for a more complete understanding of the information in the government-wide and fund financial statements.

**Other information** In addition to the Basic Financial Statements and accompanying notes, this report also presents *Infrastructure Condition and Maintenance Data, Schedule of Changes in Hillsborough County's Total OPEB Liability and Related Ratios, Schedule of Hillsborough County's Proportionate Share of the Florida Retirement System Net Pension Liabilities for the Pension Plan and Health Insurance Subsidy Program, and Schedule of Contributions, Florida Retirement System Pension Plan and Health Insurance Subsidy Program*, located immediately after the *Notes to the Financial Statements*. In addition, the *Statistical Section* is located at the end of this report. The combining statements for the nonmajor funds, internal service funds, and custodial funds, as well as individual fund budget and actual comparison schedules are found in the *Combining and Individual Fund Statements and Schedules* section of this report. The Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill is presented in *Other Supplementary Information*.

## Government-wide Financial Analysis

Over time, *net position* may serve as the most useful indicator of a government's financial position. At September 30, 2021, the County's total net position, i.e. total assets and deferred outflows of resources less both liabilities and deferred inflows of resources, was \$10.268 billion. As shown on the chart on the following page, the County reported positive balances at September 30, 2021, in all three categories of net position for governmental activities, business-type activities, and the County as a whole, with the exception of unrestricted net position for governmental activities.

A significant portion of the County's net position (81.5%) is identified as net investment in capital assets, which is capital assets such as land, buildings, equipment, and infrastructure, less related debt outstanding that was used to acquire or construct those assets and accumulated depreciation. Since the County uses capital assets to provide services to its residents, the net position identified as "net investment in capital assets" is not available for future spending. In fact the payment of maintenance and debt service costs on those capital assets will themselves require governmental resources. Another portion of the County's net position is restricted net position, which is assets plus deferred outflows of resources less liabilities and less deferred inflows of resources subject to external constraints such as from debt covenants, grantors, laws or regulations, or restrictions through enabling legislation. Unrestricted net position (or assets plus deferred outflows of resources less liabilities less deferred inflows of resources less restricted net position) represents net position available to meet the County's ongoing obligations to residents, creditors, and enterprise fund customers. Significant changes between years are described later.

**Hillsborough County, Florida  
Net Position**

<i>(Amounts in thousands)</i>	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total Primary Government</b>	
	<b>2021</b>	<b>2020</b>	<b>2021</b>	<b>2020</b>	<b>2021</b>	<b>2020</b>
Current and other assets	\$ 2,573,760	2,356,886	1,088,154	869,914	3,661,914	3,226,800
Capital assets	8,143,221	7,861,578	1,492,537	1,473,773	9,635,758	9,335,351
Total assets	10,716,981	10,218,464	2,580,691	2,343,687	13,297,672	12,562,151
Deferred outflows of resources	283,778	393,933	21,524	28,889	305,302	422,822
Current Liabilities	547,357	606,583	92,591	95,376	639,948	701,959
Long-term liabilities	1,346,102	1,982,005	665,451	545,959	2,011,553	2,527,964
Total liabilities	1,893,459	2,588,588	758,042	641,335	2,651,501	3,229,923
Deferred inflows of resources	647,542	35,226	35,481	2,327	683,023	37,553
Net position:						
Net investment in capital assets	7,311,684	7,140,771	1,062,110	1,045,194	8,373,794	8,185,965
Restricted	1,048,958	1,021,736	101,255	148,431	1,150,213	1,170,167
Unrestricted (deficit)	99,116	(173,924)	645,327	535,289	744,443	361,365
Total net position	\$ 8,459,758	7,988,583	1,808,692	1,728,914	10,268,450	9,717,497

There was a \$471.2 million increase in the County's net position represented by governmental activities. The growth in net position from governmental activities represented 85.5% of the County's total growth in net position of \$551.0 million. Governmental revenues rose \$327.0 million from the prior year, while expenses rose \$22.8 million compared to the prior year. The chart on the following page describes changes in net position between the current and prior fiscal years. Key net position changes during fiscal year 2021 are described below. Expense variance explanations are provided on the next few pages.

### Governmental Activities

- **Charges for services** increased \$59.8 million or 22.4% primarily due to the following: The County's charges for impact/mobility fees increased \$36.1 million which was attributed to rate increases, building fees and code enforcement fees of \$4.2 million and a \$6.6 million increase in ambulance fees in the Unincorporated Area General Fund and \$9.3 million in charges from the Clerk of Courts.
- **Operating grants and contributions** increased \$168.9 million or 93.4%. This increase was primarily concentrated in the following areas: \$142.8 million in CARES, \$31.2 million in Emergency Rental Assistance funding and \$5 million American Rescue Plan funding. This was offset by a decrease in FEMA funding for Hurricane Irma of \$9.8 million.
- **Capital grants and contributions** increased \$60.1 million or 158.9%. Infrastructure contributions increased by \$61.6 million, which was primarily offset by an decrease in the capital grant contributions of \$1.9 million related to the Bruce B Downs Boulevard capital improvements project.

## Hillsborough County, Florida Changes in Net Position

(Amounts in thousands)	Governmental Activities		Business-type Activities		Total Primary Government	
	2021	2020	2021	2020	2021	2020
<b>Revenues:</b>						
Program revenues:						
Charges for service	\$ 326,530	266,698	437,165	394,410	763,695	661,108
Operating grants and contributions	349,647	180,756	--	--	349,647	180,756
Capital grants and contributions	97,943	37,829	80,918	47,093	178,861	84,922
Restricted investment earnings	--	--	10,378	22,587	10,378	22,587
General revenues:						
Property taxes	973,251	894,943	--	--	973,251	894,943
Sales taxes, state shared revenue	569,084	563,650	--	--	569,084	563,650
Other taxes	58,431	50,056	--	--	58,431	50,056
Investment earnings	3,583	50,659	--	--	3,583	50,659
Gain (loss) - sales of capital assets	4,737	2,605	201	354	4,938	2,959
Other revenues	19,446	28,464	3,955	3,800	23,401	32,264
<b>Total revenues</b>	<b>2,402,652</b>	<b>2,075,660</b>	<b>532,617</b>	<b>468,244</b>	<b>2,935,269</b>	<b>2,543,904</b>
<b>Expenses</b>						
General government	442,386	433,745	--	--	442,386	433,745
Public safety	943,458	817,271	--	--	943,458	817,271
Physical environment	59,092	54,846	--	--	59,092	54,846
Transportation	95,107	126,434	--	--	95,107	126,434
Economic environment	65,948	91,531	--	--	65,948	91,531
Human services	219,372	268,031	--	--	219,372	268,031
Culture and recreation	81,555	93,334	--	--	81,555	93,334
Interest on long-term debt	24,125	23,054	--	--	24,125	23,054
Water Resource Services System	--	--	318,055	304,789	318,055	304,789
Solid Waste Resource Recovery	--	--	135,218	111,442	135,218	111,442
<b>Total Expenses</b>	<b>1,931,043</b>	<b>1,908,246</b>	<b>453,273</b>	<b>416,231</b>	<b>2,384,316</b>	<b>2,324,477</b>
Transfers	(434)	(5,000)	434	5,000	--	--
Change in net position	471,175	162,414	79,778	57,013	550,953	219,427
Net position, beginning of year	7,988,583	7,826,169	1,728,914	1,671,901	9,717,497	9,498,070
<b>Net position, end of year</b>	<b>\$ 8,459,758</b>	<b>7,988,583</b>	<b>1,808,692</b>	<b>1,728,914</b>	<b>10,268,450</b>	<b>9,717,497</b>

- **Property tax revenues** increased \$78.3 million or 8.8% due to a \$9.35 billion or 9.1% increase in the taxable assessed value of real property in Hillsborough County for 2020. The change in assessed values of real estate in fiscal year 2020 affected property tax revenues in fiscal year 2021 because there is a lag from the time of assessment to the time taxes are due. This increase in assessed values for fiscal year 2020 was the result of real property market values rising \$11.28 billion, offset by property tax exemptions rising only \$1.94 billion (since market values less exemptions equal assessed values).
- **Sales tax revenues and state shared revenues**, as a combined category, increased \$5.4 million or 1.0% from the prior year primarily due a \$27.3 million increase state shared revenues and a \$1.6 million increase in fuel tax. These increases were offset by decreases in discretionary sales tax for transportation of \$23.5 million. The Florida Supreme Court ruled that the transportation tax was unconstitutional because it left spending allocations up to a group of private citizens instead of elected county commissioners.
- **Other taxes** increased \$8.4 million or 16.7%, primarily due to a \$9.1 million increase in tourist development taxes from an increase in use of hotels during the year. This increase was partly offset by a \$0.7 million decrease in Communications Services Tax revenues.

- **Investment earnings**, which is the sum of actual interest and changes in the fair value of the investment portfolio, fell \$47.1 million or 92.9% from the previous year. The overall effective rate of return of the Investment Pool for fiscal year 2021 was 1.08% compared to the benchmark rate of 0.44% (a weighted average of the ICE Bank of America Merrill Lynch 3-month US Treasury Bill and the 1-3 Year US Treasury Note Indexes). The Investment Pool's rate of return for fiscal year 2020 was 1.90%
- **Other revenues** declined \$9.0 million or 31.7%, primarily due to a \$8.6 million in acquisition of COVID-19 Personal Protective Equipment inventory in fiscal year 2020. These inventories were reduced by \$0.6 million in fiscal year 2021.
- **General government** expenses increased \$8.6 million or 2.0%, primarily due to the following: There was an increase of \$66.0 million related to the distribution of impact fees to the School Board in fiscal year 2021 for construction of schools, a \$2.5 million decrease in Sheriff operating expenses, a \$2.5 million decrease in worker's compensation and a decrease in the pension expense attributable to the general government function of \$53 million.
- **Public safety** expenses increased \$126.2 million or 15.4%, primarily due to the following: a \$190.4 million increase in disaster relief expenditures related to COVID-19. There was also an increase in insurance expense of \$7.4 million, claims of \$5.3 million, contracts of \$5.4 million and wages and benefits of \$22.8 million. These increases were offset by a decrease in the pension expense allocated to public safety of \$101.5 million.
- **Physical environment** expenses increased \$4.2 million or 7.7%, primarily due to an increase of \$3.8 million in infrastructure preservation expenses and various increases and decreases in expenditures that net to an increase of \$0.4 million.
- **Transportation** expenses decreased \$31.3 million or 24.8% due to items such as the following: There was a decrease in infrastructure preservation expense of \$14 million and infrastructure disposals of \$4.5 million. \$9.7 million reduced the decrease the allocation of pension expense for transportation and there was a prior year grant expenditure reduction of \$3 million for road construction work in progress.
- **Economic environment** expenses decreased \$25.6 million or 28.0% from prior year primarily due to: a decrease in the pension expense allocation to economic environment of \$9.8 million, a decrease in payments to the Tampa Sports Authority of \$19.9 million and an increase in distribution to the City of Tampa of \$4.7 million.
- **Human services** expenses decreased \$48.7 million or 18.2% primarily due to a decrease in pension expense allocation to human services in the amount of \$30.2 million, a decrease in grants and aids of \$12.4 million, and a decrease in professional services expenses of \$5.5 million.

- **Culture and recreation** expenses decreased \$11.8 million or 12.6% due decrease in the allocation of pension expenses to culture and recreation of \$11.8 million.
- **Interest on long-term debt** increased \$1.1 million or 4.6% due to a \$0.6 million increase in interest expense, an increase of \$0.4 million in premium and discount amortization, and a \$0.2 million increase in other debt service costs during the fiscal year.

## **Business-type activities**

The **Water Enterprise** provides potable water as well as the collection, treatment, and environmentally safe disposal of wastewater for the County's unincorporated area residents. The Water Enterprise's principal assets consist of four water and seven wastewater treatment plants. Water program revenues increased \$7.7 million or 2.5% from the previous year primarily due to these factors: Water, wastewater and reclaimed water charges increased \$19.0 million, nonoperating revenues decreased \$11.6 million primarily due to a drop in investment revenues and capital grants/contributions increased \$33.8 million due to an increase in capital contributions from developers. Water program expenses increased by \$13.2 million primarily due to the following: \$3.0 million increase in employee services; \$3.1 million increase in contractual services; a \$9.9 million decrease in pension expense and a \$15.9 million increase depreciation expense due to a new treatment plant being placed into service.

The **Solid Waste Enterprise** primarily provides solid waste collection and disposal services to the County's unincorporated area residents and businesses. The Solid Waste System's principal assets include a waste-to-energy plant, a 1,500-acre sanitary landfill, and neighborhood refuse collection sites. The Solid Waste Enterprise's program revenues increased \$19.6 million or 16.8% compared to the prior year due to an increase in residential disposal and collection assessments, recycling revenues, and commercial of \$24.0 million. These increases were partially offset by decreases in nonoperating revenues totaling \$4.4 million. Solid Waste program expenses increased \$23.8 million primarily due to an increase in contractual services and landfill closure and postclosure care partially offset by a decrease in depreciation and amortization.



## Fund Financial Analysis

The County uses fund accounting to demonstrate and ensure compliance with legal, legislative, contractual, and other finance-related provisions.

**Governmental funds** The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information is useful in determining the County's financial resources. Unreserved fund balance at year-end is a good measure of a government's net resources available for expenditure.

At September 30, 2021, the County's governmental funds reported combined ending fund balances of \$1,897.6 million, an increase of \$241.7 million from the previous year. This increase was the result of a combination of changes in fund balances such as the following:

The fund balance of the General Fund increased by \$62.9 million. This increase was driven by the increase in ad valorem property tax revenue. The fund balance in the Countywide Special Purpose fund increased by \$39.9 million due to increased impact fees and increased sales tax revenues. The fund balance of the Transportation Surtax Fund increased by \$18.9 million. This increase was mainly due to a partial year of Transportation Surtax revenue being collected and no expenditures being permitted by court ruling. The fund balance of the Sales Tax Revenue Fund increased by \$28.0 million. This increase was due to higher Tourist Development tax revenues as a result of the easing of COVID-19 travel restrictions. The Intergovernmental Grants fund increased by \$8.1 million due to an internal budgeted transfer from the Sales Tax Fund for current and future COVID-19 related expenditures. The fund balance of the County Transportation Fund increased by \$92.8 million due to increased discretionary sales tax revenues and internal transfers to fund transportation projects. The Local Housing Assistance Fund increased \$1.6 million due to an allocation from the state of Florida. Other increases and decreases in fund balances of various nonmajor funds net to account for the remaining decrease of \$9.9 million.

About \$497.0 million or 26.2% of ending combined fund balances consisted of unassigned fund balances, which are available for spending at the government's discretion. The remainder of the funding is categorized as nonspendable, restricted, committed or assigned in accordance with the GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*.

**Proprietary funds** The proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The Water Enterprise Fund's charges for services revenues were \$302.2 million. This was a \$19.0 million or 6.7% increase from fiscal year 2020. The revenue increase was primarily due to higher water, wastewater and reclaimed water charges. At September 30, 2021, unrestricted net position of the Water Enterprise Fund was \$533.3 million, an increase of \$153.5 million from the prior year. This was primarily due to various operational factors, but primarily due to a \$33.8 million increase in capital contributions.

The Solid Waste Enterprise Fund's charges for services revenues were \$135.0 million. This was a \$24.0 million or 21.6% increase from fiscal year 2020. The revenue increase was primarily due to increases in residential disposal and collection assessments, recycling revenues, and commercial and municipal disposal fees. At September 30, 2021, unrestricted net position of the Solid Waste Enterprise Fund was \$110.4 million, a decrease of \$12.1 million from the prior year. See previous section on business-type activities for more information.

## General Fund Budgetary Highlights

Budget and actual comparison statements are provided in the *Basic Financial Statements* for the General Fund and all major special revenue funds with legally adopted annually appropriated budgets. Budget and actual comparison schedules are also provided in the *Combining and Individual Fund Statements and Schedules* section for all nonmajor funds with legally adopted annually appropriated budgets. The budget and actual comparison statements and schedules show the original adopted budget, the final revised budget, and actual results.

Since the constitutional officers are considered a part of the Hillsborough County Primary Government, the General Fund includes the general operating funds of the Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections, and Clerk of Circuit Court. For fiscal year 2021, total General Fund expenditures on the budgetary basis budget and actual statement were \$62.9 million higher than the previous year, and \$140.6 million lower than the final budget due to a significantly higher level of expenditures budgeted compared to the prior year.

After the original budget is approved, it may be revised for a variety of reasons such as unforeseen circumstances, corrections of errors, new bond or loan proceeds, or new grant awards. During fiscal year 2021, supplemental appropriations reduced the General Fund's budget by approximately \$1.73 million or 0.1% of the original legally adopted budget.

## Capital Assets and Debt Administration

**Capital assets** At the end of fiscal year 2021, the County's governmental activities had \$8.143 billion in a broad range of capital assets, including land, equipment, buildings, construction in progress, and infrastructure. Infrastructure consists of transportation system-related assets such as paved roadways, bridges and stormwater assets including ancillary components such as sidewalks and curbs. See the following table for more information.

### Hillsborough County, Florida Capital Assets Net of Accumulated Depreciation at Year-End

(Amounts in thousands)	Governmental Activities		Business-type Activities		Total Primary Government	
	2021	2020	2021	2020	2021	2020
<b>Primary Government:</b>						
Land	\$ 642,403	609,932	43,205	42,853	685,608	652,785
Building	467,465	424,726	403,486	434,542	870,951	859,268
Improvements other than buildings	139,500	149,841	890,774	887,319	1,030,274	1,037,160
Equipment	142,942	129,955	14,573	15,452	157,515	145,407
Intangibles	7,997	4,323	2,409	3,302	10,406	7,625
Infrastructure	6,480,060	6,389,306	--	--	6,480,060	6,389,306
Construction in progress	262,854	153,495	138,090	90,305	400,944	243,800
<b>Totals</b>	<b>\$ 8,143,221</b>	<b>7,861,578</b>	<b>1,492,537</b>	<b>1,473,773</b>	<b>9,635,758</b>	<b>9,335,351</b>

Infrastructure is not depreciated since the County has an asset management system in place and has made a commitment to incur the maintenance expenses necessary (a) to preserve infrastructure assets at or above a condition of fair, on a scale from failed, poor, fair and good, to excellent, and (b) to preserve its paved roadway subset at or above a condition of 56 on the American Society for Testing and Materials (ASTM) pavement condition index from 0 to the highest level of 100. Both of these target condition levels were achieved with actual infrastructure condition at fair or above and paved roadway miles at or above 56. The actual fiscal year 2021 maintenance expenditures for the preservation of infrastructure were \$140.1 million versus \$155.2 million estimated. Actual fiscal year 2021 maintenance expenditures were 5.2% higher than actual fiscal year 2020 expenditures. The County continued to meet infrastructure preservation goals. See the *Infrastructure Condition and Maintenance Data* section in Required Supplementary Information for more information. The \$281.6 million increase in net capital assets of governmental activities during fiscal year 2021 was attributed to the following:

- Land, rights-of-way, and infrastructure asset contributions received from real estate developers and others, as well as equipment donated to the County were responsible for \$32.5 million of the increase in capital assets.
- Capital outlay expenditures of \$332.8 million accounted for the largest part of the total increase in capital assets during the fiscal year. Although there were total capital outlay expenditures of \$332.8 million, only \$300.7 million of it resulted in capital asset additions because \$52.1 million of capital outlay costs were not capitalized as explained below. Total capital outlay expenditures of \$332.8 million consisted of: County transportation construction projects, \$150.9 million; Community Investment Tax-funded infrastructure capital projects, \$8.9 million; Countywide special purpose projects \$3.2 million; Intergovernmental Grants \$3.2 million; Unincorporated Area special purpose projects, \$24.7 million; library construction and books, \$8.8 million; acquisition of environmentally sensitive lands, \$24.4 million; capital projects funded by the commercial paper program, \$3.6 million; Countywide capital projects, \$7.1 million; 2019 capital improvement bonded projects, \$39.3 million; Unincorporated Area capital projects, \$0.9 million; Countywide general fund, \$2.6 million; Unincorporated general fund \$2.0 million; Sheriff \$49.3 million; Clerk of Circuit Court, \$1.2 million and all other remaining funds, \$2.7 million. Capital asset acquisitions of the Internal Service Funds accounted for an additional \$10.4 million of the increase in capital assets.
- The \$52.1 million capital outlay expenditures that did not lead to capital asset additions were primarily for infrastructure preservation costs and library books. Infrastructure preservation costs, which totaled \$49.1 million, were not capitalized under the modified approach for infrastructure asset accounting. \$1.0 million of other non-capitalizable expenditures recorded as capital outlay in the fund financial statements were reclassified to operating expenses in the Statement of Activities. Library book purchases that did not meet the \$1,000 capitalization threshold, totaling \$2.0 million, were not capitalized. These items were treated as expenses in the Statement of Activities because they did not increase capital assets.
- Depreciation expense accounted for \$97.7 million of the reduction in capital assets. Non-infrastructure disposals of capital assets including Internal Service Fund disposals during the year accounted for an additional \$0.2 million of the reduction.

The \$18.8 million increase in capital assets of business-type activities during fiscal year 2021 was primarily attributed to additions of \$109.5 million and contributions from developer and others of \$26.0 million, offset by depreciation/amortization expense of \$116.7 million. See Note 6, *Capital Assets*, in the *Notes to the Financial Statements* for more information.

**Long-term liabilities** At September 30, 2021, the County had 19 bonded debt issues outstanding. These issues included \$109.1 million in general obligation bonds, \$701.1 million in revenue bonds, and \$595.4 million in Enterprise Fund revenue bonds. At September 30, 2021, all \$57.0 million of notes payable and \$51.9 million of notes from direct borrowings and direct placements were reported in Governmental Activities. The County's short-term commercial paper note program is supported by a third-party letter of credit. See the chart of long-term liabilities outstanding at year-end on the next page.

## Hillsborough County, Florida Outstanding Long-Term Liabilities, at Year-End

<i>(Amounts in thousands)</i>	Governmental Activities		Business-type Activities		Total Primary Government	
	2021	2020	2021	2020	2021	2020
General obligation bonds, net*	\$ 109,081	112,582	--	--	109,081	112,582
Revenue bonds *	701,129	537,849	595,407	444,030	1,296,536	981,879
Notes payable	57,032	72,707	--	--	57,032	72,707
Notes from direct borrowings and direct placements	51,945	56,256	10,600	--	62,545	56,256
Compensated absences payable	57,950	56,833	4,603	4,163	62,553	60,996
Insurance claims payable**	42,490	34,896	--	--	42,490	34,896
Net pension liability	376,352	1,200,341	22,055	66,500	398,407	1,266,841
Total OPEB liability	135,784	112,626	4,342	4,044	140,126	116,670
Other long-term debt	--	--	45,186	43,950	45,186	43,950
<b>Totals</b>	<b>\$ 1,531,763</b>	<b>2,184,090</b>	<b>682,193</b>	<b>562,687</b>	<b>2,213,956</b>	<b>2,746,777</b>

\*Bonds are presented net of deferred losses on bond refundings and unamortized bond discounts and premiums.

\*\*The Hillsborough County Health Care Program for low-income residents had an "insurance claims payable, current" liability of \$4,792,000 reported for claims incurred but not reported and reported but not paid, which is shown in the Statement of Net Position and Balance Sheet -- Governmental Funds. This is not included in the chart above because it is not a long-term liability.

The County has been assigned the highest possible credit ratings on its general creditworthiness by all three credit rating agencies. The County's high credit ratings are a notable achievement since they generally lead to lower interest costs on debt issuances. The County's debt obligations are issued and administered in a manner that helps achieve the highest possible credit rating while sustaining the long-term financial integrity of the County.

Credit ratings assigned to the County's debt at September 30, 2021 by Moody's Investors Service (Moody's), Standard and Poor's Ratings Services (S&P), and Fitch Ratings are shown below:

<b>Hillsborough County, Florida, Credit Ratings at September 30, 2021</b>			
Type of Debt Issue	Moody's	S&P	Fitch Ratings
General obligation bonds (i.e. general credit ratings)	Aaa	AAA	AAA
Revenue bonds supported by the County's share of the Community Investment Tax (CIT)	A1	AA	AA
Revenue bonds supported by a covenant to budget and appropriate legally available non-ad valorem revenue	Aa2	AA+	AA+
Revenue bonds supported by the County's share of the Half-Cent Sales Tax from state of Florida	Aa1	AAA	AA+
Revenue bonds supported by Water and Wastewater System Enterprise System revenue	Aaa	AA+	AAA
Revenue bonds supported by Solid Waste Resource System Enterprise Fund	A1	AA+	A+
Revenue bonds supported by the County's Fourth Cent Tourist Development Tax	A1	AA-	AA-
Revenue bonds supported by the County's Fifth Cent Tourist Development Tax	A1	AA	AA-
Revenue bonds supported by the County's Communications Services Tax	Aa1	AA+	AA+
Commercial paper notes (rating includes letter of credit enhancement)	P-1	A-1	F1
Long-term credit ratings from highest to lowest investment grade: Aaa, Aa1, Aa2, Aa3, A1, A2, A3, Baa1, Baa2, Baa3 (Moody's). AAA, AA+, AA, AA-, A+, A, A-, BBB+, BBB, BBB- (S&P and Fitch)			
Short-term credit ratings from highest to lowest investment grade: P-1, P-2, P-3 (Moody's); A-1+, A-1, A-2, A-3 (S&P); F1+, F1, F2, F3 (Fitch)			

For more information on long-term liabilities see Note 7, *Long-Term Liabilities*, in the *Notes to the Financial Statements*.

## Economic Factors

Local, national, and international economic factors influence the County's revenues in a variety of ways. Positive economic growth is correlated with increased revenues from property taxes, sales taxes, fuel taxes, charges for services, and state revenue sharing, as well as state and federal grants. Economic growth may be measured by a variety of indicators such as employment growth, employment diversity, unemployment rate, new construction and assessed values, diversity of the property tax base, and Enterprise Fund revenue and net position growth.

- Ad valorem property taxes represented 41% of total revenues from governmental activities for fiscal year 2021. These revenues are based on assessed values (market value less exemptions). After reaching an all-time high of \$80.05 billion through fiscal year 2007, the assessed value of real estate in the County fell over several years to reach a low of \$53.57 billion in 2012, a decline of 33% from its peak. These declines in assessed values were due to a combination of lower market values and higher exemptions set by state law. In 2021 a new all-time high was reached. Assessed values rose to \$112.7 billion, a rise of 210.4% from the low in 2012, due to a strong real estate market.
- The fact that the ten largest property taxpayers in the County represent only 4.7% of the total ad valorem property tax levy indicates that the County has a diversified tax base. Hillsborough County's diversified property tax base should continue to provide a stabilizing effect on property tax revenues in the future.
- Sales-related taxes such as fuel taxes, discretionary sales surtaxes, communications services taxes, and state shared revenues represented 23.7% of total revenues from governmental activities for fiscal year 2021. Sales-related taxes and state shared revenues are linked to employment within the County. Hillsborough County's annual average unemployment rate in 2021 was 3.9% compared to 5.91%, in the prior year. The County's 2021 unemployment rate was 0.4 percentage points lower than the Florida rate of 4.3% and 0.7 percentage points lower than the national rate of 4.6%.
- Hillsborough County also has a diversified employment base. The top 19 employers in the County employ only 18.7% of the total employees within the County. In addition, employment within the County is spread among a wide variety of categories including education, health, restaurants and entertainment, professional and business services, government, finance/insurance/real estate, construction, transportation, communications, wholesale/retail trade, and manufacturing. The County's diversified employment base provides a stabilizing effect on the County's sales-related revenues.

The economic factors described above show that the County's general, i.e. non-program, revenue of \$1.628 billion is well proportioned between property tax revenues of \$973 million and sales-related revenues of \$628 million. In addition, there is wide variety in the types of property tax taxpayers and employers in Hillsborough County, both of which tend to stabilize County's revenues. More information on economic factors is provided in the Statistical Section.

## To Obtain Further Information

This financial report was designed to provide an overview of the County's finances. If you have any questions concerning the Basic Financial Statements or other accounting information in this report, please contact the finance director or financial reporting manager. If you have any questions concerning budgets, long-term financial planning, future debt issuances, or the management of County operations, please contact the county administrator. Contact information is shown below:

County Finance Department  
County Center, 12<sup>th</sup> Floor  
PO Box 1110  
Tampa, Florida 33601-1110

Office of the County Administrator  
County Center, 26<sup>th</sup> Floor  
PO Box 1110  
Tampa, Florida 33601-1110

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Net Position**  
**September 30, 2021**  
(amounts in thousands)

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 245,378	164,556	409,934	11,471
Investments	844,625	646,818	1,491,443	734
Accounts receivable, net	15,266	30,973	46,239	154
Accounts receivable, long-term, current portion	--	1,505	1,505	--
Interest receivable	1,728	1,443	3,171	2
Delinquent ad valorem taxes receivable	1,408	21	1,429	--
Due from other governmental units	24,932	--	24,932	5,764
Internal balances - due from (to)*	(10,919)	1,911	--	--
Inventories	11,932	3,727	15,659	--
Prepaid items	13,623	1,923	15,546	26
Total unrestricted current assets	<u>1,147,973</u>	<u>852,877</u>	<u>2,009,858</u>	<u>18,151</u>
Restricted current assets:				
Cash and cash equivalents	291,281	35,718	326,999	--
Investments	1,008,629	19,564	1,028,193	527
Accounts receivable, net	572	95	667	--
Accounts receivable, long-term, current portion	--	16,231	16,231	--
Interest receivable	2,327	160	2,487	--
Delinquent ad valorem taxes receivable	132	--	132	--
Due from other governmental units	109,755	2,539	112,294	--
Internal balances - due from (to)*	8,679	329	--	--
Inventories	2,942	--	2,942	--
Prepaid items	23	--	23	--
Total restricted current assets	<u>1,424,340</u>	<u>74,636</u>	<u>1,489,968</u>	<u>527</u>
Total current assets	<u>2,572,313</u>	<u>927,513</u>	<u>3,499,826</u>	<u>18,678</u>
Noncurrent assets:				
Restricted noncurrent assets:				
Notes and loans receivable	--	--	--	10,198
Cash, restricted	--	4,254	4,254	--
Investments, restricted	--	34,802	34,802	--
Interest receivable, restricted	--	31	31	--
Other assets	1,447	--	1,447	26
Total restricted noncurrent assets	<u>1,447</u>	<u>39,087</u>	<u>40,534</u>	<u>10,224</u>
Capital assets (net of accumulated depreciation)				
Land	642,403	43,205	685,608	--
Infrastructure	6,480,060	--	6,480,060	--
Construction in progress	262,854	138,090	400,944	--
Total non-depreciable assets	<u>7,385,317</u>	<u>181,295</u>	<u>7,566,612</u>	<u>--</u>
Buildings	467,465	403,486	870,951	--
Improvements other than buildings	139,500	890,774	1,030,274	--
Equipment	142,942	14,573	157,515	--
Intangibles	7,997	2,409	10,406	--
Total depreciable assets, net	<u>757,904</u>	<u>1,311,242</u>	<u>2,069,146</u>	<u>--</u>
Total capital assets, net	<u>8,143,221</u>	<u>1,492,537</u>	<u>9,635,758</u>	<u>--</u>
Accounts receivable, long-term	--	121,554	121,554	--
Total noncurrent assets	<u>8,144,668</u>	<u>1,653,178</u>	<u>9,797,846</u>	<u>10,224</u>
Total assets	<u>10,716,981</u>	<u>2,580,691</u>	<u>13,297,672</u>	<u>28,902</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Bond refunding losses	2,828	2,937	5,765	--
Pensions	226,153	11,661	237,814	--
Purchase price in excess of book value	--	5,461	5,461	--
OPEB	54,797	1,465	56,262	--
Total deferred outflows of resources	<u>\$ 283,778</u>	<u>21,524</u>	<u>305,302</u>	<u>--</u>

\* Since the internal balances - due from (to) include both restricted and unrestricted amounts, they are presented on two lines in the Statement of Net Position. Although the individual lines do not crossfoot they are shown as zero in total since they net against each other in accordance with GASB Statement No. 34's requirement that internal balances be eliminated in the primary government total column.

The accompanying notes are an integral part of these financial statements.

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	\$ 34,476	22,931	57,407	63
Accrued liabilities	33,025	3,995	37,020	275
Due to other governmental units	8,983	--	8,983	21
Unearned revenues	8,488	23,528	32,016	--
Deposits held	7,781	193	7,974	93
Insurance claims payable, current	26,910	--	26,910	--
Compensated absences, current	50,865	3,527	54,392	584
Other long-term debt, current	--	430	430	--
Total unrestricted current liabilities	<u>170,528</u>	<u>54,604</u>	<u>225,132</u>	<u>1,036</u>
Current liabilities payable from restricted assets:				
Accounts and contracts payable	58,794	3,973	62,767	--
Accrued liabilities	8,301	--	8,301	--
Accrued interest payable	9,277	3,081	12,358	--
Due to other governmental units	14,032	--	14,032	--
Unearned revenues	173,240	110	173,350	--
Deposits held	1,382	18,038	19,420	--
Insurance claims payable, current	3,917	--	3,917	--
Notes payable, current	61,451	--	61,451	--
Bonds payable, current	46,435	12,785	59,220	--
Total current liabilities payable from restricted assets	<u>376,829</u>	<u>37,987</u>	<u>414,816</u>	<u>--</u>
Total current liabilities	<u>547,357</u>	<u>92,591</u>	<u>639,948</u>	<u>1,036</u>
Noncurrent liabilities:				
Insurance claims payable	15,580	--	15,580	--
Notes payable, net	47,526	10,600	58,126	--
Compensated absences	7,085	1,076	8,161	--
Bonds payable, net	763,775	582,622	1,346,397	--
Net pension liability	376,352	22,055	398,407	--
Total OPEB liability	135,784	4,342	140,126	--
Other long-term liabilities	--	44,756	44,756	91
Total noncurrent liabilities	<u>1,346,102</u>	<u>665,451</u>	<u>2,011,553</u>	<u>91</u>
Total liabilities	<u>1,893,459</u>	<u>758,042</u>	<u>2,651,501</u>	<u>1,127</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pensions	640,240	35,119	675,359	--
OPEB	7,302	362	7,664	--
Accumulated increases in fair value of hedging derivatives	--	--	--	26
Total deferred inflows of resources	<u>647,542</u>	<u>35,481</u>	<u>683,023</u>	<u>26</u>
<b>NET POSITION</b>				
Net investment in capital assets	7,311,684	1,062,110	8,373,794	--
Restricted for:				
Bond covenants, renewal and replacement	197,421	18,891	216,312	5,009
Debt service	69,997	43,145	113,142	--
Grants and similar projects	35,580	492	36,072	329
Statute/ordinance enabled projects	664,565	38,727	703,292	4,886
Capital projects	59,326	--	59,326	--
Other purposes	22,069	--	22,069	--
Unrestricted (deficit)	99,116	645,327	744,443	17,525
Total net position	<u>\$ 8,459,758</u>	<u>1,808,692</u>	<u>10,268,450</u>	<u>27,749</u>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Activities**  
**For the fiscal year ended September 30, 2021**  
**(amounts in thousands)**

Function/Programs	Program Revenues					Net (Expenses) Revenues and Changes in Net Position			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants, Contributions, and Restricted Interest		Primary Government			Component Units
				Grants / Contributions	Interest	Governmental Activities	Business-type Activities	Total	
<b>Primary Government:</b>									
Governmental Activities:									
General government	\$ 442,386	119,507	240,148	36	--	(82,695)	--	(82,695)	--
Public safety	943,458	67,548	23,320	399	--	(852,191)	--	(852,191)	--
Physical environment	59,092	98,738	3,801	3,972	--	47,419	--	47,419	--
Transportation	95,107	28,708	1,375	93,286	--	28,262	--	28,262	--
Economic environment	65,948	553	12,963	--	--	(52,432)	--	(52,432)	--
Human services	219,372	278	67,149	--	--	(151,945)	--	(151,945)	--
Culture and recreation	81,555	11,198	891	250	--	(69,216)	--	(69,216)	--
Interest on long-term debt	24,125	--	--	--	--	(24,125)	--	(24,125)	--
Total governmental activities	<u>1,931,043</u>	<u>326,530</u>	<u>349,647</u>	<u>97,943</u>	<u>--</u>	<u>(1,156,923)</u>	<u>--</u>	<u>(1,156,923)</u>	<u>--</u>
<b>Business-type Activities:</b>									
Water Resource Services System	318,055	302,163	--	80,918	10,047	--	75,073	75,073	--
Solid Waste Resource Recovery	135,219	135,002	--	--	331	--	114	114	--
Total business-type activities	<u>453,274</u>	<u>437,165</u>	<u>--</u>	<u>80,918</u>	<u>10,378</u>	<u>--</u>	<u>75,187</u>	<u>75,187</u>	<u>--</u>
Total primary government	<u>\$ 2,384,317</u>	<u>763,695</u>	<u>349,647</u>	<u>178,861</u>	<u>10,378</u>	<u>(1,156,923)</u>	<u>75,187</u>	<u>(1,081,736)</u>	<u>--</u>
<b>Component Units:</b>									
Housing Finance Authority	667	981	680	--	28	--	--	--	1,022
MPO	--	--	7	--	--	--	--	--	7
Planning Commission	5,449	1,248	4,202	--	--	--	--	--	1
Total component units	<u>\$ 6,116</u>	<u>2,229</u>	<u>4,889</u>	<u>--</u>	<u>28</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>1,030</u>
General Revenues:									
Ad valorem property taxes						973,251	--	973,251	--
Fuel taxes						34,757	--	34,757	--
Discretionary sales taxes						323,275	--	323,275	467
Other taxes						58,431	--	58,431	--
Intergovernmental state shared revenues, unrestricted						211,052	--	211,052	--
Investment earnings						3,583	--	3,583	6
Gain on sales of capital assets						4,737	201	4,938	--
Miscellaneous						19,446	3,955	23,401	844
Transfers						(434)	434	--	--
Total general revenues						<u>1,628,098</u>	<u>4,590</u>	<u>1,632,688</u>	<u>1,317</u>
Change in net position						471,175	79,777	550,952	2,347
Net position - beginning of year						7,988,583	1,728,914	9,717,497	25,402
Net position - end of year						<u>\$ 8,459,758</u>	<u>1,808,691</u>	<u>10,268,449</u>	<u>27,749</u>

The accompanying notes are an integral part of these financial statements.



## DESCRIPTIONS OF MAJOR FUNDS - GOVERNMENTAL ACTIVITIES

### BOARD OF COUNTY COMMISSIONERS:

**General Fund** – To account for all financial resources of the general government except those required to be accounted for in other funds. The General Fund is subdivided into the following categories: Countywide, Unincorporated Area, Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections, and Clerk of Circuit Court.

**Countywide Special Purpose Revenue Fund** – To account for special purpose revenues used to provide services for residents throughout the County. Examples include state revenue sharing, the discretionary sales surtax for indigent health care, the 911 emergency telephone system, pollution settlement and recovery, and state contraband forfeitures.

**Sales Tax Revenue Fund** – To account for the local government infrastructure discretionary sales surtax known as the Community Investment Tax, the local government half-cent sales tax distributed by the state of Florida which is transferred to other funds for various program expenditures, the 5% tourist development tax designated to promote tourism in the County, and the professional sports franchise sales tax revenues.

**Intergovernmental Grants Fund** – To account for federal, state, local government, or other grants for programs including aging services, children's services, social services, transportation, public assistance, housing, public safety, physical environment, and capital projects.

**County Transportation Fund** – To account for motor fuel taxes, state revenue sharing, and various grant funds designated to finance road and street construction, maintenance, and other transportation projects.

**Transportation Improvement Surtax Projects Fund** – To account for activity associated with a voter-initiated and approved ballot measure which amended the Hillsborough County Charter, which levies a one percent discretionary sales surtax for transportation improvements as authorized by Sections 212.054 and 212.055, Florida Statutes, a Circuit Court ruling, interlocal agreements and County Ordinance 19-20. This fund specifically accounts for the transportation surtax revenue distributed to the BOCC. The transportation surtax revenue distributed to the Hillsborough Metropolitan Planning Organization (MPO), a discretely presented component unit, is recorded by the MPO. Transportation Surtax requirements are subject to change as court rulings are issued.

**Local Housing Assistance Program Fund** – To account for State Housing Initiatives Partnership (SHIP) program moneys received from the state of Florida. This program makes loans to low and moderate income persons, first time home buyers, builders and others for funding home purchases, new home construction, existing home renovation, and for the payment of matching funds needed to obtain grants.

**COVID Relief Fund** – To account for Coronavirus Aid, Relief, and Economic Security Act (CARES Act) and American Rescue Plan 3 Act monies received from the Federal Government. These Acts provide assistance for workers, families, small businesses, and state and local governments.

## DESCRIPTIONS OF MAJOR FUNDS - BUSINESS-TYPE ACTIVITIES

### BOARD OF COUNTY COMMISSIONERS:

**Water Enterprise Fund** – To account for the operations of the Water Enterprise Fund, a division of the Public Utilities Department, which provides water and wastewater-related services in the unincorporated areas of the County. Water and wastewater fees are determined annually by rate studies and are set at levels to recover operating expenses, including debt service, in a manner similar to private business enterprises. Activities necessary to provide water and wastewater service are accounted for in this fund, including customer service, engineering, operations, and maintenance.

**Solid Waste Enterprise Fund** – To account for the operations of the Solid Waste Enterprise Fund, a division of the Public Utilities Department, which provides solid waste disposal services on a countywide basis. Refuse generated in the unincorporated areas of the County is collected by franchised and non-franchised collectors serving residential and commercial customers and by private companies serving their own customers. Refuse dumping fees are reviewed annually and are set at levels sufficient to recover operating and debt service expenses, and to also account for landfills owned and operated by the Solid Waste Fund as well as monitoring closed landfills.



**Hillsborough**  
**County** Florida

# HILLSBOROUGH COUNTY, FLORIDA

## Balance Sheet Governmental Funds September 30, 2021 (amounts in thousands)

	MAJOR FUNDS			
	General	Countywide Special Purpose	Sales Tax Revenue	Intergovernmental Grants
<b>ASSETS</b>				
Cash and cash equivalents	\$ 204,800	78,128	16,325	4,955
Investments	372,362	267,847	55,967	16,989
Accounts receivable, net	14,067	55	--	--
Interest receivable	866	624	131	40
Delinquent ad valorem taxes receivable	1,408	--	--	--
Due from other funds	55,937	1,192	6,560	--
Due from other governmental units	2,870	28,215	50,193	17,214
Inventories	11,586	--	--	--
Prepaid items	9,822	--	--	--
Other assets	--	--	--	1,447
Total assets	673,718	376,061	129,176	40,645
<b>LIABILITIES</b>				
Accounts and contracts payable	26,821	27,539	--	6,769
Accrued liabilities	32,581	670	7	1,482
Due to other funds	69,590	429	1,508	88
Due to other governmental units	8,399	--	13,660	--
Unearned revenues	8,488	--	--	2,058
Deposits held	6,598	--	--	--
Insurance claims payable, current	--	3,917	--	--
Total liabilities	152,477	32,555	15,175	10,397
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenues	1,408	--	--	1,447
FEMA reimbursement	954	--	--	--
Total deferred inflows of resources	2,362	--	--	1,447
<b>FUND BALANCES</b>				
Nonspendable				
Inventories and prepaid items	21,408	--	--	--
Restricted for:				
Bond covenants	--	--	--	--
Debt service	--	--	--	--
Grant programs and projects	399	--	--	28,801
Federal and state law	--	33,611	52,916	--
Impact fees	--	44,108	--	--
Hillsborough Health Care	--	239,771	--	--
Other purposes	--	255	--	--
Committed to:				
BOCC ordinance / other purposes	--	--	--	--
Assigned to:				
Capital projects	--	2	--	--
Major maintenance and repair projects	--	12,068	--	--
BOCC resolutions / other purposes	4	13,691	61,085	--
Unassigned	497,068	--	--	--
Total fund balances	518,879	343,506	114,001	28,801
Total liabilities, deferred inflows of resources and fund balances	\$ 673,718	376,061	129,176	40,645

The accompanying notes are an integral part of these financial statements.

**MAJOR FUNDS**

<b>County Transportation</b>	<b>Transportation Surtax Fund</b>	<b>Local Housing Assistance</b>	<b>COVID Relief</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
51,494	43,967	1,229	38,824	115,215	554,937
176,538	150,731	4,214	133,102	340,284	1,518,034
--	--	--	--	517	14,639
410	351	10	310	770	3,512
10	--	--	--	122	1,540
188	--	--	--	3,596	67,473
32,857	--	--	--	3,338	134,687
2,890	--	--	--	52	14,528
--	--	--	--	89	9,911
--	--	--	--	--	1,447
<u>264,387</u>	<u>195,049</u>	<u>5,453</u>	<u>172,236</u>	<u>463,983</u>	<u>2,320,708</u>
9,528	--	191	4,522	15,886	91,256
1,963	--	--	--	4,179	40,882
1	--	--	300	531	72,447
354	--	--	--	18	22,431
1,481	--	--	167,346	908	180,281
--	--	--	--	1,388	7,986
--	--	--	--	--	3,917
<u>13,327</u>	<u>--</u>	<u>191</u>	<u>172,168</u>	<u>22,910</u>	<u>419,200</u>
9	--	--	--	122	2,986
--	--	--	--	--	954
<u>9</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>122</u>	<u>3,940</u>
2,890	--	--	--	141	24,439
116,112	--	--	--	81,309	197,421
--	--	--	--	69,997	69,997
--	--	5,262	68	1,105	35,635
18,580	195,049	--	--	131,214	431,370
72,398	--	--	--	16,662	133,168
--	--	--	--	--	239,771
3,405	--	--	--	10,763	14,423
3,575	--	--	--	38,066	41,641
34,091	--	--	--	80,694	114,787
--	--	--	--	9,469	21,537
--	--	--	--	1,573	76,353
--	--	--	--	(42)	497,026
<u>251,051</u>	<u>195,049</u>	<u>5,262</u>	<u>68</u>	<u>440,951</u>	<u>1,897,568</u>
<u>264,387</u>	<u>195,049</u>	<u>5,453</u>	<u>172,236</u>	<u>463,983</u>	<u>2,320,708</u>

The accompanying notes are an integral part of these financial statements.



**Hillsborough**  
**County** Florida

**HILLSBOROUGH COUNTY, FLORIDA**  
**Reconciliation of the Balance Sheet -- Governmental Funds**  
**to the Statement of Net Position -- Governmental Activities**  
**September 30, 2021**  
(amounts in thousands)

Fund balances reported on the Balance Sheet - Governmental Funds		\$ 1,897,568
Differences between the amounts reported on the Balance Sheet - Governmental Funds and the governmental activities reported on the Statement of Net Position were as follows:		
Capital assets used in governmental activities were not financial resources and, therefore, were not reported in the governmental funds:		
Total capital assets, see Note 6	8,143,221	
Less: Internal Service Fund capital assets	<u>(26,614)</u>	8,116,607
Other assets or liabilities shown in governmental activities were not financial resources and, therefore, were not reported in the governmental funds:		
Allocation of the operating income (loss) earned by the internal service funds through transactions with business-type activities.		(1,660)
Deferred outflows of resources from bond refunding losses are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds.		2,828
Deferred outflows of resources from pensions are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds.		226,153
Deferred outflows of resources from OPEB are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds.		54,797
Internal service funds were used to charge self-insurance and fleet management costs to individual funds. The assets and liabilities of the internal service funds were included in the governmental activities portion of the Statement of Net Position.	303,021	
Less: Internal Service Fund deferred outflows of resources	(1,185)	
Add: Internal Service Fund deferred inflows of resources	<u>3,207</u>	305,043
Compensated absences of the Planning Commission component unit was offset by amount "due from other governmental units," which corresponded to amount "due to other governmental units" on the governmental activities portion of the Statement of Net Position.		(584)
Long-term liabilities, including bonds payable were not due and payable in the current period and therefore were not reported in the governmental funds.		
Total long-term liabilities, see Note 7	(1,531,763)	
Add: interest payable due to interest accruals	(9,277)	
Less: Internal Service Fund insurance claims payable	42,490	
Less: Internal Service Fund compensated absences	288	
Less: Internal Service Fund net pension liability	1,935	
Less: Internal Service Fund OPEB liability, see Note 9	<u>381</u>	(1,495,946)
Deferred inflows of resources from pensions and OPEB are presented in governmental activities on the Statement of Net Position, but are not reported in the governmental funds.		(647,542)
There was a deferred inflow of resources for unavailable revenues, offset by an asset for delinquent ad valorem taxes receivable, in the fund financial statements. However, this deferred inflow was not included in the Statement of Net Position because the revenue was recognized in the Statement of Activities.		2,494
Net position reported for governmental activities on the Statement of Net Position		<u>\$ 8,459,758</u>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
**For the fiscal year ended September 30, 2021**  
(amounts in thousands)

	<b>MAJOR FUNDS</b>			
	<b>General</b>	<b>Countywide Special Purpose</b>	<b>Sales Tax Revenue</b>	<b>Intergovernmental Grants</b>
<b>Revenues:</b>				
Taxes - ad valorem property taxes	\$ 907,257	--	--	--
Taxes - fuel taxes	--	--	--	--
Taxes - discretionary sales surtaxes	--	152,316	152,320	--
Taxes - other	1,541	34	38,497	--
Licenses, permits, special assessments	624	62,873	--	--
Intergovernmental - state shared revenues	39,040	15,444	132,436	2,386
Intergovernmental - grants	6,251	--	--	104,933
Charges for services	143,961	9,121	--	252
Fines and forfeitures	7,078	564	--	--
Interest	1,459	409	82	218
Miscellaneous	7,937	7,384	--	3,835
<b>Total revenues</b>	<b>1,115,148</b>	<b>248,145</b>	<b>323,335</b>	<b>111,624</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	237,154	95,709	74,966	4,246
Public safety	615,960	15,633	--	31,488
Physical environment	27,852	1,970	--	4,496
Transportation	4,137	--	--	--
Economic environment	30,544	--	22,626	10,524
Human services	54,510	109,841	--	62,482
Culture and recreation	50,014	96	350	7
Capital outlay	53,870	3,159	--	3,234
<b>Debt service:</b>				
Principal	--	--	--	--
Interest and fiscal charges	--	--	--	--
<b>Total expenditures</b>	<b>1,074,041</b>	<b>226,408</b>	<b>97,942</b>	<b>116,477</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>41,107</b>	<b>21,737</b>	<b>225,393</b>	<b>(4,853)</b>
<b>Other financing sources (uses):</b>				
Transfers in	719,875	34,290	--	24,638
Transfers out	(702,284)	(16,078)	(197,378)	(11,668)
Face amount of long-term debt issued	--	--	--	--
Premiums on long-term debt issued	--	--	--	--
Sales of capital assets	3,483	--	--	--
<b>Total other financing sources (uses)</b>	<b>21,074</b>	<b>18,212</b>	<b>(197,378)</b>	<b>12,970</b>
<b>Net change in fund balances</b>	<b>62,181</b>	<b>39,949</b>	<b>28,015</b>	<b>8,117</b>
Fund balances, beginning of year	455,940	303,557	85,986	20,684
<b>Increase (decrease) in nonspendable fund balances</b>	<b>758</b>	<b>--</b>	<b>--</b>	<b>--</b>
<b>Fund balances, end of year</b>	<b>\$ 518,879</b>	<b>343,506</b>	<b>114,001</b>	<b>28,801</b>

The accompanying notes are an integral part of these financial statements.



**MAJOR FUNDS**

<b>County Transportation</b>	<b>Transportation Surtax Fund</b>	<b>Local Housing Assistance</b>	<b>COVID Relief</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
--	--	--	--	66,536	973,793
34,757	--	--	--	--	34,757
--	18,639	--	--	--	323,275
--	--	--	--	18,359	58,431
36,389	--	--	--	56,178	156,064
18,223	--	3,523	--	--	211,052
4,804	--	--	234,899	7,439	358,326
1,463	--	--	--	51,901	206,698
--	--	--	--	5,654	13,296
246	244	4	33	455	3,150
3,342	--	1,395	228	1,903	26,024
<u>99,224</u>	<u>18,883</u>	<u>4,922</u>	<u>235,160</u>	<u>208,425</u>	<u>2,364,866</u>
5,516	--	--	--	45,774	463,365
2	--	--	234,827	44,939	942,849
66	--	--	--	6,390	40,774
68,840	--	--	--	2,578	75,555
--	--	3,305	--	1	67,000
10	--	--	--	23	226,866
--	--	--	--	45,074	95,541
150,873	--	--	265	121,374	332,775
--	--	--	--	137,642	137,642
--	--	--	--	29,195	29,195
<u>225,307</u>	<u>--</u>	<u>3,305</u>	<u>235,092</u>	<u>432,990</u>	<u>2,411,562</u>
<u>(126,083)</u>	<u>18,883</u>	<u>1,617</u>	<u>68</u>	<u>(224,565)</u>	<u>(46,696)</u>
248,335	--	--	--	183,636	1,210,774
(29,479)	--	--	--	(254,369)	(1,211,256)
--	--	--	--	266,922	266,922
--	--	--	--	17,895	17,895
--	--	--	--	583	4,066
<u>218,856</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>214,667</u>	<u>288,401</u>
92,773	18,883	1,617	68	(9,898)	241,705
159,655	176,166	3,645	--	450,855	1,656,488
(1,377)	--	--	--	(6)	(625)
<u>251,051</u>	<u>195,049</u>	<u>5,262</u>	<u>68</u>	<u>440,951</u>	<u>1,897,568</u>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Reconciliation of the Statement of Revenues, Expenditures and**  
**Changes in Fund Balances of Governmental Funds to the Statement of Activities**  
**For the fiscal year ended September 30, 2021**  
**(amounts in thousands)**

Net change in fund balances reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	\$ 241,705
Differences between amounts reported on Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds and governmental activities reported on the Statement of Activities were as follows:	
Capital assets - related items	
Capital outlay expenditures represented an increase to capital assets on the Statement of Net Position.	332,775
Depreciation expense was a reduction of net position on the Statement of Activities.	(86,389)
Infrastructure preservation costs, which were included in capital outlay expenditures shown above, were not capitalized, so they decreased net position under the modified approach.	(49,142)
Library books under the capitalization threshold were included in capital outlay expenditures shown above, but were not capitalized. As a result it decreased net position on the Statement of Activities.	(1,956)
Non-capitalizable expenditures recorded as capital outlay in fund financial statements were reclassified to operating expenses in the Statement of Activities.	(942)
Contributions of infrastructure assets received from developers increased net position on the Statement of Activities.	84,432
Contributions of capital assets received from the Constitutional Officers, Planning Commission and others increased net position.	16
Book value of capital assets disposed was not reported in the fund financial statements, but was reported in the Statement of Activities. Therefore, the book value of assets disposed was a reduction of net position.	210
Book value of infrastructure assets disposed, which was reported as an expense, represented a reduction of net position.	3,665
Long-term liability-related items	
Proceeds from the issuance of new long-term debt were in "other financing sources" on the fund financial statements but did not increase net position on the Statement of Activities.	(284,817)
Repayments of long-term liabilities represented expenditures on the fund financial statements, but did not decrease net position on the Statement of Activities.	137,642
The decrease in net long-term debt due to amortization of premiums and discounts increased net position on the Statement of Activities.	6,383
The increase in net pension liability decreased net position on the Statement of Activities.	823,989
Less: decrease in internal service fund net pension liability included in figure above.	(4,066)
The net reduction in interest accruals and other interest related entries increased net position on the Statement of Activities.	(255)
The increase in compensated absences liabilities decreased net position on the Statement of Activities.	(1,117)
Less: decrease in internal service fund compensated absences included in the figure above	24
The increase in total OPEB liability decreased net position on the Statement of Activities.	(23,158)
Less: increase in internal service fund total OPEB liability	27
The increase in compensated absences liabilities of the Planning Commission and Metropolitan Planning Organization corresponded to an increase in the "due to other governmental units" on the Statement of Net Position.	(49)
Eliminations of inter-organizational items	
The operating gain incurred on transactions with business-type activities was eliminated for the Statement of Activities.	938
Revenues and receivables-related items	
Net decrease in net position of the Self-Insurance and Fleet Internal Service Funds decreased net position since it was reported in the governmental activities section of the Statement of Activities.	15,741
The decrease in delinquent taxes receivable had no effect on fund balance in the fund financial statements, but it decreased net position in the Statement of Activities.	(369)
Intergovernmental grant revenue recorded as unavailable revenues in the fund financials increased net position on the Statement of Activities.	(4,652)
Other reconciling items	
The increase in inventory and prepaid items on the fund financial statements decreased net position on the Statement of Activities.	(625)
The increase in deferred outflows increased net position on the Statement of Activities.	(110,154)
Add: decrease in internal service fund deferred outflows included in figure above.	603
The decrease in deferred inflows increased net position on the Statement of Activities.	(612,316)
Less: decrease in internal service fund deferred inflows included in the figure above.	3,032
Change in net position reported on the governmental portion of the Statement of Activities.	<u>\$ 471,175</u>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund (Budgetary Basis)**  
**For the fiscal year ended September 30, 2021**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance With</u> <u>Final Budget-</u> <u>Positive</u> <u>(Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes - ad valorem property taxes	\$ 950,500	950,500	907,257	(43,243)
Taxes - other	1,550	1,550	1,541	(9)
Licenses, permits, special assessments	575	575	624	49
Intergovernmental - state shared revenues	31,391	31,391	39,040	7,649
Intergovernmental - grants	1,499	2,253	1,983	(270)
Charges for services	131,175	131,240	138,391	7,151
Fines and forfeitures	6,933	6,933	7,078	145
Interest	2,002	2,002	1,459	(543)
Miscellaneous	4,685	4,690	7,921	3,231
Total revenues	<u>1,130,310</u>	<u>1,131,134</u>	<u>1,105,294</u>	<u>(25,840)</u>
Expenditures:				
Current:				
General government	264,588	261,416	234,712	26,704
Public safety	648,060	634,531	606,282	28,249
Physical environment	34,472	34,572	27,852	6,720
Transportation	6,470	6,470	4,137	2,333
Economic environment	81,507	81,507	30,544	50,963
Human services	70,600	70,600	54,531	16,069
Culture and recreation	54,312	54,317	50,014	4,303
Capital outlay	42,750	57,617	52,355	5,262
Total expenditures	<u>1,202,759</u>	<u>1,201,030</u>	<u>1,060,427</u>	<u>140,603</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(72,449)</u>	<u>(69,896)</u>	<u>44,867</u>	<u>114,763</u>
Other financing sources (uses)				
Transfers in	693,524	693,629	719,675	26,046
Transfers out	(679,154)	(685,050)	(702,284)	(17,234)
Sales of capital assets	125	125	3,386	3,261
Budgetary reserves	(273,902)	(270,664)	--	270,664
Budget allowance	(56,103)	(56,103)	--	56,103
Distribution of excess fees	(2,106)	(2,106)	(2,421)	(315)
Total other financing sources (uses)	<u>(317,616)</u>	<u>(320,169)</u>	<u>18,356</u>	<u>338,525</u>
Net change in fund balances	<u>(390,065)</u>	<u>(390,065)</u>	<u>63,223</u>	<u>453,288</u>
Fund balances, beginning of year	390,065	390,065	455,940	65,875
Increase (decrease) in nonspendable fund balances	--	--	758	758
Fund balances, end of year--budgetary basis	<u>\$ --</u>	<u>--</u>	<u>519,921</u>	<u>519,921</u>
To convert to GAAP basis:				
Add intergovernmental grant revenue			4,268	
Add contract related charges for services			5,570	
Increase miscellaneous revenues			16	
Increase general government expenditures			(2,421)	
Increase public safety expenditures			(9,678)	
Increase capital outlay			(1,515)	
Add transfers in from BOCC			200	
Add proceeds from the sale of capital assets			97	
Reduce distribution of excess fees			2,421	
Fund balances, end of year--GAAP basis			<u>518,879</u>	

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Countywide Special Purpose**  
**For the fiscal year ended September 30, 2021**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - discretionary sales surtaxes	\$ 115,598	115,598	152,316	36,718
Taxes - other	33	33	34	1
Licenses, permits, special assessments	54,718	54,717	62,873	8,156
Intergovernmental - state shared revenues	15,691	15,762	15,444	(318)
Intergovernmental - grants	100	100	--	(100)
Charges for services	9,319	9,319	9,121	(198)
Fines and forfeitures	689	689	564	(125)
Interest	923	922	409	(513)
Miscellaneous	6,024	6,024	7,384	1,360
Total revenues	203,095	203,164	248,145	44,981
Expenditures:				
Current:				
General government	56,348	122,125	95,709	26,416
Public safety	15,583	15,996	15,633	363
Physical environment	2,213	2,620	1,970	650
Human services	190,063	190,063	109,841	80,222
Culture and recreation	3,647	3,902	96	3,806
Capital outlay	7,738	7,550	3,159	4,391
Total expenditures	275,592	342,256	226,408	115,848
Excess (deficiency) of revenues over (under) expenses	(72,497)	(139,092)	21,737	160,829
Other financing sources (uses)				
Transfers in	33,019	33,029	34,290	1,261
Transfers out	(15,973)	(16,078)	(16,078)	--
Budgetary reserves	(248,060)	(171,869)	--	171,869
Budget allowance	(9,614)	(9,614)	--	9,614
Total other financing sources (uses)	(240,628)	(164,532)	18,212	182,744
Net change in fund balances	(313,125)	(303,624)	39,949	343,573
Fund balances, beginning of year	313,125	303,624	303,557	(67)
Fund balances, end of year	\$ --	--	343,506	343,506

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Sales Tax Revenue**  
**For the fiscal year ended September 30, 2021**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - discretionary sales surtaxes	\$ 115,598	152,853	152,320	(533)
Taxes - other	23,208	23,208	38,497	15,289
Intergovernmental - state shared revenues	105,071	105,071	132,436	27,365
Interest	260	259	82	(177)
Total revenues	244,137	281,391	323,335	41,944
Expenditures:				
Current:				
General government	58,672	76,857	74,966	1,891
Economic environment	19,407	23,407	22,626	781
Culture and recreation	901	901	350	551
Total expenditures	78,980	101,165	97,942	3,223
Excess (deficiency) of revenues over (under) expenses	165,157	180,226	225,393	45,167
Other financing sources (uses)				
Transfers in	1,022	1,022	--	(1,022)
Transfers out	(178,473)	(198,706)	(197,378)	1,328
Budgetary reserves	(38,479)	(38,581)	--	38,581
Budget allowance	(9,173)	(10,126)	--	10,126
Total other financing sources (uses)	(225,103)	(246,391)	(197,378)	49,013
Net change in fund balances	(59,946)	(66,165)	28,015	94,180
Fund balances, beginning of year	59,946	66,165	85,986	19,821
Fund balances, end of year	\$ --	--	114,001	114,001

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Intergovernmental Grants**  
**For the fiscal year ended September 30, 2021**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental - state shared revenues	\$ 3,314	5,690	2,386	(3,304)
Intergovernmental - grants	160,444	181,038	104,933	(76,105)
Charges for services	361	488	252	(236)
Interest	231	504	218	(286)
Miscellaneous	751	573	3,835	3,262
Total revenues	165,101	188,293	111,624	(76,669)
Expenditures:				
Current:				
General government	10,798	11,179	4,246	6,933
Public safety	31,227	50,266	31,488	18,778
Physical environment	7,429	8,107	4,496	3,611
Economic environment	36,287	42,426	10,524	31,902
Human services	98,449	103,505	62,482	41,023
Culture and recreation	--	--	7	(7)
Capital outlay	6,515	9,206	3,234	5,972
Total expenditures	190,705	224,689	116,477	108,212
Excess (deficiency) of revenues over (under) expenses	(25,604)	(36,396)	(4,853)	31,543
Other financing sources (uses)				
Transfers in	12,507	27,373	24,638	(2,735)
Transfers out	(11,571)	(11,675)	(11,668)	7
Budgetary reserves	(1,402)	(5,507)	--	5,507
Total other financing sources (uses)	(466)	10,191	12,970	2,779
Net change in fund balances	(26,070)	(26,205)	8,117	34,322
Fund balances, beginning of year	26,153	26,114	20,684	(5,430)
Fund balances, end of year	\$ 83	(91)	28,801	28,892

\*Budgeted in-kind expenditures and revenues did not offset each other creating fund balances in the Original and Final budgets.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**County Transportation**  
**For the fiscal year ended September 30, 2021**  
(amounts in thousands)

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes - fuel taxes	\$ 34,058	34,460	34,757	297
Licenses, permits, special assessments	11,523	11,524	36,389	24,865
Intergovernmental - state shared revenues	17,757	17,757	18,223	466
Intergovernmental - grants	7,551	16,728	4,804	(11,924)
Charges for services	20,228	20,228	1,463	(18,765)
Interest	467	737	246	(491)
Miscellaneous	130	6,370	3,342	(3,028)
Total revenues	<u>91,714</u>	<u>107,804</u>	<u>99,224</u>	<u>(8,580)</u>
Expenditures:				
Current:				
General government	6,481	6,481	5,516	965
Public safety	--	--	2	(2)
Physical environment	--	--	66	(66)
Transportation	80,977	81,940	68,840	13,100
Human services	--	--	10	(10)
Capital outlay	354,399	380,489	150,873	229,616
Total expenditures	<u>441,857</u>	<u>468,910</u>	<u>225,307</u>	<u>243,603</u>
Excess (deficiency) of revenues over (under) expenses	<u>(350,143)</u>	<u>(361,106)</u>	<u>(126,083)</u>	<u>235,023</u>
Other financing sources (uses)				
Transfers in	288,349	257,562	248,335	(9,227)
Transfers out	(7,771)	(30,338)	(29,479)	859
Budgetary reserves	(64,910)	(17,941)	--	17,941
Budget allowance	(4,196)	(4,196)	--	4,196
Total other financing sources (uses)	<u>211,472</u>	<u>205,087</u>	<u>218,856</u>	<u>13,769</u>
Net change in fund balances	(138,671)	(156,019)	92,773	248,792
Fund balances, beginning of year	138,671	156,019	159,655	3,636
Increase (decrease) in nonspendable fund balances	--	--	(1,377)	(1,377)
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>251,051</u>	<u>251,051</u>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Transportation Surtax Fund**  
**For the fiscal year ended September 30, 2021**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Taxes - discretionary sales surtaxes	\$ 87,666	87,666	18,639	(69,027)
Interest	115	115	244	129
Total revenues	87,781	87,781	18,883	(68,898)
Other financing sources (uses)				
Budgetary reserves	(254,205)	(254,205)	--	254,205
Budget allowance	(4,619)	(4,619)	--	4,619
Total other financing sources (uses)	(258,824)	(258,824)	--	258,824
Net change in fund balances	(171,043)	(171,043)	18,883	189,926
Fund balances, beginning of year	171,043	171,043	176,166	5,123
Fund balances, end of year	\$ --	--	195,049	195,049

The accompanying notes are an integral part of these financial statements.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Local Housing Assistance**  
**For the fiscal year ended September 30, 2021**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance With Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental - state shared revenues	\$ 4,074	13,114	3,523	(9,591)
Interest	5	--	4	4
Miscellaneous	1,886	803	1,395	592
Total revenues	5,965	13,917	4,922	(8,995)
Expenditures:				
Current:				
Economic environment	5,965	13,917	3,305	10,612
Total expenditures	5,965	13,917	3,305	10,612
Excess (deficiency) of revenues over (under) expenses	--	--	1,617	1,617
Net change in fund balances	--	--	1,617	1,617
Fund balances, beginning of year	--	--	3,645	3,645
Fund balances, end of year	\$ --	--	5,262	5,262

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**COVID Relief**  
**For the fiscal year ended September 30, 2021**  
**(amounts in thousands)**

	Budgeted Amounts		Actual Amounts	Variance With Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental - grants	\$ --	53,675	234,899	181,224
Interest	198	198	33	(165)
Miscellaneous	--	--	228	228
Total revenues	198	53,873	235,160	181,287
Expenditures:				
Current:				
Public safety	182,600	252,727	234,827	17,900
Capital outlay	6,938	513	265	248
Total expenditures	189,538	253,240	235,092	18,148
Excess (deficiency) of revenues over (under) expenses	(189,340)	(199,367)	68	199,435
Budgetary reserves	(1,035)	(233)	--	233
Net change in fund balances	(190,375)	(199,600)	68	199,668
Fund balances, beginning of year	190,375	199,600	--	(199,600)
Fund balances, end of year	\$ --	--	68	68

The accompanying notes are an integral part of these financial statements.



SM

**Hillsborough**  
**County** Florida

# HILLSBOROUGH COUNTY, FLORIDA

## Statement of Net Position

September 30, 2021

(amounts in thousands)

	<u>Business-Type Activities -- Enterprise Funds</u>			Governmental Activities -- Internal Service Funds
	<u>Water</u>	<u>Solid Waste</u>	<u>Totals</u>	
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 119,442	44,767	164,209	84,564
Investments	492,027	153,476	645,503	234,035
Accounts receivable, net	26,248	4,725	30,973	1,199
Accounts receivable, long-term, current portion	1,505	--	1,505	--
Interest receivable	1,114	358	1,472	545
Delinquent ad valorem taxes receivable	--	21	21	--
Due from other funds	16	2,011	2,027	3,850
Inventories	3,727	--	3,727	346
Prepaid items	1,614	309	1,923	3,735
Total unrestricted current assets	<u>645,693</u>	<u>205,667</u>	<u>851,360</u>	<u>328,274</u>
Restricted current assets:				
Cash and cash equivalents	12,505	3,404	15,909	--
Investments	--	5,624	5,624	--
Accounts receivable, net	95	--	95	--
Accounts receivable, long-term, current portion	16,231	--	16,231	--
Interest receivable	101	27	128	--
Total restricted current assets	<u>28,932</u>	<u>9,055</u>	<u>37,987</u>	<u>--</u>
Total current assets	<u>674,625</u>	<u>214,722</u>	<u>889,347</u>	<u>328,274</u>
Noncurrent assets:				
Cash and cash equivalents, restricted	24,036	--	24,036	--
Investments, restricted	42,730	6,044	48,774	--
Interest receivable, restricted	31	--	31	--
Due from other governments, restricted	2,539	--	2,539	--
Due from other funds, restricted	329	--	329	--
Capital assets (net of accumulated depreciation):				
Land	29,430	13,775	43,205	--
Buildings	374,567	28,919	403,486	9
Improvements other than buildings	780,521	110,253	890,774	562
Equipment	10,706	3,867	14,573	26,043
Intangibles	2,409	--	2,409	--
Construction in progress	124,778	13,312	138,090	--
Accounts receivable, long-term	121,554	--	121,554	--
Total noncurrent assets	<u>1,513,630</u>	<u>176,170</u>	<u>1,689,800</u>	<u>26,614</u>
Total assets	<u>2,188,255</u>	<u>390,892</u>	<u>2,579,147</u>	<u>354,888</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Refunding losses	2,234	703	2,937	--
Pensions	9,781	1,880	11,661	1,054
Purchase price in excess of book value	5,461	--	5,461	--
OPEB	1,240	225	1,465	131
Total deferred outflows of resources	<u>\$ 18,716</u>	<u>2,808</u>	<u>21,524</u>	<u>1,185</u>

The accompanying notes are an integral part of these financial statements.

**Business-Type Activities -- Enterprise Funds**

	<u>Water</u>	<u>Solid Waste</u>	<u>Totals</u>	<u>Governmental Activities -- Internal Service Funds</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	\$ 12,163	10,768	22,931	2,014
Accrued liabilities	3,363	632	3,995	444
Due to other funds	13	103	116	1,116
Unearned revenues	10	23,518	23,528	--
Deposits held	193	--	193	1,177
Insurance claims payable, current	--	--	--	26,910
Compensated absences, current	3,006	521	3,527	266
Other long-term debt, current	--	430	430	--
Total unrestricted current liabilities	<u>18,748</u>	<u>35,972</u>	<u>54,720</u>	<u>31,927</u>
Current liabilities payable from restricted assets:				
Accounts and contracts payable	1,586	2,387	3,973	--
Accrued interest payable	2,723	358	3,081	--
Deposits held	17,443	595	18,038	--
Bonds payable, current	7,070	5,715	12,785	--
Unearned revenues	110	--	110	--
Total current liabilities payable from restricted assets	<u>28,932</u>	<u>9,055</u>	<u>37,987</u>	<u>--</u>
Total current liabilities	<u>47,680</u>	<u>45,027</u>	<u>92,707</u>	<u>31,927</u>
Noncurrent liabilities:				
Insurance claims payable	--	--	--	15,580
Compensated absences payable	1,001	75	1,076	22
Bonds payable, net	486,877	95,745	582,622	--
Notes payable	--	10,600	10,600	--
Net pension liability	18,627	3,428	22,055	1,935
Total OPEB liability	3,700	642	4,342	381
Other long-term liabilities	--	44,756	44,756	--
Total noncurrent liabilities	<u>510,205</u>	<u>155,246</u>	<u>665,451</u>	<u>17,918</u>
Total Liabilities	<u>557,885</u>	<u>200,273</u>	<u>758,158</u>	<u>49,845</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pensions	29,684	5,435	35,119	3,175
OPEB	306	56	362	32
Total deferred inflows of resources	<u>29,990</u>	<u>5,491</u>	<u>35,481</u>	<u>3,207</u>
<b>NET POSITION</b>				
Net investment in capital assets	990,248	71,862	1,062,110	26,614
Restricted for:				
Bond covenants, renewal and replacement	18,891	--	18,891	--
Debt service	37,433	5,712	43,145	--
Grants and similar projects	492	--	492	--
Capital Projects	38,727	--	38,727	--
Unrestricted	533,305	110,362	643,667	276,407
Total net position	<u>\$ 1,619,096</u>	<u>187,936</u>		<u>303,021</u>
Adjustment to reflect the cumulative effect of the elimination of Internal Service Fund transactions related to Enterprise Funds			<u>1,660</u>	
Net position of business-type activities on the Statement on Net Position			<u>\$ 1,808,692</u>	

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**Proprietary Funds**  
**For the fiscal year ended September 30, 2021**  
(amounts in thousands)

	<u>Business-type Activities -- Enterprise Funds</u>			<u>Governmental Activities -- Internal Service Funds</u>
	<u>Water</u>	<u>Solid Waste</u>	<u>Totals</u>	
Operating revenues:				
Charges for services	\$ 302,163	135,002	437,165	223,347
Miscellaneous	--	--	--	3,221
Total operating revenues	<u>302,163</u>	<u>135,002</u>	<u>437,165</u>	<u>226,568</u>
Operating expenses:				
Personnel services	65,659	12,093	77,752	11,175
Contractual services	104,604	100,386	204,990	4,254
Fleet services	2,594	1,849	4,443	--
Repairs and maintenance	13,124	999	14,123	365
Utilities	14,375	1,515	15,890	130
Supplies	987	44	1,031	16
Landfill closure and post closure care	--	1,235	1,235	--
Depreciation and amortization	105,190	11,923	117,113	11,278
Costs of services provided	--	--	--	175,643
Other operating expenses	4,337	2,383	6,720	9,750
Pension expense (benefit)	(3,610)	(666)	(4,276)	(392)
OPEB expense (benefit)	(97)	(17)	(114)	(11)
Total operating expenses	<u>307,163</u>	<u>131,744</u>	<u>438,907</u>	<u>212,208</u>
Operating income (loss)	<u>(5,000)</u>	<u>3,258</u>	<u>(1,742)</u>	<u>14,360</u>
Nonoperating revenues (expenses):				
Interest revenue	9,414	331	9,745	433
Interest expense	(10,170)	(3,259)	(13,429)	--
Gain (loss) on disposal of capital assets	58	143	201	902
Other revenues	4,148	440	4,588	22
Other expenses	--	--	--	(24)
Total nonoperating revenues (expenses)	<u>3,450</u>	<u>(2,345)</u>	<u>1,105</u>	<u>1,333</u>
Income (loss) before contributions & transfers	<u>(1,550)</u>	<u>913</u>	<u>(637)</u>	<u>15,693</u>
Capital contributions	80,918	--	80,918	--
Transfers in	434	--	434	12,146
Transfers out	--	--	--	(12,098)
Change in net position	<u>79,802</u>	<u>913</u>	<u>80,715</u>	<u>15,741</u>
Net position, beginning of year	<u>1,539,294</u>	<u>187,023</u>		<u>287,280</u>
Net position, end of year	<u>\$ 1,619,096</u>	<u>187,936</u>		<u>303,021</u>
Adjustments to eliminate Internal Service Fund transaction related to Enterprise Funds:				
Reversal of prior year adjustment			(2,598)	
Current year adjustment			1,660	
Change in net position of business-type activities			<u>\$ 79,777</u>	

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the fiscal year ended September 30, 2021**  
(amounts in thousands)

	<u>Business-type Activities - Enterprise Funds</u>			<b>Governmental Activities -- Internal Service Funds</b>
	<u>Water</u>	<u>Solid Waste</u>	<u>Total</u>	
<b>Cash from operating activities:</b>				
Receipts from customers	\$ 301,167	140,061	441,228	1,177
Receipts from interfund charges for self insurance	--	--	--	128,507
Receipts from interfund charges for fleet management	--	--	--	37,471
Receipts from interfund charges for risk management	--	--	--	57,377
Payment to suppliers	(148,844)	(108,852)	(257,696)	(24,256)
Payments to employees	(64,996)	(11,940)	(76,936)	(11,148)
Cash paid for claims	--	--	--	(155,819)
Cash from (to) other sources	3,889	440	4,329	3,219
Net cash provided (used) by operating activities	<u>91,216</u>	<u>19,709</u>	<u>110,925</u>	<u>36,528</u>
<b>Cash from noncapital financing activities:</b>				
Payments from other funds and governmental entities	434	--	434	15,120
Payments to other funds and governmental entities	--	--	--	(15,072)
Net cash provided (used) by noncapital financing activities	<u>434</u>	<u>--</u>	<u>434</u>	<u>48</u>
<b>Cash from capital and related financing activities:</b>				
Proceeds from bonds and notes	188,718	10,600	199,318	--
Capital contribution	103,071	--	103,071	--
Acquisition/construction of capital assets	(97,956)	(10,835)	(108,791)	(10,388)
Principal paid on capital debt	(28,435)	(5,440)	(33,875)	--
Interest paid on capital debt	(11,070)	(4,733)	(15,803)	--
Proceeds from sale of assets	268	500	768	944
Net cash provided (used) by capital and related financing activities	<u>154,596</u>	<u>(9,908)</u>	<u>144,688</u>	<u>(9,444)</u>
<b>Cash from investing activities:</b>				
Proceeds from sales and maturities of investments	323,421	99,562	422,983	140,765
Purchase of investment securities	(521,176)	(107,181)	(628,357)	(163,869)
Interest and dividends received	10,474	639	11,113	828
Net cash provided (used) by investing activities	<u>(187,281)</u>	<u>(6,980)</u>	<u>(194,261)</u>	<u>(22,276)</u>
Net change in cash and cash equivalents	58,965	2,821	61,786	4,856
Cash and cash equivalents, beginning of year	<u>97,018</u>	<u>45,350</u>	<u>142,368</u>	<u>79,708</u>
Cash and cash equivalents, end of year	<u><u>155,983</u></u>	<u><u>48,171</u></u>	<u><u>204,154</u></u>	<u><u>84,564</u></u>
Classified as:				
Current Assets	119,442	44,767	164,209	84,564
Restricted Assets	36,541	3,404	39,945	--
Total cash and cash equivalents, end of year	<u><u>\$ 155,983</u></u>	<u><u>48,171</u></u>	<u><u>204,154</u></u>	<u><u>84,564</u></u>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the fiscal year ended September 30, 2021**  
(amounts in thousands)

	<u>Business-type Activities - Enterprise Funds</u>			<b>Governmental Activities -- Internal Service Funds</b>
	<u>Water</u>	<u>Solid Waste</u>	<u>Total</u>	
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities</b>				
Operating (loss) income	\$ (5,000)	3,258	(1,742)	14,360
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:				
Depreciation and amortization expense	105,190	11,923	117,113	11,278
Miscellaneous revenues (expenses)	3,889	440	4,329	(2)
Changes in assets, liabilities, deferred outflows and deferred inflows				
(Increase) decrease in accounts receivable	(1,883)	640	(1,243)	--
(Increase) decrease in due from other funds/governments	109	(371)	(262)	2,356
(Increase) decrease in inventories and prepaids	(44)	149	105	(297)
(Increase) decrease in deferred outflows	5,577	1,026	6,603	604
Increase (decrease) in accounts and contracts payable	(8,779)	(1,825)	(10,604)	439
Increase (decrease) in accrued and other liabilities	300	1,312	1,612	3
Increase (decrease) in unearned revenues	36	4,658	4,694	--
Increase (decrease) in compensated absences payable	363	77	440	24
Increase (decrease) in insurance claims payable	--	--	--	7,593
Increase (decrease) in net pension liability	(37,536)	(6,909)	(44,445)	(4,066)
Increase (decrease) in total OPEB liability	252	46	298	27
Increase (decrease) in deposits	742	131	873	1,177
Increase (decrease) in deferred inflows	28,000	5,154	33,154	3,032
Net cash provided (used) by operating activities:	<u>\$ 91,216</u>	<u>19,709</u>	<u>110,925</u>	<u>36,528</u>
<b>Noncash investing, capital, and financing activities:</b>				
Capital asset contributions	\$ 26,038	--	26,038	--
Amortization of Tampa Bay Water deferred gain	269	--	269	--
Disposal of capital assets at book value	(210)	(357)	(567)	(42)
Amortization of bond premiums/discounts	1,925	1,540	3,465	--
Acquisition/construction of capital assets included in accounts and contracts payable	3,336	2,528	5,864	--
Total supplemental data:	<u>\$ 31,358</u>	<u>3,711</u>	<u>35,069</u>	<u>(42)</u>

The accompanying notes are an integral part of these financial statements.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement Fiduciary Net Position -- Custodial Funds**  
**September 30, 2021**  
(amounts in thousands)

	<u>Total Custodial Funds</u>
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents	\$ 146,308
Investments	1,708
Accounts receivable, net	2,788
Interest receivable	<u>4</u>
 Total assets	 <u><u>150,808</u></u>
 <b>LIABILITIES</b>	
Current liabilities:	
Accounts and contracts payable	3,361
Due to other governmental units	103,112
Deposits held	<u>246</u>
 Total liabilities	 <u><u>106,719</u></u>
 <b>NET POSITION</b>	
Restricted for:	
Individuals, organizations, and other governments	<u>44,089</u>
Total net position	<u><u>\$ 44,089</u></u>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Changes in Fiduciary Net Position**  
**Custodial Funds**  
**For the fiscal year ended September 30, 2021**  
(amounts in thousands)

	<u><b>Total Custodial Funds</b></u>
<b>Additions:</b>	
Collected for individuals, organizations, and other governments	\$ 6,193,947
Miscellaneous	<u>191,565</u>
Total additions	<u><u>6,385,512</u></u>
<b>Deductions:</b>	
Distributed to individuals, organizations, and other governments	6,191,329
Other trust activities	<u>176,575</u>
Total deductions	<u><u>6,367,904</u></u>
Net increase(decrease) in fiduciary net position	<u><u>17,608</u></u>
Net position, beginning of year	--
Restatement for implementation of GASB 84	<u>26,481</u>
Net position, beginning of year as restated	<u><u>26,481</u></u>
Net position, end of year	<u><u>\$ 44,089</u></u>

The accompanying notes are an integral part of these financial statements.



**Hillsborough**  
**County** Florida

## COMPONENT UNITS

**Housing Finance Authority of Hillsborough County** – To account for the general fund of the Housing Finance Authority of Hillsborough County (Authority). The purpose of this Authority is to encourage the investment of private capital in, and the construction of, residential housing for low and moderate income families through public financing. Bonds issued by the Authority are special obligations of the Authority payable solely from revenues, receipts and resources of the Authority pledged under a related trust indenture. These bonds do not constitute a debt, liability, general or moral obligation or pledge of the faith or credit of the Authority, Hillsborough County, the state of Florida or any of its political subdivisions. Accordingly, the Authority has determined that the obligations of its bond programs should not be presented in the Authority's financial statements.

**Hillsborough Metropolitan Planning Organization** – To account for the revenues and expenditures of the Hillsborough Metropolitan Planning Organization (MPO). The MPO is a transportation policy-making board mandated by federal and state law and establishes priorities to meet short-term (next five years) and long-term (twenty years or more) multi-modal transportation needs for the cities of Tampa, Temple Terrace and Plant City as well as unincorporated Hillsborough County.

**Hillsborough County City-County Planning Commission** – To account for the revenues and expenditures of the Hillsborough County City-County Planning Commission. The Planning Commission performs long-range comprehensive planning and makes recommendations to the County and city governments concerning the orderly growth and development of Hillsborough County.

# HILLSBOROUGH COUNTY, FLORIDA

## Statement of Net Position

### Component Units

**September 30, 2021**

(amounts in thousands)

	Housing Finance Authority	MPO	Planning Commission	Total
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 11,471	--	--	11,471
Investments	734	--	--	734
Accounts receivable, net	154	--	--	154
Interest receivable	2	--	--	2
Due from other governmental units	--	4,957	807	5,764
Prepaid items	26	--	--	26
<b>Total unrestricted current assets</b>	<b>12,387</b>	<b>4,957</b>	<b>807</b>	<b>18,151</b>
Restricted current assets:				
Investments	527	--	--	527
<b>Total restricted current assets</b>	<b>527</b>	<b>--</b>	<b>--</b>	<b>527</b>
<b>Total current assets</b>	<b>12,914</b>	<b>4,957</b>	<b>807</b>	<b>18,678</b>
Noncurrent assets:				
Restricted noncurrent assets:				
Notes and loans receivable	10,198	--	--	10,198
Other assets	26	--	--	26
<b>Total restricted noncurrent assets</b>	<b>10,224</b>	<b>--</b>	<b>--</b>	<b>10,224</b>
<b>Total assets</b>	<b>23,138</b>	<b>4,957</b>	<b>807</b>	<b>28,902</b>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	53	--	10	63
Accrued liabilities	--	--	275	275
Due to other governmental units	20	--	1	21
Deposits held	93	--	--	93
Compensated absences, current	--	64	520	584
<b>Total unrestricted current liabilities</b>	<b>166</b>	<b>64</b>	<b>806</b>	<b>1,036</b>
Noncurrent liabilities:				
Other long-term liabilities	91	--	--	91
<b>Total noncurrent liabilities</b>	<b>91</b>	<b>--</b>	<b>--</b>	<b>91</b>
<b>Total liabilities</b>	<b>257</b>	<b>64</b>	<b>806</b>	<b>1,127</b>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Accumulated increases in fair value of hedging derivatives	26	--	--	26
<b>Total deferred inflows of resources</b>	<b>26</b>	<b>--</b>	<b>--</b>	<b>26</b>
<b>NET POSITION</b>				
Restricted for:				
Renewal and replacement	5,009	--	--	5,009
Grants and similar projects	321	7	1	329
Statute/ordinance enable projects	--	4,886	--	4,886
Unrestricted	17,525	--	--	17,525
<b>Total net position</b>	<b>\$ 22,855</b>	<b>4,893</b>	<b>1</b>	<b>27,749</b>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Activities**  
**Component Units**  
**For the fiscal year ended September 30, 2021**  
(amounts in thousands)

	Program Revenues				Net (Expense) Revenue, and Changes in Net Position			
	Expenses	Charges for Services	Operating Grants and Contributions	Restricted Interest	Housing Finance Authority	MPO	Planning Commission	Totals
<b>Housing Finance Authority</b>								
General government	\$ 24	--	--	--	(24)	--	--	(24)
Economic environment	643	981	680	28	1,046	--	--	1,046
Total Housing Finance Authority	<u>667</u>	<u>981</u>	<u>680</u>	<u>28</u>	<u>1,022</u>	<u>--</u>	<u>--</u>	<u>1,022</u>
<b>MPO</b>								
General government	--	--	7	--	--	7	--	7
Total MPO	<u>--</u>	<u>--</u>	<u>7</u>	<u>--</u>	<u>--</u>	<u>7</u>	<u>--</u>	<u>7</u>
<b>Planning Commission</b>								
General government	5,449	1,248	4,202	--	--	--	1	1
Total Planning Commission	<u>5,449</u>	<u>1,248</u>	<u>4,202</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>1</u>	<u>1</u>
Total component units	<u>\$ 6,116</u>	<u>2,229</u>	<u>4,889</u>	<u>28</u>	<u>1,022</u>	<u>7</u>	<u>1</u>	<u>1,030</u>
<b>General revenues:</b>								
Discretionary sales taxes					--	467	--	467
Investment earnings					--	6	--	6
Miscellaneous					844	--	--	844
Total general revenues					<u>844</u>	<u>473</u>	<u>--</u>	<u>1,317</u>
Change in net position					1,866	480	1	2,347
Net position, beginning of year					20,989	4,413	--	25,402
Net position, end of year					<u>\$ 22,855</u>	<u>4,893</u>	<u>1</u>	<u>27,749</u>

The accompanying notes are an integral part of these financial statements.

# HILLSBOROUGH COUNTY, FLORIDA

## Notes to Financial Statements

### Note 1 Summary of Significant Accounting Policies

The financial statements of the Hillsborough County, Florida reporting entity (County) have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The County's more significant accounting policies are described below.

#### A. Financial Reporting Entity

Hillsborough County is a political subdivision of the state of Florida. It is guided by an elected Board of County Commissioners (BOCC), which is governed by Florida Statutes and a home-rule charter enacted by the voters. In addition, there are five elected Constitutional Officers: the Clerk of Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector. The BOCC and the Constitutional Officers together comprise the *Hillsborough County primary government*.

As required by GAAP, these financial statements cover the *Hillsborough County reporting entity*, which includes the Hillsborough County primary government as well as its component units. Component units are legally separate entities for which the primary government is financially accountable. The following criteria determines whether an entity is a component unit of the reporting entity:

The definition of the reporting entity is based primarily on the concept of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of the separate organization's governing body and either is able to impose its will on that organization or there is the potential for the organization to provide specific financial benefits to, or specific financial burdens on, the primary government. A primary government is financially accountable for governmental organizations that are fiscally dependent on it and also meet a financial benefit or a burden relationship criterion.

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects, activities of, or the level of services performed or provided by the organization. A financial benefit or burden relationship exists if the primary government is entitled to the organization's resources; is legally obligated or has otherwise assumed the obligations to finance the deficits of, or provide financial support to, the organization; or is obligated in some manner for the debt of the organization.

Some organizations are included as component units because of their fiscal dependency on the primary government. An organization is fiscally dependent on the primary government if it is unable to adopt its own budget, levy taxes, set rates or charges, or issue bonded debt without approval by the primary government. In addition, any entity for which the primary government is not financially accountable, but for which exclusion would cause the primary government's financial statements to be misleading, should be included as a component unit.

Based on the criteria specified above, the Hillsborough County reporting entity includes only discretely presented component units at September 30, 2021.

#### Blended Component Unit

Component units that meet the criteria for blended presentation would be reported in a manner similar to that of the primary government itself. Accordingly, the data of blended component units would be presented as a part of the primary government throughout this report. The County did not have any blended component units during fiscal year 2021.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Discretely Presented Component Units**

Component units that meet the criteria for discrete presentation in accordance with GASB Statement No. 61 are presented in a separate component units column in the government-wide financial statements in order to clearly distinguish the balances and transactions of these component units from those of the primary government. The component units listed below are discretely presented and are identified as *component units* throughout this report. The component units are presented as governmental fund types.

**Housing Finance Authority of Hillsborough County**

The purpose of the Housing Finance Authority of Hillsborough County (HFA) is to use public financing to encourage private investment in, and construction of, residential housing for low and moderate income families. The HFA is a discretely presented component unit because the BOCC appoints the members of the HFA governing body and because the BOCC is able to impose its will on the HFA. The County Ordinance which created the HFA provides that the BOCC may remove members of the HFA's governing body without cause, and may change the structure, organization, or activities of the HFA, including terminating the HFA. The HFA does not have a financial benefit/ burden relationship with the BOCC. Bonds issued by the HFA are special obligations of the HFA payable solely from revenues, receipts and resources of the HFA pledged under related trust indentures. These bonds do not constitute a debt, liability, general or moral obligation or pledge of the faith or credit of the HFA, Hillsborough County, the state of Florida or any of its political subdivisions. This debt meets the definition of conduit debt and should not be presented in the Hillsborough County financial statements. Accordingly, the HFA has determined that the obligations of its bond programs should not be presented in the HFA's basic financial statements.

**Hillsborough Metropolitan Planning Organization**

The Hillsborough Metropolitan Planning Organization (MPO) is a transportation policy-making board mandated by federal and state law. The MPO is directly responsible for making sure federal and state dollars spent on existing and future transportation projects and programs are based on a continuing, cooperative and comprehensive transportation planning process. Committed to meaningful public engagement throughout this process, the MPO is responsible for establishing priorities to meet short-term (next five years) and long-term (twenty years or more) multi-modal transportation needs for the cities of Tampa, Temple Terrace and Plant City as well as unincorporated Hillsborough County. The MPO is legally separate. The BOCC appoints only five of the sixteen members of the MPO governing body, which does not represent a voting majority. The MPO is not fiscally dependent on the BOCC, nor does it have a financial benefit or burden relationship with the BOCC. For example, the BOCC is not legally entitled to, and does not access the MPO's resources. In addition, the BOCC is not legally obligated to, and has not otherwise assumed the obligation to, finance any deficits or debts of the MPO. However, the MPO is discretely presented because it would be misleading to exclude the MPO due to the large amount of transportation improvement surtax proceeds received starting in fiscal year 2019, and because County Ordinance 19-20 requires the MPO's transportation improvement surtax-related expenditures to be audited by an independent accountant.



# HILLSBOROUGH COUNTY, FLORIDA

## Notes to Financial Statements

### Hillsborough County City-County Planning Commission

The Hillsborough County City-County Planning Commission (PC) performs long-range comprehensive planning and makes recommendations to the County and city governments concerning the orderly growth and development of Hillsborough County. The PC is legally separate. The BOCC appoints only four of the ten members of the PC's governing body, which does not represent a voting majority. However, the PC is a component unit of the BOCC because the PC is fiscally dependent on the primary government for its funding and there is a financial benefit/burden relationship with the BOCC. The BOCC provides the budget for PC operations and owns the assets purchased using BOCC funding. In addition, the PC cannot have a deficit because it is not possible for expenditures to exceed the budget unless additional budget is authorized by the BOCC. As a result, the PC is a component unit of the Hillsborough County primary government. The PC is reported as a discretely presented component unit because it provides services to the cities of Tampa, Temple Terrace, and Plant City, in addition to the primary government.

### Additional Information on Discretely Presented Component Units

Separate financial statements are not prepared for the PC or MPO, but financial data including budget and actual comparisons may be obtained from:

County Finance Department, County Center, 12<sup>th</sup> Floor,  
P.O. Box 1110, Tampa, Florida 33601-1110

Financial statements of the discretely presented HFA, including budget and actual comparisons, may be obtained directly from that entity. For a nominal photocopying charge, the HFA financial statements may also be obtained from:

Board of County Commissioner Records  
P.O. Box 1110, Tampa, Florida 33601-1110

### Related Organizations

The BOCC appoints a voting majority of the governing bodies of certain entities for which the County is not financially accountable. These entities are classified as related organizations. In accordance with governmental accounting standards, related organizations are excluded from the financial reporting entity, but their relationships with the County are disclosed.

Hillsborough County Hospital Authority (HCHA) was created to operate a hospital. Although the BOCC appoints a voting majority of the HCHA's governing body, the BOCC does not have the ability to impose its will on the HCHA, nor does it have a financial/benefit burden relationship with the HCHA. The HCHA has the autonomous authority to establish its own budget, set rates for medical services, and issue its own revenue bonds. The outstanding debt of the HCHA is not an obligation of the County.

Arts Council of Hillsborough County (AC) was created for developing and promoting the performing and visual arts in Hillsborough County. The BOCC appointed a voting majority of the AC's governing body, but each appointment was made only from a list of candidates nominated by the existing governing body of the AC. The BOCC did not have the ability to impose its will on the AC, nor did it have a financial benefit/burden relationship with the AC. The AC had the autonomous authority to set fees and issue its own debt. The outstanding debt of the AC was not an obligation of the County. On October 1, 2021 the Arts Council of Hillsborough county was dissolved and its functions were absorbed by the BOCC.

The Hillsborough County Industrial Development Authority (IDA) was created to finance or refinance industrial capital projects. The BOCC appoints the board members of the IDA. The BOCC does not have the ability to impose its will on the IDA, nor does it have a financial/benefit burden relationship with the IDA. The IDA is neither financially accountable to, nor fiscally dependent on, the BOCC.

# HILLSBOROUGH COUNTY, FLORIDA

## Notes to Financial Statements

### Tampa Bay Water Joint Venture

On May 1, 1998, the member governments of the West Coast Regional Water Supply Authority (WCRWSA) reorganized the WCRWSA in accordance with Section 30, Chapter 97-160, Laws of Florida, and Chapter 373, Florida Statutes. The purpose of the reorganization was to meet the region's current and future water supply requirements. The reorganization also resulted in a new forty-year master regional water supply contract and interlocal governance agreement. The WCRWSA was dissolved and a new organization named Tampa Bay Water (TBW) was created. The new regional water supply agreement became effective on September 29, 1998 to coincide with TBW's issuance of Series 1998A and 1998B Utility System Revenue Bonds.

A joint venture is a legal entity resulting from a contractual arrangement that is governed by two or more participants in which the participants retain either an ongoing financial interest or an ongoing financial responsibility. The County is one of six participants governing Tampa Bay Water and has an ongoing contractual responsibility to purchase water solely from TBW.

TBW sets water rates to produce sufficient revenue from the participants to meet its operating costs and debt service requirements. TBW's audited financial statements for the fiscal year ended September 30, 2021 may be obtained from:

Director of Finance and Administration  
Tampa Bay Water  
2575 Enterprise Road  
Clearwater, Florida 33763-1102

### B. Basic Financial Statements

The County's Basic Financial Statements contain three components: government-wide financial statements, fund financial statements, and notes to the financial statements.

**Government-wide financial statements** The government-wide financial statements provide an overview of the County's financial position using the accrual basis of accounting, which is similar to the accounting used by private-sector businesses. The government-wide financial statements include not only the County itself (the primary government), but also its component units, the legally separate entities for which the County is financially accountable. The Statement of Net Position presents information on all of the assets, deferred outflows of financial resources, liabilities and deferred inflows of financial resources of the County as a whole. The difference between "assets and deferred outflows of resources" and "liabilities and deferred inflows of resources" is reported as net position. Changes in net position may serve as an indicator of whether the financial position of the County is improving or deteriorating. The Statement of Activities presents information showing how the County's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the statement of activities will have cash flows in future fiscal periods. For example, uncollected taxes are shown as revenues although cash receipts will occur in the future. Unused vacation leave is recorded as an expense even though related cash outflows will occur in the future. See Note 1.L., *Deferred Outflows of Resources and Deferred Inflows of Resources*, for more information.

The government-wide financial statements show a distinction between activities that are supported primarily by taxes and intergovernmental revenues (governmental activities) and activities that are intended to recover all or most of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation functions. The business-type activities of the County include the Water Enterprise and Solid Waste Enterprise operations.

Program revenues include charges for services, operating grants and contributions, capital grants and contributions, and restricted interest earnings. The charges for services category encompasses revenues from licenses and permits, fines and forfeitures, and special assessments, as well as charges for service transactions. Restricted interest is interest related to specific programs within business-type activities.

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

Revenue and expense transactions respectively, for services provided by the internal service funds to other funds, were not eliminated in the government-wide statement of activities so that amounts in the applicable functions would not be distorted. The government-wide financial statements are presented as if the internal service activities took place in governmental activities. As a result internal service fund assets, liabilities, revenues, and expenses were added to the applicable governmental activities. Internal service fund transactions between the governmental activities and business-type activities were eliminated. Any revenues and expenditures remaining after eliminations, are presented in the governmental activities columns of the government-wide financial statements.

Administrative overhead charges are allocated in BOCC accounting records using a “cost allocation plan.” For example, the costs of Management and Budget, Procurement Services, Facilities Management, Human Resources, Administrative Services, County Attorney, and other “indirect” activities are allocated to benefiting functions. Such administrative overhead charges are removed, except for costs allocated to business-type activities.

**Fund financial statements** A *fund* is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, and other finance-related provisions. All of the County’s funds may be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds** Most of the County’s basic services are reported in governmental funds, which focus on how money or other spendable financial resources flow into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County’s general governmental operations and the basic services it provides. The measurement focus is based upon determination of changes in financial position. Governmental fund information helps determine whether financial resources that can be spent in the near future to finance the County’s programs have increased or decreased. The Balance Sheet – Governmental Funds is followed by a reconciliation to the Statement of Net Position and the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds is followed by a reconciliation to the Statement of Activities. The following is a description of the County’s major governmental funds:

The **General Fund** is the County’s primary operating fund. It is used to account for all financial resources of the general government except those required to be accounted for in other funds. The General Fund is subdivided into the following categories: Countywide, Unincorporated Area, Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections, and Clerk of Circuit Court.

The **Countywide Special Purpose Revenue Fund** is used to account for special purpose revenues used to provide services for residents throughout the County, including expenditures of a discretionary sales surtax for a healthcare program for low-income residents.

The **Sales Tax Revenue Fund** is used to account for the 5% tourist development tax designated for the promotion of tourism in the County, the local government half-cent sales tax, the discretionary sales surtax for infrastructure (Community Investment Tax), and state shared revenues, which are transferred to other funds for various program expenditures.

The **Intergovernmental Grants Fund** is used to account for federal, state, local governmental or non-governmental grants and state shared revenues for programs including aging services, children’s services, social services, public assistance, housing, and capital projects.

The **County Transportation Fund** is used to account for motor fuel taxes, state revenue sharing, and various grant funds designated to finance road and street construction, maintenance, and other transportation projects.

The **Transportation Improvement Surtax Projects Fund** is used to account for activity associated with a voter-initiated and approved ballot measure which amended the Hillsborough County Charter, which levies a one percent discretionary sales surtax for transportation improvements as authorized by Sections 212.054 and 212.055, Florida Statutes, a Circuit Court ruling, Interlocal agreements and County Ordinance 19-20. This fund specifically accounts for the transportation surtax revenue distributed to the BOCC. The transportation surtax revenue to the Hillsborough Metropolitan Planning Organization (MPO), a discretely presented component unit, is recorded by the MPO. Transportation Surtax requirements are subject to change as court rulings are issued. See Note 19, Subsequent Events, for more information.

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

The **Local Housing Assistance Program Fund** is used to account for State Housing Initiatives Partnership (SHIP) program revenues received from the state of Florida. This program makes loans to low and moderate income persons, first time home buyers, builders and others for funding home purchases, new home construction, existing home renovation, and for the payment of matching funds needed to obtain grants.

The **COVID Relief Fund** is used to account for Coronavirus Aid, Relief, and Economic Security Act (CARES Act) and American Rescue Plan 3 Act monies received from the Federal Government. These Acts provide assistance for workers, families, small businesses, and state and local governments.

“Other Governmental Funds” is a summarization of all nonmajor governmental funds, which are shown separately in the “Combining and Individual Fund Statements and Schedules” Section.

The County maintains two different types of **Proprietary Funds**. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its Water Enterprise Fund and Solid Waste Enterprise Fund operations. Both of these operations are considered to be major proprietary funds of the County. Internal service funds are used to accumulate and allocate costs internally among the County’s other functions. The County uses internal service funds to account for Self-Insurance, Fleet Management, and Risk Management programs. These programs are included within governmental activities in the government-wide financial statements because they predominantly benefit governmental rather than business-type functions. The three internal service funds are combined into a single column on the proprietary fund financial statements. In proprietary funds, operating revenues and expenses are distinguished from nonoperating revenues and expenses. Operating revenues and expenses are those transactions related to a proprietary fund’s principal ongoing operations. Operating revenues consist of charges for services. Operating expenses include such items as personnel and contractual services, costs of services provided, and depreciation on capital assets. Nonoperating revenues and expenses are those transactions that are not directly related to a proprietary fund’s principal activities. Nonoperating revenues and expenses include grants, investment earnings, and interest expense. The County’s two major proprietary funds are described below:

The **Water Enterprise Fund** is used to account for the operations of the water and wastewater system in the unincorporated areas of the County. Water and wastewater fees are determined annually by rate studies and are set at levels to recover the expenses of operations, including debt service, in a manner similar to private business enterprises. Activities necessary to provide water and wastewater service are accounted for in this fund, including customer service, engineering, operations, and maintenance.

The **Solid Waste Enterprise Fund** is used to account for countywide solid waste management operations. Refuse generated in the unincorporated areas of the County is collected by franchised and non-franchised collectors serving residential and commercial customers and by private companies serving their own customers. Refuse tipping fees are reviewed annually and are set at levels sufficient to recover operating and debt service expenses. The Solid Waste Fund also owns and operates landfills and monitors closed landfills.

**Fiduciary funds** are used to account for resources held for the benefit of parties outside the primary government. Fiduciary funds are specifically used for purposes such as: holding non-commitment bond proceeds and related bonds payable liabilities of the reclaimed water improvement units and capacity assessment units which are not obligations of Hillsborough County and the Clerk of Circuit Court’s tax accounts; forfeited bond accounts, fines and forfeiture accounts. Custodial funds are fiduciary funds used to account for assets that the County holds on behalf of others as their agent. Fiduciary funds are not included in the government-wide financial statements because the resources of these funds are not available to support County programs.

# HILLSBOROUGH COUNTY, FLORIDA

## Notes to Financial Statements

### Reconciling Government-wide Financial Statements to Fund Financial Statements

The differences between the government-wide financial statements and the fund financial statements are identified in the following sections of the Basic Financial Statements: Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position – Governmental Activities; Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities; the reconciliation at the bottom of the Balance Sheet, Proprietary Funds; and the reconciliation at the bottom of the Statement of Revenues, Expenses, and Changes in Net Position, Proprietary Funds.

### C. Measurement Focus and Basis of Accounting

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the types of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (assets and deferred outflows of resources less liabilities and deferred inflows of resources). The basis of accounting indicates the timing of transactions or events for recognition in the financial statements. For example, under the accrual basis of accounting, transactions are recognized when the transactions take place, whereas on the cash basis of accounting, transactions are recognized when cash is received or paid.

The proprietary fund financial statements, fiduciary funds and the government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. The governmental fund financial statements are presented using the current financial resources measurement focus and modified accrual basis of accounting. The custodial fund financial statements are presented using the accrual basis of accounting.

With the economic resources measurement focus, all assets and liabilities as well as all deferred outflows and inflows of resources associated with the operation of these funds are included on the balance sheet. With the accrual method of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. Government-wide financial statements and proprietary fund financial statements show increases (revenues) and decreases (expenses) in net position, regardless of when the related cash flows take place.

Governmental fund financial statements are presented using the current financial resources and the modified accrual basis of accounting. With this measurement focus, only current assets, current liabilities and any applicable deferred outflows or inflows of resources are generally included on the balance sheet. Operating statements of these funds show increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, that is, when they become both measurable and available to pay liabilities of the current period. Revenues not considered available are recorded as *unavailable revenue*, a deferred inflow of resources. See Note 1.L., *Deferred Outflows of Resources and Deferred Inflows of Resources*, for more information. Expenditures are recorded when a liability is incurred, regardless of when the related cash flow takes place, except for (a) unmatured interest on general long-term debt (b) pension and OPEB obligations, (c) claims and judgments, and (d) compensated absences, which are recorded when due.

In applying the susceptible to accrual concept to intergovernmental revenues, there are essentially two types of revenues. In one, money must be expended for specific purposes or projects before any intergovernmental revenues will be received by the County; therefore, revenues are recognized based on the timing of expenditures incurred. In the other, intergovernmental revenues are virtually unrestricted and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met.

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

The availability period used for revenue recognition under the modified accrual basis of accounting is as follows: Property taxes are recognized as revenue in the fiscal year for which taxes are levied, provided they are collected within 60 days after fiscal year-end. Special assessments are recorded as revenue in the year the payments are due, provided they are collected within 60 days after fiscal year-end. Investment earnings such as interest revenues are recorded as earned and available. Fire Rescue billings are recognized as revenue if expected to be collected within 120 days. Intergovernmental grant revenues are recognized when eligibility requirements are met and related amounts are available from grantors if expected to be collected within 180 days. Certain other revenues such as sales taxes and state shared revenues are recognized as revenues if expected to be received within 60 days. Certain other miscellaneous revenues are recorded as revenues when received because they are generally not measurable until actually received.

#### **D. Use of Estimates**

The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### **E. GASB Statements**

The County adopted the following Governmental Accounting Standards Board (GASB) Statements during the fiscal year ended September 30, 2021:

##### *GASB Statement No. 84, Fiduciary Activities*

Issued in January 2017, this Statement improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The adoption of GASB Statement No. 84 resulted in a restatement in the Clerk of the Circuit Court and Sheriff Financial Statements as well as the addition of Note 18 to the financial statements. See Note 18 for additional information regarding the restatement.

##### *GASB Statement No. 98, The Annual Comprehensive Financial Report*

Issued in October 2021, this Statement establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. The adoption of Statement No. 98 did not impact the County's financial position or results in operations.

The County will implement new GASB Pronouncements no later than the required effective date. The following GASB Pronouncements have been issued, but are not in effect for the County as of September 30, 2021.

##### *GASB Statement No. 87, Leases*

Issued in June 2017, this Statement is to improve the accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The Statement establishes a single model for lease accounting based on the foundational principle that leases are financing's of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The County will implement this Statement for fiscal year ending September 30, 2022. Management is still evaluating the impact of the adoption of this Statement on the County's financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

*GASB Statement No. 90, Majority equity interest - An amendment of GASB Statements No. 14 and No. 61*

Issued in August 2018, the Statement was issued to improve the consistency and comparability of reporting a government's majority equity interest in a legal separate organization and to improve the relevance of financial statement information for certain component units. The County will implement this Statement for fiscal year ending September 30, 2022. Management is still evaluating the impact of the adoption of this Statement on the County's financial statements but does not expect it to be significant.

*GASB Statement No. 91, Conduit Debt Obligations*

Issued in May 2019, this Statement is to improve the accounting and financial reporting for conduit debt obligations for governments. This Statement's objective is to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. Statement No. 91 clarifies the existing definition of conduit debt obligations; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The County will implement this Statement beginning with fiscal year ending September 30, 2023. The adoption of Statement No. 91 is not expected to impact the County's financial position or results of operations.

*GASB Statement No. 92, Omnibus 2020.*

Issued in January 2020, this Statement addresses various accounting issues including: the modification of the effective date of Statement No. 87; reporting of intra-entity transfers of assets between a primary government and a component unit defined benefit pension plan or defined benefit OPEB plan; the applicability of certain GASB statements to reporting assets accumulated for pension and OPEB; the applicability of certain requirements of Statements No. 84; and measurements of liabilities and assets, if any, related to asset retirement obligations in a government acquisition. The change in the effective date for GASB Statement No. 87 was immediate and the other provisions are effective for the County beginning with fiscal year ending September 30, 2022. Management is currently evaluating the impact of the adoption of this Statement on the County's financial statements.

*GASB Statement No. 93, Replacement of Interbank Offered Rates*

Issued in March 2020, this Statement addresses the global reference rate reform and the ceasing of LIBOR as the end of 2021. Under this Statement, governments are required to amend to replace financial instruments for the purpose of replacing LIBOR with other reference rates, by either changing the reference rate or adding or changing fallback provisions related to the reference rate. This Statement will be effective for the County beginning with its fiscal year ending September 30, 2022. Management is currently evaluating the impact of the adoption of this Statement on the County's financial statements.

*GASB Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements*

Issued in March 2020, this Statement addresses issues related to public-private and public-public partnership arrangements. This Statement establishes the definitions of Public-Private Partnerships, Public-Public Partnerships, and Availability Payment Arrangements and provides uniform guidance on accounting and financial reporting for transactions that meet those definitions. This Statement will enhance the decision usefulness of a government's financial statements by requiring governments to report assets and liabilities related to Public-Public Partnerships's consistently and disclose important information about Public-Public Partnership transactions. This Statement will be effective for the County beginning with its fiscal year ending September 30, 2023. Management is currently evaluating the impact of the adoption of this Statement on the County's financial statements.

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

#### GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*

Issued in May 2020, this Statement is to improve the accounting and financial reporting for subscription-based information technology arrangements (SBITs) by governments. This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset – an intangible asset – and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payment, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. This Statement will be effective for the County beginning with its fiscal year ending September 30, 2023. Management is currently evaluating the impact of the adoption of this statement of the County's financial statement but does not expect it to have a significant effect on its financial statements.

#### GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans - an amendment of GASB Statements No. 14 and No. 84, and supersession of GASB Statement No. 32*

Issued in June 2020, this Statements objectives are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. Objectives (1) and (2) of this Statement are effective immediately for the County and did not impact the County's financial position or results in operation. Objective (3) of this Statement will be effective for the County beginning with its fiscal year ending September 30, 2022. The adoption of Statement No. 97 is not expected to impact the County's financial position or results of operations.

## **F. Cash, Cash Equivalents and Investments**

Cash consists of checking and savings accounts, collectively designated as cash deposits. Cash deposits are carried at cost. For purposes of financial statement presentation, cash equivalents are highly liquid investments with maturities of three months or less from date of purchase.

The County deposits cash in qualified public depositories. The deposits are insured by the Federal Deposit Insurance Corporation and/or secured by the multiple financial institution collateral pool established under Chapter 280, Florida Statutes. In accordance with these statutes, qualified public depositories are required to pledge eligible collateral in varying percentages. Any losses to public depositors are covered by applicable deposit insurance, by the sale of pledged securities, and by assessments against other qualified public depositories, if necessary.

County Ordinance 08-6 and Section 218.415, Florida Statutes, authorize the County to invest in obligations of the US government, its agencies and instrumentalities, and certain other investments. Investments are stated at fair value. More information is provided in Note 3, *Deposits and Investments*.

The County follows GASB Statement No. 72, *Fair Value Measurement and Application*. GASB Statement No. 72 covers determining fair value measurement for certain investments and disclosures related to all fair value measurements. See Note 3, *Deposits and Investments*, for more information on GASB Statement No. 72 as well as GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**G. Accounts Receivable**

All trade and other receivables are shown net of an allowance for uncollectible amounts. Receivables are analyzed for their collectability based on the terms and conditions of agreements, as well as current economic conditions and consideration of the creditors ability to pay. In addition to those receivables specifically identified as uncollectible, a general allowance is established for receivables older than one year.

**H. Unbilled Utility Service Receivables**

Billings to water and wastewater customers are generally based on metered consumption, which is determined at various dates each month. At fiscal year-end, \$12.1 million of unbilled receivables are recorded and revenue is recognized in the Water Enterprise Fund based on estimated water consumption since the last billing cycle.

**I. Inventories and Prepaid Items**

Inventories are valued at of cost (using the first-in, first-out or average cost methods). The cost of inventories or prepaid items in all enterprise funds are recorded as an expense at the time individual inventories or prepaid items are consumed (consumption method). The cost of inventories in all governmental funds are recorded as expenditures at the time individual inventories are purchased (purchase method). Inventories on hand in governmental funds at fiscal year-end are reported as assets on the balance sheet. The amount held in inventory and prepaid charges if applicable, is shown as nonspendable fund balance on the fund financial statements because these amounts may not be spendable during the current period.

**J. Capital Assets**

Property, plant, and equipment, and infrastructure assets (such as roads, sidewalks, bridges, and drainage systems), are reported in the applicable governmental or business-type activities columns of the government-wide Statement of Net Position. Except for intangible assets described later in this note, capital assets are defined as those assets with an initial, individual cost of over \$1,000. Capital contributions are recorded at their acquisition value after the receipt of the asset and formal acceptance by the BOCC. Depreciation is calculated using the straight-line method over estimated useful lives ranging from 5 to 50 years for buildings, 10 to 35 years for improvements other than buildings, and greater than 1 year up to 10 years for equipment. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Infrastructure assets are not depreciated since the County has an asset management system in place and has made a commitment to preserve infrastructure assets at or above the condition levels set by the BOCC. See Infrastructure Condition and Maintenance Data section (required supplementary information after the Notes to the Financial Statements) for more information.

All capital assets, associated with Solid Waste Enterprise, Water Enterprise and Internal Service Funds are recorded and depreciated within the applicable enterprise or internal service funds. However, capital assets associated with Governmental Funds are not recorded in the respective governmental fund. The capital assets of the governmental activities and business-type activities are presented in the Governmentwide Statement of Net Position.

The County follows GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*. Intangible assets are assets that lack physical substance, are non-financial in nature, and have initial useful lives of over one year. Intangible assets under GASB Statement No. 51 include easements and internally or externally generated software, but exclude investments, capital leases, or purchase price in excess of book value (goodwill). Intangible assets are capitalized and treated like capital assets for accounting purposes, but are amortized rather than depreciated. The County uses a capitalization threshold of \$5,000 for intangible assets.

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

There are three stages involved in internally generated software. The *preliminary project* stage includes conceptual formulation, surveying the existence of needed technology, evaluation of alternatives, and final selection of alternatives for the development of the software. The *application development* stage includes designing the software, including configuration and interfaces, coding, installation to hardware, and testing, including the parallel processing phase. The *post-implementation/operation* stage includes training and software maintenance. Only application development stage costs are capitalized as intangible assets. Preliminary project stage costs and post-implementation stage costs are expensed. Data conversion is considered a part of the application development stage only to the extent it is necessary to make the software operational, that is, in a condition for use. Otherwise, data conversion is considered a post-implementation/operation stage activity. Purchased software is handled like internally generated software.

GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*, was implemented prospectively, so only intangible assets acquired or generated on or after October 1, 2009 are capitalized. During fiscal year 2021, the County capitalized \$6,133,000 and \$1,533,000 of software in the governmental activities and business type activities, respectively, and also capitalized easements of \$134,000 in the governmental activities.

In the governmental fund financial statements, the costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures. Capital assets are not shown on the governmental fund balance sheets. In the proprietary fund financial statements, the costs associated with the acquisition or construction of capital assets are recorded as increases in capital assets. See Note 6, *Capital Assets*, for more information.

#### **K. Restricted Assets**

Restricted assets represent amounts set aside for debt service, construction, operating and maintenance, and renewal, replacement and improvements under the terms of outstanding bond agreements and regulatory requirements. Bond construction accounts include bond proceeds available for design and construction of capital projects. The debt service accounts contain principal and interest amounts required for payments due within one year. The bond reserve accounts contain the maximum amount of principal and interest requirements pursuant to bond resolutions. The operating and maintenance accounts, renewal, replacement and improvement accounts also contain amounts required by bond resolutions to be set aside.

#### **L. Deferred Outflows of Resources and Deferred Inflows of Resources**

Deferred outflows of resources represent a consumption of net assets that applies to future period(s) and so will not be recognized as an outflow of resources (expense or expenditure) until then. The Hillsborough County primary government has several items that qualify for reporting in this category. One item is the loss on refunding resulting from the difference in the carrying value of refunded debt and its reacquisition price. This amount is amortized using the effective-interest method in the government-wide and proprietary fund financial statements over the shorter of the life of the old bonds or the life of the new bonds. At September 30, 2021, the Hillsborough County Primary Government had \$5,765,000 of unamortized bond refunding losses that were reported as deferred outflows of resources. The County had five pension-related items that qualified as deferred outflows of resources. These items total to \$226,153,000 for Governmental Activities and \$11,661,000 for Business-Type Activities at September 30, 2021. See Note 8, *Employee Retirement Plans*, for more information. OPEB related deferred outflows amounted to \$54,797,000 for Governmental Activities and \$1,465,000 for Business-Type Activities as of September 30, 2021. See Note 9, *Other Post Employment Benefits (OPEB)*, for more information. The County also had deferred outflow of resources for purchase price of utility systems in excess of book value in the Water Enterprise Fund. These items had a balance of \$5,461,000 at September 30, 2021 reported in Business-Type Activities. For fiscal year 2021, purchase price in excess of book value (goodwill) of \$395,000 was amortized to operating expense and included in "depreciation and amortization" in the proprietary fund financial statements.

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

The Housing Finance Authority Component Unit had “hedging derivatives” of \$26,000 reported as deferred inflow of resources. See Note 1.AA., *Derivative Instruments*, for more information.

Deferred inflows of resources represent acquisition of resources that apply to future reporting period(s) and will not be recognized as an inflow of resource (revenue) until then. The County had pension and OPEB-related items that qualify as deferred inflows of resources. These items total to \$647,542,000 for Governmental Activities and \$35,481,000 for Business-Type activities at September 30, 2021. See Note 8, *Employee Retirement Plans* and Note 9, *Other Post Employment Benefits (OPEB)*, for more information.

#### **M. Compensated Absences**

In accordance with GASB Statement No. 16, *Accounting for Compensated Absences*, the County accrues a liability for compensated absences, as well as certain other salary-related costs associated with the payment of compensated absences. The County’s compensated absences liability at September 30, 2021 consisted of accruals for vacation, sick leave and personal time off (PTO). Vacation leave is accrued as a liability as the benefits are earned by employees. Sick leave is also accrued as a liability as the benefits are earned by employees, but only to the extent that it is probable that the County will compensate employees for the benefits through cash payments at termination, such as retirements. Vacation and sick leave apply to all employees at the County other than the Clerk. PTO is a combined leave benefit that Clerk employees can use for either sick and/or vacation time. PTO is accrued as a liability as benefits are earned, similar to vacation time.

Hillsborough County Human Resources Policies and Procedures state that sick leave termination payments are to be made under two conditions. Compensation for employees in “Plan A” includes a sick leave payment at termination for all hours of sick time accrued up to 480 hours and half of the sick time accrued over 960 hours. Compensation for employees in “Plan B” includes a sick leave payment at termination if any of the employee’s sick leave hours accrued at February 2, 1997 remain unused, with payment only for sick time hours accrued up to 480 hours and half of the sick time hours accrued over 960 hours. A liability is recorded for each employee who has a termination payment under Plan A or Plan B. Employees in Plan B hired after February 2, 1997, will not receive a sick leave payment at termination, so no liability is recorded for these employees.

The compensated absences liability also includes other salary-related costs incrementally associated with the payment of compensated absences such as the County’s share of Social Security and Medicare taxes. The entire compensated absences liability, both short-term and long-term portions, is recorded in the government-wide financial statements and the separate proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of an employee resignation or retirement.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**N. Conduit Debt Obligations**

The County's conduit debt obligations are certain limited-obligation revenue bonds or similar debt instruments issued for the specific purpose of providing capital financing for a specific third party, who is solely responsible for repayment of the bonds, that is not a part of the County's financial reporting entity. Although conduit debt obligations bear the name of a non-County related organization, neither the County nor the related organization has an obligation for such debt. See Note 7.J., *Non-Commitment Conduit Debt Obligations*, for more information.

**O. Landfill Closure and Postclosure Care Costs**

In accordance with governmental accounting standards, the County, as a municipal solid waste landfill owner, records a current expense and the related long-term liability for certain future landfill closure and postclosure care costs for landfills accepting solid waste. The portion of these future costs currently recognized is based on the amount of landfill capacity consumed as of the balance sheet date. The County also records the current estimated liability for remediation and monitoring costs for landfills that closed on or before October 9, 1991. More information on these expenses and related long-term liabilities is shown in Note 14, *Accounting for Municipal Solid Waste Landfill Costs*.

**P. Deferred Losses on Debt Refundings, and Original Issue Discounts and Premiums**

In the government-wide financial statements and proprietary fund financial statements, there are several situations where amounts are amortized to interest expense. When losses are incurred from issuing new debt to refund outstanding debt, they are presented as deferred outflows of resources. Original issue discounts are reported as deductions from the principal balance of long-term bonds. Conversely, original issue premiums are reported as additions to the principal balance of long-term bonds.

Deferred refunding losses, original issue premiums and discounts are amortized using the effective interest method and reported as a component of interest expense on the governmentwide and proprietary fund Statements of Activities. The amortization period is the remaining life of either the old debt or the new debt, whichever is shorter. During fiscal year 2021, deferred refunding losses, and original issue discounts and premiums amortized were, in total, a reduction of \$5,333,000 for governmental activities and a reduction of \$3,845,000 for business-type activities as shown in the following chart.

<i>(Amounts in Thousands)</i>	<b>Deferred Refunding Loss</b>	<b>Original Issue Discount</b>	<b>Original Issue Premium</b>	<b>Total Amortized to Interest</b>
Governmental activities	\$ 1,049	4	(6,386)	(5,333)
Business-type activities	367	1	(4,213)	(3,845)
Totals	<u>\$ 1,416</u>	<u>5</u>	<u>(10,599)</u>	<u>(9,178)</u>

**Q. Self-Insurance**

The County has self-insurance internal service funds maintained by the BOCC and Sheriff. These self-insurance funds include both *risk management* and *employee group health insurance* activities.

Risk management deals with risks related to workers' compensation, and general and automotive liability. The County is substantially self-insured for workers' compensation claims as permitted by Florida law. The BOCC is self-insured for workers' compensation claims up to a maximum of \$650,000 per occurrence for regular employees and \$1,000,000 for firefighters, with unlimited excess coverage above the self-insurance cap. The Sheriff is self-insured for workers' compensation claims up to a maximum of \$500,000 per occurrence with unlimited excess coverage above the self-insurance cap. The County is also self-insured against general liability and automotive claims with limited liability per Section 768.28, Florida Statutes, of \$200,000 per person and \$300,000 per occurrence. Negligence claims in excess of the statutory limits can only be recovered through certain federal lawsuits or acts of the Florida Legislature.

## **HILLSBOROUGH COUNTY, FLORIDA**

### **Notes to Financial Statements**

The County also provides a group health insurance plan for its employees and their eligible dependents. The County has an employee group health self-insurance plan in order to account for and finance its uninsured risks of loss. Under this plan, the County is self-insured for up to \$550,000 per person annually. Stop-loss insurance was purchased to cover an unlimited lifetime amount per person above the \$550,000 per person deductible.

Based on actuarial estimates, liabilities have been established in the self-insurance fund for claims reported but not paid, and incurred but not reported. In addition, premiums charged to customer departments are recorded as revenues in the self-insurance fund and as insurance assessment expenditures in the customer departments. See Note 13 for more information on the Self-Insurance Fund and the actuarially determined claims liabilities.

#### **R. Employee Retirement Plans**

With a few exceptions, all full-time and part-time employees working for the County in regularly established positions are members of the Florida Retirement System (FRS), a multiple-employer cost-sharing public employee retirement system administered by the state of Florida. The governmentwide Statement of Net Position and Proprietary Fund Financial Statements present the County's proportionate shares of the net pension liabilities associated with the retirement plans offered by the Florida Retirements System. The County follows GASB Statement No. 68, *Accounting and Financial Reporting for Pensions, an amendment of GASB Statement No. 27 and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date; an amendment of GASB Statement No. 68*. See Note 8, *Employee Retirement Plans*, for more information. GASB Statements 68 and 71 cover the measurement of the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense for the retirement plans offered. The County follows GASB Statement No. 82, *Pension Issues, and an amendment of GASB Statements No. 67, No. 68, and No. 73*. This statement provides for covered payroll to be used in required supplemental information.

#### **S. Other Postemployment Benefits (OPEB)**

The County provides health-related benefits to retirees and certain former employees through a limited stipend to offset the cost of health insurance for regular retirees from ages 62 to 65 and to special risk retired employees from ages 55 to 65. This monthly stipend is \$10 for each year of service up to a maximum benefit of \$300 per month for Sheriff retirees and surviving spouses or \$5 for each year of service up to a maximum benefit of \$150 per month for all other County retirees. In addition the County is deemed to provide an "implicit subsidy" because Florida Statute 112.0801 requires governments to allow retirees and certain former employees to obtain healthcare at the same "group rates" that current employees are charged.

The County follows GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. See Note 9, *Other Postemployment Benefits (OPEB)*, for more information.

#### **T. Use of Restricted Versus Unrestricted Net Position**

Net position represents the residual interest in the County's assets and deferred outflows of resources after liabilities and deferred inflows of resources are deducted and consists of three components: net investment in capital assets, restricted, and unrestricted net position. Net investment in capital assets includes capital assets, net of accumulated depreciation, reduced by outstanding debt incurred to acquire, construct, or improve those capital assets, excluding unexpended debt proceeds. The restricted category represents the balance of assets restricted for general use by external parties (creditors, grantors, contributors, or laws or regulations of other governments) or imposed by law through constitutional provisions or enabling legislation. Unrestricted net position consists of the net position not meeting the definition of either of the other two components. When both restricted and unrestricted net position are available, it is the County's policy that restricted resources are used first if appropriate.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**U. Interfund Transfers In and Out**

In the Statement of Activities, interfund activity, such as transfers in and out as well as transfers within the Internal Service Funds and within the Governmental Activities category, is eliminated. Interfund activity between Governmental and Business-type activities is not eliminated. Interfund services provided and used between functions are not eliminated because removing interfund services used would distort the functional expenses presented in the Statement of Activities. Except for intrafund activity between the BOCC and Constitutional Officers within the General Fund, intrafund activity in the fund financial statements was eliminated. Intrafund activity between the Constitutional Officers and the BOCC was significant and necessary for effective presentation. See Note 11, *Interfund Transfers In and Out*, for details.

**V. Purchase Price in Excess of Book Value**

During fiscal year 2004, the County's Water Enterprise Fund recorded goodwill of \$10,155,000 related to the purchase of four independent water and wastewater franchise providers. Goodwill represented the excess of the total price paid compared to the fair value of the tangible capital assets acquired. Through these transactions, the Water Enterprise Fund added over 4,700 customers. The goodwill was scheduled for straight-line amortization over thirty years. Effective with fiscal year 2015, the County implemented GASB Statement No. 69, *Government Combinations and Disposals of Government Operations*. As a result of that statement, newly acquired "purchase price in excess of book value" (the new name for "goodwill") was required to be reported as a deferred outflow of resources rather than as an intangible capital asset. "Purchase price in excess of book value" that was present prior to fiscal year 2015 continued to be reported as an intangible capital asset.

**W. Pollution Remediation Obligations**

The County follows GASB Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*. This GASB standard requires the recognition of a liability when any of the following events occur: (a) The government is compelled to take remediation action because of imminent danger to public health, welfare, or the environment. (b) The government is in violation of a pollution-prevention-related permit or license under state or federal law. (c) The government is named, or evidence indicates that it will be named, by a regulator as a responsible party or potentially responsible party for remediation. (d) The government is named, or evidence indicates that it will be named, in a lawsuit to compel the government to participate in remediation. (e) The government commences, or legally obligates itself to commence, cleanup activities or monitoring or operation and maintenance of the remediation effort. During fiscal year 2021, the County had no pollution remediation obligations.

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

#### **X. Fund Balance Reporting and Governmental Fund-Type Definitions**

The County follows GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This GASB Statement clarifies governmental fund balance classifications and fund-type definitions. Fund balances are classified either as non-spendable or as spendable. Spendable fund balances are further classified in a hierarchy based on the extent to which there are external and internal constraints on the spending of these fund balances. These classifications are described as follows:

Non-spendable fund balances include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. At the County, inventories and prepaid items fall in this category.

Spendable fund balances are classified based on a hierarchy of the County's ability to control the spending of these fund balances.

- *Restricted* fund balances are fund balances constrained for specific purposes which are externally imposed by either creditors, grantors, contributors, or laws or regulations, or imposed by law through constitutional provisions or enabling legislation. Examples include debt service, grant programs and projects, federal and state law, impact fees, Hillsborough Health Care, and other purposes.
- *Committed* fund balances are fund balances constrained for specific purposes imposed by the government's own governing bodies, which consist of the Board of County Commissioners and the five Constitutional Officers. Committed fund balances are formally established, modified, or rescinded by County ordinances enacted by the Board of County Commissioners.
- *Assigned* fund balances are fund balances intended to be used for specific purposes, but are neither restricted nor committed. The BOCC has not delegated its authority to other parties. However, when the BOCC adopts resolutions, associated fund balances are shown as assigned because resolutions are at a level of authority lower than County Ordinances. The County had assigned fund balances because the BOCC adopted resolutions for capital project budgets, major maintenance or repair project budgets, and other purposes.
- *Unassigned* fund balance is the residual positive fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed, or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances.

The County uses restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents/contracts prohibiting this, such as grant agreements requiring dollar for dollar spending. In addition, the County uses committed prior to assigned fund balances and assigned fund balances prior to unassigned fund balances.

#### **Y. Tax Abatements**

The County follows GASB Statement No. 77, *Tax Abatement Disclosures*. Under this statement, the County discloses the nature of its tax abatement programs and amounts paid to qualified participants. See Note 17, *Tax Abatements*, for more information.

#### **Z. Subsequent Events**

In accordance with GASB Statement No. 56, *Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards*, the County has, while preparing this annual financial report, evaluated events occurring after the balance sheet date through April 29, 2022, which is the date this report was available to be issued. See Note 19, *Subsequent Events*, for more information.

# HILLSBOROUGH COUNTY, FLORIDA

## Notes to Financial Statements

### AA. Derivative Instruments

The County is committed to following GASB Statement No. 53, Accounting and Financial Reporting for Derivative Instruments, and GASB Statement No. 64, Derivative Instruments, if derivative contracts are used by the County in the future. During fiscal year 2021, the Hillsborough County primary government had no derivatives requiring recognition, measurement, or disclosure.

The Housing Finance Authority of Hillsborough County component unit had four mortgage backed security forward sales contracts at September 30, 2021, which were considered derivatives. The fair value of these derivatives, which were effective hedges with a fair value of \$26,000, was reported as deferred inflows of resources with a corresponding other asset for on the statement of net position.

### Note 2 Budgetary Accounting

Florida Statutes, requires each county to prepare, approve, adopt, and execute an annual budget, for such funds as required by law, sound financial practice, or GAAP. The budget controls the levy of taxes and the expenditures of money for County purposes. County funds have annually appropriated budgets, meaning that their budgets are established annually. Chapter 129, Florida Statutes, requires that budgetary controls be established at the fund level, and provides that it is unlawful to expend more than is budgeted in a fund, and in no instance may expenditures exceed total appropriations. The Constitutional Officers and component units exercise budgetary control at a legal level of control, which is at the fund level. The legal level of control is that level of detail at which the governing body must approve expenditures or transfers which exceed appropriated amounts. The BOCC exercises budgetary control at a legal level of control, which is at the fund, department, and character level. A character is a category such as personnel services, operating expenditures, capital outlay, debt service, or grants and aids. A separate *Supplemental Budget Versus Actual Expenditures Report for the Fiscal Year Ended September 30, 2021* has been prepared to present the data of the BOCC at its legal level of control for funds with annually appropriated budgets.

During a fiscal year the BOCC may amend its adopted budget. These amendments provide supplemental appropriations in a fund and department to meet operational requirements resulting from: unanticipated circumstances; error corrections; or the need to expend new funds received from grant awards, contributions, insurance recoveries or bond/loan proceeds. During fiscal year 2021, supplemental appropriations to the BOCC budget, excluding Component Units, were approximately \$734,646,000 or 9.4% of the originally adopted budget, compared to supplemental appropriations of 7.6% during the prior year. Some of these supplemental appropriations were due to a variety of reasons including the adjustment of estimated fund balances to actual fund balances where advisable and grant awards received on or after October 1, 2020.

At the end of the fiscal year, the appropriations of annually adopted budgets lapse. Budget amendments may be used to reduce appropriations in cases where actual revenues are anticipated to fall short of original estimates. The intent of the County is to establish a revised budget that provides for the use of available funds where permitted by law.

The County uses encumbrance accounting in governmental funds. Encumbrances represent commitments for future expenditures, based on purchase orders or contracts issued, where the goods or services have been ordered but have not been received. Encumbrances are used to help ensure that the sum of actual expenditures and commitments for future expenditures do not exceed the total level of appropriations authorized. Encumbrances do not constitute expenditures or liabilities because no resources are expended until the goods or services are received.

County budgets are prepared on a basis of accounting consistent with GAAP except for the budget of the General Fund, which is partly prepared on a basis of accounting that differs from GAAP. In the Sheriff portion of the General Fund specifically, there are differences between the budgetary basis of accounting and GAAP in the treatment of grants and contract revenues and related expenditures. On a budgetary basis, cost-reimbursement type grant revenues, contract-related charges for services, and associated expenditures are netted. On a GAAP basis, revenues and expenditures from these grants and contracts are presented at gross amounts in the financial statements.

Florida Statutes require entities that receive property appraisal and tax collection services to pay commissions to the Property Appraiser and Tax Collector, respectively. In addition, Florida Statutes require any unused money to be returned at year-end to the entities that paid these commissions. On the budgetary basis, distributions of excess fees paid to governmental entities outside of the County's reporting entity are shown as other financing uses and caused a negative variance on the budgetary basis in the General Fund for fiscal year 2021 because distributions exceeded appropriations.



## **HILLSBOROUGH COUNTY, FLORIDA**

### **Notes to Financial Statements**

With the Property Appraiser and Tax Collector portions of the General Fund, there are differences between the budgetary basis of accounting and GAAP in the treatment of excess fee distributions to governmental entities outside of the County's reporting entity. On a budgetary basis, distributions of excess fees through these two funds are reported as other financing uses. On a GAAP basis, these distributions are reported as expenditures because there is a reduction in the net financial resources of the County. The negative variance was not unfavorable because it represented the return of savings from Property Appraiser and Tax Collector operations.

Actual results of operations of the Sheriff, Property Appraiser, and Tax Collector are presented as portions of the General Fund and are reported on a GAAP basis in the Statement or Schedules of Revenues, Expenditures and Changes in Fund Balances. These funds, however, are presented on a budgetary basis on the Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual.

The Sheriff's Child Protective Investigations Fund, Inmate Welfare Fund, Misdemeanor Probation Services Fund, Communication 911 Fund, BOCC Special Projects Fund, and the Supervisor's Grant Fund did not have legally adopted budgets. Therefore, these funds do not have Nonmajor Special Revenue Funds or Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual. Reconciliation's of the fund balance as reported on the budgetary basis to the fund balance reported on the GAAP basis are presented on the face of the applicable statements or schedules on the budgetary basis.

The General Fund was \$17,234,000 over budget in transfers out primarily because residual funds sent back to the BOCC at year-end are not budgeted or are budgeted very conservatively. The Sheriff, Supervisor of Elections, Tax Collector, Property Appraiser and Clerk returned \$25,167,000, \$2,798,000, \$19,983,000, \$445,000 and \$6,121,000 in residual funds and/or excess fees, respectively.

The County's legal level of control is at the fund, department and character level. The budget and actual statements and schedules are presented at a function level. There were over budget conditions at the function level in the following funds, created when a certain function was budgeted, but actual expenditures were recorded in another function: The Intergovernmental Grants Fund was \$7,000 over budget in culture and recreation expenditures. The County Transportation Fund was \$2,000, \$66,000 and \$10,000 over in public safety, physical environment and human services expenditures, respectively. Even though there was a difference in the function budgeted versus the function actually charged, the expenditures are within the legal level of control at the fund, department and character level.

There were similar over budget conditions that did not violate the legal level of control in the following nonmajor funds: The Library Special Revenue Fund was \$822,000 over budget in general government expenditures because an attrition savings adjustment of \$(502,000) was budgeted in the general government function and the actuals were posted in the culture and recreation function. Similarly, \$320,000 of operating expenditures were posted to the general government function, but budgeted in the culture and recreation function. Even though there was a difference in the function budgeted versus the function actually charged, the expenditures are within the legal level of control at the fund, department and character level.

### **Note 3            Deposits and Investments**

#### **A. Deposits**

At September 30, 2021, the total of the carrying amounts of the County's deposits (unrestricted and restricted) was \$213,974,000 and the total of the bank balances was \$235,590,000. The County's deposits consisted of demand deposits, and money market accounts. The bank balances are fully insured by federal deposit insurance and/or secured by the multiple financial institution collateral pool established under the "Florida Security for Public Deposits Act," Chapter 280, Florida Statutes. Cash in excess of the operating requirements of each fund are pooled and invested by the County in a variety of deposits and investments with the objectives of optimizing safety, liquidity, and yield, in that order. Earnings from pooled investments are allocated to each of the funds based on the average daily cash equity balance of each fund or as prescribed by BOCC resolution. Amounts that may not be commingled in accordance with certain bond resolutions or other agreements are invested outside the investment pool. For the component units which are in the County reporting entity figures shown above, the carrying amounts and bank balances were both \$11,471,000.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**B. Investments**

In accordance with GASB Statement 31, *Accounting and Financial Reporting for Certain Investments and External Investment Pools*, investments are carried and reported at fair value, except for investments in qualifying pools, certificates of deposits and money market funds, which are reported at amortized cost as described later in this note. Fair value is the amount at which an investment could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale. If quoted market prices are available, they are used to determine fair value. For investments in open-end mutual funds, amortized cost is determined by the fund's current share price. Investments made by the County (unrestricted and restricted) are summarized in the following table. The investments are classified by investment category and show fair value, modified duration in years, and credit rating. All investment income, including changes in the fair value of investments, is reported as a part of interest revenue in the financial statements.

Investments	(Amounts in Thousands)		Fair Value Level	Modified Duration In Years	Credit Ratings
	Primary Government	Component Units			
<b>Fair Value</b>					
U.S. treasury securities	\$ 1,924,726	--	2	1.1	AA+/A-1+ (b)
U.S. government agency (GNMA)	-	201	2	n/a, 17.0 (a)	AA+/A-1+ (b)
U.S. government sponsored agency securities	457,770	326	2	2.0, n/a (a)	AA+/A-1+ (b)
Corporate notes	28,567	--	2	1.4	AA/AA+/AAA
Municipal bonds	32,585	--	2	2.2	AA
Subtotal	2,443,648	527			
<b>Amortized Cost</b>					
State Board of Administration (SBA):					
Florida PRIME	707,760	--	--	0.13 (c)	AAAm
Certificates of deposit	--	734	--	n/a	unrated
Open-end money market mutual funds	78,577	11,153	--	0.1, 0.1 (a)	AAAm, unrated (a)
Total investments	\$ 3,229,985	12,414			

(a) First figure is for the primary government; second figure is for the Housing Finance Authority component unit.

(b) Standard & Poor's long-term credit rating of AA+ if security's maturity exceeds a year or short-term rating of A-1+ if security's maturity is a year or less.

(c) Weighted average life (WAM) of (49 days)/(365 days) = 0.13 was used to approximate modified duration.

Modified duration is a measure of interest rate risk. It measures the sensitivity of an investment's price to interest rate changes. For example, if an investment security has a modified duration of two years, then a one-percentage point increase in the market interest rate will cause the value of the security to decline by two percent. Conversely, a one-percentage point decline in the market interest rate will cause the value of the security with a modified duration of two years to increase in value by two percent. The modified duration of the investment portfolio of the primary government, as a whole at year-end, was approximately 1.07 years. The duration of callable securities was calculated using the call date as the maturity date.

In accordance with GASB Statement No. 72, *Fair Value Measurement and Application*, the fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels. Level 1 inputs are unadjusted quoted prices in active markets for identical assets. Level 2 inputs are significant observable inputs other than quoted prices included in Level 1. Level 3 inputs are significant unobservable inputs. If the fair value of an asset or liability is measured using inputs from more than one level of the hierarchy, then the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

Bond investments are shown in Level 2 because the price of similar bonds would be a Level 2 input. Bond investments are valued monthly with a pricing service that uses matrix pricing. Investments in Florida PRIME, certificates of deposit and open-end money market mutual funds are not placed in a category because their values are measured at amortized costs.

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

A credit rating is a measure of credit risk, the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Custodial credit risk, a subset of credit risk, is the risk that counterparties fail to fulfill their obligations. All of the investments of the County are insured or registered, or held by the County or its agent in the County's name. Excluding the investment pools managed by the State Board of Administration (SBA), securities issued by the US government, its agencies or instrumentalities, and mutual funds investing in such securities, the Federal Home Loan Mortgage Corporation represents 5.41% of the total investments of the County.

#### **C. SBA's Florida PRIME**

The SBA manages Florida PRIME, an external investment pool that essentially operates as a money market fund for Florida governmental entities. Regulatory oversight of the SBA is provided by three state of Florida elected officials designated as trustees: the Governor serves as Chairman of the SBA; the Chief Financial Officer serves as Treasurer of the SBA; and the Attorney General serves as Secretary of the SBA. External oversight of the State Board of Administration is provided by the Investment Advisory Council, which reviews investment performance, strategy and decision-making, and provides insight, advice and counsel on these and other matters when appropriate. A six-member Participant Local Government Advisory Council was created to review the administration of the fund and make recommendations to the trustees. Audit oversight is also provided by the state of Florida Auditor General. Since 2007, Florida PRIME has received Standard & Poor's AAAM rating each year, which is the highest rating for an investment pool.

In accordance with GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, Florida PRIME measures its investments at amortized cost, but the County's position in Florida PRIME is considered to be equivalent to fair value. Florida PRIME has a constant net asset value of one dollar.

Florida PRIME currently does not have withdrawal limits or redemption notice periods. With regard to redemption gates, Chapter 218.409(8)(a), Florida Statutes, has several provisions. The principal of each account in Florida PRIME is subject to payment at any time from money in Florida PRIME. However, the Executive Director of the SBA may in good faith limit contributions to or withdrawals from Florida PRIME for 48 hours due to the occurrence of an event that has material impact on liquidity or operations. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review of the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the Executive Director until the Trustees are able to meet to review the necessity of the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time test, but in no case may the time set by the Trustees exceed 15 days.

Although Florida Statute 218.409(4) gives the SBA authority to impose early withdrawal penalties if the amount and purpose of such fees are disclosed in the enrollment materials, the SBA has not imposed such penalties. As of September 30, 2021, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to full account values.

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**D. Investment Policy**

The County's investment policy manages interest rate risk, credit risk, and concentration of credit risk by following Section 218.415, Florida Statutes, and County Ordinance No. 08-6. Section 218.415, Florida Statutes, authorizes the County to invest surplus funds in the following:

- a. The state of Florida's Local Government Investment Pool, known as Florida PRIME.
- b. Direct obligations of the US government.
- c. Obligations of US government agencies such as the Government National Mortgage Association.
- d. Obligations of US government sponsored agencies (instrumentalities) such as the Federal Farm Credit System Banks, Freddie Mac (Federal Home Loan Mortgage Corporation), the Federal Home Loan Banks, or Fannie Mae (Federal National Mortgage Association).
- e. Interest-bearing time deposits or savings accounts in qualified public depositories as defined in Section 280.02, Florida Statutes.
- f. US Securities and Exchange Commission registered money market funds with the highest credit quality ratings from a nationally recognized rating agency.
- g. Securities of, or other interests in, any open-end or closed-end management type investment companies or investment trusts registered under the Investment Company Act of 1940 as amended, provided the portfolio is limited to obligations of the US government or its agencies and instrumentalities, and to repurchase agreements fully collateralized by such investments, provided the investment company or investment trust takes delivery of the collateral either directly or through an authorized custodian.
- h. Other investments authorized for the County by law, county ordinance, or resolution.

In addition to the above, County Ordinance 08-6 restricts the County's investments as follows:

- i. The entire portfolio may be invested in US Treasury securities with a maximum maturity length of 10 years, but investments in Treasury strips are limited to 10% of the portfolio.
- j. A maximum of 50% of the portfolio may be invested in the state of Florida's Local Government Investment Pool, known as Florida PRIME.
- k. A maximum of 50% of the portfolio may be invested in US government agency securities, with no more than 10% of the portfolio in any individual US government agency.
- l. A maximum of 60% of the portfolio may be invested in obligations of US government instrumentalities with a maturity length of 10 years, provided that no more than 30% of the portfolio is invested in any one issuer and no more than 25% of the portfolio is invested in callable securities.
- m. A maximum of 20% of the portfolio may be invested in repurchase agreements excluding one-business day agreements and overnight sweep agreements, with no more than 10% of the portfolio in the repurchase agreements of a single institution.
- n. A maximum of 20% of the portfolio may be invested in nonnegotiable interest-bearing time certificates of deposit of an institution with deposits secured by the Florida Security for Public Deposits Act, provided that the maximum maturity on any certificate is no greater than one year and no more than 10% of the portfolio is deposited with any one issuer.
- o. A maximum of 20% of the portfolio may be invested in prime commercial paper (i.e. rated Prime-1 by Moody's, A-1 by Standard & Poor's, or AA by two nationally recognized rating agencies if backed by a letter of credit), with no more than

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

5% of the portfolio in the commercial paper of a single issuer. The maximum length to maturity shall be 270 days from the date of purchase.

- p. A maximum of 50% of the portfolio may be invested in money market funds offered by registered investment companies and operated in accordance with 17 CFR 270.2a-7, provided that the money market funds are rated AAAm or AAAm-G or better by Standard & Poor's or the equivalent by another nationally recognized rating agency. No more than 25% of the portfolio may be invested in any one money market fund.
- q. A maximum of 15% of the portfolio may be invested in high quality corporate notes (rated Aa by Moody's and AA by Standard & Poor's), with no more than 5% of the portfolio in the notes of a single issuer.
- r. A maximum of 20% of the portfolio may be invested in intergovernmental investment pools, provided that the total investment does not exceed 25% of the intergovernmental pool.
- s. A maximum of 25% of the total portfolio may be invested in state or local government taxable and/or tax exempt general obligation and/or revenue bonds (rated at least Aa by Moody's and AA by Standard and Poor's) or short-term debt (rated at least MIG-2 by Moody's and SP-2 by Standard & Poor's).
- t. A maximum of 20% of the total portfolio may be invested in bankers' acceptances issued by a domestic bank or federally chartered domestic office of a foreign bank (rated at least P-1 by Moody's Investors Service and A-1 by Standard & Poor's), with a maximum of 5% of available funds with any one issuer. The maximum length to maturity shall be 180 days from purchase.
- u. Reverse repurchase agreements and securities lending transactions are not permitted.
- v. The maximum maturities shown above may be exceeded if investments are purchased to fulfill long-term debt service reserve requirements, in which case investments are permitted to have maturity dates up through the life of the debt service reserves.

**E. Other**

For the Hillsborough County reporting entity, deposits of \$213,974,000 plus investments of \$3,242,399,000 shown in the notes to the financial statements equal: the total of restricted and unrestricted cash and cash equivalents and investments of \$3,308,357,000 presented on the Statement of Net Position; plus the cash and cash equivalents and investments of \$148,016,000 shown on the Statement of Fiduciary Assets and Liabilities - Custodial Funds since the cash and cash equivalents and investments of Fiduciary Funds are included in the notes to the financial statements, but not in the Statement of Net Position.

**Note 4            Property Taxes**

Property taxes based on assessed values at January 1 are payable on November 1 of each year. A four percent discount is allowed if the taxes are paid in November, with the discount declining by one percentage point each month thereafter. Taxes become delinquent on April 1 of the following year and tax certificates for the full amount of any unpaid taxes and assessments are auctioned beginning June 1 of that year. Property tax revenue is recorded when it becomes available. Available means when due and collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. No accrual for the property tax levy becoming due in November of 2021 is included in the accompanying financial statements since such taxes are collected to finance expenditures of the subsequent period. Section 200.071, Florida Statutes, limits aggregate ad valorem tax millage against property of the County to 10 mills each for countywide and unincorporated area services unless increased by voter referendum.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Note 5 Accounts Receivable, Amounts Due From Other Governments, and Mortgages Receivable**

Accounts receivable at September 30, 2021, for the County’s individual major funds and nonmajor funds in total, including applicable allowances for doubtful accounts, were as follows:

<i>(Amounts in Thousands)</i>	<b>Accounts Receivable, Gross</b>	<b>Allowance for Doubtful Accounts</b>	<b>Accounts Receivable, Net</b>
General Fund	\$ 58,220	(44,153)	14,067
Countywide Special Purpose Fund	55	--	55
Nonmajor governmental funds	1,654	(1,137)	517
Internal service funds	1,199	--	1,199
Water Enterprise Fund	169,194	(3,561)	165,633
Solid Waste Enterprise Fund	4,747	(22)	4,725
Total for primary government	<u>235,069</u>	<u>(48,873)</u>	<u>186,196</u>
Component units	154	--	154
Total for Hillsborough County reporting entity	<u>\$ 235,223</u>	<u>(48,873)</u>	<u>186,350</u>

On the following chart of amounts due from other governments at September 30, 2021, “State/Federal Grants” refers to amounts receivable from federal, state, or other grantors. “Due from state of Florida” refers to amounts receivable such as sales taxes, state shared revenues or other non-grant receivables from the state of Florida. Most accounts receivable and amounts due from other governments are expected to be collected within one year.

<i>(Amounts in Thousands)</i>	<b>Due From Other Governments</b>			<b>Totals</b>
	<b>State/Federal Grants</b>	<b>State of Florida</b>	<b>Other</b>	
General Fund	\$ -	694	2,176	2,870
Countrywide Special Purpose Fund	-	28,215	-	28,215
Sales Tax Revenue Fund	-	50,193	-	50,193
Intergovernmental Grants Fund	17,214	-	-	17,214
County Transportation Fund	4,057	28,800	-	32,857
Nonmajor governmental funds	-	3,339	(1)	3,338
Water Enterprise Fund	2,539	-	-	2,539
Total for primary government	<u>23,810</u>	<u>111,241</u>	<u>2,175</u>	<u>137,226</u>
Component units	-	-	5,764	5,764
Total for Hillsborough County reporting entity	<u>\$ 23,810</u>	<u>111,241</u>	<u>7,939</u>	<u>142,990</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

The County has a multi-family, single-family, construction and rehabilitation loan program to allow real estate developers with approved construction or rehabilitation projects to receive low interest mortgage loans where interest may be deferred until the end of the loan period under certain conditions. Most of the funding for this affordable housing program comes from the state of Florida's State Housing Initiative Partnership (SHIP) program and the federal government's HOME Investment Partnerships and Community Development Block Grant (CDBG) programs.

The County has two other programs to help provide affordable housing to County residents: (a) The First Time Home Buyers Down Payment Assistance program provides qualified first-time home buyers with a mortgage loan for down payment assistance which is payable upon sale of the house, but will be forgiven if the borrower remains in the house for an agreed upon period of up to 30 years. (b) The owner-occupied rehabilitation loan program allows qualified residents to apply for a mortgage loan for rehabilitation purposes. In certain cases a third-party administrator manages loan repayments. Both of these programs are funded by SHIP, CDBG, and HOME Investment Partnership grant programs.

The County also entered into contracts with not-for-profit entities to provide community services and development. Since grant funding is used for these contributions, the County places liens on these properties. There is no intention for the County to be repaid these amounts. As a result the County records receivables for these amounts, as well as an allowance for doubtful accounts for the full amount of the receivable. Therefore there is no effect on Mortgages Receivable, Net.

The County also receives grant funding from the federal government's Neighborhood Stabilization Program (NSP). Under this program, the County uses NSP funding primarily to provide mortgages to nonprofit organizations to buy foreclosed and abandoned residential properties, renovate them, and sell them to members of the public to repeat the process.

Liens have been recorded in official records for the properties acquired for each of the loan programs described above. Mortgages receivable, net of applicable allowances for doubtful accounts, for these programs at September 30, 2021, which are reported in "notes and loans receivable," were as follows:

<i>(Amounts in Thousands)</i>	<b>Mortgages Receivable, Gross</b>	<b>Allowance for Doubtful Accounts</b>	<b>Mortgages Receivable, Net</b>
Intergovernmental Grants Fund	\$ 63,833	(63,833)	--
Local Housing Assistance Fund	48,594	(48,594)	--
Total for primary government	112,427	(112,427)	--
Component units	11,173	(975)	10,198
Hillsborough County reporting entity	<u>\$ 123,600</u>	<u>(113,402)</u>	<u>10,198</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Note 6 Capital Assets**

Changes in capital assets of governmental and business-type activities for the year ended September 30, 2021 were as follows:

<b>Governmental Activities:</b> <i>(Amounts in Thousands)</i>	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
Land, including rights-of-way	\$ 609,932	32,514	43	642,403
Infrastructure	6,389,306	90,754	--	6,480,060
Construction work in progress	153,495	230,911	121,552	262,854
Total non-depreciable assets	<u>7,152,733</u>	<u>354,179</u>	<u>121,595</u>	<u>7,385,317</u>
Buildings	941,012	67,166	--	1,008,178
Improvements other than buildings	384,528	5,889	29	390,388
Equipment	458,952	66,215	19,484	505,683
Intangibles*	47,911	6,133	--	54,044
Total depreciable assets	<u>1,832,403</u>	<u>145,403</u>	<u>19,513</u>	<u>1,958,293</u>
<b>Less accumulated depreciation for:</b>				
Buildings	(516,286)	(24,427)	--	(540,713)
Improvements other than buildings	(234,687)	(16,221)	(20)	(250,888)
Equipment	(328,997)	(53,105)	(19,361)	(362,741)
Intangibles	(43,588)	(2,459)	--	(46,047)
Total accumulated depreciation	<u>(1,123,558)</u>	<u>(96,212)</u>	<u>(19,381)</u>	<u>(1,200,389)</u>
Total capital assets, being depreciated, net	<u>708,845</u>	<u>49,191</u>	<u>132</u>	<u>757,904</u>
Total governmental capital assets, net	<u>\$ 7,861,578</u>	<u>403,370</u>	<u>121,727</u>	<u>8,143,221</u>

\*Intangible assets include easements and software.

<b>Business-type Activities</b> <i>(Amounts in Thousands)</i>	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
Land, including rights-of-way	\$ 42,853	470	118	43,205
Construction work in progress	90,305	106,396	58,611	138,090
Total non-depreciable assets	<u>133,158</u>	<u>106,866</u>	<u>58,729</u>	<u>181,295</u>
Buildings	928,643	40,765	28,369	941,039
Improvements other than buildings	1,922,792	67,675	1,042	1,989,425
Equipment	79,647	5,342	3,776	81,213
Intangibles - Software	6,392	1,533	--	7,925
Total depreciable assets	<u>2,937,474</u>	<u>115,315</u>	<u>33,187</u>	<u>3,019,602</u>
<b>Less accumulated depreciation for:</b>				
Buildings	(494,101)	(43,875)	(422)	(537,554)
Improvements other than buildings	(1,035,473)	(63,660)	(482)	(1,098,651)
Equipment	(64,195)	(6,757)	(4,315)	(66,637)
Intangibles - Software	(3,090)	(2,428)	--	(5,518)
Total accumulated depreciation	<u>(1,596,859)</u>	<u>(116,720)</u>	<u>(5,219)</u>	<u>(1,708,360)</u>
Total capital assets, being depreciated, net	<u>1,340,615</u>	<u>(1,405)</u>	<u>27,968</u>	<u>1,311,242</u>
Total business-type capital assets, net	<u>\$ 1,473,773</u>	<u>105,461</u>	<u>86,697</u>	<u>1,492,537</u>



**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

Depreciation and/or amortization expense was charged for fiscal year 2021 to functions of the primary government as shown below:

<i>(Amounts in Thousands)</i>	<b>Depreciation and Amortization</b>
<b>Governmental activities:</b>	
General Government	\$ 14,239
Public safety	56,253
Physical environment	1,163
Transportation	2,157
Economic environment	1,911
Human services	6,481
Culture and recreation	2,730
Internal service funds	11,278
Total depreciation expense - governmental activities	\$ 96,212
<b>Business-type activities:</b>	
Water Enterprise Fund	\$ 105,190
Solid Waste Enterprise Fund	11,923
Total depreciation/amortization expense-business-type activities	\$ 117,113

Construction or capital improvement commitments outstanding for the County primary government's individual major and nonmajor funds in total, as measured by purchase orders and contracts outstanding at September 30, 2021 were as follows:

<i>(Amounts in Thousands)</i>	<b>Construction Commitments Outstanding</b>
County Transportation Fund	\$ 89,486
Infrastructure Surtax Projects Fund	12,078
Nonmajor special revenue funds	17,579
Nonmajor capital projects funds	53,115
Water Enterprise Fund	55,665
Solid Waste Enterprise Fund	18,984
Total construction commitments outstanding	\$ 246,907

The Capital Improvement Program is a financial plan of proposed capital projects covering a five or six-year period. Project costs can include project development, site acquisition, design, construction, renovation, initial fixtures and equipment, and administration. Major categories of projects include fire services, government facilities, libraries, parks programs, solid waste, stormwater, transportation, and water and wastewater. The Capital Improvement Program does not identify all project costs. It only identifies what will likely be appropriated during the period. Total capital costs will be greater. The Capital Improvement Program for fiscal years 2020 through 2025 incorporates projects with a total cost of \$1,721,000,000.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Note 7 Long-Term Liabilities**

**A. Changes in Long-Term Liabilities**

The following is a summary of changes in non-current liabilities for the year ended September 30, 2021, for both governmental activities and business-type activities:

<b>Governmental Activities:</b> <i>(Amounts in Thousands)</i>	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>	<b>Due within one year</b>
General obligation bonds	\$ 106,805	--	3,080	103,725	3,235
Unamortized bond issue premiums	5,777	--	421	5,356	--
Revenue bonds	508,690	189,290	37,940	660,040	43,200
Unamortized bond issue premiums	29,159	17,895	5,965	41,089	--
Notes payable	72,707	77,632	93,307	57,032	57,032
Notes from direct borrowings	56,274	--	4,315	51,959	4,419
Unamortized note issue discount	(18)	--	(4)	(14)	--
Compensated absences payable*	56,833	69,705	68,588	57,950	50,865
Net pension liability****	1,200,341	6,734	830,723	376,352	--
Total OPEB liability**	112,626	23,158	--	135,784	--
Insurance claims payable***	34,896	170,073	162,479	42,490	26,910
Governmental activity long-term liabilities-primary government	<u>2,184,090</u>	<u>554,487</u>	<u>1,206,814</u>	<u>1,531,763</u>	<u>185,661</u>
Component units	<u>12</u>	<u>79</u>	<u>--</u>	<u>91</u>	<u>--</u>
Governmental activities long-term liabilities-reporting entity	<u>\$ 2,184,102</u>	<u>554,566</u>	<u>1,206,814</u>	<u>1,531,854</u>	<u>185,661</u>

\*Compensated absences payable are liquidated as sick and vacation leave expenditures are recorded for employees in the General Fund, Countywide Special Purpose Fund, Sales Tax Revenue Fund, Intergovernmental Grants Fund, County Transportation Fund, Infrastructure Surtax Fund, Water Enterprise Fund, Solid Waste Enterprise Fund, and various nonmajor funds with personnel expenditures.

\*\*Total OPEB liability is liquidated as the medical claims of retirees covered by Hillsborough County are paid through the Self-Insurance Internal Service Fund.

\*\*\*September 30, 2021, the Hillsborough County health care program for low-income residents had an “insurance claims payable, current” liability of \$3,917,000 reported for claims incurred but not reported and reported but not paid, which was shown in the Statement of Net Position and the Balance Sheet – Governmental Funds. That liability was not included in the chart above because it was a current liability.

\*\*\*\*The General Fund, Countywide Special Purpose Fund, Sales Tax Revenue Fund, Intergovernmental Grants Fund, County Transportation Fund, Infrastructure Surtax Fund, Water Enterprise Fund, Solid Waste Enterprise Fund, and various nonmajor funds with personnel expenditures are used to make contribution payments to the Florida Retirement System. However, FRS pension and HIS liabilities themselves are liquidated directly by the FRS since these liabilities are held by the FRS rather than the County.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

<b>Business-type Activities</b> <i>(Amounts in Thousands)</i>	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>	<b>Due Within One Year</b>
Revenue bonds	\$ 410,545	174,935	33,875	551,605	12,785
Unamortized bond issue premiums	33,485	13,913	3,476	43,922	--
Unamortized bond issue discounts	-	(121)	(1)	(120)	--
Notes from direct borrowings and direct placements	-	10,600	--	10,600	--
Compensated absences payable	4,163	3,967	3,527	4,603	3,527
Net pension liability	66,500	575	45,020	22,055	--
Total OPEB liability	4,044	298	--	4,342	--
Other long-term liabilities (see Note 7.D.)	43,950	1,236	--	45,186	430
	<u>562,687</u>	<u>205,403</u>	<u>85,897</u>	<u>682,193</u>	<u>16,742</u>
Business-type activity, long-term liabilities	<u>\$ 562,687</u>	<u>205,403</u>	<u>85,897</u>	<u>682,193</u>	<u>16,742</u>

See Note 20 Exhibit A “Schedule of Changes in Long-Term Debt” at the end of the Notes to the Financial Statements for more information on the long-term debt of governmental and business-type activities, including the current portion of long-term debt. Deferred refunding losses and unamortized bond issuance discounts are recorded as reductions of bonds payable on the Statement of Net Position. Unamortized bond issuance premiums are recorded as additions to bonds payable on the Statement of Net Position.

**B. Bonds Payable**

Bonds payable, including current maturities, at September 30, 2021 were as follows:

<i>(Amounts in Thousands)</i>	<b>Long-term Debt, Governmental</b>
<b>General Obligation Bonds:</b>	
\$18,540 August 28, 2002, General Obligation Refunding Bonds (Unincorporated Area Parks and Recreation Program), Series 2002, due in annual installments through 2025; interest cost at 4.20%. (Other Information (unaudited) - Exhibit B)	\$ 3,570
Unamortized bond issue premium	7
\$38,830 August 20, 2019, General Obligation Refunding Bonds (Environmental Land Acquisition and Protection Program), Series 2019A, due in annual installments through 2039; interest cost at 4.00%. (Other Information (unaudited) - Exhibit N)	36,355
Unamortized bond issue premium	2,487
\$64,950 August 20, 2019, General Obligation Bonds (Environmental Land Acquisition and Protection Program, Series 2019B, due in annual installments through 2049; interest cost at 4.00%. (Other Information - Exhibit O)	63,800
Unamortized bond issue premium	2,862
Net general obligation bonds, governmental activities	<u>\$ 109,081</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

<b>Revenue Bonds</b>	<b><u>Long-term Debt, Governmental</u></b>
\$38,130 May 23, 2012, Community Investment Tax Refunding Revenue Bonds, Series 2012A, due in annual installments through 2026; interest cost at 2.42%. (Other Information (unaudited) - Exhibit C) Unamortized bond issue premium	\$ 16,535 787
\$51,625 May 23, 2012, Community Investment Tax Refunding Revenue Bonds, Series 2012B, due in annual installments through 2026; interest cost at 2.42%. (Other Information (unaudited)- Exhibit D) Unamortized bond issuance premium	26,895 1,265
\$67,445 June 21, 2012, Capital Improvement Program Revenue Bonds, Series 2012, due in annual installments through 2022; interest cost at 2.16%. (Other Information (unaudited) - Exhibit E) Unamortized bond issuance premium	5,310 61
\$67,800 April 16, 2015, Communications Services Tax Revenue Bonds, Series 2015, due in annual installments through 2046; interest cost at 2.16%. (Other Information (unaudited) - Exhibit F) Unamortized bond issue premium	61,710 3,843
\$139,215 July 29, 2015, Community Investment Tax Refunding Revenue Bonds, Series 2015, due in annual installments through 2026; interest cost at 2.18%. (Other Information (unaudited) – Exhibit G) Unamortized bond issue premium	90,060 5,140
\$18,185 July 14, 2016, Capital Improvement Program Refunding Revenue Bonds, Series 2016, due in annual installments through 2024; interest cost at 1.56%. (Other Information (Unaudited) - Exhibit H) Unamortized bond issue premium	7,550 248
\$39,075 October 27, 2016, Fifth Cent Tourist Development Tax Refunding Revenue Bonds Series 2016, due in annual installments through 2047; interest cost at 2.64%. (Other Information (Unaudited) - Exhibit I) Unamortized bond issue premium	35,905 1,159
\$12,875 February 16, 2017, Fourth Cent Tourist Development Tax Refunding Revenue Bonds Series 2017A, due in annual installments through 2036; interest cost at 3.91%. (Other Information (unaudited) - Exhibit J) Unamortized bond issue premium	10,435 430
\$22,020 February 16, 2017, Fourth Cent Tourist Development Tax Refunding Revenue Bonds Series 2017B, due in annual installments through 2047; interest cost at 3.91%. (Other Information (Unaudited) - Exhibit K)	20,445
\$61,135 July 24, 2018 Community Investment Tax Revenue Bonds, Series 2018, due in annual installments through 2027; interest cost at 3.987%. (Other Information (Unaudited) - Exhibit L) Unamortized bond issue premium	53,185 4,519
\$142,720 June 20, 2019, Capital Improvement Non-Ad Valorem Revenue Bonds, Series 2019 in annual installments through 2049; interest cost at 3.11%. (Other Information (Unaudited) - Exhibit M) Unamortized bond issue premium	142,720 6,089
\$189,290 May 25, 2021, Capital Improvement Non-Ad Valorem Revenue Bonds, Series 2021 in annual installments through 2051; interest cost at 3.11%. (Other Information (Unaudited)-Exhibit X) Unamortized bond issuance premium	189,290 17,548
Net revenue bonds, governmental activities	<hr style="border-top: 1px solid black;"/> <u>701,129</u>
Total of net general obligation bonds, and net revenue bonds, for governmental activities	<hr style="border-top: 1px solid black;"/> <u>\$ 810,210</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

<b>Revenue Bonds</b>	<b>Long-term Debt, Business-type</b>
\$207,795 July 26, 2016, Utility System Revenue Bonds, Series 2016B, final maturity in 2046; interest cost at 2.83%. (Other Information (Unaudited) - Exhibit T) Unamortized bond issue premium	\$ 201,355 9,325
\$89,010 November 21, 2016, Solid Waste and Resource Recovery Revenue Bonds, Series 2016A, due in annual installments through 2034; interest cost at 3.0%. (Other Information (Unaudited) - Exhibit U) Unamortized bond issue discount	65,380 7,162
\$25,220 November 21, 2016, Solid Waste and Resource Recovery Revenue Bonds, Series 2016B, due in annual installments through 2030; interest cost at 3.0%. (Other Information (Unaudited) - Exhibit V) Unamortized bond issue premium	25,220 3,698
\$90,375 December 10, 2019, Utility Refunding Revenue Bonds, Series 2019 due in annual installments through 2037; interest cost at 2.32%. (Other Information (Unaudited) - Exhibit W) Unamortized bond issuance premium	84,715 9,991
\$155,155 July 19, 2021, Utility Revenue Bond, Series 2021A due in annual installments through 2051; interest cost at 2.16% (Other Information (Unaudited) - Exhibit Y) Unamortized bond issue premium	155,155 13,746
\$19,780 July 19, 2021, Utility Refunding Revenue Bond, Series 2021B due in annual installments through 2040; interest cost at 2.26% (Other Information (Unaudited) - Exhibit Z) Unamortized bond issue discount	19,780 (120)
Net revenue bonds, business-type activities	<u>\$ 595,407</u>

Other Information (Unaudited), Exhibits B through Y, show future debt service requirements, including sinking fund purchases for each issue.

Annual debt service requirements to maturity for long-term governmental bonded debt are as follows:

**Long-Term Bonded Debt, Governmental Activities**  
*(Amounts in Thousands)*

<b>Year Ending September 30</b>	<b>General Obligation Bonds</b>		<b>Revenue Bonds</b>		<b>Total</b>
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>	
2022	\$ 3,235	3,494	43,200	24,868	74,797
2023	3,400	3,333	39,815	22,705	69,253
2024	2,880	3,159	41,745	20,742	68,526
2025	3,025	3,014	40,970	18,773	65,782
2026	2,530	2,862	42,870	16,864	65,126
2027-2031	14,290	12,663	94,400	66,174	187,527
2032-2036	17,000	9,964	84,690	49,805	161,459
2037-2041	19,520	7,440	92,440	34,749	154,149
2042-2046	22,595	4,361	107,425	19,707	154,088
2047-2051	15,250	924	72,485	4,748	93,407
<b>Total</b>	<u>\$ 103,725</u>	<u>51,214</u>	<u>660,040</u>	<u>279,135</u>	<u>1,094,114</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

Annual debt service requirements to maturity for business-type bonded debt are as follows:

**Long-term Debt, Business-type Activities**  
*(Amounts in Thousands)*

Year Ending September 30	Revenue Bonds		Total
	Principal	Interest	
2022	\$ 12,785	12,752	25,537
2023	13,425	12,204	25,629
2024	17,320	16,429	33,749
2025	18,185	15,665	33,850
2026	18,930	14,861	33,791
2027-2031	103,810	62,351	166,161
2032-2036	109,370	41,396	150,766
2037-2041	100,850	30,230	131,080
2042-2046	119,685	15,491	135,176
2047-2051	37,245	2,839	40,084
Total	<u>\$ 551,605</u>	<u>224,218</u>	<u>775,823</u>

**C. Notes Payable**

The County follows GASB Statement No. 88, *Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements* which required the County to report additional information for direct borrowings and direct placements of debt separately from other debt.

On April 5, 2000, the BOCC adopted a resolution for the issuance of Capital Improvement Program Commercial Paper Notes, Series A (Non Alternative Minimum Tax), Series B (Alternative Minimum Tax), and Series C (Taxable) not to exceed \$200,000,000. This resolution was restated on March 5, 2014 and further amended and restated in its entirety on March 22, 2018. Commercial paper notes were issued as part of a long-term financing program where notes are issued, rolled over as needed, and ultimately refinanced with long-term debt as favorable longer-term rates become available in the financial markets. The BOCC has currently authorized notes payable issuances of up to \$300,000,000. The commercial paper notes are issued at face values of \$100,000 or more. The notes are payable in full plus accrued interest on maturity which is not greater than 270 days from the issue date. To facilitate an efficient and effective use of available cash, the County will periodically issue new money notes and reissue maturing notes at current market interest rates to fund its cash needs. During fiscal year 2021, market interest rates ranged from 0.09% to 0.20%. The County intends to redeem a portion of outstanding notes with program revenues and to refinance the remaining notes with future long-term financing. Payment of the maturing commercial paper notes payable is secured by a line of credit in the amount of \$275,000,000. Interest on the notes is payable at the time each note matures. At September 30, 2021 the County's unused letter of credit was \$217,968,000. Commercial Paper notes are secured by Community Investment Tax revenue and legally available non-ad valorem revenues which are budgeted and appropriated, plus investment income. The non-ad valorem revenue must be 1.5 times the maximum annual debt service requirement of all non-ad valorem obligations.

The County's outstanding direct placement notes from direct borrowings and direct placements related to governmental activities of \$51,945 contain a provision that in an event of default, the interest rate shall be established at a rate at all times equal to the Default Rate. The Default Rate means the greater of (i) the Bank Prime Loan Rate shown on the Board of Governors of the Federal Reserve System website, plus 3%, (ii) the Federal Funds Rate plus 5.00%, or (iii) 7.00% per annum. In no event of default shall the Interest Rate exceed the maximum interest rate permitted by law, without limitation, Section 215.84, Florida Statutes.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

At September 30, 2021 total notes payable outstanding were \$57,032,000 as shown below;

**Governmental activities:**

*(Amounts in Thousands)*

	<u>Issue Date</u>	<u>Maturity Date</u>	<u>Interest Rate</u>	<u>Face Amount</u>
Commercial paper notes:	8-5-21	10-21-21	0.11%	\$ 3,800
	9-9-21	11-18-21	0.08%	3,800
	9-23-21	12-9-21	0.09%	13,000
	9-30-21	11-4-21	0.08%	3,475
	9-30-21	11-4-21	0.08%	10,850
Series C Taxable commercial paper note	8-5-21	10-21-21	0.13%	3,507
	9-9-21	11-18-21	0.12%	18,600
Total notes payable				<u>\$ 57,032</u>

At September 30, 2021 total notes from direct borrowings and direct placements were \$51,959,000 as shown below:

**Notes from Direct Borrowings and Direct Placements**

*(Amounts in Thousands)*

Year Ending September 30

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	\$ 4,419	1,163	5,582
2023	10,094	868	10,962
2024	10,330	673	11,003
2025	10,579	473	11,052
2026	10,821	269	11,090
2027-2031	5,716	101	5,817
Total	<u>\$ 51,959</u>	<u>3,547</u>	<u>55,506</u>

Notes payable from direct borrowings at September 30, 2021 were as follows:

	<u>2021</u>
<b>Notes Payable From Direct Borrowings:</b>	
\$11,176 November 5, 2015, Tampa Bay Arena Refunding Revenue Note Series 2015, due in annual installments through 2026; interest cost at 2.16% (Other Information (Unaudited) - Exhibit P)	\$ 6,483
\$19,756 November 5, 2015, Court Facilitates Refunding Revenue Note Series 2015, due in annual installments through 2026; interest cost at 2.24%. (Other Information (Unaudited) - Exhibit Q)	11,379
Unamortized note issue discount	(14)
\$11,749 September 26, 2017, Capital Improvement Non-Ad Valorem Refunding Revenue Note Series 2017 (Sheriff Warehouse), due in annual installments through 2028; interest cost at 2.30%. (Other Information (Unaudited) - Exhibit R)	8,497
\$27,216 December 22, 2017, Capital Improvement Program Non Ad Valorem Refunding Revenue Note, Series 2017, due in annual installments through 2026; interest cost at 5.00%. (Other Information (Unaudited) - Exhibit S)	25,600
Net direct borrowing notes payable	<u>\$ 51,945</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

At September 30, 2021 Business-type total notes payable outstanding were \$10,600,000 as shown below.

Business-type activities: (Amounts in Thousands)	Notes from Direct Borrowings and Direct Placements		
	Principal	Interest	Total
2022	\$ --	130	130
2023	--	165	165
2024	850	163	1,013
2025	895	157	1,052
2026	985	143	1,128
2027-2031	5,445	637	6,082
Thereafter	2,425	--	2,425
	<u>\$ 10,600</u>	<u>1,395</u>	<u>11,995</u>

Business-type notes payable from direct borrowings at September 30, 2021 were as follows:

	<u>2021</u>
<b>Notes Payable From Direct Borrowings:</b>	
\$22,000 December 21, 2020, Solid Waste and Resource Recovery Note, Series 2020 due in annual installments; interest cost .75%.	\$ 10,600
Net notes payable from direct borrowings, business-type activities	<u>\$ 10,600</u>

**D. Other Long-Term Liabilities**

The County had no other long-term liabilities reported in the Governmental Activities column of the Statement of Net Position at September 30, 2021. The County had no arbitrage rebate liabilities at September 30, 2021. See Note 7.F., *Arbitrage Rebate Liability*, for more information. Note 11, *Transfers In and Out*, provides information on the funds that provided financial resources to individual debt service funds during fiscal year 2021.

Other long-term liabilities, including current maturities, for the Enterprise Funds at September 30, 2021, were as follows:

(Amounts in Thousands)	<u>Other Long-Term Liabilities Business-Type</u>
Open landfill closure and postclosure costs	\$ 41,918
Closed landfill remediation/monitoring	3,268
Total other long term liabilities, business-type activities	<u>\$ 45,186</u>



**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

The other long-term liabilities for business-type activities shown above will be liquidated as presented on the chart below:

<i>(Amounts in Thousands)</i> Year Ending September 30	<b>Other Long- Term Liabilities Business-Type Amount</b>
2022	\$ 430
2023	452
2024	463
2025	474
2026	290
2027-2031	956
2032-2036	174
2037-2041	19
2042-2046	-
2047-2051	5,429
2052-2056	6,773
2057-2061	6,773
2062-2066	6,773
2067-2071	6,773
2072-2076	6,986
2077-2081	1,568
2082-2086	213
2087-2091	213
2092-2096	213
2097-2101	214
Total principal	<u>\$ 45,186</u>

There is no interest on the other long-term liabilities in the governmental and business-type activities.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**E. Defeasance of Debt Obligations**

On July 19, 2021, the County legally defeased \$21,700,000 of outstanding 2010C Utility Revenue Bonds using the proceeds from the issuance of 2021B Utility Refunding Revenue Bonds. Proceeds and accrued interest of \$22,292,000 were deposited into an irrevocable trust fund to pay the future debt service on the refunded bonds.

The defeasance of the 2010C Utility Revenue Bonds resulted in an overall economic gain of \$4,846,000 from this transaction because the present value of the principal and interest payment avoided exceeded the amount placed in escrow for these bonds. This aggregate difference in debt service between the refunding debt and the refunded debt is \$21,000,000 over the life of the liability. At September 30, 2021 these bonds were legally defeased and related liabilities were removed from the Statement of Net Position.

**F. Arbitrage Rebate Liability**

Certain long-term debt obligations of the County are subject to Section 148 of the Internal Revenue Code which requires that interest earned on proceeds from tax-exempt debt be rebated to the federal government to the extent that those earnings exceed the interest cost on the related tax-exempt debt. The County had no arbitrage rebate liability at September 30, 2021.

**G. Debt Compliance**

Various bond indentures or resolutions contain covenants which specify certain limitations and restrictions for the County regarding annual debt service requirements, the use of certain restricted accounts, minimum sinking fund balances, and minimum revenue bond coverage. Management believes that the County has complied with these covenants.

**H. Defeased Debt**

Defeased debt is unredeemed debt that is not reported on the financial statements because the cash and investments necessary for repayment have been irrevocably placed with an independent escrow agent, who will make debt service payments until the call date. Once defeased debt is called, it is no longer considered defeased because the liability for the bonds has been totally extinguished. The principal balances on bond issues defeased at September 30, 2021, are listed below:

<i>(Amounts in Thousands)</i>	<b>Governmental Activities</b>
2012 Capital Improvement Program Revenue Bonds	<u>\$ 24,035</u>
<i>(Amounts in Thousands)</i>	<b>Business-Type Activities</b>
2006 Solid Waste and Resource Recovery Revenue Bonds	<u>\$ 107,150</u>

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

#### I. Non-Commitment Special Assessment Debt

On May 3, 2006, the County issued \$101.1 million in Capacity Assessment Special Assessment Revenue Bonds, Series 2006. These bonds had interest rates from 3.55% to 5.00% with interest payable semiannually and principal payable annually. The County irrevocably pledged its long-term capacity assessment accounts receivable and related annual special assessment collections of approximately \$10 million to secure repayment of the bonds. In exchange, the Water Enterprise Fund received net proceeds of \$93.8 million for capital expansion. On September 4, 2015 these Series 2006 bonds were refinanced using available cash of \$7,219,000, debt service reserves of \$8,895,000, and a \$42,835,000 Capacity Special Assessment Refunding Revenue Note, Series 2015, with a fixed interest rate of 1.67%. Interest is payable semiannually to Wells Fargo Municipal Capital Strategies, LLC. To secure repayment of this note, the County irrevocably pledged its annual special assessment collections of approximately \$10 million. This refinance resulted in a savings of \$25,308,000 in debt service costs over the ten years that would have remained on the Series 2006 bonds. On November 1, 2020 the Capacity Special Assessment Refunding Revenue Note, Series 2015 was paid off. These obligations are not recorded by the County since the County is not obligated in any manner for the repayment of these debt obligations.

On April 12, 2021 Hillsborough County issued \$58,040,000 in Wastewater Impact Fee Special Assessment Revenue Bonds, Series 2021. The bonds have an interest rate of 4.0% to 5.0% with interest payable semiannually and principal payable annually. The County irrevocably pledges its wastewater impact fee special assessment collections to secure payment of the bonds. In exchange, the Water Enterprise Fund received net proceeds of \$68,525,000 for wastewater capital expansion. At September 30, 2021, the outstanding amount of the bonds was \$58,040,000. These obligations are not recorded by the County since the County is not obligated in any manner for the repayment of these debt obligations.

#### J. Non-Commitment Conduit Debt Obligations

The County follows GASB Interpretation No. 2, *Disclosure of Conduit Debt Obligations, an Interpretation of NCGA Statement 1*. Conduit debt obligations are certain limited-obligation revenue bonds or similar debt instruments issued for the purpose of providing capital financing for a specific third party that is not a part of the County's financial reporting entity. Although conduit debt obligations bear the name of a "related organization" of the County, neither the County nor the Housing Finance Authority has an obligation for such debt. The BOCC created the Housing Finance Authority of Hillsborough County (HFA) in fiscal year 1986 for the purpose of alleviating a shortage of affordable residential housing facilities for persons and families of low and moderate income within Hillsborough County. At September 30, 2021, the HFA had \$221,579,000 of Multi-Family Housing Revenue and Refunding Bonds outstanding consisting of 26 separate bond issues. Both of these types of bonds are payable solely from revenues, receipts, and resources of the bond programs and/or the properties financed and pledged under related trust indentures. The HFA, the County, the State, or any political subdivisions of the State, are not obligated in any manner for the repayment of these notes or bonds. However, the HFA routinely makes financial contributions to the Single Family Bond Programs and receives fees and other income from the Single Family Bond Programs. In addition any residual funds remaining in any Single Family Bond Program after the bonds are retired are released to the HFA. As a result of the HFA's financial relationship to the Single Family bond issues, all transactions related to the Single Family Bond Programs are included in the financial statements of the HFA, which is disclosed as a discretely presented component unit of the County. The HFA's Multi-Family Housing Revenue and Refunding Bonds are not considered obligations of the County, so they are not reported as liabilities in the accompanying financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**K. Pledged Revenues for Debt Service**

The following chart shows information on revenues pledged or used for debt service.

Percentage of Pledged Revenues Used for Debt Service -- Revenue Bonds for Governmental Activities

Revenue Bonds for Governmental Activities (a)	Revenues Pledged Used for Fiscal Year 2021 Debt Service Payments						Debt Service Payments
	CIT (b)	Fourth Cent TDT (c)	Fifth Cent TDT (c)	Court Revenues (d)	Communications Services Tax	Non-Ad Valorem (e)	Until Final Bond Maturity
<i>(Amounts in Thousands)</i>							
2012A Community Investment Tax Refunding Revenue Bonds for jail and stormwater	\$ 8,675	--	--	--	--	--	\$ 18,037
2012B Community Investment Tax Refunding Revenue Bonds for infrastructure	1,231	--	--	--	--	--	29,459
2012 Capital Improvement Program Revenue Bonds for facilities	-	--	--	--	--	6,484	5,575
2015 Communications Services Tax Revenue Bonds for facilities	-	--	--	--	1,627	2,622	100,245
2015 CIT Refunding Revenue Bonds for Infrastructure	20,371	--	--	--	--	--	101,800
2016 CIP Refunding Revenue Bonds	-	1,495	--	1,071	--	173	8,238
2016 Fifth Cent Tourist Development Tax Bonds	-	--	2,074	--	--	--	51,665
2017A Fourth Cent Tourist Development Tax Bonds	-	1,064	--	--	--	--	13,220
2017B Fourth Cent Tourist Development Tax Bonds	-	1,087	--	--	--	--	32,972
2018 Community Investment Tax Revenue Bonds	6,747	--	--	--	--	--	64,167
2019 Capital Improvements Non-Ad Valorem Revenue Bonds	-	--	--	--	--	5,882	231,759
2021 Capital Improvements Non-Ad Valorem Revenue Bonds	-	--	--	--	--	1,098	282,069
Total debt service on bonds.....							\$ 939,206
Total pledged revenues for fiscal year 2021 debt service	\$ 37,024	3,646	2,074	1,071	1,627	16,259	\$ 61,701
Total pledged revenues available for fiscal year 2021 debt service (f)	\$ 68,145	6,416	6,416	2,216	18,306	82,898	\$ 184,397
FY 2021 pledged revenues used as a percentage of revenues available	54.3 %	56.8 %	32.3 %	48.3 %	8.9 %	19.6 %	33.5 %

- (a) See Notes 7 B. for maturity dates and other information on these revenue bonds.
- (b) A discretionary sales surtax known as the Community Investment Tax (CIT).
- (c) A local option tourist development tax (TDT).
- (d) Court revenues consist of noncriminal traffic infraction revenues.
- (e) Non-Ad Valorem revenues consist primarily of \$103,436,000 from the Half Cent Sales Tax, \$1,835,000 from Guaranteed Entitlement Revenues, \$1,593,686 from Local Business Taxes, \$395,020 from mobile home license fees, \$607,659 from alcoholic beverage licenses, \$1,101,520 from the annual license payment for George M. Steinbrenner Field baseball stadium by the New York Yankees, and \$145,000 from arena special events fees from the Tampa Bay Lightning.
- (f) Although specific revenues are pledged for specific revenue bonds for governmental activities shown on the chart above, non-ad valorem revenues are also available for debt service on these revenue bonds if specific revenues are insufficient.

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

#### Percentage of Pledged Revenues Used for Debt Service – Revenue Bonds for Business-Type Activities

Under business-type activities, net revenues of the Water System and Solid Waste System were pledged to pay debt service on their revenue bonds. During fiscal year 2021, the Water System and Solid Waste System had net revenues of \$79,762,000 and \$27,939,000, respectively. Debt service payments were \$13,379,000 and \$12,675,000 for Water and Solid Waste Systems, respectively and interest income on debt service funds. Pledged revenues represent 710% and 220% of the Water System and Solid Waste System debt service requirements, respectively, for fiscal year 2021. See Note 7.B., *Long-Term Liabilities – Bonds Payable*, for a detailed listing of revenue bonds and Note 20, *Changes in Long-Term Debt and Future Debt Service Requirements*, for a detailed listing of debt services payments until final bond maturity for each business-type bond issue.

#### **Note 8 Employee Retirement Plans**

##### **Florida Retirement System – General Information**

Substantially all County employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two multiple-employer cost-sharing defined benefit plans administered by the Florida Department of Management Services, Division of Retirement: the FRS Pension Plan and the Retiree Health Insurance Subsidy (HIS Program). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan (Investment Plan) administered by the State Board of Administration. Employees may choose the Investment Plan as an alternative to the FRS Pension Plan. As a general rule, membership in the FRS is compulsory for employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the state of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

The state of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. For additional details, see: [www.dms.myflorida.com/workforce\\_operations/retirement/publications/annual\\_reports](http://www.dms.myflorida.com/workforce_operations/retirement/publications/annual_reports). The report may also be obtained by writing to the state of Florida Division of Retirement, PO Box 9000, Tallahassee, Florida 32315-9000.

##### **Plan Descriptions for Cost-Sharing Defined Benefit Plans**

- The FRS Pension Plan is a multiple-employer cost-sharing qualified defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees.
- The Retiree Health Insurance Subsidy (HIS) Program is a multiple-employer cost-sharing, defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The Florida Legislature sets and amends the contribution requirements and benefit terms of the HIS Program.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Benefits Provided**

FRS Pension Plan

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. Regular Class, Senior Management Service Class and Elected Officers Class plan members hired prior to July 1, 2011 at age 62 with 6 years of credited service or 30 years of service regardless of age are entitled to an annual retirement benefit payable monthly for life, equal to 1.6% of their final average compensation for each year of credited service. Average final compensation is the average of the employee's five highest fiscal years of salary earned during credited service. Vested employees with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Class and Special Risk Administrative Support Class members employees such as sworn law enforcement officers, firefighters, and correctional officers who retire at or after age 55 with 6 years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life equal to 3.0% of their final average compensation for each year of credited service.

Regular Class, Senior Management Service Class and Elected Officers Class plan members hired after June 30, 2011 at age 65 with 8 years of credited service or 33 years of service regardless of age are entitled to annual retirement benefits payable monthly for life, equal to 1.6% of their final average compensation for each year of credited service. Average final compensation will be the average of the employee's eight highest fiscal years earned during credited service. Vested employees with less than 33 years of service may retire before age 65 and receive reduced retirement benefits. Special risk class employees such as sworn law enforcement officers, firefighters, and correctional officers who retire at or after age 60 with 8 years of credited service, or with 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

HIS Program

The benefit under the HIS Program is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended June 30, 2021, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive an HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which may include Medicare.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Contributions**

FRS Pension Plan

Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute 3% of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2020 through June 30, 2021 and from July 1, 2021 through September 30, 2021, respectively, were as follows: Regular—10.00% and 10.82%; Special Risk Administrative Support—35.84% and 37.76%; Special Risk—24.45% and 25.89%; Senior Management Service—27.29% and 29.01%; Elected Officers—39.73% and 40.91%; and DROP participants—16.98% and 18.34%. These employer contribution rates include 1.66% and 1.66% HIS Program subsidies.

HIS Program

The HIS Program is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. The HIS contribution for the period October 1, 2020 through September 30, 2021 was 1.66%. The employer contribution rates shown in the FRS Pension Plan section above include the HIS Program contribution rate of 1.66%, for the periods of October 1, 2020 through September 30, 2021. HIS Program contributions are deposited in a separate trust fund from which payments are authorized. HIS Program benefits are not guaranteed and are subject to annual legislative appropriation. In the event that legislative appropriations and/or available funds are not sufficient, HIS benefits may be reduced or canceled.

Total County contributions to the FRS Pension Plan were \$83,343,000 for the fiscal year ended September 30, 2021. Total County contributions to the HIS Program were \$10,935,000 for the fiscal year ended September 30, 2021.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

**Pension Liabilities** - At September 30, 2021, the County reported net pension liabilities of \$175,577,000 and \$222,830,000 respectively, for its proportionate shares of the FRS Pension Plan and HIS Program net pension liabilities. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021 for the FRS Pension Plan and July 1, 2020 for the HIS Program. The County's proportionate share of the net pension liability was based on the County's contributions as a percentage of all contributions from participating members for the state of Florida fiscal year ended June 30, 2021. At June 30, 2021, the County's proportionate shares for the FRS Pension Plan and HIS Program were 2.32% and 1.82%, respectively, which was a small change from the respective proportionate shares measured as of June 30, 2020. The components of the County's net pension liabilities at September 30, 2021 were as follows:

	<u>FRS Pension Plan</u>	<u>HIS Program</u>	<u>Total</u>
Total pension liability	\$ 4,872,648,000	231,052,000	5,103,700,000
Plan fiduciary net position	(4,697,071,000)	(8,222,000)	(4,705,293,000)
Net pension liability	<u>\$ 175,577,000</u>	<u>222,830,000</u>	<u>398,407,000</u>
Plan fiduciary net position as a percentage of the total pension liability	96.40 %	3.56 %	92.19 %

“Plan fiduciary net position” represents cash and investment assets held to pay pension liabilities as they mature. “Net pension liability” represents the equity in the applicable pension plan. “Plan fiduciary net position” represents the portion of the total pension liability that is funded by cash and investments. Detailed information regarding the FRS Pension Plan and HIS Program fiduciary net position is available in the separately issued FRS *Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report*. To obtain this report, see the second paragraph of Note 8.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Pension (Benefit) Expense** - For the fiscal year ended September 30, 2021, the County recognized pension benefit of \$86,762,000, which consisted of a benefit of \$93,520,000 associated with the Pension Plan and an expense of \$6,758,000 associated with the HIS Program. Changes in net pension liability are recognized in pension expense during the fiscal year except for as indicated in the section on Deferred Outflows and Inflows of Resources

**Deferred Outflows/Inflows of Resources** - For the fiscal year ended September 30, 2021, the County reported pension-related deferred outflows of resources and deferred inflows of resources from the following sources:

Description	FRS Pension Plan		HIS Program	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 30,094,000	--	7,456,000	(93,000)
Changes in assumptions	120,139,000	--	17,509,000	(9,181,000)
Net difference between projected and actual earnings on plan investments	--	(612,545,000)	232,000	--
Changes in proportion and differences between County contributions and proportionate share of contributions	24,713,000	(49,229,000)	10,871,000	(4,311,000)
County contributions subsequent to the measurement date	24,131,000	--	2,669,000	--
<b>Total</b>	<u>\$ 199,077,000</u>	<u>(661,774,000)</u>	<u>38,737,000</u>	<u>(13,585,000)</u>

The deferred outflows of resources totaling \$24,131,000 and \$2,669,000 resulting from County contributions to the Pension Plan and HIS Program, respectively, which were subsequent to the June 30, 2021 measurement date, will be recognized as a reduction of net pension liability in the fiscal year ending September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the FRS Pension Plan and HIS Program will be recognized in pension expense as follows:

Fiscal Year Ending	FRS Pension Plan	HIS Program
September 30		
2020	\$ (85,742,000)	6,193,000
2021	(99,984,000)	1,973,000
2022	(132,440,000)	4,071,000
2023	(169,712,000)	5,403,000
2024	1,051,000	4,041,000
Thereafter	-	802,000



**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Actuarial Assumptions** – The total pension liabilities for the FRS Pension Plan and HIS Program in the June 30, 2021 actuarial valuation were determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation rate of 2.40%

Average rate of salary increases of 3.25%, including inflation

Investment rate of return, net of pension plan investment expense of 6.80%, including inflation for FRS Pension Plan; this was a decrease from 6.90% in the prior year

A municipal bond rate of 2.16% was used as the investment rate of return, including inflation, for the HIS Program; this was a decrease from 2.21% in the prior year

Average expected remaining service life of active and inactive participants provided with FRS Pension Plan at June 30, 2021 was 5.7 years

Average expected remaining service life of active and inactive participants provided with HIS Program at June 30, 2021 was 6.4 years

Mortality rates were based on the PUB-2010 base table, projected generationally with scale MP-2018 for the FRS Pension Plan and the HIS Program.

The actuarial assumptions used in the July 1, 2021, FRS Pension Plan valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rates of return on FRS Pension Plan and HIS Program investments were not based on historical returns, but instead were based on a forward-looking capital market economic model. The allocation policy’s description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions. A mean inflation rate of 2.4% was assumed along with a standard deviation of 1.2%. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Annual Arithmetic Return</b>	<b>Compound Annual (Geometric) Return</b>	<b>Standard Deviation</b>
Cash	1.0 %	2.1 %	2.1 %	1.1 %
Fixed income	20.0 %	3.8 %	3.7 %	3.3 %
Global equity	54.2 %	8.2 %	6.7 %	17.8 %
Real estate (property)	10.3 %	7.1 %	6.2 %	13.8 %
Private equity	10.8 %	11.7 %	8.5 %	26.4 %
Strategic investments	3.7 %	5.7 %	5.4 %	8.4 %
	<u>100.0 %</u>			

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Discount Rates** - The FRS Pension Plan discount rate used to measure the total pension liability was 6.80%. The FRS Pension Plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

The HIS Program discount rate used to measure the total pension liability was 2.16%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Program sponsor. The Bond Buyer General Obligation 20 Year-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

**Sensitivity of Net Pension Liability to Changes in the Discount Rate** - The County’s proportionate share of the FRS Pension Plan and HIS Program will change under varying discount rate assumptions. For example, a higher discount rate would lead to a lower net pension liability. Conversely a lower discount rate would lead to a higher net pension liability. The following chart shows the effects on the FRS Pension Plan and HIS Program net pension liabilities under discount rates that are one percentage point higher or lower than the discount rate actually used. The chart specifically shows the net pension liability of the FRS Pension Plan if its discount rates were 5.80%, 6.80%, or 7.80% as well as the net pension liability (asset) of the HIS Program if its discount rates were 1.16%, 2.16%, or 3.16%.

Proportionate Share of FRS Pension Plan Net Pension Liability (Asset)			Proportionate Share of HIS Program Net Pension Liability		
Current			Current		
1% Decrease	Discount Rate	1% Increase	1% Decrease	Discount Rate	1% Increase
5.80%	6.80%	7.80%	1.16%	2.16%	3.16%
\$ 785,193,000	175,577,000	(333,993,000)	257,612,000	222,830,000	194,332,000

The County remits contractually required FRS Pension Plan and HIS Program contributions as established by the Florida Legislature. The County had a payable of \$28.0 million for outstanding contributions to the FRS Pension Plan, HIS Program or Investment Plan at September 30, 2021.

**Investment Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The Investment Plan is reported in the SBA’s annual financial statements and in the state of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS Pension Plan. County employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.) as the FRS Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members. See FRS Pension Plan contribution rates in the Contributions section of this note for more information.

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2021, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the County.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The County remits contractually required FRS Investment Plan contributions as established by the Florida Legislature. The County's total employer contributions to the Investment Plan were approximately \$15,355,000 for fiscal year 2021.

#### **Note 9 Other Postemployment Benefits (OPEB)**

The County has three separate single-employer defined benefit OPEB plans (BOCC, Sheriff and Tax Collector) which are treated as a single-employer defined benefit plan. Some non-County employers participate in the County OPEB plan, in the sense of purchasing an insured benefit. Their participation is immaterial individually and in total. These non-County employers are the Port Authority, Tampa Sports Authority, Children's Board and Expressway Authority and they represent less than 5% of total assessments for the County's OPEB plan. The County expenses and transfers to the self insurance fund the cost of OPEB over the active service lives of its employees rather than using a "pay-as-you-go" basis for cash funding of the obligation. Expensing the cost of a future benefit over the active work-lives of employees is a fiscally sound approach because employees earn the future benefits over their working careers.

#### **OPEB Plan Description and Benefits Provided**

*County OPEB Plan Description.* The County provides the following health-related benefits to retirees and certain former employees through OPEB handled by the BOCC, Sheriff and Tax Collector, which together represent the County OPEB Plan: (a) The County is required by Florida Statute 112.0801 to allow retirees and certain former employees to buy healthcare coverage at the same "group rates" that current employees are charged. Although retirees pay for healthcare at group rates, they receive a valuable benefit because they can buy insurance at costs that are lower than the costs associated with the experience rating for their age bracket. The availability of this lower cost health insurance represents an *implicit subsidy* for retirees. (b) The County provides health-related benefits to retirees and certain former employees through a limited stipend to offset the cost of health insurance for regular BOCC and Tax Collector retirees from ages 62 to 65 and to Sheriff and BOCC special risk retirees from ages 55 to 65. This monthly stipend is \$10 for each year of service up to a maximum benefit of \$300 per month for Sheriff's employees and surviving spouses or \$5 per month for each year of service up to a maximum benefit of \$150 per month for BOCC and Tax Collector employees. Although the implicit subsidy is required by state law when healthcare is offered as an employee benefit, the stipend may be cancelled at any time. The County does not issue separate OPEB Plan financial statements. As a result all required disclosures are included in this report.

Substantially all full-time County employees may qualify for these OPEB benefits. At September 30, 2021, the OPEB Plan covered approximately 9,833 active employees, consisting of those currently eligible and those not yet fully eligible, as well as 999 retirees or other inactive employees.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Total OPEB Liability**

**Actuarial Method and Assumptions** - The total OPEB liability was actuarially determined based on several actuarial assumptions. September 30, 2021 was the actuarial measurement date. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. The actuarial assumptions used in the September 30, 2021 OPEB Plan rollforward valuation were based on the results of an actuarial experience study for the period from October 1, 2020 through September 30, 2021.

The entry age normal actuarial cost method was used in the September 30, 2021 actuarial valuation. Other actuarial assumptions included a composite inflation rate of 2.5%, (2.5% for BOCC, 2.5% for Sheriff, and 2.5% for Tax Collector) and a composite discount rate of 2.26% (2.26% for BOCC, 2.26% for Sheriff, and 2.26% for Tax Collector). In addition, the initial annual healthcare cost trend rate assumptions were 6.25% grading down to an ultimate rate of 4.0% for the Sheriff, 6.25% grading down to ultimate rates of 4.0% for the BOCC, and 6.74% (7.22% post-Medicare) generally grading down to 4.50% (4.50% post-medicare) for the Tax Collector. In addition, the average age of active participants was 38 years and the average age of inactive participants was 65 years. Mortality rates were based on the PUB-2010 generational table scaled using MP-2020 and applied on a gender specific basis for the BOCC. The Sheriff mortality rate was based on PUB-2010 mortality fully generational scaled using projection scale MP-2020 and applied on a gender specific basis. The Tax Collector mortality rates were based on PUBG.H-2010 tables for employees and retirees, projected generationally with scale MP-2021.

*Sensitivity of Total OPEB Liability to Changes in Either the Discount Rate or Changes in the Healthcare Trend Rate* – The first chart below presents the County’s total OPEB liability, as well as what the County’s total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.26%) or 1 percentage-point higher (3.26%) than the current discount rate. The second chart below presents the County’s total OPEB liability, as well as what the County’s total OPEB liability would be if it were calculated using a healthcare trend rate that is 1 percentage point lower (5.26%) or 1 percentage-point higher (7.26%) than the current healthcare trend rate.

<b>Sensitivity of Total OPEB Liability to Changes in Composite Discount Rate*</b>			<b>Sensitivity of Total OPEB Liability to Changes in Composite Healthcare Trend Rate**</b>		
<b>1% Decrease</b>	<b>Discount Rate</b>	<b>1% Increase</b>	<b>1% Decrease</b>	<b>Healthcare Trend Rate</b>	<b>1% Increase</b>
<b>1.26%</b>	<b>2.26%</b>	<b>3.26%</b>	<b>5.26%</b>	<b>6.26%</b>	<b>7.26%</b>
\$ 158,862,000	140,126,000	124,855,000	122,408,000	140,126,000	162,709,000

\*Composite sensitivity of total OPEB liability to changes in discount rate was derived from:

BOCC: \$35,386,000 (at 1.26%), \$32,793,000 (at 2.26%), and \$30,458,000 (at 3.26%);

Sheriff: \$121,751,000 (at 1.26%), \$105,696,000 (at 2.26%), and \$92,846,000 (at 3.26%); and

Tax Collector: \$1,725,000 (at 1.26%), \$1,637,000 (at 2.26%), and \$1,552,000 (at 3.26%).

\*\*Composite Sensitivity of total OPEB liability to changes in healthcare trend rate was derived from:

BOCC: \$29,892,000 (at 5.25%), \$32,793,000 (at 6.25%), and \$36,209,000 (at 7.25%);

Sheriff: \$91,034,000 (at 5.25%), \$105,696,000 (at 6.25%), and \$124,677,000 (at 7.25%); and

Tax Collector: \$1,482,000 (at 5.74%), \$1,637,000 (at 6.74%), and \$1,823,000 (at 7.74%).

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**OPEB Liabilities, Expense, Deferred Outflows of Resources and Deferred Inflows of Resources**

**OPEB Liabilities** - At September 30, 2021, the County reported total OPEB liabilities of \$140,126,000. The total OPEB liability was measured as of September 30, 2021. The components of the County's total OPEB liability at September 30, 2021 were as follows:

	<b>OPEB Plan</b>
Total OPEB Liability	<u>\$ 140,126,000</u>
Covered employee payroll (active plan members)	<u>677,580,000</u>
Total OPEB liability as a percentage of covered payroll	<u>20.7 %</u>

Total total OPEB liability of \$140,126,000 consisted of total OPEB liabilities of \$32,793,000 from the BOCC, \$105,696,000 from the Sheriff, and \$1,637,000 from the Tax Collector.

If cash and investments were placed in an irrevocable trust for OPEB, then the cash and investments would be subtracted from "total OPEB liability" to determine the "net OPEB liability." The County has set aside \$45,926,000 in the Self-Insurance Internal Service Fund for OPEB. Fair value was used to value the cash and investments set aside. This \$45,926,000 represents 30.81% of the total OPEB liability at September 30, 2021. However, since an irrevocable trust was not established, none of this \$45,926,000 in cash and investment is considered to be "plan fiduciary net position."

The change in the total OPEB liability during fiscal year 2021 as well as the beginning and ending total OPEB liability is shown below:

	<b>Total OPEB Liability</b>
Balance at October 1, 2020	<u>\$ 116,670,000</u>
<b>Changes for the fiscal year:</b>	
Service cost	3,326,000
Interest	2,585,000
Changes in benefit terms	--
Differences between expected and actual experience	9,241,000
Changes in assumptions and other inputs	15,161,000
Contributions-employer	--
Benefit payments	(6,857,000)
Administrative expense	--
Net changes	<u>23,456,000</u>
Balance at September 30, 2021	<u>\$ 140,126,000</u>

*Funding Policy, Status and Progress* - In order for OPEB obligations to be considered funded, an irrevocable trust fund must be used. Since that would be considered very restrictive, the County did not "fund" the total OPEB obligation, but instead chose to appropriate and set aside amounts annually in the Self-Insurance Internal Service Fund so the total OPEB liability is completely offset by cash and investments over time.

Since the OPEB Plan was not considered funded, GASB Statement 75 requires that the plan's discount rate be obtained using the index rate for 20-year, tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate was 2.26%.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

*Contributions* - Assessments were made to participating funds with the goal of accumulating the cash and investments in the Self-Insurance Internal Service Fund to offset the total OPEB liability. The level of assessments are set annually by County management. There are no statutory or other legally required contribution levels. It is the County's intent to continue setting aside additional money each year for OPEB. Total assessments were \$6,856,000 for fiscal year 2021 (\$2,843,000 for BOCC and \$4,009,000 for the Sheriff).

*OPEB Expense* - For the fiscal year ended September 30, 2021, the County recognized OPEB benefit of \$2,961,000. Changes in total OPEB liability are recognized in OPEB expense during the fiscal year except for as indicated in the section on Deferred Outflows/Inflows of Resources.

*Deferred Outflows/Inflows of Resources* – “deferred outflows of resources” are a consumption of net position by the County that is applicable to a future reporting period. “Deferred inflows of resources” are an acquisition of net position by the County that is applicable to a future reporting period. For each of the following, a portion was recognized in OPEB expense during fiscal year 2021, and the balance was amortized as deferred outflows or deferred inflows of resources using a systematic and rational method over a closed period, as defined below:

- Differences between expected and actual experience regarding economic and demographic factors are amortized over the average expected remaining service life of all employees that are provided with OPEB through the OPEB plan, including both active and inactive employees.
- Changes in assumptions or other inputs are amortized over the average expected remaining service life of all employees covered by the OPEB plan, including both active and inactive employees.
- Differences between expected and actual earnings on OPEB plan investments are amortized over five years.

Deferred outflows of resources and deferred inflows of resources related to the County's OPEB Plan were as follows:

<b>Description</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 12,195,000	(4,238,000)
Changes in assumptions	44,067,000	(3,426,000)
<b>Total</b>	<b>\$ 56,262,000</b>	<b>(7,664,000)</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the OPEB Plan will be recognized in OPEB expense as follows:

<b>Fiscal Year Ending September 30</b>	<b>OPEB Expense</b>	<b>OPEB (Benefit)</b>
2022	\$ 4,581,000	(674,000)
2023	4,581,000	(674,000)
2024	4,581,000	(674,000)
2025	4,581,000	(674,000)
2026	4,581,000	(674,000)
Thereafter	\$ 33,358,000	(4,294,000)

The County funds did not have any interfund payables to the Self-Insurance Fund's OPEB Plan at September 30, 2021.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Note 10 Interfund Receivable and Payable Balances**

Interfund receivable and payable balances at September 30, 2021 are shown on the following pages.

<b>Interfund Receivable Fund</b>	<b>Interfund Payable Fund</b>	<b>Amounts in Thousands</b>
<b>Major Governmental Funds:</b>		
General (BOCC)	General (Sheriff)*	\$ 20,594
	General (Tax Collector)*	26,556
	General (Property Appraiser)*	431
	General (Clerk of Circuit Court)*	6,574
	Non-major Sheriff special revenue	124
		<u>54,279</u>
General (Sheriff)	General (BOCC)	492
	Intergovernmental Grants	24
	Countywide Special Purpose	10
	COVID Relief	300
	Unincorporated Area Special Purpose	42
	Solid Waste Enterprise	83
		<u>951</u>
General (Supervisor of Elections)	General (BOCC)+	<u>279</u>
General (Tax Collector)	General (BOCC)	153
	Sales Tax Revenue	49
		<u>202</u>
General (Clerk of Circuit Court)	General (BOCC)	76
	Countywide Special Purpose	11
	Solid Waste Enterprise	20
	Intergovernmental Grants	64
	Unincorporated Area Special Purpose	1
	Transportation	1
	Library	23
	Self-Insurance	17
	Water Enterprise	13
		<u>226</u>
	Total General Fund	<u>55,937</u>
Countywide Special Purpose	General (Clerk of Circuit Court)*	801
	Sheriff Special Use*	341
	General (Tax Collector)*	50
		<u>1,192</u>
Sales Tax Revenue	General (Tax Collector)*	<u>6,560</u>
County Transportation	General (Tax Collector)*	<u>188</u>
<b>Nonmajor Special Revenue Funds:</b>		
Unincorporated Area Special Purpose	General (Tax Collector)*	<u>578</u>
Library	General (Tax Collector)*	992
	General (Property Appraiser)*	13
		<u>1,005</u>
Infrastructure Surtax Projects	Sales Tax Revenue**	<u>1,459</u>
Sheriff Misdemeanor Probation	Countywide Special Purpose	<u>\$ 408</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

<b>Interfund Receivable Fund</b>	<b>Interfund Payable Fund</b>	<b>Amounts in Thousands</b>
<b>Nonmajor Debt Service Funds:</b>		
ELAPP Bonds	General (Tax Collector)*	\$ 112
	General (Property Appraiser)*	<u>1</u>
		<u>113</u>
Parks and Recreation Bonds	General (Tax Collector)*	<u>33</u>
Total nonmajor governmental funds		<u>3,596</u>
<b>Internal Service Funds:</b>		
Self-Insurance Internal Service	Sheriff Risk Management*	1,099
	General (Sheriff) *	<u>2,751</u>
		<u>3,850</u>
<b>Major Enterprise Funds:</b>		
Water Enterprise	General (Tax Collector)*	<u>345</u>
Solid Waste Enterprise	General (Tax Collector)*	<u>2,011</u>
Total interfund payable and receivable balances		<u>\$ 73,679</u>

\* These balances represent residual and/or excess fees payable by Constitutional Officers to the Board of County Commissioners at year-end in accordance with Florida Statutes.

\*\* This balance represents the Community Investment Tax receipts payable by the Sales Tax Revenue Fund (where funds are received) to the Infrastructure Surtax Projects Fund (where such funds are spent).

+ This interfund receivable and payable was recorded in exchange for the BOCC holding the Supervisor of Elections cash, cash equivalents, and investments balances.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Note 11      Transfers In and Out**

Interfund transfers in and out during fiscal year 2021 were as follows:

<u>Transfers In</u>	<u>Transfers Out</u>	<u>Amounts in Thousands</u>
<b>Major Governmental Funds:</b>		
General (BOCC)	General (Sheriff)*	\$ 23,723
	General (Tax Collector)*	18,175
	General (Property Appraiser)*	431
	General (Supervisor of Elections)*	2,798
	General (Clerk of Circuit Court)*	6,121
	Countywide Special Purpose	8,212
	Sales Tax Revenue**	80,219
	Unincorporated Area Special Purpose	8,316
	Unincorporated Area Capital Projects	3,610
	Intergovernmental Grants	122
	County Transportation	4,033
		<u>155,760</u>
General (Sheriff)	General (BOCC)	477,309
	Countywide Special Purpose	199
		<u>477,508</u>
General (Tax Collector)	General (BOCC)++	32,158
	Unincorporated Area Special Purpose++	601
	Sales Tax Revenue++	288
	County Transportation++	197
	Library++	1,176
	Parks and Recreation Debt Service++	45
	Environmentally Sensitive Lands Acquisition Debt Service++	142
		<u>34,607</u>
General (Property Appraiser)	General (BOCC)++	12,671
	Library++	389
	Environmentally Sensitive Lands Acquisition Debt Service++	44
	Parks and Recreation Debt Service++	11
		<u>13,115</u>
General (Supervisor of Elections)	General (BOCC)	<u>12,822</u>
General (Clerk of Circuit Court)	General (BOCC)	<u>26,063</u>
	Total General Fund	<u>719,875</u>
Countywide Special Purpose	General (BOCC)	32,819
	Sheriff Special Use*	1,471
		<u>34,290</u>
Intergovernmental Grants	General (BOCC)	6,807
	Unincorporated Area Special Purpose	831
	Self-Insurance Internal Service	11,000
	Sales Tax Revenue++	6,000
		<u>\$ 24,638</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

<b>Transfers In</b>	<b>Transfers Out</b>	<b>Amounts in Thousands</b>
County Transportation	General (BOCC) General (Tax Collector)* Half-Cent Transportation Plan Non AdVal CIP Transp Series 2021 Debt Service	\$ 23,951 81 19,000 <u>205,303</u> <u>248,335</u>
 <b>Nonmajor Special Revenue Funds:</b>		
Unincorporated Special Purpose	General (BOCC) General (Tax Collector)* Countywide Special Purpose County Transportation	6,927 245 781 217 <u>8,170</u>
Library	General (Tax Collector)* General (Property Appraiser)	480 13 <u>493</u>
Infrastructure Surtax Projects	Sales Tax Revenue+ County Transportation Intergovernmental Grants	24,637 3,301 112 <u>28,050</u>
Sheriff Special Use	Countywide Special Purpose	<u>2,621</u>
 <b>Nonmajor Debt Service Funds:</b>		
2002 Parks and Recreation Debt Service	General (Tax Collector)*	<u>18</u>
2019 Capital Improvement Program	Sales Tax Revenue	<u>5,882</u>
2005 Court Facilities Improvement	Countywide Special Purpose	<u>1,972</u>
2005 TSA Arena Refunding	Sales Tax Revenue	<u>1,013</u>
2016 Capital Improvement Program Refunding Revenue	Countywide Special Purpose Sales Tax Revenue	1,072 1,669 <u>2,741</u>
2017 4th Cent Tourist Development Tax	Sales Tax Revenue	<u>2,151</u>
2017 5th Cent Tourist Development Tax	Sales Tax Revenue	<u>2,074</u>
2021 Capital Improvement Non-Ad Valorem Revenue	Sales Tax Revenue	<u>1,098</u>
2008 Capital Improvement Non-Ad Valorem Revenue	Sales Tax Revenue	<u>\$ 1,244</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

<b>Transfers In</b>	<b>Transfers Out</b>	<b>Amounts in Thousands</b>
Commercial Paper Program	Sales Tax Revenue Countywide Special Purpose	\$ 20,738 <u>1,221</u> <u>21,959</u>
2009/2019 Environmentally Sensitive Lands Acquisition	General (Tax Collector)* General (Property Appraiser)*	58 <u>1</u> <u>59</u>
2012 Community Investment Tax Refunding Bonds	Sales Tax Revenue	<u>9,906</u>
2012 Capital Improvement Program Revenue Bonds	Sales Tax Revenue	<u>6,484</u>
Half Cent Transportation Plan	Sales Tax Revenue County Transportation Commercial Paper Debt Service	6,857 19,731 <u>525</u> <u>27,113</u>
2015 Communication Services Tax	Unincorporated Area Special Purpose Unincorporated Area Capital Projects	1,627 <u>2,622</u> <u>4,249</u>
2015 Community Investment Tax	Sales Tax Revenue	<u>20,371</u>
2018 Community Investment Tax	Sales Tax Revenue	<u>6,747</u>
<b>Nonmajor Capital Project Funds:</b>		
Countywide Capital Projects	General Fund (BOCC)	<u>16,565</u>
Unincorporated Capital Projects	Unincorporated Area Special Purpose General Fund (BOCC)	6,632 <u>2,000</u> <u>8,632</u>
2019 Non Ad Valorem Capital Improvement Program	Commercial Paper Program County Transportation	2,024 <u>2,000</u> <u>4,024</u>
	Total Non-major Funds	<u>183,636</u>
<b>Internal Service Funds:</b>		
Self-Insurance Internal Service	Sheriff Risk Management* Intergovernmental Grants	1,098 <u>11,000</u> <u>12,098</u>
Fleet Internal Service Total Internal Service Funds	General Fund - BOCC	48 <u>12,146</u>
<b>Enterprise Funds</b>		
Water	Intergovernmental Grants	<u>434</u>
Total interfund transfers in and out		<u>\$ 1,223,354</u>
<i>See footnotes on following page:</i>		

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

\* These amounts represent residual and/or excess fees paid by Constitutional Officers to the Board of County Commissioners during fiscal year 2020 in accordance with Florida Statutes.

\*\* These amounts represent transfers of Local Government Half-Cent Sales Tax revenues or other revenues from the Sales Tax Revenue Fund to the General Fund for general governmental purposes.

+ This amount represents transfers of Community Investment Tax revenues from the Sales Tax Revenue Fund (where they are collected) to the Infrastructure Surtax Projects Fund (where such proceeds are spent).

+ + These amounts represent statutory commissions paid to the Tax Collector and Property Appraiser for collecting taxes and valuing taxable property, respectively.

During the fiscal year ended September 30, 2021, significant transactions between the Hillsborough County, Florida primary government and the discretely presented component units were as follows: the Hillsborough County City-County Planning Commission discretely presented component unit received \$3,765,000 from the General Fund. These amounts are classified as Operating Grants and Contributions in the discretely presented component units and as general government expenditures in the primary government’s Statement of Activities.

**Note 12      Restricted Net Position**

The County follows GASB Statement No. 46, *Net Assets Restricted by Enabling Legislation, an amendment of GASB Statement No. 34*. This Statement clarified the meaning of restricted net assets (now using the term “net position”) and expanded the presentation of net position in the Statement of Net Position. Under this Statement, restricted net position is either: (a) restricted externally, having constraints imposed externally by creditors, such as for debt service or through debt covenant, by grantors, or by law; or (b) restricted by enabling legislation, such as legislation authorizing capital projects, grants and other restricted purposes. The restricted net position shown on the government-wide Statement of Net Position is categorized as follows

**Restricted Net Position**  
**September 30, 2021**

(Amounts in Thousands)

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total Primary Government</b>
<b>Restricted for:</b>			
Bond covenants, renewal and replacement	\$ 197,421	18,891	216,312
Debt Service	69,997	43,145	113,142
Grants and similar projects	35,580	492	36,072
Statute/ordinance enabled projects	664,565	38,727	703,292
Capital projects	59,326	--	59,326
Other purposes	22,069	--	22,069
<b>Total restricted net position</b>	<b>\$ 1,048,958</b>	<b>101,255</b>	<b>1,150,213</b>

Grants and similar projects net position represent net position restricted for federal, state, and local grants. Statute/ordinance enabled projects represent net position restricted for items such as impact fees, indigent healthcare, and Sheriff and court related activities, which are established by state statutes or county ordinances.

The County uses restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents/contracts prohibiting this, such as grant agreements requiring dollar for dollar spending of restricted and unrestricted amounts when appropriate.

**Note 13      Accounting and Financial Reporting for Risk Financing and Related Insurance Issues**

The County engages in self-insurance in the form of internal service funds maintained by both the BOCC and Sheriff. The self-insurance funds of both the BOCC and Sheriff encompass two major sections--risk management and employee group health insurance. This note provides the disclosures required by GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Risk Management**

The County is exposed to various risks of loss related to injuries to employees; torts; thefts of, damage to, and destruction of assets; errors and omissions; and natural disasters. As permitted by Florida law, the County is substantially self-insured for workers' compensation claims. The BOCC is self-insured for workers' compensation claims up to a maximum of \$650,000 per occurrence for regular employees and \$1,000,000 for firefighters, with unlimited excess coverage above the self-insurance cap. The BOCC has authorized a commercial third-party administrator to administer the County's automobile, general liability, and workers' compensation claims payments. The Sheriff is self-insured for workers' compensation claims up to a maximum of \$500,000 per occurrence with unlimited excess coverage above the self-insurance cap.

The County is also self-insured against automotive and general liability claims with limited liability per Section 768.28, Florida Statutes, of \$200,000 per person and \$300,000 per occurrence. Negligence claims in excess of the statutory limits can only be recovered through federal lawsuits or acts of the Florida Legislature. While a majority of the County's automotive and general liability exposures are self-insured, the County has commercial insurance contracts to cover the risk of claims determined by the Florida Legislature or federal courts. Commercial insurance for excess automotive and general liability claims above the limits set by Section 768.28, Florida Statutes, has a limit of \$2,000,000 per occurrence with a general aggregate limit of \$5,000,000. Settled claims have not exceeded commercial coverage in any of the past three fiscal years.

With the exception of the Sheriff, all County funds including the BOCC and Constitutional Officers participate in the risk management portion of the Self-Insurance Fund. The Sheriff has a separate self-insurance fund for risk management and is not a participant in the BOCC workers' compensation and automotive and general liability programs. The Arts Council of Hillsborough County also participates in the BOCC workers' compensation program. The County, however, is the predominant participant in the Self-Insurance Fund.

Payments to the risk management portion of the self-insurance fund are assessed based on actuarial estimates of the amounts needed to pay prior and current year claims and to establish a "reserve" (i.e. net position or equity) for catastrophic losses. That reserve was \$50,397,000 at September 30, 2021. If reserves for workers' compensation and automotive and general liability are included, the total reserve for risk management was \$90,278,000 at September 30, 2021. See the chart of net position at the end of this note for a description of the unrestricted net position of the Self-Insurance Fund by category.

The claims liability reported in the BOCC self-insurance fund at September 30, 2021, for risk management was \$20,304,000. The BOCC claims liability was presented undiscounted. These amounts are actuarially determined based on the requirements of GASB Statement No. 10, which specifies that a liability for claims should be reported if it is probable that a liability has been incurred and the amount of the loss can be reasonably estimated. Claims are reevaluated periodically to consider effects of inflation, recent settlement trends, incremental and other claim adjustment expenses regardless of whether allocated to specific claims. The liability is shown net of subrogation recoveries on unsettled claims. During fiscal years 2020 and 2021, changes recorded to the claims liability for BOCC risk management were as follows:

<u>Fiscal Year</u>	<u>Claims Liability, Beginning of Fiscal Year</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Claims Liability, End of Fiscal Year</u>	<u>Due Within One Year</u>
2020	\$ 14,533,000	8,670,000	(7,837,000)	15,366,000	7,837,000
2021	15,366,000	16,519,000	(11,581,000)	20,304,000	11,581,000

During fiscal years 2020 and 2021, changes recorded to the claims liability for Sheriff risk management were as follows:

<u>Fiscal Year</u>	<u>Claims Liability, Beginning of Fiscal Year</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Claims Liability, End of Fiscal Year</u>	<u>Due Within One Year</u>
2020	\$ 7,808,000	7,181,000	(5,435,000)	9,554,000	5,435,000
2021	9,554,000	5,045,000	(3,871,000)	10,728,000	9,419,000

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**Employee Group Health Insurance**

The County provides group health insurance for its employees and their eligible dependents. The County purchased insurance for this risk through September 30, 1993. On October 1, 1993, the County established an employee group health self-insurance plan to account for and finance its uninsured risks of loss. The County entered into an administrative services agreement with a commercial insurance carrier to provide administrative support for this self-insurance plan. The County is self-insured for up to \$550,000 per person annually. Stop-loss insurance was purchased to cover an unlimited lifetime amount per person above the \$550,000 per person deductible.

All County employees may participate in the County’s employee group health insurance program except for those of the Tax Collector and Sheriff. Employees of the Children's Board, Tampa Port Authority, Tampa Sports Authority, Tampa-Hillsborough County Expressway Authority, and Arts Council may also participate in the County’s employee group health insurance program. The County, however, is the predominant participant in the plan. Payments to the employee group health insurance plan are assessed based on actuarial estimates of the amounts needed to pay current year claims and to establish a “reserve” (i.e. net position or equity) for catastrophic losses. The employee group health insurance plan equity was \$45,827,000 at September 30, 2021. The County’s plan also holds \$34,691,000 of equity from the Sheriff’s employee group health insurance plan. At September 30, 2021, the claims liability reported for the BOCC employee group health insurance plan was \$5,910,000 and the claims liability reported for the Sheriff employee group health insurance plan was \$5,548,000. The Sheriff’s employee group health claims liability was actuarially determined based on the requirements of GASB Statement No. 10, which specifies that a liability for claims should be reported if it is probable that a liability has been incurred and the amount of the loss can be reasonably estimated. Claims are reevaluated periodically to consider effects of inflation, recent settlement trends, incremental and other claim adjustment expenses regardless of whether allocated to specific claims. During fiscal years 2020 and 2021, changes recorded to the claims liability for the BOCC employee group health insurance plan were as follows:

<u>Fiscal Year</u>	<u>Claims Liability, Beginning of Fiscal Year</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Claims Liability, End of Fiscal Year</u>	<u>Due Within One Year</u>
2020	\$ 4,827,000	87,281,000	(87,028,000)	5,080,000	5,080,000
2021	5,080,000	96,277,000	(95,447,000)	5,910,000	5,910,000

During fiscal years 2020 and 2021, changes recorded to the claims liability for the Sheriff’s employee group health insurance plan were as follows:

<u>Fiscal Year</u>	<u>Claims Liability, Beginning of Fiscal Year</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Claims Liability, End of Fiscal Year</u>	<u>Due Within One Year</u>
2020	\$ 4,723,000	44,277,000	(44,103,000)	4,897,000	4,897,000
2021	4,897,000	52,231,000	(51,580,000)	5,548,000	5,548,000

**Net Position of the Self-Insurance Fund**

The BOCC Self-Insurance Fund had reserves of \$216,721,000, which was reported as unrestricted, in net position at September 30, 2021 as follows:

**BOCC Self-Insurance Fund Unrestricted Net Position:**

Unrestricted, designated for risk management (catastrophic losses)	\$ 50,397,000
Unrestricted, designated for risk management (workers' compensation and auto/general liabilities)	39,880,000
Unrestricted, designated for employee group health insurance (BOCC)	45,827,000
Unrestricted, designated for employee group health insurance (Sheriff)	34,691,000
Unrestricted, designated for other postemployment benefits (OPEB)	45,926,000
Total unrestricted net position	<u>\$ 216,721,000</u>

## HILLSBOROUGH COUNTY, FLORIDA

### Notes to Financial Statements

Net position of \$34,691,000 is being held by the BOCC for the Sheriff's employee group health insurance plan to meet two distinct requirements of Florida Statutes. By holding Sheriff employee health plan dollars in the BOCC Self-Insurance Fund, the Sheriff meets the state of Florida's reserve requirements and also follows state law requiring the return of Sheriff residual funds to the BOCC at the end of each fiscal year. Net position designated for OPEB represents the net position for the entire Hillsborough County primary government including employees participating in the BOCC, Tax Collector and Sheriff plans.

#### **Note 14          Accounting for Municipal Solid Waste Landfill Costs**

##### **A. Open Landfill**

GASB Statement No. 18, *Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs*, requires municipal solid waste landfill owners to record a current expense and the related long-term liability for certain future landfill closure and postclosure care costs. GASB Statement No. 18 is based on a US Environmental Protection Agency rule, *Solid Waste Disposal Facility Criteria*, and has two components. The first component establishes closure requirements for landfills receiving solid waste after October 9, 1991. The second component establishes thirty-year postclosure care requirements for landfills receiving solid waste after October 9, 1993. In addition, the Florida Department of Environmental Protection, through rule 62-701.630, Florida Administrative Code (FAC), establishes certain financial accountability standards related to landfill closure and postclosure care. The County, as an owner and operator of one open landfill, must accumulate financial resources to close the landfill after it stops accepting solid waste and to perform certain postclosure maintenance and monitoring functions at the landfill site for thirty years.

GASB Statement No. 18 requires the County to record a portion of these future closure and postclosure care costs as a current period operating expense and as a long-term liability based on the cumulative amount of landfill capacity consumed as of each balance sheet date. Based on an independent engineer's cost projection at September 30, 2021, County management estimated that the total future closure and postclosure care costs will be \$67,033,000. The County increased its GASB Statement No. 18 liability from the prior year by \$1,858,000 or 5%. The actual costs for future landfill closure and postclosure care costs may differ from projections due to changes in price levels, technology, and environmental law.

Of the total cost projection of \$67,033,000, a life-to-date liability of \$41,918,000 was recorded at September 30, 2021 as a part of other long-term debt for business-type activities. See Note 7.D. This liability for future landfill closure and postclosure care costs was determined from the consulting engineer's certification, that 38% or 17,624,000 cubic yards of the estimated 46,463,000 cubic yards landfill capacity had been consumed at September 30, 2021. Although only 38% of the overall landfill capacity was consumed, a total of 60.9% of the total closure and postclosure costs were reported as a liability because the landfill consists of two separate sections and the calculations were done separately on each section. Section One has total projected closure and postclosure care costs of \$56,032,000 of which 72.5% was consumed. Section Two has total projected closure and postclosure care costs of \$11,001,000 of which only 11.6% was consumed. The County will record the balance of the projected future closure and postclosure care costs of \$41,918,000, as adjusted by future estimated cost revisions, as the remaining landfill capacity is consumed. The County anticipates closing Section One of the landfill in 28 years (fiscal year 2048) and Section Two of the landfill in 52 years (fiscal year 2072).

##### **B. Closed Landfills**

The County conducts monitoring and maintenance programs at a number of closed solid waste disposal sites to detect any potential incidents of environmental contamination. If any contamination is detected, the County will submit a plan to the Florida Department of Environmental Protection to remedy the problems discovered. In addition, the County annually reviews the estimates for future remediation and monitoring costs of landfills closed prior to October 9, 1991. At September 30, 2021, the liability for future remediation and monitoring costs of these closed landfill sites was \$3,268,000. The County does not believe that any additional liabilities arising from closed landfill remedial actions would materially affect the County's financial condition.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

**C. Fiscal Responsibility for Future Landfill Closure Costs**

As required by Subpart H of 40 Code of Federal Regulations, Part 264, as adopted by reference in Rule 62-701.630 of the Florida Administrative Code (FAC), the County must annually certify that sufficient financial resources are available to pay future landfill closure and postclosure care costs. The County chose an annual financial test to comply with this requirement. This financial test requires a government to demonstrate that its tangible net worth is at least six times greater than the combined total estimated amount of closure and postclosure care costs as of the balance sheet date. At September 30, 2021, the Hillsborough County BOCC's tangible net worth met the requirements of the annual responsibility test and management believes the County complied with all rule requirements.

**Note 15            Commitments**

**A. Operating Leases**

The County has entered into numerous operating leases. The Hillsborough County Primary Government's operating lease and rent expenditures as a lessee totaled \$4,134,000 for leased facilities and equipment for the fiscal year ended September 30, 2021. A majority of these operating leases were for a one-year period. To present the commitment associated with the County's largest operating leases, lease commitments on all operating leases with annual payments during fiscal year 2021 in excess of \$150,000 per year are summarized below.

Year Ending September 30	<b>Governmental Activities</b>
2022	\$ 2,857,000
2023	2,813,000
2024	2,741,000
2025	1,965,000
Total payments	<u>\$ 10,376,000</u>

Commitments for future non-cancelable minimum operating lease receipts were insignificant.

**B. Interlocal Agreements**

*Tampa Sports Authority (TSA).* The County and the TSA have entered into a number of interlocal agreements over a period of many years. The city of Tampa and the County have agreed to pay one-third and two-thirds, respectively, of any operation and maintenance cash shortfall as reflected in the TSA's current annual budget.

**Note 16            Contingent Liabilities**

Impact fees were established by the BOCC to fund infrastructure for transportation, rights-of-way, parks, schools, and fire/rescue. These fees are intended to compensate governments such as the County for a portion of the additional costs of providing infrastructure for new real estate developments in the County, rather than assessing existing taxpayers. Florida's concurrency laws in effect through June 2009 required that developers have infrastructure in place before developing their parcels and due to these laws there may be credits still available to developers during that time period. Sometimes developers agree to donate additional infrastructure needed by the County in exchange for a credit against impact fees that may be imposed on future development. There is no guarantee that the developer will incur impact fees in the future and benefit from an impact fee offset at that time. When the County accepts a donation of infrastructure from a developer, County maintenance of the assets relieves the developer of that responsibility. The County does not report the impact fee offsets as liabilities because impact fees are *fees* rather than taxes and impact fee offsets are viewed as reductions of future revenues, which are not yet due to or earned by the County. Impact fees are not due until a certificate of occupancy is issued. Infrastructure contributions are recorded by the County when received.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

Contingent liabilities may arise from any of the following conditions. From the normal course of operations, the County is a defendant or plaintiff in various lawsuits. In the opinion of legal counsel, the resolution of these lawsuits is not likely to have a materially adverse effect on the County’s financial condition. Grant funds received or receivable by the County are subject to audit by federal and state grantor agencies and independent auditors. Such audits may result in requests for repayments due to disallowed expenditures. The liability for the remediation and monitoring of closed landfills may increase. See Note 14.B. The County believes that contingent liabilities arising from lawsuits, disallowed costs on grants, and landfill remediation/monitoring costs, if any, would be immaterial.

**Note 17 Tax Abatements**

The County provides tax abatements through two programs—the Ad Valorem Property Tax Exemption Program and the Qualified Target Industry (QTI) Program. A tax abatement is defined as a reduction in tax revenues resulting from an agreement where the government forgoes tax revenues and the qualified program participant promises to take a specific action after the agreement is executed that contributes to economic development or otherwise benefits the County or its residents.

*Ad Valorem Property Tax Exemption Program.* In accordance with County Ordinance 11-1 as amended by County Ordinance 17-27, the Ad Valorem Property Tax Exemption Program exempts 50% of certain new ad valorem property taxes of qualified businesses that make capital investments of at least \$5 million in improvements and tangible personal property as well as bring new higher-paying jobs to the County. The new businesses or expansions of an existing businesses would need to have average annual wages of at least 80% of the average annual private sector wage. Each tax exemption agreement must be approved by an ordinance adopted by the BOCC for it to take effect. If a participant does not comply with all requirements, partial exemptions are not permitted. Because property taxes are abated after compliance requirements have been met, there is no provision for recovering previously abated real property taxes. However, abated tangible personal property taxes may be recovered after the fact. The following chart shows all property tax abatements that took place during fiscal year 2021.

<b>Program Participant</b>	<b>Total Property Tax Exemptions Expected</b>	<b>Fiscal Years Affected</b>	<b>Capital Investment Expected</b>	<b>New Jobs Promised</b>	<b>Taxes Abated During Fiscal Year 2021</b>
Advanced Airfoil Components, LLC	\$ 2,529,282	2020-2027	\$139 million	30 jobs	\$ 361,326
New South Window Solutions, LLC	\$ 349,552	2020-2027	\$17 million	30 jobs	\$ 49,936

There are other similar ad valorem tax exemption agreements in place with other program participants. These tax abatements are expected to take effect in fiscal year 2022 and later after verification that program requirements were met.

*Qualified Target Industry Program.* The state of Florida’s QTI Program is authorized by Section 288.106, Florida Statutes. Under the QTI Program, an applicant must create a certain number of jobs and have average wages of at least 115% of the County’s (or State’s) average wage rates during the years covered by its commitment. The County, and other local governments such as the city of Tampa, if applicable, provide a total local government match of 20% of the total tax refunds organized by the Florida Department of Economic Opportunity in exchange for the program participant relocating to or expanding headquarters operations within Hillsborough County. There is an application process under which the County must approve the applicant prior to agreeing to make the match payment to the state of Florida. If approved, the County issues a Resolution documenting its approval. The County sends the match payment to the state of Florida only if the state of Florida determines that the participant met program requirements. If approved, the amount is given to the participant, but only up to the amount of state and/or local government taxes actually paid by the participant. Because QTI payments are paid after compliance requirements have been met, there is no provision for recovering previously made payments. If the participant complied with program requirements only partially, prorated benefits are permitted under certain conditions. The following chart shows each of the County’s QTI match payments for 2021 that were over \$30,000 during fiscal year 2021. Smaller payments were aggregated.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to Financial Statements**

QTI Program Participant in Hillsborough County	Job Creation Requirement	Actual Jobs Created	Average Wage Exceeded Required Level?	County's QTI Payments During Fiscal Year 2018
Advanced Airfoil Components, LLC	350	77	Yes	\$ 57,750
CitiGroup, Inc.	1,163	1,163	Yes	348,900
Cognizant Technology Solutions	412	412	Yes	90,972
Charter Communications	235	235	Yes	35,250
HealthPlan Services, Inc.	838	832	Yes	62,400
Bristol-Myers Squibb Co.	579	328	Yes	45,124
All others (15 entities)	2,011	890	Yes	85,942
	<u>5,588</u>	<u>3,937</u>		<u>\$ 726,338</u>

Similar types of match payments are expected to be made to these and/or different QTI Program participants in future years.

**Note 18 Implementation of New Statement**

The BOCC implemented GASB Statement 84, Fiduciary Activities, during fiscal year 2021, in order to meet the principle objective of consistency and comparability of fiduciary activities within state and local government financial reports. The adoption of this standard resulted in a restatement of the beginning fiduciary net position. In addition, the funds previously reported as Fiduciary Activities that did not meet the requirements GASB 84 and are now being reported in various funds throughout the ACFR. The implementation resulted in the following restatement of net position:

	SHERIFF	CLERK OF CIRCUIT COURT			Totals
	General Custodial	General Custodial	Registry of the Court	Support Collections	
Net position, beginning of year	\$ --	--	--	--	--
Restatement for implementation of GASB 84	830	12,085	13,448	91	27
Net position, beginning of year as restated	<u>\$ 830</u>	<u>12,085</u>	<u>13,448</u>	<u>91</u>	<u>27</u>

**Note 19 Subsequent Events**

On February 25, 2021, the Florida Supreme Court ruled that the one percent sales surtax for transportation improvements initiated by voter referendum in November 2018 and confirmed by County Ordinance 19-20 was unconstitutional. On March 16, 2021, the Florida Department of Revenue eliminated the collection of this sales surtax. On March 17, 2021 Hillsborough County filed a motion with the Circuit Court of the Thirteenth Judicial Circuit for supplemental relief providing procedure for disposition of surtax revenue. On March 25, 2022 the Thirteenth Judicial Circuit denied Hillsborough County's remedy request relating to refunding the Surtax funds. Per the ruling, the Courts found that granting supplemental relief was not proper and declined to do so.

At the end of March 2022, the County issued a tax-exempt non-revolving, Subordinate Lien Line of Credit to fund up to \$37.5 million of water and wastewater capital improvements. The primary project funded is the South County OWC Pipeline Corridor Project which will have certain costs that need to be encumbered prior to the issuance of long-term bonds. The Facility has a junior and subordinate lien on the County's water and sewer utility net revenues and is subordinate to the County's outstanding Utility Bonds.

**Note 20 Changes in Long-Term Debt and Future Debt Service Requirements**

Exhibit A is a schedule of changes in long-term debt. See "Other Information (Unaudited)" section for Exhibits B through U which show future debt service requirements, including sinking fund purchases, for each debt issue described in Note 7, *Long-Term Liabilities*.



**Hillsborough**  
**County** Florida

**EXHIBIT A**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Changes in Long-Term Debt**  
**For the fiscal year ended September 30, 2021**  
**(amounts in thousands)**

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>GOVERNMENTAL ACTIVITIES</b>					
<b>Board of County Commissioners</b>					
Bonds payable:					
2002 Parks and Recreation Refunding Bonds	\$ 4,665	\$ --	\$ 1,095	\$ 3,570	1,155
Unamortized bond issue premium	13	--	6	7	*
2012A Community Investment Tax (CIT) Refunding Revenue Bonds	19,715	--	3,180	16,535	3,345
Unamortized bond issue premium	1,113	--	326	787	*
2012B Community Investment Tax (CIT) Refunding Revenue Bonds	31,540	--	4,645	26,895	4,880
Unamortized bond issue premium	1,746	--	481	1,265	*
2012 Capital Improvement Program Revenue Bonds	10,370	--	5,060	5,310	5,310
Unamortized bond issue premium	180	--	119	61	*
2015 Communications Services Tax	63,045	--	1,335	61,710	1,360
Unamortized bond issue premium	4,124	--	281	3,843	*
2015 CIT Refunding Revenue Bonds	105,480	--	15,420	90,060	16,205
Unamortized bond issue premium	7,579	--	2,439	5,140	*
2016 CIP Refunding Revenue Bonds	9,855	--	2,305	7,550	2,395
Unamortized bond issue premium	488	--	240	248	*
2016 Fifth Cent Tourist Dev. Tax Bonds	36,770	--	865	35,905	910
Unamortized bond issue premium	1,243	--	84	1,159	*
2017A Fourth Cent Tourist Dev. Tax Bonds	11,085	--	650	10,435	685
Unamortized bond issue premium	492	--	62	430	*
2017B Fourth Cent Tourist Dev. Tax Bonds	20,840	--	395	20,445	390
2018 CIT Revenue Bond	57,270	--	4,085	53,185	4,305
Unamortized bond issue premium	5,762	--	1,243	4,519	*
2019 Capital Improvement Non Ad Valorem Bonds	142,720	--	--	142,720	--
Unamortized bond issue premium	6,432	--	343	6,089	*
2019A ELAPP Refunding Bonds	37,711	--	1,356	36,355	1,425
Unamortized bond issue premium	2,752	--	265	2,487	*
2019B ELAPP Bonds	64,430	--	630	63,800	655
Unamortized bond issue premium	3,011	--	149	2,862	*
2021 CIP Non Ad Val Transportation Bond	--	189,290	--	189,290	3,415
Unamortized bond issue premium	--	17,895	347	17,548	*
Total bonds payable	<u>650,431</u>	<u>207,185</u>	<u>47,406</u>	<u>810,210</u>	<u>46,435</u>
Notes Payable	72,707	77,632	93,307	57,032	57,032
Notes from direct borrowings and direct placements	56,274	--	4,315	51,959	4,419
Discount on notes payable	(18)	--	(4)	(14)	*
Compensated absences payable	25,345	24,019	21,582	27,782	21,570
Net pension liability	1,200,341	6,734	830,723	376,352	--
Total OPEB liability	112,626	23,158	--	135,784	--
Insurance claims payable	20,445	112,797	107,028	26,214	17,491
Total Board of County Commissioners	<u>\$ 2,138,151</u>	<u>451,525</u>	<u>1,104,357</u>	<u>1,485,319</u>	<u>146,947</u>

\* Not applicable

**EXHIBIT A**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Changes in Long-Term Debt**  
**For the fiscal year ended September 30, 2021**  
**(amounts in thousands)**

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Governmental Activities, Continued</b>					
<b>Clerk of Circuit Court</b>					
Compensated absences payable	\$ 4,608	3,774	4,260	4,122	4,122
Total Clerk of Circuit Court	<u>4,608</u>	<u>3,774</u>	<u>4,260</u>	<u>4,122</u>	<u>4,122</u>
<b>Property Appraiser</b>					
Compensated absences payable	946	315	301	960	301
Total Property Appraiser	<u>946</u>	<u>315</u>	<u>301</u>	<u>960</u>	<u>301</u>
<b>Sheriff</b>					
Compensated absences payable	24,259	40,076	40,954	23,381	23,381
Insurance claims payable	14,451	57,276	55,451	16,276	9,419
Total Sheriff	<u>38,710</u>	<u>97,352</u>	<u>96,405</u>	<u>39,657</u>	<u>32,800</u>
<b>Supervisor of Elections</b>					
Compensated absences payable	252	205	170	287	170
Total Supervisor of Elections	<u>252</u>	<u>205</u>	<u>170</u>	<u>287</u>	<u>170</u>
<b>Tax Collector</b>					
Compensated absences payable	1,423	1,316	1,321	1,418	1,321
Total Tax Collector	<u>1,423</u>	<u>1,316</u>	<u>1,321</u>	<u>1,418</u>	<u>1,321</u>
Total long-term liabilities, governmental	<u>\$ 2,184,090</u>	<u>554,487</u>	<u>1,206,814</u>	<u>1,531,763</u>	<u>185,661</u>
<b>BUSINESS-TYPE ACTIVITIES</b>					
<b>Board of County Commissioners</b>					
Bonds payable:					
2010 B, & C Utility Revenue Bonds	\$ 21,700	--	21,700	--	--
2016 Utility Revenue Bonds	204,600	--	3,245	201,355	3,405
Unamortized bond issue premiums	9,904	--	579	9,325	*
2016 A & B Solid Waste Revenue Bonds	96,040	--	5,440	90,600	5,715
Unamortized bond issue premiums	12,400	--	1,540	10,860	*
2019 Utility Revenue Bonds	88,205	--	3,490	84,715	3,665
Unamortized bond issue premiums	11,181	--	1,189	9,992	*
2021 A & B Utility Revenue Bonds	--	174,935	--	174,935	--
Unamortized bond issue premiums	--	13,913	167	13,746	*
Unamortized bond discount	--	(121)	--	(121)	*
Total bonds payable	<u>444,030</u>	<u>188,727</u>	<u>37,350</u>	<u>595,407</u>	<u>12,785</u>
Notes from direct borrowings and direct placements	--	10,600	--	10,600	-
Compensated absences payable	4,163	3,967	3,527	4,603	3,527
Net pension liability	66,500	575	45,020	22,055	-
Total OPEB liability	4,044	298	--	4,342	-
Other long-term liabilities	43,950	1,236	--	45,186	430
Total long-term liabilities, business-type	<u>\$ 562,687</u>	<u>205,403</u>	<u>85,897</u>	<u>682,193</u>	<u>16,742</u>

\* Not applicable

Note: This schedule presents the long-term liabilities of the Hillsborough County primary government. Business-type activities represent activities reported in the Enterprise Funds. Governmental activities represent all other activity, i.e. all funds other than Enterprise Funds as adjusted to convert the activity from the modified accrual basis of accounting and financial resources measurement focus to the accrual basis of accounting and economic resources measurement focus.

## **Required Supplementary Information**

**HILLSBOROUGH COUNTY, FLORIDA**  
**Infrastructure Condition and Maintenance Data**  
**For the fiscal year ended September 30, 2021**  
*(Required Supplementary Information)*

During fiscal year 2001, the County implemented Governmental Accounting Standards Board Statement No. 34 *Basic Financial Statements—and Management’s Discussion and Analysis—for State and Local Governments*, with retroactive reporting of all major general government infrastructure assets. To reflect the County’s commitment to preserve and maintain infrastructure assets, the County selected the *modified approach* for the accounting of those assets. Under the modified approach, the County recorded infrastructure assets at estimated original cost, but did not record accumulated depreciation against these assets. Instead of recording depreciation, the County is committed to incur the maintenance expenses necessary to preserve its infrastructure network at a condition of fair or higher on a scale from failed, poor, fair, and good to excellent and preserve its paved roadway subset at an overall weighted average pavement condition index (PCI) of 56 or higher on the American Society for Testing and Materials (ASTM) PCI Rating Scale. This rating scale ranges from 0 to 100, with 100 as the highest level. A failed infrastructure asset is one whose condition is deemed unsafe and should be repaired or replaced immediately. An excellent infrastructure asset is one that is newly constructed and functioning as intended. Improvements that lengthen the lives of infrastructure assets are not recorded unless they increase capacity or service potential, in which case they are recorded as additions to infrastructure at original cost. Therefore, resurfacing done to existing streets is not capitalized, but is treated as a maintenance expenditure under the modified approach.

The County maintains a comprehensive network of infrastructure assets. These assets include 7,190 traffic lane-miles of paved roadway and ancillary components such as shoulders, curbs, sidewalks, traffic signals, signs and other safety devices; 253 bridges; and stormwater infrastructure including culverts, inlets and control structures.

The ASTM Standard Practice for Roads and Parking Lots Pavement Condition Surveys (D-6433) was adopted by the Hillsborough County Board of County Commissioners on September 17, 2008. This standard defines the process for dividing pavement into sample units, conducting condition assessments on the pavement sample units, and calculating the PCI. County inspectors perform visual inspections of the paved roadway assets in accordance with this standard, and enter the collected data into the asset management software, which calculates the PCI for each pavement segment and for the entire roadway subset.

The County conducts periodic physical condition assessments using theoretical deterioration modeling and a risk-based sampling approach that favors inspections of assets more likely to have deteriorated in condition yet also obtains, through public complaints reported by phone calls or website forms, assurance that all infrastructure assets have a chance to be covered by inspections during a three-year period. As a result, the County is able to determine whether infrastructure assets as an entire network are being maintained at or above the minimum level required. The condition of the County’s infrastructure, including its paved roadway subset, is provided in the chart below.

<b>Hillsborough County, Florida</b>			
<b>Infrastructure Condition Assessment Results</b>			
	<b>September 30, 2021</b>	<b>September 30, 2020</b>	<b>September 30, 2019</b>
Infrastructure network	at or above fair	at or above fair	at or above fair
Paved roadway subset (weighted average PCI)	at or above 56	at or above 56	at or above 56

The County spends the amount necessary to maintain its infrastructure assets at an overall condition level of fair or above and above 56. As a measure of County’s maintenance efforts, the following chart shows estimated and actual infrastructure maintenance expenditures. These infrastructure maintenance costs consist of: all personnel and operating costs within the physical environment function used for flood control by the Public Works Department; all personnel and operating costs within the transportation function used for road and street facilities by the Public Works Department; as well as road resurfacing and roadway landscaping costs.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Infrastructure Condition and Maintenance Data**  
**For the fiscal year ended September 30, 2021**  
*(Required Supplementary Information)*

<b>Hillsborough County, Florida</b>					
<b>Estimated Versus Actual Infrastructure Maintenance and Preservation Costs</b>					
<b>(amounts in millions)</b>					
	<b>Fiscal Year 2021</b>	<b>Fiscal Year 2020</b>	<b>Fiscal Year 2019</b>	<b>Fiscal Year 2018</b>	<b>Fiscal Year 2017</b>
Estimate	\$155.2	173.5	163.7	158.8	149.8
Actual	\$140.1	133.2	218.4	126.1	115.8

By using the modified approach, the County's accounting practices for infrastructure assets are in harmony with the County's plans for maintaining its infrastructure at the least overall cost over individual asset life cycles.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Changes in Hillsborough County's Total OPEB Liability and Related Ratios**  
**Last Six Fiscal Years**  
*(Required Supplementary Information)*  
*Amounts in thousands*

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>Total OPEB liability</b>						
Service cost	\$ 3,326	3,380	2,969	2,917	2,7	*
Interest	2,585	3,063	3,150	3,181	3,0	*
Changes in benefit terms	--	--	--	925		*
Differences between expected and actual experience	9,241	(469)	(131)	26	(4	*
Changes in assumptions and other inputs	15,161	(994)	36,812	(1,233)	(1,1	*
Benefit payments	<u>(6,857)</u>	<u>(7,181)</u>	<u>(7,159)</u>	<u>(5,798)</u>	<u>(5,0</u>	*
Net change in total OPEB liability	23,456	(2,201)	35,641	18	(9	*
Total OPEB liability, beginning	<u>116,670</u>	<u>118,871</u>	<u>83,230</u>	<u>83,212</u>	<u>84,1</u>	*
Total OPEB liability, ending	<u><u>140,126</u></u>	<u><u>116,670</u></u>	<u><u>118,871</u></u>	<u><u>83,230</u></u>	<u><u>83,212</u></u>	<u><u>84,141</u></u>
 County's total OPEB liability	 140,126	 116,670	 118,871	 83,230	 83,212	 84,141
 County's covered employee payroll	 \$ 677,580	 636,965	 622,504	 583,592	 563,864	 553,735
 County's total OPEB liability as a percentage of its covered payroll	 20.7 %	 18.3 %	 19.1 %	 14.3 %	 14.8 %	 15.2 %

Notes to schedule:

- (1) \*Since GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, was implemented for fiscal year 2017, certain figures were not available prior to fiscal year 2017. See Note 9, Other Postemployment Benefits (OPEB) for more OPEB information.
- (2) No assets are accumulated in a trust that meets the criteria in Paragraph 4 of GASB Statement No. 75
- (3) Amounts are as of September 30 each year.
- (4) The following are the discount rates used in each period:

2021	2.26%
2020	2.21%
2019	2.80%
2018	3.80%
2017	3.64%

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Hillsborough County's Proportionate Share of the**  
**Florida Retirement System Net Pension Liabilities for the**  
**Pension Plan and Health Insurance Subsidy Program**  
**Last Eight Fiscal Years**  
*(Required Supplementary Information)*  
*Amounts in Thousands*

**FRS Pension Plan**

	<u>6/30/21</u>	<u>6/30/20</u>	<u>6/30/19</u>	<u>6/30/18</u>	<u>6/30/17</u>	<u>6/30/16</u>	<u>6/30/15</u>	<u>6/30/14</u>
County's proportion of the FRS net pension liability	2.32 %	2.43 %	2.42 %	2.38 %	2.47 %	2.45 %	2.26 %	2.00 %
County's proportionate share of the FRS net pension liability	\$ 175,577	1,051,321	833,684	716,955	730,553	617,518	292,275	141,632
County's covered payroll	642,029	678,254	593,725	568,612	569,222	517,370	524,192	513,848
County's proportionate share of the FRS net pension liability as a percentage of its covered payroll	27.35 %	155.00 %	140.42 %	126.09 %	128.34 %	119.36 %	55.76 %	- %
FRS fiduciary net position as a percentage of the total pension liability	96.40 %	78.85 %	82.61 %	84.26 %	83.89 %	84.88 %	92.00 %	96.00 %

**Health Insurance Subsidy Program**

	<u>6/30/21</u>	<u>6/30/20</u>	<u>6/30/19</u>	<u>6/30/18</u>	<u>6/30/17</u>	<u>6/30/16</u>	<u>6/30/15</u>	<u>6/30/14</u>
County's proportion of the HIS net pension liability	1.82 %	1.77 %	1.77 %	1.73 %	1.77 %	1.74 %	1.70 %	1.70 %
County's proportionate share of the HIS net pension liability	\$ 222,830	215,520	197,770	183,327	189,526	202,748	173,414	159,084
County's covered payroll	642,029	678,254	593,725	568,612	569,222	517,370	524,192	520,793
County's proportionate share of the HIS net pension liability as a percentage of its covered payroll	34.71 %	31.78 %	33.31 %	32.24 %	33.30 %	39.19 %	33.08 %	30.55 %
HIS fiduciary net position as a percentage of the total pension liability	3.56 %	3.00 %	2.63 %	2.15 %	1.64 %	0.97 %	0.50 %	0.99 %

Notes to the schedule:

1. GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" was implemented in fiscal year 2015 requiring ten-year trend data. Additional years will be displayed as the data becomes available.
2. The amounts presented represent the figures for the Hillsborough County Reporting Entity because the Hillsborough County City-County Planning Commission is funded primarily by the Hillsborough County BOCC.
3. Amounts are as of June 30 of each year.
4. The discount rates used by the FRS Plan for fiscal years 2021, 2020, 2019, 2018, 2017, 2016, 2015, and 2014 respectively are 6.80%, 6.80%, 6.90%, 7.00%, 7.10%, 7.60%, 7.65% and 7.65%. The discount rates used for the HIS Program for fiscal years 2021, 2020, 2019, 2018, 2017, 2016, 2015, and 2014 respectively are 2.16%, 2.21%, 3.50%, 3.87%, 3.58%, 2.85%, 3.80% and N/A.
5. The investment rate of return used for the FRS Plan for fiscal years 2021, 2020, 2019, 2018, 2017, 2016, 2015, and 2014 respectively are 6.80%, 6.80%, 6.90%, 7.00%, 7.10%, 7.60%, 7.65% and 7.65%. The investment rate of return used for the HIS Program for fiscal years 2021, 2020, 2019, 2018, 2017, 2016, 2015, 2014 respectively are 2.16%, 2.21%, 3.50%, 3.87%, 3.58%, 2.85%, 3.80% and N/A.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Contributions**  
**Florida Retirement System Pension Plan and Health Insurance Subsidy Program**  
**Last Eight Fiscal Years**  
*(Required Supplementary Information)*  
*Amounts in Thousands*

**FRS Pension Plan**

	<u>9/30/21</u>	<u>9/30/20</u>	<u>9/30/19</u>	<u>9/30/18</u>	<u>9/30/17</u>	<u>9/30/16</u>	<u>9/30/15</u>	<u>9/30/14</u>
Contractually required contributions	\$ 83,343	75,324	72,994	65,066	61,141	58,559	55,170	50,846
County contributions in relation to the contractually required contribution	<u>83,343</u>	<u>75,324</u>	<u>72,994</u>	<u>65,066</u>	<u>61,141</u>	<u>58,559</u>	<u>55,170</u>	<u>50,846</u>
Contribution deficiency (excess)	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
County's covered payroll	\$ 658,041	628,364	605,706	572,491	561,973	553,735	528,266	520,793
County's contributions as a percentage of covered payroll	12.67 %	11.99 %	12.05 %	11.37 %	10.88 %	10.58 %	10.44 %	-- %

**Health Insurance Subsidy Program**

	<u>9/30/21</u>	<u>9/30/20</u>	<u>9/30/19</u>	<u>9/30/18</u>	<u>9/30/17</u>	<u>9/30/16</u>	<u>9/30/15</u>	<u>9/30/14</u>
Contractually required contributions	\$ 10,935	10,431	10,055	9,503	9,300	7,657	5,828	5,828
County contributions in relation to the contractually required contribution	<u>10,935</u>	<u>10,431</u>	<u>10,055</u>	<u>9,503</u>	<u>9,300</u>	<u>7,657</u>	<u>5,828</u>	<u>5,828</u>
Contribution deficiency (excess)	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
County's covered payroll	\$ 658,041	628,364	605,706	572,491	561,973	553,735	528,266	--
County's contributions as a percentage of covered payroll	1.66 %	1.66 %	1.66 %	1.66 %	1.65 %	1.38 %	1.10 %	-- %

Notes to the Schedule:

- The amounts presented represent the figures for the Hillsborough County Reporting Entity because the Hillsborough County City-County Planning Commission, a discretely presented component unit, is funded primarily by the Hillsborough County BOCC. As a result the FRS Pension and HIS contributions are in substance the responsibility of the BOCC. The Planning Commission's contributions that are included above were as follows (in thousands): \$264, \$254, \$242, \$295 and \$281 for the FRS Pension for fiscal years 2018, 2017, 2016, 2015 and 2014, respectively. The Planning Commission's contributions were as follows (in thousands): \$51, \$50, \$36, \$41 and \$38 for the HIS Program for fiscal years 2018, 2017, 2016, 2015 and 2014, respectively. Data prior to FY 2014 was unavailable for this schedule.
- GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" was implemented in fiscal year 2015 requiring ten-year trend data. Additional years will be displayed as the data becomes available.



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**Hillsborough**  
**County** Florida

## **Combining and Individual Fund Statements and Schedules**



**Hillsborough**  
**County** Florida

## GENERAL FUNDS BY CATEGORY

The seven categories shown below together represent the General Fund, the primary operating fund of the County.

**General Fund–Countywide** – To account for the revenues and expenditures of the Countywide portion of the General Fund—which are activities that benefit all County residents. Countywide activities include Administration, Management and Budget, Animal Services, Consumer Protection, County Attorney, Economic Development, Emergency Management, Family and Aging Services, Parks, Recreation and Conservation, Public Works, the Environmental Protection Commission, and certain payments to the court system, Constitutional Officers, and nonprofit agencies.

**General Fund–Unincorporated Area** – To account for the revenues and expenditures of the Unincorporated Area portion of the General Fund—which are activities that benefit County residents who do not live in the three municipalities (Tampa, Plant City or Temple Terrace). Unincorporated Area activities include Affordable Housing, Code Enforcement, Fire Rescue, Planning and Growth Management, Parks and Recreation, Public Works, and certain payments to Constitutional Officers.

**General Fund–Sheriff** – To account for the revenues and expenditures necessary to carry out the duties and obligations of the Sheriff as specified in Section 30.15, Florida Statutes. The funds for the Sheriff's operation are received from the BOCC pursuant to Section 30.49, Florida Statutes.

**General Fund–Tax Collector** – To account for revenues and expenditures of the Tax Collector pursuant to Section 197, Florida Statutes.

**General Fund–Property Appraiser** – To account for revenues and expenditures of the Property Appraiser in the performance of Constitutional responsibilities. These responsibilities include determining the taxable value of all real and tangible property within the County, maintaining associated financial and property records, and providing the Tax Collector with the certified value of real and tangible property and tax millages levied by the respective taxing authorities.

**General Fund–Supervisor of Elections** – To account for revenues and expenditures of the Supervisor of Elections in the performance of Constitutional responsibilities pursuant to Chapters 100, 101, and 102, Florida Statutes. The funds for the Supervisor of Elections' operation are received from the BOCC pursuant to Section 129.202, Florida Statutes.

**General Fund–Clerk of Circuit Court** – To account for revenues and expenditures of the Clerk of Circuit Court whose responsibilities include: County recorder for official records of Hillsborough County; accountant for the BOCC, custodian of all County funds, County auditor, and keeping BOCC records and meeting minutes as ex-officio Clerk to the Board of County Commissioners; as well as court-related activities that are not accounted for in the “Clerk of Circuit Court - Court Operations and Public Records Fund.”

**HILLSBOROUGH COUNTY, FLORIDA**

**General Fund by Category**

**Combining Balance Sheet**

**September 30, 2021**

*(amounts in thousands)*

	<u>Countywide</u>	<u>Unincorporated Area</u>	<u>Sheriff</u>	<u>Tax Collector</u>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 77,604	31,030	47,935	37,394
Investments	265,983	106,379	--	--
Accounts receivable, net	2,865	7,761	102	3,338
Interest receivable	619	247	--	--
Delinquent ad valorem taxes receivable	1,100	308	--	--
Due from other funds	44,601	9,678	951	202
Due from other governmental units	474	--	2,056	26
Inventories	8,711	2,875	--	--
Prepaid items	--	--	9,536	286
Total assets	<u>401,957</u>	<u>158,278</u>	<u>60,580</u>	<u>41,246</u>
<b>LIABILITIES</b>				
Accounts and contracts payable	8,001	4,078	14,076	243
Accrued liabilities	7,398	9,567	12,242	741
Due to other funds	838	162	23,345	37,425
Due to other governmental units	5,180	--	5	2,433
Unearned revenues	5,480	2,604	--	404
Deposits held	5,422	203	973	--
Total liabilities	<u>32,319</u>	<u>16,614</u>	<u>50,641</u>	<u>41,246</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenues	1,100	308	--	--
FEMA reimbursement	--	--	954	--
Total deferred inflows of resources	<u>1,100</u>	<u>308</u>	<u>954</u>	<u>--</u>
<b>FUND BALANCES</b>				
Nonspendable:				
Inventories and prepaid items	8,711	2,875	9,536	286
Restricted for:				
Grant programs and projects	--	--	399	--
Assigned to:				
BOCC resolutions / other purposes	--	--	4	--
Unassigned	359,827	138,481	(954)	(286)
Total fund balances	<u>368,538</u>	<u>141,356</u>	<u>8,985</u>	<u>--</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 401,957</u>	<u>158,278</u>	<u>60,580</u>	<u>41,246</u>



<u>Property Appraiser</u>	<u>Supervisor of Elections</u>	<u>Clerk of Circuit Court</u>	<u>Total</u>
942	--	9,895	204,800
--	--	--	372,362
--	--	1	14,067
--	--	--	866
--	--	--	1,408
--	279	226	55,937
--	--	314	2,870
--	--	--	11,586
--	--	--	9,822
<u>942</u>	<u>279</u>	<u>10,436</u>	<u>673,718</u>
--	53	370	26,821
464	226	1,943	32,581
445	--	7,375	69,590
33	--	748	8,399
--	--	--	8,488
--	--	--	6,598
<u>942</u>	<u>279</u>	<u>10,436</u>	<u>152,477</u>
--	--	--	1,408
--	--	--	954
<u>--</u>	<u>--</u>	<u>--</u>	<u>2,362</u>
--	--	--	21,408
--	--	--	399
--	--	--	4
--	--	--	497,068
<u>--</u>	<u>--</u>	<u>--</u>	<u>518,879</u>
<u>942</u>	<u>279</u>	<u>10,436</u>	<u>673,718</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**General Fund by Category**  
**Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Countywide</u>	<u>Unincorporated Area</u>	<u>Sheriff</u>	<u>Tax Collector</u>
Revenues:				
Taxes - ad valorem property taxes	\$ 621,428	285,829	--	--
Taxes - other	1,541	--	--	--
Licenses, permits, special assessments	614	10	--	--
Intergovernmental - state shared revenues	1,509	37,531	--	--
Intergovernmental - grants	70	--	4,268	--
Charges for services	70,441	35,950	7,175	18,759
Fines and forfeitures	9	7,065	4	--
Interest	900	376	138	32
Miscellaneous	4,935	1,072	1,423	507
Total revenues	<u>701,447</u>	<u>367,833</u>	<u>13,008</u>	<u>19,298</u>
Expenditures:				
Current:				
General government	117,102	14,895	15,670	34,547
Public safety	13,074	200,078	402,808	--
Physical environment	17,368	10,484	--	--
Transportation	999	3,138	--	--
Economic environment	28,312	2,232	--	--
Human services	53,979	531	--	--
Culture and recreation	15,582	34,432	--	--
Capital outlay	2,619	2,035	47,657	301
Total expenditures	<u>249,035</u>	<u>267,825</u>	<u>466,135</u>	<u>34,848</u>
Excess (deficiency) of revenues over (under) expenditures	<u>452,412</u>	<u>100,008</u>	<u>(453,127)</u>	<u>(15,550)</u>
Other financing sources (uses)				
Transfers in	63,293	92,467	477,508	34,607
Transfers out	(463,351)	(186,789)	(23,723)	(19,057)
Sales of capital assets	279	60	3,144	--
Total other financing sources (uses)	<u>(399,779)</u>	<u>(94,262)</u>	<u>456,929</u>	<u>15,550</u>
Net change in fund balances	52,633	5,746	3,802	--
Fund balances, beginning of year	315,368	135,389	5,183	--
Increase (decrease) in nonspendable fund balances	537	221	--	--
Fund balances, end of year	<u>\$ 368,538</u>	<u>141,356</u>	<u>8,985</u>	<u>--</u>

<u>Property Appraiser</u>	<u>Supervisor of Elections</u>	<u>Clerk of Circuit Court</u>	<u>Total</u>
--	--	--	907,257
--	--	--	1,541
--	--	--	624
--	--	--	39,040
--	--	1,913	6,251
966	--	10,670	143,961
--	--	--	7,078
--	--	13	1,459
--	--	--	7,937
<u>966</u>	<u>--</u>	<u>12,596</u>	<u>1,115,148</u>
13,605	9,989	31,346	237,154
--	--	--	615,960
--	--	--	27,852
--	--	--	4,137
--	--	--	30,544
--	--	--	54,510
--	--	--	50,014
31	35	1,192	53,870
<u>13,636</u>	<u>10,024</u>	<u>32,538</u>	<u>1,074,041</u>
<u>(12,670)</u>	<u>(10,024)</u>	<u>(19,942)</u>	<u>41,107</u>
13,115	12,822	26,063	719,875
(445)	(2,798)	(6,121)	(702,284)
--	--	--	3,483
<u>12,670</u>	<u>10,024</u>	<u>19,942</u>	<u>21,074</u>
--	--	--	62,181
--	--	--	455,940
--	--	--	758
<u>--</u>	<u>--</u>	<u>--</u>	<u>518,879</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund - Countywide**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - ad valorem property taxes	\$ 650,818	650,818	621,428	(29,390)
Taxes - other	1,550	1,550	1,541	(9)
Licenses, permits, special assessments	565	565	614	49
Intergovernmental - state shared revenues	1,345	1,345	1,509	164
Intergovernmental - grants	--	--	70	70
Charges for services	72,276	72,276	70,441	(1,835)
Fines and forfeitures	27	27	9	(18)
Interest	1,187	1,187	900	(287)
Miscellaneous	3,429	3,434	4,935	1,501
Total revenues	731,197	731,202	701,447	(29,755)
Expenditures:				
Current:				
General government	132,042	132,042	117,102	14,940
Public safety	13,797	13,768	13,074	694
Physical environment	18,757	18,857	17,368	1,489
Transportation	3,435	3,435	999	2,436
Economic environment	77,603	77,603	28,312	49,291
Human services	69,900	69,900	53,979	15,921
Culture and recreation	16,312	16,317	15,582	735
Capital outlay	6,154	6,334	2,619	3,715
Total expenditures	338,000	338,256	249,035	89,221
Excess (deficiency) of revenues over (under) expenditures	393,197	392,946	452,412	59,466
Other financing sources (uses)				
Transfers in	33,722	33,827	63,293	29,466
Transfers out	(472,900)	(475,992)	(463,351)	12,641
Sales of capital assets	125	125	279	154
Budgetary reserves	(188,023)	(184,785)	--	184,785
Budget allowance	(37,265)	(37,265)	--	37,265
Total other financing sources (uses)	(664,341)	(664,090)	(399,779)	264,311
Net change in fund balances	(271,144)	(271,144)	52,633	323,777
Fund balances, beginning of year	271,144	271,144	315,368	44,224
Increase (decrease) in nonspendable fund balances	--	--	537	537
Fund balances, end of year	\$ --	--	368,538	368,538

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund - Unincorporated Area**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes - ad valorem property taxes	\$ 299,682	299,682	285,829	(13,853)
Licenses, permits, special assessments	10	10	10	--
Intergovernmental - state shared revenues	30,046	30,046	37,531	7,485
Charges for services	30,855	30,855	35,950	5,095
Fines and forfeitures	6,906	6,906	7,065	159
Interest	551	551	376	(175)
Miscellaneous	1,016	1,016	1,072	56
Total revenues	<u>369,066</u>	<u>369,066</u>	<u>367,833</u>	<u>(1,233)</u>
Expenditures:				
Current:				
General government	17,183	17,183	14,895	2,288
Public safety	209,755	209,755	200,078	9,677
Physical environment	15,715	15,715	10,484	5,231
Transportation	3,035	3,035	3,138	(103)
Economic environment	3,904	3,904	2,232	1,672
Human services	700	700	531	169
Culture and recreation	38,000	38,000	34,432	3,568
Capital outlay	2,595	2,595	2,035	560
Total expenditures	<u>290,887</u>	<u>290,887</u>	<u>267,825</u>	<u>23,062</u>
Excess (deficiency) of revenues over (under) expenditures	<u>78,179</u>	<u>78,179</u>	<u>100,008</u>	<u>21,829</u>
Other financing sources (uses)				
Transfers in	94,835	94,835	92,467	(2,368)
Transfers out	(187,218)	(187,218)	(186,789)	429
Sales of capital assets	--	--	60	60
Budgetary reserves	(85,879)	(85,879)	--	85,879
Budget allowance	(18,838)	(18,838)	--	18,838
Total other financing sources (uses)	<u>(197,100)</u>	<u>(197,100)</u>	<u>(94,262)</u>	<u>102,838</u>
Net change in fund balances	(118,921)	(118,921)	5,746	124,667
Fund balances, beginning of year	118,921	118,921	135,389	16,468
Increase (decrease) in nonspendable fund balances	--	--	221	221
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>141,356</u>	<u>141,356</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund - Sheriff (Budgetary Basis)**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$ --	--	1,605	1,605
Fines and forfeitures	--	--	4	4
Interest	--	--	138	138
Miscellaneous	--	--	1,407	1,407
Total revenues	<u>--</u>	<u>--</u>	<u>3,154</u>	<u>3,154</u>
Expenditures:				
Current:				
General government	19,874	19,674	15,670	4,004
Public safety	424,508	411,008	393,130	17,878
Capital outlay	<u>32,926</u>	<u>46,626</u>	<u>46,142</u>	<u>484</u>
Total expenditures	<u>477,308</u>	<u>477,308</u>	<u>454,942</u>	<u>22,366</u>
Excess (deficiency) of revenues over (under) expenses	<u>(477,308)</u>	<u>(477,308)</u>	<u>(451,788)</u>	<u>25,520</u>
Other financing sources (uses)				
Transfers in	477,308	477,308	477,308	--
Transfers out	--	--	(23,723)	(23,723)
Sales of capital assets	--	--	3,047	3,047
Total other financing sources (uses)	<u>477,308</u>	<u>477,308</u>	<u>456,632</u>	<u>(20,676)</u>
Net change in fund balances	--	--	4,844	4,844
Fund balances, beginning of year	--	--	5,183	5,183
Fund balances, end of year--budgetary basis	<u>\$ --</u>	<u>--</u>	<u>10,027</u>	<u>10,027</u>
Add intergovernmental grant revenue			4,268	
Add contract-related charges for services			5,570	
Add proceeds from the sale of capital assets			97	
Increase public safety and general government expenditures			(9,678)	
Increase capital outlay			(1,515)	
Add transfers in for Sheriff's vehicles			200	
Increase miscellaneous revenues			16	
Fund balances, end of year--GAAP basis			<u>\$ 8,985</u>	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund - Tax Collector (Budgetary Basis)**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Charges for services	\$ 19,305	19,305	18,759	(546)
Interest	180	180	32	(148)
Miscellaneous	240	240	507	267
Total revenues	<u>19,725</u>	<u>19,725</u>	<u>19,298</u>	<u>(427)</u>
Expenditures:				
Current:				
General government	34,291	34,000	32,159	1,841
Capital outlay	38	329	301	28
Total expenditures	<u>34,329</u>	<u>34,329</u>	<u>32,460</u>	<u>1,869</u>
Excess (deficiency) of revenues over (under) expenses	<u>(14,604)</u>	<u>(14,604)</u>	<u>(13,162)</u>	<u>1,442</u>
Other financing sources (uses)				
Transfers in	35,660	35,660	34,607	(1,053)
Transfers out	(18,950)	(18,950)	(19,057)	(107)
Distribution of excess fees	(2,106)	(2,106)	(2,388)	(282)
Total other financing sources (uses)	<u>14,604</u>	<u>14,604</u>	<u>13,162</u>	<u>(1,442)</u>
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year--budgetary basis	<u>\$ --</u>	<u>--</u>	<u>--</u>	<u>--</u>
Fund balances, end of year				
Reduce distribution of excess fees			2,388	
Increase general government expenditures			(2,388)	
Fund balances, end of year--GAAP basis			<u>--</u>	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund - Property Appraiser (Budgetary Basis)**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$ 967	967	966	(1)
Total revenues	967	967	966	(1)
Expenditures:				
Current:				
General government	14,081	14,050	13,572	478
Capital outlay	--	31	31	--
Total expenditures	14,081	14,081	13,603	478
Excess (deficiency) of revenues over (under) expenses	(13,114)	(13,114)	(12,637)	477
Other financing sources (uses)				
Transfers in	13,114	13,114	13,115	1
Transfers out	--	--	(445)	(445)
Distribution of excess fees	--	--	(33)	(33)
Total other financing sources (uses)	13,114	13,114	12,637	(477)
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year--budgetary basis	\$ --	--	--	--
To convert of GAAP basis:				
Reduce distribution of excess fees			33	
Increase general government expenditures			(33)	
Fund balances, end of year--GAAP basis			--	



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund - Supervisor of Elections**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Expenditures:				
Current:				
General government	\$ 12,322	9,518	9,989	(471)
Capital outlay	500	500	35	465
Total expenditures	<u>12,822</u>	<u>10,018</u>	<u>10,024</u>	<u>(6)</u>
Excess (deficiency) of revenues over (under) expenses	<u>(12,822)</u>	<u>(10,018)</u>	<u>(10,024)</u>	<u>(6)</u>
Other financing sources (uses)				
Transfers in	12,822	12,822	12,822	--
Transfers out	--	(2,804)	(2,798)	6
Total other financing sources (uses)	<u>12,822</u>	<u>10,018</u>	<u>10,024</u>	<u>6</u>
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>--</u>	<u>--</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund - Clerk of Circuit Court**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental - grants	\$ 1,499	2,253	1,913	(340)
Charges for services	7,772	7,837	10,670	2,833
Interest	84	84	13	(71)
Total revenues	9,355	10,174	12,596	2,422
Expenditures:				
Current:				
General government	34,795	34,949	31,346	3,603
Capital outlay	537	1,202	1,192	10
Total expenditures	35,332	36,151	32,538	3,613
Excess (deficiency) of revenues over (under) expenses	(25,977)	(25,977)	(19,942)	6,035
Other financing sources (uses)				
Transfers in	26,063	26,063	26,063	--
Transfers out	(86)	(86)	(6,121)	(6,035)
Total other financing sources (uses)	25,977	25,977	19,942	(6,035)
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	\$ --	--	--	--

**HILLSBOROUGH COUNTY, FLORIDA**

**Combining Balance Sheet  
Nonmajor Governmental Funds**

**September 30, 2021**  
*(amounts in thousands)*

	<b>Nonmajor Special Revenue Funds</b>	<b>Nonmajor Debt Service Funds</b>	<b>Nonmajor Capital Projects Funds</b>	<b>Total Nonmajor Governmental Funds</b>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 60,519	15,867	38,829	115,215
Investments	152,770	54,401	133,113	340,284
Accounts receivable, net	517	--	--	517
Interest receivable	333	128	309	770
Delinquent ad valorem taxes receivable	110	12	--	122
Due from other funds	3,450	146	--	3,596
Due from other governmental units	3,338	--	--	3,338
Inventories	52	--	--	52
Prepaid items	89	--	--	89
<b>Total assets</b>	<b>221,178</b>	<b>70,554</b>	<b>172,251</b>	<b>463,983</b>
<b>LIABILITIES</b>				
Accounts and contracts payable	4,595	478	10,813	15,886
Accrued liabilities	4,179	--	--	4,179
Due to other funds	531	--	--	531
Due to other governmental units	18	--	--	18
Unearned revenues	841	67	--	908
Deposits held	1,382	--	6	1,388
<b>Total liabilities</b>	<b>11,546</b>	<b>545</b>	<b>10,819</b>	<b>22,910</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenues	110	12	--	122
<b>Total deferred inflows of resources</b>	<b>110</b>	<b>12</b>	<b>--</b>	<b>122</b>
<b>FUND BALANCES</b>				
Nonspendable:				
Inventories and prepaid items	141	--	--	141
Restricted for:				
Bond covenants	690	--	80,619	81,309
Debt service	--	69,997	--	69,997
Grant programs and projects	1,105	--	--	1,105
Federal and state law	131,095	--	119	131,214
Impact fees	16,662	--	--	16,662
Other purposes	10,763	--	--	10,763
Committed to:				
BOCC ordinance / other purposes	38,066	--	--	38,066
Assigned to:				
Capital projects	--	--	80,694	80,694
Major maintenance and repair projects	9,469	--	--	9,469
BOCC resolutions / other purposes	1,573	--	--	1,573
Unassigned	(42)	--	--	(42)
<b>Total fund balances</b>	<b>209,522</b>	<b>69,997</b>	<b>161,432</b>	<b>440,951</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 221,178</b>	<b>70,554</b>	<b>172,251</b>	<b>463,983</b>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Governmental Funds**  
**Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<b>Nonmajor Special Revenue Funds</b>	<b>Nonmajor Debt Service Funds</b>	<b>Nonmajor Capital Projects Funds</b>	<b>Total Nonmajor Governmental Funds</b>
<b>Revenues:</b>				
Taxes - ad valorem property taxes	\$ 58,266	8,270	--	66,536
Taxes - other	18,359	--	--	18,359
Licenses, permits, special assessments	56,178	--	--	56,178
Intergovernmental - grants	7,439	--	--	7,439
Charges for services	51,756	145	--	51,901
Fines and forfeitures	5,654	--	--	5,654
Interest	275	42	138	455
Miscellaneous	239	932	732	1,903
<b>Total revenues</b>	<b>198,166</b>	<b>9,389</b>	<b>870</b>	<b>208,425</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	39,884	2,140	3,750	45,774
Public safety	44,731	--	208	44,939
Physical environment	6,249	--	141	6,390
Transportation	2,578	--	--	2,578
Economic environment	--	--	1	1
Human services	--	--	23	23
Culture and recreation	44,026	--	1,048	45,074
Capital outlay	44,250	--	77,124	121,374
<b>Debt service:</b>				
Principal	--	137,642	--	137,642
Interest and fiscal charges	238	28,957	--	29,195
<b>Total expenditures</b>	<b>181,956</b>	<b>168,739</b>	<b>82,295</b>	<b>432,990</b>
Excess (deficiency) of revenues over (under) expenditures	16,210	(159,350)	(81,425)	(224,565)
<b>Other financing sources (uses)</b>				
Transfers in	39,334	115,081	29,221	183,636
Transfers out	(21,043)	(225,070)	(8,256)	(254,369)
Face amount of long-term debt issued	--	266,922	--	266,922
Premiums on long-term debt issued	--	17,895	--	17,895
Sales of capital assets	408	--	175	583
<b>Total other financing sources (uses)</b>	<b>18,699</b>	<b>174,828</b>	<b>21,140</b>	<b>214,667</b>
Net change in fund balances	34,909	15,478	(60,285)	(9,898)
Fund balances, beginning of year	174,619	54,519	221,717	450,855
Increase (decrease) in nonspendable fund balances	(6)	--	--	(6)
<b>Fund balances, end of year</b>	<b>\$ 209,522</b>	<b>69,997</b>	<b>161,432</b>	<b>440,951</b>

## NONMAJOR SPECIAL REVENUE FUNDS

### BOARD OF COUNTY COMMISSIONERS:

**Unincorporated Area Special Purpose Revenue Fund** – To account for special purpose revenues used to provide services for residents of the unincorporated areas of the County.

**Library Fund** – To account for ad valorem taxes and state grant funds designated to operate and maintain the countywide Tampa-Hillsborough County Public Library System.

**Infrastructure Surtax Projects Fund** – To account for capital projects associated with use of the County's share of the voter-approved local government infrastructure discretionary sales surtax levied per Section 212.055, Florida Statutes. This sales tax, commonly known as the Community Investment Tax, may be used to purchase or construct equipment or infrastructure related to jails, criminal justice computer systems, fire stations, streets and traffic intersections, stormwater systems, parks, and libraries. This tax is shared with the Hillsborough County School Board, the Tampa Sports Authority, and the three municipalities located in the County.

### SHERIFF:

**Child Protective Investigations Fund** – To account for revenues and expenditures for child protective investigations.

**Special Use Fund** – To account for specific revenue sources designated for law enforcement within the unincorporated areas of the County.

**Inmate Welfare Fund** – To account for the revenues and expenditures related to sales to inmates of merchandise such as toiletries, cigarettes, snacks, and inmate phone calls, as well as inmate programs funded by these revenues.

**Misdemeanor Probation Services Fund** – To account for the revenues and expenditures related to the Sheriff's provision of misdemeanor probation services.

**Communications 911 Fund** – To account for the revenues and expenditures related to the Sheriff's 911 operations.

**BOCC Special Projects Fund** – To account for the revenues and expenditures related to funds that may only be expended for certain major maintenance and renovation projects.

### SUPERVISOR OF ELECTIONS:

**Grants Fund** – To account for federal, state, or other grants received by the Supervisor of Elections for programs including voter education and equipment as well as the recruiting and training of poll workers.

### CLERK OF CIRCUIT COURT:

**Court Operations and Public Records Fund** – To account for the Clerk of Circuit Court's court operations as an officer of the court including clerical and administrative functions of the courts, keeping records, maintaining dockets, providing courtroom clerks for the judiciary, and collecting and disbursing fines, forfeitures and other court costs, and keeping custody of court funds. The Clerk of Circuit Court also conducts court-ordered sales of property, as well as runs the depository for collecting and disbursing court-ordered child support and alimony payments.

To account for the following: Public Records Modernization Trust Fund for equipment, maintenance, personnel training, and technical assistance for modernizing public records per Florida Statute 28.24(12)(d). Public Records Court Technology Trust Fund to operate/support an integrated computer system for judicial agencies and support state court system operations per Florida Statute 28.24(12)(e)(1). Foreclosure Public Education Fund to educate the public of their rights in foreclosure proceedings per Florida Statute 45.035(2)(a), and Public Records Court Operations Trust Fund for Clerk court-related operational needs and program enhancements per Florida Statute 28.37(2).

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Special Revenue Funds**  
**Combining Balance Sheet**  
**September 30, 2021**  
**(amounts in thousands)**

**BOARD OF COUNTY COMMISSIONERS**

	<b>Unincorporated Area Special Purpose</b>	<b>Library</b>	<b>Infrastructure Surtax Projects</b>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 18,152	11,894	11,590
Investments	62,230	40,775	39,735
Accounts receivable, net	2	45	--
Interest receivable	145	95	93
Delinquent ad valorem taxes receivable	6	104	--
Due from other funds	578	1,005	1,459
Due from other governmental units	3,045	(1)	--
Inventories	--	52	--
Prepaid items	--	--	--
<b>Total assets</b>	<b>84,158</b>	<b>53,969</b>	<b>52,877</b>
<b>LIABILITIES</b>			
Accounts and contracts payable	2,802	1,156	403
Accrued liabilities	849	1,223	--
Due to other funds	43	23	--
Due to other governmental units	--	--	--
Unearned revenues	332	509	--
Deposits held	1,382	--	--
<b>Total liabilities</b>	<b>5,408</b>	<b>2,911</b>	<b>403</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenues	6	104	--
<b>Total deferred inflows of resources</b>	<b>6</b>	<b>104</b>	<b>--</b>
<b>FUND BALANCES</b>			
<b>Nonspendable:</b>			
Inventories and prepaid items	--	52	--
<b>Restricted for:</b>			
Bond covenants	--	--	--
Grant programs and projects	--	5	--
Federal and state law	12,974	50,897	52,474
Impact fees	16,662	--	--
Other purposes	--	--	--
<b>Committed to:</b>			
BOCC ordinance / other purposes	38,066	--	--
<b>Assigned to:</b>			
Major maintenance and repair projects	9,469	--	--
BOCC resolutions / other purposes	1,573	--	--
Unassigned	--	--	--
<b>Total fund balances</b>	<b>78,744</b>	<b>50,954</b>	<b>52,474</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 84,158</b>	<b>53,969</b>	<b>52,877</b>

**SHERIFF**

<b>Child Protective Investigations</b>	<b>Special Use</b>	<b>Inmate Welfare</b>	<b>Misdemeanor Probation Services</b>	<b>Communications 911</b>	<b>BOCC Special Projects</b>
1,627	438	362	16	218	690
--	--	10,030	--	--	--
--	5	465	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	408	--	--
--	--	--	--	--	--
--	--	--	--	--	--
66	23	--	--	--	--
<u>1,693</u>	<u>466</u>	<u>10,857</u>	<u>424</u>	<u>218</u>	<u>690</u>
16	103	16	--	--	--
392	7	61	42	17	--
101	332	17	10	5	--
18	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
<u>527</u>	<u>442</u>	<u>94</u>	<u>52</u>	<u>22</u>	<u>--</u>
--	--	--	--	--	--
--	--	--	--	--	--
66	23	--	--	--	--
--	--	--	--	--	690
1,100	--	--	--	--	--
--	43	--	372	196	--
--	--	--	--	--	--
--	--	10,763	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
--	(42)	--	--	--	--
<u>1,166</u>	<u>24</u>	<u>10,763</u>	<u>372</u>	<u>196</u>	<u>690</u>
<u>1,693</u>	<u>466</u>	<u>10,857</u>	<u>424</u>	<u>218</u>	<u>690</u>

(continued)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Special Revenue Funds**  
**Combining Balance Sheet (Continued)**  
**September 30, 2021**  
**(amounts in thousands)**

	<u>SUPERVISOR</u>	<u>CLERK</u>	
	<u>Supervisor of</u>	<u>Court</u>	
	<u>Elections Grants</u>	<u>Operations &amp;</u>	<u>Total</u>
		<u>Public Records</u>	
<b>ASSETS</b>			
Cash and cash equivalents	\$ --	15,532	60,519
Investments	--	--	152,770
Accounts receivable, net	--	--	517
Interest receivable	--	--	333
Delinquent ad valorem taxes receivable	--	--	110
Due from other funds	--	--	3,450
Due from other governmental units	--	294	3,338
Inventories	--	--	52
Prepaid items	--	--	89
Total assets	<u>--</u>	<u>15,826</u>	<u>221,178</u>
<b>LIABILITIES</b>			
Accounts and contracts payable	--	99	4,595
Accrued liabilities	--	1,588	4,179
Due to other funds	--	--	531
Due to other governmental units	--	--	18
Unearned revenues	--	--	841
Deposits held	--	--	1,382
Total liabilities	<u>--</u>	<u>1,687</u>	<u>11,546</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenues	--	--	110
Total deferred inflows of resources	<u>--</u>	<u>--</u>	<u>110</u>
<b>FUND BALANCES</b>			
<b>Nonspendable:</b>			
Inventories and prepaid items	--	--	141
<b>Restricted for:</b>			
Bond covenants	--	--	690
Grant programs and projects	--	--	1,105
Federal and state law	--	14,139	131,095
Impact fees	--	--	16,662
Other purposes	--	--	10,763
<b>Committed to:</b>			
BOCC ordinance / other purposes	--	--	38,066
<b>Assigned to:</b>			
Major maintenance and repair projects	--	--	9,469
BOCC resolutions / other purposes	--	--	1,573
Unassigned	--	--	(42)
Total fund balances	<u>--</u>	<u>14,139</u>	<u>209,522</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ --</u>	<u>15,826</u>	<u>221,178</u>





**Hillsborough**  
**County** Florida

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Special Revenue Funds**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<b>BOARD OF COUNTY COMMISSIONERS</b>		
	<b>Unincorporated Area Special Purpose</b>	<b>Library</b>	<b>Infrastructure Surtax Projects</b>
Revenues:			
Taxes - ad valorem property taxes	\$ --	58,266	--
Taxes - other	18,359	--	--
Licenses, permits, special assessments	56,178	--	--
Intergovernmental - grants	--	881	--
Charges for services	4,975	28	--
Fines and forfeitures	97	(207)	--
Interest	106	89	44
Miscellaneous	85	11	--
Total revenues	<u>79,800</u>	<u>59,068</u>	<u>44</u>
Expenditures:			
Current:			
General government	2,280	320	99
Public safety	22,976	37	--
Physical environment	6,249	--	--
Transportation	2,578	--	--
Culture and recreation	2,075	41,951	--
Capital outlay	24,717	8,801	8,900
Debt Service:			
Interest and fiscal charges	--	--	238
Total expenditures	<u>60,875</u>	<u>51,109</u>	<u>9,237</u>
Excess (deficiency) of revenues over (under) expenditures	<u>18,925</u>	<u>7,959</u>	<u>(9,193)</u>
Other financing sources (uses)			
Transfers in	8,170	493	28,050
Transfers out	(18,007)	(1,565)	--
Sales of capital assets	--	--	--
Total other financing sources (uses)	<u>(9,837)</u>	<u>(1,072)</u>	<u>28,050</u>
Net change in fund balances	9,088	6,887	18,857
Fund balances, beginning of year	69,656	44,073	33,617
Increase (decrease) in nonspendable fund balances	--	(6)	--
Fund balances, end of year	<u>\$ 78,744</u>	<u>50,954</u>	<u>52,474</u>

**SHERIFF**

<b>Child Protective Investigations</b>	<b>Special Use</b>	<b>Inmate Welfare</b>	<b>Misdemeanor Probation Services</b>	<b>Communications 911</b>	<b>BOCC Special Projects</b>
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
5,250	--	--	--	--	--
9,079	27	3,764	1,299	882	--
--	917	--	--	--	--
--	--	16	--	--	--
28	38	5	--	--	72
<u>14,357</u>	<u>982</u>	<u>3,785</u>	<u>1,299</u>	<u>882</u>	<u>72</u>
--	--	--	--	--	--
14,435	2,201	2,514	1,324	896	22
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
443	104	315	--	--	819
--	--	--	--	--	--
<u>14,878</u>	<u>2,305</u>	<u>2,829</u>	<u>1,324</u>	<u>896</u>	<u>841</u>
<u>(521)</u>	<u>(1,323)</u>	<u>956</u>	<u>(25)</u>	<u>(14)</u>	<u>(769)</u>
--	2,621	--	--	--	--
--	(1,471)	--	--	--	--
251	157	--	--	--	--
<u>251</u>	<u>1,307</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
(270)	(16)	956	(25)	(14)	(769)
1,436	40	9,807	397	210	1,459
--	--	--	--	--	--
<u>1,166</u>	<u>24</u>	<u>10,763</u>	<u>372</u>	<u>196</u>	<u>690</u>

(continued)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Special Revenue Funds**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>SUPERVISOR</u>	<u>CLERK</u>	
	<u>Supervisor of Elections Grants</u>	<u>Court Operations &amp; Public Records</u>	<u>Total</u>
Revenues:			
Taxes - ad valorem property taxes	\$ --	--	58,266
Taxes - other	--	--	18,359
Licenses, permits, special assessments	--	--	56,178
Intergovernmental - grants	466	842	7,439
Charges for services	--	31,702	51,756
Fines and forfeitures	--	4,847	5,654
Interest	1	19	275
Miscellaneous	--	--	239
Total revenues	<u>467</u>	<u>37,410</u>	<u>198,166</u>
Expenditures:			
Current:			
General government	2,977	34,208	39,884
Public safety	326	--	44,731
Physical environment	--	--	6,249
Transportation	--	--	2,578
Culture and recreation	--	--	44,026
Capital outlay	98	53	44,250
Debt Service:			
Interest and fiscal charges	--	--	238
Total expenditures	<u>3,401</u>	<u>34,261</u>	<u>181,956</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,934)</u>	<u>3,149</u>	<u>16,210</u>
Other financing sources (uses)			
Transfers in	--	--	39,334
Transfers out	--	--	(21,043)
Sales of capital assets	--	--	408
Total other financing sources (uses)	<u>--</u>	<u>--</u>	<u>18,699</u>
Net change in fund balances	(2,934)	3,149	34,909
Fund balances, beginning of year	2,934	10,990	174,619
Increase (decrease) in nonspendable fund balances	--	--	(6)
Fund balances, end of year	<u>\$ --</u>	<u>14,139</u>	<u>209,522</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Unincorporated Area Special Purpose Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - other	\$ 18,767	18,767	18,359	(408)
Licenses, permits, special assessments	54,081	54,080	56,178	2,098
Charges for services	3,619	3,619	4,975	1,356
Fines and forfeitures	42	42	97	55
Interest	237	237	106	(131)
Miscellaneous	78	78	85	7
Total revenues	76,824	76,823	79,800	2,977
Expenditures:				
Current:				
General government	5,769	6,705	2,280	4,425
Public safety	26,770	26,830	22,976	3,854
Physical environment	7,207	8,860	6,249	2,611
Transportation	6,227	6,278	2,578	3,700
Culture and recreation	6,359	6,028	2,075	3,953
Capital outlay	55,778	57,412	24,717	32,695
Debt service:				
Interest and fiscal charges	--	186	--	186
Total expenditures	108,110	112,299	60,875	51,424
Excess (deficiency) of revenues over (under) expenditures	(31,286)	(35,476)	18,925	54,401
Other financing sources (uses)				
Transfers in	7,925	7,925	8,170	245
Transfers out	(17,259)	(20,453)	(18,007)	2,446
Face amount of long-term debt issued	--	2,729	--	(2,729)
Budgetary reserves	(18,206)	(14,825)	--	14,825
Budget allowance	(3,840)	(3,840)	--	3,840
Total other financing sources (uses)	(31,380)	(28,464)	(9,837)	18,627
Net change in fund balances	(62,666)	(63,940)	9,088	73,028
Fund balances, beginning of year	62,666	63,940	69,656	5,716
Fund balances, end of year	\$ --	--	78,744	78,744

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Library Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - ad valorem property taxes	\$ 60,970	60,970	58,266	(2,704)
Intergovernmental - grants	1,077	887	881	(6)
Charges for services	370	370	28	(342)
Fines and forfeitures	48	48	(207)	(255)
Interest	94	94	89	(5)
Miscellaneous	10	10	11	1
Total revenues	62,569	62,379	59,068	(3,311)
Expenditures:				
Current:				
General government	(502)	(502)	320	(822)
Public safety	--	37	37	--
Culture and recreation	47,197	46,915	41,951	4,964
Capital outlay	21,268	22,989	8,801	14,188
Total expenditures	67,963	69,439	51,109	18,330
Excess (deficiency) of revenues over (under) expenditures	(5,394)	(7,060)	7,959	15,019
Other financing sources (uses)				
Transfers in	--	--	493	493
Transfers out	(1,627)	(1,627)	(1,565)	62
Budgetary reserves	(33,593)	(30,861)	--	30,861
Budget allowance	(3,075)	(3,075)	--	3,075
Total other financing sources (uses)	(38,295)	(35,563)	(1,072)	34,491
Net change in fund balances	(43,689)	(42,623)	6,887	49,510
Fund balances, beginning of year	43,689	42,623	44,073	1,450
Increase (decrease) in nonspendable fund balances	--	--	(6)	(6)
Fund balances, end of year	\$ --	--	50,954	50,954

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Infrastructure Surtax Projects Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 104	152	44	(108)
Total revenues	<u>104</u>	<u>152</u>	<u>44</u>	<u>(108)</u>
Expenditures:				
Current:				
General government	30	155	99	56
Transportation	1,009	1,007	--	1,007
Capital outlay	37,305	62,764	8,900	53,864
Debt service:				
Principal	3,000	2,875	--	2,875
Interest and fiscal charges	1,005	1,005	238	767
Total expenditures	<u>42,349</u>	<u>67,806</u>	<u>9,237</u>	<u>58,569</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(42,245)</u>	<u>(67,654)</u>	<u>(9,193)</u>	<u>58,461</u>
Other financing sources (uses)				
Transfers in	9,933	28,050	28,050	--
Face amount of long-term debt issued	7,402	9,962	--	(9,962)
Budgetary reserves	<u>(3,820)</u>	<u>(4,373)</u>	<u>--</u>	<u>4,373</u>
Total other financing sources (uses)	<u>13,515</u>	<u>33,639</u>	<u>28,050</u>	<u>(5,589)</u>
Net change in fund balances	(28,730)	(34,015)	18,857	52,872
Fund balances, beginning of year	28,730	34,015	33,617	(398)
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>52,474</u>	<u>52,474</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Sheriff Special Use Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$ --	--	27	27
Fines and forfeitures	--	--	917	917
Miscellaneous	--	--	38	38
Total revenues	<u>--</u>	<u>--</u>	<u>982</u>	<u>982</u>
Expenditures:				
Current:				
Public safety	2,516	2,516	2,201	315
Capital outlay	--	105	104	1
Total expenditures	<u>2,516</u>	<u>2,621</u>	<u>2,305</u>	<u>316</u>
Excess (deficiency) of revenues over (under) expenses	<u>(2,516)</u>	<u>(2,621)</u>	<u>(1,323)</u>	<u>1,298</u>
Other financing sources (uses)				
Transfers in	2,516	2,621	2,621	--
Transfers out	--	--	(1,471)	(1,471)
Sales of capital assets	--	--	157	157
Total other financing sources (uses)	<u>2,516</u>	<u>2,621</u>	<u>1,307</u>	<u>(1,314)</u>
Net change in fund balances	--	--	(16)	(16)
Fund balances, beginning of year	--	--	40	40
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>24</u>	<u>24</u>



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Clerk Court Operations and Public Records Fund (Budgetary Basis)**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental - grants	\$ 456	660	842	182
Charges for services	26,548	26,548	31,702	5,154
Fines and forfeitures	4,772	4,772	4,847	75
Interest	161	161	19	(142)
Total revenues	31,937	32,141	37,410	5,269
Expenditures:				
Current:				
General government	31,779	32,604	29,963	2,641
Capital outlay	538	554	53	501
Total expenditures	32,317	33,158	30,016	3,142
Excess (deficiency) of revenues over (under) expenses	(380)	(1,017)	7,394	8,411
Other financing sources (uses)				
Budgetary reserves	(730)	(1,367)	--	(1,367)
Distribution of excess fees	(350)	(350)	(4,245)	(3,895)
Total other financing sources (uses)	380	1,017	(4,245)	(5,262)
Net change in fund balances	--	--	3,149	3,149
Fund balances, beginning of year	--	--	10,990	10,990
Fund balances, end of year --budgetary basis	\$ --	--	14,139	14,139
Fund balances, end of year				
Reduce distribution of excess fees			4,245	
Increase general government expenditures			(4,245)	
Fund balances, end of year--GAAP basis			\$ 14,139	

## NONMAJOR DEBT SERVICE FUNDS

### BOARD OF COUNTY COMMISSIONERS:

**2002 Parks and Recreation Fund** – To account for the annual debt service requirements of the Unincorporated Area Parks and Recreation Program General Obligation Refunding Bonds, Series 2002. Interest and principal payments are due through final maturity in July 2025. Payment of debt service is secured by ad valorem taxes levied on the assessed value of taxable real property in the County's unincorporated area.

**2005 Court Facilities Improvement Fund** – To account for the annual debt service requirements of the Court Facilities Revenue Bonds, Series 2005. Interest and principal payments are due through final maturity in November 2029. Payment of debt service is secured by a pledge of court surcharge and Community Investment Tax revenues (until the earlier of December 1, 2026 or the date such tax is released pursuant to Section 33 of the Bond Resolution).

**2005 Tampa Bay Arena Refunding Revenue Bonds Fund** – To account for the annual debt service requirements on the Tampa Bay Arena Refunding Revenue Bonds, Series 2005. Interest and principal payments are due through final maturity in October 2026. Payment of debt service is secured by a pledge on legally available non-ad valorem revenues. Non-ad valorem revenues include Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Local Business Taxes, and Local Government Half-Cent Sales Tax revenues.

**2016 Capital Improvement Program Refunding Revenue Bond Fund** – To account for the annual debt service requirements on the Capital Improvement Program Refunding Revenue Bonds, Series 2006 and Series 2016.

**2017 Fourth Cent Tourist Development Tax Refunding and Improvement Revenue Bonds Fund** – To account for the annual debt service requirements on the Fourth Cent Tourist Development Tax Refunding Revenue Bonds, Series 2006 and Fourth Cent Tourist Development Tax Refunding Revenue Bonds, Series 2017A and B. Interest and principal payments on the 2006 Series were paid through the defeasance date of February 16, 2017. Interest and principal payments on the 2017 Series are due through final maturity in 2035. Payment of debt service is secured by a pledge limited to Fourth Cent Tourist Development Tax revenues.

**2017 Fifth Cent Tourist Development Tax Refunding Revenue Bonds Fund** – To account for the annual debt service requirements on the Fifth Cent Tourist Development Tax Refunding Revenue Bonds, Series 2006A and Fifth Cent Tourist Development Tax Refunding Revenue Bonds, Series 2017. Interest and principal payments on the 2006 Series were paid through the defeasance date of October 27, 2016. Interest and principal payments on the 2017 Series are due through final maturity in October 2046. Payment of debt service is secured by a pledge limited to Fifth Cent Tourist Development Tax revenues.

**2019 Capital Improvement Program Revenue Bonds Fund** – To account for the annual debt service requirements on the Capital Improvement Program Revenue Bonds, Series 2019. Interest and principal payments are due through final maturity in August 2049. Payment of this debt is secured by a pledge on legally available non-ad valorem revenues, which include Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Local Business Taxes, and Local Government Half-Cent Sales Tax revenues

**2008 Capital Improvement Non-Ad Valorem Refunding Revenue Bonds and 2017 Note Fund** – To account for the sinking fund requirements of the Capital Improvement Non-Ad Valorem Refunding Revenue Bonds, Series 2008. These bonds were partially refunded on September 26, 2017. Interest and principal payments on the 2008 Series are due through final maturity in July 2028. Principal and interest payments on the 2017 Series are due through final maturity in July 2028. Payment of this debt is secured by a pledge on legally available non-ad valorem revenues, which include Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Local Business Taxes, and Local Government Half-Cent Sales Tax revenues.

**2009/2019 Environmentally Sensitive Lands Acquisition and Protection Program (ELAPP) Fund** – To account for the annual debt service requirements of the General Obligation Bonds, Series 2009A and 2009B. Interest and principal payments are due through final maturities in 2019 and 2039, respectively. Payment of debt service is secured by a pledge on all taxable property in the County’s unincorporated area. The Series 1998 and 2003 Bonds were also accounted for in this fund in prior years. This fund was also used to account for money to be set aside for a new ELAPP bond issue that was planned but not issued during fiscal year 2016.

**2012 Community Investment Tax Refunding Revenue Bonds Fund** – To account for the annual debt service requirements on the Community Investment Tax Refunding Revenue Bonds (CIT), Series 2012A and 2012B. Interest and principal payments are due through final maturity in November 2025. Debt service is secured by a pledge of the Community Investment Tax revenues and related investment earnings.

**2012 Capital Improvement Program Revenue Bonds Fund** – To account for the annual debt service requirements on the Capital Improvement Program Revenue Bonds, Series 2012. Interest and principal payments are due through final maturity in November 2025. Debt service is payable solely from a pledge of the local government half-cent sales tax revenues.

**2015 Community Investment Tax Refunding Revenue Bonds** – To account for the annual debt service requirements of the Community Investment Tax Refunding Revenue Bonds, Series 2015. Interest and principal payments are due through final maturity in November 2025. Debt service is secured by a pledge of the Community Investment Tax revenues and related earnings.

**Commercial Paper Program (M2Gen, Arena, etc.)** – To account for commercial paper notes for the Community Investment Tax (CIT) Program, Amalie Arena as well as the sinking fund requirements of commercial paper issued for the H. Lee Moffitt Cancer Center & Research Institute / Merck (M2Gen) project. Although the commercial paper notes are expected to be rolled over as needed, there is also a plan to “amortize” this liability over the 30-year life of the project.

**2015 Communications Services Tax Revenue Bonds** – To account for the annual debt service requirements of the Communication Services Tax Revenue Bonds, Series 2015. Interest and principal payments are due through final maturity in October 2045. Debt service is secured by a pledge of the Communications Services Tax revenues and related earnings.

**2018 Community Investment Tax Revenue Bonds Fund** – To account for the annual debt service requirements on the Community Investment Tax Revenue Bonds, Series 2018. Interest and principal payments are due through final maturity in November 2026. Payment of debt is secured by the County’s Community Investment Tax revenues and all related investment earnings.

**Half Cent Transportation Plan Fund** – To account for the annual debt service requirements on the Half Cent Transportation Plan planned bond issuance. Payment of debt is secured by the County’s voter approved Half Cent Transportation Surtax revenues and all related investment earnings.

**2021 Non-Ad Valorem Capital Improvement Program Transportation Fund** – To account for the annual debt service requirements on the 2021 Transportation Capital Improvement bonds. Payment of debt is secured by Non-Ad Valorem Revenues which are budgeted and appropriated by the County.

# HILLSBOROUGH COUNTY, FLORIDA

## Nonmajor Debt Service Funds

### Combining Balance Sheet

**September 30, 2021**

*(amounts in thousands)*

	<b>2002 Parks and Recreation</b>	<b>2005 Court Facilities</b>	<b>2005 Arena Refunding</b>	<b>2016 Capital Improvement Program</b>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 216	415	277	295
Investments	740	1,423	950	1,011
Interest receivable	2	3	2	2
Delinquent ad valorem taxes receivable	1	--	--	--
Due from other funds	33	--	--	--
Total assets	992	1,841	1,229	1,308
<b>LIABILITIES</b>				
Accounts and contracts payable	--	--	--	--
Unearned revenues	14	--	--	--
Total liabilities	14	--	--	--
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenues	1	--	--	--
Total deferred inflows of resources	1	--	--	--
<b>FUND BALANCES</b>				
Restricted for:				
Debt service	977	1,841	1,229	1,308
Total fund balances	977	1,841	1,229	1,308
Total liabilities, deferred inflows of resources and fund balances	\$ 992	1,841	1,229	1,308

<b>2017 4th Cent Tourist Development Tax</b>	<b>2017 5th Cent Tourist Development Tax</b>	<b>2019 Capital Improvement Program</b>	<b>2008/2017 Capital Improvement Program</b>	<b>2009/2019 ELAPP</b>	<b>2012 CIT</b>
387	343	219	81	781	1,884
1,328	1,177	752	278	2,677	6,459
4	3	2	1	6	15
--	--	--	--	11	--
--	--	--	--	113	--
<u>1,719</u>	<u>1,523</u>	<u>973</u>	<u>360</u>	<u>3,588</u>	<u>8,358</u>
--	--	--	--	--	--
--	--	--	--	53	--
--	--	--	--	53	--
--	--	--	--	11	--
--	--	--	--	11	--
<u>1,719</u>	<u>1,523</u>	<u>973</u>	<u>360</u>	<u>3,524</u>	<u>8,358</u>
<u>1,719</u>	<u>1,523</u>	<u>973</u>	<u>360</u>	<u>3,524</u>	<u>8,358</u>
<u>1,719</u>	<u>1,523</u>	<u>973</u>	<u>360</u>	<u>3,588</u>	<u>8,358</u>

(continued)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Debt Service Funds**  
**Combining Balance Sheet (Continued)**  
**September 30, 2021**  
*(amounts in thousands)*

	<b>2012 Capital Improvement Program</b>	<b>2015 CIT</b>	<b>Half Cent Transportation Plan</b>	<b>Commercial Paper</b>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 529	3,796	149	4,611
Investments	1,815	13,014	510	15,808
Interest receivable	5	30	1	37
Delinquent ad valorem taxes receivable	--	--	--	--
Due from other funds	--	--	--	--
<b>Total assets</b>	<b><u>2,349</u></b>	<b><u>16,840</u></b>	<b><u>660</u></b>	<b><u>20,456</u></b>
<b>LIABILITIES</b>				
Accounts and contracts payable	--	--	193	285
Unearned revenues	--	--	--	--
<b>Total liabilities</b>	<b><u>--</u></b>	<b><u>--</u></b>	<b><u>193</u></b>	<b><u>285</u></b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenues	--	--	--	--
<b>Total deferred inflows of resources</b>	<b><u>--</u></b>	<b><u>--</u></b>	<b><u>--</u></b>	<b><u>--</u></b>
<b>FUND BALANCES</b>				
Restricted for:				
Debt service	2,349	16,840	467	20,171
<b>Total fund balances</b>	<b><u>2,349</u></b>	<b><u>16,840</u></b>	<b><u>467</u></b>	<b><u>20,171</u></b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b><u>\$ 2,349</u></b>	<b><u>16,840</u></b>	<b><u>660</u></b>	<b><u>20,456</u></b>

<b>Communications Services Tax</b>	<b>2018 CIT</b>	<b>2021 Capital Improvement Program Transportation</b>	<b>Total</b>
722	1,159	3	15,867
2,477	3,973	9	54,401
6	9	--	128
--	--	--	12
--	--	--	146
<u>3,205</u>	<u>5,141</u>	<u>12</u>	<u>70,554</u>
--	--	--	478
--	--	--	67
<u>--</u>	<u>--</u>	<u>--</u>	<u>545</u>
--	--	--	12
<u>--</u>	<u>--</u>	<u>--</u>	<u>12</u>
<u>3,205</u>	<u>5,141</u>	<u>12</u>	<u>69,997</u>
<u>3,205</u>	<u>5,141</u>	<u>12</u>	<u>69,997</u>
<u>3,205</u>	<u>5,141</u>	<u>12</u>	<u>70,554</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Debt Service Funds**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>2002 Parks and Recreation</u>	<u>2005 Court Facilities</u>	<u>2005 Arena Refunding</u>	<u>2016 Capital Improvement Program</u>
Revenues:				
Taxes - ad valorem property taxes	\$ 1,693	--	--	--
Charges for services	--	--	145	--
Interest	2	1	--	2
Miscellaneous	--	--	--	863
Total revenues	<u>1,695</u>	<u>1</u>	<u>145</u>	<u>865</u>
Expenditures:				
Current:				
General government	--	--	--	--
Debt service:				
Principal	1,095	1,754	992	2,305
Interest and fiscal charges	239	275	151	443
Total expenditures	<u>1,334</u>	<u>2,029</u>	<u>1,143</u>	<u>2,748</u>
Excess (deficiency) of revenues over (under) expenditures	<u>361</u>	<u>(2,028)</u>	<u>(998)</u>	<u>(1,883)</u>
Other financing sources (uses)				
Transfers in	18	1,972	1,013	2,741
Transfers out	(56)	--	--	--
Face amount of long-term debt issued	--	--	--	--
Premiums on long-term debt issued	--	--	--	--
Total other financing sources (uses)	<u>(38)</u>	<u>1,972</u>	<u>1,013</u>	<u>2,741</u>
Net change in fund balances	323	(56)	15	858
Fund balances (deficits), beginning of year	654	1,897	1,214	450
Fund balances, end of year	<u>\$ 977</u>	<u>1,841</u>	<u>1,229</u>	<u>1,308</u>



<b>2017 4th Cent Tourist Development Tax</b>	<b>2017 5th Cent Tourist Development Tax</b>	<b>2019 Capital Improvement Program</b>	<b>2008/2017 Capital Improvement Program</b>	<b>2009/2019 ELAPP</b>
--	--	--	--	6,577
--	--	--	--	--
--	--	3	1	1
--	--	--	69	--
<u>--</u>	<u>--</u>	<u>3</u>	<u>70</u>	<u>6,578</u>
--	--	--	--	--
1,045	865	--	1,108	1,985
1,251	1,212	5,000	221	3,409
<u>2,296</u>	<u>2,077</u>	<u>5,000</u>	<u>1,329</u>	<u>5,394</u>
<u>(2,296)</u>	<u>(2,077)</u>	<u>(4,997)</u>	<u>(1,259)</u>	<u>1,184</u>
2,151	2,074	5,882	1,244	59
--	--	--	--	(186)
--	--	--	--	--
--	--	--	--	--
<u>2,151</u>	<u>2,074</u>	<u>5,882</u>	<u>1,244</u>	<u>(127)</u>
(145)	(3)	885	(15)	1,057
1,864	1,526	88	375	2,467
<u>1,719</u>	<u>1,523</u>	<u>973</u>	<u>360</u>	<u>3,524</u>

(continued)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Debt Service Funds**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Continued)**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>2012 CIT</u>	<u>2012 Capital Improvement Program</u>	<u>2015 CIT</u>
Revenues:			
Taxes - ad valorem property taxes	\$ --	--	--
Charges for services	--	--	--
Interest	1	8	3
Miscellaneous	--	--	--
Total revenues	<u>1</u>	<u>8</u>	<u>3</u>
Expenditures:			
Current:			
General government	--	--	--
Debt service:			
Principal	7,825	5,521	15,420
Interest and fiscal charges	2,018	1,142	4,889
Total expenditures	<u>9,843</u>	<u>6,663</u>	<u>20,309</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(9,842)</u>	<u>(6,655)</u>	<u>(20,306)</u>
Other financing sources (uses)			
Transfers in	9,906	6,484	20,371
Transfers out	--	--	--
Face amount of long-term debt issued	--	--	--
Premiums on long-term debt issued	--	--	--
Total other financing sources (uses)	<u>9,906</u>	<u>6,484</u>	<u>20,371</u>
Net change in fund balances	64	(171)	65
Fund balances (deficits), beginning of year	8,294	2,520	16,775
Fund balances, end of year	<u>\$ 8,358</u>	<u>2,349</u>	<u>16,840</u>

<b>Half Cent Transportation Plan</b>	<b>Commercial Paper</b>	<b>Communications Services Tax</b>	<b>2018 CIT</b>	<b>2021 Capital Improvement Program Transportation</b>	<b>Total</b>
--	--	--	--	--	8,270
--	--	--	--	--	145
--	17	2	1	--	42
--	--	--	--	--	932
<u>--</u>	<u>17</u>	<u>2</u>	<u>1</u>	<u>--</u>	<u>9,389</u>
123	146	--	1	1,870	2,140
57,800	34,507	1,335	4,085	--	137,642
1,647	531	2,718	2,713	1,098	28,957
<u>59,570</u>	<u>35,184</u>	<u>4,053</u>	<u>6,799</u>	<u>2,968</u>	<u>168,739</u>
<u>(59,570)</u>	<u>(35,167)</u>	<u>(4,051)</u>	<u>(6,798)</u>	<u>(2,968)</u>	<u>(159,350)</u>
27,113	21,959	4,249	6,747	1,098	115,081
(19,000)	(525)	--	--	(205,303)	(225,070)
52,000	25,632	--	--	189,290	266,922
--	--	--	--	17,895	17,895
<u>60,113</u>	<u>47,066</u>	<u>4,249</u>	<u>6,747</u>	<u>2,980</u>	<u>174,828</u>
543	11,899	198	(51)	12	15,478
(76)	8,272	3,007	5,192	--	54,519
<u>467</u>	<u>20,171</u>	<u>3,205</u>	<u>5,141</u>	<u>12</u>	<u>69,997</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2002 Parks and Recreation Debt Service Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Taxes - ad valorem property taxes	\$ 1,815	1,815	1,693	(122)
Interest	1	1	2	1
Total revenues	<u>1,816</u>	<u>1,816</u>	<u>1,695</u>	<u>(121)</u>
Expenditures:				
Current:				
Debt service:				
Principal	1,095	1,095	1,095	--
Interest and fiscal charges	239	239	239	--
Total expenditures	<u>1,334</u>	<u>1,334</u>	<u>1,334</u>	<u>--</u>
Excess (deficiency) of revenues over (under) expenses	<u>482</u>	<u>482</u>	<u>361</u>	<u>(121)</u>
Other financing sources (uses)				
Transfers in	--	--	18	18
Transfers out	(63)	(63)	(56)	7
Budgetary reserves	(933)	(933)	--	933
Budget allowance	(91)	(91)	--	91
Total other financing sources (uses)	<u>(1,087)</u>	<u>(1,087)</u>	<u>(38)</u>	<u>1,049</u>
Net change in fund balances	(605)	(605)	323	928
Fund balances, beginning of year	605	605	654	49
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>977</u>	<u>977</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2005 Court Facilities Revenue Bonds Debt Service Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 7	7	1	(6)
Total revenues	<u>7</u>	<u>7</u>	<u>1</u>	<u>(6)</u>
Expenditures:				
Current:				
General government	75	75	--	75
Debt service:				
Principal	1,754	1,754	1,754	--
Interest and fiscal charges	275	275	275	--
Total expenditures	<u>2,104</u>	<u>2,104</u>	<u>2,029</u>	<u>75</u>
Excess (deficiency) of revenues over (under) expenses	<u>(2,097)</u>	<u>(2,097)</u>	<u>(2,028)</u>	<u>69</u>
Other financing sources (uses)				
Transfers in	1,972	1,972	1,972	--
Budgetary reserves	(1,681)	(1,681)	--	1,681
Total other financing sources (uses)	<u>291</u>	<u>291</u>	<u>1,972</u>	<u>1,681</u>
Net change in fund balances	(1,806)	(1,806)	(56)	1,750
Fund balances, beginning of year	1,806	1,806	1,897	91
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>1,841</u>	<u>1,841</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2005 Tampa Bay Arena Refunding Non-Ad Valorem Revenue Debt Service Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Charges for services	\$ 100	100	145	45
Interest	6	6	--	(6)
Total revenues	<u>106</u>	<u>106</u>	<u>145</u>	<u>39</u>
Expenditures:				
Current:				
General government	9	9	--	9
Debt service:				
Principal	992	992	992	--
Interest and fiscal charges	151	151	151	--
Total expenditures	<u>1,152</u>	<u>1,152</u>	<u>1,143</u>	<u>9</u>
Excess (deficiency) of revenues over (under) expenses	<u>(1,046)</u>	<u>(1,046)</u>	<u>(998)</u>	<u>48</u>
Other financing sources (uses)				
Transfers in	1,013	1,013	1,013	--
Budgetary reserves	(1,092)	(1,092)	--	1,092
Budget allowance	(5)	(5)	--	5
Total other financing sources (uses)	<u>(84)</u>	<u>(84)</u>	<u>1,013</u>	<u>1,097</u>
Net change in fund balances	(1,130)	(1,130)	15	1,145
Fund balances, beginning of year	1,130	1,130	1,214	84
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>1,229</u>	<u>1,229</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2016 Capital Improvement Program (CIP) Refunding Revenue Debt Service Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 1	1	2	1
Miscellaneous	--	--	863	863
Total revenues	<u>1</u>	<u>1</u>	<u>865</u>	<u>864</u>
Expenditures:				
Current:				
General government	10	10	--	10
Debt service:				
Principal	2,305	2,305	2,305	--
Interest and fiscal charges	443	443	443	--
Total expenditures	<u>2,758</u>	<u>2,758</u>	<u>2,748</u>	<u>10</u>
Excess (deficiency) of revenues over (under) expenses	<u>(2,757)</u>	<u>(2,757)</u>	<u>(1,883)</u>	<u>874</u>
Other financing sources (uses)				
Transfers in	2,741	2,741	2,741	--
Budgetary reserves	(458)	(458)	--	458
Total other financing sources (uses)	<u>2,283</u>	<u>2,283</u>	<u>2,741</u>	<u>458</u>
Net change in fund balances	(474)	(474)	858	1,332
Fund balances, beginning of year	474	474	450	(24)
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>1,308</u>	<u>1,308</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**4th Cent Tourist Development Tax Debt Service Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 7	7	--	(7)
Total revenues	<u>7</u>	<u>7</u>	<u>--</u>	<u>(7)</u>
Expenditures:				
Current:				
General government	10	10	--	10
Debt service:				
Principal	1,045	1,045	1,045	--
Interest and fiscal charges	1,251	1,251	1,251	--
Total expenditures	<u>2,306</u>	<u>2,306</u>	<u>2,296</u>	<u>10</u>
Excess (deficiency) of revenues over (under) expenses	<u>(2,299)</u>	<u>(2,299)</u>	<u>(2,296)</u>	<u>3</u>
Other financing sources (uses)				
Transfers in	2,151	2,151	2,151	--
Budgetary reserves	(1,713)	(1,713)	--	1,713
Total other financing sources (uses)	<u>438</u>	<u>438</u>	<u>2,151</u>	<u>1,713</u>
Net change in fund balances	(1,861)	(1,861)	(145)	1,716
Fund balances, beginning of year	1,861	1,861	1,864	3
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>1,719</u>	<u>1,719</u>



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**5th Cent Tourist Development Tax Debt Service Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 5	5	--	(5)
Total revenues	5	5	--	(5)
Expenditures:				
Current:				
General government	5	5	--	5
Debt service:				
Principal	865	865	865	--
Interest and fiscal charges	1,212	1,212	1,212	--
Total expenditures	2,082	2,082	2,077	5
Excess (deficiency) of revenues over (under) expenses	(2,077)	(2,077)	(2,077)	--
Other financing sources (uses)				
Transfers in	2,074	2,074	2,074	--
Budgetary reserves	(1,521)	(1,521)	--	1,521
Total other financing sources (uses)	553	553	2,074	1,521
Net change in fund balances	(1,524)	(1,524)	(3)	1,521
Fund balances, beginning of year	1,524	1,524	1,526	2
Fund balances, end of year	\$ --	--	1,523	1,523

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2019 Capital Improvement Non-Ad Valorem Revenue Debt Service Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ --	--	3	3
Total revenues	<u>    --</u>	<u>    --</u>	<u>    3</u>	<u>    3</u>
Expenditures:				
Debt service:				
Interest and fiscal charges	5,049	5,049	5,000	49
Total expenditures	<u>5,049</u>	<u>5,049</u>	<u>5,000</u>	<u>    49</u>
Excess (deficiency) of revenues over (under) expenses	<u>(5,049)</u>	<u>(5,049)</u>	<u>(4,997)</u>	<u>    52</u>
Other financing sources (uses)				
Transfers in	5,882	5,882	5,882	--
Budgetary reserves	(833)	(833)	--	833
Total other financing sources (uses)	<u>5,049</u>	<u>5,049</u>	<u>5,882</u>	<u>    833</u>
Net change in fund balances	--	--	885	885
Fund balances, beginning of year	--	--	88	88
Fund balances, end of year	<u>\$ --</u>	<u>    --</u>	<u>    973</u>	<u>    973</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2008 Capital Improvement Non-Ad Valorem Revenue Debt Service Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 2	2	1	(1)
Miscellaneous	69	69	69	--
Total revenues	<u>71</u>	<u>71</u>	<u>70</u>	<u>(1)</u>
Expenditures:				
Debt service:				
Principal	1,108	1,108	1,108	--
Interest and fiscal charges	224	224	221	3
Total expenditures	<u>1,332</u>	<u>1,332</u>	<u>1,329</u>	<u>3</u>
Excess (deficiency) of revenues over (under) expenses	<u>(1,261)</u>	<u>(1,261)</u>	<u>(1,259)</u>	<u>2</u>
Other financing sources (uses)				
Transfers in	1,244	1,244	1,244	--
Budgetary reserves	(335)	(335)	--	335
Budget allowance	(4)	(4)	--	4
Total other financing sources (uses)	<u>905</u>	<u>905</u>	<u>1,244</u>	<u>339</u>
Net change in fund balances	(356)	(356)	(15)	341
Fund balances, beginning of year	356	356	375	19
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>360</u>	<u>360</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2009/2019 Environmentally Sensitive Lands Acquisition and Protection Program Debt Service Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes - ad valorem property taxes	\$ 6,933	6,933	6,577	(356)
Interest	17	17	1	(16)
Total revenues	6,950	6,950	6,578	(372)
Expenditures:				
Current:				
General government	9	9	--	9
Debt service:				
Principal	1,985	1,985	1,985	--
Interest and fiscal charges	3,409	3,409	3,409	--
Total expenditures	5,403	5,403	5,394	9
Excess (deficiency) of revenues over (under) expenses	1,547	1,547	1,184	(363)
Other financing sources (uses)				
Transfers in	--	--	59	59
Transfers out	(1,225)	(1,225)	(186)	1,039
Budgetary reserves	(1,859)	(2,441)	--	2,441
Budget allowance	(348)	(348)	--	348
Total other financing sources (uses)	(3,432)	(4,014)	(127)	3,887
Net change in fund balances	(1,885)	(2,467)	1,057	3,524
Fund balances, beginning of year	1,885	2,467	2,467	--
Fund balances, end of year	\$ --	--	3,524	3,524

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2012 Community Investment Tax Revenue Bonds Debt Service Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 32	32	1	(31)
Total revenues	<u>32</u>	<u>32</u>	<u>1</u>	<u>(31)</u>
Expenditures:				
Current:				
General government	9	9	--	9
Debt service:				
Principal	7,825	7,825	7,825	--
Interest and fiscal charges	2,017	2,017	2,018	(1)
Total expenditures	<u>9,851</u>	<u>9,851</u>	<u>9,843</u>	<u>8</u>
Excess (deficiency) of revenues over (under) expenses	<u>(9,819)</u>	<u>(9,819)</u>	<u>(9,842)</u>	<u>(23)</u>
Other financing sources (uses)				
Transfers in	9,906	9,906	9,906	--
Budgetary reserves	(8,299)	(8,299)	--	8,299
Budget allowance	(2)	(2)	--	2
Total other financing sources (uses)	<u>1,605</u>	<u>1,605</u>	<u>9,906</u>	<u>8,301</u>
Net change in fund balances	(8,214)	(8,214)	64	8,278
Fund balances, beginning of year	8,214	8,214	8,294	80
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>8,358</u>	<u>8,358</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2012 Capital Improvement Non-Ad Valorem Revenue Debt Service Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 6	6	8	2
Total revenues	6	6	8	2
Expenditures:				
Current:				
General government	13	13	--	13
Debt service:				
Principal	5,521	5,521	5,521	--
Interest and fiscal charges	1,144	1,144	1,142	2
Total expenditures	6,678	6,678	6,663	15
Excess (deficiency) of revenues over (under) expenses	(6,672)	(6,672)	(6,655)	17
Other financing sources (uses)				
Transfers in	6,484	6,484	6,484	--
Budgetary reserves	(2,240)	(2,240)	--	2,240
Total other financing sources (uses)	4,244	4,244	6,484	2,240
Net change in fund balances	(2,428)	(2,428)	(171)	2,257
Fund balances, beginning of year	2,428	2,428	2,520	92
Fund balances, end of year	\$ --	--	2,349	2,349

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2015 Community Investment Tax Revenue Bonds Debt Service Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 65	65	3	(62)
Total revenues	65	65	3	(62)
Expenditures:				
Current:				
General government	10	10	--	10
Debt service:				
Principal	15,420	15,420	15,420	--
Interest and fiscal charges	4,889	4,889	4,889	--
Total expenditures	20,319	20,319	20,309	10
Excess (deficiency) of revenues over (under) expenses	(20,254)	(20,254)	(20,306)	(52)
Other financing sources (uses)				
Transfers in	20,371	20,371	20,371	--
Budgetary reserves	(16,731)	(16,731)	--	16,731
Budget allowance	(3)	(3)	--	3
Total other financing sources (uses)	3,637	3,637	20,371	16,734
Net change in fund balances	(16,617)	(16,617)	65	16,682
Fund balances, beginning of year	16,617	16,617	16,775	158
Fund balances, end of year	\$ --	--	16,840	16,840

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Half Cent Transportation Plan Debt Service Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Expenditures:				
Current:				
General government	\$ --	125	123	2
Debt service:				
Principal	4,400	59,507	57,800	1,707
Interest and fiscal charges	350	750	1,647	(897)
Total expenditures	<u>4,750</u>	<u>60,382</u>	<u>59,570</u>	<u>812</u>
Excess (deficiency) of revenues over (under) expenses	<u>(4,750)</u>	<u>(60,382)</u>	<u>(59,570)</u>	<u>812</u>
Other financing sources (uses)				
Transfers in	4,750	26,382	27,113	731
Transfers out	(55,500)	(28,308)	(19,000)	9,308
Face amount of long-term debt issued	55,500	62,308	52,000	(10,308)
Total other financing sources (uses)	<u>4,750</u>	<u>60,382</u>	<u>60,113</u>	<u>(269)</u>
Net change in fund balances	--	--	543	543
Fund balances (deficits), beginning of year	--	--	(76)	(76)
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>467</u>	<u>467</u>



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Capital Improvement Commercial Paper Program (M2Gen) Debt Service Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental - grants	\$ 3,500	3,500	--	(3,500)
Interest	61	61	17	(44)
Total revenues	3,561	3,561	17	(3,544)
Expenditures:				
Current:				
General government	507	757	146	611
Debt service:				
Principal	23,070	49,318	34,507	14,811
Interest and fiscal charges	1,636	1,516	531	985
Total expenditures	25,213	51,591	35,184	16,407
Excess (deficiency) of revenues over (under) expenses	(21,652)	(48,030)	(35,167)	12,863
Other financing sources (uses)				
Transfers in	21,263	23,259	21,959	(1,300)
Transfers out	(30,945)	(6,025)	(525)	5,500
Face amount of long-term debt issued	29,500	31,632	25,632	(6,000)
Budgetary reserves	(5,320)	(6,218)	--	6,218
Budget allowance	(3)	(3)	--	3
Total other financing sources (uses)	14,495	42,645	47,066	4,421
Net change in fund balances	(7,157)	(5,385)	11,899	17,284
Fund balances, beginning of year	7,157	5,385	8,272	2,887
Fund balances, end of year	\$ --	--	20,171	20,171

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Communications Services Tax Debt Service Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance With</u> <u>Final Budget-</u> <u>Positive</u> <u>(Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 11	11	2	(9)
Total revenues	<u>11</u>	<u>11</u>	<u>2</u>	<u>(9)</u>
Expenditures:				
Current:				
General government	50	50	--	50
Debt service:				
Principal	1,335	1,335	1,335	--
Interest and fiscal charges	<u>2,728</u>	<u>2,728</u>	<u>2,718</u>	<u>10</u>
Total expenditures	<u>4,113</u>	<u>4,113</u>	<u>4,053</u>	<u>60</u>
Excess (deficiency) of revenues over (under) expenses	<u>(4,102)</u>	<u>(4,102)</u>	<u>(4,051)</u>	<u>51</u>
Other financing sources (uses)				
Transfers in	4,249	4,249	4,249	--
Budgetary reserves	(3,084)	(3,084)	--	3,084
Budget allowance	<u>(1)</u>	<u>(1)</u>	<u>--</u>	<u>1</u>
Total other financing sources (uses)	<u>1,164</u>	<u>1,164</u>	<u>4,249</u>	<u>3,085</u>
Net change in fund balances	(2,938)	(2,938)	198	3,136
Fund balances, beginning of year	2,938	2,938	3,007	69
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>3,205</u>	<u>3,205</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2018 Community Investment Tax Revenues Bonds Debt Service Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 19	19	1	(18)
Total revenues	<u>19</u>	<u>19</u>	<u>1</u>	<u>(18)</u>
Expenditures:				
Current:				
General government	50	50	1	49
Debt service:				
Principal	4,085	4,085	4,085	--
Interest and fiscal charges	2,714	2,714	2,713	1
Total expenditures	<u>6,849</u>	<u>6,849</u>	<u>6,799</u>	<u>50</u>
Excess (deficiency) of revenues over (under) expenses	<u>(6,830)</u>	<u>(6,830)</u>	<u>(6,798)</u>	<u>(68)</u>
Other financing sources (uses)				
Transfers in	6,747	6,747	6,747	--
Budgetary reserves	(5,034)	(5,034)	--	5,034
Budget allowance	(1)	(1)	--	1
Total other financing sources (uses)	<u>1,712</u>	<u>1,712</u>	<u>6,747</u>	<u>5,035</u>
Net change in fund balances	(5,118)	(5,118)	(51)	5,067
Fund balances, beginning of year	5,118	5,118	5,192	74
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>5,141</u>	<u>5,141</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2021 Non-Ad Valorem Capital Improvement Program Transportation**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget Positive (Negative)
	Original	Final		
Expenditures:				
Current:				
General government	\$ 1,429	1,882	1,870	12
Debt service:				
Principal	4,500	--	--	--
Interest and fiscal charges	1,267	1,098	1,098	--
Total expenditures	7,196	2,980	2,968	12
Excess (deficiency) of revenues over (under) expenses	(7,196)	(2,980)	(2,968)	(12)
Other financing sources (uses)				
Transfers in	5,150	2,665	1,098	(1,567)
Transfers out	(185,398)	(205,303)	(205,303)	--
Face amount of long-term debt issued	190,000	207,185	189,290	(17,895)
Premiums on long-term debt issued	--	--	17,895	17,895
Budgetary reserves	(2,556)	(1,567)	--	1,567
Total other financing sources (uses)	7,196	2,980	2,980	--
Net change in fund balances	--	--	12	12
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	\$ --	--	12	12

## NONMAJOR CAPITAL PROJECTS FUNDS

### BOARD OF COUNTY COMMISSIONERS:

**Environmentally Sensitive Lands Acquisition Fund** – To account for capital projects for the acquisition and restoration of environmentally sensitive land.

**Court Facilities Improvement (Non–Bond) Fund** – To account for court system contributions to acquire, construct, equip, and renovate the County’s court system facilities.

**Commercial Paper Non-CIT - Capital Improvement Program Fund** – To account for the proceeds and debt service of the 2000 Capital Improvement Program Commercial Paper Notes, Series A, Series B (Alternative Minimum Tax), and Series C (Taxable) that are related to non-CIT backed general governmental purposes. These proceeds are used for purposes such as Moffitt/Merck’s M2Gen project, and arena improvements. Interest and principal payments are due at the time each note matures.

**Public Safety Operations Complex (PSOC) Project Fund** – To account for a capital project to construct a new emergency operations center.

**Countywide Capital Projects Fund** – To account for capital projects, that are not included in any other capital project fund, that benefit residents throughout the County.

**Unincorporated Area Capital Projects Fund** – To account for capital projects, that are not included in any other capital project fund, that benefit residents of the unincorporated area of the County.

**Next Generation 911 Projects Fund** – To account for a capital project for acquisition of next generation equipment for handling 911 emergencies.

**Stadium Improvements Project Fund** – To account for a capital project for a contribution to the Raymond James Stadium Renovation.

**BP Oil Spill Proceeds Project Fund** – This capital project fund accounts for BP settlement funds allocated by the Board of County Commissioners to various Capital Improvement Program (CIP) projects. The projects focus on stormwater improvements, economic development initiatives, transportation safety improvements, trail development and various parks and recreation initiatives.

**2019 Non Ad Valorem Capital Improvement Program Fund** – To account for capital projects for parks, fire stations and other County facilities.

**HILLSBOROUGH COUNTY, FLORIDA**

**Nonmajor Capital Projects Fund**

**Combining Balance Sheet**

**September 30, 2021**

*(amounts in thousands)*

	<u>Environmentally Sensitive Lands Acquisition</u>	<u>Court Facilities Non-Bond</u>	<u>Commercial Paper Non- CIT</u>	<u>PSOC Project</u>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 9,528	27	91	997
Investments	32,664	92	310	3,420
Interest receivable	76	--	--	8
Total assets	<u>42,268</u>	<u>119</u>	<u>401</u>	<u>4,425</u>
<b>LIABILITIES</b>				
Accounts and contracts payable	179	--	29	7
Deposits held	6	--	--	--
Total liabilities	<u>185</u>	<u>--</u>	<u>29</u>	<u>7</u>
<b>FUND BALANCES</b>				
Restricted for:				
Federal and state law	--	119	--	--
Bond covenants	25,869	--	372	4,418
Assigned to:				
Capital projects	16,214	--	--	--
Total fund balances	<u>42,083</u>	<u>119</u>	<u>372</u>	<u>4,418</u>
Total liabilities and fund balances	<u>\$ 42,268</u>	<u>119</u>	<u>401</u>	<u>4,425</u>

<b>Countywide</b>	<b>Unincorporated Area</b>	<b>Next Generation 911</b>	<b>BP Oil Spill Proceeds Project Fund</b>	<b>Stadium Improvements Project Fund</b>	<b>2019 Capital Improvement Projects</b>	<b>Total</b>
9,262	2,775	48	2,690	9	13,402	38,829
31,753	9,513	166	9,223	30	45,942	133,113
74	22	1	22	--	106	309
<u>41,089</u>	<u>12,310</u>	<u>215</u>	<u>11,935</u>	<u>39</u>	<u>59,450</u>	<u>172,251</u>
645	221	35	27	--	9,670	10,813
--	--	--	--	--	--	6
<u>645</u>	<u>221</u>	<u>35</u>	<u>27</u>	<u>--</u>	<u>9,670</u>	<u>10,819</u>
--	--	--	--	--	--	119
--	--	180	--	--	49,780	80,619
40,444	12,089	--	11,908	39	--	80,694
<u>40,444</u>	<u>12,089</u>	<u>180</u>	<u>11,908</u>	<u>39</u>	<u>49,780</u>	<u>161,432</u>
<u>41,089</u>	<u>12,310</u>	<u>215</u>	<u>11,935</u>	<u>39</u>	<u>59,450</u>	<u>172,251</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Capital Projects Fund**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Environmentally Sensitive Lands Acquisition</u>	<u>Court Facilities Non-Bond</u>	<u>Commercial Paper Non- CIT</u>	<u>PSOC Project</u>	<u>Countywide</u>
Revenues:					
Interest	\$ 21	--	--	6	--
Miscellaneous	712	--	--	--	20
Total revenues	<u>733</u>	<u>--</u>	<u>--</u>	<u>6</u>	<u>20</u>
Expenditures:					
Current:					
General government	--	--	--	--	2,113
Public safety	--	--	--	--	--
Physical environment	141	--	--	--	--
Economic environment	--	--	1	--	--
Human services	--	--	--	--	23
Culture and recreation	--	--	--	--	1,024
Capital outlay	24,394	--	3,636	102	7,072
Total expenditures	<u>24,535</u>	<u>--</u>	<u>3,637</u>	<u>102</u>	<u>10,232</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(23,802)</u>	<u>--</u>	<u>(3,637)</u>	<u>(96)</u>	<u>(10,212)</u>
Other financing sources (uses)					
Transfers in	--	--	--	--	16,565
Transfers out	--	--	(2,024)	--	--
Sales of capital assets	--	--	--	--	--
Total other financing sources (uses)	<u>--</u>	<u>--</u>	<u>(2,024)</u>	<u>--</u>	<u>16,565</u>
Net change in fund balances	(23,802)	--	(5,661)	(96)	6,353
Fund balances, beginning of year	65,885	119	6,033	4,514	34,091
Fund balances, end of year	<u>\$ 42,083</u>	<u>119</u>	<u>372</u>	<u>4,418</u>	<u>40,444</u>



<u>Unincorporated Area</u>	<u>Next Generation 911</u>	<u>BP Oil Spill Proceeds Project Fund</u>	<u>Stadium Improvements Project Fund</u>	<u>2019 Capital Improvement Projects</u>	<u>Total</u>
--	--	--	--	111	138
--	--	--	--	--	732
<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>111</u>	<u>870</u>
--	--	100	--	1,537	3,750
--	208	--	--	--	208
--	--	--	--	--	141
--	--	--	--	--	1
--	--	--	--	--	23
24	--	--	--	--	1,048
<u>933</u>	<u>255</u>	<u>1,460</u>	<u>--</u>	<u>39,272</u>	<u>77,124</u>
<u>957</u>	<u>463</u>	<u>1,560</u>	<u>--</u>	<u>40,809</u>	<u>82,295</u>
<u>(957)</u>	<u>(463)</u>	<u>(1,560)</u>	<u>--</u>	<u>(40,698)</u>	<u>(81,425)</u>
8,632	--	--	--	4,024	29,221
(6,232)	--	--	--	--	(8,256)
<u>175</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>175</u>
<u>2,575</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>4,024</u>	<u>21,140</u>
1,618	(463)	(1,560)	--	(36,674)	(60,285)
10,471	643	13,468	39	86,454	221,717
<u>12,089</u>	<u>180</u>	<u>11,908</u>	<u>39</u>	<u>49,780</u>	<u>161,432</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Environmentally Sensitive Lands Acquisition Capital Projects Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 191	191	21	(170)
Miscellaneous	150	150	712	562
Total revenues	341	341	733	392
Expenditures:				
Current:				
Physical environment	6,000	9,297	141	9,156
Capital outlay	50,005	52,885	24,394	28,491
Total expenditures	56,005	62,182	24,535	37,647
Excess (deficiency) of revenues over (under) expenses	(55,664)	(61,841)	(23,802)	38,039
Other financing sources (uses)				
Budgetary reserves	(3,280)	(4,009)	--	4,009
Net change in fund balances	(58,944)	(65,850)	(23,802)	42,048
Fund balances, beginning of year	58,944	65,850	65,885	35
Fund balances, end of year	\$ --	--	42,083	42,083

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Court Facilities Non-Bond Capital Projects Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 2	2	--	(2)
Total revenues	2	2	--	(2)
Expenditures:				
Current:				
Capital outlay	81	81	--	81
Total expenditures	81	81	--	81
Excess (deficiency) of revenues over (under) expenses	(79)	(79)	--	79
Other financing sources (uses)				
Budgetary reserves	(56)	(40)	--	40
Total other financing sources (uses)	(56)	(40)	--	40
Net change in fund balances	(135)	(119)	--	119
Fund balances, beginning of year	135	119	119	--
Fund balances, end of year	\$ --	--	119	119

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Commercial Paper Non-CIT Capital Projects Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Expenditures:				
Current:				
Public safety	\$ 50	50	--	50
Economic environment	13,611	13,611	1	13,610
Capital outlay	13,515	13,286	3,636	9,650
Total expenditures	27,176	26,947	3,637	23,310
Excess (deficiency) of revenues over (under) expenses	(27,176)	(26,947)	(3,637)	23,310
Other financing sources (uses)				
Transfers out	--	(2,206)	(2,024)	182
Face amount of long-term debt issued	27,176	22,961	--	(22,961)
Budgetary reserves	(48)	(48)	--	48
Total other financing sources (uses)	27,128	20,707	(2,024)	(22,731)
Net change in fund balances	(48)	(6,240)	(5,661)	579
Fund balances, beginning of year	48	6,240	6,033	(207)
Fund balances, end of year	\$ --	--	372	372

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**PSOC Project Capital Projects Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 24	24	6	(18)
Total revenues	24	24	6	(18)
Expenditures:				
Current:				
Capital outlay	3,913	3,814	102	3,712
Total expenditures	3,913	3,814	102	3,712
Excess (deficiency) of revenues over (under) expenses	(3,889)	(3,790)	(96)	3,694
Other financing sources (uses)				
Budgetary reserves	(787)	(724)	--	724
Total other financing sources (uses)	(787)	(724)	--	724
Net change in fund balances	(4,676)	(4,514)	(96)	4,418
Fund balances, beginning of year	4,676	4,514	4,514	--
Fund balances, end of year	\$ --	--	4,418	4,418

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Countywide Capital Projects Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Miscellaneous	\$ --	20	20	--
Total revenues	--	20	20	--
Expenditures:				
Current:				
General government	16,742	15,777	2,113	13,664
Physical environment	192	192	--	192
Human services	64	51	23	28
Culture and recreation	6,025	5,175	1,024	4,151
Capital outlay	31,511	30,383	7,072	23,311
Total expenditures	54,534	51,578	10,232	41,346
Excess (deficiency) of revenues over (under) expenses	(54,534)	(51,558)	(10,212)	41,346
Other financing sources (uses)				
Transfers in	16,565	16,565	16,565	--
Budgetary reserves	(232)	(440)	--	440
Total other financing sources (uses)	16,333	16,125	16,565	440
Net change in fund balances	(38,201)	(35,433)	6,353	41,786
Fund balances, beginning of year	38,201	35,433	34,091	(1,342)
Fund balances, end of year	\$ --	--	40,444	40,444

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Unincorporated Area Capital Projects Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Expenditures:				
Current:				
Public safety	\$ 459	501	--	501
Culture and recreation	29	21	24	(3)
Capital outlay	12,191	11,910	933	10,977
Total expenditures	<u>12,679</u>	<u>12,432</u>	<u>957</u>	<u>11,475</u>
Excess (deficiency) of revenues over (under) expenses	<u>(12,679)</u>	<u>(12,432)</u>	<u>(957)</u>	<u>11,475</u>
Other financing sources (uses)				
Transfers in	8,632	8,632	8,632	--
Transfers out	(6,232)	(6,232)	(6,232)	--
Sales of capital assets	--	--	175	175
Budgetary reserves	(358)	(439)	--	439
Total other financing sources (uses)	<u>2,042</u>	<u>1,961</u>	<u>2,575</u>	<u>614</u>
Net change in fund balances	(10,637)	(10,471)	1,618	12,089
Fund balances, beginning of year	10,637	10,471	10,471	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>12,089</u>	<u>12,089</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Next Generation 911 Capital Projects Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget- Positive (Negative)
	Original	Final		
Expenditures:				
Current:				
Public safety	\$ 207	288	208	80
Capital outlay	255	355	255	100
Total expenditures	462	643	463	180
Excess (deficiency) of revenues over (under) expenses	(462)	(643)	(463)	180
Net change in fund balances	(462)	(643)	(463)	180
Fund balances, beginning of year	462	643	643	--
Fund balances, end of year	\$ --	--	180	180



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**BP Oil Spill Proceeds Project Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Expenditures:				
Current:				
General government	\$ --	--	100	(100)
Human services	100	100	--	100
Culture and recreation	1,800	1,800	--	1,800
Capital outlay	<u>11,307</u>	<u>11,568</u>	<u>1,460</u>	<u>10,108</u>
Total expenditures	<u>13,207</u>	<u>13,468</u>	<u>1,560</u>	<u>11,908</u>
Excess (deficiency) of revenues over (under) expenses	<u>(13,207)</u>	<u>(13,468)</u>	<u>(1,560)</u>	<u>11,908</u>
Net change in fund balance	(13,207)	(13,468)	(1,560)	11,908
Fund balances, beginning of year	13,207	13,468	13,468	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>11,908</u>	<u>11,908</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Stadium Improvements Project Fund**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Budgeted Amounts</u>			<b>Variance With Final Budget Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>	<u>Actual Amounts</u>	
Expenditures:				
Current:				
Economic environment	\$ 316	316	--	316
Total expenditures	<u>316</u>	<u>316</u>	<u>--</u>	<u>316</u>
Excess (deficiency) of revenues over (under) expenses	<u>(316)</u>	<u>(316)</u>	<u>-</u>	<u>316</u>
Other financing sources (uses)				
Face amount of long-term debt issued	400	400	--	(400)
Budgetary reserves	(84)	(84)	--	84
Total other financing sources (uses)	<u>316</u>	<u>316</u>	<u>-</u>	<u>(316)</u>
Fund balances, beginning of year	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>--</u>	<u>--</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2019 Non Ad Valorem Capital Improvement Program**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	Budgeted Amounts		Actual Amounts	Variance With Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 262	262	111	(151)
Total revenues	262	262	111	(151)
Expenditures:				
Current:				
General government	6,000	7,309	1,537	5,772
Capital outlay	96,409	83,565	39,272	44,293
Total expenditures	102,409	90,874	40,809	50,065
Excess (deficiency) of revenues over (under) expenses	(102,147)	(90,612)	(40,698)	49,914
Other financing sources (uses)				
Transfers in	--	4,206	4,024	(182)
Budgetary reserves	--	(48)	--	48
Total other financing sources (uses)	--	4,158	4,024	(134)
Net change in fund balances	(102,147)	(86,454)	(36,674)	49,780
Fund balances, beginning of year	102,147	86,454	86,454	--
Fund balances, end of year	\$ --	--	49,780	49,780



**Hillsborough**  
**County** Florida

## INTERNAL SERVICE FUNDS

### BOARD OF COUNTY COMMISSIONERS:

**Self-Insurance Fund** – To account for the revenues and expenses of the County's risk management, employee group health insurance, and Other Postemployment Benefits (OPEB) programs. Risk management includes workers' compensation, automotive and general liability, and catastrophic disaster recovery programs. Employee group health insurance is a self-insurance program funded by employer contributions and employee payroll deductions. The OPEB program consists of collecting assessments from County departments to set aside funds for the actuarial liability associated with the implicit subsidy resulting from providing insurance to retirees and certain other former employees, as well as a limited stipend program for regular retired employees from ages 62 to 65 and special risk retired employees from ages 55 to 65.

**Fleet Management Fund** – To account for the revenues and expenses of handling vehicle and equipment repairs and maintenance, short-term vehicle rentals and fuel sales to departments, and other fleet management services.

### SHERIFF:

**Risk Management Self-Insurance Fund** – To account for the revenues and expenses of the Sheriff's workers' compensation and general liability self-insured risk management programs as well as the medical plan for Sheriff's employees. This fund is also used to account for the Sheriff's flexible spending program for participating employees.

**HILLSBOROUGH COUNTY, FLORIDA**

**Internal Service Funds**

**Combining Statement of Net Position**

**September 30, 2021**

*(amounts in thousands)*

	<b>BOCC</b>		<b>SHERIFF</b>	<b>Total</b>
	<b>Self-Insurance</b>	<b>Fleet Management</b>	<b>Risk Management</b>	
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 54,169	14,097	16,298	84,564
Investments	183,280	50,755	--	234,035
Accounts receivable, net	15	--	1,184	1,199
Interest receivable	427	118	--	545
Due from other funds	3,850	--	--	3,850
Inventories	--	346	--	346
Prepaid items	3,735	--	--	3,735
Total unrestricted current assets	<u>245,476</u>	<u>65,316</u>	<u>17,482</u>	<u>328,274</u>
Noncurrent assets:				
Capital assets (net of accumulated depreciation):				
Buildings	--	9	--	9
Improvements other than buildings	--	562	--	562
Equipment	5	26,038	--	26,043
Total capital assets, net	<u>5</u>	<u>26,609</u>	<u>--</u>	<u>26,614</u>
Total noncurrent assets	<u>5</u>	<u>26,609</u>	<u>--</u>	<u>26,614</u>
Total assets	<u>245,481</u>	<u>91,925</u>	<u>17,482</u>	<u>354,888</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pensions	291	763	--	1,054
OPEB	34	97	--	131
Total deferred outflows of resources	<u>325</u>	<u>860</u>	<u>--</u>	<u>1,185</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	46	1,861	107	2,014
Accrued liabilities	170	274	--	444
Due to other funds	17	--	1,099	1,116
Deposits held	1,177	--	--	1,177
Insurance claims payable, current	17,491	--	9,419	26,910
Compensated absences, current	57	209	--	266
Total unrestricted current liabilities	<u>18,958</u>	<u>2,344</u>	<u>10,625</u>	<u>31,927</u>
Noncurrent liabilities:				
Insurance claims payable	8,723	--	6,857	15,580
Compensated absences payable	22	--	--	22
Net pension liability	480	1,455	--	1,935
Total OPEB liability	84	297	--	381
Total noncurrent liabilities	<u>9,309</u>	<u>1,752</u>	<u>6,857</u>	<u>17,918</u>
Total liabilities	<u>28,267</u>	<u>4,096</u>	<u>17,482</u>	<u>49,845</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pensions	805	2,370	--	3,175
OPEB	8	24	--	32
Total deferred inflows of resources	<u>813</u>	<u>2,394</u>	<u>--</u>	<u>3,207</u>
<b>NET POSITION</b>				
Net investment in capital assets	5	26,609	--	26,614
Unrestricted	<u>216,721</u>	<u>59,686</u>	<u>--</u>	<u>276,407</u>
Total net position	<u>\$ 216,726</u>	<u>86,295</u>	<u>--</u>	<u>303,021</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Internal Service Funds**  
**Combining Statement of Revenues, Expenses, and Changes in Fund Net Position**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>BOCC</u>		<u>SHERIFF</u>	<u>Total</u>
	<u>Self-Insurance</u>	<u>Fleet Management</u>	<u>Risk Management</u>	
Operating revenues:				
Charges for services	\$ 128,507	37,463	57,377	223,347
Miscellaneous	--	--	3,221	3,221
Total operating revenues	<u>128,507</u>	<u>37,463</u>	<u>60,598</u>	<u>226,568</u>
Operating expenses:				
Personnel services	5,765	5,304	106	11,175
Contractual services	1,784	2,470	--	4,254
Repairs and maintenance	7	358	--	365
Utilities	6	124	--	130
Supplies	16	--	--	16
Depreciation and amortization	14	11,264	--	11,278
Costs of services provided	104,420	11,812	59,411	175,643
Other operating expenses	9,562	188	--	9,750
Pension expense (benefit)	(98)	(294)	--	(392)
OPEB expense (benefit)	(6)	(5)	--	(11)
Total operating expenses	<u>121,470</u>	<u>31,221</u>	<u>59,517</u>	<u>212,208</u>
Operating income	<u>7,037</u>	<u>6,242</u>	<u>1,081</u>	<u>14,360</u>
Nonoperating revenues (expenses):				
Interest revenue	338	78	17	433
Gain (loss) on disposal of capital assets	--	902	--	902
Other revenues	1	21	--	22
Other expenses	(24)	--	--	(24)
Total nonoperating revenues (expenses)	<u>315</u>	<u>1,001</u>	<u>17</u>	<u>1,333</u>
Income before contributions and transfers	7,352	7,243	1,098	15,693
Transfers in	12,098	48	--	12,146
Transfers out	(11,000)	--	(1,098)	(12,098)
Change in net position	<u>8,450</u>	<u>7,291</u>	<u>--</u>	<u>15,741</u>
Net position, beginning of year	208,276	79,004	--	287,280
Net position, end of year	<u>\$ 216,726</u>	<u>86,295</u>	<u>--</u>	<u>303,021</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Combining Statement of Cash Flows**  
**Internal Service Funds**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Self- Insurance</u>	<u>Fleet Management</u>	<u>Risk Management</u>	<u>Total</u>
<b>Cash from operating activities:</b>				
Receipts from customers	\$ 1,177	--	--	1,177
Payment to suppliers	(6,926)	(14,383)	(2,947)	(24,256)
Payments to employees	(5,760)	(5,280)	(108)	(11,148)
Cash paid for claims	(100,482)	--	(55,337)	(155,819)
Cash from (to) other sources	(23)	21	3,221	3,219
Receipts from interfund charges for self insurance	128,507	--	--	128,507
Receipts from interfund charges for fleet management	--	37,471	--	37,471
Receipts from interfund charges for risk management	--	--	57,377	57,377
Net cash provided (used) by operating activities	<u>16,493</u>	<u>17,829</u>	<u>2,206</u>	<u>36,528</u>
<b>Cash from noncapital financing activities</b>				
Payments from other funds and governmental entities	15,072	48	--	15,120
Payment to other funds and governmental entities	(11,000)	--	(4,072)	(15,072)
Net cash provided (used) by noncapital financing activities	<u>4,072</u>	<u>48</u>	<u>(4,072)</u>	<u>48</u>
<b>Cash from capital and related financing activities:</b>				
Acquisition/construction of capital assets	--	(10,388)	--	(10,388)
Proceeds from sale of assets	--	944	--	944
Net cash provided (used) by capital and related financing activities	<u>--</u>	<u>(9,444)</u>	<u>--</u>	<u>(9,444)</u>
<b>Cash from investing activities:</b>				
Proceeds from sales and maturities of investments	110,496	30,269	--	140,765
Purchase of investment securities	(126,535)	(37,334)	--	(163,869)
Interest and dividends received	660	151	17	828
Net cash provided (used) by investing activities	<u>(15,379)</u>	<u>(6,914)</u>	<u>17</u>	<u>(22,276)</u>
Net change in cash and cash equivalents	5,186	1,519	(1,849)	4,856
Cash and cash equivalents, beginning of year	<u>48,983</u>	<u>12,578</u>	<u>18,147</u>	<u>79,708</u>
Cash and cash equivalents, end of year	<u>\$ 54,169</u>	<u>14,097</u>	<u>16,298</u>	<u>84,564</u>



**HILLSBOROUGH COUNTY, FLORIDA**  
**Combining Statement of Cash Flows**  
**Internal Service Funds**  
**For the fiscal year ended September 30, 2021**  
*(amounts in thousands)*

	<u>Self- Insurance</u>	<u>Fleet Management</u>	<u>Risk Management</u>	<u>Total</u>
<b>Reconciliation of operating income (loss) to net cash provided by operating activities:</b>				
Operating (loss) income	\$ 7,037	6,242	1,081	14,360
<b>Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:</b>				
Depreciation and amortization expense	14	11,264	--	11,278
Miscellaneous revenues (expenses)	(23)	21	--	(2)
<b>Changes in assets, liabilities, deferred outflows and deferred inflows:</b>				
(Increase) decrease in due from other funds/governments	2,987	8	(639)	2,356
(Increase) decrease in inventories and prepaids	(174)	(123)	--	(297)
(Increase) decrease in deferred outflows	149	455	--	604
Increase (decrease) in accounts and contracts payable	(194)	692	(59)	439
Increase (decrease) in accrued and other liabilities	(10)	15	(2)	3
Increase (decrease) in compensated absences payable	14	10	--	24
Increase (decrease) in insurance claims payable	5,768	--	1,825	7,593
Increase (decrease) in pension liability	(1,017)	(3,049)	--	(4,066)
Increase (decrease) in total OPEB liability	7	20	--	27
Increase (decrease) in deposits	1,177	--	--	1,177
Increase (decrease) in deferred inflows	758	2,274	--	3,032
Net cash provided (used) by operating activities:	<u>\$ 16,493</u>	<u>17,829</u>	<u>2,206</u>	<u>36,528</u>
<b>Noncash investing, capital, and financing activities:</b>				
Disposal of capital assets at book value	--	(42)	--	(42)



**Hillsborough**  
**County** Florida

## CUSTODIAL FUNDS

### BOARD OF COUNTY COMMISSIONERS:

**General Custodial Fund** – To account for trust responsibilities of the County and are restricted in nature. Items recorded in this fund are for Capacity Fee Assessment associated with non-commitment debt to the County.

### SHERIFF:

**General Custodial Fund** – To account for funds held on behalf of inmates, accounts for cash bond deposits, evidence money, abandoned property, and other miscellaneous deposits held on behalf of others.

### TAX COLLECTOR:

**Motor Vehicle Fund** – To account for the collection of motor vehicle registration receipts, and the subsequent remittance of those receipts to the state of Florida.

**Tax and License Fund** – To account for the collection and distribution of local property taxes and funds generated from the sale of miscellaneous licenses for the state of Florida.

### CLERK OF CIRCUIT COURT:

**General Custodial Fund** – To account for the collection and disbursement of trust accounts including tax accounts, escheated bond accounts, fines and forfeitures accounts, and other trust accounts.

**Registry of the Court Fund** – To account for the collection and disbursement of funds required to be deposited into and disbursed from the Registry Account by court orders.

**Support Collections Fund** – To account for the collection and disbursement of court-ordered child support and/or alimony.

**Jury and Witness Fund** – To account for the disbursement of payments to jurors for services performed and the disbursement of advances received, by the Clerk from the state, for payment of witnesses from state funds and unclaimed payments made from these funds.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Combining Statement of Fiduciary Net Position -- Custodial Funds**  
**September 30, 2021**  
*(amounts in thousands)*

	<b>BOCC</b>	<b>SHERIFF</b>	<b>TAX COLLECTOR</b>		<b>CLERK OF CIRCUIT COURT</b>				<b>Totals</b>
	<b>General Custodial</b>	<b>Sheriff</b>	<b>Motor Vehicle</b>	<b>Tax and License</b>	<b>General Custodial</b>	<b>Registry of the Court</b>	<b>Support Collections</b>	<b>Jury and Witness</b>	
<b>ASSETS</b>									
Cash and cash equivalents	\$ 498	1,022	3,172	12,032	106,722	22,684	70	108	146,308
Investments	1,708	--	--	--	--	--	--	--	1,708
Accounts receivable, net	--	55	43	2,541	143	--	6	--	2,788
Interest receivable	4	--	--	--	--	--	--	--	4
<b>Total Assets</b>	<b>2,210</b>	<b>1,077</b>	<b>3,215</b>	<b>14,573</b>	<b>106,865</b>	<b>22,684</b>	<b>76</b>	<b>108</b>	<b>150,808</b>
<b>LIABILITIES</b>									
Accounts and contracts payable	--	384	33	2,944	--	--	--	--	3,361
Due to other governmental units	--	--	3,182	11,383	88,454	--	--	93	103,112
Deposits held	--	--	--	246	--	--	--	--	246
<b>Total liabilities</b>	<b>--</b>	<b>384</b>	<b>3,215</b>	<b>14,573</b>	<b>88,454</b>	<b>--</b>	<b>--</b>	<b>93</b>	<b>106,719</b>
<b>NET POSITION</b>									
Restricted for:									
Individuals, organizations, and other governments	2,210	693	--	--	18,411	22,684	76	15	44,089
<b>Total net position</b>	<b>\$ 2,210</b>	<b>693</b>	<b>--</b>	<b>--</b>	<b>18,411</b>	<b>22,684</b>	<b>76</b>	<b>15</b>	<b>44,089</b>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Combining Statement of Changes in Fiduciary Net Position - Custodial Funds**  
**September 30, 2021**  
*(amounts in thousands)*

	<u>BOCC</u>	<u>SHERIFF</u>	<u>TAX COLLECTOR</u>		<u>CLERK OF CIRCUIT COURT</u>				<u>Totals</u>
	<u>General Custodial</u>	<u>General Custodial</u>	<u>Motor Vehicle</u>	<u>Tax and License</u>	<u>General Custodial</u>	<u>Registry of the Court</u>	<u>Support Collections</u>	<u>Jury and Witness</u>	
Additions:									
Collected for individuals, organizations, and other governments	\$ 199,008	8,235	345,158	5,113,584	527,351	--	--	611	6,193,947
Miscellaneous	--	41	--	--	99,535	84,801	7,177	11	191,565
Total additions	<u>199,008</u>	<u>8,276</u>	<u>345,158</u>	<u>5,113,584</u>	<u>626,886</u>	<u>84,801</u>	<u>7,177</u>	<u>622</u>	<u>6,385,512</u>
Deductions:									
Distributed to individuals, organizations, and other governments	196,798	8,340	345,158	5,113,584	527,351	--	--	98	6,191,329
Other trust activities	--	73	--	--	93,209	75,565	7,192	536	176,575
Total deductions	<u>196,798</u>	<u>8,413</u>	<u>345,158</u>	<u>5,113,584</u>	<u>620,560</u>	<u>75,565</u>	<u>7,192</u>	<u>634</u>	<u>6,367,904</u>
Net increase(decrease) in fiduciary net position	2,210	(137)	--	--	6,326	9,236	(15)	(12)	17,608
Net position, beginning of year	--	--	--	--	--	--	--	--	--
Restatement for implementation of GASB 84	--	830	--	--	12,085	13,448	91	27	26,481
Net position, beginning of year as restated	--	830	--	--	12,085	13,448	91	27	26,481
Net position, end of year	<u>\$ 2,210</u>	<u>693</u>	<u>--</u>	<u>--</u>	<u>18,411</u>	<u>22,684</u>	<u>76</u>	<u>15</u>	<u>44,089</u>

**Other Information  
(Unaudited)**

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT B**  
**General Obligation Refunding Bonds**  
**(Unincorporated Area Parks and Recreation Program)**  
**Series 2002**  
**Issued August 28, 2002**  
**Debt Service Schedule**  
*(amounts in thousands)*

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2022	\$ 1,155	185	1,340
2023	1,215	127	1,342
2024	585	63	648
2025	615	32	647
	<u>\$ 3,570</u>	<u>407</u>	<u>3,977</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT C**  
**Community Investment Tax Refunding Revenue Bonds**  
**Series 2012A**  
**Issued May 23, 2012**  
**Debt Service Schedule**  
*(amounts in thousands)*

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2022	\$ 3,345	623	3,968
2023	3,505	452	3,957
2024	3,695	272	3,967
2025	3,840	122	3,962
2026	2,150	33	2,183
	<u>\$ 16,535</u>	<u>1,502</u>	<u>18,037</u>



**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT D**  
**Community Investment Tax Refunding Revenue Bonds**  
**Series 2012B**  
**Issued May 23, 2012**  
**Debt Service Schedule**  
*(amounts in thousands)*

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2022	\$ 4,880	993	5,873
2023	5,130	743	5,873
2024	5,410	480	5,890
2025	5,640	260	5,900
2026	5,835	88	5,923
	<u>\$ 26,895</u>	<u>2,564</u>	<u>29,459</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT E**  
**Capital Improvement Program Revenue Bonds**  
**Series 2012**  
**Issued June 21, 2012**  
**Debt Service Schedule**  
*(amounts in thousands)*

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2022	\$ 5,310	265	5,575

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT F**  
**Communications Services Tax Revenue Bonds**  
**Series 2015**  
**Issued April 9, 2015**  
**Debt Service Schedule**  
*(amounts in thousands)*

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2022	\$ 1,360	2,670	4,030
2023	1,430	2,622	4,052
2024	1,455	2,571	4,026
2025	1,530	2,497	4,027
2026	1,605	2,418	4,023
2027	1,685	2,336	4,021
2028	1,770	2,250	4,020
2029	1,860	2,157	4,017
2030	1,955	2,056	4,011
2031	2,060	1,951	4,011
2032	2,165	1,854	4,019
2033	2,255	1,754	4,009
2034	2,365	1,650	4,015
2035	2,460	1,542	4,002
2036	2,585	1,415	4,000
2037	2,715	1,283	3,998
2038	2,850	1,144	3,994
2039	2,990	998	3,988
2040	3,140	864	4,004
2041	3,260	744	4,004
2042	3,380	620	4,000
2043	3,505	491	3,996
2044	3,640	357	3,997
2045	3,775	218	3,993
2046	3,915	73	3,988
	<u>\$ 61,710</u>	<u>38,535</u>	<u>100,245</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT G**  
**Community Investment Tax Revenue Bonds**  
**Series 2015**  
**Issued July 29, 2015**  
**Debt Service Schedule**  
*(amounts in thousands)*

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2022	\$ 16,205	4,098	20,303
2023	17,085	3,266	20,351
2024	17,845	2,392	20,237
2025	18,705	1,479	20,184
2026	20,220	505	20,725
	<u>\$ 90,060</u>	<u>11,740</u>	<u>101,800</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT H**  
**Capital Improvement Program Refunding Revenue Bonds**  
**Series 2016**  
**Issued July 14, 2016**  
**Debt Service Schedule**  
*(amounts in thousands)*

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2022	\$ 2,395	351	2,746
2023	2,515	231	2,746
2024	2,640	106	2,746
	<u>\$ 7,550</u>	<u>688</u>	<u>8,238</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT I**  
**Fifth Cent Tourist Development Tax**  
**Refunding and Improvement Revenues Bonds**  
**Series 2016**  
**Issued October 27, 2016**  
**Debt Service Schedule**  
*(amounts in thousands)*

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2022	\$ 910	1,168	2,078
2023	955	1,121	2,076
2024	1,000	1,073	2,073
2025	1,050	1,021	2,071
2026	1,105	967	2,072
2027	1,160	911	2,071
2028	1,215	851	2,066
2029	1,280	807	2,087
2030	1,305	779	2,084
2031	1,335	749	2,084
2032	1,365	716	2,081
2033	1,400	680	2,080
2034	1,440	642	2,082
2035	1,475	600	2,075
2036	1,520	555	2,075
2037	1,355	512	1,867
2038	1,395	471	1,866
2039	1,440	428	1,868
2040	1,480	385	1,865
2041	1,525	340	1,865
2042	1,575	293	1,868
2043	1,620	244	1,864
2044	1,670	193	1,863
2045	1,725	140	1,865
2046	1,775	85	1,860
2047	1,830	29	1,859
	<u>\$ 35,905</u>	<u>15,760</u>	<u>51,665</u>

**HILLSBOROUGH COUNTY, FLORIDA**

**EXHIBIT J**

**Fourth Cent Tourist Development Tax**

**Series 2017A**

**Issued February 16, 2017**

**Debt Service Schedule**

*(amounts in thousands)*

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	\$ 685	381	1,066
2023	720	353	1,073
2024	740	331	1,071
2025	765	301	1,066
2026	800	261	1,061
2027	825	221	1,046
2028	570	192	762
2029	585	168	753
2030	615	145	760
2031	635	126	761
2032	655	106	761
2033	675	85	760
2034	700	63	763
2035	720	39	759
2036	745	13	758
	<u>\$ 10,435</u>	<u>2,785</u>	<u>13,220</u>

**HILLSBOROUGH COUNTY, FLORIDA**

**EXHIBIT K**

**Fourth Cent Tourist Development Tax**

**Series 2017B**

**Issued February 16, 2017**

**Debt Service Schedule**

*(amounts in thousands)*

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2022	\$ 390	828	1,218
2023	405	818	1,223
2024	415	806	1,221
2025	435	792	1,227
2026	445	778	1,223
2027	475	761	1,236
2028	815	738	1,553
2029	845	707	1,552
2030	880	673	1,553
2031	915	638	1,553
2032	950	600	1,550
2033	985	561	1,546
2034	1,025	519	1,544
2035	1,070	474	1,544
2036	1,115	428	1,543
2037	675	390	1,065
2038	705	361	1,066
2039	735	330	1,065
2040	770	297	1,067
2041	800	262	1,062
2042	835	227	1,062
2043	870	189	1,059
2044	910	150	1,060
2045	950	110	1,060
2046	995	67	1,062
2047	1,035	23	1,058
	<u>\$ 20,445</u>	<u>12,527</u>	<u>32,972</u>



**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT L**  
**Community Investment Tax Revenue Bonds**  
**Series 2018**  
**Issued July 24, 2018**  
**Debt Service Schedule**  
*(amounts in thousands)*

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2022	\$ 4,305	2,504	6,809
2023	4,485	2,284	6,769
2024	4,780	2,076	6,856
2025	5,055	1,854	6,909
2026	6,560	1,564	8,124
2027	28,000	700	28,700
	<u>\$ 53,185</u>	<u>10,982</u>	<u>64,167</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT M**  
**2019 Capital Improvement Non-Ad Valorem Revenue Bonds**  
**Series 2019**  
**Issued June 20, 2019**  
**Debt Service Schedule**  
*(amounts in thousands)*

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2022	\$ --	5,000	5,000
2023	--	5,000	5,000
2024	--	5,000	5,000
2025	--	5,000	5,000
2026	--	5,000	5,000
2027	2,780	5,000	7,780
2028	2,920	4,860	7,780
2029	4,390	4,714	9,104
2030	4,610	4,495	9,105
2031	4,840	4,264	9,104
2032	5,035	4,070	9,105
2033	5,235	3,869	9,104
2034	5,445	3,660	9,105
2035	5,665	3,442	9,107
2036	5,890	3,215	9,105
2037	6,125	2,979	9,104
2038	6,310	2,796	9,106
2039	6,500	2,607	9,107
2040	6,695	2,411	9,106
2041	6,895	2,210	9,105
2042	7,100	2,003	9,103
2043	7,315	1,790	9,105
2044	7,545	1,562	9,107
2045	7,780	1,326	9,106
2046	8,020	1,083	9,103
2047	8,270	833	9,103
2048	8,540	564	9,104
2049	8,815	286	9,101
	<u>\$ 142,720</u>	<u>89,039</u>	<u>231,759</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT N**  
**General Obligation Bonds**  
**(Environmentally Sensitive Lands Acquisition and Protection Program)**  
**Series 2019A**  
**Issued August 20, 2019**  
**Debt Service Schedule**  
*(amounts in thousands)*

Fiscal Year	Principal	Interest	Total Requirement
2022	\$ 1,425	1,231	2,656
2023	1,495	1,159	2,654
2024	1,570	1,084	2,654
2025	1,645	1,006	2,651
2026	1,730	924	2,654
2027	1,815	837	2,652
2028	1,855	801	2,656
2029	1,945	708	2,653
2030	1,980	674	2,654
2031	2,060	595	2,655
2032	2,140	513	2,653
2033	2,205	448	2,653
2034	2,260	393	2,653
2035	2,315	337	2,652
2036	2,380	276	2,656
2037	2,445	210	2,655
2038	2,510	143	2,653
2039	2,580	74	2,654
	<u>\$ 36,355</u>	<u>11,413</u>	<u>47,768</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT O**  
**General Obligation Bonds**  
**(Environmentally Sensitive Lands Acquisition and Protection Program)**  
**Series 2019B**  
**Issued August 20, 2019**  
**Debt Service Schedule**  
*(amounts in thousands)*

Fiscal Year	Principal	Interest	Total Requirement
2022	\$ 655	2,079	2,734
2023	690	2,047	2,737
2024	725	2,012	2,737
2025	765	1,976	2,741
2026	800	1,938	2,738
2027	840	1,898	2,738
2028	880	1,856	2,736
2029	925	1,812	2,737
2030	970	1,765	2,735
2031	1,020	1,717	2,737
2032	1,075	1,666	2,741
2033	1,105	1,634	2,739
2034	1,140	1,601	2,741
2035	1,175	1,566	2,741
2036	1,205	1,531	2,736
2037	1,240	1,495	2,735
2038	1,280	1,458	2,738
2039	1,320	1,419	2,739
2040	4,010	1,380	5,390
2041	4,135	1,259	5,394
2042	4,255	1,135	5,390
2043	4,385	1,008	5,393
2044	4,515	876	5,391
2045	4,650	741	5,391
2046	4,790	601	5,391
2047	4,935	458	5,393
2048	5,080	309	5,389
2049	5,235	157	5,392
	<u>\$ 63,800</u>	<u>39,394</u>	<u>103,194</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT P**  
**Tampa Bay Arena Refunding Revenue Note**  
**Series 2015**  
**Issued November 5, 2015**  
**Debt Service Schedule**  
*(amounts in thousands)*

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2022	\$ 1,022	129	1,151
2023	1,044	107	1,151
2024	1,064	84	1,148
2025	1,093	61	1,154
2026	1,113	37	1,150
2027	1,147	12	1,159
	<b>\$ 6,483</b>	<b>430</b>	<b>6,913</b>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT Q**  
**Court Facilities Refunding Revenue Note**  
**Series 2015**  
**Issued November 15, 2015**  
**Debt Service Schedule**  
*(amounts in thousands)*

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2022	\$ 1,793	235	2,028
2023	1,833	194	2,027
2024	1,875	153	2,028
2025	1,916	110	2,026
2026	1,959	67	2,026
2027	2,003	22	2,025
	<u>\$ 11,379</u>	<u>781</u>	<u>12,160</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT R**  
**Capital Improvement Non-Ad Valorem Refunding Revenue Note**  
**Series 2017**  
**Issued September 26, 2017**  
**Debt Service Schedule**  
*(amounts in thousands)*

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2022	\$ 1,132	195	1,327
2023	1,158	169	1,327
2024	1,186	143	1,329
2025	1,213	115	1,328
2026	1,242	88	1,330
2027	1,268	59	1,327
2028	1,298	30	1,328
	<b>\$ 8,497</b>	<b>799</b>	<b>9,296</b>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT S**  
**Capital Improvement Non-Ad Valorem Refunding Revenue Note**  
**Series 2017**  
**Issued December 22, 2017**  
**Debt Service Schedule**  
*(amounts in thousands)*

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2022	\$ 472	614	1,086
2023	6,059	603	6,662
2024	6,205	458	6,663
2025	6,357	309	6,666
2026	6,507	159	6,666
	<u>\$ 25,600</u>	<u>2,143</u>	<u>27,743</u>



**HILLSBOROUGH COUNTY, FLORIDA**

**EXHIBIT T**

**Utility System Revenue Bonds Series**

**Series 2016**

**Issued July 26, 2016**

**Debt Service Schedule**

*(amounts in thousands)*

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2022	\$ 3,405	6,576	9,981
2023	3,575	6,406	9,981
2024	3,755	6,227	9,982
2025	3,940	6,039	9,979
2026	4,140	5,842	9,982
2027	4,305	5,676	9,981
2028	4,475	5,504	9,979
2029	4,610	5,370	9,980
2030	4,745	5,232	9,977
2031	4,890	5,089	9,979
2032	5,035	4,943	9,978
2033	5,240	4,741	9,981
2034	5,450	4,532	9,982
2035	5,670	4,314	9,984
2036	5,835	4,143	9,978
2037	6,010	3,968	9,978
2038	7,525	3,788	11,313
2039	7,750	3,562	11,312
2040	7,980	3,330	11,310
2041	15,925	3,091	19,016
2042	16,405	2,613	19,018
2043	16,895	2,121	19,016
2044	17,405	1,614	19,019
2045	17,925	1,091	19,016
2046	18,465	555	19,020
	<u>\$ 201,355</u>	<u>106,367</u>	<u>307,722</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT U**  
**Solid Waste Resource Recovery Enterprise Fund**  
**Series 2016A**  
**Issued November 21, 2016**  
**Debt Service Schedule**  
*(amounts in thousands)*

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2022	\$ 5,715	3,182	8,897
2023	6,000	2,896	8,896
2024	6,300	2,596	8,896
2025	6,620	2,281	8,901
2026	6,785	1,950	8,735
2027	--	1,611	1,611
2028	--	1,611	1,611
2029	--	1,611	1,611
2030	1,725	1,611	3,336
2031	7,395	1,525	8,920
2032	7,800	1,155	8,955
2033	8,340	765	9,105
2034	8,700	349	9,049
	<u>\$ 65,380</u>	<u>23,143</u>	<u>88,523</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT V**  
**Solid Waste Resource Recovery Enterprise Fund**  
**Series 2016B**  
**Issued November 21, 2016**  
**Debt Service Schedule**  
*(amounts in thousands)*

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2022	\$ --	1,261	1,261
2023	--	1,261	1,261
2024	--	1,261	1,261
2025	--	1,261	1,261
2026	--	1,261	1,261
2027	6,260	1,261	7,521
2028	6,580	948	7,528
2029	6,905	619	7,524
2030	5,475	274	5,749
	<u>\$ 25,220</u>	<u>9,407</u>	<u>34,627</u>

**HILLSBOROUGH COUNTY, FLORIDA**

**EXHIBIT W**

**Utility Refunding Revenue Bonds**

**Series 2019**

**Issued December 5, 2019**

**Debt Service Schedule**

*(amounts in thousands)*

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2022	\$ 3,665	3,466	7,131
2023	3,850	3,283	7,133
2024	4,045	3,090	7,135
2025	4,245	2,888	7,133
2026	4,455	2,676	7,131
2027	4,680	2,453	7,133
2028	4,915	2,219	7,134
2029	5,160	1,973	7,133
2030	5,420	1,715	7,135
2031	5,690	1,444	7,134
2032	5,915	1,217	7,132
2033	6,155	980	7,135
2034	6,340	796	7,136
2035	6,530	605	7,135
2036	6,725	410	7,135
2037	6,925	208	7,133
	<u>\$ 84,715</u>	<u>29,423</u>	<u>114,138</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**EXHIBIT X**  
**Capital Improvement Non-Ad Valorem Bonds (Transportation)**  
**Series 2021**  
**Issued May 25, 2021**  
**Debt Service Schedule**  
*(amounts in thousands)*

Fiscal Year	Principal	Interest	Total Requirement
2022	\$ 3,415	5,989	9,404
2023	3,585	5,818	9,403
2024	3,765	5,639	9,404
2025	3,950	5,450	9,400
2026	4,150	5,253	9,403
2027	4,355	5,045	9,400
2028	4,575	4,828	9,403
2029	4,805	4,599	9,404
2030	5,045	4,359	9,404
2031	5,295	4,106	9,401
2032	5,560	3,842	9,402
2033	5,780	3,619	9,399
2034	5,955	3,446	9,401
2035	6,135	3,267	9,402
2036	6,320	3,083	9,403
2037	6,510	2,894	9,404
2038	6,640	2,763	9,403
2039	6,840	2,564	9,404
2040	6,975	2,427	9,402
2041	7,115	2,288	9,403
2042	7,255	2,146	9,401
2043	7,475	1,928	9,403
2044	7,700	1,704	9,404
2045	7,930	1,473	9,403
2046	8,165	1,235	9,400
2047	8,410	990	9,400
2048	8,600	801	9,401
2049	8,795	607	9,402
2050	8,995	409	9,404
2051	9,195	207	9,402
	<u>\$ 189,290</u>	<u>92,779</u>	<u>282,069</u>

**HILLSBOROUGH COUNTY, FLORIDA**

**EXHIBIT Y**

**Utilities Revenue Bonds**

**Series 2021A**

**Issued July 19, 2021**

**Debt Service Schedule**

*(amounts in thousands)*

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2022	\$ --	4,960	4,960
2023	--	4,800	4,800
2024	3,220	4,800	8,020
2025	3,380	4,639	8,019
2026	3,550	4,470	8,020
2027	3,725	4,293	8,018
2028	3,910	4,106	8,016
2029	4,105	3,911	8,016
2030	4,310	3,706	8,016
2031	4,530	3,490	8,020
2032	4,755	3,264	8,019
2033	4,990	3,026	8,016
2034	5,140	2,876	8,016
2035	5,295	2,722	8,017
2036	5,455	2,563	8,018
2037	5,565	2,454	8,019
2038	5,675	2,343	8,018
2039	5,790	2,229	8,019
2040	5,905	2,113	8,018
2041	6,020	1,995	8,015
2042	6,205	1,815	8,020
2043	6,340	1,675	8,015
2044	6,485	1,532	8,017
2045	6,680	1,338	8,018
2046	6,880	1,138	8,018
2047	7,085	931	8,016
2048	7,265	754	8,019
2049	7,445	572	8,017
2050	7,630	386	8,016
2051	7,820	196	8,016
	<u>\$ 155,155</u>	<u>79,097</u>	<u>234,252</u>

**HILLSBOROUGH COUNTY, FLORIDA**

**EXHIBIT Z**

**Utility Refunding Revenue Bonds**

**Series 2021B**

**Issued July 19, 2021**

**Debt Service Schedule**

*(amounts in thousands)*

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2022	\$ --	426	426
2023	--	412	412
2024	--	412	412
2025	--	412	412
2026	--	412	412
2027	--	412	412
2028	--	412	412
2029	--	412	412
2030	--	412	412
2031	--	412	412
2032	--	412	412
2033	--	412	412
2034	--	412	412
2035	--	412	412
2036	--	412	412
2037	--	412	412
2038	6,445	412	6,857
2039	6,575	283	6,858
2040	6,760	144	6,904
	<u>19,780</u>	<u>7,445</u>	<u>27,225</u>



**Hillsborough**  
**County** Florida



# STATISTICAL SECTION



## SOAR Program

The department's SSI/SSDI Outreach, Access, and Recovery (SOAR) program helps individuals obtain SSI or SSDI benefits through a proven program designed to be more efficient and effective in the Social Security application process. People who receive these benefits are more self-sufficient and independent, allowing the Indigent Trust Fund to serve more citizens.

During fiscal year 2021, the SOAR program had the following highlights:

- Recouped \$416,477 in benefits for 43 Hillsborough County residents and an additional \$152,666 in back pay.
- Maintained an approval rating well above the national average. The 2021 national outcomes for SOAR were a 60% approval rate with an average of 155 days to decision. Hillsborough County's SOAR approval rates for the same timeframe were over 20 points higher than the national average at a rate of 82.7% with an average of 96 days to decision, almost two months quicker.



**Hillsborough**  
**County** Florida

# HILLSBOROUGH COUNTY, FLORIDA

## Overview of Statistical Section Contents

### **Financial Trends Information**

These schedules show trend information to help the reader understand how the County's financial condition and performance changed over time.

### **Revenue Capacity Information**

These schedules provide information to help the reader assess the County's most significant local revenue source, property taxes.

### **Debt Capacity Information**

These schedules present information to help the reader assess the County's current debt load and its ability to issue additional debt in the future.

### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County operates.

### **Operating Information**

These schedules provide service and infrastructure data related to County services and activities in order to help the reader better understand the information presented in the financial statements.

### **Miscellaneous Information**

These items provide supplemental data and statistics of interest to readers of the financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Net Position by Category**  
**Last Ten Fiscal Years**  
*(accrual basis of accounting, amounts in thousands)*

	2021	2020	2019	2018**	2017*	2016*	2015*	2014*	2013*	2012*
<b>Governmental activities:</b>										
Net investment in capital assets	\$ 7,311,684	7,140,771	7,128,521	6,821,757	6,727,772	6,619,420	6,589,877	6,413,436	6,314,284	6,287,766
Restricted	1,048,958	1,021,736	847,370	485,804	524,210	522,702	429,696	399,668	424,163	381,756
Unrestricted (deficit)	99,116	6,971,752	(149,722)	95,596	21,612	(20,301)	100,294	640,909	670,208	696,598
<b>Total governmental activities net position</b>	<b>8,459,758</b>	<b>15,134,259</b>	<b>7,826,169</b>	<b>7,403,157</b>	<b>7,273,594</b>	<b>7,121,821</b>	<b>7,119,867</b>	<b>7,454,013</b>	<b>7,408,655</b>	<b>7,366,120</b>
<b>Business-Type Activities:</b>										
Net investment in capital assets	1,062,110	1,045,194	995,691	983,837	981,186	957,661	889,356	856,586	805,361	818,656
Restricted	101,255	148,431	470,657	281,437	109,999	79,968	84,498	89,624	89,984	86,487
Unrestricted	645,327	535,289	205,553	320,535	454,620	460,690	481,449	467,637	468,680	425,135
<b>Total business-type activities net position</b>	<b>1,808,692</b>	<b>1,728,914</b>	<b>1,671,901</b>	<b>1,585,809</b>	<b>1,545,805</b>	<b>1,498,319</b>	<b>1,455,303</b>	<b>1,413,847</b>	<b>1,364,025</b>	<b>1,330,278</b>
<b>Primary Government</b>										
Net investment in capital assets	8,373,794	8,185,965	8,124,212	7,805,594	7,708,958	7,577,081	7,479,233	7,270,022	7,119,645	7,106,422
Restricted	1,150,213	1,170,167	1,318,027	767,241	634,209	602,670	514,194	489,292	514,147	468,243
Unrestricted (deficit)	744,443	7,507,041	55,831	416,131	476,232	440,389	581,743	1,108,546	1,138,888	1,121,733
<b>Total primary government net position</b>	<b>\$ 10,268,450</b>	<b>16,863,173</b>	<b>9,498,070</b>	<b>8,988,966</b>	<b>8,819,399</b>	<b>8,620,140</b>	<b>8,575,170</b>	<b>8,867,860</b>	<b>8,772,680</b>	<b>8,696,398</b>

\*Fiscal year 2014 and prior were not restated for implementation of GASB No. 68 and GASB No. 71

\*\* Restated for implementation of GASB Statement No. 75

**HILLSBOROUGH COUNTY, FLORIDA**  
**Changes in Net Position**  
**Last Ten Fiscal Years**  
(accrual basis of accounting, amounts in thousands)

	2021	2020	2019	2018	2017	2016 (Restated)	2015	2014	2013	2012
<b>Expenses</b>										
<b>Governmental activities:</b>										
General government	\$ 442,386	433,745	413,543	439,201	333,639	343,719	343,625	352,645	290,531	294,159
Public safety	943,458	817,271	688,762	632,448	604,110	561,697	546,182	520,563	517,923	522,532
Physical environment	59,092	54,846	52,372	46,925	46,432	53,491	29,627	29,923	27,134	26,221
Transportation	95,107	126,434	208,565	123,928	109,741	96,638	84,476	90,240	95,115	100,029
Economic environment	65,948	91,531	64,997	70,573	72,214	63,704	52,508	52,949	55,706	52,580
Human services	219,372	268,031	259,544	228,406	235,833	209,926	214,842	202,978	201,603	211,136
Culture and recreation	81,555	93,334	87,499	81,071	77,876	72,301	79,726	80,080	70,113	71,169
Pension expense*	--	--	--	--	--	33,641	(35,943)	--	--	--
Interest on long-term debt	24,125	23,054	23,500	17,275	17,763	22,372	12,066	22,394	23,668	25,495
Total governmental activities expenses	<u>1,931,043</u>	<u>1,908,246</u>	<u>1,798,782</u>	<u>1,639,827</u>	<u>1,497,608</u>	<u>1,457,489</u>	<u>1,327,109</u>	<u>1,351,772</u>	<u>1,281,793</u>	<u>1,303,321</u>
<b>Business-type activities:</b>										
Water enterprise	318,055	304,789	287,146	268,167	245,433	222,818	210,861	203,155	192,998	192,311
Solid waste enterprise	135,219	111,442	106,065	108,830	99,647	104,955	99,673	98,197	104,574	103,234
Total business-type activities expenses	<u>453,274</u>	<u>416,231</u>	<u>393,211</u>	<u>376,997</u>	<u>345,080</u>	<u>327,773</u>	<u>310,534</u>	<u>301,352</u>	<u>297,572</u>	<u>295,545</u>
Total primary government expenses	<u>2,384,317</u>	<u>2,324,477</u>	<u>2,191,993</u>	<u>2,016,824</u>	<u>1,842,688</u>	<u>1,785,262</u>	<u>1,637,643</u>	<u>1,653,124</u>	<u>1,579,365</u>	<u>1,598,866</u>
<b>Program Revenues</b>										
<b>Governmental activities:</b>										
Charges for services:										
General government	119,507	109,136	110,398	104,759	93,867	93,099	116,622	71,611	43,054	35,198
Public safety	67,548	58,039	55,015	55,587	54,749	50,513	39,555	90,034	90,568	90,251
Physical environment	98,738	68,985	76,470	39,326	35,648	30,821	29,675	5,987	3,923	4,558
Transportation	28,708	22,593	17,518	9,433	8,979	8,387	6,259	10,648	13,434	12,329
Economic environment	553	493	700	815	733	708	657	2,536	2,675	2,840
Human services	278	265	528	34,840	31,385	27,286	21,004	21,102	28,712	21,990
Culture and recreation	11,198	7,187	9,480	9,070	9,260	7,626	7,364	7,444	7,555	7,026
Operating grants and contributions	349,647	180,756	96,431	109,787	88,047	86,549	79,853	94,436	96,652	89,908
Capital grants and contributions	97,943	37,829	316,504	81,856	79,344	47,174	83,774	70,056	41,086	47,924
Total governmental activities program revenues	<u>\$ 774,120</u>	<u>485,283</u>	<u>683,044</u>	<u>445,473</u>	<u>402,012</u>	<u>352,163</u>	<u>384,763</u>	<u>373,854</u>	<u>327,659</u>	<u>312,024</u>

\*Effective with fiscal year 2017, pension expense was included in the applicable function for governmental activities.

(continued)

	2021	2020	2019	2018	2017	2016 (Restated)	2015	2014	2013	2012
<b>Business-type activities:</b>										
Charges for services:										
Water Resource Services System	\$ 302,163	283,150	254,306	243,215	235,116	220,724	209,549	205,716	205,197	202,198
Solid Waste Resource Recovery	135,002	111,260	109,678	107,842	105,689	102,287	100,948	103,728	100,744	101,515
Operating grants and contributions	--	--	77	--	--	--	--	--	--	--
Capital grants and contributions	80,918	47,093	82,135	59,457	36,414	34,996	57,663	32,019	19,925	15,330
Restricted interest	10,378	22,587	28,250	13,344	10,920	9,452	9,165	6,325	7,885	10,401
Total business-type activities program revenues	<u>528,461</u>	<u>464,090</u>	<u>474,446</u>	<u>423,858</u>	<u>388,139</u>	<u>367,459</u>	<u>377,325</u>	<u>347,788</u>	<u>333,751</u>	<u>329,444</u>
Total primary government program revenues	<u>1,302,581</u>	<u>949,373</u>	<u>1,157,490</u>	<u>869,331</u>	<u>790,151</u>	<u>719,622</u>	<u>762,088</u>	<u>721,642</u>	<u>661,410</u>	<u>641,468</u>
<b>Net (expense) revenues</b>										
Governmental activities	(1,156,923)	(1,422,963)	(1,115,738)	(1,194,354)	(1,095,596)	(1,105,326)	(942,346)	(977,918)	(954,134)	(991,297)
Business-type activities	75,187	47,859	81,235	46,861	43,059	39,686	66,791	46,436	36,179	33,899
Total primary government net expense	<u>\$ (1,081,736)</u>	<u>(1,375,104)</u>	<u>(1,034,503)</u>	<u>(1,147,493)</u>	<u>(1,052,537)</u>	<u>(1,065,640)</u>	<u>(875,555)</u>	<u>(931,482)</u>	<u>(917,955)</u>	<u>(957,398)</u>
<b>General revenues and other changes in net position</b>										
<b>Governmental activities:</b>										
Taxes:										
Ad valorem property taxes	\$ 973,251	894,943	820,638	747,394	688,704	640,958	594,937	556,249	530,615	546,263
Fuel taxes	34,757	33,131	36,132	35,674	35,056	34,267	32,962	31,413	30,605	30,710
Discretionary sales surtaxes	323,275	346,766	336,226	265,794	248,755	240,235	226,410	211,762	200,035	191,926
Other taxes	58,431	50,056	56,429	56,026	54,051	53,248	52,496	49,810	47,245	48,662
Intergovernmental -- state shared revenues	211,052	183,753	190,850	183,949	184,708	173,388	167,724	152,267	166,335	165,797
Investment earnings	3,583	50,659	58,445	17,508	11,180	10,803	9,218	3,708	5,073	11,045
Gain (loss) on disposal of capital assets	4,737	2,605	10,967	2,876	2,314	--	1,044	1,929	2,777	2,208
Miscellaneous	19,446	28,464	29,064	14,695	22,390	26,411	37,538	16,138	21,891	44,476
Transfers	(434)	(5,000)	--	--	211	(5,101)	--	--	406	(125)
Special item - loss from defeased debt	--	--	--	--	--	(1,494)	(9,005)	--	--	--
Total governmental activities	<u>1,628,098</u>	<u>1,585,377</u>	<u>1,538,751</u>	<u>1,323,916</u>	<u>1,247,369</u>	<u>1,172,715</u>	<u>1,113,324</u>	<u>1,023,276</u>	<u>1,004,982</u>	<u>1,040,962</u>
<b>Business-type activities:</b>										
Gain (loss) on sales of capital assets	201	354	543	(10,312)	471	1,069	234	149	143	(1,759)
Miscellaneous	3,955	3,800	4,314	3,455	4,167	4,020	4,793	3,237	2,077	2,254
Transfers	434	5,000	--	--	(211)	5,101	--	--	(406)	125
Total business-type activities	<u>4,590</u>	<u>9,154</u>	<u>4,857</u>	<u>(6,857)</u>	<u>4,427</u>	<u>10,190</u>	<u>5,027</u>	<u>3,386</u>	<u>1,814</u>	<u>620</u>
Total primary government	<u>1,632,688</u>	<u>1,594,531</u>	<u>1,543,608</u>	<u>1,317,059</u>	<u>1,251,796</u>	<u>1,182,905</u>	<u>1,118,351</u>	<u>1,026,662</u>	<u>1,006,796</u>	<u>1,041,582</u>
<b>Change in net position</b>										
Governmental activities	471,175	162,414	423,013	129,562	151,773	67,389	170,978	45,358	50,848	49,665
Business-type activities	79,777	57,013	86,092	40,004	47,486	49,876	71,818	49,822	37,993	34,519
Total primary government	<u>\$ 550,952</u>	<u>219,427</u>	<u>509,105</u>	<u>169,566</u>	<u>199,259</u>	<u>117,265</u>	<u>242,796</u>	<u>95,180</u>	<u>88,841</u>	<u>84,184</u>

(continued)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Changes in Net Position (Continued)**  
**Last Ten Fiscal Years**  
*(accrual basis of accounting, amounts in thousands)*

	2021	2020	2019	2018	2017	2016 (Restated)	2015	2014	2013	2012
<b>Reconciliation of change in net position of total primary government</b>										
Net position, beginning of year, as previously reported	\$ 9,717,497	9,498,070	8,988,965	8,819,399	8,620,140	8,575,170	8,867,860	8,772,680	8,696,398	8,612,214
<b>Adjustments to net position, beginning of year:</b>										
Restatement for implementation of GASB Statements 68 and 71*	--	--	--	--	--	--	(535,486)	--	--	--
Restatement for error correction	--	--	--	--	--	--	--	--	(3,415)	--
Restatement for Law Library moving to primary government per county ordinance	--	--	--	--	--	--	--	--	143	--
Restatement for implementation of GASB Statement 65	--	--	--	--	--	--	--	--	(9,287)	--
Restatement for implementation of GASB Statement 75**	--	--	--	--	--	(72,295)	--	--	--	--
Net position, beginning of year, as restated	9,717,497	9,498,070	8,988,965	8,819,399	8,620,140	8,502,875	8,332,374	8,772,680	8,683,839	8,612,214
Change in net position during the fiscal year	550,952	219,427	509,105	169,566	199,259	117,265	242,796	95,180	88,841	84,184
Net position, end of year	<u>\$ 10,268,449</u>	<u>9,717,497</u>	<u>9,498,070</u>	<u>8,988,965</u>	<u>8,819,399</u>	<u>8,620,140</u>	<u>8,575,170</u>	<u>8,867,860</u>	<u>8,772,680</u>	<u>8,696,398</u>

\*Fiscal year 2014 and prior were not restated for implementation of GASB Statements No. 68 and No. 71.

\*\*Fiscal year 2016 and prior were not restated for the implementation of GASB Statement No. 75.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**  
*(accrual basis of accounting, amounts in thousands)*

**Post-GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions"**

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
<b>General fund</b>										
Nonspendable	\$ 21,408	15,521	4,897	3,759	2,442	1,324	1,275	1,924	2,068	1,373
Restricted	399	--	--	--	--	--	--	--	--	--
Assigned	4	--	--	--	--	71	48	94	--	--
Unassigned	497,068	440,419	400,239	374,268	337,048	298,299	277,763	248,191	265,683	247,227
Total general fund	<u>518,879</u>	<u>455,940</u>	<u>405,136</u>	<u>378,027</u>	<u>339,490</u>	<u>299,694</u>	<u>279,086</u>	<u>250,209</u>	<u>267,751</u>	<u>248,600</u>
<b>Other governmental funds</b>										
Nonspendable	3,031	4,427	3,820	4,191	3,544	4,000	4,466	4,228	4,917	5,778
Restricted	1,121,386	968,767	881,721	515,699	553,524	497,271	484,266	466,767	405,158	392,874
Committed	41,641	42,205	38,718	49,777	38,192	40,338	38,526	29,163	45,276	51,539
Assigned	212,673	185,149	189,312	158,589	94,680	103,685	148,591	140,906	205,360	228,418
Unassigned	(42)	--	--	(8,893)	--	--	--	(30)	(34)	--
Total other governmental funds	<u>\$ 1,378,689</u>	<u>1,200,548</u>	<u>1,113,571</u>	<u>719,363</u>	<u>689,940</u>	<u>645,294</u>	<u>675,849</u>	<u>641,034</u>	<u>660,677</u>	<u>678,609</u>



**HILLSBOROUGH COUNTY, FLORIDA**  
**General Government State Shared Revenues by Source**  
**Last Ten Fiscal Years**

*(modified accrual basis of accounting, amounts in thousands)*

<b>Fiscal Year</b>	<b>Local Government Half-Cent Sales Tax</b>	<b>State Revenue Sharing Proceeds</b>	<b>Constitutional Fuel Tax</b>	<b>County Fuel Tax</b>	<b>Other State Shared Revenues</b>	<b>Total</b>
2012	\$ 80,163	25,964	10,899	4,718	43,886	165,630
2013	84,497	27,614	10,724	4,733	38,811	166,379
2014	96,394	29,573	11,010	4,749	17,994	159,720
2015	95,716	32,308	12,201	4,221	23,115	167,561
2016	101,203	33,490	11,911	5,225	21,384	173,213
2017	104,073	35,309	12,275	5,354	23,305	180,316
2018	110,711	37,287	12,410	5,467	22,279	188,154
2019	113,955	39,334	12,496	5,515	18,143	189,443
2020	110,062	37,192	11,461	4,955	20,022	183,692
2021	130,436	43,600	12,220	5,309	19,487	211,052

This chart shows state shared revenue by source as presented in the fund financial statements. State shared revenues are a part of intergovernmental revenues. Other components of intergovernmental revenues are federal, state, and local government grants. "Other state shared revenues" are revenues collected by the state and shared with the County such as those associated pari-mutuel distributions replacement, alcoholic beverages licenses, mobile home licenses, and insurance agent County licenses.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Changes in Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**  
*(modified accrual basis of accounting, amounts in thousands)*

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
<b>Revenues</b>										
Taxes--ad valorem	\$ 973,793	895,071	821,241	747,745	688,397	639,147	595,131	555,007	530,615	546,263
Taxes--fuel	34,757	33,131	36,132	35,674	35,056	34,267	32,962	33,956	30,454	31,104
Taxes--discretionary sales surtax	323,275	346,766	336,226	265,794	248,755	240,236	226,410	226,472	199,521	191,549
Taxes--other	58,431	50,055	56,429	56,025	54,051	53,248	52,496	53,255	47,752	47,987
Licenses and permits	156,064	116,308	106,695	88,783	76,503	70,060	48,372	42,891	48,144	39,425
Intergovernmental--state shared revenues	211,052	183,692	189,443	188,154	180,316	173,213	167,561	159,720	166,379	165,630
Intergovernmental--grants	358,326	177,076	102,634	102,053	102,932	100,999	93,614	110,366	107,312	121,738
Charges for services	206,698	182,174	192,035	189,903	174,021	162,832	155,597	153,177	133,153	128,016
Fines and forfeitures	13,296	12,948	13,827	15,300	19,758	16,480	16,078	12,587	9,912	7,933
Interest	3,150	43,757	49,190	14,736	9,455	8,966	7,392	2,966	4,065	8,427
Miscellaneous	26,024	31,818	29,251	33,457	24,073	21,778	39,333	19,878	22,369	22,056
<b>Total revenues</b>	<b>2,364,866</b>	<b>2,072,796</b>	<b>1,933,103</b>	<b>1,737,624</b>	<b>1,613,317</b>	<b>1,521,226</b>	<b>1,434,946</b>	<b>1,370,275</b>	<b>1,299,676</b>	<b>1,310,128</b>
<b>Expenditures</b>										
Current:										
General government	463,365	397,689	372,659	417,761	325,817	360,153	316,127	337,184	272,405	282,329
Public safety	942,849	727,511	617,525	590,223	558,121	541,576	512,632	499,626	496,191	479,898
Physical environment	40,774	35,600	35,327	32,636	32,079	30,577	30,137	28,974	27,153	26,357
Transportation	75,555	77,439	90,021	92,863	73,014	60,518	58,832	56,392	69,338	57,045
Economic environment	67,000	82,207	58,555	65,349	64,399	60,382	48,541	50,295	53,219	50,149
Human services	226,866	243,627	235,080	216,219	220,231	205,073	206,239	192,806	192,604	201,363
Culture and recreation	95,541	92,909	86,200	87,124	81,903	72,337	74,421	73,679	64,143	64,683
Capital outlay	332,775	276,439	178,960	148,244	151,555	184,455	144,590	120,162	110,953	109,359
Debt Service:										
Principal	137,642	68,700	99,921	86,413	53,101	29,511	88,523	35,566	37,066	74,789
Interest / fiscal charges	29,195	29,281	27,194	27,386	24,928	24,665	25,880	25,645	26,897	26,253
<b>Total expenditures</b>	<b>2,411,562</b>	<b>2,031,402</b>	<b>1,801,442</b>	<b>1,764,218</b>	<b>1,585,148</b>	<b>1,569,247</b>	<b>1,505,922</b>	<b>1,420,329</b>	<b>1,349,969</b>	<b>1,372,225</b>
<b>Other financing sources (uses)</b>										
Transfers in	1,210,774	1,015,056	1,114,762	939,688	850,648	814,844	787,175	727,734	743,812	813,419
Transfers out	(1,211,256)	(988,457)	1,119,461)	(917,883)	(849,478)	(794,564)	(767,990)	(727,587)	(739,121)	(778,585)
Face amount of long-term debt issued	266,922	59,600	232,370	88,353	46,774	58,432	30,464	172,200	261,330	253,760
Payment to refunded bond escrow agent	--	--	--	(27,593)	(48,443)	(62,452)	--	(102,450)	--	(103,106)
Premiums on long-term debt issued	17,895	--	10,062	8,799	--	--	--	25,775	--	772
Discounts on long-term debt issued	--	--	--	--	--	(49)	--	--	--	(3)
Face amount of refunding bonds issued	--	--	38,830	--	51,971	18,185	--	--	--	--
Premium on refunding bond issued	--	--	3,074	--	2,376	2,733	--	--	--	--
Sales of capital assets	4,066	1,537	10,187	2,192	1,840	1,433	1,257	1,372	1,809	904
<b>Total other financing sources (uses)</b>	<b>288,401</b>	<b>87,736</b>	<b>289,824</b>	<b>93,556</b>	<b>55,688</b>	<b>38,562</b>	<b>50,906</b>	<b>97,044</b>	<b>267,830</b>	<b>187,161</b>
<b>Net changes in fund balances</b>	<b>\$ 241,705</b>	<b>129,130</b>	<b>421,485</b>	<b>66,962</b>	<b>83,857</b>	<b>(9,459)</b>	<b>(20,070)</b>	<b>46,990</b>	<b>217,537</b>	<b>125,064</b>
Debt services as a percentage of non-capital expenditures*	8.03 %	5.58 %	7.83 %	7.04 %	5.44 %	3.91 %	8.40 %	4.70 %	5.20 %	8.00 %

\* This ratio tends to be higher in years with higher principal payments.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Taxable Assessed Value and Actual Value of Property**  
**Last Ten Fiscal Years**  
*(dollar amounts in millions)*

Fiscal Year	Estimated Actual Value (b)			Exemptions (c)			Assessed Value (d)			Total Taxable Assessed Value	Total Direct Tax Rate (g)
	Real Property	Tangible Personal Property (e)	Centrally Assessed Property (f)	Real Property	Tangible Personal Property (e)	Centrally Assessed Property (f)	Real Property	Tangible Personal Property (e)	Centrally Assessed Property (f)		
2012	\$ 74,037	9,073	94	20,466	2,153	2	53,571	6,920	92	60,583	10.756
2013	77,492	9,048	99	20,700	2,093	2	56,792	6,955	97	63,844	10.755
2014	81,578	9,839	102	20,939	2,213	2	60,639	7,626	100	68,365	10.753
2015	87,419	9,926	102	21,613	2,223	2	65,806	7,703	100	73,609	10.751
2016	93,915	9,943	106	22,550	2,221	2	71,365	7,722	104	79,191	10.751
2017	101,712	10,376	116	23,773	2,221	2	77,939	8,155	114	86,208	10.750
2018	111,350	11,194	120	25,439	2,215	3	85,911	8,979	117	95,007	10.750
2019	121,592	11,396	118	27,175	2,207	2	94,417	9,189	116	103,722	10.750
2020	132,346	11,762	128	28,970	2,137	2	103,376	9,625	126	113,127	10.750
2021	143,632	11,751	130	30,905	2,159	2	112,727	9,592	128	122,447	10.750

- (a) Assessed values shown for fiscal year 2021 on the chart above will be the basis of property taxes collected during fiscal year 2022, starting in November 2021.
- (b) Section 192.001, Florida Statutes, defines assessed value of property as "an annual determination of the just or fair market value of an item or property." Therefore, gross assessed value is defined as Estimated Actual Value.
- (c) Exemptions allowed include those for governmental as well as qualified, religious, or other non-profit properties. In addition, there are also additional exemptions if a property owner is a widow, widower, disabled, or 65 or older. A new expanded homestead exemption and the existing 3% and new 10% homestead cap differentials are not included in this chart. The new homestead exemption does not apply to property taxes for the School Board.
- (d) Assessed value is the estimated actual value less exemptions.
- (e) Tangible personal property represents business property such as furniture, computers, machinery and equipment, as well as mobile homes that are not permanently affixed to land. With the passing of Amendment 1 on January 29, 2008 an exemption of \$25,000 for tangible property is included in the chart above.
- (f) Centrally assessed property is primarily railroad that is assessed by the state of Florida rather than by the Property Appraiser since the property is located in more than one county.
- (g) Total Direct Tax Rate shows Hillsborough County tax rates applicable to residents of the unincorporated areas of the County. This amount is the sum of Countywide (BOCC) and Unincorporated Area (BOCC) total millage shown on "Property Tax Millage Rates for Direct and Overlapping Governmental Entities." See following page.

Source: Hillsborough County Property Appraiser

**HILLSBOROUGH COUNTY, FLORIDA**  
**Property Tax Millage Rates for Direct and Overlapping Governments**  
**Last Ten Fiscal Years**  
*(millage rates rounded to nearest thousandth)*

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
<b>Direct rates</b>										
<b>Countywide (BOCC):</b>										
BOCC General Revenue	5.731	5.731	5.731	5.731	5.731	5.732	5.732	5.734	5.736	5.737
BOCC Library Service*	0.558	0.558	0.558	0.558	0.558	0.558	0.558	0.558	0.558	0.558
Environmentally sensitive lands (voted)	0.060	0.060	0.060	0.060	0.060	0.060	0.060	0.060	0.060	0.060
Total millage	<u>6.349</u>	<u>6.349</u>	<u>6.349</u>	<u>6.349</u>	<u>6.349</u>	<u>6.350</u>	<u>6.350</u>	<u>6.352</u>	<u>6.354</u>	<u>6.355</u>
Maximum millage per statute (a)	<u>10.060</u>	<u>10.060</u>	<u>10.060</u>	<u>10.060</u>	<u>10.060</u>	<u>10.060</u>	<u>10.060</u>	<u>10.060</u>	<u>10.060</u>	<u>10.060</u>
<b>Unincorporated Area (BOCC):</b>										
BOCC Municipal Service Taxing Unit	4.375	4.375	4.375	4.375	4.375	4.375	4.375	4.375	4.375	4.375
Parks and Recreation (voted)	0.026	0.026	0.026	0.026	0.026	0.026	0.026	0.026	0.026	0.026
Total millage	<u>4.401</u>	<u>4.401</u>	<u>4.401</u>	<u>4.401</u>	<u>4.401</u>	<u>4.401</u>	<u>4.401</u>	<u>4.401</u>	<u>4.401</u>	<u>4.401</u>
Maximum millage per statute (a)	<u>10.026</u>	<u>10.026</u>	<u>10.026</u>	<u>10.026</u>	<u>10.026</u>	<u>10.026</u>	<u>10.026</u>	<u>10.026</u>	<u>10.026</u>	<u>10.026</u>
Total direct rates (Countywide and Unincorporated Area)	<u>10.750</u>	<u>10.750</u>	<u>10.750</u>	<u>10.750</u>	<u>10.750</u>	<u>10.751</u>	<u>10.751</u>	<u>10.753</u>	<u>10.755</u>	<u>10.756</u>
<b>Overlapping rates (b)</b>										
<b>Countywide (Other):</b>										
Tampa Port Authority	0.099	0.105	0.105	0.115	0.130	0.145	0.155	0.165	0.175	0.185
Southwest Florida Water Management District	0.267	0.280	0.280	0.296	0.313	0.332	0.349	0.366	0.382	0.393
School Board	5.967	6.129	6.129	6.414	6.596	6.906	7.247	7.353	7.690	7.877
Children's Board	0.459	0.459	0.459	0.459	0.459	0.459	0.459	0.459	0.483	0.500
<b>Unincorporated Area (Other)</b>										
Transit Authority	0.500	0.500	0.500	0.500	0.500	0.500	0.500	0.500	0.500	0.500
<b>Municipalities:</b>										
Tampa	6.208	6.208	6.208	6.208	6.208	5.733	5.733	5.733	5.733	5.733
Temple Terrace	6.555	6.555	6.555	6.555	6.955	7.205	6.955	6.305	6.430	6.430
Plant City	5.716	5.716	5.716	5.716	5.716	4.716	4.716	4.716	4.716	4.716
Total millage for unincorporated area within the Alafia River Basin excluding any special district assessments (for analysis only)	18.042	18.223	18.223	18.534	18.748	19.093	19.596	19.596	19.985	20.211

\* excludes City of Plant City and City of Temple Terrace

- (a) Section 200.071, Florida Statutes, states that the maximum ad valorem tax millage for either the countywide or unincorporated area (municipal services taxing unit) of the BOCC is set at 10 mills plus any voted levies.
- (b) Overlapping rates depend on whether the taxpayer resides in the Unincorporated Area or one of the three municipalities. In addition, Countywide overlapping rates apply to all taxpayers. As a result, overlapping rates are not totaled, but total millage figures are shown at the bottom of this chart for comparisons over time or other analysis purposes.
- (c) Dependent on its location, property within the city of Tampa or city of Plant City may either be in the Alafia or the Hillsborough River Basins.

Source: Hillsborough County Property Appraiser, [www.hcpafl.org](http://www.hcpafl.org)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Principal Taxpayers**  
**Latest Fiscal Year Compared to the Fiscal Year Nine Years Earlier**

<b>Taxpayer</b>	<b>Type of Business</b>	<b>2020</b>			<b>2011</b>		
		<b>Taxes Levied in thousands</b>	<b>Rank</b>	<b>Percentage of Total Taxes Levied</b>	<b>Taxes Levied in thousands</b>	<b>Rank</b>	<b>Percentage of Total Taxes Levied</b>
Tampa Electric Company	Electric utility	\$ 46,918	1	1.9	37,592	1	2.5
Hillsborough County Aviation Authority	Airport	17,565	2	0.7	9,510	3	0.6
Frontier Communications Inc.	Telecommunications	8,805	3	0.4	--	--	--
Highwoods / Florida Holding LP	Real estate management	7,695	4	0.3	4,248	9	0.3
Mosaic Company	Mining, fertilizer & chemicals	7,267	5	0.3	5,770	5	0.4
Westfield	Shopping malls	6,530	6	0.3	4,707	6	0.3
Post Apartment Homes LP	Real estate	5,946	7	0.2	4,604	7	0.3
Wal-Mart	Retail stores	5,303	8	0.2	4,196	10	0.3
Eastgroup Properties	Real estate	4,698	9	0.2	--	--	--
Metwest International	Real estate	4,622	10	0.2	--	--	--
Verizon Communications Inc.	Communications	--	--	--	15,858	2	1.1
Liberty Property	Property Management	--	--	--	4,312	8	0.3
Camden Operating LP	Real estate	--	--	--	5,972	4	0.4
		<u>\$ 115,349</u>		<u>4.7 %</u>	<u>96,769</u>		<u>6.4 %</u>

This chart shows the total taxes levied against the ten largest ad valorem property taxpayers in the most recent year as well as nine years earlier. Property located within the geographic boundaries of Hillsborough County is subject to tax levies by Hillsborough County as well as several other taxing authorities. The Hillsborough County Tax Collector collects taxes for all of these taxing authorities. Taxing authorities such as the city of Tampa and the School Board are not a part of the Hillsborough County financial reporting entity. Their tax levies, however, are included in the chart above in order to show the total taxes due from each of the ten largest taxpayers. The total taxes levied by all of these taxing authorities against property located within the geographic boundaries of Hillsborough County was \$2,0167,460,736 for 2019 and \$1,548,565,479 for 2010.

Since 2020 property tax rolls were not opened for collections until November 1, 2020, final collection data for the 2020 property tax levy is not available. Taxes levied during a fiscal year are collected in the following fiscal year. Therefore, the most amounts shown as levied in fiscal year 2019 should actually be received in fiscal year 2020.

Source: Hillsborough County Tax Collector

# HILLSBOROUGH COUNTY, FLORIDA

## Property Tax Levied and Collected

Last Ten Fiscal Years (a)

*(in thousands of dollars)*

Fiscal Year	Taxes Levied for Prior Fiscal Year	Collected within the Fiscal Year of the Levy		Collected in Subsequent Years	Total Taxes Collected	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2012	\$ 562,933	557,341	99.0	1,306	558,647	99.2
2013	550,006	544,073	98.9	1,983	546,056	99.3
2014	577,539	573,890	99.4	3,196	577,086	99.9
2015	618,412	615,353	99.5	647	616,000	99.6
2016	664,593	661,251	99.5	723	661,974	99.6
2017	715,683	712,837	99.6	540	713,377	99.7
2018	777,968	774,685	99.6	388	775,073	99.6
2019	854,656	850,960	99.6	765	851,725	99.7
2020	931,072	926,815	99.5	558	927,373	99.6
2021	1,013,951	1,009,453	99.6	457	1,009,910	99.6
	(b)	(c)		(d)		

- (a) Since 2021 property tax rolls were not opened for collections until November 1, 2021, final data for the 2021 property tax levy is not available. Taxes levied during a fiscal year are collected in the following fiscal year. Therefore, the most amounts levied in fiscal year 2020 should actually be received in fiscal year 2021.
- (b) The tax levy is the entire property tax due to Hillsborough County before any tax reductions are determined by the Value Adjustment Board and before any tax amounts are determined to be uncollectible due to insolvencies. The tax levy represents only the taxes due to the Hillsborough County financial reporting entity and therefore, excludes taxes due to the School Board, the city of Tampa, and certain other governmental entities.
- (c) There is a four percent early payment discount available to taxpayers who pay their property taxes in November, with the discount declining one percentage point each month thereafter. To accurately compare taxes collected to the taxes levied, discounts taken were added into the amounts collected, making them directly comparable.
- (d) Includes all delinquent tax collections received during the year regardless of the year in which the taxes were originally levied.

Source: Hillsborough County Tax Collector

**HILLSBOROUGH COUNTY, FLORIDA**  
**Ratios of Outstanding Debt by Type**  
**Last Ten Fiscal Years**  
*(amounts in thousands, except per capita)*

Fiscal Year	Governmental Activities			Business-Type Activities		Personal Income to Debt	Debt per Capita
	General Obligation Bonds	Revenue Bonds	Notes Payable	Revenue Bonds	Total Primary Government		
2012	\$ 70,323	489,904	98,380	328,548	987,155	55.0	776
2013	68,163	463,198	109,249	340,180	980,790	53.8	765
2014	66,192	441,875	116,248	317,262	941,577	55.4	728
2015	63,862	543,490	65,110	302,858	975,320	56.3	741
2016	61,476	471,105	120,387	513,192	1,166,160	50.2	880
2017	59,020	463,747	122,980	500,843	1,146,590	54.6	848
2018	56,485	468,430	92,958	478,042	1,095,915	57.5	795
2019	115,699	580,396	99,218	475,761	1,271,074	53.1	902
2020	112,582	537,849	128,963	444,030	1,223,424	58.3	847
2021	109,081	701,129	108,977	595,407	1,514,594	51.3	1,075
	(a)			(a) (b)		(c)	

(a) Bonds are shown net of unamortized bond issue premiums or discounts (as well as related deferred losses on bond refundings for fiscal year 2013 and prior).

(b) During fiscal year 2017, the County issued \$114,230,000 in Solid Waste Resource Recovery Revenue Bonds, Series 2016 A&B, which were used to refund the 2006 Solid Waste Refunding Revenue Bonds and to pay for construction. As a result there was an increase in revenue bonds in business-type activities.

(c) "Personal income" is earned income, dividends, interest, and rent, as well as transfer receipts received such as Social Security payments. Due to a time lag in receiving personal income figures, ratios were calculated using personal income figures for the prior fiscal year. See "Demographic and Economic Statistics" for actual personal income figures used above.

Source: U.S. Department of Commerce Bureau of Economic Analysis.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Ratios of Net General Bonded Debt Outstanding**  
**Last Ten Fiscal Years**  
*(amounts in thousands, except per capita)*

<u>Fiscal Year</u>	<u>General Obligation Bonds</u>	<u>Less: Amount Available in Debt Service Funds</u>	<u>Total Net General Bonded Debt</u>	<u>Ratio of Debt to Assessed Property Values</u>	<u>General Bonded Debt per Capita</u>
2012	\$ 70,323	(533)	69,790	0.12	55
2013	68,163	(446)	67,717	0.11	53
2014	66,192	(800)	65,392	0.10	51
2015	63,862	(1,748)	62,114	0.08	47
2016	61,476	(4,816)	56,660	0.07	43
2017	59,020	(5,893)	53,127	0.06	39
2018	56,485	(7,220)	49,265	0.05	36
2019	115,699	(2,945)	112,754	0.11	80
2020	112,582	(3,050)	109,532	0.10	76
2021	109,081	(4,422)	104,659	0.09	70
	(a)	(c)			(b)

(a) Bonds are shown net of unamortized bond issue premiums or discounts (as well as related deferred losses on bond Refundings for fiscal year 2013 and prior).

(b) Current year calculation utilizes estimated population since actual population is not available.

(c) In fiscal year 2016, \$2,462,361 was placed in the ELAPP Debt Service fund for bonds planned to be issued. When the bonds were not issued, the money was not removed from the debt service fund. The excess cash may be removed in a future year.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Direct and Overlapping Governmental Activities Debt**  
**September 30, 2021**  
*(amounts in thousands)*

<u>Governmental Unit</u>	<u>Outstanding Debt</u>	<u>Percentage Applicable</u>	<u>Direct and Overlapping Debt</u>
<b>Direct debt of Hillsborough County:</b>			
General obligation bonds	\$ 109,081	100.0 %	109,081
Total direct and overlapping debt			<u>109,081</u>

The Hillsborough County School Board, Tampa Port Authority, Children's Board, and Southwest Florida Water Management District do not have any general obligation bonds, therefore their bonds are not presented in this chart.

Note: The County does not have any "general obligation" notes, loans or capital leases.

Sources: Hillsborough County School Board, Tampa Port Authority, Children's Board and Southwest Florida Water Management District



**HILLSBOROUGH COUNTY, FLORIDA**  
**Debt Service Coverage of Governmental Revenue Bonds**  
**Last Ten Fiscal Years**  
*(amounts in thousands)*

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Debt Service</u>	<u>Available Revenues</u>	<u>Debt Service Coverage</u>
2012	\$ 19,855	19,547	39,402	237,046	6.02
2013	23,850	20,808	44,658	261,712	5.86
2014	26,795	22,264	49,059	286,794	5.85
2015	25,495	21,018	46,513	324,405	6.97
2016	36,573	24,754	61,327	323,797	5.28
2017	53,101	24,305	77,406	330,422	4.27
2018	54,255	23,205	77,460	344,133	4.44
2019	49,188	29,234	78,422	375,136	4.78
2020	42,545	17,520	60,065	365,550	6.09
2021	163,280	24,170	187,450	368,844	1.97
			(a)	(b)	

- (a) Total debt service represents debt service on all governmental revenue bonds outstanding at the end of the fiscal year. See Note 7 for more information on governmental revenue bonds.
- (b) Available revenues are not limited to those revenues specifically pledged for governmental revenue bonds, but represent all revenues that may support these governmental revenue bonds. Available revenues include the Local Government Half-Cent Sales Tax, Community Investment Tax (a discretionary sales surtax), Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Local Business Taxes, Fuel Tax, Local Option Fuel Tax, and certain court surcharge revenues. It excludes Ad Valorem Tax revenues.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Debt Service Coverage of Business-type Revenue Bonds**  
**Last Ten Fiscal Years**  
*(amounts in thousands)*

<u>Fiscal Year</u>	<u>Gross Revenue</u>	<u>Operating Expenses</u>	<u>Net Revenue Available for Debt Service</u>	<u>Debt Service Requirements</u>			<u>Debt Service Coverage</u>
				<u>Principal</u>	<u>Interest</u>	<u>Total</u>	
2012	\$ 318,907	218,466	100,441	18,985	14,937	33,922	2.96
2013	317,228	222,844	94,384	13,460	13,485	26,945	3.50
2014	319,155	224,529	94,626	17,345	15,830	33,175	2.85
2015	324,381	224,474	99,907	19,716	15,036	34,752	2.87
2016	337,645	242,941	94,704	9,549	14,134	23,683	4.00
2017	338,719	244,254	94,465	8,356	18,226	26,582	3.55
2018	351,057	262,847	88,210	10,030	17,228	27,258	3.24
2019	363,734	284,240	79,494	10,420	16,854	27,274	2.91
2020	394,160	294,655	99,505	17,805	14,970	32,775	3.04
2021	437,165	325,956	111,209	28,435	11,607	40,042	2.78
	(a)	(b)			(c)		(d)

- (a) Operating revenues plus other income excluding any extraordinary gains.
- (b) Total expenses excluding depreciation, bond interest, amortization, and extraordinary losses.
- (c) Bond interest to include interest paid to defease serial bonds, amortization of deferred refunding losses, amortization of bond market issue premiums and discounts.
- (d) Net revenue available for debt service divided by total debt service requirements. Since capacity fees and meter installation fees are recorded as capital contributions, these amounts are excluded from the figure presented above for net revenue available for debt service. For rate covenant test purposes, capacity fees and meter installation fees are eligible to be treated as net revenue available for debt service.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Demographic and Economic Statistics**  
 Last Ten Years

<b>Calendar Year</b>	<b>Population</b>	<b>Personal Income</b> <i>(in thousands)</i>	<b>Personal Income</b> <b>Per Capita</b>	<b>Median Age</b>	<b>Public High School Graduation Rates (%)</b>	<b>Total Public School Enrollment</b>	<b>Unemployment Rate (%)</b>
2012	1,271,710	\$ 54,278,341	42,681	36	86.4	192,499	9.4
2013	1,282,040	52,741,892	41,139	36	72.6	195,198	7.7
2014	1,294,140	52,137,332	40,287	36	74.1	198,658	6.4
2015	1,316,310	54,893,552	41,703	36	73.5	201,431	5.7
2016	1,325,563	58,596,262	39,594	36	76.0	205,019	4.9
2017	1,352,797	62,630,443	46,297	36	79.1	209,414	4.7
2018	1,379,302	62,976,126	45,658	36	82.9	212,038	3.7
2019	1,408,864	67,533,935	47,935	36	85.8	211,959	2.9
2020	1,444,870	71,319,751	49,361	36	86.2	212,537	5.9
2021	1,490,374	77,665,624	52,111	36	88.8	215,975	3.9
	(a)	(a)		(a)	(d)	(b)	(c)

Sources:

- (a) Florida Office of Economic and Demographic Research
- (b) Hillsborough County School District Comprehensive Annual Financial Reports
- (c) Bureau of Labor Market Statistics, LAUS Program
- (d) Florida Department of Education

**HILLSBOROUGH COUNTY, FLORIDA**  
**Principal Employers**  
**Latest Fiscal Year Compared to the Fiscal Year Nine Years Earlier**

<b>Employer</b>	<b>Type of Operation</b>	<b>2021</b>			<b>2012</b>			
		<b>Employees</b>	<b>%</b>	<b>Rank (a)</b>	<b>Employees</b>	<b>%</b>	<b>Rank (a)</b>	
Hillsborough County School Board	Public education	24,866	3.2	1	24,463	4.7	1	
University of South Florida	Education services	15,678	2.0	2	9,464	1.6	4	(b)
MacDill Air Force Base	Military base	15,000	1.9	3	15,485	2.6	2	
Tampa International Airport	International airport	10,500	1.4	4	7,500	1.3	6	(c)
Hillsborough County Government	Government	10,394	1.3	5	8,953	1.5	5	
Publix	Supermarket	8,909	1.2	6	5,714	1.0	8	
Tampa General Hospital	Medical facilities	8,047	1.0	7	6,515	1.1	7	
Baycare Health System	Medical facilities	8,025 *	1.0	8	3,133	0.5	14	(d)
H. Lee Moffitt Cancer Center	Medical facilities	8,000	1.0	9	4,187	0.7	12	
James A. Haley VA Hospital	Veterans hospital	4,700	0.6	10	4,700	0.8	10	
City of Tampa	Government	4,666	0.6	11	4,477	0.8	11	
Amazon	Order fulfillment center	4,000 *	0.5	12	--	--		
AdventHealth West Florida Division	Medical facilities	3,955	0.5	13	5,179	0.9	9	(e)
HCA West Florida Division	Medical facilities	3,949	0.5	14	--	--	9	(f)
US Automobile Assoc. (USAA)	Insurance	3,900	0.5	15	--	--		
Tampa Electric Company	Electric utility	3,800	0.5	16	2,507	0.4	17	
US Postal Service	Postal services	3,380 *	0.4	17	2,342	0.4	18	
Hillsborough Community College	Education services	2,259	0.3	18	2,569	0.4	15	
Busch Entertainment Corp.	Tourist attraction	2,052	0.3	19	3,737	0.6	13	
Verizon Communications Inc.	Telecommunications	--	--		9,957	1.7	3	
SweetBay Supermarkets	Supermarket	--	--		2,532	0.4	16	
<b>Total</b>		<b>146,080</b>	<b>18.7</b>		<b>123,414</b>	<b>21.4</b>		

(a) Percentages shown represent the number of employees as a percent of total Hillsborough County employment. Total Hillsborough County employment for 2021 was 772,806. Total Hillsborough County employment for 2012 was 624,778.

(b) Includes USF Health Science Center.

(c) Tampa International Airport includes employees of Hillsborough County Aviation Authority, Transportation Security Administration and other federal agencies, as well as airline and subcontractors.

(d) Includes St. Joseph's Hospital.

(e) Formerly known as Florida Hospital.

(f) Comprised of Brandon Regional Hospital, South Bay Hospital, Memorial Hospital and Tampa Community Hospital.

\* Estimated

Sources: Hillsborough County City-County Planning Commission (Book of Lists)  
Florida Agency for Workforce Innovation, Labor Statistics  
City of Tampa  
Tampa Bay Partnership

**HILLSBOROUGH COUNTY, FLORIDA**  
**Full-Time Equivalent Government Employees by Function**  
**Last Ten Fiscal Years**

Function	Full-time Equivalent Employees at Fiscal Year-End									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
General government	2,068	2,095	2,014	1,930	2,033	2,062	2,039	2,079	2,019	1,990
Public safety	5,209	5,022	4,685	4,622	4,452	4,463	4,411	4,394	4,315	4,015
Physical environment	278	261	267	229	267	255	291	146	269	250
Transportation	364	330	308	307	330	328	300	310	323	348
Economic environment	113	106	107	52	57	60	100	59	55	60
Human services	912	1,059	932	710	739	753	745	747	770	783
Culture and recreation	588	576	557	538	664	616	681	661	781	714
Water Resource Services	672	650	642	620	659	661	609	680	660	682
Solid Waste	172	173	160	126	135	133	137	128	114	111
<b>Total</b>	<b>10,376</b>	<b>10,272</b>	<b>9,672</b>	<b>9,134</b>	<b>9,336</b>	<b>9,331</b>	<b>9,313</b>	<b>9,204</b>	<b>9,306</b>	<b>8,953</b>

Sources: Hillsborough County Clerk of Circuit Court Enterprise Solutions and Support Department, Hillsborough County Sheriff's Office, Hillsborough County Tax Collector and Hillsborough County Property Appraiser

**HILLSBOROUGH COUNTY, FLORIDA**  
**Operating Indicators by Function**  
**Last Ten Fiscal Years**

Function	Fiscal Year:									
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
<b>Public safety</b>										
Calls to Fire Rescue Department	112,847	110,923	108,376	109,362	103,433	99,715	90,459	85,571	80,958	80,100
Number of 9-1-1 Calls	962,047	984,049	814,525	1,211,224	1,199,232	984,698	820,154	749,959	863,211	831,565
<b>Physical environment</b>										
Compliance inspections conducted per year, air management	944	1,204	1,572	1,572	1,581	1,662	1,662	1,769	1,488	1,614
Water stations monitored by month	272	265	257	259	259	260	260	263	213	213
<b>Transportation</b>										
Infrastructure condition (a)	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >	fair or >
Paved roadway condition (a)	69	62	60	61	60	63	71	74	75	75
Total traffic lane-miles	7,486	7,405	7,190	7,142	7,110	7,093	7,028	7,016	6,999	7,006
<b>Economic environment</b>										
Corporate business development incentivized jobs	2,000	2,005	2,096	3,169	1,951	3,276	1,465	5,406	679	1,726
Number of corporate projects/contracts	14	17	17	18	40	26	28	28	25	40
<b>Human services</b>										
Elderly clients served - in home care	5,455	3,430	3,025	1,830	2,271	3,276	1,525	1,857	1,213	1,429
Head Start-funded enrollment*	3,474	3,474	3,474	3,474	3,474	3,474	3,474	3,474	3,474	3,474
<b>Culture and recreation</b>										
Registered library borrowers	834,892	981,759	906,634	718,835	679,670	677,120	637,690	595,048	554,912	570,382
Number of regional park visits	17,359	2,180,105	2,158,092	2,305,210	2,832,824	2,883,903	2,213,489	2,263,590	2,259,911	2,313,675
<b>Water Enterprise</b>										
Annual water consumption (thousands of gallons)	24,781	22,163	20,665	20,608	19,062	17,587	17,613	16,970	17,099	17,099
Water accounts at year-end	179,911	168,038	161,279	160,358	155,384	166,824	153,812	1,483,740	147,379	147,379
Annual wastewater flow (thousands of gallons)	16,866	15,813	15,368	15,110	14,290	13,841	13,573	13,131	13,145	13,007
Wastewater accounts at year-end	163,395	154,753	153,720	148,408	144,339	142,416	140,040	136,375	135,240	133,979
Reclaimed water accounts at year-end	16,379	14,176	13,970	14,085	14,044	14,005	14,014	15,262	15,593	15,376
<b>Solid Waste Enterprise</b>										
Total tons collected (residential)	525,342	502,719	482,442	505,083	497,403	454,354	424,986	420,986	409,158	296,033
Number of residents receiving collection service	299,330	294,171	285,753	279,683	275,370	266,478	270,794	267,187	256,637	254,891
Revenue from Resource Recovery plant's electric production	\$ 11,080,770	13,839,071	15,254,000	17,930,648	17,302,164	17,445,021	17,445,245	17,538,707	16,948,432	16,566,286

\* Estimated

(a) Minimum conditions required are "at or above fair" on a range from failed, poor, fair and good to excellent on a 100-point scale (formerly 6 to 7 on a 10-point scale)

Sources: Hillsborough County Management and Budget Department - Adopted Budget

Fiscal year 2018 statistics were not available.

Hillsborough County, Water Enterprise Fund Annual Financial Report

**HILLSBOROUGH COUNTY, FLORIDA**  
**Capital Asset Statistics by Function**  
**Last Ten Fiscal Years**

Function	Fiscal Year:									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
<b>Public safety</b>										
Number of fire and rescue stations (a)	44	44	44	44	43	43	43	43	43	42
Sheriff's marked and unmarked patrol vehicles (b)*	1,285	1,331	1,339	1,479	1,425	1,407	1,441	1,441	1,477	1,406
<b>Transportation</b>										
Traffic lane-miles (c)	7,528	7,486	7,405	7,190	7,142	7,110	7,093	7,028	7,016	6,999
Bridges (i)	524	522	517	517	519	519	519	519	519	519
<b>Human services</b>										
Number of Sunshine Line buses (d)	68	69	67	60	60	60	60	60	60	60
<b>Culture and recreation</b>										
Number of libraries (e)	32	31	31	29	29	27	27	27	27	27
Number of building square feet maintained, excluding picnic shelters, estimated (f)	1,472,902	1,472,902	1,472,902	1,467,581	1,165,993	1,143,713	976,702	976,702	976,702	976,702
<b>Water Enterprise</b>										
Transmission lines (estimated miles) (g)	2,576	2,550	2,484	2,437	2,414	2,365	2,326	2,253	2,214	2,399
Number of pumping or lift stations (g)	847	843	822	807	796	787	775	744	721	709
Number of major water treatment plants (g)	4	4	4	4	4	4	4	4	4	4
Number of major wastewater treatment plants (g)	5	5	7	7	7	7	7	7	7	7
<b>Solid Waste Enterprise</b>										
Solid Waste tonnage buried in the landfill (h)	449,898	397,516	369,242	330,904	306,774	237,363	214,710	223,617	213,210	230,263
Yard and wood waste tonnage processed (h)	138,808	140,927	117,432	125,197	118,385	115,615	118,401	116,335	119,522	120,786

Source:

- (a) Hillsborough County Fire Rescue Department
- (b) Hillsborough County Sheriff's Office
- (c) Hillsborough County Public Works Department
- (d) Hillsborough County Clerk of Circuit Court - County Finance Department
- (e) Hillsborough County Library Services Department - [www.hcplc.org/hcplc/locations](http://www.hcplc.org/hcplc/locations)
- (f) Hillsborough County Office of Management and Budget - Adopted Biennial Budget
- (g) Hillsborough County Water Enterprise Fund Annual Financial Reports
- (h) Hillsborough County Solid Waste Enterprise Fund Annual Financial Reports

**HILLSBOROUGH COUNTY, FLORIDA**  
**Miscellaneous Data and Statistics**  
**September 30, 2021**

## **GENERAL INFORMATION**

Hillsborough County was established on January 25, 1834. The County takes its name from Will Hills (1718-1793), a viscount of Hillsborough, who became secretary of state for the colonies in 1768. Hillsborough County's boundaries of 1834 included the present-day counties of Pasco, Charlotte, Desoto, Hardee, Pinellas, Sarasota, Manatee and Polk. The County is located on central Florida's western coast, nestled between Tampa Bay on the West and Polk County on the East. The County is bounded to the north by Pasco County and to the south by Manatee County. In area, it is the seventh largest county in the state of Florida. Hillsborough County covers a total area of 1,266 square miles, of which 215 square miles is water area. The County is part of a four-county Metropolitan Statistical Area (MSA) referred to as Tampa, St. Petersburg-Clearwater MSA. Tampa, Plant City and Temple Terrace are the three incorporated cities in the County. Tampa, the largest of the three incorporated cities in the County is the county seat and also a center of international, national, and intrastate commerce. The Tampa International Airport and the Port of Tampa connect Hillsborough County to other major cities in the nation and major markets throughout the world.

Sources: The Hillsborough County City-County Planning Commission, US Census Bureau

## **GOVERNMENT**

Hillsborough County operates under a home-rule charter enacted by the voters on September 20, 1983. Under the charter, the Board of County Commissioners (BOCC) consists of seven Commissioners; three elected county-wide and four elected from single member districts. As a result of this charter, each voter has a chance to influence the election of a majority of board members. The BOCC is restricted to performing the legislative functions of government and developing policy for the management of Hillsborough County. The County Administrator, appointed by the BOCC, together with his staff is responsible for implementing these policies throughout the County.

In addition to the members of the BOCC, there are five elected Constitutional Officers: the Clerk of Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector.

The County provides a variety of services characteristic of multi-purpose local governments including law enforcement, maintenance of roads and bridges, animal services, social services programs, planning and growth management, environmental protection, fire protection and emergency rescue, consumer protection, parks and recreation programs, mosquito control, employment services, emergency disaster preparedness, traffic control, water/wastewater utilities, solid waste disposal, medical examiner services, agricultural cooperative extension services, children's services, indigent health care, public assistance programs, aging services programs, emergency medical services, and library services.

In addition to their legislative duties, members of the BOCC serve as the County's Environmental Protection Commission. Individual members of the BOCC also take turns serving on various boards, authorities, commissions, and private non-profits such as the Children's Board, Tampa Bay Regional Planning Council, Metropolitan Planning Organization, Hillsborough County Tourist Development Council, Tampa Bay Water, Tampa Port Authority, Hillsborough County Aviation Authority, Hillsborough Transit Authority, Tampa-Hillsborough County Expressway Authority, Tampa Sports Authority, Value Adjustment Board, Hillsborough County Hospital Authority, Council of Governments, and the Tampa Hillsborough Economic Development Corporation.

## **POPULATION**

Hillsborough County is the third most populous county in the state of Florida. The County's population in 2021 was estimated to be 1,490,374, an increase of 2.1% from 2020. Hillsborough County's population exceeds the population of 11 states (Alaska, Delaware, Hawaii, Maine, Montana, New Hampshire, North Dakota, Rhode Island, South Dakota, Vermont and Wyoming) and the District of Columbia. A majority of the County's 2021 population (1,031,386) resides in the unincorporated part of the county. Population in unincorporated Hillsborough County grew 1.2 percent from 2020. Communities in southern unincorporated Hillsborough County saw the biggest increases in population growth. The median age for Hillsborough County in 2021 was 36 years.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Miscellaneous Data and Statistics**  
**September 30, 2021**

	<u>Population</u>	<u>Increase (Decrease)</u>
1950 (a)	249,894	--
1960 (a)	397,788	59.2%
1970 (a)	490,265	23.2%
1980 (a)	646,960	32.0%
1990 (a)	834,054	28.9%
2000 (a)	998,948	19.8%
2010 (a)	1,229,226	23.1%
2020 (a)	1,459,762	18.8%
2021 (b)	1,490,374	2.1%

Sources: (a) US Census Bureau and (b) Florida Office of Economic Demographics & Research database

**EMPLOYEES**

Hillsborough County employees provide a variety of services to a population of over 1.4 million residents. As of September 2021, there were approximately 10,376 employees of Hillsborough County, Florida. County organizations and their employees were as follows: Sheriff – 3,479, Tax Collector - 368, Property Appraiser - 115, Clerk of Circuit Court - 577, Supervisor of Elections - 39, Board of County Commissioners - 5,798 and discretely presented component units - 49. Several categories of employees are represented by labor unions.

Source: Hillsborough County Civil Service Board  
Hillsborough County Clerk of Circuit Court Enterprise Solutions and Support Department

**EMPLOYMENT INDICATORS**

Hillsborough County has a diversified economic base, including large services, manufacturing and retail trade sectors. Hillsborough County’s largest industrial sectors include: education and health services; trade, transportation and utilities; professional and business services; leisure and hospitality; and wholesale and retail trade. The principal employers serving the county are the Hillsborough County School Board and Hillsborough County Government. The employment by industry for Hillsborough County as of September 2021 is as follows:

<b>Employment by Industry</b>	<b>Employees</b>
Natural resources and mining	6,223
Construction	44,042
Manufacturing	27,356
Trade, transportation and utilities	128,845
Information	14,635
Financial activities	75,228
Professional and business services	133,632
Educational and health services	98,480
Leisure and hospitality	62,302
Other services	17,234
Government	75,912
Total	<u>683,889</u>

Source: Florida Department of Economic Opportunity

The following table shows the average civilian (non-military) labor force, the average number of individuals employed and related unemployment statistics for the County:



**HILLSBOROUGH COUNTY, FLORIDA**  
**Miscellaneous Data and Statistics**  
**September 30, 2021**

<u>Calendar Year</u>	<u>Hillsborough County</u>			<u>Unemployment Rate</u>	<u>Florida Unemployment Rate</u>	<u>National Unemployment Rate</u>
	<u>Labor Force</u>	<u>Number Employed</u>	<u>Number Unemployed</u>			
2012	670,127	606,938	63,189	9.4%	9.9%	8.8%
2013	676,678	624,778	51,900	7.7%	8.3%	7.6%
2014	680,446	636,568	43,878	6.4%	7.1%	7.0%
2015	690,458	650,445	40,013	5.7%	6.2%	5.7%
2016	691,104	657,897	33,207	4.9%	5.4%	4.9%
2017	713,562	680,117	33,445	4.7%	5.0%	4.8%
2018	734,513	707,657	26,856	3.7%	4.0%	4.1%
2019	741,658	718,396	23,262	2.9%	3.3%	3.3%
2020	741,575	698,113	43,462	5.9%	7.2%	7.7%
2021	803,902	772,806	31,096	3.9%	4.3%	4.6%

Source: U.S. Bureau of Labor Market Statistics, data tools - Unadjusted Unemployment Rate

<http://www.floridajobs.org/labor-market-information/data-center/statistical-programs/local-area-unemployment-statistics>

**BANKING AND FINANCE**

A total of 281 commercial and savings bank offices were located in Hillsborough County as of June 30, 2021. The following table presents commercial bank and savings institutions deposits each year since 2012:

<u>Calendar Year</u>	<u>Commercial Bank Deposits</u>	<u>Savings Bank Deposits</u>	<u>Total Deposits</u>
2012	\$ 23,079,000,000	433,000,000	23,512,000,000
2013	25,193,000,000	474,000,000	25,667,000,000
2014	25,149,000,000	451,000,000	25,600,000,000
2015	27,107,465,000	365,138,000	27,472,603,000
2016	29,837,696,000	407,057,000	30,244,753,000
2017	31,131,689,000	519,059,000	31,650,748,000
2018	31,488,241,000	219,838,000	31,708,079,000
2019	30,753,666,000	219,031,000	30,972,697,000
2020	37,783,077,000	180,603,000	37,963,680,000
2021	43,277,376,000	176,701,000	43,454,077,000

Source: Federal Deposit Insurance Corporation

**EDUCATION**

Hillsborough County Public Schools is the eighth largest district in the nation and third largest in Florida. The district operates with more than 235,750 students, 24,8664 employees, and a \$2.35 billion budget. Educational opportunities include: Head Start and adult education programs, pre-k through 12th grade traditional schools, magnet schools, career centers, technical education, exceptional student education, single gender middle schools, International Baccalaureate schools, and charter schools. The district is fully accredited.

Hillsborough County also has several universities and colleges. The University of South Florida serves more than 50,800 students (including campuses outside of Hillsborough County) representing over 145 different countries. The University of Tampa is a private university located on approximately 100 acres of prime riverfront land in the heart of downtown Tampa. Hillsborough Community College has five primary campus locations, three satellite locations, a very active distant learning program (eCampus), and a comprehensive corporate training center. Some other colleges in the area include Florida College, Stetson University College of Law, and Keller Graduate School of Management.

Source: Tampa Bay Partnership [www.tampabay.org](http://www.tampabay.org)  
Hillsborough County School Board [www.sdhc.k12.fl.us](http://www.sdhc.k12.fl.us)  
Hillsborough Community College [www.hccfl.edu](http://www.hccfl.edu)  
University of Tampa [www.ut.edu](http://www.ut.edu)  
University of South Florida [www.usf.edu](http://www.usf.edu)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Miscellaneous Data and Statistics**  
**September 30, 2021**

## **MEDICAL FACILITIES**

There are thirteen general, specialty, and military hospitals in Hillsborough County with approximately 4,539 hospital beds, and 3,965 nursing home beds. The County's medical resources include more than 5,960 licensed physicians, with specialists in all types of medicine and surgery, and 932 licensed dentists.

Source: Florida Department of Health  
Florida Agency for Health Care Administration

## **COMMUNICATION**

Thirteen television stations serve the County. Newspapers include the Tampa Bay Times (which acquired The Tampa Tribune in 2016), and the free weekly tabloid called tbt\*. There are also four other weekly newspapers. There are approximately 83 AM and FM radio stations that can be listened to in the County with 35 of the stations physically based in the County. Frontier and Spectrum are the primary providers for internet, telecommunications and/or cable services. There are 41 Post Offices in Hillsborough County and 22 internet providers.

Source: [https://en.wikipedia.org/wiki/Media\\_in\\_the\\_Tampa\\_Bay\\_Area](https://en.wikipedia.org/wiki/Media_in_the_Tampa_Bay_Area)  
<https://radio-locator.com>  
[PostOfficeFinder.org/fl/hillsborough/](https://PostOfficeFinder.org/fl/hillsborough/)  
[www.broadbandnow.com/Florida/Tampa](http://www.broadbandnow.com/Florida/Tampa)

## **TRANSPORTATION**

Tampa International Airport (TIA) is a major airport for the west central region of Florida serving primarily Hillsborough, Pinellas (which includes the cities of St. Petersburg and Clearwater), Pasco, and Hernando Counties.

TIA, is one of four FAA-coded large hub airports in the state of Florida, TIA occupies approximately 3,400 acres and is primarily an origination-destination airport with a total of 59 gates. It is located five miles from downtown Tampa, and is served by most major airlines which provide non-stop daily service to more than 56 national and international destinations, including London, Frankfurt, Zurich, Reykjavik, Toronto, Halifax, Ottawa, San Juan, and Grand Cayman. Inbound and outbound passengers at TIA for the fiscal year ended September 30, 2021, totaled 15,405,0531, an increase of 15.34% from the prior fiscal year. For fiscal year 2021, the top four airlines, in terms of market share were: Southwest with 28.63%, Delta Airlines with 17.44%, American Airlines with 17.35% and Spirit Airlines with 10.46%.

Three general aviation airports serve as reliever airports, primarily to accommodate light and medium weight aircraft in the general aviation category. These include Peter O. Knight Airport, a 139-acre facility located six miles southeast of TIA; Plant City Airport, a 199-acre facility located 22 miles east of TIA; and Tampa Executive Airport (formerly Vandenberg Airport), a 407-acre facility located 12 miles east of TIA. In addition, there are two full service general aviation executive terminals located at this airport.

AMTRAK provides passenger rail service to major cities throughout the United States. This rail service is provided by the Palmetto and Silver Service Trains (the Silver Meteor and the Silver Star) which offer service between Florida, Georgia, and New York City. The restored Tampa Union Station has seven northbound and seven southbound departures on AMTRAK weekly. Freight rail service is provided to the County by CSX Transportation Systems. CSX rail units possess some of the world's most technologically advanced terminal equipment and operate on regular schedules throughout the network. Major transports include coal, wood products, phosphate, chemicals, construction materials, semi-tractor trailers, automobiles, and automobile products.

The Hillsborough Transit Authority (HART) is Hillsborough County's public transportation system. HART offers local and express routes for residents and visitors alike. Local service seven days a week provides access to area shopping malls, businesses, government buildings, attractions and recreational facilities. An estimated 9.2 million riders use the system annually.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Miscellaneous Data and Statistics**  
**September 30, 2021**

The County is also served by numerous intrastate and interstate motor common carriers, moving goods between Tampa, other points in Florida, and markets throughout the United States. Tampa is the transportation hub of the west coast of Florida with major trucking firms maintaining terminals serving Florida and major southern cities.

Three interstates and seven other major highways serve the County. All parts of Florida and bordering states to the north and west can be reached within one day of travel by truck or automobile.

Source: Hillsborough County Aviation Authority  
Amtrak, [www.amtrak.com](http://www.amtrak.com)  
Tampa Bay Partnership

## **LOCAL INDUSTRIES**

Service, retail, finance, insurance, and real estate sectors lead regional and county industry. Bioscience and other high-tech industries are expanding, thanks in part to research at university and college campuses throughout the area. Manufacturing in Hillsborough County is also participating in the high-tech trend as the County is home to companies in the microelectronics, medical devices, software, and defense systems industries.

### **Business and Information Services**

Tampa Bay has been called “Wall Street South” for the size and scope of its financial services industry. Worldwide organizations which have a major presence in Hillsborough County include JP Morgan Chase, Citigroup, Depository Trust and Clearing Corp, MetLife, Progressive Insurance and USAA Insurance. Hillsborough County is also a major player in a new industry segment called the Shared Accounting Services industry where national and international companies such as Coca-Cola Enterprises create additional value by co-locating their accounting and financial services for multiple businesses in one location.

### **Biomedical / Life Sciences Technologies / Health Care**

Tampa Bay is a center of excellence for hospital, research and medical-related firms – and the gateway to the Florida High Tech Corridor, a 23-county area that is home to more than 3,000 high-tech companies. Biomedical and life science centers of excellence in Hillsborough County include the University of South Florida, H. Lee Moffitt Cancer Center and Research Institute, and USF Health Byrd Alzheimer’s Institute. In March 2012, USF Health opened its \$38 million Center for Advanced Medical Learning and Simulation (CAMLS) in downtown Tampa. CAMLS combines cutting-edge simulation with research and innovation to move the latest advances in healthcare into practice. Hillsborough County is also home to major health care plan developers and providers such as Wellcare.

### **Port / Maritime**

With three seaports, Tampa Bay is a major entry point for domestic and international shipping. The Port of Tampa comprises nearly half of all sea borne commerce in the state, is the state’s largest seaport, and is a major cruise port.

### **Manufacturing (Microelectronics, Medical Devices, Software, and Defense Systems)**

High tech manufacturing companies in Hillsborough County include CAE (flight and military simulation systems), B&M Precision (implants and components for brain probes and liposuction), and systems software development companies CIBERsites (application development), Computer Associates (internet security) and Quadrant Software (electronic document distribution).

Source: Hillsborough County Economic Development Department  
Tampa Bay Partnership

## **AGRICULTURE**

Hillsborough County has 2,843 farms that utilize 263,664 acres, which ranks it 2nd in Florida and 28th nationally. Hillsborough County ranks as the 4th largest producer of agricultural products in the state (out of 67 counties) and 59th in the United States (out of 3,076 counties). The County is in the top 2% of agricultural counties in the country. The 215,000 acres utilized for agriculture production represents approximately 33% of the County's land area. The estimated total economic impact of agriculture and agribusiness on Hillsborough County is \$4.156 billion while employing approximately 42,000 workers.

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Local agriculture generates additional local economic impact by supporting related businesses such as banking, real estate, legal services, transportation, packaging, equipment, seed, agricultural suppliers and services, and marketing firms. Most agriculture goods produced in Hillsborough County are sold outside of the county. Agriculture remains an important part of the local economy.

Source: Hillsborough County Cooperative Extension Service  
Hillsborough County Economic Development Department

## **PORT FACILITIES**

Port Tampa Bay (Port) is Florida's largest port both in terms of cargo tonnage and geographic acreage, encompassing over 5,000 acres. The Port handled over 33 million tons of cargo but no cruise passengers during fiscal year 2021 as the cruise industry was shut down due to COVID-19. It is also one of the most diverse seaports in the country with multiple lines of business providing a solid financial footing and supporting an aggressive capital investment program for new development. Port Tampa Bay has a significant economic impact on Hillsborough County and supports over 85,000 jobs in the regional economy.

In addition to being one of the world's premier fertilizer export ports, it is also the gateway for Central Florida's energy products, construction/building materials and consumer goods. The Port is also home to one of the largest shipbuilding and repair centers in the Southeast U.S. On-dock cold storage capabilities returned to the Port in the fall of 2017, with the opening of a new 130,000 square foot trans-load warehouse facility focused on cross-docking and distribution of fruit and vegetables. The Port's cruise business is growing rapidly as well, with additional ships offering year-long service to Cuba, Mexico and the Caribbean.

Port Tampa Bay is the closest port to the huge and expanding I-4 corridor market, which is Florida's fastest growing region and home to the largest concentration of distribution centers in the state. To serve this market, the Port expanded its container terminal facilities by including two new post-Panamax cranes to complement its three existing container gantry cranes and heavy-lift mobile harbor crane. Port Tampa Bay has plans to quadruple its container terminal capacity.

Source: Tampa Port Authority, [www.porttb.com](http://www.porttb.com)  
Tampa Bay Partnership, [www.tampabay.org](http://www.tampabay.org)

## **MILITARY FACILITIES**

MacDill Air Force Base is located eight miles south of downtown Tampa on the Southwestern tip of the Interbay Peninsula on the west coast of Florida. The impact of its operations in fiscal year 2019 was \$3.90 billion. The 6th Air Mobility Wing hosts 28 tenant units including the 927th Air Refueling Wing which uses KC-135R Stratotankers and a C-37A Gulfstream aircraft to conduct its air mobility mission, two non-aviation units: the United States Central Command and the United States Special Operations Command and 23 other units.

Source: MacDill Air Force Base

## **HILLSBOROUGH COUNTY WEB SITE**

The Hillsborough County internet web site is located at [www.hcflgov.net](http://www.hcflgov.net). This site provides a convenient directory of government services and other useful information.

## **RECREATIONAL FACILITIES**

A variety of entertainment activities may be found in Hillsborough County including numerous parks, beaches, restaurants with international flair, excellent golf courses, racquetball courts, saltwater fishing, tennis and shopping. Recreational facilities that appeal to both County residents and visitors are either located within the County or are only a short drive away. Walt Disney World including Hollywood Studios Theme Park, Universal Studios, and Sea World are all just over an hour's drive to the east. Two thirds of the state's major attractions lie within a 100-mile radius of Tampa. Busch Gardens, located in Tampa, is a family adventure park offering an array of fascinating attractions based on exotic encounters with the African continent. It offers an appealing blend of thrilling rides, one of the country's premier zoos featuring more than 3,000 animals,

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live shows, restaurants, shops and games. Adventure Island, which is located next to Busch Gardens, features a beach volleyball complex and 15 water play areas situated on 30 acres.

Hillsborough County is home to the Tampa Bay Buccaneers of the National Football League (NFL), who were the Superbowl champions in 2003 and 2021. The Tampa Bay Buccaneers and University of South Florida Bulls football teams play their home games at Raymond James Stadium in Tampa. Raymond James Stadium is a combination of modern stadium design and its own innovations. Raymond James Stadium has a seating capacity of 65,890, expandable to 75,000, 12,000 club seats, 195 luxury suites, and 600 points of sale for food, beverages and merchandise. Raymond James Stadium has hosted special events such as Super Bowl XXXV in January 2001, Super Bowl XLIII in February 2009, and Super Bowl LV in February 2021.

In the heart of downtown Tampa's Channelside District, located between the Tampa Convention Center and the Florida Aquarium, lies the Amalie Arena, one of the premier entertainment venues in the Southeast and home of the National Hockey League's Tampa Bay Lightning, who were the 2004, 2020 and 2021 Stanley Cup Champions. The Amalie Arena also hosts many concerts, family shows and sporting events each year. In addition, the New York Yankees Major League Baseball franchise has spring training at the County's George M. Steinbrenner Field baseball stadium. The recently renovated University of South Florida Yuengling Center is a multipurpose 10,000-seat arena located on the campus of the University of South Florida (USF) and is home to the National Collegiate Athletic Association's USF Men's and Women's Basketball Teams as well as other University events. Thoroughbred horse racing is also seasonally available in the County.

Source: Busch Gardens, Tampa	<a href="http://www.buschgardens.com">www.buschgardens.com</a>
Adventure Island	<a href="http://www.adventureisland.com">www.adventureisland.com</a>
City of Tampa	<a href="http://www.tampagov.net">www.tampagov.net</a>
Raymond James Stadium	<a href="http://www.raymondjames.com/stadium/">www.raymondjames.com/stadium/</a>
Tampa Bay Buccaneers	<a href="http://www.buccaneers.com">www.buccaneers.com</a>
Tampa Sports Authority	<a href="http://www.tampasportsauthority.com">www.tampasportsauthority.com</a>
USF Yuengling Center	<a href="http://www.yuenglingcenter.com/arena-info">http://www.yuenglingcenter.com/arena-info</a>

## **CULTURAL FACILITIES**

Hillsborough County offers a variety of cultural facilities to residents and visitors. ZooTampa at Lowry Park is operated by the Lowry Park Zoological Society, an independent 501(c)(3) charitable organization committed to excellence in education, conservation and research. The Zoo is accredited by the Association of Zoos and Aquariums (AZA), and is featured among the "Top 25 Zoos in the U.S" by TripAdvisor (2015) and "10 Best Zoos in the U.S." by Trekaroo (2015). The 205,000 sq-ft Florida Aquarium is among the top aquariums in the world and has more than 20,000 aquatic plants and animals from Florida and around the world. The Florida Aquarium's Center for Conservation combines research and rehabilitation programs to give much needed support to animals in distress or imminent danger and ecosystems faced with both natural and man-made threats. This includes, but is not limited to propagating corals in Florida's Keys, rescuing endangered sea turtles and threatened river otters, assisting with dolphin and manatee rescues, assessing stress levels in sharks, documenting underwater cultural assets (a.k.a. shipwrecks) and raising awareness of sustainable seafood issues.

The Straz Center for the Performing Arts is located on a nine-acre site along the east bank of the Hillsborough River. As the second largest performing arts complex in the southeast after the Arsht Center in Miami, the 335,000 square-foot Straz Center provides an environment for a wide variety of world-class events. It boasts one of the nation's leading Broadway series and is nationally respected for producing grand opera, as well as presenting a wide variety of concerts, performances and events. The Tampa Convention Center, located directly on the waterfront in the heart of downtown Tampa, hosts a variety of conventions, trade shows, and other special events year-round. In 2012, the Amalie Arena hosted the Republican National Convention. The 600,000 square foot building offers 200,000 square feet of exhibit space, a 36,000 square foot ballroom, and 36 breakout rooms which total over 42,000 square feet of additional meeting space. Add to that, over 84,000 square feet of flexible space and you have the best venue for any meeting, convention or special event. After a busy day of lectures, seminars or classes, attendees are welcome to visit Ybor City or Sparkman Warf (formerly Channelside Bay Plaza) features a one acre of open space with an event lawn, biergarten and dining garden, situated in a relaxed, outdoor setting along Garrison Channel located just a few steps away.

Museums in the area include the Museum of Science and Industry (MOSI), a science and technology center encompassing over 58,000 square-feet on a 74-acre campus of exhibits and hands-on displays. MOSI is only science center in the Tampa Bay community. Features include a hurricane simulator, the Saunders planetarium, IdeaZone - a space for coding and prototype hands on projects, and the high-tech exhibit CONNECTUS. The new 60,000 square-foot Tampa Bay History Center Museum located in the Sparkman Warf district had its grand opening celebration in January 2009. Other museums in the area are the Tampa Museum of Art, the historic H. B. Plant Museum at the University of Tampa, the Contemporary Art

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Museum at the University of South Florida, the Scarfone/Hartley Gallery at the University of Tampa, the Veteran's Memorial Museum and Park, the Ybor City State Museum, Glazer Children's Museum, and the Florida Museum of Photographic Arts.

Graphicstudio at the University of South Florida, a member of the International Fine Print Dealers Association, practices traditional printmaking techniques including intaglio, lithography, silkscreen, and relief along with photogravure, cyanotype and pigment prints. Sculpture multiples are produced in a range of media including bronze, steel, aluminum, wood, rubber, and less traditional materials including lava (basalt) and pigmented resins. Since its inception, the studio has invited over 100 emerging and established contemporary artists from around the world who have worked in a range of styles and media to produce more than 1,000 limited edition print and sculpture multiples. Impressions of Graphicstudio editions have been acquired by leading museums and corporate and private collections worldwide. In 1990, the National Gallery of Art in Washington D.C. established an archive of the editions that resulted in a major exhibition with an accompanying catalog documenting the history of Graphicstudio. In 2014, the Tampa Museum of Art presented a major survey exhibition also accompanied by a significant publication that focused on works produced in the last two decades.

Source: Straz Center for the Performing Arts	<a href="http://www.strazcenter.org">www.strazcenter.org</a>
City of Tampa	<a href="http://www.tampagov.net">www.tampagov.net</a>
Museum of Science and Industry	<a href="http://www.MOSI.org">www.MOSI.org</a>
Arts Council of Hillsborough County	<a href="http://www.tampaarts.com">www.tampaarts.com</a>
Zoo Tampa at Lowry Park	<a href="http://www.ZooTampa.org">www.ZooTampa.org</a>
Florida Aquarium	<a href="http://www.flaquarium.org">www.flaquarium.org</a>
Tampa Bay History Center	<a href="http://www.tampabayhistorycenter.org">www.tampabayhistorycenter.org</a>
Graphicstudio	<a href="http://www.graphicstudio.usf.edu/GS">www.graphicstudio.usf.edu/GS</a>

# **Other Supplemental Information**

## **Section**

**HILLSBOROUGH COUNTY, FLORIDA**  
**Other Supplemental Information**  
**Schedule of Receipt and Expenditures of**  
**Funds Related to Deepwater Horizon Oil Spill Lawsuit Proceeds**  
**For the fiscal year ended September 30, 2021**

	<u>Amount Received</u>	<u>Amount Expended</u>
US Department of Treasury, Restore Act	\$ --	--
Environmental Clean Up Consortium	--	--
British Petroleum (agreement not applicable)	\$ -- *	3,990,000

This Schedule is required by Rules of the Auditor General Rule Section 10.557(3)(n).

This schedule does not include funds related to the Deepwater Horizon Oil Spill that are considered Federal awards or State financial assistance. In addition, the Schedules of Expenditures of Federal Awards and State Financial Assistance do not include any expenditures of Federal awards or expenditures of State financial assistance, respectively, that are related to the Deepwater Horizon Oil Spill.

\*The County received \$22,780,940 as lawsuit proceeds related to the Deepwater Horizon oil spill. This amount was reported as miscellaneous revenues in the General Fund and as other revenues in the Statement of Activities (Governmental Activities) in FY 2015. The BOCC elected to not spend these funds in fiscal years 2015 through 2019, however in fiscal year 2020, \$18,500,000 were budgeted to be spent. This amount is not restricted and was not placed in a separate fund. As a result, no interest was allocated to this amount.